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# BEFORE THE PUBLIC UTILITY COMMISSION

## OF OREGON

CP 1256		
CP 1094		
In the Matter of	)	
BUSINESS PRODUCTIVITY SOLUTIONS, INC. and	)	0,5,5,4
GE BUSINESS PRODUCTIVITY SOLUTIONS, INC.	)	ORDER
Application to Transfer a Certificate of Authority to	)	
Provide Telecommunications Service in Oregon as a	)	
Competitive Provider.	)	

DISPOSITION: CP 1256, APPLICATION GRANTED; and DOCKET CP 1094, ORDER NO. 02-706, CERTIFICATE OF AUTHORITY TRANSFERRED.

**Note:** By issuing this certificate, the Commission makes no endorsement or certification regarding the certificate holder's rates or service.

# The Application

On October 25, 2004, Business Productivity Solutions, Inc. (BPS or Applicant) and GE Business Productivity Solutions, Inc. (GE BPS) filed a joint application to transfer authority to provide telecommunications service in Oregon as a competitive provider. The application requests to transfer the authority of GE BPS, granted by Order No. 02-706, as modified by Order No. 04-003, docket CP 1094, to BPS. The application was filed pursuant to OAR 860-032-0005. GE BPS is the transferor. BPS is the transferee. Both entities together will be referred to as Joint Applicants.

GE BPS is currently authorized to provide intraexchange (local exchange) switched service (i.e., local dial tone) and non-switched, private line service (dedicated transmission service) within all exchanges of the telecommunications utilities and cooperative corporations listed in Appendices A and B to this order.

GE BPS also is authorized to provide interexchange switched service (toll) and private line service (dedicated transmission service) statewide in Oregon. GE BPS operates as a facilities-based provider and as a reseller of intraexchange and interexchange service.

BPS, the Applicant, will directly provide operator services as defined in OAR 860-032-0001 and will be an 'operator service provider' as defined in ORS 759.690(1)(d).

BPS is an indirect subsidiary of Eschelon Telecom, Inc. (Eschelon) Eschelon is also the ultimate corporate parent of Eschelon Telecom of Oregon, Inc., which has authority to provide local exchange and interexchange service in Oregon. *See* Order No. 01-606, docket CP 938. Eschelon is also the ultimate parent company of Advanced Telecom, Inc. and Shared Communications Services, Inc., which have authority to provide local exchange and interexchange service in Oregon. *See* Order Nos. 04-004, 98-521, 97-423, 96-340, 96-248, and 91-166.

The requested transfer is part of a transaction in which Eschelon will acquire the assets and customer base of GE BPS. The parties signed an Asset Purchase Agreement on October 13, 2004, and plan to close the transaction on December 31, 2004. Joint Applicants request an effective date of December 31, 2004, for the certificate transfer.

GE BPS notified customers on October 28, 2004. Unless the customers change carriers, they need not take any action and will automatically transfer from GE BPS to BPS. There will be no immediate change to service or rates. Joint Applicants request a partial waiver from Commission rule OAR 860-032-0020(11), which requires the transferor, GE BPS, to provide 90 days' notice to customers. GE BPS provided approximately 63 days' notice. Since customers will not lose service and are not forced to find a new carrier, we determine that the notice provided is sufficient and will grant the requested partial waiver.

The Commission served notice of the application on November 3, 2004. No protests or requests to be made parties of the proceeding were filed.

Based on the record in this matter, the Commission makes the following:

## FINDINGS AND CONCLUSIONS

## **Applicable Law**

Two statutory provisions apply to this application. First, ORS 759.020 governs Applicant's request to provide telecommunications as a competitive provider. Under ORS 759.020(5), the Commission shall classify Applicant as a competitive provider if Applicant demonstrates that its services are subject to competition, or that its

customers or those proposed to become customers have reasonably available alternatives. In making this determination, the Commission must consider the extent to which services are available from alternative providers that are functionally equivalent or substitutable at comparable rates, terms and conditions, existing economic or regulatory barriers to entry, and any other factors deemed relevant.

Second, ORS 759.050 governs Applicant's request to provide local exchange (intraexchange) telecommunications service. Under ORS 759.050(2)(a), the Commission may authorize Applicant to provide local exchange service within the local exchange of a telecommunications utility if the Commission determines such authorization would be in the public interest. In making this determination, the Commission must consider the extent to which services are available from alternative providers, the effect on rates for local exchange service customers, the effect on competition and availability of innovative telecommunications service in the requested service area, and any other facts the Commission considers relevant. *See* Order No. 96-021.

