### BEFORE THE PUBLIC UTILITY COMMISSION

#### **OF OREGON**

#### UM 1355

In the Matter of	)
	)
The Public Utility Commission of Oregon	)
Investigation into Forecasting Outage Rates	)
For Electric Generating Units	)

#### DIRECT TESTIMONY OF

### **RANDALL J. FALKENBERG**

#### **ON BEHALF OF**

### THE INDUSTRIAL CUSTOMERS OF NORTHWEST UTILITIES

#### **REDACTED VERSION**

### SUBJECT TO GENERAL PROTECTIVE ORDER

April 7, 2009

1	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
2	А.	Randall J. Falkenberg, PMB 362, 8351 Roswell Road, Atlanta, Georgia 30350.
3 4	Q.	PLEASE STATE YOUR OCCUPATION, EMPLOYMENT, AND ON WHOSE BEHALF YOU ARE TESTIFYING.
5	А.	I am a utility regulatory consultant and President of RFI Consulting, Inc. ("RFI").
6		I am appearing on behalf of the Industrial Customers of Northwest Utilities
7		("ICNU").
8	Q.	WHAT CONSULTING SERVICES ARE PROVIDED BY RFI?
9	А.	RFI provides consulting services related to electric utility system planning, energy
10		cost recovery issues, revenue requirements, cost of service, and rate design.
11	Q.	PLEASE SUMMARIZE YOUR QUALIFICATIONS AND APPEARANCES.
12	<b>A.</b>	My qualifications and appearances are provided in Exhibit ICNU/101. I have
13		participated in and filed testimony in numerous cases involving PacifiCorp and
14		Portland General Electric ("PGE") net power cost issues over the past ten years.
15	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
16	А.	This testimony will address the issues contained on the final issues list approved
17		by the ALJ in this proceeding. These issues are attached as Exhibit ICNU/102.
18		This testimony will address the questions on the issues list roughly in the order
19		they appear on Exhibit ICNU/102, with a few exceptions.
20	Q.	PLEASE SUMMARIZE THE MAJOR POINTS OF YOUR TESTIMONY.
21	А.	The major points of my testimony are as follows:
22 23 24 25		1. I present statistical data supporting the use of a weekend/weekday or HLH/LLH split for modeling of forced outage rates. This approach conforms to actual practice in utility operations.
26 27		2. Planned outages should also be scheduled based on historical scheduling patterns, following the actual cost minimizing practices of

1 2 3 4 5 6		the utilities. I present a methodology for determination of planned outage schedules for power cost studies based on the actual schedules used by utilities. This is superior to PacifiCorp's arbitrary and unstable "normalization" approach, and avoids many of the past problems experienced with PGE's use of forecasted schedules.
6 7 8 9 10		<b>3.</b> The Commission should continue to make prudence disallowances for unplanned outages caused by management failures, and continue to make adjustments to remove costs of extremely long outages.
11 12 13 14		4. PacifiCorp's forced outage modeling of hydro resources should be rejected as it is arbitrary, poorly documented and unrealistic. PGE does not now model hydro forced outages in MONET.
15 16 17 18		5. PacifiCorp should adopt PGE's capacity deration and heat rate modeling method from MONET to correctly apply outage rates in GRID. PacifiCorp's method is simply wrong and can produce absurd results.
19 20 21 22 23 24 25		6. Outage rates for gas-fired plants should be based on the North American Electric Reliability Council ("NERC") Equivalent Forced Outage Rate demand ("EFOR <sub>d</sub> ") methodology. EFOR <sub>d</sub> is widely accepted within the industry for modeling outage rates of peaking and cycling units.
23 26 27 28 29		7. Ad-hoc adjustments, such as PacifiCorp's ramping adjustment should not be allowed in modeling of outage rates. Outage rates should be based on industry standard data and formulae.
30 31 32 33		8. For new resources, the same outage rates as used in the integrated resource planning ("IRP") or resource evaluation process should be applied until there is sufficient data to compute a realistic outage rate from resource specific data.
34 35 36 37 38 39		9. A multi-year average should be used to compute outage rates. Absent compelling statistical support for making a change, the four year average should continue to be used. I recommend certain reporting requirements and an incentive mechanism to avoid the unintended consequences stemming from use of historical outage data.
40 41	Q.	WHAT FORECASTING METHODOLOGY SHOULD THE COMMISSION ADOPT FOR THERMAL GENERATING PLANTS?
42	А.	In general, outage rates should be based on a resource specific multi-year rolling

43 average when valid historical data are available. The length of the rolling average

period should be determined by a sound statistical methodology, if possible, and
should reflect traditional ratemaking concepts such as normalization. As a default,
in the absence of any compelling statistical data, ICNU recommends continued use
of the four year average. However, ICNU will certainly consider whatever
evidence Staff and the parties present regarding this matter.

### 6 Q. ARE THERE ANY EXECPTIONS TO THIS RECOMMENDATION?

7 A. Yes. A problem with any method that relies solely on historical data is that it tends 8 to provide for eventual recovery of replacement energy for all outages that occur. 9 Because market prices have tended to increase over time, this can have the 10 unintended consequence of rewarding poor performance. The Commission can 11 address this problem by requiring utilities to file data tracking their plant 12 availability statistics and making comparisons to NERC averages for comparable 13 plants. In cases where performance declines, or falls short of industry averages, 14 the Commission should consider alternatives to the use of historical data. These 15 will be discussed later. Further, the Commission should remove imprudent and 16 unusual outages that occurred during the historical period from computation of the 17 outage rates.

# 18 Q. SHOULD THERE BE A DIFFERENT METHOD FOR COMPUTATION OF 19 OUTAGE RATES FOR PEAKING OR CYCLING GENERATORS AS 20 COMPARED TO BASELOAD PLANTS?

A. Yes. In recent PacifiCorp and PGE power cost cases, it has become apparent that outage rates for certain peaking or cycling units are overstated when compared to actual, prudent operations. For PGE, the Beaver plant has a very high unplanned outage rate. In fact, for one of the units, **1999**, the outage rate approached For PacifiCorp, the Gadsby peaking units also have been modeled using high outage rates. In some cases this has been true for the combined cycle plants,
as well, when monthly outage rates were used. There are two problems that cause
these results. First, there is the problem of computing lost energy for units that are
frequently shut down or cycled. Second, there is the problem of deferrable
maintenance.

6 For units that cycle frequently, the method used by PGE and PacifiCorp 7 tends to overstate the amount of time or energy lost due to outages. When 8 computing lost production, it is normally assumed that when cycling units are 9 down for outages, they would have otherwise been running for the entire period. 10 Thus, the assumed amount of energy lost, would be the maximum possible 11 generation *if* these units were running fully loaded during the period they were on 12 outage. This is a reasonable assumption for baseload plants because they normally 13 run as much as possible, but does not reflect how cycling or peaking units are 14 operated.

### 15 Q. PLEASE PROVIDE A SIMPLIFIED EQUATION SHOWING HOW 16 OUTAGE RATES ARE COMPUTED.

- 17 A. In their simplest form, outage rates are computed as the ratio of lost energy divided
- 18 by potentially available energy production:  $\frac{1}{2}$

#### 19 Outage Rate = (Energy Lost Due to Outages)/(Total Possible Generation –

- 20 Planned Outage Energy Reserve Shutdown Outage Energy)
- 21 This is significant because reserve shutdowns impact both the numerator,
- 22 and the denominator in the equation above.

<sup>&</sup>lt;sup>1</sup>/ PGE generally used time rather than energy in the computation of outage rates. Thus, it converts lost energy to the hours of lost production, and available energy to available hours. All these quantities are proportional, assuming a constant nameplate capacity.

### 1 Q. CAN YOU PROVIDE AN EXAMPLE OF THIS PROBLEM?

2 A. Yes. Based on publicly filed data, starting April 30, 2006, Currant Creek 3 experienced a long (680 hour) outage due to a problem with the generator output 4 breaker. PacifiCorp's lost energy calculations for the event were based on the 5 assumption that, in the absence of the outage, the plant would have been running 6 the entire 680 hour period fully loaded. This is a rather unlikely outcome because 7 during the months of April (before the outage) and June 2006 (after the outage) the 8 plant was normally shut down at night. Review of non-confidential data contained 9 in response to ICNU data request ("DR") 1.6-2 provided in UE 199, shows that 10 during April and June 2006, the plant was placed on reserve shutdown nearly half 11 the time. As a result, the assumption that Currant Creek would have been running 12 fully loaded during the outage period is unsupportable and overstates the outage 13 rate for Currant Creek. In its April 2008 filing in UE 199 (and its July filing in 14 Utah) PacifiCorp assumed that Currant Creek would have an outage rate of 50% in May 2009 using this approach.<sup>2/</sup> 15

16 This issue illustrates a systematic problem with the PacifiCorp 17 methodology for computing outage rates for cycling units. PacifiCorp overstates 18 lost energy because reserve shutdowns are not considered in numerator of the 19 outage rate equation the when lost energy is computed.

### 20 **Q**

### Q. IS THAT THE ONLY PROBLEM WITH THIS APPROACH?

A. No. The reserve shutdowns are also removed from the denominator. This means
that if a unit is shutdown every night, it reduces the amount of potential generation.
This magnifies the effect of the energy lost during outages because it assumes that

<sup>2/</sup> 

This was based on monthly modeling of outages, which the Company later abandoned.

the outages would have resulted in lost energy during the nights, which is the time
 when the units would likely have been shutdown. In mathematical terms this is
 known as a "double whammy." For units that seldom run, this can become a
 substantial problem.

### 5Q.DISCUSS THE PROBLEMS RELATED TO DEFERRABLE6MAINTENANCE OF CYCLING AND PEAKING PLANTS.

7 A. This is a similar problem. It has been recognized for quite some time that there is 8 a problem in computing outage rates for units with very low capacity factors, 9 because the inclusion of maintenance outages as part of the overall unplanned 10 outage rate overstates the chance of an outage when the plant actually needs to 11 operate. The reason is maintenance outages can be deferred until times when the 12 resource is not needed at all. Consequently, it is quite likely that the energy 13 considered lost during a deferrable outage was actually deferred to a period when 14 reserve shutdowns would have occurred.

15

Q.

#### **IS THERE A SOLUTION TO THIS PROBLEM?**

16 A. Yes. Utilities have developed an alternative outage rate calculation, known as 17 "EFOR<sub>d</sub>" which is the Equivalent Forced Outage Rate demand. This is the outage 18 rate during the plants "demand period" – the time a resource is most likely to run. 19 EFOR<sub>d</sub> is defined and reported by NERC, and it is widely used in the industry. 20 The basic premise of the  $EFOR_d$  is to discount maintenance outages since they 21 don't need to occur when a low capacity factor resource is required. Exhibit 22 ICNU/103 is a copy of pages from a NERC document defining and explaining 23 EFOR<sub>d</sub>.

#### 1 Q. SHOULD THE EFOR<sub>d</sub> BE APPLIED IN GRID AND MONET?

A. Using the EFORd would provide a reasonable solution to the problem of modeling
outage rates for generators that frequently do are on reserve shutdown. Exhibit
ICNU/104 shows that for units that are seldom on reserve shutdown (<u>i.e.</u>, baseload
plants that run all the time), there is little difference between the EFOR and
EFORd. However, for units, such as gas-fired generators that are frequently on
reserve shutdown, the EFORd is substantially different from the EFOR. Thus, if
the EFORd is used, I believe it would only need to be applied to gas-fired units.

9 There are practical problems related to the use of EFOR<sub>d</sub>. In a recent PGE 10 case, the matter of EFOR<sub>d</sub> was raised in discovery. Unfortunately, PGE indicated 11 it did not have the data readily available to make this computation. As a result, I 12 recommend that the Commission direct PGE and PacifiCorp to begin developing 13 such data, and in the meantime, allow parties to develop approximations. 14 Alternatively, there may be other means for addressing these issues which could be 15 explored in future cases. Perhaps the utilities will make proposals to deal with this 16 issue in their direct testimony. If so, I will address that in my rebuttal testimony. 17 The simplest approach would be to remove reserve shutdowns from the 18 denominator of the outage rate computation, and make adjustments to the data 19 used in the numerator to remove its adverse impacts.

