

May 13, 2009

***VIA ELECTRONIC FILING
AND OVERNIGHT DELIVERY***

Oregon Public Utility Commission
Attention: Filing Center
550 Capitol Street NE, Ste 215
Salem, OR 97301-2551

Attention: Filing Center

RE: **UM 1355 – Rebuttal Testimony of PacifiCorp**

PacifiCorp (dba Pacific Power) submits for filing an original and five (5) copies of its rebuttal testimony in the above-referenced matter.

PacifiCorp is submitting rebuttal testimony by the following witnesses in this proceeding.

- David J. Godfrey, Director, Asset Management and Compliance
- Mark H. Smith, Director, Generation Planning
- Mark R. Tallman, Vice President, Renewable Resource Acquisition
- Gregory N. Duvall, Director, Long Range Planning and Net Power Costs


PacifiCorp respectfully requests that all data requests regarding this matter be addressed to:

By e-mail (preferred): datarequest@pacificorp.com.

By regular mail: Data Request Response Center
PacifiCorp
825 NE Multnomah, Suite 2000
Portland, OR 97232

Please direct informal correspondence and questions regarding this filing to Joelle Steward, Regulatory Manager, at (503) 813-5542.

Sincerely,


Andrea L. Kelly
Vice President, Regulation

Enclosures
Cc: UM 1355 Service List

CERTIFICATE OF SERVICE

I hereby certify that I served a true and correct copy of the foregoing document on the date indicated below by email and/or US mail, addressed to said parties at his or her last-known address(es) indicated below.

Service List UM-1355

G. Catriona McCracken (W) (C)
Citizens' Utility Board of Oregon
610 SW Broadway, Suite 308
Portland, OR 97205
catriona@oregoncub.org

OPUC Dockets (W)
Citizens' Utility Board of Oregon
610 SW Broadway, Suite 308
Portland, OR 97205
dockets@oregoncub.org

Robert Jenks (W) (C)
Citizens' Utility Board of Oregon
610 SW Broadway, Suite 308
Portland, OR 97205
bob@oregoncub.org

Melinda Davison (C)
Davison Van Cleve PC
333 SW Taylor, Suite 400
Portland, OR 97204
mail@dvclaw.com

Michael T. Weirich (C)
Department of Justice
Regulated Utility and Business Section
1162 Court Street NE
Salem, OR 97301-4096
Michael.weirich@doj.state.or.us

Oregon Dockets (W)
PacifiCorp
825 NE Multnomah, Suite 2000
Portland, OR 97232
oregondockets@pacificorp.com

Michelle R. Mishoe (W)
Pacific Power
825 NE Multnomah, Suite 1800
Portland, OR 97232
Michelle.mishoe@pacificorp.com

Patrick Hager
Rates & Regulatory Affairs
Portland General Electric
121 SW Salmon Street, 1WTC0702
Portland, OR 97204
Pge.opuc.filings@pgn.com

Douglas C. Tingey
Rates & Regulatory Affairs
Portland General Electric
121 SW Salmon Street, 1WTC13
Portland, OR 97204
doug.tingey@pgn.com

Kelcey Brown
Oregon Public Utility Commission
P.O. Box 2148
Salem, OR 97301
kelcey.brown@state.or.us

Lisa C. Rackner (W) (C)
McDowell & Associates PC
520 SW Sixth Ave., Suite 830
Portland, OR 97204
lisa@mcd-law.com

Wendy McIndoo (W) (C)
McDowell & Associates PC
520 SW Sixth Ave., Suite 830
Portland, OR 97204
wendy@mcd-law.com

Randall J. Falkenberg (C)
RFI Consulting Inc.
PMB 362
8343 Roswell Road
Sandy Springs, GA 30350
consultrfi@aol.com

Barton L. Kline (W)
Idaho Power Company
P.O. Box 70
Boise, ID 83707-0070
bkline@idahopower.com

Gregory W. Said (W) (C)
Idaho Power Company
P.O. Box 70
Boise, ID 83707-0070
gsaid@idahopower.com

Scott Wright (W) (C)
Idaho Power Company
P.O. Box 70
Boise, ID 83707-0070
swright@idahopower.com

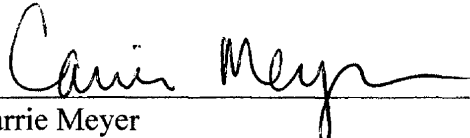
Christa Bearry (W)
Idaho Power Company
P.O. Box 70
Boise, ID 83707-0070
cbearry@idahopower.com

Lisa D. Nordstrom (W) (C)
Idaho Power Company
P.O. Box 70
Boise, ID 83707-0070
lnordstrom@idahopower.com

Tim Tatum (W)
Idaho Power Company
P.O. Box 70
Boise, ID 83707-0070
ttatum@idahopower.com

Gordon Feighner (W)
Citizens' Utility Board of Oregon
610 SW Broadway, Suite 308
Portland, OR 97205
Gordon@oregoncub.org

DATED: May 13, 2009.



Carrie Meyer
Coordinator, Administrative Services

Docket No. UM-1355
Exhibit PPL/101
Witness: David J. Godfrey

**BEFORE THE PUBLIC UTILITY COMMISSION
OF THE STATE OF OREGON**

PACIFICORP

Rebuttal Testimony of David J. Godfrey

May 2009

1 **Q. Please state your name, business address and position with PacifiCorp (the**
2 **Company).**

3 A. My name is David J. Godfrey. My business address is 1407 West North Temple,
4 Suite 320, Salt Lake City, Utah. My position is currently the director, asset
5 management and compliance for PacifiCorp Energy.

6 **Q. Have you testified previously in this proceeding?**

7 A. Yes. I provided direct testimony in April 2009.

8 **Summary of Testimony**

9 **Q. Please summarize your testimony.**

10 A. My rebuttal testimony responds to certain issues raised by Commission Staff
11 witness Ms. Kelcey Brown, the Industrial Customers of Northwest Utilities
12 (“ICNU”) witness Mr. Randall J. Falkenberg and the Citizens’ Utility Board
13 (“CUB”) witness Mr. Bob Jenks regarding forced outage rates. My testimony
14 addresses the following issues raised by Staff, ICNU and CUB:

- 15 • The exclusion of lengthy outages from the 48-month average,
- 16 • The exclusion of imprudent outages and the use of benchmarking to adjust
17 plant performance,
- 18 • Adjustments to the 48-month historical average for new capital investments,
- 19 • The use of a weekday/weekend split, and
- 20 • The data reporting requirements recommended by CUB.

1 **Exclusion of Lengthy Outages from the Historical Average**

2 **Q. What is the Company's rebuttal position on the proposed exclusion of**
3 **lengthy outages from the 48-month average?**

4 A. The Company continues to support retaining all outages in the 48-month average,
5 but will agree that an exception may apply in the most extreme cases of extended
6 duration, with a clarification. The Commission should clarify that the costs of
7 outages excluded based upon duration are generally recoverable through deferred
8 accounting.

9 **Q. Why is the Company's position important from the standpoint of fair cost**
10 **recovery?**

11 A. PacifiCorp does not have a power cost adjustment mechanism ("PCAM") in
12 Oregon. Therefore, unless an outage is reflected in the forced outage rate,
13 PacifiCorp's only means of recovering the costs associated with the outage is
14 through deferred accounting. Under the Commission's deferred accounting
15 guidelines, a petition must be filed when the cost is incurred and the Commission
16 may require that an outage either cause substantial harm or be unforeseeable
17 before it will allow deferred accounting. See Order No. 05-1070 at 5. If ordinary
18 outages ineligible for deferred accounting are excluded after the fact from the
19 forced outage rate, PacifiCorp will lose any opportunity for cost recovery for
20 these outages.

21 **Q. Can you provide an example?**

22 A. Yes. In UE 191, the Commission excluded from PacifiCorp's forced outage rate
23 the portion of a lengthy outage associated with a manufacturer defect over 28

1 days. While there was no allegation that the outage was PacifiCorp's fault, the
2 effect of the Commission decision was to preclude recovery for costs incurred
3 during the outage after 28 days. PacifiCorp had no ability to file for deferred
4 accounting for these costs because the Commission decision excluding the outage
5 from the forced outage rate came long after the outage. ICNU claims that
6 removal of such outages "will provide utilities with incentives to achieve good
7 performance," ICNU/100, Falkenberg/10, implying that long outages are also
8 imprudent outages. But the example from UE 191 demonstrates that the two are
9 not synonymous. The removal of lengthy outages appears only to create an
10 incentive for shorter, but more frequent and perhaps more costly, outages.

11 **Q. Is this a material issue for PacifiCorp?**

12 A. Yes. PacifiCorp has an aging generation fleet. With this large and aging fleet
13 comes an increased probability of unexpected and unplanned outage events. In a
14 simplistic example of an automobile, as the car ages there are more parts and
15 systems that approach their end of life. As one part is replaced, that cannot
16 guarantee that another part will not fail in the future. If one plotted the amount of
17 repairs versus time, it would show that the rate of failure is increasing for the car,
18 but not necessarily for a particular part or system. ICNU testifies that lengthy
19 outages may be infrequent, but they have a material cost impact because they
20 result in relatively larger amounts of lost energy. ICNU/100, Falkenberg/11. The
21 Company concurs with this observation.

1 **Q. If the “most extreme cases of extended duration” outages were removed from**
2 **the 48-month average, how should they be treated?**

3 A. The Company proposes that all the hours associated with that event be removed
4 from the 48-month average and replaced with the same amount and type of hours
5 from the timeframe immediately preceding the event.

6 **Q. Please provide an example.**

7 A. If it was determined that a 58-day outage was an anomalous event that unfairly
8 biases the 48-month average, the Company would remove the forced, equivalent
9 forced, maintenance, equivalent maintenance and equivalent planned derate hours
10 from that 58-day period and replace them with the same categories from the
11 preceding 58 days. In this manner, the 58 days removed are replaced with hours
12 that more closely represent the manner that the plant would have been operating if
13 the event had not occurred. This is a better approximation than just extending the
14 period to include 48 months or replacing the hours with a similar time from
15 historical data.

