# OF OREGON

**UE 206** 

In the Matter of

**IDAHO POWER COMPANY** 

**ORDER** 

2008 Annual Power Supply Expense True-Up.

DISPOSITION: STIPULATION ADOPTED; DEFERRAL BALANCE AMOUNT AND PROCEDURES ESTABLISHED

## I. SUMMARY

In this Order, we adopt a Stipulation of all of the Parties<sup>1</sup> and authorize Idaho Power Company (Idaho Power or Company) to include \$5,082,059 in its Annual Power Supply Expense True-Up Balancing Account (True-Up Balancing Account) pursuant to its Power Cost Adjustment Mechanism (PCAM) for 2008. We also authorize the Company to delay amortization of the 2008 True-Up Balancing Account until it completes amortization of previously authorized deferrals.

#### II. DISCUSSION

In docket UE 195, Order No. 08-238, the Public Utility Commission of Oregon (Commission) adopted a Stipulation by the Parties and approved a PCAM and an annual power cost update (APCU) mechanism for Idaho Power applicable to rates for the Company's Oregon customers.

Pursuant to the APCU, the Company files an "October Update" providing calculations for the Company's net power supply expense on a normalized and unit basis. The filing has an effective date of June 1 of the following year and is based on an April through March test period. The Company then updates certain components of its forecasted power costs the following March.

<sup>&</sup>lt;sup>1</sup> Idaho Power Company, the Citizens' Utility Board, and the Commission Staff. The Stipulation is supported by Joint Testimony identified herein as Staff/Idaho Power/CUB/100, Durrenberger/Waites/Jenks.

Under the PCAM, the Company makes a filing in February showing the variance between its actual calendar year power costs and the APCU calculations; the Company may defer 90 percent of the variance—after application of a deadband—for later amortization into rates. The amortization may occur only after an earnings test. If earnings during the year that Idaho Power incurred the excess net variable power costs are within +/-100 basis points of its authorized return on equity, no amortization is permitted. If the Company's earnings fall outside the deadband, the costs may be deferred and amortized to the extent their inclusion in the Company's earnings do not bring Idaho Power's earnings during the deferral period within the deadband. As with the APCU, any rate change associated with the PCAM is effective June 1 of each year.<sup>2</sup>

On February 27, 2009, Idaho Power filed its 2008 Annual Power Supply Expense True-Up along with supporting testimony and exhibits, requesting authorization to add the power cost adjustment (PCA) amount of \$4,961,135.15 to the True-Up Balancing Account and delay amortization of the 2008 True-Up Balancing Account until the Company completed amortization of previously authorized deferrals. The PCA amount was calculated according to the methodology reflected in the stipulation adopted in Order No. 08-238.

On October 14, 2009, the Company filed Supplemental Direct Testimony<sup>4</sup> containing two corrections to the calculation of the Annual Power Supply Expense True-Up that change the deferral amount proposed to be added to the True-Up Balancing Account. The first correction involved Public Utility Regulatory Policies Act (PURPA) Qualifying Facility Expenses included in the Actual Net Power Supply Expenses (NPSE). That correction increases the Actual NPSE by \$9,359,442 or \$0.65/MWh.

The second correction arose after settlement discussions among the Parties arising out of Order No. 09-373, in which we modified the PCAM methodology so that a single year's results of operations would be used to calculate the rate base and the deadband.<sup>5</sup> The Company's October 14, 2009, filing, in conforming to the method approved in Order No. 09-373, calculated the 2008 deferral balance to be \$5,011,903. The amount reflected the additional PURPA expenses and the use of the Company's 2008 Results of Operations to perform the earnings test and to calculate the deadband for determining the amount of net variable power costs that may be deferred. However, the Company is proposing to add to that amount by including 50 percent of the annual interest calculated at the Company's authorized cost of capital (\$196,216). It also proposes an offset of the deferral amount by the sale of SO2 Allowances made during the calendar year 2008 (\$126,060). The Company therefore proposes that a \$5,082,059 balance be added to the Annual Power Supply Expense True-Up Balancing Account. Staff and CUB reviewed both the original and updated Idaho Power filings, conducted discovery, participated in settlement conferences, and analyzed the Company's calculations.<sup>6</sup>

<sup>&</sup>lt;sup>2</sup> See Order No. 09-373, docket UE 195 at 1-2 and Staff/Idaho Power/CUB/100, Durrenberger/Waites/Jenks/2-

<sup>&</sup>lt;sup>3</sup> Staff/Idaho Power/CUB/100, Durrenberger/Waites/Jenks/3.

<sup>&</sup>lt;sup>4</sup> This filing is unrelated to the APCU October Update.

<sup>&</sup>lt;sup>5</sup>Staff/Idaho Power/CUB/100, Durrenberger/Waites/Jenks/4-5. *See also* Order No. 09-373, Discussion at 2-3. <sup>6</sup> *Id.* at 5-6.