20 21

#### Q. ARE THERE SPECIAL CONSIDERATIONS FOR MODELING OUTAGE RATES OF COMBINED CYCLE PLANTS?

A. Yes. Combined cycle plants have multiple modes of operation, and may have
multiple units at each plant. Further, these plants may have duct firing capability,
and in some circumstances may be able to operate in either combined cycle or

simple cycle mode. If one component of a plant is not available, (e.g., a single
combustion turbine) the output of the plant as a whole is diminished. Likewise, if
the heat recovery steam generator ("HRSG") is out of service, the maximum
capacity for the plant cannot be achieved.

5 This results in a wide variety of possible configurations for each plant. To 6 properly assess the outage rates for combined cycle units, ICNU proposes an 7 "expected value" approach be employed. This is illustrated in Exhibit ICNU/105 8 for the Currant Creek plant. This approach computes the expected value of 9 capacity available from a combined cycle plant based on the outage rates for 10 individual combustion turbines and the HRSG. While there may be ways to 11 improve this approach, it is a reasonable approximation for power cost modeling 12 purposes.

### 13 Q. WHAT FORCED OUTAGES SHOULD BE CONSIDERED IN OUTAGE 14 RATE COMPUTATIONS?

15 A. In UE 191, the OPUC made specific adjustments to remove imprudent outages 16 from computation of outage rates, as well as an adjustment to remove an 17 extraordinarily long outage. ICNU recommends the Commission continue this 18 practice, and formalize standards for exclusion of imprudent or extraordinary 19 outages in this proceeding. In Order 07-446, the Commission stated:

- For ratemaking purposes, we do not assume that Pacific Power will be imprudent during the test year. Imprudently incurred costs are not recoverable in rates. Imprudently caused plant outages must be removed from the calculation of the outage rate for TAM purposes.
- We do make a distinction between outages caused by management failure (imprudence) and operator error (mistake). We recognize that mistakes are part of the real time operation of a complicated facility in a complicated system. If the rate of operator error were to appear excessive, we might also characterize that result as a

1 2 3 4	management failure. Because of Pacific Power's overall performance, there are no grounds to infer that management failure has contributed to operator error.
5 6 7 8 9 10	Management failure occurs "upstairs," away from the control room, with time for deliberation and consideration of all factors. Management failure constitutes imprudence. Pacific Power's RCA reports are highly probative evidence of the consequences of Pacific Power's management decisions.
11	Re PacifiCorp, OPUC Docket No. UE 191, Order 07-446 at 20 (October 17, 2007).
12	ICNU believes this is a reasonable standard, and recommends it be adopted
13	as the guiding principle for determination of prudence related disallowances.
14	Consequently, outages that result from management failures should be disallowed
15	as imprudent. In addition, while certain mistakes are part of regular operations, the
16	Commission should recognize that certain operator mistakes caused by negligence
17	or willful misconduct are not recoverable from ratepayers.
18	Further, in the same order, the Commission stated as follows:
19 20 21 22 23 24 25 26 27	The Company documents show that the anticipated duration of the resulting outage was five to seven weeks. An outage of that duration, no matter what the cause, is anomalous, and raises issues regarding its inclusion in normalized rates. In this case, we find that a 28-day period is a reasonable limit on the length of the outage for the purpose of calculating the TAM adjustment factor. To the extent the actual outage exceeded 28 days, the Company should make an appropriate adjustment to the outage rate used in running the GRID model.
28	<u>Id.</u> at 21.
29	Again, this is a reasonable standard to employ. Outages longer than 28
30	days should be removed from the computation of average outage rates used in
31	power cost models. This is a fair standard because one would not expect
32	extraordinarily long outages to occur frequently. As a general matter, the Oregon

Public Utility Commission ("OPUC" or the "Commission") has already recognized
 that ratepayers should not be assumed to automatically be responsible for all of the
 costs of long outages or other extreme events. This adjustment is in keeping with
 that premise.

5 For extreme events, the Commission has allowed utilities to use deferrals to 6 capture some, but not all outage related costs. ICNU recommends this principle be 7 reaffirmed by the Commission. Review of PacifiCorp event data shows that only 8 about 1 in 600 outage events lasts longer 28 days, and very few such events occur 9 in any four year period. Identification of such outages is not difficult, and 10 removing the impact of extremely long outages from power cost models will 11 provide utilities with incentives to achieve good performance.

### Q. PLEASE DISCUSS THE COMMISSION'S APPROACH REGARDING DEFERRALS AND ITS RELATIONSHIP TO THIS ISSUE.

14 A. In various orders concerning deferrals, the OPUC discussed the concepts of 15 "Stochastic Risks" and "Scenario Risks." Stochastic risks are not appropriate for 16 deferral as they are built into ordinary rate. Scenario risks are eligible for deferral, 17 but the Commission has required utilities to demonstrate those events have had a 18 significant financial impact. An a-priori removal of long outages would be 19 consistent with the Commission's views in that it does not assume, as a matter of 20 course, that ratepayers are at risk for all consequences of unusual or extreme 21 events. My analysis shows that for PacifiCorp, 0.167% of outages lasted longer 22 than 28 days.

### 1Q.DOES THE FACT THAT SUCH LONG OUTAGES ARE RARE MEAN2THAT THEY ARE NOT IMPORTANT?

A. No. These extremely long outages have a disproportionate impact on total lost
energy. In the case of PacifiCorp, such outages are responsible for about 4.6% of
all energy lost due to forced outages, even though they represent only one in 600
events.

### 7 Q. SHOULD INDUSTRY DATA BE CONSIDERED IN THIS ANALYSIS?

A. In this case, industry data may not be particularly useful. First, data concerning
outage durations may not be publicly available. Consequently, its use would pose
problems in regulatory proceedings in terms of access to all parties. Second, by its
very nature, these are "extreme" events. Such events don't lend themselves to
ordinary statistical analysis, and it would be rather difficult to establish an
"industry standard" for the frequency of extreme events.<sup>3/</sup>

### 14 Q. WHAT METHODOLOGY SHOULD BE EMPLOYED FOR TREATMENT 15 OF EXCLUDED OUTAGES?

16 A. In cases where an outage should be excluded, the most reasonable approach would 17 be to assume the resource would have been available and running in its normal 18 pattern absent the event. The alternative proposed in some cases has been to 19 exclude the entire outage period from the calculation of the outage rate for a 20 particular resource. The problem with this approach is that it entails the use of an 21 artificially shortened historical period. For example, if a six month outage were

<sup>&</sup>lt;sup>3/</sup> In "<u>The Black Swan</u>" by Nassim Taleb, these concepts are discussed at length. Stochastic risks, reside in the realm of "Medicristan" and are predictable, ordinary, and a have a measurable impact on the cost of doing business. Scenario risks reside in the realm of Extremistan, being unpredictable, with potentially large impacts. In "<u>The Black Swan</u>," Taleb discusses the futility of making statistical inferences for extreme events, and argues instead for a system that is robust in the face of such events. Based oh his concepts, long outages should not be reflected in conventional normalized ratemaking, but could be eligible for some recovery in a deferral mechanism. This is well in keeping with the OPUC's treatment of long outages.

excluded (on the basis of prudence, or because it was an extreme event) and the
OPUC adopted a 48 month rolling average, as in the past, the resulting outage rates
would be computed based on only 42 months of data. This approach basically
"forgives" some of the impact of the excluded outage based on the assumption that
the resource would have been offline some of the time, absent the event. This
provides a perverse incentive for poor performance overall. Further, for very long
outages, it diminishes the statistical viability of the data.

### 8 Q. HOW SHOULD OUTAGE RATES FOR NEW RESOURCES BE 9 COMPUTED?

10 For new resources, outage rates used in the IRP process and competitive bid A. 11 evaluations should be used without any adjustments until sufficient historical data 12 is available to supplant the need for such data. The outage rates for new wind resources should be based on wind potential studies used by the Company in 13 14 project evaluations until there is a sufficient amount of data available to produce 15 accurate site specific forecasts. For all types of resource, historical data for the 16 first few years of operation should be excluded from the computation of outage 17 rates because poor performance during initial operation is common. After this 18 initial phase of operation, outage rates typically improve and reach a steady-state 19 equilibrium. These values should be used in power cost studies. Thus, ICNU 20 recommends exclusion of outage rate data for the first year or two of operation of a 21 new resource from any eventual average outage rate calculation.

# 1Q.WOULD THIS BE AN UNFAIR PENALTY FOR UTILITIES? FOR2EXAMPLE, IF IT WAS ASSUMED A RESOURCE HAD A LOW3LIFETIME OUTAGE RATE BASED ON INDUSTRY STANDARD DATA,4WOULDN'T THE UTILITY BE DENIED THE OPPORTUNITY TO5RECOVER COSTS RESULTING FROM OUTAGES DURING THE6INITIAL PERIOD OF OPERATION?

A. Not at all. The companies could easily factor in poor initial operation into their
resource selection process. They could use both immature and mature forced
outage rates in evaluations made in the resource selection process. They should be
doing so already, in order to make the best resource selection decisions.

11 ICNU's proposal should encourage utilities to perform realistic IRP studies 12 and request for proposal ("RFP") evaluations that reflect appropriate outage rates 13 that will be used to compare purchase and build resource acquisition options. It is 14 true that generator outage rates are often higher during initial operation than in 15 later years; however, these high initial outage rates are often ignored in the 16 resource selection processes. This provides a bias for self build options and new 17 construction as opposed to purchased power contracts, or purchases of assets 18 already in operation.

### 19Q.WHAT IS THE APPROPRIATE LENGTH FOR THE HISTORICAL20PERIOD?

A. The OPUC has used a 48 month (four year) rolling average outage rate since the
1980s. ICNU and Staff, have proposed alternatives either longer time periods (in
the case of ICNU) or use of industry average data (both Staff and ICNU).

The resolution of this issue is probably not one that can be decided on the basis of an analysis of historical data. While ICNU does not oppose use of a different time period, per se, we believe that much shorter periods will prove to be too unstable for power cost studies. Much longer periods may be too insensitive to
 recent availability trends.

Ultimately, the problem is not so much what historical period is chosen, but rather, whether use of historical averages (of any particular length) creates perverse incentives. If utilities have an expectation that the cost of an outage today will be factored into future rates, and eventually recovered, then there is not a strong incentive is minimize the occurrence of outages. Indeed, there is the likelihood that longer and more costly outages will be tolerated.

9 In this regard, the treatment of fixed and variable costs in normalized 10 ratemaking is fundamentally at odds. While the use of a historical rolling average 11 results in eventual recovery of replacement power costs (indexed to the market) the 12 recovery of costs between rate cases for capital improvements and repairs is not. 13 As a result, the incentive for utilities is to skimp on maintenance and improvement 14 costs and let outage increase. Trends over the past decade show this has happened 15 with both PGE and PacifiCorp. Indeed, this problem was part of the impetus for 16 this docket in the first place.

17

### 7 Q. HOW CAN THESE PERVERSE INCENTIVES BE ADDRESSED?

A. If the utility has some doubt as to whether outage costs will be recovered in rates,
 then there is an incentive to minimize outages. Use of the techniques and
 standards discussed above (prudence disallowances, or removal of long outages)
 provides some incentives for improved management because it reduces validity of
 the assumption of ultimate recovery of all outage costs.

# 1Q.IS THERE A WAY IN WHICH THE COMMISSION COULD BUILD2INCENTIVES INTO THE PROCESS BUT BUILD UPON THE ROLLING3AVERAGE FRAMEWORK THAT HAS BEEN USED FOR MANY YEARS?

