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Douglas R. Holbrook

Ronald H. Seifert

August 24, 2010

Public Utility Commission for Oregon Attn: Filing Center PO Box 2148 Salem OR 97308-2148

RE: UM 1484 CenturyLink/Qwest - Parker Telecommunications Testimony

Dear Filing Center:

I enclose the original and five copies of testimony being submitted in this matter on behalf of Parker Telecommunications.

The testimony enclosed is as follows:

<u>Exhibit</u>	Witness
100	Edward Parker, Parker Telecommunications, Intervenor
200	Jerry Palmer, Lt. Lincoln City Police and 911 manager
300	David Hawker, Lincoln City Manager
400	Gordon McCraw, Tillamook County Emergency Manager
500	Dennis Manning

Thank you for your attention. If you have any questions or concerns, please feel free to contact me.

Sincerely,

Douglas R. Holbrook

cc: Service List

[100824 ltr to PUC.wpd]

CASE: UM 1484

WITNESS: Edwin B. Parker

PUBLIC UTILITY COMMISSION OF OREGON

PARKER TELECOMMUNICATIONS EXHIBIT 100

In the Matter of)	•
)	Edwin B. Parker's Direct
CENTURYLINK, INC.)	Testimony in Support of Parker
•	Ú	Telecommunications Proposed
Application for merger between CenturyTel,)	Conditions
Inc. and Owest Communications International,)	
Inc.	ĺ	

August 24, 2010

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Q.

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A. No.

COMMISSION?

Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS AND POSITION?

A. My name is Edwin B. Parker and my business mailing address is PO Box 402, Gleneden Beach, OR 97388. The street address is 29 Aster Lane, Gleneden Beach, OR 97388. I am President of Parker Telecommunications, a small telecommunications policy consulting business.

Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND PROFESSIONAL EXPERIENCE?

I received a B.A. degree from the University of British Columbia in 1954, an M.A. degree from Stanford University in 1958 and a Ph.D. in Communication from Stanford University in 1960. I was a professor at the University of Illinois from 1960-1962 and a professor of Communication at Stanford University from 1962-1979, where I specialized in the social and economic effects of information technology. From 1979-1987, I was cofounder and later President, Board Chairman and Chief Executive Officer of Equatorial Communications, a publicly traded competitive telecommunications company. From 1987-1988 I was President of the Data Networks Division of a subsidiary of an Incumbent Local Exchange Carrier, Contel, that had had acquired Equatorial before Contel merged with GTE and GTE merged with Verizon. Since 1989 I have been president of Parker Telecommunications. I am co-author of several books, including Electronic Byways: State Policies for Rural Development through Telecommunications. I served on the Connecting Oregon Communities Advisory Board and the Oregon Telecommunications Coordinating Council. In 2009 the Oregon Connections annual Enduring Achievement Award, which I had previously been awarded, was renamed the Edwin B. Parker Enduring Achievement Award.

HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY BEFORE THIS

Q.

ON WHICH PARTY'S BEHALF ARE YOU FILING TESTIMONY IN THIS PROCEEDING?

A. In this testimony I am speaking on my own behalf as an Oregon resident who has a background in Oregon telecommunications technology and policy and who is a customer of both CenturyLink (in Gleneden Beach) and Qwest (in Portland). I am not representing any client.

Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

A. The purpose of my testimony is to recommend that the Commission approve the proposed Transaction, subject to commitments to meet conditions that may be necessary to ensure that the merger causes no harm and is therefore in the public interest, and that the public safety is taken into account in building and maintaining an adequate infrastructure for providing reliable service.

Q. PLEASE SET FORTH THE CONDITIONS THAT YOU RECOMMEND THE COMMISSION MANDATE IN THIS PROCEEDING?

- A. I urge the commission to adopt the following conditions to the merger:
 - As a result of numerous system outages, community isolation, and lack of network redundancy, CenturyLink will construct a physical communication link between the Cities of Lincoln City and Newport, Oregon within 24 months following the close of the transaction. The deployment expectation is that this link construct have at a minimum the bandwidth capacity of OC-192 in both directions to each community.
 - A. CenturyLink Inc., as part of this condition, shall establish a direct coastal link for voice and data, meaning the required fiber route would connect from Lincoln City to Newport along the Oregon coast.

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- B. CenturyLink Inc., as part of this condition, shall establish a diverse routing for the former Embarq service area in Lincoln & Tillamook Counties with a self-healing fiber ring architecture for traffic to and from that former Embarq service area, through Newport, and Newport through Lincoln City. The fiber ring will functionally provide a diverse backup route for both telephone and data services from the identified former Embarq service area, to Sheridan and the necessary switches outside Sheridan to provide reliable intrastate and interstate calling.
- C. CenturyLink Inc., as part of this condition will make other network or programming changes, such as maintaining a local ANI (Automatic Number Identification) database in Oregon, and accessible through the fiber ring serving the former Embarq service area in Lincoln and Tillamook Counties to provide a functioning phone network within the former Embarq service area even if service is severed outside said area.
- Q. DO YOU HAVE AN OPINION WHETHER IT IS TECHNICALLY FEASIBLE
 FOR CENTURYLINK TO ESTABLISH THE TYPE OF SELF-HEALING FIBER
 RING YOU ARE ASKING TO COMMISSION TO REQUIRE?
- A. Yes.

Q. WHAT IS THAT OPINION?

A. It is my opinion that CenturyLink could easily upgrade the fiber connections needed to meet this proposed condition.

Q.