# III. THE STIPULATION

On December 18, 2009, all of the Parties joined in the filing of the Stipulation, affixed to this Order as Appendix A. The Stipulation, which is adopted as part of this Order, was supported by the unanimous Joint Testimony of the Parties cited above.

The parties agree that the full \$5,082,059 requested in the October 14, 2009, filing should be added to the True-Up Balancing Account. They further agree that the calculations submitted in the Company's Supplemental Direct Testimony were correct and in conformance with the methodology established by the prior Commission Orders. Finally, the Parties agree that Idaho Power must delay amortization of the 2008 True-Up Balancing Account until it completes amortization of previously authorized deferrals.<sup>7</sup>

#### IV. DISCUSSION

We have reviewed the Idaho Power Supplemental Direct Testimony, the Stipulation, and the Joint Testimony in Support of the Stipulation. We find the terms of the Stipulation are supported by good and sufficient evidence to conclude that the terms and conditions contained in the Stipulation are in compliance with our prior orders, reasonable, and in the public interest. The Commission should therefore adopt the Stipulation and order Idaho Power Company to make such adjustments to its Records of Account so as to be in compliance with this Order.

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<sup>&</sup>lt;sup>7</sup> Stipulation at 4.

### V. ORDER

## IT IS ORDERED that:

- 1. The Stipulation filed by Idaho Power Company, the Citizens' Utility Board, and the Staff of the Public Utility Commission, is adopted.
- 2. Idaho Power Company shall make such adjustments to its Records of Account so as to be in compliance with this Order.

Made, entered and effective

JAN 1 5 2010

Ray Baum
Commissioner

John Savage
Commissioner

A party may request rehearing or reconsideration of this order pursuant to ORS 756.561. A request for rehearing or reconsideration must be filed with the Commission within 60 days of the date of service of this order. The request must comply with the requirements in OAR 860-014-0095. A copy of any such request must also be served on each party to the proceeding as provided by OAR 860-013-0070(2). A party may appeal this order by filing a petition for review with the Court of Appeals in compliance with ORS 183.480-183.484.

# BEFORE THE PUBLIC UTILITY COMMISSION 1 OF OREGON 2 **UE 206** 3 In the Matter of Application of STIPULATION **IDAHO POWER COMPANY** 2008 Annual Power Supply Expense True-6 7 This Stipulation resolves all issues among the parties to this Stipulation related 8 9 to the 2008 Annual Power Supply Expense True-Up implementing Idaho Power 10 Company's ("Idaho Power" or the "Company") power cost adjustment mechanism 11 ("PCAM"). **PARTIES** 12 The parties to this Stipulation are Idaho Power, Staff of the Public Utility 13 1. 14 Commission of Oregon ("Staff"), and the Citizens' Utility Board of Oregon ("CUB") 15 (together, the "Parties"). BACKGROUND 16 In Order No. 08-238, the Public Utility Commission of Oregon 2. 17 18 ("Commission") adopted a Stipulation between Staff, CUB, and Idaho Power where 19 they agreed to an Annual Power Cost Update ("APCU") and PCAM for Idaho Power. 20 Under the APCU, Idaho Power files an "October Update" that provides calculations 21 for the Company's net power supply expense on a normalized and unit basis. The 22 filing has an effective date of June 1 of the following year and is based on an April 23 through March test period. Idaho Power then updates certain components of its 24 forecasted power costs the following March. Under the PCAM, Idaho Power makes a "true-up" filing in February. 3. 25 26 The amount of any true-up is calculated by first determining the difference between

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1 the actual net power supply expense unit cost, calculated as the total system-wide 2 actual net power supply costs incurred divided by the total actual sales and the 3 Combined Rate unit cost in effect during the year. The difference is multiplied by the 4 actual system sales to obtain the system power cost deviation and then multiplied by 5 the Oregon Allocation factor to provide an Oregon allocated power cost deviation 6 ("Deviation"). The Deviation is then subject to a dead band. If the Deviation is positive, where actual net power supply costs incurred are greater than net power supply costs recovered through the Combined Rate, as was the case in this filing, the 9 Deviation amount is reduced by the dollar equivalent of 250 basis points of Return on 10 Equity ("ROE"). Ninety percent (90%) of any remaining Deviation, plus interest, is called the Annual Power Cost Adjustment ("PCA"). The PCA, subject to an earnings 12 test, is approved for inclusion in the Annual Power Supply Expense True-Up Balancing Account ("True-Up Balancing Account") for subsequent recovery or refund 14 in rates. The earnings test is based on the Results of Operation for the year of the 15 PCA. If the Company earnings, excluding amounts that would be added to the True-16 Up Balancing Account as determined above, are within plus or minus 100 basis points of the Company's ROE, no PCA amounts will be added to the True-Up 18 Balancing Account for that year. If the Company earnings are more than 100 basis 19 points below its authorized ROE, the Company will be allowed to add the PCA 20 amount to the True-Up Balancing Account, up to an earnings level that is 100 basis points less than its authorized ROE. If the Company earnings are more than 100 22 basis points above its authorized ROE, the Company will be required to include the PCA amount in the True-Up Balancing Account as a credit, down to the authorized 24 ROE plus 100 basis points threshold.