4 A. Yes. One approach would be to allow use of historical outage rate data (for sake 5 of argument, the four year rolling average) amended by trends in plant 6 availabilities. If the utility can demonstrate that its four year rolling average 7 availability rate has improved since the last filing, the company would be allowed 8 to retain a share of the benefit of its improved performance. If, however, the four 9 year rolling average shows a decline in performance, then a share of the decline in 10 performance would be absorbed by the Company. This process should only be 11 used for mature plants, and should be differentiated by fuel type (e.g., coal, gas, 12 hydro, etc.). In this manner a large improvement in availability rates for gas plants 13 (that has a small impact on power costs) could not be used to offset decreases in 14 availability of coal plants.

15

#### Q. WOULD INDUSTRY DATA PLAY A ROLE IN THIS?

A. Industry data may be useful to establish if there are underlying trends. For
example, NERC data tends to show improvements in outage rates for many types
of generators over time. This might be factored into the process at some point. If
however, fleet aging was shown to be resulting in declining plant availabilities in
the future, then that might be taken into consideration.

### Q. SHOULD UTILITY INCENTIVE COMPENSATION BE CONSIDERED BY THE COMMISSION?

A. Yes. The Commission should require that if the utility is requesting incentive
 compensation directed at improving power plant availability be recovered from
 consumers, then there should be either a demonstration that this has been an

1 effective (and that plant availabilities have shown improvement) or the utility 2 should be required to reflect availability improvements in power cost studies. For 3 example, if a company proposes to charge ratepayers \$1 million for incentive 4 compensation directed at improving plant availabilities, there should be a 5 reflection of improved availability factors in power cost studies. Certainly, in 6 cases where the trend is a decline, incentive compensation should not be allowed 7 into rates. When such trends are reversed, then incentive compensation recovery 8 may be warranted. However, it is important that utilities only be rewarded for 9 exceptional performance since current ROEs already provide more than adequate 10 compensation.

### 11Q.SHOULD NON-OUTAGE RATE RELATED ADJUSTMENTS BE12INCLUDED IN FORCED OUTAGE RATE DETERMINATIONS?

13 A. No. The OPUC should not broaden the definition of outage rate to include 14 exogenous factors, or to make up for real or perceived deficiencies in power cost 15 models. That is not to say that power cost models should not be changed, or 16 improved when modeling problems are identified. However, if would be far wiser 17 to make corrections to the models to address the real, underlying problems, rather 18 than ad-hoc adjustments to outage rates. There are several reasons for this. First, 19 outage rate computations should be performed in the most objective manner 20 possible, without ad-hoc adjustments. Second, allowing such adjustments in the 21 computation of outage rates makes the process more complicated, adding to the 22 regulatory burden of parties. Third, if the methodology for computing basic inputs 23 can be changed within models, it is tantamount to allowing a change in the power 24 cost model itself. Recent agreements between parties in the PacifiCorp and PGE cases do not allow changes to the power cost models without the agreement of the parties in Transition Adjustment Mechanism ("TAM") or Annual Update Tariff ("AUT") cases. Utilities should not be allowed to accomplish through inputs changes to the model that couldn't otherwise be implemented without the acquiescence of the parties. Finally, when such adjustments are allowed, it is quite subjective and allows utilities substantial latitude in selecting which factors to recognize, and which to ignore.

### 8 Q. ARE THERE SPECIFIC OUTAGE RATE ADJUSTMENTS THAT 9 SHOULD NOT BE ALLOWED?

10 A. Yes. In prior cases, both PGE and PacifiCorp have made upwards adjustments to 11 outage rates to accommodate perceived modeling deficiencies in GRID or 12 MONET. In both cases these companies proposed such adjustments originally 13 because they assumed that their respective models were producing an excess of 14 coal-fired generation as compared to actual results. In both cases, the companies 15 created "phantom outages" increasing outage rates for thermal units above actual 16 values for the four year period.

PGE proposed an ad-hoc change to the formula for computing the Colstrip
 outage rates in UE 139. This adjustment was made because PGE believed
 MONET projected levels of generation for Colstrip in excess of actual deliveries.<sup>4/</sup>

20 PacifiCorp first proposed its ramping adjustment in UE 170 motivated by 21 contention that GRID was producing an excess of coal-fired generation.<sup>5/</sup> 22 However, recent actual results show that GRID underestimates coal-fired

<sup>&</sup>lt;sup>4</sup> <u>Re PGE</u>, OPUC Docket No. UE 139, PGE Exhibit/110-C, Nguyen-Niman-Hager/6-10 (Direct Testimony and Exhibits of Nguyen, Niman, and Hager).

<sup>&</sup>lt;sup>5/</sup> <u>Re PacifiCorp</u>, OPUC Docket No. UE 170, Exhibit PPL/604, Widmer/2 (Supp. Direct Testimony of Mark Widmer).

1	generation. For example, in the 12 months ended March 31, 2008 PacifiCorp's
2	coal plants produced 46,319 MWh. For the 12 months ended November 2008
3	these same coal plants generated 45,878 MWh. In the final update in UE 199,
4	however, GRID showed only 45,545 MWh of coal generation.

### 5 Q. DID THE COMMISSION EVER ACCEPT EITHER OF THESE 6 METHODOLOGIES?

7 **A.** 

8

No. The Commission flatly rejected PGE's phantom outage adjustment in UE  $139.^{6/}$ 

9 For PacifiCorp, the history is more complex, but there is no order from the 10 OPUC adopting the ramping adjustment. PacifiCorp has used ramping in some 11 cases, but not others. PacifiCorp withdrew the ramping adjustment in UE 170 12 (soon after it was proposed) in one of the partial stipulations in that case. In UE 13 179, the Company proposed a ramping adjustment, but that case resulted in a 14 settlement on net power costs issues which temporarily resolved, but did not 15 decide, the issue of ramping. The Company did not include the ramping 16 adjustment in its UE 191, in the 2007 Wyoming General Rate Case ("GRC") filed immediately afterwards, or in its 2008 Washington GRC.<sup> $\frac{7}{2}$ </sup> 17

18 The Company again included ramping in UE 199, but made a substantial 19 correction to it in the rebuttal phase. Eventually, the Company agreed to another 20 "black box" settlement leaving the issue undecided. In the end, the thermal 21 ramping issue has never been decided by the OPUC, though the Commission did

<sup>&</sup>lt;sup>6</sup><u>Re PGE</u>, OPUC Docket No. UE 139, Order No. 02-772 at 23-24 (Oct. 10, 2002).

<sup>&</sup>lt;sup>2/</sup> Those cases all followed quickly on the heels of Washington Utilities and Transportation Commission Docket No. UE-061546, which rejected the same ramping adjustment. PacifiCorp has stated elsewhere that the ramping adjustment was left out of the Oregon and Wyoming cases by mistake, though the timing is certainly suggestive.

1 reject PGE's version of the same proposal. There is no basis to assume the 2 ramping adjustment has ever been included in any prior case in Oregon because ICNU opposed its use in every case. In the only case where the OPUC could have 3 4 decided the issue (UE 191), PacifiCorp didn't include ramping.

5 6

#### IS MODELING OF THERMAL RAMPING IN THE MANNER USED BY Q. THE COMPANY STANDARD INDUSTRY PRACTICE?

7 A. No. Based on my thirty years of experience working with various power cost 8 models, this approach is extremely unusual and contrary to standard industry 9 practice. NERC publishes a standard formula for computation of forced outage 10 rates, and the approach proposed by PacifiCorp and PGE does not use the NERC 11 formula.

#### 12 Q. IS THERE A HISTORY OF PROBLEMS AND ERRORS CONTAINED IN THE PACIFICORP RAMPING ADJUSTMENT? 13

14 Yes. The ramping adjustment used by PacifiCorp is quite complex, and has been A. 15 fraught with problems. The ramping adjustment comes from a computer model 16 that the PacifiCorp has been unwilling to provide parties to its cases. 17 Consequently, parties have had little opportunity or ability to test the model's 18 logic. In UE 199 PacifiCorp admitted the method it had been using for the 19 ramping adjustment for several years was simply wrong. This occurred because it 20 was demonstrated in discovery that units that had been started in order to provide 21 reserves (thus running lightly loaded) were assumed instead to be losing energy 22 due to ramping. In the current Utah GRC, Docket 08-035-38, PacifiCorp also admitted to an error in its ramping model calculations.<sup> $\underline{8}'$ </sup> There are a number of 23

<sup>&</sup>lt;u>8</u>/ ICNU/112, Falkenberg/11 (Utah PSC Docket No. 08-035-38, Data Response Committee of Consumer Services ("CCS") 20.5).

1 issues concerning the PacifiCorp's methodology, such as the impact of reserve 2 allocations on ramping, and whether ramping losses should be counted after a unit 3 is returned from reserve shutdowns. Another concern is that the Company 4 continues to count as part of ramping losses, loadings less than full nameplate 5 capacity for up to 12 hours after a unit is returned to service. This is well in excess 6 of the time required to restart generators. Further, the ramping adjustment is one 7 sided because it counts energy lost when units are starting up, but ignores the fact 8 that sometimes generators can run in excess of their nameplate rating.

#### 9 Q. HAS DISCOVERY IN CURRENT CASES UNCOVERED ANY NEW 10 PROBLEMS WITH PACIFICORP'S RAMPING ADJUSTMENT?

11 Yes. To compute its ramping adjustment, the Company determines the difference A. 12 between the hourly output of a generating unit, and its declared available capacity. 13 In the current Washington general rate case, the Company has again sponsored an 14 adjustment to include ramping for the Bridger units. However, when the hourly 15 generation logs for Bridger were requested, the Company didn't provide any. 16 When asked why the Company couldn't provide this data, when it was ostensibly 17 used for purposes of computing ramping losses, the Company admitted the data 18 used in its ramping workpapers was based on a mathematical formula and "not a 19 reliable measure of hourly generation." ICNU/112, Falkenberg/1-3.

In the end, the ramping adjustment is not supported by precedent, is opaque rather than transparent, and has suffered from numerous errors. The OPUC should not allow this kind of adjustment to be made in the context of outage rate modeling.

# 1Q.PACIFICORP HAS ARGUED THAT A RAMPING ADJUSTMENT IS2NECESSARY TO REFLECT THE TIME REQUIRED TO START UP A3GENERATOR, WHICH IS NOT NOW CAPTURED IN GRID. PLEASE4COMMENT.

A. GRID allows the hourly modeling of resources, and it *could* reflect the start up
times required by generators if it had designed proper logic into its model. PGE
properly reflects startup times for cycling units in MONET, and there is no reason
to interject a dubious and opaque ad-hoc adjustment to outage rates to reflect
considerations that could be modeled directly in GRID.

### 10Q.SHOULD FORCED OUTAGE RATE DETERMINATIONS BE ADJUSTED11WHEN NEW CAPITAL INVESTMENT IMPROVES RELIABILITY?

12 A. As a general matter, only after these improvements have shown up in the historical 13 data. Customers may be asked to pay for the investments as they are made, but not 14 see the benefits for several years. While arguably inequitable, it opens up a "can 15 of worms" to make ad-hoc adjustments to address the expected or assumed 16 reliability benefits of new investment. Further, there are likely to be situations 17 where new capital investment arguably degrades reliability. For example, 18 pollution control equipment, such as scrubbers could result in reductions to plant availability. It would be unfair to adopt a policy that favors either reliability 19 20 enhancement or reliability degradation, but not both. Further, quantifying the 21 impacts of such reliability improvements or degradations would be quite 22 subjective. For these reasons, there should be a prejudice against making ad-hoc 23 adjustments to the computation of outage rates. An advantage of a rolling average 24 is that actual changes to plant reliabilities will be factored into the ratemaking 25 process in due course.