16 **The Exclusion of Imprudent Outages and Benchmarking**

17 **Q. What is the Company’s position on the proposed exclusion of individual**
18 **outages from the forced outage rate for imprudence?**

19 A. While the Company agrees that prudence is a prerequisite to cost recovery, it
20 objects to an overly simplistic application of this principle to the forced outage
21 rate. There are two primary issues of concern. First, the Commission should
22 reject any suggestion for exclusion of particular outages because of individual
23 error, mistake or negligence. The Commission has previously recognized that

1 imprudence requires a higher showing, that of management failure, before an
2 outage may be excluded.

3 Second, the Commission should review the prudence/management
4 efficacy of a utility's maintenance practices on a system basis, not an individual
5 plant or outage basis.

6 **Q. Why should the Commission review the prudence of a utility's plant
7 maintenance on a system basis, rather than an individual outage basis?**

8 A. For three reasons. First, an individual outage approach is asymmetrical where
9 only subpar performance is adjusted and exemplary performance is not rewarded.
10 Second, the only comprehensive way to evaluate a company's operation is to look
11 at it as a whole and compare it to peer groups. Third, since the imprudence of
12 outages is a function of management failure, not individual mistake, the best way
13 to judge the efficacy of management is to review plant maintenance on a system
14 basis, not a one-off basis.

15 **Q. How should the Commission review the prudence of a utility's maintenance
16 practices on a system basis?**

17 A. With several important caveats, the Company agrees that references to
18 NERC/GADs benchmark data is useful to review the prudence of a Company's
19 maintenance practices. First, it is critical to understand the peer group used for
20 the benchmarking. It is imperative that the right conversion technology is
21 compared, unit size and composition, operating regime and age. All of these
22 factors can skew the results and give false expectation if not fully understood and
23 appropriately corrected.

1 Second, the Company does not support the use of benchmarking to single
2 out specific units against an industry-wide benchmark to establish future
3 performance. PacifiCorp operates its generation assets as a fleet to maximize the
4 benefit to its customers. To select a single unit is inconsistent with this
5 philosophy.

6 Third, the Company does not support benchmarking against a single
7 statistic. To fully understand how a company is performing, it is important to
8 view a variety of performance factors, *e.g.*, planned outage hours, capacity factor,
9 etc., since these are all related. For example, a proposal to benchmark only forced
10 outage rates could provide an incentive to a utility to spend more than reasonably
11 necessary on planned outages to lower forced outage rates.

12 **Q. Does the Company support Staff's proposal to benchmark forced outage**
13 **rates against NERC/GADs forced outage statistics?**

14 A. No, for several reasons. First, the Company does not support the use of
15 benchmarking to establish future performance and cost recovery. While
16 benchmarking is useful to trend fleet performance against a peer group, outside of
17 a more comprehensive, performance-based ratemaking proposal, benchmarking
18 does not supply the specific, cost-of-service data the Commission needs for
19 forecasting rates.

20 Second, the Staff proposal raises many of the concerns cited above. It is
21 not clear how Staff would form the comparable peer group, the proposal appears
22 to benchmark plants on an individual, rather than fleet, basis, and the proposal
23 focuses only on forced outage rate data, not more comprehensive statistics on

1 plant availability or capacity factor.

2 Third, compared to the most recent NERC/GADs peer data available
3 (from 2006), PacifiCorp's overall capacity factor was 9 percent higher than
4 industry average. This suggests that benchmarking, if done correctly, would
5 increase the Company's rates above cost-of-service levels, depriving customers of
6 the significant benefits they now enjoy from the Company's above-average plant
7 maintenance and availability.

8 **Adjustments to the 48-Month Average for New Capital Investments**

9 **Q. What is the Company's rebuttal position on proposed adjustments to the 48-**
10 **month average to account for new capital investments?**

11 A. CUB proposes adjusting the 48-month average used for the modeling of future
12 rates by amounts included in the justification of new capital investments, if the
13 investment improves the reliability of the generation facilities. The Company does
14 not support this position. First, it is very difficult to quantify an increase in
15 reliability associated with a particular capital investment. Second, it is not clear
16 how the adjustments would relate to the future actual results. Third, the proposed
17 adjustments are one-sided because a capital investment may result in a decrease in
18 availability.

19 **Q. Can new capital investment also result in lower plant availability?**

20 A. Yes. As noted by ICNU, "there are likely to be situations where new capital
21 investment arguably degrades reliability." ICNU/100, Falkenberg/21. Capital
22 investment related to environmental issues can reduce plant availability. CUB's
23 proposal, if applied fairly and symmetrically, could result in rates reflecting

1 reduced availability more quickly than under the current approach.

2 **Q. Please provide additional support for the Company's position.**

3 A. Capital investments are typically made to improve the reliability or availability of
4 the plant by replacing a worn out or poorly performing part or system. However,
5 at the same time there are other parts and systems that are still wearing out and
6 degrading in their performance. The capital investment addresses one aspect of
7 the plant's reliability or availability, but not all aspects of the plant's reliability or
8 availability.

9 **Q. Please provide an example.**

10 A. Again using the example of an automobile, replacing the tires will decrease the
11 probability of getting a flat. However, it will not reduce the risk of the battery
12 dying. While investing a significant amount of capital to address flat tires,
13 equating that to improving battery life would not be practical. Similarly, with the
14 Company's plants the capital investments help maintain or slow the degradation
15 of performance.

16 **The Use of a Weekday/Weekend Split**

17 **Q. What is the Company's rebuttal position on the use of a weekday/weekend**
18 **split for outage rates?**

19 A. The Company does not support a distinction between weekday and weekend rates
20 when modeling unplanned outage rates.

21 **Q. Why does the Company take this position?**

22 A. There are several reasons the Company takes the position it has on weekday and
23 weekend splits:

- 1 1) This is a non-standard NERC/GADS calculation.
- 2 2) It takes two rates with different denominators and tries to put them
- 3 on equal footing.
- 4 3) The definition of a maintenance outage is based on the ability of
- 5 the operator to postpone the event. It does not indicate when it actually starts or
- 6 ends. Therefore, it is possible to have maintenance outages during the weekday, if
- 7 this is more advantageous to the operator given market and other conditions, even
- 8 though it could have been postponed.
- 9 4) If the event starts on the weekend, it is not guaranteed to be
- 10 completed during the weekend and in fact the majority of the hours could fall to
- 11 the weekday.
- 12 5) By using a single unplanned outage rate, it avoids any potential
- 13 gaming of outage classification by the operator.

14 **Data Reporting Requirement**

15 **Q. What is the Company's rebuttal position on the data reporting requirement**
16 **proposed by CUB?**

17 A. The Company feels that these requirements are overly burdensome for several
18 reasons; 1) this level of detail is not required by the NERC/GADS system, 2) the
19 size of the Company's fleet would necessitate an increase in labor- force to
20 comply with such requests, 3) any specific reports on specific events can be
21 requested during discovery, and 4) this type of reporting is not required in any
22 other jurisdiction where the Company operates.

1 **Q. Does this conclude your testimony?**

2 **A. Yes.**

Docket No. UM-1355
Exhibit PPL/201
Witness: Mark H. Smith

**BEFORE THE PUBLIC UTILITY COMMISSION
OF THE STATE OF OREGON**

PACIFICORP

Rebuttal Testimony of Mark H. Smith

May 2009

1 **Q. Please state your name, business address and position with PacifiCorp (the**
2 **Company).**

3 A. My name is Mark H. Smith. My business address is 825 NE Multnomah Street,
4 Suite 600, Portland, Oregon 97232. My position is currently the Director,
5 Generation Planning.

6 **Q. Have you previously testified in this docket?**

7 A. Yes. I sponsored direct testimony in April 2009.

8 **Q. Will you please summarize your testimony?**

9 A. I rebut the portions of the testimonies of Staff witness Ms. Kelcey Brown and
10 Industrial Customers of Northwest Utilities (“ICNU”) witness Mr. Randall J.
11 Falkenberg on hydro outages. To respond to the testimony of Staff and ICNU that
12 modeling of hydro forced outages is unnecessary because such outages do not
13 cause spill, I provide several examples showing the contrary. Because the loss of
14 energy associated with these outages is real and measurable, the Commission
15 should allow utilities to model such forced outages in net power costs.
16 Additionally, I briefly respond to ICNU’s testimony that planned outages for
17 hydro should be modeled only in low cost months. The variables the Company
18 must consider in planning hydro outages restrict the Company’s ability to
19 schedule outages strictly based on economics. Finally, I respond to ICNU’s
20 unfounded allegations concerning the methodology that the Company is
21 developing to model forced outages in hydro.