# **Designation as a Competitive Provider**

Applicant has met the requirements for classification as a competitive telecommunications service provider. Applicant's customers or those proposed to become customers have reasonably available alternatives. The incumbent telecommunications utilities and cooperative corporations listed in the appendices provide the same or similar local exchange services in the local service area requested by Applicant. AT&T, MCI, Sprint Communications, Qwest Corporation, Verizon Northwest Inc., and others provide interexchange telecommunications service in the service area requested by Applicant. Subscribers to Applicant's services can buy comparable services at comparable rates from other vendors. Economic and regulatory barriers to entry are relatively low.

## **Public Interest**

With regard to the general factual conclusions relevant to this proceeding, the Commission adopts the Commission's findings in Order No. 93-1850 and Order No. 96-021. Based on a review of those findings, as well as information contained in the application, the Commission concludes that it is in the public interest to grant the application of Business Productivity Solutions, Inc. to provide local exchange telecommunications service as a competitive telecommunications provider in exchanges of the telecommunications utilities and cooperative corporations listed in the appendices, as described in the application. Further, it is in the public interest to grant statewide interexchange authority as described in the application. This finding will have no bearing on any determination the Commission may be called upon to make under sections 251 or 252 of the Telecommunications Act of 1996 (47 USC § 251, 252) with regard to the telecommunications utilities and cooperative corporations in this docket.

#### **Conditions of the Certificate**

In Order No. 96-021, the Commission interpreted ORS 759.050 and established conditions applicable to competitive local exchange carriers. Also, other conditions are listed in administrative rules, including among others OAR 860-032-0007. Applicant, as a competitive provider, shall comply with the conditions adopted in Order No. 96-021, as well as all applicable laws, Commission rules, and orders related to provision of telecommunications service in Oregon.

Per ORS 759.050(2)(c) and Order No. 96-021, Applicant shall comply with the following conditions.

- 1. Applicant shall terminate all intrastate traffic originating on the networks of other telecommunications providers that have been issued a certificate of authority by the Commission.
- 2. Applicant shall make quarterly contributions to the Oregon Universal Service fund based on a Commission approved schedule and surcharge percentage assessed on all retail intrastate telecommunications services sold in Oregon, pursuant to ORS 759.425. If Applicant bills the surcharge to its end-users, Applicant shall show the charges as a separate line item on the bill with the words "Oregon Universal Service Surcharge \_\_\_\_\_%".
- 3. Applicant shall offer E-911 service. Applicant has primary responsibility to work with the E-911 agencies to ensure that all users of its services have access to the emergency system. Applicant will deliver or arrange to have delivered to the correct 911 Controlling Office its customers' Automatic Number Identification telephone numbers so the lead 911 telecommunications service provider can deliver the 911 call to the correct Public Safety Answering Point. Applicant shall work with each 911 district and lead 911 telecommunications service provider to develop procedures to match Applicant's customer addresses to the 911 district's Master Street Address Guide in order to obtain the correct Emergency Service Number (ESN) for each address. Applicant shall provide the lead 911 telecommunications service provider with daily updates of new customers, moves, and changes with the correct ESN for each.
- 4. For purposes of distinguishing between local and toll calling, Applicant shall adhere to local exchange boundaries and Extended Area Service (EAS) routes established by the Commission. Applicant shall not establish an EAS route from a given local exchange beyond the EAS area for that exchange.

- 5. When Applicant is assigned one or more NXX codes, Applicant shall limit each of its NXX codes to a single local exchange or rate center, whichever is larger, and shall establish a toll rate center in each exchange or rate center proximate to that established by the telecommunications utility or cooperative corporation serving the exchange or rate center.
- 6. Applicant shall pay an annual fee to the Commission pursuant to ORS 756.310 and 756.320 and OAR 860-032-0095. The minimum annual fee is \$100. Applicant is required to pay the fee for the preceding calendar year by April 1.
- 7. Pursuant to Oregon Laws 1987, chapter 290, sections 2-8, and to OAR chapter 860, division 033, Applicant shall ensure that the Residential Service Protection Fund surcharge is remitted to the Commission. This surcharge is assessed against each retail subscriber at a rate that is set annually by the Commission.
- 8. Applicant, as transferee, shall be liable for all fees incurred and reports due by the transferor as of the effective date of this order.

# **Competitive Zones**

All exchanges of the telecommunications utilities and cooperative corporations listed in the appendices to this order are designated competitive zones pursuant to ORS 759.050(2)(b).

# **Pricing Flexibility**

## **Dedicated Transmission Service**

The telecommunications utilities listed in Appendix A are granted pricing flexibility for dedicated transmission service in their respective exchanges by this order. *See* Order No. 93-1850, docket UM 381.

