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OF OREGON

UI 220

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DISPOSITION: APPLICATION APPROVED WITH CONDITIONS

On October 1, 2003, Pacific Power & Light (PacifiCorp) filed an application with the Public Utility Commission of Oregon (Commission) pursuant to ORS 757.490, ORS 757.495 and OAR 860-027-0040, requesting approval to enter into a service contract (Agreement) with PacifiCorp Environmental Remediation Company (PERCO), an affiliated interest. As part of the Agreement, PERCO would provide environmental services to PacifiCorp. Estimated annual payment by PacifiCorp to PERCO for these services is approximately \$1,000,000. The Agreement is an ongoing agreement subject to yearly reviews during the annual budgeting process. A description of the filing and its procedural history is contained in the Staff Report, attached as Appendix A, and incorporated by reference.

Based on a review of the application and the Commission's records, the Commission finds that the application satisfies applicable statutes and administrative rules. At its Public Meeting on November 13, 2003, the Commission adopted Staff's recommendation. This written order memorializes the Commission's formal decision made at the November 13 Public Meeting.

OPINION

Jurisdiction

ORS 757.005 defines a "public utility" and the Company is a public utility subject to the Commission's jurisdiction.

Affiliation

An affiliated interest relationship exists under ORS 757.015.

Applicable Law

ORS 757.495 requires public utilities to seek approval of contracts with affiliated interests within 90 days after execution of the contract.

ORS 757.495(3) requires the Commission to approve the contract if the Commission finds that the contract is fair and reasonable and not contrary to the public interest. However, the Commission need not determine the reasonableness of all the financial aspects of the contract for ratemaking purposes. The Commission may reserve that issue for a subsequent proceeding.

CONCLUSIONS

- 1. The Company is a public utility subject to the jurisdiction of the Commission.
- 2. An affiliated interest relationship exists.
- 3. The agreement is fair, reasonable, and not contrary to the public interest.
- 4. The application should be approved, with certain conditions.

ORDER

IT IS ORDERED that the application of PacifiCorp to enter into an affiliated interest transaction with PacifiCorp Environmental Remediation Company, is approved, subject to certain conditions, as further stated in Appendix A.

Made, entered, and effective _____.

BY THE COMMISSION:

Becky L. Beier Commission Secretary

A party may request rehearing or reconsideration of this order pursuant to ORS 756.561. A party may appeal this order to a court pursuant to ORS 756.580.

ITEM NO. CA1

PUBLIC UTILITY COMMISSION OF OREGON STAFF REPORT PUBLIC MEETING DATE: November 13, 2003

REGULAR CONSENT X EFFECTIVE DATE

DATE: October 30, 2003

TO: Lee Sparling through Marc Hellman and Rebecca Hathhorn

FROM: Michael Dougherty

SUBJECT: <u>PACIFIC POWER & LIGHT</u>: (Docket No. UI 220) Application for Approval of a Service Contract, including Environmental Services, with PacifiCorp Environmental Remediation Company.

STAFF RECOMMENDATION:

The Commission should approve Pacific Power & Light's (PacifiCorp) application to enter into a service contract with PacifiCorp Environmental Remediation Company (PERCO), an affiliated interest, subject to the following conditions:

- 1. PacifiCorp shall provide the Commission access to all books of account, as well as documents, data, and records of PacifiCorp and PERCO's affiliated interests that pertain to this transaction.
- 2. The Commission reserves the right to review, for reasonableness, all financial aspects of this transaction in any rate proceeding or alternative form of regulation.
- 3. PacifiCorp shall notify the Commission in advance of any substantive changes to the contract, including any material change in price. Any such change shall be submitted in an application for a supplemental order (or other appropriate format) in this docket.
- 4. PacifiCorp shall record clean-up costs incurred for non-regulated projects in the appropriate non-utility account.