A.

PLEASE EXPLAIN THE BASIS FOR YOUR OPINION?

A. After the merger they will own all of the fiber Qwest owned, and therefore, with what they obtained from Embarq, nearly a complete ring exists, and it will be under one ownership. I see no difficult technical barriers to establishing a complete, self-healing fiber ring that includes all of the coastal district. By coastal district I mean Lincoln County and Tillamook County especially.

Q. CAN YOU DESCRIBE THE EXISTING FIBER NETWORK THAT CONNECTS LINCOLN AND TILLAMOOK COUNTY?

Yes. I think one way to present this information is to refer to a graphic in a publication by the Oregon Coastal Management Association. This color graphic depicts the state of the fiber location and ownership as of 2005 and was part of a larger article discussing the lack of redundant fiber connections in SW Oregon. Exhibit 101 is a page from the publication that depicts the connections, and I have omitted the balance of the article pages. The graphic clearly establishes that, once this merger is complete, CenturyLink will own complete fiber ring pathways which the company could easily employ to provide a self-healing fiber ring system for both north Lincoln and Tillamook County. In the public interest of providing adequate telephone service, and requiring CenturyLink to honor its promises to provide reliable service to the central coast region, the Commission should require the company do this in a reasonable amount of time.

Q. DO YOU HAVE A SECOND CONDITION YOU URGE THE COMMISSION ADOPT?

A. Yes. This condition relates to reliability and quality of the Internet connections within the State of Oregon, including the coastal area CenturyLink will control. Currently, intrastate Internet traffic is routed to Portland, and then to Seattle, and frequently into Sacramento, California all before it is routed back to an Oregon destination. I have monitored my corporate- grade DSL connection operated by CenturyLink and confirmed that this

routing creates a low quality broadband network, not suitable for voice data or video data. I have submitted charts showing the response times, which frequently exceed the 45 millisecond response time needed for reliable voice video or other real-time applications. Parker Exhibits 102, 103, 104, 105, and 106.

Also, the routing into neighboring states increases the risk of loss of service and transit delay times due to outages or congestion between Portland/Seattle/Sacramento, rather than limited within Oregon. If CenturyLink plans to try to market broadband services as the Commission may require, CenturyLink needs to fix their connection issues by having a system and policy designed to keep intrastate Internet traffic within Oregon. Therefore, I recommend that the Commission adopt a requirement such as the text of the condition below, which, in my opinion, will increase the speed and reliability of CenturyLink's broadband connections so they will be competitive with Charter Communications and other future providers, maintaining profitability necessary for operations in their rural areas especially:

In order to improve reliability and speed of Internet data, CenturyLink is required to connect Oregon Internet data traffic at an Oregon Internet exchange, such as the NorthWest Access Exchange (NWAX) in Portland, when the Internet traffic both originates and terminates in Oregon and at least one end of the connection is on the CenturyLink/Qwest network, provided that the Oregon Internet Service Provider (OISP) at the other end of the connection, if applicable, agrees to reasonable terms and conditions for interconnection. This condition does not require "peering" (free interconnection) and does not put any additional special requirements on the business arrangements between CenturyLink and any interconnecting ISP.

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DOES YOUR SECOND CONDITION REQUIRE CENTURYLINK TO PROVIDE CONNECTIONS OR SERVICES FOR FREE?

- A. No. The condition only requires the connection when the other provider of the connection in Oregon agrees to reasonable terms and conditions. It is possible this would enhance profits for CenturyLink by being able to market a more reliable broadband connection within their service area and generate more business from interconnecting ISPs.
- Q. IS YOUR SECOND CONDITION TECHNICALLY FEASIBLE IN YOUR OPINION?
- A. Yes. I have from my own knowledge of how these connections work, as well as from discussions with CenturyLink technicians, and know it is very feasible. The only resistance seems to be from management, who may not understand the technical side of the issue well enough to judge its feasibility, which is perhaps why they may oppose it.
- Q. DO YOU SEE ANY POTENTIAL WEAKNESSES IN THE STAFF'S

 RECOMMENDED CONDITION REQUIRING A DIRECT CONNECTION

 BETWEEN LINCOLN CITY AND NEWPORT?
- A. Yes.
- Q. PLEASE STATE WHAT YOU THINK ARE AMONG THE POTENTIAL WEAKNESSES?
- A. First, I am concerned that the staff condition is apparently intended only to provide improved network capacity between Lincoln City and Newport. While necessary, this will not be sufficient to make 911 emergency services work reliably on the central coast. In addition, telephone service and Internet service will not be reliable on the central coast until additional steps are taken. My major concern is that it does not provide for a comprehensive fix to the recurring network reliability problems on the central coast and

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will not be sufficient for CenturyLink to meet its prior promises to provide reliable 911 and telephone service on the central coast.