## Local Exchange Service

Cooperative telephone companies are generally not regulated by the Commission for local exchange services, and therefore already have pricing flexibility. Any telecommunications utility exempt under ORS 759.040, listed in Appendix A, has pricing flexibility for local exchange service. By Order No. 96-021, at page 82, pursuant to ORS 759.050(5), the Commission established procedures whereby telecommunications utilities would be granted pricing flexibility for local exchange switched services. Qwest has complied with those procedural requirements for all of its exchanges. Verizon has complied with those procedural requirements for forty of its forty-four exchanges.

## **ORDER**

#### IT IS ORDERED that:

- 1. The joint application of Business Productivity Solutions, Inc. and GE Business Productivity Solutions, Inc. to transfer the authority granted by Order No. 02-706, docket CP 1094, from GE BPS to BPS, is granted. Applicant, Business Productivity Solutions, Inc. is granted authority to provide intraexchange and interexchange service.
- 2. Applicant is designated as a competitive telecommunications provider for intraexchange service in the local exchanges of the telecommunications utilities and cooperative corporations listed in Appendices A and B. In addition, Applicant is designated as a competitive telecommunications provider for interexchange service statewide in Oregon.
- 3. The local exchanges of the telecommunications utilities and cooperative corporations listed in Appendices A and B are designated as competitive zones.
- 4. Any obligation regarding interconnection between Applicant and the telecommunications utilities and cooperative corporations listed in Appendices A and B shall be governed by the provisions of the Telecommunications Act of 1996 (the Act). Commission Order No. 96-021 will govern the interconnection obligations between such parties for the provision of switched local services, unless otherwise addressed by an interconnection agreement or subsequent Commission order.
- 5. No finding contained in this order shall have any bearing on any determination the Commission may be called upon to make under sections 251 or 252 of the Act with regard to the telecommunications utilities and cooperative corporations listed in the appendices to this order.
- 6. The telecommunications utilities listed in Appendix A shall receive pricing flexibility on an exchange-by-exchange basis as set forth in this order.

- 7. The authority granted to GE Business Productivity Solutions, Inc. by Order No. 02-706, as modified by Order No. 04-003, in docket CP 1094 is cancelled. GE Business Productivity Solutions, Inc. no longer has authority to operate in Oregon as a competitive telecommunications provider.
- 8. GE Business Productivity Solutions, Inc., is granted a partial waiver from the notice requirements in OAR 860-032-0020(11). GE BPS provided approximately 63 days' notice, which is deemed adequate.

9.	This	order is	effective	December	31	2004
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e, entered, and effective	<u>.</u>
Lee Beyer Chairman	John Savage Commissioner
	Ray Baum Commissioner

A party may request rehearing or reconsideration of this order pursuant to ORS 756.561. A request for rehearing or reconsideration must be filed with the commission within 60 days of the date of service of this order. The request must comply with the requirements in OAR 860-014-0095. A copy of any such request must also be served on each party to the proceeding as provided by OAR 860-013-0070(2). A party may appeal this order to a court pursuant to applicable law.

#### APPENDIX A

## CP 1256

## EXCHANGES ENCOMPASSED BY THE APPLICATION:

# ALL EXCHANGES OF THE TELECOMMUNICATIONS UTILITIES LISTED BELOW

# **Telecommunications Utilities Not Exempt Pursuant to ORS 759.040**

CenturyTel of Eastern Oregon, Inc. CenturyTel of Oregon, Inc. **Qwest Corporation** United Telephone Company of the Northwest dba Sprint Verizon Northwest Inc

# **Telecommunications Utilities Exempt Pursuant to ORS 759.040**

Asotin Telephone Company Cascade Utilities, Inc. Citizens Telecommunications Company of Oregon Eagle Telephone System, Inc. Helix Telephone Company Home Telephone Company Malheur Home Telephone Company Midvale Telephone Exchange Monroe Telephone Company Mt. Angel Telephone Company Nehalem Telecommunications, Inc.

North-State Telephone Company Oregon Telephone Corporation

Oregon-Idaho Utilities, Inc.

People's Telephone Company

Pine Telephone System, Inc.

Roome Telecommunications, Inc.

Trans-Cascades Telephone Company

APPENDIX A PAGE 1 OF 1

# APPENDIX B

# CP 1256

# EXCHANGES ENCOMPASSED BY THE APPLICATION:

# ALL EXCHANGES OF THE COOPERATIVE CORPORATIONS LISTED BELOW

Beaver Creek Cooperative Telephone Company
Canby Telephone Association
Clear Creek Mutual Telephone
Colton Telephone Company
Gervais Telephone Company
Molalla Telephone Company
Monitor Cooperative Telephone Co.
Pioneer Telephone Cooperative
Scio Mutual Telephone Association
St. Paul Cooperative Telephone Association
Stayton Cooperative Telephone Co.