1 **Q. Please explain why some of the Company’s hydro projects that have**
2 **“storage” capabilities spill water even when the outages do not last very long.**

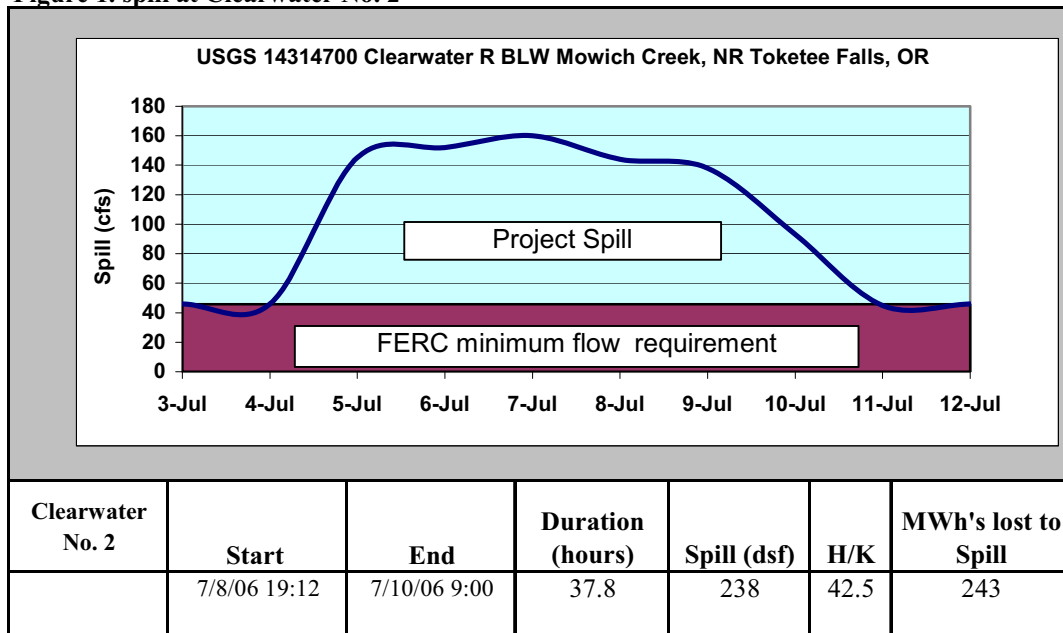
3 A. The function of the “storage” at those projects is limited to daily shaping, and the
4 Company does not have the flexibility to store water for future use. Even in the
5 case of outages that have been planned ahead of time, there could be spill when
6 the outage is relatively long. The Lewis River system is capable of storing water
7 for a longer time period. However, sometimes the requirements by various
8 regulations will lead to spill.

9 **Q. Can you provide instances of forced outages that have resulted in spill?**

10 A. Yes, see figures 1-3 for illustrations of forced outages that have resulted in spill
11 on “storage” projects. Figures 1 and 2 show two North Umpqua projects, where
12 storage capacity is insufficient to avoid spill in the event of a forced outage.

13 In Figure 1, the entire period of forced outage caused spill and loss of
14 energy.

Figure 1. spill at Clearwater No. 2



1 Figure 2 shows that during the period of the spill, only when the amount
2 of spill is below the turbine capacity, there is loss of energy.

Figure 2. spill at Toketee

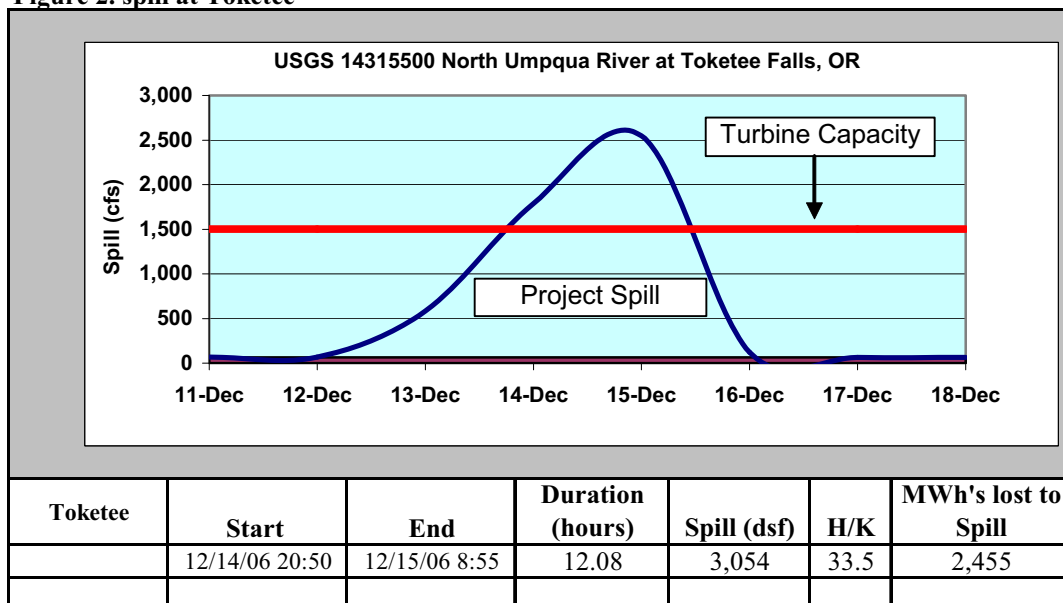
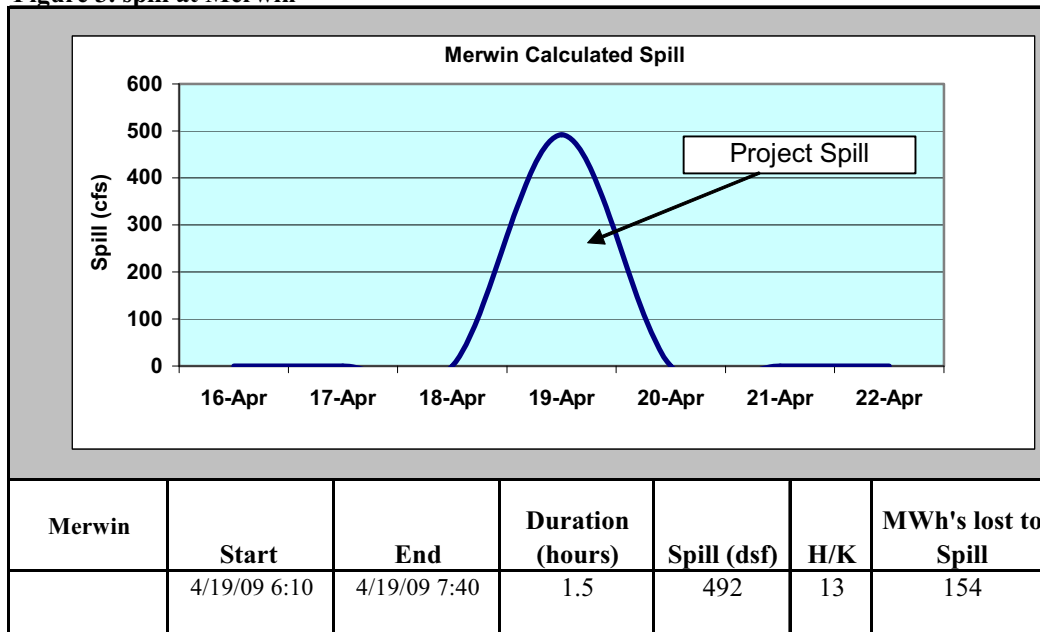


Figure 3. spill at Merwin



1 In the Merwin example in Figure 3, in the event of a forced outage, spill gates
 2 must be opened immediately to maintain flow downstream of the project within
 3 FERC ramping limits. More extreme events can occur and spill losses can be
 4 more significant during periods of higher project inflows or outflows.

5 The above examples clearly demonstrate that forced outages at PacifiCorp
 6 hydro projects have resulted in spill and lost generation. Such occurrences do
 7 lower total generation capability in actual operations and should be modeled.

8 **Q. Can all planned outages occur during periods of lowest cost?**

9 A. No. Due to staffing availability, license requirements or inflow availability,
 10 outages cannot always be scheduled during periods of lowest cost. For example,
 11 some outages on the North Umpqua are required by the FERC license to occur
 12 during periods of higher inflow when energy losses are potentially the greatest.

1 **Q. ICNU alleges that there are “serious problems” with PacifiCorp’s approach**
2 **to modeling hydro outages, which should be solved before such modeling is**
3 **allowed. Can you respond to this allegation?**

4 A. Yes. First, the Company disputes the allegations that its modeling lacks
5 transparency or that it exaggerates the impact of outages on hydro generation.
6 Second, the Company questions the appropriateness of ICNU importing its
7 litigation positions and discovery on this issue from other states into this generic
8 docket. Third, the decision before the Commission in this case is whether to
9 adopt a policy allowing modeling of hydro forced outages, not to resolve ICNU’s
10 litigation positions on the specific design of PacifiCorp’s modeling.

11 **Q. What conclusion do you draw from the above discussion?**

12 A. Because of the limited storage capabilities of the Company’s hydro projects,
13 outages do cause spill of water that lead to lost energy, even when the outages are
14 planned. The Commission should permit utilities to adopt methodologies to
15 model lost energy due to outages. Also, it is not possible, nor reasonable, to
16 require the Company to schedule hydro maintenance outages entirely based on
17 economics due to various requirements placed on the projects by the operating
18 licenses.

19 **Q. Does this conclude your testimony?**

20 A. Yes.

Docket No. UM-1355
Exhibit PPL/302
Witness: Mark R. Tallman

**BEFORE THE PUBLIC UTILITY COMMISSION
OF THE STATE OF OREGON**

PACIFICORP

Rebuttal Testimony of Mark R. Tallman

May 2009

1 **Q. Please state your name, business address and present position with**
2 **PacifiCorp (the “Company”).**

3 A. My name is Mark R. Tallman. My business address is 825 NE Multnomah, Suite
4 2000, Portland, Oregon 97232. My present position is Vice President of
5 Renewable Resource Acquisition.

6 **Q. Are you the same Mark R. Tallman who submitted direct testimony in this**
7 **docket?**

8 A. Yes.

9 **Purpose of Testimony**

10 **Q. What is the purpose of your testimony?**

11 A. The purpose of my testimony is to respond to testimony submitted by Oregon
12 Public Utility Commission Staff (“Staff”), the Citizens’ Utility Board (“CUB”)
13 and the Industrial Customers of Northwest Utilities (“ICNU”) with respect to their
14 recommendations on Issue III of the consolidated issues list related to wind
15 availability reporting and forecasting. While Issues IV and V relate to wind
16 plants as well, it appears the parties have embedded their wind-related Issue IV
17 and Issue V comments within their testimony on Issue III; therefore, I do not
18 explicitly discuss Issues IV and V in this testimony.

