**ENTERED** 

JUN 2 3 2015

#### BEFORE THE PUBLIC UTILITY COMMISSION

#### **OF OREGON**

**UE 219** 

In the Matter of

PACIFICORP, dba PACIFIC POWER,

**ORDER** 

Application to Implement the Provisions of Senate Bill 76.

DISPOSITION: STAFF'S RECOMMENDATION ADOPTED

At its public meeting on June 23, 2015, the Public Utility Commission of Oregon adopted Staff's recommendation in this matter. The Staff Report with the recommendation is attached as Appendix A.

BY THE COMMISSION:

Becky L. Beier Commission Secretary

A party may request rehearing or reconsideration of this order under ORS 756.561. A request for rehearing or reconsideration must be filed with the Commission within 60 days of the date of service of this order. The request must comply with the requirements in OAR 860-001-0720. A copy of the request must also be served on each party to the proceedings as provided in OAR 860-001-0180(2). A party may appeal this order by filing a petition for review with the Circuit Court for Marion County in compliance with ORS 183.484.

# order No. 15 201

**ITEM NO. CA5** 

## PUBLIC UTILITY COMMISSION OF OREGON STAFF REPORT **PUBLIC MEETING DATE: June 23, 2015**

CONSENT X EFFECTIVE DATE REGULAR

DATE:

June 11, 2015

TO:

**Public Utility Commission** 

SB

FROM:

Suparna Bhattacharya

THROUGH: Jason Eisdorfer and Marc Hellman

**SUBJECT:** PACIFIC POWER: (Docket No. UE 219) No Change to Schedule 199,

Klamath Dam Removal Surcharges.

#### STAFF RECOMMENDATION:

Staff recommends the Commission maintain the Pacific Power ("PacifiCorp" or "Company") Klamath Dam Removal Surcharges without change.

#### **DISCUSSION:**

#### Background

The Klamath Agreement in Principle ("KAP") was signed November 13, 2008, by the states of Oregon and California, the United States Department of the Interior, and by PacifiCorp. The final agreement among the parties was entered on February 18, 2010. The agreement sets in place a process for the ultimate removal of four dams<sup>1</sup> on the Klamath River (hereinafter "Klamath Dams").

In response to the KAP, the Oregon Legislature passed Senate Bill 76,2 which prescribes various actions, with specific timeframes, that must be taken by PacifiCorp and the Commission to implement the final agreement. The Oregon Legislature subsequently passed HB 3461 that enabled the Commission to direct the Klamath Dam removal funds to the Oregon State Treasury (OST) for the potential of earning higher rates of interest.3

Specifically, the dams are known as J.C. Boyle, Copco 1 and 2, and Iron Gate.

<sup>&</sup>lt;sup>2</sup> Codified as ORS 757.732 – 757.744.

<sup>&</sup>lt;sup>3</sup> Codified as ORS 757.738(1)(c).

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On March 18, 2010, PacifiCorp filed Schedule 199 Klamath Dam Removal Surcharges as required, along with the workpapers necessary for Staff to perform an analysis of whether the surcharge rates comply with the applicable statutes. As also required, the tariff rates went into effect on the day they were filed, as the tariff was filed subsequent to January 1, 2010. In Docket UE 219, Order No. 10-364, the Commission ordered that no less than thirty days after the Company's annual TAM filing, Staff, the Company, and other interested parties review the status of surcharge collections to determine if Schedule 199 surcharges should be revised. If revisions were required, then the Company would be required to file a revised tariff within 60 days of the TAM filing.

The surcharges resulted in an overall increase in rates of 1.7 percent, based on the annual revenue requirement and given the rates in effect as of January 1, 2010. The 1.7 percent is less than the two percent cap specified in section ORS 757.736(3). In any year, the surcharges collected cannot exceed \$19.06 million. This value is two percent of PacifiCorp's revenue requirement as determined by the Commission in the most recent case concluded prior to January 1, 2010.<sup>5</sup>

At any time, if the Commission determines that surcharge collections exceed those needed or allowed, the Commission has the discretion to direct the trust account trustee to refund excess amounts to customers, to otherwise use the amounts to benefit customers, or to adjust future surcharge amounts.<sup>6</sup> If one or more of the Klamath Dams will not be removed, ORS 757.736(10) specifies the actions the Commission must take for distribution of the collection fund.

At the May 8, 2012, Public Meeting, the Commission adopted the staff recommendation not to raise the surcharges in 2012, and directed \$30 million of the surcharge fund monies to be deposited in the OST's Oregon Intermediate Term Pool (OITP). After working extensively with Treasury, the transfer of funds to the OITP took place in September 2012. The interest earned through the OITP has been significantly greater than previously achieved through the short term fund alternative.

