ORDER NO. 19-276

ENTERED Aua 28 2019

# **BEFORE THE PUBLIC UTILITY COMMISSION**

# **OF OREGON**

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In the Matter of

PUBLIC UTILITY COMMISSION OF OREGON,

ORDER

Investigation Into the Use of Northwest Natural's Renewable Natural Gas Evaluation Methodology.

DISPOSITION: STAFF'S RECOMMENDATION ADOPTED

At its public meeting on August 27, 2019, the Public Utility Commission of Oregon adopted Staff's recommendation in this matter. The Staff Report with the recommendation is attached as Appendix A.



BY THE COMMISSION:

Pollone for

**Nolan Moser** Chief Administrative Law Judge

A party may request rehearing or reconsideration of this order under ORS 756.561. A request for rehearing or reconsideration must be filed with the Commission within 60 days of the date of service of this order. The request must comply with the requirements in OAR 860-001-0720. A copy of the request must also be served on each party to the proceedings as provided in OAR 860-001-0180(2). A party may appeal this order by filing a petition for review with the Circuit Court for Marion County in compliance with ORS 183.484.

# ORDER NO. 19-276

## ITEM NO. 3

# PUBLIC UTILITY COMMISSION OF OREGON STAFF REPORT PUBLIC MEETING DATE: August 27, 2019

 REGULAR
 X
 CONSENT
 EFFECTIVE DATE
 August 28, 2019

- **DATE:** August 14, 2019
- **TO:** Public Utility Commission
- **FROM:** Rose Anderson
- THROUGH: Jason Eisdorfer and JP Batmale SIGNED
- **SUBJECT:** <u>OREGON PUBLIC UTILITY COMMISSION STAFF</u>: Request to launch investigation into the use of NW Natural's Renewable Natural Gas evaluation methodology.</u>

#### **STAFF RECOMMENDATION:**

The Commission should open an investigation into the appropriate methodology for determining the cost-effectiveness of Renewable Natural Gas (RNG) resources for NW Natural customers.

## DISCUSSION:

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Whether the Commission should open an investigation into the appropriate methodology for determining the cost-effectiveness of Renewable Natural Gas (RNG) resources for NW Natural (NWN or Company) customers.

#### Applicable Rule or Law

Under ORS 756.515(1), the Commission may open an investigation when it "believes that any rate may be unreasonable or unjustly discriminatory, or that any service is unsafe or inadequate, or is not afforded, or that an investigation of any matter relating to any public utility or telecommunications utility or other person shall be made, or relating to any person to determine if such person is subject to the commission's regulatory jurisdiction."

Request to launch RNG Investigation August 14, 2019 Page 2

In the acknowledgement order for NW Natural's 2018 IRP, Docket LC 71, Order No. 19-073, the Commission acknowledged a revised action item that included NW Natural's participation in "an investigation into the use of the Company's proposed methodology to evaluate renewable natural gas (RNG) cost effectiveness."

## <u>Analysis</u>

#### Background

In NW Natural's 2018 Integrated Resource Plan (IRP), the Company requested acknowledgement of its methodology for determining the cost-effectiveness of bringing RNG resources to customers. The methodology, described in Appendix H to the 2018 IRP, utilized an avoided cost methodology to assess the ratepayer costs and benefits of NWN-owned RNG projects and third-party RNG contracts.

Staff's final comments recommended launching an investigation into the use of the proposed methodology, rather than acknowledging the RNG methodology through the IRP process. An investigation would provide opportunity for discussion, evaluation, and collaboration that would not have been possible in the IRP's limited timeframe. In Order No. 19-073, the Commission adopted Staff's recommendations as follows:

Staff Recommendation No. 15

- (a) As part of an RNG investigation, Staff recommends NWN provide modeling inputs, outputs, and other relevant workpapers to parties in the investigation docket at least 30 days before signing any RNG contract or initiating any RNG project.
- (b) NW Natural will participate in an investigation into the use of the Company's proposed methodology to evaluate renewable natural gas (RNG) cost effectiveness. Until the investigation is complete, NW Natural will procure RNG deemed cost-effective through the methodology in revised Appendix H, up to a 4.5 million therm annual limit on total delivery, for up to ten years (up to 45 million therms in total). The investigation will review the appropriate process for procuring cost-effective RNG resources that do not align with the timeline of acknowledgement in an IRP as well as review the 4.5 million therm annual limit on cost-effective RNG procurement. If NW Natural seeks to procure additional cost-effective RNG before the conclusion of the investigation, it will seek acknowledgment in an IRP update. If the investigation results in the 4.5 million therm annual limit being adjusted or eliminated, or in other

Request to launch RNG Investigation August 14, 2019 Page 3

changes, the Commission may direct NW Natural to file an update to reflect its findings.

This investigation is an opportunity to more carefully vet the modeling process and assumptions used in the proposed methodology, and to arrive at clear directions for whether/how the Company should use it to procure any additional cost-effective RNG outside of the IRP process, after reaching the current 45 million therm limit. The investigation should also consider any interactions between NWN's RNG evaluation methodology and Senate Bill 98 (SB 98), which was signed by the Governor in 2019. SB 98 requires the Commission to adopt rules for participating natural gas companies to meet annual RNG targets, as long as incremental costs remain beneath a five percent cost cap.

#### Next Steps

Staff will work with NW Natural and stakeholders to develop a scope and timeline for the investigation and report to the Commission in a public meeting memo by September 24, 2019.

#### **Conclusion**

The Commission adopted Staff's recommendation to launch an investigation into NWN's RNG evaluation methodology in Order No. 19-073. Staff requests the opening of this investigation docket to begin the conversation about NWN's RNG evaluation methodology and whether/how it should be used to procure additional RNG outside of the IRP process.

#### **PROPOSED COMMISSION MOTION:**

Open an investigation into the appropriate methodology for determining the costeffectiveness of Renewable Natural Gas (RNG) resources for NW Natural customers.

**RNG** Investigation