19 **Testimony Summary**

20 **Q. Please summarize your reply testimony with respect to Issue III (i): *What***
21 ***wind availability reporting methodology should the Commission adopt?***

22 A. The Company’s position remains that the most relevant data to report associated
23 with wind-powered generation resources is the historical annual energy

1 production. The Company does not have the capability to produce the “wind
2 availability report” proposed by Staff because the information it seeks is not
3 readily determinable. Similarly, ICNU’s recommendation to report data
4 comparable to thermal plants for individual wind turbines would be burdensome,
5 in part because North American Electric Reliability Corporation (“NERC”) codes
6 for wind outages do not yet exist.

7 **Q. Please summarize your reply testimony with respect to Issue III (ii): *How***
8 ***should wind availability be appropriately applied to forecasting for a rate***
9 ***determination?***

10 A. The Company, CUB and ICNU appear to be in general consensus that the energy
11 profile resulting from technical studies should be relied on for the rate setting
12 process; however, consistent with the Commission’s decision in Order No. 08-548
13 (Docket No. UE 200), the Company’s position remains that the most recent
14 energy profile for a wind resource should be used when setting rates.

15 **Issue III (i) - What wind availability reporting methodology should the Commission**
16 **adopt?**

17 **Q. What is Staff’s proposal with respect to wind availability reporting?**

18 A. Staff proposes an annual “wind availability” report showing (A) the maximum
19 theoretical production of an owned wind facility after subtracting lack of
20 availability due to: (B) planned maintenance; (C) line loss; and (D) forced
21 outages, turbine failure or non-scheduled maintenance. In Staff’s proposed report,
22 factors “B”, “C” and “D” are subtracted from “A” to provide (E) the actual
23 capacity factor for the wind facility in a calendar year.

1 **Q. Is it feasible for the Company to provide this information for a wind**
2 **availability report?**

3 A. No. The Company is unable to implement Staff's formula of $E = A - B - C - D$.
4 As I explained in my direct testimony, the output of a wind facility is influenced
5 by multiple and interdependent variables. Wind resources are similar to run-of-
6 river hydro resources in that the fuel source is intermittent. Therefore, the
7 Company has no valid way to determine the amount of energy a wind project
8 might have produced ("A") but for planned maintenance, but for line loss and but
9 for forced outage, turbine failure or non-scheduled maintenance. Because such
10 variables are not independent, and absent expensive technical studies on an annual
11 basis, the Company is not able to derive "A" by translating "B", "C" and "D" into
12 theoretically lost energy amounts. The Company does have "E" (actual output).
13 The Company proposed in my direct testimony to report "E" to the Commission
14 via the Company's annual Federal Energy Regulatory Commission ("FERC")
15 Form 1 report or the Results of Operations report.

16 **Q. Is there an industry standard methodology for performing the calculations**
17 **required to produce Staff's proposed wind availability report?**

18 A. No.

19 **Q. Does Staff provide an example of how to perform the calculations required to**
20 **produce its proposed wind availability report?**

21 A. No.

1 **Q. The Company has power purchase agreements (“PPAs” or a “PPA”) with**
2 **third parties that include a provision intended to liquidate energy lost due to**
3 **certain curtailment events. Is this evidence that the Company can compute**
4 **Staff’s formula of $E = A - B - C - D$?**

5 A. No. The language in such PPAs is intended to liquidate damage to the seller as a
6 result of the Company calling for curtailment under certain situations. Such
7 curtailments are likely to happen infrequently and for short periods of time (i.e.,
8 for a finite number of hours and, typically, for an hour or less). Because there is
9 no established formula for calculating such lost energy while also taking into
10 account all the variables impacting overall production, these PPAs incorporate
11 general intent and remand the lost energy assessment to the seller for subsequent
12 audit by the Company. The result of the damage settlement process will likely be
13 negotiated settlements as the seller has an inherent bias to estimate on the high
14 side and because of the difficulties in making a statistically valid estimate. To
15 date, the Company has not invoked a curtailment pursuant to a wind resource
16 PPA.

17 **Q. What is the significance of the Company’s inability to routinely calculate**
18 **factors “B”, “C” and “D” on a stand alone and discrete basis?**

19 A. As described in my direct testimony, detailed after-the-fact technical studies must
20 be performed by expert consultants to estimate factors such as “B”, “C” and “D”.
21 Many of these variables cannot be directly monitored and, as a result, there is no
22 direct cause and causation link that can readily be established between resource
23 performance and a single variable. This means that one variable (e.g., overall

1 availability or availability for individual turbines) cannot simply be looked at in
2 isolation and a statistically valid conclusion drawn as to why forecasted energy
3 production for the entire resource varied from actual energy production due solely
4 to that variable. As such, entities that perform such studies rely on computer
5 models to help forecast energy production.

6 **Q. Will the Company's reporting recommendation result in the type of**
7 **information Staff seeks?**

8 A. Yes. The Company's recommendation to commission new technical studies on a
9 periodic basis and using actual data is intended to supply the type of information
10 Staff appears to seek (e.g., are annual variances from the previous technical study
11 due to meteorological issues, operational issues or a combination). The
12 Company's recommendation is to order a new technical study every five years or
13 when it is evident that such a new study should be performed (i.e., earlier or later
14 than five years). This approach is consistent with Staff's view that the historical
15 performance of the generating unit is the best predictor of what will occur in the
16 future. (Staff/100, Brown/2, lines 7-9)

17 **Q. What is ICNU's proposal with respect to wind availability reporting?**

18 A. ICNU testifies that the Company should prepare wind availability reports for the
19 Commission based on NERC outage codes for thermal plants; however, NERC
20 outage codes for wind plants do not currently exist.

21 **Q. What is the current status at NERC of establishing codes applicable to wind**
22 **resources?**

23 A. NERC is in the final stages of establishing the reporting requirements and the

1 associated codes applicable to wind-powered generation resources. The timing for
2 the finalization of this process is not currently known.

3 **Q. How does the Company respond to ICNU’s reporting recommendation?**

4 A. It is burdensome to ask the Company to create reports when NERC has not yet
5 fully developed its requirements with respect to wind-powered generation
6 resources. Once NERC codes applicable to wind resources are fully developed
7 and finalized, the Company will begin collecting that data.¹ Until such time as
8 finalized NERC codes are available, the Company believes that the most relevant
9 data to report associated with wind resources is the historical annual energy
10 production. The Company currently reports this information via its annual FERC
11 Form 1. The Company could also make this information available in its annual
12 Results of Operations report filed with the Commission each year.

13 **Q. Will the availability of NERC codes for wind resources enable the Company
14 to produce the annual “wind availability report” sought by Staff?**

15 A. No. Because of the interdependent nature of variables that can impact productions
16 levels, NERC codes will not likely enable the Company to perform the
17 calculations sought by Staff. However, the NERC codes will be of use to
18 consultants who perform updated technical studies on a periodic basis. This
19 further supports the Company’s position that technical studies should be updated
20 on a periodic basis by experts with the appropriate tools (e.g., the appropriate
21 computer programs) and with an adequate amount of actual data to re-establish
22 the energy profile for a wind resource. The re-established energy profile would

¹ Subject to availability of data via the supervisory control and data acquisition system. Fiber failures (e.g., due to rodent damage) or other reasons can result in data acquisition gaps.

1 then become the most recent reliable data used for setting rates during subsequent
2 test periods.

3 **Issue III (i) - How should wind availability be appropriately applied to forecasting**
4 **for a rate determination?**

5 **Q. What are ICNU's and CUB's positions with respect to Issue III (i)?**

6 A. ICNU proposes that utilities be required to use, for a “sufficiently long period of
7 time,” the same wind output assumptions for power cost models as were used in
8 the resource acquisition process. Similarly, CUB proposes that the performance
9 forecast (i.e., capacity factor) that was used in the competitive bidding process be
10 used during the first five years of a wind resource.

11 **Q. Are these positions similar to the Company's proposal?**

12 A. Yes, the positions are similar; however there is one key difference. In the
13 Company's recent Renewable Adjustment Clause (“RAC”) proceeding, the
14 Commission stated that the “[t]he most recent reliable data should be used to set
15 rates for the test period”. Docket No. UE 200, Order No. 08-548, p. 21. In some
16 instances, as in the RAC proceeding, there may be updated consultant reports that
17 are a more appropriate basis to forecast wind energy production. Consistent with
18 the Commission's decision in the RAC, the Company continues to recommend
19 that the most updated, reliable information should be used in setting rates.

1 **Q. CUB raised a concern that utilities can alter the outcome of a competitive**
2 **bidding process by inflating wind capacity factors and therefore proposes to**
3 **link the capacity factor estimate to the request for proposal (“RFP”) process.**
4 **How does the Company respond to CUB’s concern?**

5 A. The concern raised by CUB regarding bias is not an issue related solely to utility
6 owned resources. Any entity who submits a false profile during the RFP process
7 has the potential of altering the RFP outcome; regardless of structure (ownership
8 or PPA). The Commission should address this issue on a case-by-case basis if and
9 when evidence is presented that an entity has put forth a false profile. The
10 Commission’s approach to setting rates for new wind resources should not be
11 based upon the unproven assumption that a RFP participant might submit false
12 profiles for the purpose of altering an RFP’s outcome.

13 **Q. For clarification, please describe what the most recent reliable data would be**
14 **for forecasting wind-powered generation resources owned by another party?**

15 A. Since the Company is unlikely to have access to the most recent energy
16 production study for resources owned by another party, the most recently reliable
17 data would be historical actual metered energy production or periodic estimates
18 provided by the Company’s contractual counterparty.

19 **Q. Does this complete your rebuttal testimony?**

20 A. Yes.

Docket No. UM-1355
Exhibit PPL/400
Witness: Gregory N. Duvall

**BEFORE THE PUBLIC UTILITY COMMISSION
OF THE STATE OF OREGON**

PACIFICORP

Rebuttal Testimony of Gregory N. Duvall

May 2009

1 **Q. Please state your name, business address and present position with**
2 **PacifiCorp, dba Pacific Power (“Company”).**

3 A. My name is Gregory N. Duvall, my business address is 825 NE Multnomah St.,
4 Suite 600, Portland, Oregon 97232, and my present title is Director, Long Range
5 Planning and Net Power Costs.