My concerns with the condition, as written include:

- 1. The staff condition does not address how the numerous switches (remote switches) in north Lincoln County and Tillamook County, which depend on the Sheridan switch (host switch) to operate and do not connect with other remote switches in the region when the Sheridan switch is isolated. If the central coast remote switches are not connected to their host switch with self-healing ring technology, or to an alternate host switch, there will be no change in the number of subscribers that will be without local phone service or 911 emergency services during a severance of the kind experienced over recent years.
- 2. The staff condition does not address the need for reliable access from the present CenturyLink Sheridan switch to the Qwest tandem switch in the Willamette Valley so that subscribers and non-subscribers of the extended area service (EAS) can be identified for billing purposes. In cases where the tandem switch cannot be reached, I understand that no extended area service (EAS) calls can be made, and thus, calls could not be made to Newport or Gleneden Beach from Lincoln City, even though they are all in the same EAS service area. The May 2010 outage was caused by a fiber severance between Sheridan and Salem, though it affected more than EAS calls for some reason. For CenturyLink's remote switches in Lincoln and Tillamook counties to provide the EAS services that customers perceive as local calling, they have to communicate with switching equipment and software somewhere east of Sheridan. The staff condition does not seem to address this requirement, and does not seem to have reflected an

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investigation into effects of the May 2010 outage on the network generally.

Functionally, if the condition were implemented without self-healing ring architecture, the benefits would be limited. The problem the PUC should be concerned with is network changes that make it possible that all the citizens in Lincoln and Tillamook counties can call their PSAP for action when there is a fiber severance that would normally cause an outage. Reliable calling between points on the new central coast capacity Staff is recommending would still require diverse routing to the valley for the signaling circuit to make the local coastal connections work. Staff is not recommending such diverse routing, and thus, the situation will not be improved during a fiber severance. If diverse routing were provided only for the signaling circuit, then local calling would be improved, but coastal residents and businesses would still not be able to make calls outside the local region when the single line serving the region is severed due to loss of connection to the Qwest tandem switch. Local connectivity that permits every CenturyLink phone on the central coast to reach a local PSAP when dialing 911 is critically important to providing adequate service, but such service is not sufficient to meet all public safety needs. Losing local service because of a single point of failure between the coast and the valley is unacceptable. However, in the event of an emergency on the coast, connectivity to hospitals and support services in the valley is also critically important. Ring architecture should be used for both signaling circuits and the voice traffic those signals control. The state has mandated PSAP consolidation, which has been impossible in Lincoln County because the lack of reliable telephone service connectivity

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prohibited it. Diverse routing for the "out-of-band" signaling circuit would permit local connectivity on the coast, but would not permit voice and data traffic outside of an isolated coastal region. The staff condition, therefore, does not appear to address the central problem in a way that solves the problem, and therefore it should be modified.

Edwin B. Parker

STATE OF OREGON

County of Lincoln

SS.

This instrument was signed and acknowledged before me and in my presence on this July-day of August, 2010 by Edwin B. Parker.

OFFICIAL SEAL CRISTI S FRITZ NOTARY PUBLIC - OREGON COMMISSION NO. 424135 MY COMMISSION EXPIRES DEC 28, 2011

Notary Public for Oregon

My Commission Expires: [2

It's About Connectivity!

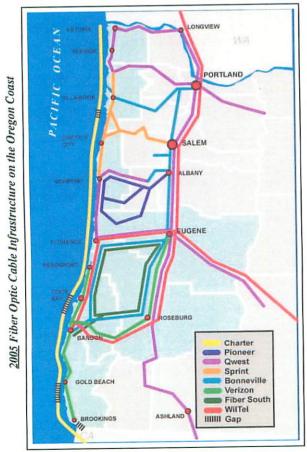
It was October 2005 in Bend, Oregon at the Oregon Connections Telecommunications Conference (www.oregonconnections.info). I was giving a talk about OCZMA's Coastal Telecommunications Strategy. The people attending those conferences are, for the most part, telecommunications professionals and local government officials with a strong interest in telecommunications. More than anybody, they understand the transformative power of the Internet. So, during my talk, the audience looked bored because I was preaching to the choir.

As soon as I finished, former Curry County Commissioner Marlyn Schafer (photo at right) confronted me. Former Commissioner Schafer exclaimed, "Onno! That's all fine and good. But, in my County, Curry County, we don't have fiber optic route redundancy! And, many of our people don't have access to any kind of broadband. We're still on dial-up! We've urged Verizon and the others to improve their services. They keep putting us off. Before we can do any of the things you're talking about we need basic connectivity!"



Former Commissioner Schafer was correct. Especially in 2005, Curry County was squarely on the wrong side of the digital divide. Five years later, Curry County still doesn't have access to a route redundant fiber optic network (a loop). And, some unincorporated communities in Curry County, even places along the U.S. Highway 101 corridor, still don't have access to broadband.

Why is Fiber Optic Route Redundancy a Big Deal?



Fiber optic cables carry incredible volumes of Internet traffic at the speed of light. Digital traffic—whether it travels over a wire or through the air on a wireless network—must find its way to a fiber optic backbone network.

By the fall of 2005, most of the Oregon Coast (from Astoria to Bandon) enjoyed pretty good access to route-redundant fiber optic networks. But, even today, Southern Coos County (South of Bandon), Curry County, and, four Northern Counties in California, don't have access to self-healing route-redundant fiber backbone networks.

Why is that such a problem? Well, about once a year or so, for one reason or another, Verizon or Charter Communications fiber optic lines to Curry County get damaged. That happens to all cables. Because the Internet traffic on those lines can't be re-routed through another path, through self-healing a ring, virtually all out-of-the-area communications can be shut down for hours at a time. That means, on that carrier's network, no phone service, no credit card/debit card transactions, no Internet services (dial-up or broadband), and, in Verizon's case, because they are the Incumbent Local Exchange Carrier (ILEC), 9-1-1 services are greatly impaired. That's scary!