25 4. On February 27, 2009, Idaho Power made its true-up filing for calendar 26 year 2008. In that filing, the Company requested that the Commission confirm that

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the Company correctly calculated the amount of the PCA for later inclusion in rates, authorize the Company to add the that amount to the True-Up Balancing Account, and authorize the Company to delay amortization of the True-Up Balancing Account until amortization of previously authorized excess power cost deferrals is complete.

- 5. Administrative Law Judge ("ALJ") Allan J. Arlow held a prehearing conference on April 27, 2009, and on May 4, 2009, issued a Prehearing Conference 7 Report. Thereafter, on May 28, 2009, ALJ Arlow issued a Ruling suspending the 8 schedule to allow the parties to pursue settlement.
- 9 6. During the course of settlement discussions, the Parties agreed to ask the Commission to modify the PCAM methodology reflected in Order No. 08-238. On August 24, 2009, in Docket No. UE 195, Idaho Power, Staff, and CUB filed a Joint Motion To Amend Order Approving Stipulation and Adopting Power Cost Adjustment Mechanism (Order No. 08-238). Under Order No. 08-238, the deadband used to determine the amounts that may be deferred under the PCAM and the deadband used to determine the earnings band used to determine which costs may be amortized, were originally based on the Company's Results of Operations ("ROO") for different years. The Parties therefore requested that the Commission modify Order No. 08-238 to change the methodology so that the ratebase reported in the ROO for the PCAM deferral period is used to calculate the deferral deadband.
- 7. On September 18, 2009, in Order No. 09-373, the Commission granted the motion and amended Order No. 08-238 to require Idaho Power to use the ROO reported for the deferral period for both its deferral and earnings components under the PCAM.

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Thereafter, on October 14, 2009, Idaho Power filed Supplemental 8. 1 2 Direct Testimony of Courtney Waites. 1 This testimony included two corrections. 3 First, the testimony accounted for the amendment to the earnings test and power 4 supply expense deadband calculation reflected in Order No. 09-373. Second, it 5 corrected certain expenses included in the Actual Net Power Supply Expenses 6 related to Qualifying Facility contracts under the Public Utility Regulatory Policy Act.

# **AGREEMENT**

- The Parties agree that the 2008 deferral balance is \$5,011,903. The 9. 8 9 Parties also agree that the Company will add to the deferral balance 50 percent of 10 the annual interest calculated at the Company's authorized cost of capital— 11 \$196,216—and offset the deferral amount by the sale of SO2 Allowances made 12 during the calendar year 2008—\$126,060. Thus, the balance added to the True-Up 13 Balancing Account is \$5,082,059.
- The Parties also agree that the Company will have to delay 10. 14 15 amortization of the 2008 True-Up Balancing Account until it completes amortization of 16 previously authorized excess power cost deferrals.
- The Parties agree to submit this Stipulation to the Commission and 11. 17 18 request that the Commission approve the Stipulation as presented. The Parties 19 agree that the rates resulting from the adopted methodology are sufficient, fair, just, 20 and reasonable.
- This Stipulation will be offered into the record of this proceeding as 12. 21 The Parties agree to support this 22 evidence pursuant to OAR 860-014-0085. 23 Stipulation throughout this proceeding and any appeal, provide witnesses (if

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<sup>25</sup> Although this supplemental filing occurred in October, it is not the Company's "October Update" filed

1 necessary) to sponsor this Stipulation at the hearing, and recommend that the 2 Commission issue an Order adopting the settlement contained herein.

- 13. If this Stipulation is challenged by any other party to this proceeding, the Parties agree that they will continue to support the Commission's adoption of the terms of this Stipulation. The Parties agree to cooperate in cross-examination and put on such a case as they deem appropriate to respond fully to the issues presented, which may include raising issues that are incorporated in the settlements embodied in this Stipulation.
- 14. The Parties have negotiated this Stipulation as an integrated document.

  15 If the Commission rejects all or any material portion of this Stipulation or imposes

  16 material additional conditions in approving this Stipulation, any Party disadvantaged

  17 by such action shall have the rights provided in OAR 860-014-0085 and shall be

  18 entitled to seek reconsideration or appeal of the Commission's Order.
- 15. By entering into this Stipulation, no Party shall be deemed to have approved, admitted, or consented to the facts, principles, methods, or theories employed by any other Party in arriving at the terms of this Stipulation, other than those specifically identified in this Stipulation, including attachments. No Party shall be deemed to have agreed that any provision of this Stipulation is appropriate for resolving issues in any other proceeding, except as specifically identified in this Stipulation.
- 16. This Stipulation may be executed in counterparts and each signed counterpart shall constitute an original document.
- This Stipulation is entered into by each Party on the date entered below such Party's signature.

SIGNATURE PAGE FOLLOWS

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STAFF	IDAHO POWER
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APPENDIX A
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