6 **Qualifications**

7 **Q. Briefly describe your education and business experience.**

8 A. I received a degree in Mathematics from University of Washington in 1976 and a
9 Masters of Business Administration from University of Portland in 1979. I was
10 first employed by Pacific Power in 1976 and have held various positions in
11 resource and transmission planning, regulation, resource acquisitions and trading.
12 From 1997 through 2000 I lived in Australia where I managed the Energy Trading
13 Department for Powercor, a PacifiCorp subsidiary at that time. After returning to
14 Portland, I was involved in direct access issues in Oregon, was responsible for
15 directing the analytical effort for the Multi-State Process (“MSP”), and currently
16 direct the work of the integrated resource planning group, the load forecasting
17 group, and the net power cost group in the Company.

18 **Summary of Testimony**

19 **Q. Will you please summarize your testimony?**

20 A. I present the Company’s rebuttal position on the modeling of thermal outage rates
21 in GRID, which is the Company’s production cost model used in the ratemaking
22 process. The Company’s direct testimony of Mr. David J. Godfrey presented the
23 Company’s approach to forecasting plant availability for planning and scheduling

1 and recommended use of the NERC/GADs Equivalent Unplanned Outage Factor
2 (“EOUF”) for all baseload plants and the NERC/GADs Equivalent Unplanned
3 Outage Rate (“EUOR”) for flexible plants. While this formula is appropriate for
4 forecasting, my rebuttal testimony clarifies that the Company needs a rate, not a
5 factor, for purposes of modeling net power costs in GRID. For purposes of
6 modeling net power costs, the Company agrees with the position of most of the
7 other parties to this docket to retain the Commission’s current approach,
8 Equivalent Outage Rate (“EOR”), except with respect to gas peaking plants.

9 In addition, I rebut certain portions of the testimony of the Industrial
10 Customers of the Northwest (“ICNU”) witness Mr. Randall J. Falkenberg and
11 draw the following conclusions:

- 12 • ICNU’s proposed methodology for determining planned outage schedules is
13 arbitrary, creates impractical maintenance schedules, and has many details
14 that would need to be worked out before it could be considered a
15 methodology. It should be rejected. In addition, I present the Company’s
16 method which is logical and understandable and should be adopted by the
17 Commission.
- 18 • ICNU’s proposal to arbitrarily alter the physical characteristics of thermal
19 plants is not reasonable or realistic, is one-sided and should be rejected by the
20 Commission.
- 21 • ICNU argues that PacifiCorp’s ramping adjustment should not be included in
22 the forced outage rate. The Company is willing to unbundle the ramping
23 adjustment from the forced outage rate and treat it as a separate adjustment to

1 GRID. ICNU's argument that the Company has not supported its ramping
2 adjustment is unfounded.

3 **Thermal Outage Rate in GRID**

4 **Q. What is the Company's position on modeling thermal outage rates in GRID?**

5 A. The Company continues to support using the NERC/GADs standards EUOF and
6 EUOR for forecasting plant availability, as explained in the direct testimony of
7 Mr. Godfrey. However, these formulas do not apply to modeling plant
8 availability in GRID for the purpose of setting rates. For this purpose, the
9 Company agrees with Portland General Electric ("PGE"), Citizen's Utility Board
10 ("CUB") and ICNU that there should be no change from the current calculation
11 for forced outage rates for all plants, EOR. The exception is for gas peaking
12 plants, which the Company addresses separately below.

13 **Q. Why is the Company proposing a different approach for forecasting and rate
14 modeling?**

15 A. Forecasting plant availability and modeling plant availability in rates are two
16 different exercises. The Company's direct testimony focused only on the
17 appropriate formula for forecasting. In reviewing the direct testimonies of the
18 other parties, most of which addressed modeling plant availability in rates, the
19 Company realized that it had addressed the overall question in Issue I ("What
20 forecasting methodology should the Commission adopt for thermal generating
21 plants?"), but failed to clearly address the modeling sub-issue I(D) ("What is the
22 appropriate methodology for calculating forced outage rates and how should that
23 be applied within the power cost model?").

1 **Q. Why can't the Company use the same formula for forecasting plant**
2 **availability and modeling plant availability in rates?**

3 A. First, for forecasting thermal plant availability, the Company proposed use of a
4 factor, EUOF, which works well for forecasting but cannot be used directly for
5 setting rates. The difference between a factor and a rate is in the denominator: the
6 denominator in a factor is all period hours, which is appropriate when forecasting
7 overall availability. In contrast, the dominator in an outage rate is all hours when
8 the unit is available for dispatch in the period, which include service hours,
9 maintenance outage hours and forced outage hours.

10 Second, while the Company proposed use of a rate formula, EUOR (a
11 NERC/GADs standard term), for forecasting the availability of flexible resources,
12 EUOR is inferior to the Commission's current formula for modeling outage rates,
13 EOR, because EUOR omits Equivalent Planned Dispatch Hours ("EPDH") while
14 EOR includes EPDH. To use EUOR, the Commission would have to add EPDH
15 to the formula, which is the same as EOR.

16 **Q. What is the Company's current EOR calculation?**

17 A. The Company uses the following calculation for EOR:

18 *Equivalent Outage Rate ("EOR") = Equivalent Unplanned Outage Rate*
19 *("EUOR") with the Equivalent Planned Derate Hours ("EPDH") added to the*
20 *numerator.*

21 The terms EUOR and EPDH are defined in the direct testimony of Mr. Godfrey
22 and are NERC/GADs terms. The term EOR is not an official NERC/GADs term,
23 but is a composite term specified in the 1984 Oregon Staff memo which is

1 provided as Staff/102, Brown/5, using the formula for EOR at the top of the
2 page¹.

3 **Q. Why does the Company support continued use of the Commission's EOR**
4 **formula for setting outage rates?**

5 A. EOR meets the primary goal in modeling outages, which is to capture all of the
6 outages and derates associated with the thermal fleet and model them in a manner
7 that results in the proper amount of unavailable generation. As shown in Exhibit
8 PPL/401, unavailability is divided into two main categories; outages and derates.
9 Within these categories, there is additional granularity for planned, maintenance
10 and unplanned (forced) events, for a total of six categories.

11 All three derates along with forced and maintenance outages are included
12 in the EOR. Planned outages are the only type of unavailability that is not
13 included in the EOR but modeled separately.

14 **Q. All parties other than Staff support continuation of EOR. Can you comment**
15 **on the Staff approach?**

16 A. Yes. Staff has proposed an availability factor, similar to the Company's EUOF.
17 While Staff's factor formula could be used for forecasting plant availability for
18 scheduling and planning, as explained above, the Company cannot use a factor
19 directly for setting rates in GRID. Putting aside the issue of modeling
20 maintenance outages differently from forced outages (which is addressed in Mr.

¹ For PacifiCorp, the terms Synchronous Hours, Pumping Hours, EFDHRS, and EMDHRS in the equation on line 5, PPL/100, Godfrey/5 are all zero. Thus the equation for EUOR simplifies as follows:

$$EUOR = \frac{FOH + EFOH + MOH + EMDH}{FOH + MOH + SH}$$

The term ESOH from the 1984 staff memo includes both EMDH and EPDH, thus making it the same as the Company's formula for EOR.

1 Godfrey's rebuttal testimony and could be addressed through a separate
2 adjustment to EOR, if appropriate), EOR otherwise appears to be a reasonable
3 means of converting Staff's equivalent availability factor into a rate formula
4 useful in setting net power costs.

5 **Q. What type of plant should the EOR described above be applied to?**

6 A. The EOR should be applied to all thermal plants except peaker plants.

7 **Q. What is the Company's rebuttal position for peaker plants?**

8 A. After reviewing the direct testimony of other parties, the Company supports using
9 the EFOR(d) on peaker plants, after allowing the Company a reasonable period
10 (12 months) to gather the data necessary to implement this approach.

11 **Q. What should the Commission consider to be the definition of peaker plant?**

12 A. A peaker plant should be defined as a simple cycle combustion turbine, consistent
13 with the Revised Protocol that has been adopted by the Commission for inter-
14 jurisdictional allocation of the Company's revenue requirement.

15 **Q. What is the difference between the EOR and the EFOR(d)?**

16 A. They are the same, except the EFOR(d) excludes Maintenance Outages from the
17 outage rate. This is acceptable to the Company for its peaker plants, Gadsby units
18 4, 5 and 6 only. Exclusion of Maintenance Outages from the outage rate for
19 combined cycle plants or coal plants is not reasonable because of the relatively
20 high load factor of these plants. This makes it impossible to perform Maintenance
21 Outages when the plant would have otherwise not been economic to run.

1 **New Resources**

2 **Q. What is the Company's position on forecasting availability for new resources**
3 **for which there is no historical data?**

4 A. The Company re-iterates its proposal to use the manufacturer's or project
5 guarantee for the first year. Then as actual operating data is collected, it would be
6 used to calculate the four-year historical average, using a weighted average. The
7 Company proposes that the first year of actual data not be used, as it is skewed by
8 normal start-up issues. By eliminating this data from the historical average, it
9 reflects a more realistic operating profile for the resource.

10 **Q. How does this differ from other parties in this case?**

11 A. The key disagreement appears to be with Staff, which proposes to use industry or
12 NERC/GADS average data for the years where four years of data is not available.
13 CUB also suggests the use of industry data, combined with additional, plant-
14 specific data.

15 **Q. Why does the Company disagree with this approach?**

16 A. The use of industry or NERC/GADS average data does not account for specific
17 design and operating constraints that are present in a given project.

18 **Planned Outage Schedule**

19 **Q. What is the generic policy question before the Commission on planned**
20 **outages?**

21 A. The question, as defined by the issue list, is what methodology the Commission
22 should adopt for modeling planned maintenance (e.g., average vs. forecast).