2001 80% 88 200 % 09 32 33 49% 200 20% 10% % 0 18 E 記の記 TO MOL LAST MONTH 初上記 Response Time - % Packet Loss 7 Wed 18 0.0 ms 90.0 ms 200.0 ms 120.0 ms 40.0 ms 160.0 ms Response Time in milliseconds

Average Response Time & Packet Loss

LN_Ed Parker

% packet loss



95th Percentile: Response Time is 76.0 ms SolarWinds Orion Core Services 2010.1





11 Wed 10 Tue 9 Mon % Packet Loss (Destination --> Source)
Threshold = 0.3%
LN_Ed Parker S Soul TES L 6 FT STIMU 0 4 Wed 4 Wed Aug 2010 0.5 io Ni 64 in) 4 ir) 60 d 60





Trace Route from CenturyLink Gleneden Beach to OHSU Portland

June 20, 2010

Microsoft Windows [Version 6.1.7600]

Copyright (c) 2009 Microsoft Corporation. All rights reserved.

C:\Users\Ed Parker>tracert ohsu.edu

Tracing route to ohsu.edu [137.53.10.2] over a maximum of 30 hops:

- 1 <1 ms <1 ms <1 ms 192.168.2.1
- 2 1 ms <1 ms <1 ms 64-91-127-233.stat.centurytel.net [64.91.127.233]
- 3 14 ms 13 ms 13 ms rb-bras.aur.centurytel.net [69.29.185.50]
- 4 14 ms 15 ms 14 ms aurrorcoro2.aurrorcoro1.centurytel.net [209.206.179.130]
- 5 19 ms 18 ms 18 ms ge-6-1.car3.Seattle1.Level3.net [4.79.104.41]
- 6 23 ms 18 ms 18 ms ae-31-51.ebr1.Seattle1.Level3.net [4.68.105.30]
- 7 87 ms 200 ms 199 ms ae-2-2.car1.Sacramento1.Level3.net [4.69.132.153]
- 8 34 ms 33 ms ae-11-11.car2.Sacramento1.Level3.net [4.69.132.150]
- 9 43 ms 43 ms 44 ms LIGHTSPEED.car2.Sacramento1.Level3.net [4.53.202.6]
- 10 47 ms 47 ms 46 ms vl-17-PTLDORPBCR01.lsnetworks.net [216.110.192.41]
- 11 * * Request timed out.
- 12 * * Request timed out.
- 13 36 ms 36 ms 36 ms 137.53.223.130
- 14 * * Request timed out.
- 15 40 ms 42 ms 37 ms ohsu.edu [137.53.10.2]

Trace complete.

C:\Users\Ed Parker

Microsoft Windows [Version 6.1.7600] Copyright (c) 2009 Microsoft Corporation. All rights reserved.

C:\Users\Ed Parker> tracert nms.easystreet.com

Tracing route to nms.easystreet.com [69.30.26.148] over a maximum of 30 hops:

```
2 ms <1 ms <1 ms 192.168.2.1
1
                 1 ms 64-91-127-233.stat.centurytel.net [64.91.127.233
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   1 ms 1 ms
3 14 ms 14 ms 14 ms rb-bras.aur.centurytel.net [69.29.185.50]
4 16 ms 14 ms 15 ms aurrorcoro2.aurrorcoro1.centurytel.net [209.206.
179.1301
5 20 ms 19 ms 19 ms ge-6-1.car3.Seattle1.Level3.net [4.79.104.41]
6 144 ms 63 ms 213 ms ae-11-51.car1.Seattle1.Level3.net [4.68.105.2]
7 23 ms 23 ms EASYSTREET.carl.Seattle1.Level3.net [4.53.146.70
8
  25 ms 24 ms
                24 ms 209.162.220.74
                  Request timed out.
10 26 ms 23 ms 23 ms 69.30.1.84
11 24 ms 24 ms 24 ms 69.30.26.148
```

Trace complete.

CASE: UM 1484

WITNESS: Lt. Jerry Palmer

PUBLIC UTILITY COMMISSION OF OREGON

PARKER TELECOMMUNICATIONS EXHIBIT 200

In the Matter of)	
)	Lieutenant Jerry Palmer's Direct
CENTURYLINK, INC.)	Testimony in Support of Parker
)	Telecommunications Proposed
Application for merger between CenturyTel,)	Conditions
Inc. and Qwest Communications International,)	
Inc.)	

		Palmer/2
1	Q.	PLEASE STATE YOUR NAME, ADDRESS & YOUR EMPLOYER?
2	A.	Jerry Palmer. I am a Lieutenant with the City of Lincoln City Police Department, located
3		at 1503 SE East Devils Lake Rd., Lincoln City, Oregon.
4	Q.	PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND
5		PROFESSIONAL EXPERIENCE?
6	A.	I have served as a police officer for about 31 years. I spent 28 years with the Oregon State
7		Police, retiring as an Area Commander in 2005. I joined the Lincoln City Police
8		Department as a Lieutenant in 2007 and have been the 911 Center Supervisor during this
9		time.
10	Q.	HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY BEFORE THIS
11		COMMISSION?
12	A.	No.
13	Q.	ON WHICH PARTY'S BEHALF ARE YOU FILING TESTIMONY IN THIS
14		PROCEEDING?
15	A.	My testimony is in support of the proposed conditions submitted by Parker
16		Telecommunications.
17	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
18	A.	My testimony is offered to prove the effects of the lack of network reliability on public
19		safety and emergency response in north Lincoln County, including Lincoln City.
20	Q.	IN YOUR CAPACITY FOR LINCOLN CITY, WOULD YOU DESCRIBE WHAT
21		OCCURS WITHIN THE LINCOLN CITY AREA WHEN THE TELEPHONE
22		LINES GO DOWN FOR ANY REASON?
23	A.	Depending on the type and severity of the outage, my primary concern is the inability of
24		some or all of our community to use the 911 system to obtain emergency services. Over
25		the past few years we have experienced everything from just certain areas of town being
26		cut off to the entire north end of Lincoln County. We have also encountered major cell