#### 1 Q. MIGHT THERE BE LIMITED EXCEPTIONS TO THIS PROPOSITION?

A. There may be. One example may be in the case of a resource that has suffered from a chronic reliability problem due to a specific failure mode. If the utility takes steps to address that problem (<u>i.e.</u>, through installation of upgraded parts, or a re-design) and charges customers for the associated costs, an adjustment may be warranted. In such cases, the adjustment to outage rates could be computed by removing the specific failure events from the historical outage data. This should allow for an objective, not subjective, measurement of the reliability impact.

### 9 Q. WHAT HYDRO AVAILABILITY METHOD SHOULD THE 10 COMMISSION ADOPT?

A. Computation of hydro outage rates should be the same as is used for thermal units.
There should, however, be a difference in how the methods should be applied. For
storage hydro, it seems unlikely that the utilities will lose any energy during
outages. This would only happen with outages long enough to require spillage.
An adjustment to hydro capacity may be warranted, because the resources may not
be available when required due to the risk of outages.

For run of river hydro, both energy and capacity may be diminished by outages. In such cases, reductions to both may be warranted. However, for both storage and run of river, care must be taken to ensure that the historical water year data used to develop the hydro inputs do not already reflect energy and capacity losses due to outages. If so, then these losses would be "double counted."

### Q. WHAT METHODS DO THE UTILITIES CURRENTLY USE TO MODEL HYDRO OUTAGES?

A. PGE does not currently model hydro forced outages. PacifiCorp began using a
new method to model hydro outages in UE 199.

1 PacifiCorp's method has been explored via discovery in recent cases in 2 Oregon and other states. Recently, PacifiCorp has declined to provide the actual 3 workpapers used to determine the GRID inputs. As shown in Exhibit ICNU/112, 4 Falkenberg/4, PacifiCorp only provided instruction on how to compute its hydro 5 outage rates in a recent Washington case rather than the actual workpapers. The 6 problem is that while the instructions are fairly detailed it is apparent that there 7 were many areas where judgment was applied in this analysis. For example, the 8 instructions state that for months with a "high" (high being undefined) number of 9 outage days, outages were scheduled in weekly blocks. For months with less than 10 one outage day "were often ignored or combined." In the various discovery 11 responses provided with ICNU/112, Falkenberg/5-8, various other "business rules" 12 were listed, though there is no clear way to understand how these various rules and 13 procedures were applied. In the end, there is no way in which an outside evaluator 14 could replicate the schedules used by PacifiCorp. This lack of transparency is 15 troubling, given the fact that PacifiCorp has asked the Commission to adopt a new 16 modeling method.

### 17 Q. ARE THERE OTHER PROBLEMS WITH PACIFICORP'S HYDRO 18 OUTAGE MODELING?

A. Despite several requests for the actual workpapers in the current Washington case, PacifiCorp has not provided the actual documents used to create the outages currently being used in GRID. It is also troubling that despite ICNU's attempts to replicate the number of outage days computed by PacifiCorp, based on the instructions and data provided, the figures we obtain show far fewer outage days

- than are being used in GRID. Discovery is continuing on this matter, but at
   present there is no resolution to this dispute.
- 3 4

5

Q.

### ASSUMING A RESOLUTION OF THE DATA AND WORKPAPER ISSUES, DO YOU HAVE ANY GENERAL COMMENTS CONCERNING THE PACIFICORP METHODOLOGY?

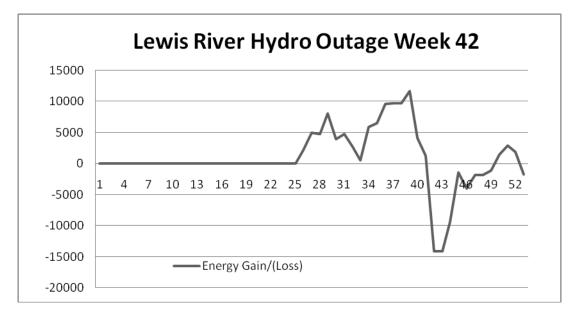
- A. Yes. PacifiCorp's methodology amounts to modeling of monthly planned and
  unplanned outage rates for hydro resources. Use of monthly outage rates for
  planned outages is reasonable given that planned outage are scheduled in advance,
  and should occur during time of the year when costs are low.
- 10 The use of monthly unplanned outage rates is questionable, especially 11 given that PacifiCorp has abandoned use of monthly unplanned outage rates for 12 thermal units. There is no basis for assuming that unplanned outages for hydro 13 units follow a monthly pattern, when thermal units do not. A far more logical 14 approach would be to model unplanned outages as occurring with equal likelihood 15 during all months, and retain the current monthly differentiation of planned 16 outages.

### 17Q.DO YOU SEE ANY SERIOUS PROBLEMS IN THE APPLICATION OF18THE PACIFICORP HYDRO OUTAGE MODELING METHODOLOGY?

19 A. Yes. The method can systematically remove energy from a test year. The problem 20 occurs because the hydro outages are placed into the Vista model, which then 21 reshapes the available energy to optimize the schedule based on the forward price 22 curve. This is a reasonable approach because given the knowledge of a pending 23 outage schedulers will likely change the planned operation. This may entail 24 taking some of the energy "early" (before the outage) and some "later" (after the 25 outage). However, no energy should be lost or gained in the process except for the very unlikely case of spillage (which is not going to occur under normalized
conditions). Unfortunately, in the PacifiCorp process, some energy is shifted
beyond the end of the test year, resulting in a net reduction in available energy.
While that is certainly a plausible outcome, it stands to reason some energy from
outages occurring before the test year will be shifted into the test year. However,
outages occurring before the test year may not be considered in the PacifiCorp
modeling.

8 For example, if a planned outage occurred late in a 2010 test year, some of 9 the hydro energy would be shifted to 2011. However, there should also have been 10 comparable outages modeled in 2009, which would be shifted into the 2010 test 11 year. It does not appear this occurs under the PacifiCorp method.

12 In discovery in Utah Docket No. 07-035-93, the Company provided an 13 analysis showing how its method would apply in the case of a particular outage. 14 ICNU/112, Falkenberg/9-11. The data illustrates that under the PacifiCorp 15 method, energy is indeed shifted beyond the end the test year, but no energy is 16 shifted into the beginning of the test year. The figure below illustrates this 17 problem. In this case an outage on the Lewis River was scheduled around week 42 18 of the test period. The data shows some energy was taken early, and some late, but 19 in the end, about 13% of the energy was not returned. As the figure shows, this 20 energy was moved to beyond the end of the test year, but no offsetting energy was 21 moved in to the start of the test year from outages in a prior year. Staff identified problem of this reduction of hydro energy due to the forced outage rate modeling
 used in GRID, and the Company acknowledged this occurred in UE 199.<sup>2/</sup>



3

### 4 Q. WHAT IS YOUR RECOMMENDATION CONCERNING THE 5 MODELING OF HYDRO OUTAGES?

A. There are three serious problems with PacifiCorp's hydro outage modeling: 1)
lack of transparency and satisfactory documentation; 2) use of monthly outage rate
modeling; and 3) exaggeration of the impact of outages on available hydro
generation. Until PacifiCorp can realistically solve all of these problems, it should
not be allowed to apply its hydro modeling method in GRID.

### 11Q.WHAT WIND AVAILABILITY REPORTING METHOD SHOULD THE12COMMISSION ADOPT?

A. Owing to Oregon's and Washington's Renewable Portfolio Standard ("RPS"),
 utilities are investing staggering sums of money in wind resources. Whether this is
 money well spent will largely depend on the energy production of these resources.
 To help the Commission, and policy makers understand the true economics of

<sup>&</sup>lt;sup>9</sup> <u>Re PacifiCorp</u>, OPUC Docket No. UE 199, PPL/106, Duvall/20 (Rebuttal Testimony of Gregory N. Duvall).

wind generation, detailed availability data should be collected. ICNU proposes that the same level of reliability data be collected for individual wind turbines, as is the case for individual thermal generators. Exhibit ICNU/106 shows a copy of the type of data collected for thermal plants. This identifies each outage, or deration, event, cause of the event, lost energy, duration, and a standardized code. At this time, NERC may not have standardized codes for wind, but it would be helpful to use preliminary codes.

### 8 Q. HOW SHOULD WIND AVAILABILITY BE APPLIED FOR POWER 9 COST STUDIES?

10 The output of wind resources can be thought of as having two components: A. 11 availability of "energy" and reliability of machinery. In many respects wind 12 resources are similar to run of river hydro. They both depend on the vagaries of weather and climate, but the energy is harnessed through the use of a relatively 13 14 simple technology. Wind has an added reliability advantage in that large numbers 15 of identical machines are used. Ultimately, this should help promote mechanical 16 reliability. Thus, wind generation marries the unreliability of nature with high 17 reliability and redundancy of machinery.

Aside from prudent site selection, there is nothing that can be done about the "energy supply" side of the equation. However, mechanical reliability is something that can be influenced by the utility. ICNU proposes that utilities be required to use the same wind output assumptions for power cost models as were used in the resource acquisition process. After a sufficiently long period of time, there should be enough wind data to make better wind forecasts, and stable 1 forecasts of reliability the inputs used in the forecasting process should be 2 revisited.

3

#### Q. WHAT ARE PLANNED OUTAGES?

A. Planned outages represent events when generators are taken out of service for
routine scheduled repairs and maintenance. Plants are typically taken down once
per year for scheduled work, while individual units may only be taken down once
every four to six years. Normally, this work is scheduled in the spring when
demand and market prices are at their lowest levels.

# 9Q.WHAT METHODOLOGY SHOULD THE COMMISSION USE FOR10PLANNED MAINTENANCE OF THERMAL, HYDRO AND WIND11RESOURCES?

A. The methods used by the Commission should ultimately be the same for all types of resources. However, for the next several years or more, wind resources should be modeled based on the forecasts used in project evaluations and the IRP. Eventually, wind should become a mature technology, with substantial performance data available, and it would then be possible to make better assumptions at that time. As discussed above, there is much work that needs to be done before PacifiCorp is accurately modeling hydro planned outages.

# 19Q.WHAT ARE THE KEY GOALS THE COMMISSION SHOULD20CONSIDER IN SELECTING A METHODOLOGY FOR PLANNED21OUTAGE MODELING OF THERMAL AND HYDRO RESOURCES?

A. The method used should be transparent, verifiable and devoid of perverse
 incentives. Currently, PGE and PacifiCorp use different methods for determining
 planned outage forecasts. PGE applies its most current forecast of the actual
 schedule for use in the test year. PacifiCorp uses a four year rolling average to
 determine test year requirements and then develops what it considers to be a

"normalized" schedule of outages. Both approaches, as implemented by the
 respective companies, have certain drawbacks.

#### 3 Q. WHAT ARE THE PROBLEMS ASSOCIATED WITH USE OF A 4 FORECASTED SCHEDULE?

5 A. The first problem is that planned outage schedules can and do change in response 6 to external events. A forecast prepared more than a year in advance may not 7 reflect what actually happens. A second problem is that such forecasts are not 8 verifiable in any real sense. It would be very difficult to determine, for example, if 9 the utility simply proposed an unrealistic, high cost schedule of planned outages 10 for purposes of increasing cost recovery. There is simply no way to determine if 11 the forecast is realistic or not, as the duration and timing of planned outages can 12 change dramatically from year to year. This is really an illustration of the problem 13 of perverse incentives. The incentive for the utility is to make *forecasts* that 14 overstate planned outage activities and costs and then to skimp when it comes to 15 the actual planned outages.

A further problem is that utilities would then need to remove planned outages from the historical database (<u>i.e.</u>, the four year period.) There would be a temptation to reclassify events "after the fact" as unplanned, rather than planned.

### 19Q.ARE THERE EXAMPLES THAT ILLUSTRATE THESE PROBLEMS20WITH PGE'S USE OF PROJECTED OUTAGE SCHEDULES?

A. Yes. Confidential Exhibit ICNU/107 shows a comparison of the actual planned
 outage durations from 2004-2007 for PGE's generators, to the forecasted figures
 used in MONET during that time. The figures show that there were differences
 between the assumed the average outage durations for Boardman, Colstrip and
 Coyote. Overall, PGE over-predicted scheduled outages as compared to actual.