1 **Q. Does PacifiCorp agree with Staff, ICNU and CUB that it should continue to**
2 **use a 48-month average to model planned outages?**

3 A. Yes.

4 **Q. Does ICNU go on to present a very detailed, PacifiCorp-specific approach for**
5 **modeling planned outages?**

6 A. Yes. ICNU proposes an out-of-model financial adjustment based on the results
7 of four GRID studies, none of which are the normalized study used for setting
8 rates. Specifically, ICNU calculates the financial adjustment by taking the
9 difference between the average net power cost from these four alternative studies
10 and the base net power cost study. ICNU's proposal would require each GRID
11 study presented by the Company or any party to be accompanied by four
12 additional GRID studies. The average net power costs of these four additional
13 GRID studies overrides the results of the base power cost study.

14 **Q. Is ICNU's proposal outside the scope of this docket?**

15 A. Yes. ICNU's proposal goes beyond generic policy setting into a detailed,
16 Company-specific implementation proposal. Given the nature and schedule of
17 this generic policy docket, it is difficult for PacifiCorp to adequately respond to
18 ICNU's many unfounded litigation contentions and accusations. The
19 Commission should either reject ICNU's planned outage proposal as
20 unreasonable on its face or defer the issue to PacifiCorp's pending Transition
21 Adjustment Mechanism ("TAM"), UE 207, or general rate case, UE 210.

1 **Q. ICNU self-proclaims the use of an out-of-model financial adjustment using**
2 **four additional GRID studies to be the “gold standard.” Do you agree?**

3 A. Absolutely not. This is a sharp departure from any method the Company has ever
4 used. I am not aware of any utility or commission that uses ICNU’s proposed
5 method. It is cumbersome and unnecessary, and certainly can not be held up as
6 adding any value over any other method. Use of a normalized, single maintenance
7 schedule in the base power cost study is far superior to ICNU’s multi-GRID run
8 proposal.

9 **Q. Please describe the composite outage schedule proposed by ICNU.**

10 A. Based on the information presented by ICNU, the composite outage schedule
11 proposed by ICNU is called the “centering” option, which places one-fourth of
12 each historic outage for each unit in the center about the mid-point of the historic
13 outage time. Each outage is rounded to a whole number of days.

14 **Q. What is the result of this method?**

15 A. As shown in Exhibit PPL/402, this centering method produces a chaotic outage
16 schedule with a number of problems. For example, in the spring, there are times
17 with no outages and other times with over 3,000 megawatts on planned outage at
18 the same time. In addition, this schedule removes from service all four units at Jim
19 Bridger at the same time. The schedule also shows fragmented outages for the
20 same unit during the year, and shows the same unit having more than one outage at
21 the same time. When this latter circumstance occurred, the outage schedule would
22 have less total megawatt-hours of outages than the four-year average. The
23 Company believes that fixing these serious flaws in the “centering” method would

1 involve a significant number of subjective judgments. For all of these reasons, the
2 Commission should not adopt ICNU's "centering" proposal.

3 **Q. How does the Company schedule the normalized planned outages?**

4 A. In GRID, the length of the planned outages is based on 48-month historical data,
5 and the planned outages are scheduled in a way that all plants are on maintenance
6 during the test year, even though this is not the actual practice. The outages are
7 scheduled on a control area basis, and within certain windows to take advantage
8 of the market conditions and limit the number of major units on planned outage at
9 one time. Due to the length of the outages, however, it may be necessary for
10 several plants to be on outage simultaneously.

11 **Q. Why doesn't the Company use the historical schedule of the planned outages**
12 **in its normalized net power cost calculations when it uses historical length of**
13 **the planned outages?**

14 A. The Company plans for major overhaul of units in a four-year cycle in general.
15 For major overhauls, the outage time is longer. The major overhauls of various
16 units are scheduled at different times and in different years to minimize any
17 significant impact to generation levels and reliability of the system. In addition,
18 the timing of the historical planned outages is impacted by the composition of the
19 resources at the time, market conditions at the time and load at the time. Because
20 of the need to normalize the costs of this four-year cycle into a single test year,
21 the actual historical schedule cannot be used in ratemaking without some
22 modification.

1 **Q. What process does the Company use to place the various units into the model**
2 **in scheduling outage times?**

3 A. ICNU alleges that the Company's methodology for developing its planned outage
4 schedule is arbitrary and subjective. This is untrue. The Company uses a tree-
5 modeling approach which systemically spreads the planned units for maintenance
6 over defined periods of time, as shown in Exhibit PPL/403. Using history as a
7 guide, the Company understands that spring and fall timeframes are the cheapest
8 periods of time to have plants down. Based on the tree structure, the maintenance
9 of most of the units are sequenced and scheduled in the spring. For normalized
10 rate making purposes, planned outages are scheduled so that all units are on
11 maintenance during the test year, and the timing of the outages are scheduled not
12 to fall within certain periods during the year due to the obligations to serve both
13 the retail load and wholesale contracts. For example, the schedule takes into
14 consideration the need to avoid planned outages in the winter.

15 With this requirement, it is necessary for several units to be on
16 maintenance outage simultaneously. However, the number of major units on
17 maintenance is not to exceed three on a control area basis. As the result, not all of
18 the plants can be maintained in the spring when the market prices are generally
19 lower. In addition, the units are sequenced to approximate the effect of fully
20 utilizing the same crew by location.

21 **Q. Do you assume the same fixed maintenance schedule in all normalized NPC**
22 **calculations?**

23 A. No. The schedule of each unit may move a little depending on the length of the

1 normalized planned outages that precede it. However, the structure of the tree
2 will remain the same from one proceeding to another. If the Commission decides
3 to address the implementation of the four-year planned outage average for
4 PacifiCorp in this case, the Company recommends that the Commission find that
5 the Company's tree-based approach is reasonable for developing normalized
6 outage schedules.

7 **Q. ICNU makes a recommendation to move the planned outage for Currant**
8 **Creek from Fall to Spring. Is this reasonable?**

9 A. No. First, this seems like a PacifiCorp specific issue that is not appropriately
10 addressed in this generic outage docket. Second, ICNU does not present a solid
11 basis for their recommendation. Finally, Currant Creek is a newer plant and does
12 not have long enough a history to suggest a preferred time for the performance-
13 based maintenance. The Company recommends the Commission reject this
14 proposal from ICNU and wait until sufficient history is available to make a more
15 informed decision on the placement of the outages of Currant Creek and
16 PacifiCorp's other combined cycle combustion turbine plants.

17 **Heat Rate and Minimum Load Deration**

18 **Q. Like ICNU's litigation proposal for PacifiCorp's planned outage schedule, is**
19 **the Heat Rate/Minimum Deration issue also a PacifiCorp-specific litigation**
20 **proposal and therefore outside the scope of this generic policy docket?**

21 A. Yes.

1 **Q. Please describe the application of the deration method by the Company and**
2 **ICNU’s proposed adjustment to heat rates and minimum plant generation**
3 **levels.**

4 A. The Company’s approach derates the maximum capacity of the unit in every hour
5 of the year by an equal percent based on historic forced outage rates, which
6 constitutes a “hair cut” in unit availability. The alternative approach sponsored by
7 ICNU would make adjustments in both the minimum capacity and heat rate of the
8 unit, in addition to maximum capacity adjustment made by the Company.
9 ICNU’s approach alters thermal plant heat rate curves to artificially increase their
10 efficiency as compared to the heat rate curves that are developed from actual plant
11 operating data. In addition, ICNU proposes to reduce thermal plant minimum
12 generation levels so GRID can run thermal units at levels they are physically
13 incapable of reaching. Since the Company does not make these two adjustments,
14 ICNU claims that “PacifiCorp’s method is simply wrong and can produce absurd
15 results”. The Company has never made ICNU’s proposed adjustments before, nor
16 has ICNU proposed these two adjustments in Oregon prior to 2008 in UE 199.

17 **Q. Are ICNU’s heat rate and minimum generation adjustments reasonable?**

18 A. No. The Company strongly objects to these adjustments and will show that they
19 are one-sided and cause net power costs to be artificially understated.

20 **Q. Please comment on the hypothetical example presented by ICNU on this**
21 **issue.**

22 A. The hypothetical example provided by ICNU is irrelevant and misleading. In
23 essence, it compares the results of the hypothetical example under two cases; one

1 with the minimum derated by 50 percent and the other without any deration to the
2 minimum generation level. Since the answers do not match, ICNU concludes that
3 the Company's approach of not derating the minimum generation level produces
4 the wrong answer.

5 **Q. ICNU suggests that unless the minimum generation level of thermal plants is**
6 **derated, then the derated maximum generation could be below the minimum**
7 **generation. Is this a possibility?**

8 A. No. The Currant Creek example assumes monthly outage rates, which are not
9 used by the Company. This example, as well as the hypothetical example,
10 represents a situation that would never occur on the Company's system (i.e. a unit
11 with an annual outage rate of 50 percent). No thermal unit in the Company's fleet
12 has an annual outage rate greater than 16 percent and no plant has a spread
13 between the minimum generation level and the derated maximum of less than 14
14 percent. There is no mathematical possibility that could result in the derated
15 maximum generation being below the minimum generation. Much of ICNU's
16 argument on these issues is based on this erroneous assumption.

17 **Q. Should the use of the derating method for modeling forced outages change**
18 **the heat rate or minimum generation level of a unit?**

19 A. No. In fact, changing the heat rate curve or the minimum generation level can
20 lead to unintended consequences. For example, if a unit is dispatched at a level
21 below the derated capacity, the heat rate will be wrong if it has been changed,
22 since the heat rate at that level is unrelated to the derating. The same type of
23 unintended consequences can occur when derating the minimum generation level.