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maintain their services as well. In all cases the public's ability to use the phone system for 911 services has been significantly impaired.

phone interruption due to at least one major carrier being reliant on the telephone lines to

- Q. DO YOU HAVE CONCERNS ABOUT PUBLIC SAFETY DURING PHONE **OUTAGES?**
- A. Yes.
- O. WHAT ARE YOUR CONCERNS?
- A. With respect to public safety, the majority of north county residents cannot phone Lincoln City's 9-1-1 center or any other for that matter. Neither can a majority phone the hospital. So far, we have been lucky that no one has been injured or died unnecessarily during these outages. Lincoln City averages 4.5 calls per day for an ambulance, alone. During the outages we are also unable to transfer these calls to other 911 centers.
- Q. WHAT HAS BEEN THE DURATION OF TELEPHONE OUTAGES IN LINCOLN CITY THAT YOU KNOW ABOUT?
- From a few hours to a few days, as measured by the events of the last four years. A.
- Q. DO YOU SUPPORT THE MERGER CONDITIONS PROPOSED BY PARKER TELECOMMUNICATIONS AS A WAY TO ADDRESS THE TELEPHONE NETWORK ISSUES IN LINCOLN AND TILLAMOOK COUNTY?
- I do support this proposal. Our goal and intent is to ensure that there is redundancy built A. into our phone system that allows continued 911 phone service to our communities in Tillamook and Lincoln Counties in the event of a line or system failure. By meeting the conditions proposed by Parker Telecommunications we will be taking significant steps to improve the reliability of the system so that a cut line or other failure in one part of the system does not take the whole system down.

Parker Communications/200 Palmer/4

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I do not want anyone's family members or friends to not be able to obtain emergency services just because we fail to ensure the reliability of our telephone system. With this cooperation, it is within our ability to make the system safer and more dependable.

Jerry Palmer

STATE OF OREGON

SS.

County of Lincoln

This instrument was signed and acknowledged before me and in my presence on this 23 day of August, 2010 by Jerry Palmer.

OFFICIAL SEAL

KATHARINE G ANDERSON

NOTARY PUBLIC-OREGON
COMMISSION NO. A415257
MY COMMISSION EXPIRES MAR. 9, 2011

Notary Public for Oregon

My Commission Expires: Mar 9, 2011

CASE: UM 1484

WITNESS: David Hawker

PUBLIC UTILITY COMMISSION OF OREGON

PARKER TELECOMMUNICATIONS EXHIBIT 300

In the Matter of)	
)	David Hawker's Direct
CENTURYLINK, INC.)	Testimony in Support of Parker
)	Telecommunications Proposed
Application for merger between CenturyTel,)	Conditions
Inc. and Qwest Communications International,)	
Inc.)	

	i	Hawker/2
1	Q.	PLEASE STATE YOUR NAME, ADDRESS & YOUR EMPLOYER?
2	Α.	David Hawker. I am the City Manager for the City of Lincoln City. My office is located
3		at city hall, 801 SW Highway 101, Lincoln City, Oregon
4	Q.	PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND
5		PROFESSIONAL EXPERIENCE?
6	A.	I hold a Masters of Public Administration from the University of Colorado. I have been
7		City Manager of Lincoln City for 10 ½ years. Prior to that I managed three Colorado
8		cities for over six years each.
9	Q.	HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY BEFORE THIS
10		COMMISSION?
11	A.	No.
12	Q.	ON WHICH PARTY'S BEHALF ARE YOU FILING TESTIMONY IN THIS
13		PROCEEDING?
14	Α.	My testimony is in support of the proposed conditions submitted by Parker
15		Telecommunications.
16	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
17	A.	My testimony is offered to prove the effect of the telephone outages and the City's several
18		attempts to get Embarq, CenturyTel or CenturyLink to provide a solution.
19	Q.	IN YOUR CAPACITY AS CITY MANAGER FOR LINCOLN CITY, WOULD
20		YOU DESCRIBE WHAT OCCURS WITHIN THE LINCOLN CITY AREA
21		WHEN THE TELEPHONE LINES GO DOWN FOR ANY REASON?
22	A.	I am a resident of Lincoln City, and a customer of CenturyLink. Within the City of
23		Lincoln City area are approximately 8,000 subscribers. As part of the legacy Embarq
24		wire line system, I am personally aware of the community isolation which follows every
25		fiber severance with the valley, because there is no redundant fiber ring in place, nor any

other working technology. However, in addition to community-to-community isolation,

