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BEFORE THE PUBLIC UTILITY COMMISSION

OF OREGON

UM 973

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In the Matter of the Statement of Generally Available Terms and Conditions for Interconnection, Unbund led Network Elements, Ancillary Services, and Resale of Telecommunications Services Provided by U S WEST Communications, Inc., in the State of Oregon.

ORDER

DISPOSITION: AMENDMENT TO STATEMENT PERMITTED TO GO INTO EFFECT; DOCUMENT TO BE REVIEWED IN PROCEEDINGS IN DOCKET UM 823

On April 24, 2000, U S WEST Communications, Inc., now known as Qwest Corporation (Qwest), filed a statement of generally available terms (SGAT) under Section 252(f) of the Telecommunications Act of 1996 (Act). Pursuant to OAR 860-016-0040, the Public Utility Commission of Oregon (Commission) opened this docket and, by notice of April 25, 2000, invited interested persons to file comments on the SGAT by May 24, 2000. For the reasons discussed in our Order No. 00-327, issued June 20, 2000, we did not approve the SGAT document as filed, but allowed it to go into effect and ordered that its substance be reviewed in proceedings in Docket UM 823.

The first amendment to the SGAT was filed on November 22, 2000, when Qwest asked that we "allow Section 8.4 of Qwest's [SGAT] to be modified through operation of law by the physical collocation provisioning intervals set by the FCC...." By our Order No. 01-122, entered January 24, 2001, we granted Qwest's petition and again allowed the SGAT, as amended to go into effect.

On June 12, 2001, Qwest filed a Notice¹ of Updated Statement of Generally Available Terms and Conditions and Qwest's Statement of Generally Available Terms and

¹ An amended Notice, making minor changes to the original, was submitted on June 13, 2001. At Qwest's request, the amended Notice supercedes the original and will be the operative document.

Conditions (SGAT) dated June 12, 2001.² Qwest also submitted a black-lined version of the SGAT indicating the changes from the version originally filed on April 24, 2000. According to Qwest, "...the updated SGAT attached hereto represents the most up-to-date version of the document incorporating revisions and proposed revisions to the document resulting from the extensive negotiations and numerous workshops held and scheduled to be held in Oregon and other states region-wide...Qwest anticipates periodically making further update filings in this docket as warranted." (Notice, p. 2).

DISCUSSION

The SGAT is, essentially, an irrevocable offer to every competitor that wishes to obtain access to Qwest's network. It is not, however, merely for the benefit of each potential competitive local exchange carrier (CLEC). The SGAT provides a Bell operating company (BOC), such as Qwest, with a valuable tool: it is a simple way for the BOC to demonstrate that it complies with the requirements of Sections 251 and 252 of the Act, thereby avoiding a laborious review of its behavior in each negotiated interconnection and collocation agreement. For the smaller or mid-sized CLEC, the SGAT is a means to obtain an agreement that will cover all critical matters without having to go through the time and expense of engaging expert counsel to go head-to-head with a much larger and richer entity in complex negotiations. State commission approval certifies that the offer is compliant with federal and state law, is fair to the CLEC, insofar as it encourages local competition, and serves the public interest. The SGAT review process is set forth in the Act.

Section 252(f) of the Act provides as follows:

IN GENERAL. – A Bell operating company may prepare and file with a State commission a statement of the terms and conditions that such company generally offers within that State to comply with the requirements of section 251³ and the regulations thereunder and the standards applicable under this section.
STATE COMMISSION REVIEW. – A State commission may not approve such statement unless such statement complies with subsection (d) of this section and section 251 and the regulations thereunder. Except as provided in section 253,⁴ nothing in this section shall prohibit a State commission from establishing or enforcing other

 $^{^2}$ In the Notice, pages 3-5, Qwest discusses how some of these changes were made to comply with our Workshop 1 Findings and Recommendation Report in docket UM 823. As with the previous filings, we have not considered the substance of its changes.

³ Section 251 sets forth, generally, the obligations of telecommunications carriers, including additional obligations of the incumbent local exchange carriers to provide their competitors with access to unbundled network elements (UNEs) collocation and wholesale discounts on retail services.

⁴ Section 253 concerns the removal of barriers to entry into the local exchange telecommunications services market.

requirements of State law in its review of such statement, including requiring compliance with intrastate telecommunications service quality standards or requirements.

(3) SCHEDULE FOR REVIEW. – The State commission to which a statement is submitted shall, not later than 60 days after the date of such submission –

(A) complete the review of such statement under paragraph (2) (including any reconsideration thereof), unless the submitting carrier agrees to an extension of the period for such review; or (B) permit such statement to take effect.

(4) AUTHORITY TO CONTINUE REVIEW. – Paragraph (3) shall not preclude the State commission from continuing to review a statement that has been permitted to take effect under subparagraph (B) of such paragraph or from approving or disapproving such statement under paragraph (2).

(5) DUTY TO NEGOTIATE NOT AFFECTED. – The submission or approval of a statement under this subsection shall not relieve a Bell operating company of its duty to negotiate the terms and conditions of an agreement under section 251.

This second amendment to the SGAT is not unexpected. As noted in our prior Orders, we anticipated the current circumstances: "...changes to the SGAT document may become cumbersome . . . each amendment to the original document might trigger a new 60day review period and an additional item on our Public Meeting agenda." As with the original SGAT submission and the first amendment, we neither endorse nor approve of the substance of this new amendment. Rather, we allow the amendment to take effect and we will consider its substance in the review process already under way in Docket UM 823. Since CLECs are able to negotiate interconnection agreements regardless of the availability of an SGAT, they will not be prejudiced by our action.

ORDER

IT IS ORDERED that:

- Pursuant to OAR 860-016-0040(2), the amendment to the Statement of Generally Available Terms filed by Qwest Corporation on June 12, 2001, in accordance with Section 252(f) of the Telecommunications Act of 1996, is permitted to go into effect.
- 2. The Commission hereby directs that this amendment to the Qwest Statement of Generally Available Terms be considered in the proceedings in Docket UM 823 and that such changes to that amendment as may be necessary to comply with federal and state law shall be made.

Made, entered, and effective ______.

Roy Hemmingway Chairman Roger Hamilton Commissioner

Joan H. Smith Commissioner

A party may request rehearing or reconsideration of this order pursuant to ORS 756.561. A request for rehearing or reconsideration must be filed with the Commission within 60 days of the date of service of this order. The request must comply with the requirements in OAR 860-014-0095. A copy of any such request must also be served on each party to the proceeding as provided by OAR 860-013-0070(2). A party may appeal this order to a court pursuant to applicable law.