On May 21, 2013, the Commission adopted the staff recommendation to raise the surcharges in 2013. With an Oregon State Treasury short-term fund (OSTF) interest rate of 0.57 percent and an OITP of 2.5 percent, the proposed change increased the annual surcharge by \$1.7 million and ensured the attainment of \$184 million target. The

<sup>&</sup>lt;sup>4</sup> ORS 757.736(7) requires that the amount of each surcharge shall be calculated based on a collection schedule that will fund, by December 31, 2019, Oregon's share of the customer contribution of the \$200 million identified in the KAP. Oregon's share is \$184 million including interest.

<sup>&</sup>lt;sup>5</sup> ORS 757.736(3)

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average residential consumer using 900 kWh a month had a bill impact of \$0.11 per month as a result of this change.

On June 10, 2014, when staff last brought this issue before the Commission at the Public Meeting, the Commission adopted the staff recommendation not to raise the surcharges in 2014.

#### Current Review of Surcharge Rate Levels

On June 2, 2015, representatives from interested parties held a conference call to review the surcharge. The parties included staff, PacifiCorp, ICNU, CUB, Salmon River Restoration Council, Pacific Coast Federation of Fishermen's Association, Oregon Fish and Wildlife, and the Oregon Department of Water Resources.

Based on the treasury interest rate statements provided by the staff, the company evaluated the Schedule 199 surcharge rates. The interest rates considered for the short term fund- OSTF and the intermediate fund- OITP are 1 and 2.5 percent respectively. With no change to the current level of surcharge rates, the total annual surcharge collection is projected to be \$18,286,995. This value is less than two percent specified in ORS 757.736(3), and hence complies with the two percent cap. The total surcharge collection (interest adjusted) projected at the current surcharge rates is \$183,342,419. This value is calculated as the sum of the actual collection with interest from March 2010 to February 2015, and the forecast collection with interest from March 2015 through December 2019. If the Commission did not change the present surcharge rates through 2019, the current projections show a slight deficit of about \$657,581, given the \$184 million target. For reference, the worksheet provided by the company is attached with this memo.

The parties agreed that Klamath surcharges should be maintained at the current level without any adjustment. The general consensus was also that alternative scenarios either to increase or decrease current surcharge rates are not necessary since there is sufficient time remaining to revise the surcharge should the forecast continue to show slight undercollections. The parties understand that the Commission will have the opportunity to revisit the surcharge rates next year as the surcharge levels are reviewed annually.

Consistent with Order No. 10-364, interested parties will meet again in 2016 to reassess the surcharge revenues, interest rates, updated load forecasts, and fund balances and to discuss other issues related to the annual surcharge review.

The Company has reviewed this memo and has no areas of concerns.

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### PROPOSED COMMISSION MOTION:

Staff recommends the Commission allow Pacific Power to maintain the Klamath Dam Removal Surcharges without change.