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	i	Hawker/4
1	Q.	WHEN DID YOU FIRST START ASKING EMBARQ TO MAKE THESE
2		CHANGES?
3	A.	January 2009
4	Q.	DID YOU AT THE TIME UNDERSTAND EXACTLY WHAT NEEDED TO BE
5		DONE, OR DID YOU TRUST THAT EMBARQ WOULD BE ABLE TO FIGURE
6		IT OUT?
7	A.	I did not know exactly what needed to be done at that time, and trusted Embarq to make
8		the necessary improvements. Prior to this time we had been assured by Sprint (Embarq's
9		predecessor) that the Emergency Stand Alone system was in place for the community.
0		That turned out not to be true.
1	Q.	DID EMBARQ, PRIOR TO ITS MERGER WITH CENTURYTEL, MAKE ANY
2		PROMISES TO THE CITY ABOUT CHANGES IT WOULD MAKE TO THE
3		SERVICES SO THAT IT'S CUSTOMERS IN THE LINCOLN CITY AREA
14		WOULD HAVE LANDLINE ACCESS TO THE CITY'S 911 CENTER?
15	A.	They indicated that some problems with the Emergency Stand Alone System would be
6		fixed and stated "Push the need for fiber redundancy between Grand Ronde and Sheridan
7		to Embarq's upper management. This will become increasingly important as more
8		switches are connected to the Sheridan switch."
9	Q.	DO YOU THINK EMBARQ PERFORMED OR MADE GOOD ON ITS
20		PROMISES?
21	A.	I believe that some of the problems with the Emergency Stand Alone System were fixed.
22		We presently do not know to what extent the Emergency Stand Alone System is
23		operational. I know of no substantive progress on fiber redundancy.

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Not to my knowledge.

		Hawker/5
1	Q.	AFTER THE MERGER, DID YOU HAVE ANY MEETINGS WITH
2		CENTURYTEL OR CENTURYLINK EMPLOYEES ABOUT THE SAME ISSUE
3		YOU HAD DISCUSSED EARLIER WITH EMBARQ ABOUT SERVICE
4		RELIABILITY AND REDUNDANCY?
5	A.	Yes. I attended one meeting in June of this year.
6	Q.	DID CENTURYTEL OR CENTURYLINK MAKE ANY PROMISES TO
7		LINCOLN CITY ABOUT THE CHANGES THE CITY HAS SOUGHT SINCE
8		EMBARQ?
9	A.	Yes
10	Q.	WHAT WERE THOSE PROMISES, IF ANY, AND WHEN DID THEY MAKE
11		THEM?
12	A.	Lisa Willis, Manager Public Relations on December 18, 2009 sent the City an email
13		stating: "I am responding to your update request on the reroute project to create diverse
14		service in Lincoln City. We are making progress on this project. We have determined
15		the best route and are in the process of contracting with the second parties for line usage.
16		Once we have the agreements in place, we can move forward. Our area operations
17		manager is diligently working toward securing the rights to the line usage."
18	Q.	IN YOUR VIEW, DID EMBARQ DO ANYTHING SUBSTANTIVE TO IMPROVE
19		THE SERVICE RELIABILITY IN THE LINCOLN CITY AREA?
20	A.	As far as the Emergency Stand Alone System, probably. As far as redundancy, not to my
21		knowledge.
22	Q.	IN YOUR VIEW, DID CENTURYLINK OR CENTURYTEL DO ANYTHING
23		SUBSTANTIVE TO IMPROVE THE SERVICE RELIABILITY IN THE

LINCOLN CITY AREA YOU HAVE BEEN CONCERNED ABOUT?

Q. FROM BEFORE THE TIME YOU FIRST BECAME AWARE OF THE PROBLEM CITIZENS HAVE CALLING THE 911 CENTER WHEN THE LAND LINES ARE DOWN, UNTIL NOW, TO YOUR KNOWLEDGE, HAVE THERE BEEN ANY CHANGES TO THE EQUIPMENT OR PROGRAMMING THAT HAVE SUBSTANTIALLY ADDRESSED THE ABILITY OF ALL LINCOLN CITY AREA CITIZENS TO PHONE THE 911 CENTER?

- A. Some of the problems with the Emergency Stand Alone System have probably been fixed. To the best of my knowledge, some of the neighborhoods in the Lincoln City area will not have ESAS or local service, and therefore can't reach the City's 911 center. The ESAS will not provide critical address information on the 911 calls received through this system. It is my understanding that the ESA if fully functional would not have the capacity to deal with emergencies the fully functional system has.
- Q. IS THERE A LEGAL REQUIREMENT THAT LINCOLN CITY MAINTAIN A PSAP?
- A. Yes. ORS 403.115 makes it mandatory for all public safety agencies to maintain a public safety answering point ("PSAP"), or 9-1-1 call center. The current configuration of the telephone network in Lincoln City does not meet the statutory minimums required by ORS 403.115 during an outage because only a few of the switches in Lincoln City are connected to its PSAP during an outage, and there is no automatic display of the incoming telephone number and address. While the City's PSAP is connected to the Ocean Lake switch, many of the switches are not connected to the Ocean Lake switch during an outage, limiting the number of subscribers who can reach the PSAP. It may be the case that only one phone line is connecting the Taft area to the PSAP during an outage. It is also possible CenturyLink and/or the providing government could be held liable under ORS 403.110 if the network is not fixed, and someone is unable to reach the City or county PSAP and dies or suffers greater injuries as a result.

Q.

TELECOMMUNICATIONS AS A SOLUTION TO THE LACK OF A RELIABLE

TELEPHONE NETWORK IN NORTH LINCOLN COUNTY?

A. Yes, the conditions are critical to the welfare of the Lincoln City area residents, and the economic vitality of the community.

DO YOU SUPPORT THE CONDITIONS PROPOSED BY PARKER

David Hawker

STATE OF OREGON) ss.
County of Lincoln)

This instrument was signed and acknowledged before me and in my presence on this 23 rd day of August, 2010 by David Hawker.