Further, PGE

1

2

3	There have also been other situations involving the problems discussed
4	above. In UE 172, PGE included an outage for the Sullivan hydro plant that had
5	already been included in the prior RVM case, but which did not take place. Parties
6	objected to this treatment which effectively counted costs for the same outage
7	twice. PGE argued in response that a long outage of the same plant in a prior year
8	was not counted as part of the RVM.
9	Further, in the case of a longer than expected planned outage at Boardman,
10	PGE reclassified (after the fact) the extension period of that event as being due to a
11	forced outages. That resulted in an increase in NVPC because the unplanned
12	outages are part of the four year average used in MONET, while planned outages
13	are removed from the four year average and replaced with a forecasted schedule.
14	Finally, in UE 198, parties to the PGE case questioned the assumed timing
15	of a long Boardman outage planned for 2009. This issue was ultimately resolved
16	though the settlement, which was predicated on an assumed shift in the schedule.
17	None of this is to suggest what the "right" or "wrong" answer was in the
18	above situations. However, it illustrates that when forecasted schedules are used,
19	there are problems with verification, the accuracy of the forecast outcomes, and
20	potential adjustments to the historical data. Use of a purely forecast schedule does
21	not make the process more transparent, more efficient, or more equitable. It also
22	does not remove the controversy surrounding modeling of planned outages from

rate cases. Indeed, as the examples above shows, there have been many such
 problems in recent years.

# Q. WOULD THE ABOVE PROBLEMS HAVE BEEN AVOIDED IF A FOUR YEAR AVERAGE WAS USED TO DETERMINE UNPLANNED OUTAGES FOR PGE?

- A. For the most part they would. There may still be an issue concerning the proper
   classification of the longer than expected Boardman outage, but that would have
   been a less important issue because it would have been included in either planned
   or forced outages.
- 10 Q. WHAT IS YOUR RECOMMENDATION?

A. There is no way to objectively "verify" a forecast. Use of a multi-year history for
determining the planned outage assumptions would place planned and unplanned
outages on an equal footing. This would reduce incentives to misstate forecasts
and would avoid some of the problems and issues that have arisen in prior cases.
For this reason, I recommend the Commission adopt use of normalization
technique based on the same multi-year rolling average as is used for unplanned
outages.

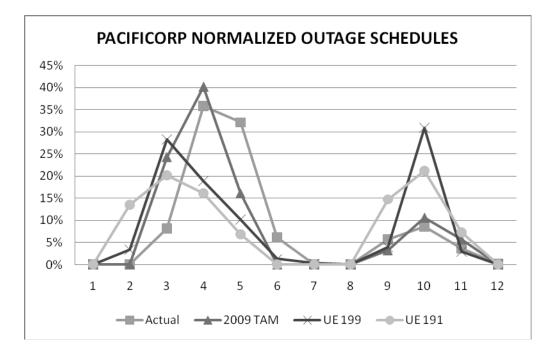
# 18 Q. RETURNING TO THE GOALS YOU DISCUSSED EARLIER, ARE THEY 19 WELL SERVED BY USE OF A MULTI-YEAR ROLLING AVERAGE 20 NORMALIZATION METHOD?

A. Yes. The data concerning actual planned outages during the historical period is
readily available, so that the timing and duration of all actual outages can be
verified. Further, if there are any "perverse incentives" it would not be to skimp
on planned outages. Money and time committed to planned outages is well spent
as it occurs during times when replacement costs are low, but improves reliability
when replacement costs for forced outages are much higher.

# 1Q.PACIFICORP BASES ITS NORMALIZATION ON THE FOUR YEAR2ROLLING AVERAGE. ARE YOU IN FULL AGREEMENT WITH THE3PACIFICORP APPROACH?

A. No. While I agree with PacifiCorp's methodology for determining the *normalized duration* of planned outages, I don't agree with the manner in which they develop
the assumed *normalized schedule* of planned outages.

PacifiCorp uses what it calls a "normalized" maintenance schedule with
outage. Unfortunately, the schedule (timing of outages) input assumptions used in
GRID have typically not been a reasonable representation of a normalized outage
schedule, as is illustrated in the chart below and have been unstable from one year
or case to the next.





### 13 Q PLEASE EXPLAIN THE FIGURE ABOVE.

A. The chart compares the schedule assumption used by PacifiCorp in some of its
most recent rate cases as taken from GRID. The graph shows the historical

percentage of scheduled coal outage energy  $\frac{10}{10}$  for each month of the calendar year 1 due to planned outages based on the 48-month period ended June 30,  $2008.^{11/}$  The 2 figures shown represent the outage schedules assumed in UE 191, UE 199 as well 3 4 as the current 2009 TAM filing. The figures show the flexibility PacifiCorp's 5 methodology allows in determining is "normalized" outage schedules. It is 6 important to recognize that PacifiCorp presented all three of these schedules in 7 recent rate filings, and contended they represented a reasonable "normalized" 8 schedule of outages. In addition, Mr. Duvall testified in the 2009 TAM filing that 9 the Company was using the same methodology as in UE 199 for determining 10 planned outages. Re PacifiCorp, OPUC Docket No. UE 207, PPL/100, Duvall/8 11 (Direct Testimony of Gregory N. Duvall).

12 It is apparent from the chart that actual planned outages have traditionally 13 been scheduled to coincide with the low market price periods in the spring and fall. 14 April, May and June typically have the lowest market prices, and PacifiCorp 15 traditionally has scheduled 74% of its maintenance during these months. Data for 16 previous time periods shows this to be a very stable pattern over time. I discussed 17 this matter with PacifiCorp executives at a technical conference conducted in 18 February 2008. It was stated by the PacifiCorp representatives that the goal of 19 outage scheduling was to minimize costs by placing outages in the "preferred 20 window" during the spring.

<sup>&</sup>lt;sup>10/</sup> This would be the amount of coal-fired energy PacifiCorp would need to replace in order to make up the generation lost due to planned outages. Because gas fired peaking units have much higher operating costs, and are frequently shut down the schedule of these kinds of plants is not as significant.

<sup>&</sup>lt;sup>11/</sup> This was the four year period used by PacifiCorp to compute all outage rates in its current 2009 projections. Use of data from earlier four year periods shows little change in the shape of the actual data plotted on the graph.

In contrast, the schedule assumptions used in PacifiCorp's various GRID studies in recent cases have shown wide variation. In UE 191, PacifiCorp assumed there would be substantial coal plant outages in the winter months of February and March, as well as higher cost periods in fall. In its 2007 Utah GRC (Docket No. 07-035-93), it was assumed coal plants would be on outage in January. The PacifiCorp outage schedule proposals were ultimately rebuked by the Utah Commission in that case.

8 In UE 199, PacifiCorp modified its schedule assumptions to move outages 9 from the winter months to the fall, another period it has traditionally preferred to 10 avoid, and concentrated most of the rest of the outages in late winter and early 11 spring. Finally, in its most current studies the Company moves its schedules closer 12 to actual schedules, but still assumes too much outage energy early in the year.

The significance of these observations is that the *methodology* used by PacifiCorp to determine its "normalized" outage schedule is extremely unstable, and can be judgmentally adjusted to produce a wide range of results. In all of these cases the PacifiCorp contended the final results were a reasonable normalized outage schedule, even the Utah 2007 GRC schedule that placed coal units on outage in the winter months. In fact, in that case, PacifiCorp suggested it would skew normalized power cost results if coal outages were not scheduled in the winter.<sup>12/</sup> Clearly, the PacifiCorp method provides for substantial latitude in
 determining what constitutes a "reasonable" normalized schedule.

### 3 Q. HOW DOES PACIFICORP DEVELOP THE PLANNED OUTAGE 4 SCHEDULE FOR GRID?

5 A. The approach actually used in GRID is an arbitrary and essentially mechanical process that does not appear to be based on historical or expected outage 6 7 schedules, market price curves or other scheduling considerations. While the 8 spreadsheets that implement the schedules list a variety of considerations, those are 9 not always tested or applied. These constraints amount to little more than 10 "window dressing." Rather, PacifiCorp simply makes assumptions about when a 11 few outages will occur, and then keys other outages off of those assumed dates. 12 The PacifiCorp method is unstable, opaque and highly subjective. Even though 13 PacifiCorp has obviously changed its scheduling assumptions substantially in 14 recent cases, underlying "methodology" never really changed. Instead, it merely 15 modified certain judgmentally determined driving inputs. This poses a significant

<sup>12/</sup> The Company's excerpted response to Data Request CCS 5.1 in UPSC Docket No. 07-035-93 stated as follows CCS Data Request 5.1

Response to CCS Data Request 5.1

<sup>&</sup>lt;u>NPC GRID Modeling</u>. MDR-2.57 contains a worksheet that lists considerations related to planned outage scheduling. It states the cold weather/high load months are to be avoided for planned outages for Hunter, Wyodak and other plants, and that the period late November through mid February are to be avoided. However, the GRID data base shows planned outages for Cholla, Craig, Hayden, Hunter and Naughton in the months of January and February 2009. Further, during the four-year period ended June 2007 none of these units actually had outages scheduled in January or February. Given the criteria delineated in the worksheet provided as part of MDR-2.57, does the Company believe that the normalized outage schedule included in the GRID database is reasonable?

Yes. For normalized ratemaking purposes, GRID is required to schedule planned outages for all plants during a one year period. To do otherwise would result in planned outages at certain generating units being ignored in the determination of normalized power costs. In actual practice, planned outages can be staggered across multiple years; however this cannot be reflected in GRID without skewing normalized power costs.

problem in cases such as the TAM because absent continuous scrutiny, PacifiCorp
 may at any time change it outage schedule assumptions and revert to unrealistic
 outage schedules. It creates an additional burden on the parties to constantly track
 PacifiCorp's mercurial outage scheduling assumptions.

5Q.WHAT IS YOUR RECOMMENDATION REGARDING THE PLANNED6OUTAGE SCHEDULE ISSUE?

A. There is a very simple resolution to the matter. PacifiCorp bases its normalized
 outage energy requirements on the most recent four years of historical data. The
 normalized schedule adopted should reflect the actual schedules used in that same
 period.

A very reasonable approach would be to apply each of the four actual schedules used during the four-year period in GRID. To do this one would analyze four distinct outage schedules for the one-year periods. By computing the average cost of actual outages over the four-year period it would be possible to develop a power cost study that provides realistic normalized planned outages. ICNU recommended this method in UE 199. Because the case was settled with a "black box" there was no decision regarding outage schedules.

## 18 Q. DID PACIFICORP HAVE ANY CRITICISMS OF THE USE OF FOUR 19 ACTUAL PLANNED OUTAGE SCHEDULES IN UE 199?

A. PacifiCorp did not embrace the approach. The most significant complaint raised
was the adoption of this methodology would be difficult since it requires multiple
GRID runs, complicating development of screens used to mitigate the commitment
logic error in GRID. Use of four actual schedules as opposed to one normalized
schedule is somewhat more cumbersome, but it does provide the most useful test
of any schedule that has been nominated. I consider it to be the "gold standard"

for judging the reasonableness of results from any particular outage scheduling
 methodology.

I investigated varying methods to develop a single schedule that uses all outages that occurred during the four year period. I was aided in this effort by the critique provided by Mr. Duvall in his recent Utah rebuttal testimony. Mr. Duvall evaluated a number of methods for development a single schedule based on the actual historical planned outage events. Building on his efforts, I have developed a possible solution to develop a single schedule for application in the model.