1 In that case, the model could dispatch the unit at a level it is not capable of
2 achieving.

3 **Q. Why does ICNU's proposed method significantly understate the heat rates?**

4 A. It is because the derate adjustments are applied incorrectly. The only time when
5 the derate adjustment to the heat rate may be applicable is when the unit is
6 dispatched at its derated maximum capacity, with the assumption that the unit
7 may be dispatched at its stated maximum capacity in GRID if there were not the
8 availability "hair cut." When the unit is dispatched at a level below its derated
9 maximum capacity, GRID has made the optimal decision to dispatch that unit at a
10 lower and less efficient generation level whether it has been derated or not.

11 Therefore, derating the entire heat rate curve overstates the efficiency of the unit
12 and understates the heat inputs. Exhibit PPL/404 shows the heat rate curves under
13 the two methods for a coal-fired unit and gas-fired unit, from minimum to
14 maximum generation level. The exhibit clearly demonstrates that heat input
15 required for various levels of generation is understated using the derate-adjusted
16 heat rate. Superimposed on the heat rate curves is the distribution of hourly
17 generation as produce by GRID using the Company's study that was filed in UE
18 207. In both cases, there are many hours of dispatch below the derated maximum
19 capacity, which are the generating levels at which ICNU's proposal will
20 understate the heat rate, and subsequently understate net power costs.

21 **Q. Does this suggest that the Company should adjust the heat rates at least to
22 the derated maximum capacities of the units?**

23 A. No. The Company uses the "hair cut" to adjust down a unit's capacity that is still

1 at a relatively efficient level. In actual operations, a unit can be derated to any
2 level between its minimum and maximum capacities.

3 **Q. Does it logically follow that the minimum generation level should be derated**
4 **because the maximum generating level is derated?**

5 A. No. There is no logic that ties the two together. The purpose of the “haircut” to
6 the maximum generating capability is to exclude the unit from producing
7 generation when it is broken. That is fully accomplished through the “haircut” to
8 the maximum generating capacity.

9 **Q. Is it realistic to derate the minimum generation level of a unit for forced**
10 **outages?**

11 A. No. The minimum generation level of a unit is based on its technical
12 specification below which it cannot operate. Reducing the minimum generation
13 level of units below their technical capability artificially increases the operating
14 range of each unit thereby incorrectly reducing net power costs. Since PacifiCorp
15 has over 30 thermal units, this can amount to a significant reduction to net power
16 costs that the Company is simply not capable of achieving.

17 **Q. ICNU has compared actual heat rates to modeled heat rates. Is this a useful**
18 **comparison?**

19 A. It is not an unreasonable comparison for coal plants that run at very high capacity
20 factors. For plants that are flexible and can and do operate at various operating
21 levels and heat rates, the comparison becomes relatively meaningless. The
22 “normal” conditions where the units operate in can be quite different from the
23 actual conditions. Actual conditions can bring hydro, loads and market behavior

1 that is significantly different than “normal.” The Commission should heavily
2 discount this comparison of modeled heat rates to actual heat rates.

3 **Ramping Adjustment**

4 **Q. What is ICNU’s recommendation with regard to the Company’s ramping
5 adjustment?**

6 A. ICNU argues that the Company’s ramping adjustment should not be included in
7 the outage rate. While the Company includes the ramping adjustment in the
8 outage rate as a matter of modeling convenience and would not object to
9 separating it from the outage rate for input into GRID.

10 **Q. Does ICNU recommend that the ramping adjustment be rejected by the
11 Commission?**

12 A. No. For purposes of this docket, I believe the only recommendation from ICNU
13 on this issue is to separate it from the outage rate. To the extent that ICNU
14 opposes PacifiCorp’s ramping adjustment on the merits, this would again appear
15 to be a non-generic issue outside the scope of this docket.

16 **Q. What is the purpose of the ramping loss adjustment the Company modeled
17 in its normalized NPC?**

18 A. The ramping loss adjustment is designed to capture the impact of the generation
19 from a thermal coal-fired unit as modeled in GRID but not available in actual
20 operation when the unit is starting up after being offline.

21 **Q. What is involved in starting up a thermal unit?**

22 A. As stated in Steam, by Babcock & Wilcox²,

² The Babcock & Wilcox Company. Steam. 40th ed. 1992, p. 43-4.

1 “Operating procedures vary with boiler design. However, certain objectives
2 should be included in the operating procedures of every boiler: 1) protection of
3 pressure parts against corrosion, overheating, and thermal stresses, 2) prevention
4 of furnace explosions, and 3) production of steam at the desired temperature,
5 pressure, and purity.”

6 The actual time required for each unit to startup is largely dependant on
7 the design of the unit and the temperature of the components. On average for
8 steam generating units, this period of time takes about eight hours if the unit can
9 quickly be brought back online while still hot, or over 24 hours if the units have
10 been allowed to cool.

11 There are four events of note when discussing startup:

- 12 1) Clearance Release – The cause of the outage has been addressed, and the
13 unit is cleared for operations to begin warming the unit.
- 14 2) Synchronization to Electric Grid – Steam is flowing to the turbine which is
15 spinning the generator at 3,600 rpm. At this time, the outage is complete
16 for tracking purposes.
- 17 3) Unit Available for Dispatch – The unit load has increased to a point where
18 generation can be dispatched based on customer demand.
- 19 4) Unit at Full Load – The unit load has increased to the maximum rated
20 capacity.

21 **Q. Does the GRID model consider these procedures and events?**

22 A. No. In GRID, all thermal units are modeled as if they can start up and be
23 available at their full capabilities instantaneously when returning from offline. As
24 a result, the energy output from the generating units is overstated for the duration
25 when the units are starting up. Figure 1 depicts the difference in generation

1 between what is modeled by GRID and what occurs in actual operation.

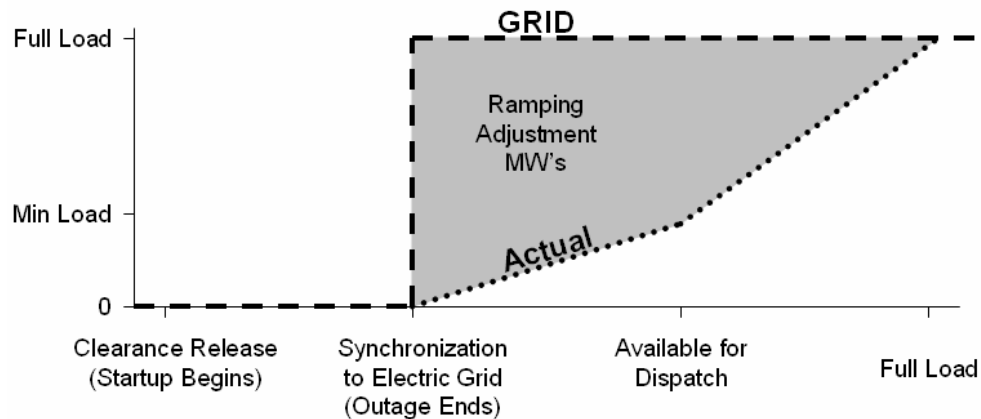


Figure 1. GRID vs. Actual Unit Ramping

2 **Q. How does the Company estimate the ramping loss adjustments for the coal-**
3 **fired units?**

4 A. The ramping losses are calculated, based on actual 48-month historical hourly
5 data, as the difference between a thermal unit's availability and actual generation
6 within a conservatively assumed maximum of a twelve-hour window after the
7 unit returns from being offline for any reason. The estimates are also limited to
8 only include the differences that are greater than ten percent of the availability. If
9 the differences fall within ten percent of the availability in less than twelve hours,
10 any differences after that time are also excluded from the estimates. That is, it is
11 assumed that there are no ramping losses after twelve hours even if the unit still
12 has not reached its availability, and it is also assumed that there are no ramping
13 losses if the difference between unit's availability and generation is less than ten
14 percent of the unit's availability.

1 **Q. Does the Company model ramping loss adjustment for the gas-fired units?**

2 A. No. Although the gas-fired units may not be available instantaneously after
3 returning from any offline period, the time for them to start up is much shorter.
4 For an hourly model like GRID, the difference is not as significant. The
5 Company's Gadsby units 1, 2 and 3 are steam generating units by design,
6 although they are gas-fired. However, for simplicity, they are treated the same as
7 other gas-fired units and do not have ramping loss adjustments.

8 **Q. Does this conclude your rebuttal testimony?**

9 A. Yes.

Docket No. UM-1355
Exhibit PPL/401
Witness: Gregory N. Duvall

**BEFORE THE PUBLIC UTILITY COMMISSION
OF THE STATE OF OREGON**

PACIFICORP

Exhibit Accompanying Rebuttal Testimony of Gregory N. Duvall

**North American Electric Reliability Corporation/Generating Availability Data
System (NERC/GADS) Classifications for Unavailability**

May 2009

North American Electric Reliability Corporation/Generating Availability Data System (NERC/GADS) Classifications for Unavailability

NERC/GADS has two main categories of unavailability; outages and de-ratings. Within these categories, there is additional granularity for planned, maintenance and unplanned (forced) events.

A Outages

An outage exists whenever a unit is not synchronized to the grid system and not in a Reserve Shutdown state. An outage starts when the unit is either desynchronized from the grid or when it moves from one unit state to another (for example, goes from a Reserve Shutdown to a Maintenance Outage.) The outage ends when the unit is synchronized to the grid or moves to another unit state¹.

i **Planned**

An outage that is scheduled well in advance and is of a predetermined duration, lasts for several weeks, and occurs only once or twice a year. Turbine and boiler overhauls or inspections, testing, and nuclear refueling are typical Planned Outages.

ii **Maintenance**

An outage that can be deferred beyond the end of the next weekend (Sunday at 2400 hours), but requires that the unit be removed from service, another outage state, or Reserve Shutdown state before the next Planned Outage. Characteristically, a Maintenance Outage can occur any time during the year, has a flexible start date, may or may not have a predetermined duration, and is usually much shorter than a Planned Outage.

iii **Forced**

An outage that requires immediate removal of a unit from service, another Outage State, or a Reserve Shutdown state. This type of outage usually results from immediate mechanical, electrical or hydraulic control systems trips and operator-initiated trips in response to unit alarms.