DISCUSSION:

PacifiCorp filed this application on October 1, 2003, pursuant to ORS 757.490, ORS 757.495 and OAR 860-027-0040. PacifiCorp requests authorization from the Commission to enter into a

APPENDIX A PAGE 1 OF 3

service contract (Agreement) with PERCO. As part of the Agreement, PERCO would provide environmental services to PacifiCorp. Estimated annual payment by PacifiCorp to PERCO for these services is approximately \$1,000,000. The Agreement is an ongoing agreement subject to yearly reviews during the annual budgeting process.

PacifiCorp owns 89.10% of the total outstanding stock of PERCO and therefore, PERCO is an affiliated interest of PacifiCorp as defined in ORS 757.015.

Issues

Staff investigated the following issues:

- 1. Scope and Terms of the Agreement
- 2. Public Interest Compliance
- 3. Records Availability, Audit Provisions and Reporting Requirements

<u>Scope and Terms of the Agreement</u> – The Agreement covers both "forward services" and "reverse services." A "forward service" is when the utility is the buyer of assets, supplies, or services. A "reverse service" is when the utility is the seller of assets, supplies, or services. The "forward service" exhibit of the Agreement, Environmental Services provided by PERCO to PacifiCorp, is the section of the Agreement that requires Commission approval pursuant to ORS 757.495.

A competitive procurement process was not utilized for the Agreement. PacifiCorp represented that the performance of environmental cleanup activities by PERCO was already addressed in PacifiCorp's two previous rate case filings, UE 116 and UE 147. Staff verified that the environmental services section of the Agreement addresses the same type of cleanup activities included in the two previous rate case filings.

PacifiCorp estimates that it will pay PERCO approximately \$1,000,000 annually. This amount covers the PERCO incurred environmental cleanup costs that arise at sites other than specified sites covered by a 1996 insurance settlement¹. Specific environmental services include environmental investigation, remediation activities, policy development, governance, management procedures and reporting. Approximately \$58,000 of this amount is for non-regulated cleanup projects.

The "reverse service" exhibits of the contract are for services that PacifiCorp will provide to PERCO including legal, financial, income tax, human resources, treasury, information

APPENDIX A PAGE 2 OF 3

¹ In 1996, PacifiCorp received an insurance settlement of \$33 million to cover the cost of environmental cleanup of specified environmental sites. These funds were transferred to PERCO, which performs environmental cleanup at these specified sites.

technology support, environmental technical support, and other administrative type services. PERCO will pay PacifiCorp approximately \$460,000 annually for these services. PacifiCorp will charge fully distributed costs to PERCO, in accordance with the Commission's Transfer Pricing Policy.

Based upon my analysis of the Agreement, there appears to be no unusual or restrictive terms that will harm customers.

<u>Public Interest Compliance</u> – Staff compared the service fees charged by PERCO for environmental services with three local environmental engineering firms. Staff examined labor costs for environmental project managers, environmental engineers and environmental technicians. PERCO fees were equal to or lower than the lowest price from the nonaffiliated environmental firms contacted. Additionally, because PacifiCorp agreed to record costs associated with non-regulated projects in non-utility accounts, customers would not be paying for any cleanup associated with non-regulated projects.

During PacifiCorp's rate case, UE 147, Staff examined environmental costs associated with the insurance settlement. Based on this examination, Staff did not recommend any adjustments to the costs submitted by PacifiCorp in the UE 147 rate case.

<u>Records Availability, Audit Provisions and Reporting Requirements</u> - The proposed ordering condition No. 1 provides the necessary records access to PacifiCorp's relevant books and records.

Based on review of the application, Staff concludes the following:

- 1. Customers are not harmed by this transaction because PacifiCorp has met the requirements of the Commission's transfer pricing policy for affiliate transactions;
- 2. The Commission will have the necessary records access to PacifiCorp's books and records; and
- 3. The application involves an affiliated interest transaction that is fair and reasonable and not contrary to the public interest, with the inclusion of the proposed ordering conditions.

PROPOSED COMMISSION MOTION:

PacifiCorp's UI 220 application to enter into an affiliated transaction with PacifiCorp Environmental Remediation Company be approved, subject to the four recommended conditions.

UI 220 PMM - PacifiCorp Service Contract with PERCO

APPENDIX A PAGE 3 OF 3