## 9 Q. IN DEVELOPING A SINGLE SCHEDULE BASED ON THE ACTUAL 10 WHAT ARE THE GOALS?

- 11 **A.** I believe the following goals are appropriate:
- 121. The results should track the average of the four actual schedules as closely13as possible. This includes preserving the day of the week when the outage14starts.
- 152. The methodology should provide for the same amount of outage energy by unit as actually occurred during the four year period.
- The methodology should follow the historical distribution of outage energy as closely as possible.
- 194. The method should be transparent and objective and not too difficult to<br/>apply.
- 5. In cases where a full four years of data is not available for specific units,
  historical and projected outage patterns should be used to develop realistic
  schedule assumptions (<u>e.g.</u>, Currant Creek, Lake Side, Port Westward).
- 246. The final cost of the outage schedule should be based on the use of the25actual four schedules, while a purely financial adjustment should be applied26to account for any differences between the single schedule used and the27four actual schedules.

## 1Q.HAVE YOU DEVELOPED A METHODOLOGY THAT SATISFIES THESE2GOALS?

A. Yes. The method I propose would implement a planned outage for each event that
actually occurred in the four year periods with duration equal to one fourth of the
actual duration, rounded to a whole number of days. The timing of each outage
should be centered about the mid-point of the actual outage as it occurred during
the four year period. This produces a single schedule which follows the historic
pattern of outage scheduling, and which can be shown to produce results close to
the use of the four actual schedules.

## 10Q.HOW DID YOU DETERMINE THE START DATE FOR NORMALIZED11OUTAGES?

12 A. There are a number of plausible alternatives, but in the end, only a few make 13 sense. Assume hypothetically one had an actual outage event that started on May 14 16, 2005, lasting 24 days, and one wished to apply it to a 2009 test year. In the 15 normalized schedule, the event would be 6 days long (24/4=6). The most 16 significant question would be what is the proper starting date? For the method to 17 make sense, the normalized outage should start on a day that at least falls within 18 the dates of the original planned outage event. The logical possibilities are 19 illustrated on the chart below. These include: 1) Starting on the earliest possible 20 date (the date of the original outage); 2) Starting on the latest possible date 21 (arranging the event to end on the day the original event ended); 3) Starting at the 22 mid-point (i.e., half way between the original start and end dates); and 4) 23 Centering the outage about the mid-point (so that the mid-point of the normalized 24 event is at the mid point of the actual event).

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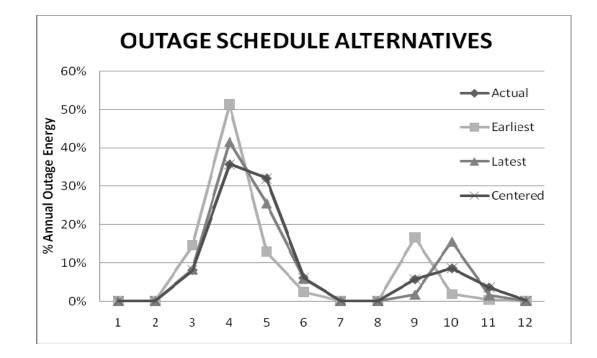
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## Q. PLEASE EXPLAIN THE VISUAL AID ABOVE.

A. This presents the four logical schedules based on a hypothetical 24 day outage
starting on May 16. The earliest possible start date would be May 16, 2009,
resulting in a six day outage ending on May 21. The latest start date would assume
a June 3, 2009 start date, and an end date of June 8, 2009. The mid-point
alternative would result in a May 28, 2009 start date, while the final "centered"
scenario would result in a May 25, 2009 start date.

9 Of these scenarios, only the last two make sense. The use of the earliest 10 possible date is not supportable because it would move outage energy to the 11 earliest plausible date, thus biasing power costs upwards. Likewise, the use of the 12 latest possible date would move the events to times later than they actually 13 occurred, biasing power costs downward. These results are confirms by 14 comparison of these scenarios to the average NVPC of the four actual outage 15 schedules. The figure presented below shows the distribution of the outage energy 16 based on all four scenarios.

17 The remaining two scenarios are plausible, but the use of the mid-point of 18 the outage event would tend to move outage energy into the last half of the actual 19 event. This leaves the "centering" option, which would tend to produce outage schedules that distribute the outage energy right about the mid-point. When combined with an adjustment to preserve the weekday of the outage event, this produce a result that matches the historical outage energy pattern so well that the figure below shows they are indistinguishable. Further, this scenario produces a final NVPC result quite close to the four actual outage events. This means the financial adjustment required in this method would be small.



7

8 Q. HAVE YOU PREPARED AN ANALYSIS THAT DEMONSTRATES THIS?

9 A. Yes. I developed an analysis that compares the currently assumed GRID schedules
10 for 2009 prepared by PacifiCorp, to the results of the single schedule and with the
11 results from the four actual schedules. In the end, the two approaches were in
12 close agreement, while the PacifiCorp assumed schedule is clearly an "outlier."

### 1 Q. ARE THERE OTHER ADVANTAGES TO THIS METHODOLOGY?

2 A. Yes. The use of the actual schedules is not subjective as compared to development 3 of a schedule based on the PacifiCorp approach, or any other method. The data is 4 readily available discovery and easy to apply and interpret. The number of outage 5 days and outage energy is the same for the normalized schedules and the actual 6 four-year average. As the four-year average underlies PacifiCorp's planned outage 7 requirements, this is a logical extension of the PacifiCorp methodology, which has 8 been accepted by the OPUC for many years. Finally, because all four of these 9 schedules were actually used by PacifiCorp, there is no basis to suggest they were 10 "result oriented" (i.e., solely designed to align with low market prices) impractical, 11 infeasible or otherwise improper. This proposal provides a transparent and realistic methodology for outage scheduling which I recommend the OPUC adopt. 12

## 13 Q. ARE THERE ANY UNITS FOR WHICH THIS APPROACH COULD NOT 14 BE APPLIED DIRECTLY?

15 A. Currant Creek and Lake Side were online for only part of the four-year period. 16 PacifiCorp uses both prior and projected outages of these plants to determine the 17 annual outage requirement (number of days) for these units in their current 18 projections. Because PacifiCorp also has used and expects to use spring and fall 19 outages for these plants, I recommend use PacifiCorp's planned fall outage 20 assumption for Lake Side, but that a spring outage be used for Currant Creek. In a 21 few years there will be sufficient historical data to eliminate the need for these 22 assumptions.

#### 1 Q. PLEASE DISCUSS THE RESULTS OF THIS ANALYSIS.

2 A. The table below presents these results. This was based on testimony I filed in the 3 current Utah proceeding based on a 2009 test year. Most of the data shown was 4 filed in my direct testimony in that case, with the remainder having been prepared 5 The figures shown are compared to the original GRID schedule. for surrebuttal. 6 The results demonstrate that PacifiCorp has overstated the cost due to planned 7 outages in GRID and that the single composite schedule produces results 8 comparable to the average of the four individual schedules.

### **Planned Outage Schedule Impact**

		Change from		Planned Outage	2		
Planned Outage Scenario	GRID NPC	Company Base	% Change	Energy (mWh)	Change		
Company Base	1,053,297,584			6,848,761			
2004-2005	1,040,410,071	(12,887,513)	-1.2%	6,393,476	-455,285	-6.6%	
2005-2006	1,055,960,627	2,663,043	0.3%	7,118,887	270,126	3.9%	
2006-2007	1,066,773,305	13,475,721	1.3%	7,373,112	524,351	7.7%	
2007-2008	1,040,461,743	(12,835,841)	-1.2%	6,512,739	-336,022	-4.9%	
Four Year Average	1,050,901,437	(2,396,148)	-0.2%	6,849,553	792	0.0%	
GRID Run Using Composite Schedule	1,050,352,594	(2,109,076)	-0.2%	6,844,986	-3,775	-0.1%	
Financial Adjustment		(287,072)					

### 11 12

9

10

#### Q. THE TOTAL NPC FIGURES SHOW A WIDE COST VARIATION 13 **DURING** THE **FOUR-YEAR** PERIOD. **PLEASE** DISCUSS THE 14 **IMPLICATIONS OF THIS.**

15 A. Outages are scheduled on a cyclical basis and the costs during any single year will 16 vary. The first and last years were periods scheduled relatively few planned 17 outages. The third year was a high cost period which the table shows had more 18 scheduled outages. This table actually provides a good reason for normalizing 19 maintenance instead of using a single year. The results can vary substantially from 20 one year to the next based on the actual outage schedule. This is why it is 21 reasonable for PacifiCorp to use a four-year average to develop the amount of

- planned outage energy to include in the test year. I recommend the OPUC adopt
   my proposed methodology for computing the planned outage schedule to be used
- 3 in GRID as well as by PGE in its MONET model.
- 4 5

6

## Q. ARE THERE OUTAGE OR DERATION EVENTS THAT DON'T FALL NEATLY INTO EITHER THE CATEGORY OF PLANNED OR UNPLANNED (FORCED) OUTAGES?

- 7 A. Yes. NERC defines maintenance outages and derations as those events that can be
  8 deferred to beyond the next weekend, but not longer than until the next planned
  9 outage. Under the NERC formula, such events are not considered part of the
  10 forced outage rate. The timing of these events is quite important because utilities
  11 can (and do) minimize cost by moving such events to weekend or off peak periods
- 12 when replacement power costs are low.

## 13Q.HOW DO PACIFICORP AND PGE TREAT DEFERRABLE EVENTS IN14COMPUTING OUTAGE RATES IN THEIR POWER COST MODELS?

- A. Both companies include these events as part of their unplanned outage rate
  calculations. Because these events can occur at various times, it is probably
  impractical to attempt to model them as scheduled events such as planned outages.
  Consequently, I have no quarrel with their inclusion in unplanned outage rates.
- 19 However, there should be some recognition of the deferrable nature of such events.

## 20Q.DISCUSS THE HISTORY OF MODELING OF DEFERRED21MAINTENANCE AS IT PERTAINS TO PGE AND PACIFICORP.

- A. So far as I know, PGE has never reflected the timing of deferred outages in any
   explicitly manner in its modeling.
- Prior to UE 170 PacifiCorp included all deferrable outages in the weekend outage rates it modeled in GRID. During the course of UE 170, PacifiCorp proposed an "update" to its NPC study that changed the calculation of the weekend

outage rate to reflect only the portion of lost generation that actually occurred 1 2 during the weekend. In the Third Partial Stipulation in UE 170, however, PacifiCorp agreed to withdraw the adjustment. PacifiCorp included this new 3 4 weekend outage rate modeling approach in UE 179, UE 191, and initially in UE 5 199. However, in UE 199, PacifiCorp changed the outage rate modeling to 6 eliminate the weekend, weekday differentiation of outage rates in its July filing. 7 PacifiCorp's evolving treatment of this issue seems rather opportunistic and has 8 increased normalized power costs.

9 UE 199 and UE 179 settled power cost issues, while the issue was not 10 litigated in UE 191. As a result, there is no OPUC ruling adopting the 11 PacifiCorp's latest approach. I recommend the Commission require PGE and 12 PacifiCorp to explicitly model deferrable maintenance outages in a manner that 13 recognizes these events tend to occur on weekends, or in other off-peak periods. 14 The most straightforward approach would be to include all deferrable maintenance 15 outages in the weekend, or LLH. Given the deferrable nature of these events, 16 simply including them in off-peak or weekend hours would be quite reasonable. 17 An alternative is to differentiate outage rates by weekend and weekday, or between 18 on and off-peak periods.

## 19 Q. WHAT IS THE PREMISE OF THE CURRENT MODELING METHODS 20 USED BY PGE AND PACIFICORP?

A. Most recently both companies are using a single annual average outage rate for all
 types of unplanned and deferrable outages. This has the effect of assuming that
 deferrable outages occur with equal frequency in either weekend, weekday, on or
 off-peak periods. In effect, the companies are assuming these events occur at

random, in exactly the same manner as random, unplanned outages or derations.
 This is an unrealistic assumption that the OPUC should reject.