¹ Generating Availability Data System, DATA REPORTING INSTRUCTIONS, page III-7.

B **De-ratings**

A de-rating exists whenever a unit is limited to some power level less than the unit's Net Maximum Capacity. A de-rating starts when the unit is not capable of reaching 100% capacity. The available capacity is based on the output of the unit and not on dispatch requirements. The de-rating ends when the equipment that caused the de-rating is returned to service, whether it is used at that time by the operators or not.

More than one de-rate can occur at one time. It is important to list each event list in order of its impact with the least amount of impact shown before the next de-rate with more impact².

i **Planned**

A de-rating that is scheduled well in advance and is of a predetermined duration.

ii **Maintenance**

A de-rating that can be deferred beyond the end of the next weekend but requires a reduction in capacity before the next Planned Outage. A de-rating can have a flexible start date and may or may not have a predetermined duration.

iii **Forced**

A de-rating that requires an immediate reduction in capacity.

Docket No. UM-1355
Exhibit PPL/402
Witness: Gregory N. Duvall

**BEFORE THE PUBLIC UTILITY COMMISSION
OF THE STATE OF OREGON**

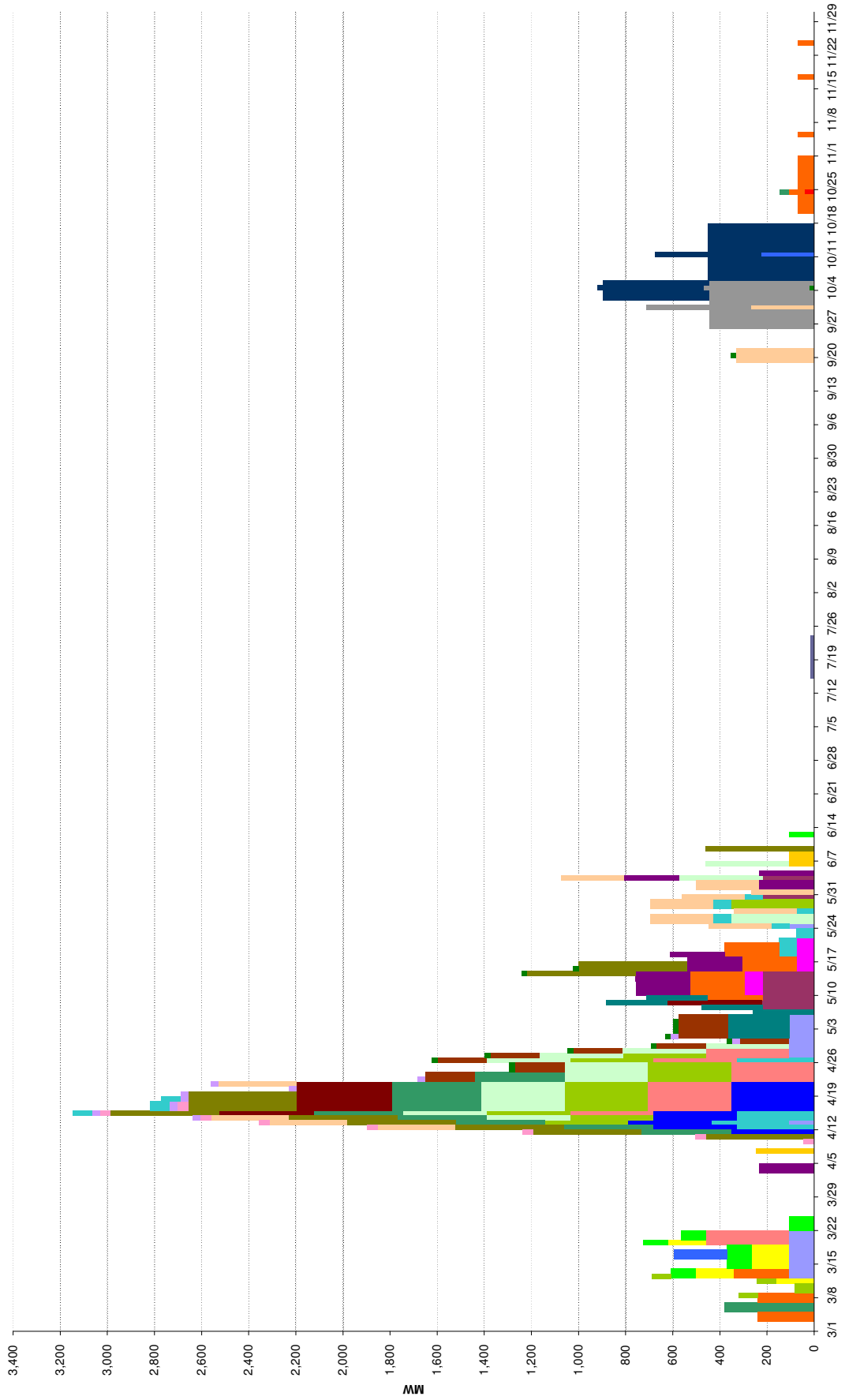
PACIFICORP

Exhibit Accompanying Rebuttal Testimony of Gregory N. Duvall

ICNU Planned Maintenance Proposal

May 2009

**Planned Maintenance
Cumulative 4-year average by unit**



Docket No. UM-1355
Exhibit PPL/403
Witness: Gregory N. Duvall

**BEFORE THE PUBLIC UTILITY COMMISSION
OF THE STATE OF OREGON**

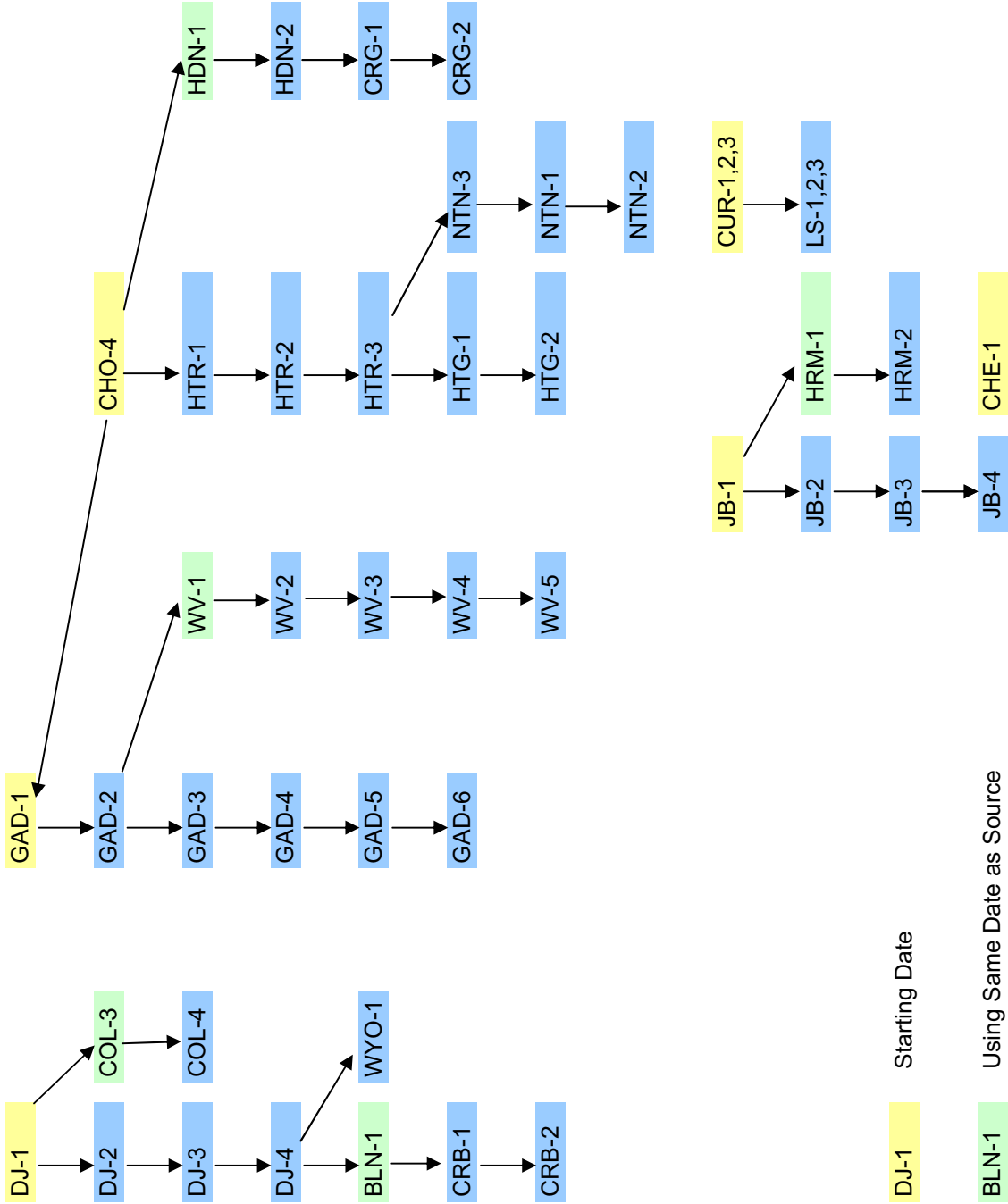
PACIFICORP

Exhibit Accompanying Rebuttal Testimony of Gregory N. Duvall

PacifiCorp Planned Maintenance Tree

May 2009

Progression of Maintenance



DJ-1 Starting Date

BLN-1 Using Same Date as Source

DJ-4 Source Date plus Sources Outage Days

Docket No. UM-1355
Exhibit PPL/404
Witness: Gregory N. Duvall

**BEFORE THE PUBLIC UTILITY COMMISSION
OF THE STATE OF OREGON**

PACIFICORP

Exhibit Accompanying Rebuttal Testimony of Gregory N. Duvall

Coal and Gas Heat Rates

May 2009

Heat Rate (coal unit)
from minimum to maximum capacity