OFFICIAL SEAL
SHERI J CORGILL
NOTARY PUBLIC-OREGON
COMMISSION NO. 421634
MY COMMISSION EXPIRES DECEMBER 7, 2011

Notary Public for Oregon My Commission Expires:

CASE: UM 1484

WITNESS: Gordon McCraw

PUBLIC UTILITY COMMISSION OF OREGON

PARKER TELECOMMUNICATIONS EXHIBIT 400

In the Matter of)	
)	Gordon McCraw's Direct
CENTURYLINK, INC.)	Testimony in Support of Parker
)	Telecommunications Proposed
Application for merger between CenturyTel,)	Conditions
Inc. and Qwest Communications International,)	
Inc.)	

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Q.	PLEASE	STA

- TE YOUR NAME, ADDRESS & YOUR EMPLOYER?
- Gordon McCraw, I am a deputy with the Tillamook County Sheriff's office, and my A. duties include being the Director of Emergency Management for Tillamook County since 2008. My office address is 5995 Long Prairie Road Tillamook, Oregon 97141.
- PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND Q. PROFESSIONAL EXPERIENCE?
- I am a High School Graduate with about 2 years of college and have completed numerous A. military trade schools, was both a certified Air Traffic Controller and a Meteorologist. After retiring from the US Navy, I went into law enforcement and was POST certified by the State of Louisiana which was transferred to the State of Oregon. After being promoted into my current position I completed all requirements for, and am now an Oregon Certified Emergency Management Specialist.
- HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY BEFORE THIS Q. **COMMISSION?**
- 15 A. No.
 - ON WHICH PARTY'S BEHALF ARE YOU FILING TESTIMONY IN THIS Q. PROCEEDING?
 - My testimony is in support of the proposed conditions submitted by Parker A. Telecommunications.
 - WHAT IS THE PURPOSE OF YOUR TESTIMONY? Q.
 - My testimony is to provide evidence of recent telephone outages in Tillamook County A. and the effects it has on public safety.

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COUNTY WHEN THE TELEPHONE LINES GO DOWN FOR ANY REASON? In addition to being the emergency manager, I am a resident of Tillamook County, and was a customer of CenturyLink. As part of the legacy Embarq wire line system, I am

IN YOUR CAPACITY AS THE EMERGENCY MANAGER FOR TILLAMOOK

COUNTY, WOULD YOU DESCRIBE WHAT OCCURS WITHIN TILLAMOOK

personally aware of the community isolation which follows every fiber severance with and in the valley, because there is no redundant fiber ring in place. However, in addition to community to community isolation, individuals by and large cannot phone any other individual under these circumstances. It has been my observation that as a result of these severances, citizens can not dial 9-1-1 for emergencies of any kind.

DO YOU HAVE AN UNDERSTANDING ABOUT THE TYPE OF PROBLEMS Q. THAT HAVE OCCURRED WITH THE PHONE SYSTEM WHICH RESULTS IN THE OUTAGES YOU HAVE DESCRIBED?

- WHAT IS YOUR UNDERSTANDING? Q.
- In all but one of the 3 or 4 outages since 2007, it has been a fiber cable break in the valley. The one that was not a break was the result of a power outage or a fire in the switching center in the Sheridan area.
- WHAT HAS BEEN THE DURATION OF TELEPHONE OUTAGES IN Q. TILLAMOOK COUNTY THAT YOU KNOW ABOUT?
- A. These outages have been anywhere from 8 hours to as long as several days (2007).
- DO YOU HAVE CONCERNS ABOUT PUBLIC SAFETY DURING THE TIMES Q. **OF THESE OUTAGES?**
- Yes. A.

WHAT ARE THOSE CONCERNS? Q.

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The entire county is without the ability to report a crime or medical emergency by dialing A. 9-1-1 and reaching the PSAP. Delays, particularly in communicating and responding to a medical emergency can cost lives.

Q. DO YOU SUPPORT THE MERGER CONDITIONS PROPOSED BY PARKER TELECOMMUNICATIONS AS A WAY TO ADDRESS THE TELEPHONE NETWORK ISSUES IN LINCOLN AND TILLAMOOK COUNTY?

I support any merger condition that would enhance the communications ability of the Α. citizens of Tillamook County to communicate, especially to the District's 911 facility in times of emergencies. This support extends to our supporting neighboring counties as well.

Milam

STATE OF OREGON SS. County of Tillamook

This instrument was signed and acknowledged before me and in my presence on this 23 day of August, 2010 by Gordon McCraw.

OFFICIAL SEAL RHONDA L SILVEIRA NOTARY PUBLIC-OREGON COMMISSION NO. 423710 MY COMMISSION EXPIRES NOVEMBER 27, 2011

My Commission Expires: No V

CASE: UM 1484

WITNESS: Dennis Manning

PUBLIC UTILITY COMMISSION OF OREGON

PARKER TELECOMMUNICATIONS EXHIBIT 500

In the Matter of)	
)	Dennis Manning's Direct
CENTURYLINK, INC.)	Testimony in Support of Parker
)	Telecommunications Proposed
Application for merger between CenturyTel,)	Conditions
Inc. and Qwest Communications International,)	
Inc.)	

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- Q. PLEASE STATE YOUR NAME & ADDRESS?
- A. Dennis Manning. 14595 Misty Drive Cloverdale Oregon

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Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND

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PROFESSIONAL EXPERIENCE?