Prudent operating practices require utilities to schedule such events during low demand, or low cost periods, whenever possible. For example, if a problem requiring maintenance were to occur during a summer heat wave, plant managers could defer the repairs until night time, a period of milder weather (and lower market prices) or at least until the next weekend. In any case, lower market prices would prevail, and replacements costs would be lower.

## 9 Q. DO YOU HAVE ANY EVIDENCE TO SUPPORT THESE 10 OBSERVATIONS?

A. Yes. Exhibits ICNU/108 and ICNU/ 109 show a time differentiated analysis of
 deferrable outages and derations for PacifiCorp generators over a recent four year
 period. The data (provided by the Company on a non-confidential basis in the
 current Utah proceeding) clearly shows that a disproportionate share of these
 events occurs during LLH, and/or during weekends.

Exhibit ICNU/108 shows that while the LLH are only about 44% of all hours, 54.7% of maintenance outage and duration hours occur during that period. Further, 77% of the coal plants show more hours maintenance outages and derations occur in LLH than in HLH. Also, more than 92% of the coal plants have a "disproportionate" share of maintenance outages hours in the LLH (<u>i.e.</u>, more than 44% which would occur if the timing were simply by chance.) This clearly shows that deferrable events are preferentially scheduled during off peak times.

23 Similar results emerge for the analysis of weekend and weekday outage
24 hours. Exhibit ICNU/109 shows the same analysis differentiated between

weekends and weekdays. The figures show that while weekends are only 28.6% of all hours, 42.8% of deferrable hours occur during weekends. Further, more than 80% of PacifiCorp's coal plants have a disproportionate amount of deferrable maintenance occurring during weekend hours. It is clear from this data that maintenance outages are not simply random events that can occur at any time, like forced outages, rather, they are scheduled preferentially to occur in off peak, or low cost periods.

8

## Q. WHAT DOES THIS MEAN FOR OUTAGE RATES OVERALL?

A. At a minimum, outages rates should reflect a weekend/weekday split, or a
HLH/LLH split. This is necessary to reflect actual operational practices. Failure
to do so results in an overstatement of power costs, and would essentially assume
that PGE and PacifiCorp would be imprudent because they would schedule
deferrable outages at random times. The Commission has already rejected the
assumption that a company would operate imprudently on a normalized basis, as
discussed in the previously quoted portion of the Order from UE 191.

# 16 Q. DO YOU HAVE AN ANALYSIS OF CONCERNING WHETHER OUTAGE 17 RATES OVERALL ARE HIGHER ON WEEKENDS THAN ON 18 WEEKDAYS?

A. Yes. For PacifiCorp, more than 88% of the Company's thermal resources have
higher weekend than weekday outage rates. A comparison of weekend and
weekday outage rates is shown on Exhibit ICNU/110. This is based on data
provided by the Company on a non-confidential basis in UE 199. This clearly
shows that the impact of deferrable outages is to increase outage rates on weekends
as compared to weekdays. I believe this provides additional proof that there

should be a differentiation of outage rates by weekend or weekday, if not LLH and
 HLH.

## Q. THIS MATTER WAS LITIGATED IN OTHER CASES. PLEASE DISCUSS THE ISSUES RAISED BY PACIFICORP.

5 A. In UE 199 and Utah Docket No. 07-035-93 PacifiCorp presented data concerning 6 average monthly outage rates for a five year period. The PacifiCorp witness 7 argued that visual inspection of outage rate data showed no discernable difference 8 between weekends and weekdays. Re PacifiCorp, Docket No. UE 199, Duvall 9 PPL/110. It would not surprise me if the Company were to resubmit this analysis 10 in the present case. While Mr. Duvall's graphs perhaps didn't show a discernable 11 pattern, his underlying does show a highly significant pattern exists, albeit not one 12 that is immediately obvious to the naked eye. Indeed, the problem with that 13 approach was that one couldn't "see the forest for the trees."

## 14 Q. DID YOU ANALYZE MR. DUVALL'S DATA?

- A. Yes. To determine whether there was a difference between weekend and weekday
   outage rates I examined Mr. Duvall's data. This data consisted of more than 2500
   monthly observations for more than 40 generators. From this mountain of data
   there were ample observations to perform a valid statistical analysis.
- 19 To test whether there was a statistically significant difference between the 20 weekend and weekday outage rates I defined the variable d as the difference for 21 each unit-month between the weekend and weekday outage rates:
  - $\mathbf{d} = \mathbf{W} \mathbf{D}_{\mathbf{EFOR}} \mathbf{W}_{\mathbf{EFOR}}$

22

If d is positive, then the weekday EFOR is higher than the weekend EFOR.
If d=0, then there is no difference. Since outage rates vary substantially, the value

of d fluctuates from unit to unit and from month to month. As one would expect,
there is a lot of random noise contained in this data. What we wish to determine is
whether there is an underlying pattern in the data. In other words, is d greater than
zero, and if so, is this a statistically significant result, or one that could have
happened merely by random chance.

6

To test the significance of the results, I computed the variance of d using the following formula:

8

7

## $Var(d) = var(WD_{EFOR}) - 2covariance(WD_{EFOR}, WD_{EFOR}) + var(WD_{EFOR})$

Based on the Central Limit Theorem,<sup>13/</sup> the variance of the sample mean
for d, is equal to the Var(d)/N, when N is the sample size. Note that this is true
irrespective of whether d itself is normally distributed or not.

12 The null hypothesis we wish to test is d=0 (<u>i.e.</u>, whether there is no 13 difference between weekend and weekday outage rates). Based on the sample 14 data, however, d=1.1, meaning that weekend outage rates averages 1.1% higher 15 than weekday outage rates. From Mr. Duvall's data the average weekday outage 16 rate is 6.6%, while the average weekend outage rate was 7.7%.

The sample variance (var(d)/N) was quite small, however, 0.034 because we had a very large sample size (N=2545). This results in a sample standard deviation (the square root of 0.034) of only 0.184, meaning that 1.1 is some 5.81 standard deviations from 0. This is an <u>exceptionally improbable</u> outcome if the null hypothesis were true (that there was no weekend or weekday differentiation in

<sup>&</sup>lt;sup>13/</sup> The Central Limit Theorem is in many ways the foundation of modern statistics. It states that for <u>any</u> distribution with a finite mean and variance, if one has a sample of sufficient size, the sample mean can be approximated by a normal distribution.

1 outage rates). Indeed, the confidence level is well over 99.99. This means that 2 while there may not be an apparent difference in weekday and weekend outage 3 rates when viewed on a month by month, unit by unit basis, there is a small but 4 extremely significant difference when all the data is examined. This was not 5 revealed in a mere visual inspection of Mr. Duvall's data, but is quite apparent 6 when a proper statistical technique is employed.

7

## Q. WAS THIS ISSUE DISCUSSED IN THE WORKSHOPS IN THIS CASE?

8 A. I pointed some of this out during those discussion, but the utility Yes. 9 representatives seemed skeptical. One argument made was that outages take too 10 long to schedule preferentially on weekends or off peak. There was, however, no 11 data presented, however, supporting any of these statements. In reality, such 12 outages (and derations) do not necessarily entail long periods of time. In fact, of 13 the thousands of events that occurred in PacifiCorp's plants from 2004-2007 (again 14 based on public data provided in UE 199), only about 3% lasted longer than 48 15 hours, and only about 5% lasted longer than 24 hours. As derations are a common 16 way of addressing deferrable problems, it should be clear that off peak periods 17 provide the least cost way in which to address whatever problems may be 18 occurring. In the end, this is nothing more than common sense. I take my car in 19 on weekends to change the oil and replace the tires. Utilities do the same sort of 20 thing when they have the opportunity to do so.

## 1 Q. WHAT IS YOUR CONCLUSION FROM THIS ANALYSIS?

A. The Commission should require modeling of a deferrable maintenance either by
including it in off peak periods, or via weekend/weekday/HLH/LLH split of outage
rates. Reverting back to the modeling that PacifiCorp used in GRID until UE 170
would be a very reasonable approach.

## 6 Q. HAVE OTHER REGULATORY COMMISSIONS ADDRESSED THIS 7 QUESTION?

8 In Utah Docket No. 07-035-93, the Utah Commission considered the A. Yes. 9 question of whether outage rates used in GRID should have a weekend/weekday 10 As in UE 199, PacifiCorp changed its assumptions regarding the split. 11 weekend/weekday split during the rebuttal phase of that case. The Utah 12 Commission rejected PacifiCorp's proposal to eliminate the weekend/weekday 13 split. Re PacifiCorp, Utah Public Service Commission, Docket No. 07-035-93, 14 Final Order at 36-37 (August 11, 2008).

15

## GENERATING UNIT REPRESENTATION IN GRID

### 16 Q. WHAT ISSUE DOES THIS SECTION OF YOUR TESTIMONY ADDRESS?

A. This section addresses the second part of Issue I.D on the Issue List regarding the
question of "how should outage rates be properly applied within the power cost
model?"

## 20 Q. EXPLAIN HOW GENERATOR OUTAGES ARE REPRESENTED IN GRID 21 AND MONET.

A. Both models use what is known as the deration method to model outages. Outage rates are assumed to reduce the available capacity. This means that if a unit has 100 MW of capacity, and a 5% outage rate, the unit is represented in GRID and MONET as a 95 MW unit that is available 100% of the time. This is an industry standard technique. Though dated, this approach has been used in various models
 for many years. In effect, GRID replaces the capacity of each unit with its
 "expected value." The expected value, MW<sub>e</sub>, for a unit is computed as shown
 below:

## 5 6

## $MW_e = MW x$ (1-EFOR), where EFOR = the outage rate of the unit, and MW is the maximum capacity of the unit.

7 The above formula is appropriate because it represents a situation where 8 the unit is fully available (<u>i.e.</u>, to MW, the maximum capacity)  $(1-\text{EFOR})^{\frac{14}{}}$ 9 percent of the time, and available at zero MW (because it is on an outage)  $\text{EFOR}^{\frac{15}{}}$ 10 percent of the time.

I have no objection to this representation, even though there are other, more sophisticated methods such as Monte Carlo modeling that may provide more realistic simulations. While it is not immediately obvious, proper use of the deration method also requires other adjustments to unit characteristics be made as well. First of all, the unit *minimum capacity*, MW(min) should also be derated in the same proportion as the *maximum capacity*. The expected value of the minimum capacity, MW(min)<sub>e</sub> is given by the formula below:

## 18

## $MW(min)_e = MW(min) \times (1-EFOR).$

19 The simple and intuitive explanation is that unless this adjustment is made, 20 the unit's *minimum* capacity could exceed its *maximum* capacity. This is where 21 the modeling techniques employed by PGE and PacifiCorp differ substantially. In 22 MONET, the adjustment discussed above is made within the model. In GRID, it is

 $<sup>\</sup>frac{14}{}$  95% in the example above.

 $<sup>\</sup>frac{15}{5\%}$  5% in the example above.

not, though it can be implemented with input adjustments already supplied with the 2 model.

1

3 As a result, GRID could easily simulate situations where the maximum 4 capacity is less than the minimum capacity. While this may seem far fetched, it 5 actually has actually happened in GRID filed by PacifiCorp in its three most 6 recently completed cases, in Oregon (UE 199), Utah and Wyoming. This 7 illustrates a serious problem in the GRID model that has been avoided in MONET.

8 A more detailed and mathematical explanation is that when simulating 9 operation at minimum loadings, it is also necessary to compute the expected value 10 of the loading. If the unit is expected to be operating at minimum loading during a 11 given hour, the expected value of its generation is MW(min) 1-EFOR percent of 12 the time, and zero EFOR percent of the time. This is no different than the case 13 discussed above involving maximum capacities. While the Company derates the 14 maximum capacity for outages in GRID, it does not do so for the minimum 15 capacity. Given the substantial number of resources now operating at minimum 16 loading in GRID, this has become a very serious oversight.