Klamath Dam Surcharge

# PACIDIC POWER STATE OF OREGON KLAMATH DAM REMOVAL SURCHARGES AGTUAL AND FORECAST COLLECTIONS REFLECTING PRESENT RATES

Line No.		Sch No,	Actual Coffections Mar-Dec 1919	Actual Collections 2011	Actual Callections 2012	Actual Collections 2013	Actual Collections 2014	Actual Collections Jan-Peb 2015	Total Actual Collections March 2010 -Fob 2015	Partial 2015 Forecast Mar-Dec Collections	3014 Forecast Collections	2017 Forecast Collections	Conjections Societ 5018	2019 Forecasi Collections	Total Porcent Collections March 2015 - Don 2019	Total Collections Actual plus Forecast
	(1)	( <u>1</u> )	(3)	(4)	(3)	(6)	(7)	n	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)
	Reddavilal															
ι	Residential	4	\$5,078,272	\$7,389,998	57, 341,033	\$1,722,702	\$7,804,117	51,592,607	\$36928729	\$6.191.570	\$7.813. <b>€</b> 12	\$7,796,610	\$7,812,610	37,841,424	\$37,455,845	374,384,574
2	Total Residential		\$5,078,272	37.329,998	\$7,341,033	\$7,722,702	\$7,894,117	31,592,607	\$36,928,729	\$6,191,570	\$7,813,632	\$7,796,610	\$7,812,610	\$7,841,424	\$37,455,845	\$74,384,574
	Commercial & Industrial											•				
3	Gen. Svc. <31 kW	23	\$1,098,596	\$1,541,161	\$1,540,603	\$1,599,978	\$1,597,190	\$278,724	\$7,656,252	\$1,420,522	\$1,7)4,512	\$1,719,065	\$1,719,390	\$1,722,459	\$8,295,948	\$15,952,201
4.	Gen. Sve. 31 - 200 kW	28	\$1,921,775	\$1,635,111	32,653,332	\$2,775,071	\$2,913,236	\$495,193	\$13,394,726	\$2,395,914	\$2,880,984	\$2,889,307	52,889,512	\$2,894,574	\$13,950,011	\$27,345,058
5	Gen. Svc, 201 - 999 kW	30	51,234,997	\$1,680,970	\$1,710,016	\$1,864,537	\$1,943,761	3311,532	38,745,813	\$1,518,780	\$1,819,793	\$1,824,568	31,824,715	31,827.476	. 38,316,331	\$17.562,144
ď	Luigo General Service>= 1,000 kW	48	31,999,914	\$2,778,591	\$2,907,734	\$3,228,705	\$3,491,098	3538,634	514,944,676	\$3,030,075	\$3,545,292	\$3,549,776	\$1,550,15B	\$3,50 <b>2,</b> 495	\$17,237,795	\$32,182.471
7	Partial Req. 5vc. >= 1,000 kW	47	\$152,122	\$144,62!	\$58,223	\$62,239	\$78,099	314,573	\$509,978	<b>3</b> 51,141	\$60,839	\$60,966	\$60,973	\$61,136	\$295,055	3805,033
8	Agricultural Pumping Service	41	\$223,060	\$228933	5254,505	\$326,552	\$339.101	\$2.086	\$1.37H.237	\$328,161	\$328.660	\$328,640	\$328,640	\$328640	31,542,742	53,016,979
9	Total Commercial & Industrial	i	\$6,630,466	28,989,388	\$9,124,412	<b>\$9,857,09</b> 0	\$10,382,484	\$1,641,843	\$46,625,682	58,744,603	\$10,350,080	\$10,372,322	\$10,373,397	\$10,397,780	350,238,183	596,863,865
	Lichtine															
10	Outdoor Area Lighting Service	15	\$17,548	\$12,783	522,190	\$22,647	\$21,782	\$1,776	\$\$11,727	\$\$7,558	\$21,255	\$21,391	\$721,403	\$21,450	\$103,158	\$214,884
11	Strant Lighting Service	50	\$13,809	\$17,623	\$17,049	\$17,078	\$16,261	. \$2,624	284,143	\$14,918	\$17,917	\$17,866	\$17,866	317,866	\$86,432	\$170,876
12	Street Lighting Service HPS	51	\$42,740	\$57,717	\$58,610	\$61,157	563,447	510,994	\$294,666	552,581	563,154	\$60,972	\$62,972	. 362,972	5304,650	3599,316
13	Street Lighting Service	52	\$1,356	\$1,153	\$1,039	- 3822	5814	\$1.33	\$5,317	\$671	3806	\$304	2804	\$804	\$3,837	39,203
14	Sucel Lighting Service	53 J	\$7,999	311,123	\$11,023	\$10,921	\$11,675	\$1,976	\$54,718	\$9,278	\$11,143	\$(1,111	511,111	\$11,111	553,754	5108,472
	Recreational Field Lighting	SI	\$1,267	\$1,793	\$1,581	\$2,168	\$2,1 92	\$304	\$9,405	\$1.559	\$1.878	\$1.883	51.883	31,886	\$9,090	\$18495
16	Total Public Street Lighting		584,719	\$112,193	5111,592	5114,793	\$117,271	319,808	3560,276	<b>5</b> 96,564	\$116,233	\$116,027	\$116,039	\$116,089	\$550,972	\$1,121,248
17	TOTAL		\$11,793,457	\$16,491,579	516,577,037	\$17,694,584	\$18,303,773	- \$3,254,258	\$84,114,688	\$15,032,738	\$18,279,965	518,284,959	518,302,046	\$18,355,292	\$88,254,999	\$172,369,687
18	Target Collection		\$12,795,572	\$16,160.492	\$16,160,492	\$17,251,552	\$18,134,272	33,068,164.63		\$15,340,823.13	\$18,573,934	\$18,658,920	\$18,751,616	\$18,845,547		1
19	Over/(Under) Collection		(\$1,002,115)	\$331,087	\$416,545	<b>344</b> 3,032	(530,499)	\$186,093		(\$308,085)	(1293,969)	(\$373,962)	(\$449,571)	(\$490,255)		
20	Interest		(709)	20,273	390,360	745,764	862,785	144,090		31,165,952	\$1,590,39(	31,802,419	\$2,017,002	52,224,414		10,972,732
21	Collection plus interest		\$11,792,749	\$16,511,852	\$16,967,398	\$18,440,349	319,166,557	33,398,338		\$16,198,690	\$19,870,356	\$20,087,378	\$20,319,047	320,589,706		\$183,342,419
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12														Tregal Oregon Balance (w/interest)		\$184,000,000
23		Estimated Over/(U		Over/(Under) Amount	(\$657,581)											