Development internal Consultant.

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A.

Some College, 38 years in the telecommunications industry. I have held positions as District Manager for both North Texas and Oregon. I have been the acting Director for the State of Texas and have also been an operations Supervisor on the Oregon Coast and the Columbia Gorge. I held positions as a Staff Specialist and an Organizational

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Q. HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY BEFORE THIS

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COMMISSION?

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A. No.

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Q. ON WHICH PARTY'S BEHALF ARE YOU FILING TESTIMONY IN THIS

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A.

PROCEEDING?

Carlton.

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My testimony is in support of the proposed conditions submitted by Parker Telecommunications.

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Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

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The purpose of my testimony is to provide evidence of the lack of telephone network reliability in Tillamook County and to provide testimony about the management changes

that occurred after Embarq-CenturyTel merger. My personal knowledge about these

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renability in Tinamook County and to provide testimony about the management changes

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matters stems from the fact I am a subscriber to CenturyLink's phone service and I am a

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former manager for Embarq and CenturyTel.

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Q. WHAT WAS YOUR POSITION WITH EMBARQ?

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A. I was a regional supervisor managing from Taft up through to Rockaway and east to

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Q.	AFTER THE EMBARQ MERGER WITH CENTURYTEL, DID YOUR JOI
	CHANGE?

- A. Yes. I was replaced by one of CenturyTel's Supervisors from the valley.
- Q. WAS YOUR REPLACEMENT'S TERRITORY CHANGED IN ANY WAY FROM THE TERRITORY YOU MANAGED?
- A. Yes. My replacement took over a larger geographic area than I managed.
- 7 Q. WHAT WAS THE NEW GEOGRAPHIC AREA FOR YOUR REPLACEMENT?
 - A. My replacement was responsible for managing Depoe Bay in addition to my original territory.
 - Q. DID THAT CHANGE THE SPAN OF CONTROL, OR THE NUMBER OF PERSONNEL YOUR REPLACEMENT WAS TO MANAGE?
 - A. Yes. It increased the number of employees and subscriber base for that supervisor.
 - Q. FOR THE TERRITORY YOUR REPLACEMENT CAME FROM, DO YOU KNOW WHETHER THE SPAN OF CONTROL CHANGED IN ANY WAY?
 - A. Yes. My replacement left fewer persons in his former territory to manage subscribers or employee problems.
 - Q. AS A MANAGER, CAN YOU EXPLAIN THE PRACTICAL EFFECTS THAT MAY OCCUR WHEN SPAN OF CONTROL IS INCREASED?
 - A. In my experience, any time the number of persons and territory increase; it affects the manager's ability to get things done. They will frequently be forced to deal with the immediate, not long term problems. Where the number of subscribers increases for a manager, it may also affect the manager's ability to get things done due to greater volume of subscriber and network issues.

MERGER?

Q.

A. Yes, it is a long-term problem, created by Embarq. In my opinion due in part to management changes and focus on merger issues, CenturyLink has not properly addressed the network reliability in Lincoln or Tillamook Counties.

Q. DO YOU HAVE CONCERNS THAT THE CENTURYLINK-QWEST MERGER
MIGHT CAUSE FURTHER CHANGES IN SPAN OF CONTROL?

WOULD YOU DESCRIBE THE SYSTEM OUTAGES EXPERIENCED IN

LINCOLN AND TILLAMOOK COUNTIES AS A LONG TERM PROBLEM

THAT MAY HAVE BEEN AFFECTED BY THE EMBARO-CENTURYTEL

- A. Yes, it is a concern that further organizational changes from this merger will result in increased span of control, and failure to focus on the network deficiencies in Lincoln and Tillamook Counties.
- Q. DO YOU HAVE CONCERNS ABOUT THE CONDITION OF THE EQUIPMENT,
 LINES AND FIBER IN THE FORMER EMBARQ SERVICE AREA (SERVING
 LINCOLN AND TILLAMOOK COUNTIES), IN EITHER ITS AGE,
 FUNCTIONAL CONDITION OR RELIABILITY?
- A. Yes. Unless something is done to increase the redundancy for the communication traffic in and out of the coast the entire Tillamook and North Lincoln County area will remain vulnerable to both catastrophic and fairly common events like backhoe dig ups etc. One bad decision by an equipment operator over by Salem can and has silenced the entire Coast. This is a big problem with a simple solution. A redundant route out to the North or South would protect our communities. I fear that our Counties would face even more abandonment at the hands of the larger company than we did as Embarq. Dollars go to where the competition drives them. It was tough to compete for dollars with markets like Las Vegas and North Houston and on and on. I can just imagine what it will be like competing for capital improvement dollars with Portland, Seattle, Denver, etc.

STATE OF OREGON

County of Tillamook

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DO YOU SUPPORT THE MERGER CONDITIONS PROPOSED BY PARKER Q. TELECOMMUNICATIONS AS A SOLUTION TO THE NETWORK PROBLEMS YOU HAVE IDENTIFIED?

Dennis Manning

A. Yes.

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SS.

This instrument was signed and acknowledged before me and in my presence on this 24 day of August, 2010 by Dennis Manning.

COMMISSION NO. 450459 MY COMMISSION EXPIRES JUNE 29, 2014

OFFICIAL SEAL ANNE R PRICE NOTARY PUBLIC-OREGON

Notary Public for Oregon

My Commission Expires:

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DATED this 24th day of August, 2010.

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