#### 17 **Q**. CAN YOU PROVIDE A SIMPLE EXAMPLE SHOWING WHY THIS **ADJUSTMENT IS NECESSARY IN GRID?** 18

19 A. Yes. Assume a hypothetical situation where a generator is dispatched at 10 MW 20 for a 100 hour period. In this case, it would generate 1000 MWh. Now assume 21 the unit was on forced outage half of that 100 hour period. In that case, it would 22 only generate 500 MWh and have an outage rate of 50%.

23 If the unit has a maximum capacity of 10 MW, GRID's deration logic 24 would treat it as a 5 MW unit running for all 100 hours. This is the way in which 1

2

the derate model works. In that case, GRID would show it producing 500 MWh, and it would produce a result that matches with actual operation.

Now, however, assume that the unit really had a maximum capacity of 50 3 4 MW, but still had a minimum capacity of 10 MW and the same 50% outage rate. 5 The same unit, dispatched at minimum for 100 hours, with a 50% outage rate 6 would produce 500 MWh of energy. However, in this scenario, GRID would 7 derate the maximum capacity to 25 MW - but it would still model a minimum capacity of 10 MW. This is because GRID would derate the maximum capacity 8 9 for outages (50%) but would not do so for the minimum capacity. In this case, 10 GRID would show the unit running at minimum capacity all 100 hours and still 11 producing 1000 MWh, or twice the correct amount. Clearly, this problem must be 12 fixed in GRID for results to be realistic. PGE clearly understood the nature of this 13 problem, and addressed it in MONET.

14

### Q. IS THIS THE ONLY ADJUSTMENT REQUIRED?

A. No. There must also be a corresponding issue concerning heat rates which is also
 addressed in MONET, but not in GRID. In GRID generating units are represented
 in GRID using a polynomial heat rate equation:

18

## Heat input (hour h) = $A+B \times MW_h+C \times MW_h^2$

19 This is a non-linear equation that expresses the amount of heat consumed 20 by the generating unit as a function of the capacity level that the unit operates at. 21 A, B, and C reflect coefficients that were originally determined in a curve fitting 22 procedure that was used to create the heat rate equation based on actual data obtained from performing tests on the generating unit. Here MW<sub>h</sub> is the loading of
 the unit in hour h.

If, for example, the unit is expected to be running at its maximum capacity, 3 4 GRID's deration logic will multiply the unit's maximum capacity by its EFOR, as 5 discussed above, and will treat it as a smaller unit running at less than full load. 6 Returning to the original example of a 100 MW unit, GRID treats the 100 MW 7 unit as a 95 MW unit for modeling purposes. Without a corresponding adjustment 8 to the heat rate equation, the heat consumptions using the formula stated above 9 will be incorrect, and will lead to an overstatement of the amount of heat 10 consumed. The reason for this is that generating units are generally most efficient 11 at their full loading point. Without an adjustment to the heat rate curve, GRID's 12 deration logic will therefore overstate fuel costs.

13This is again related to the concept of expected value. The proper14calculation of the expected value of the heat consumption for the 100 MW unit is15as follows:

In effect, the above equation shows that the expected value of the heat
consumed should be computed as (1-EFOR) times the heat input at full loading.
GRID, however, would compute the heat input as shown below:

20

16

## Heat consumed (GRID) = $A+B \ge 95 + C \ge 95^2$

Heat consumed =  $(A+B \times 100 + C \times 100^2)$  times 95% + 0 times 5%.

While there appears to be only minor differences in the two formulas in the case when a unit is fully loaded, these small differences can add up. Further, because unit efficiencies typically decline as unit loadings decrease (moving down the heat rate curve), ignoring this adjustment will increase NPC. Even worse, not
 making this adjustment to the heat rate curve has produced absurd results in GRID
 studies.

While the above discussion concerns modeling of fully loaded units, a more important impact of this adjustment is for units running at minimum loading. In cases where GRID allows a unit to run with its maximum capacity below the minimum capacity, the heat rate can become absurdly high. This problem, however, is solved if these adjustments are applied.

## 9 Q. WHAT ADJUSTMENT TO THE HEAT RATE CURVE DO YOU 10 RECOMMEND?

A. In this case, it is necessary to adjust the heat rate curve so that it produces the same
 heat consumption at the derated maximum and minimum capacities as the unit
 would actually experience in normal operation at the maximum and minimum
 ratings. The proper adjustment to the heat rate curve is as shown below:

## 15 Heat Rate Curve Adjusted = A x (1-EFOR)+B x MWh+ C/(1-EFOR) x $MW_h^2$

Fortunately, PacifiCorp already supplies an input to GRID which makes this very adjustment. All one really needs to do is to supply GRID with this input for each resource.

## 19Q.HAVE THESE MODELING TECHNIQUES BEEN APPLIED20ELSEWHERE?

A. Yes, as noted. PGE applies these concepts in MONET. Further, in Utah Public
 Service Commission Docket No. 07-035-93, CCS witness Philip Hayet also
 testified that the method I am proposing is well accepted in the community of
 production cost modeling experts. Finally, I also applied these methods in a

production simulation model that enjoyed substantial industry acceptance more
 than 25 years ago.

Ironically, PacifiCorp itself actually applies both of these techniques 3 4 (adjusting minimum capacity and heat rate) to fractionally owned units such as 5 Colstrip. From a modeling perspective, fractional ownership is the same thing as 6 capacity deration. There is no reason why PacifiCorp should apply the technique 7 for fractionally owned units, while ignoring them for units that are modeled as a 8 fraction of their total capacity. If one thinks of forced outages as a "co-owner" of 9 the resource, that has a call on its output 5 or 10% of the time it is easy to see why 10 the modeling should, in fact, be the same as for fractionally owned units.

## 11 Q. CAN YOU PROVIDE AN EXAMPLE ILLUSTRATING THIS PROBLEM?

12 A. Yes. In its initial UE 199 GRID study, PacifiCorp modeled a monthly outage rate. 13 For May 2009, PacifiCorp assumed an outage rate of 50% for Currant Creek. 14 Applying that outage rate in GRID reduced the maximum capacity of the plant to 15 around 210 MW. In the GRID modeling for May, PacifiCorp showed the unit 16 running at 210 MW nearly all of the time. This is far less than the assumed 17 minimum loading for the plant (340 MW), and resulted in an average heat rate for 18 the unit in excess of 9,100 BTU/kWh for the month. This result clearly is far in 19 excess of what would normally occur for the plant in conventional operation 20 (which typically averages 7,300 BTU/kWh).

This problem stems from the unrealistic modeling of the unit with a large outage rate without making any corresponding adjustment to the minimum loading levels or the units heat rate curve. PacifiCorp would have exactly the same issue were it to model fractionally owned units without this adjustment. For this reason, PacifiCorp should make both the minimum loading and heat rate duration
 adjustments for all units which have non zero outage rates.

### 3 4 5

Q.

### HAVE YOU PREPARED AN ANALYSIS THAT TESTS THE REASONABLENESS OF THE GRID MODELING BASED ON ACTUAL DATA AND EVENTS?

- A. Yes. I did several GRID simulations, focusing on May 2009, which assumed a
  50% outage rate for Currant Creek. This was the Company's assumption in its
  initial UE 199 study because Currant Creek was off line most of May 2006 and on
  line nearly all of May 2007, the two years used by PacifiCorp to compute the
- 10 Currant Creek outage rate in use in early 2008.

# 11 Q. HOW MIGHT ONE MODEL A SITUATION WHERE THE UNIT WAS 12 OUT OF SERVICE HALF THE TIME, AS IT WAS DURING MAY OF 2007 13 AND MAY OF 2008?

A. There are three possible techniques that could be used in GRID. One could simply
model a 50% outage rate, or take the unit out of service half the time during the
period in question. Alternatively, one could model scenarios with Currant Creek
available the entire month, and out of service the entire month, and average those
results.

19 To test the reasonableness of the standard GRID technique, I modeled these 20 alternatives. I did one scenario using the GRID standard logic, another with my 21 proposed method, a scenario where Currant Creek was off line half the time in 22 May 2009 (a logical way to represent a 50% outage rate) and scenarios with the 23 plant on all month and off all month. The latter two scenarios were then averaged 24 to result in a 50% availability case, again comparable to PacifiCorp's assumed

1		outage rate. <sup>16/</sup> If the GRID modeling is correct, the results from the GRID
2		standard logic should be close to those obtained from the scenarios with Currant
3		Creek out half the time, or based on the average of the fully on and fully off
4		scenarios. However, the final results show GRID actually overstated the expected
5		NPC (by \$1.4-\$1.7 million) and Currant Creek heat rates compared to the two
6		logical alternative modeling methods and my proposed method. Further, the actual
7		composite heat rate for Currant Creek for May 2006 and May 2007 was 7,310
8		BTU/kWh, which compares well with the result under all modeling methods
9		(including mine) except the GRID's standard approach. As noted above, the
10		GRID standard logic showed a heat rate for Currant Creek in excess of 9,100
11		BTU/kWh. I think this demonstrates that the GRID logic is faulty, as its predicted
12		results are the outlier. Exhibit ICNU/111 shows the results of this analysis.
13 14 15	Q.	PACIFICORP STOPPED USING MONTHLY OUTAGE RATES IN ITS JULY FILING IN UE 199. HAS PACIFICORP SOLVED THIS PROBLEM BY ELIMINATING THE MONTHLY OUTAGE RATES?
16	А.	No. The problem remains. It is simply less obvious because the extremely high
17		May outage rate is now blended in with all the other months. This means that
18		instead of May showing an obviously overstated heat rate in GRID, the heat rate
19		for each individual month is overstated by a less noticeable amount.

## 20Q.HAS PACIFICORP DISCUSSED THIS ISSUE IN ITS RECENT21TESTIMONY?

A. Yes. Mr. Duvall continues to argue that no adjustment is needed. Mr. Duvall has
made a number of arguments concerning this issue. Mr. Duvall has made three
basic points: 1) derating the minimum capacity would allow the model to simulate

<sup>&</sup>lt;sup>16/</sup> Note that there were very few derations during May 2006 and 2007, and deration events are uncommon for combined cycle plants in general.

operation below its actual minimum, which he says the units can never achieve,
and Duvall warns this will produce unrealistic results; 2) the adjustment I propose
does not work properly because it ignores partial outages which result in units
being derated but not completely out of service; and 3) comparison of <u>actual</u> heat
rates to GRID heat rates for coal plants shows that no further adjustment is needed.

## 6 Q. HOW DO YOU RESPOND TO MR. DUVALL'S FIRST ARGUMENT?

A. First, GRID already allows a unit to run at a level below its minimum capacity
rating, as was shown in the example of Currant Creek above. As long as the
outage rate is high enough, GRID will allow units to run below its rated minimum
capacity. Mr. Duvall does not seem to view this as a problem, and has proposed
no correction for it.<sup>17/</sup>

12 Second, Mr. Duvall objects to derating the minimum because it allows the 13 model to let a unit run at a level it can never achieve. However, GRID already 14 derates the maximum capacity even though that prevents the unit from *ever* 15 running at a capacity it actually *can achieve*. If derating the minimum is 16 unrealistic, then derating the maximum is as well.

Third, Mr. Duvall explicitly adopts the concept of "expected value" when GRID reduces the *maximum* capacity of resources below their physical limits, but would have the model ignore it for the equally valid issue of applying the minimum capacity. Either the model is correct in using the concept of expected value of capacity, or it isn't. If it is (and most experts believe it is), then unit minimum capacities should be derated just the same as the unit maximum capacity.

 $<sup>\</sup>frac{17}{}$  Correcting this problem would decrease NPC, as it would be equivalent to placing a limit on outage rates.

## 1Q.DOES MR. DUVALL HAVE A POINT CONCERNING PARTIAL2OUTAGES?

A. Yes. I agree that it is more proper to recognize that when partial outages occur,
they are less likely to impact the minimum loading of a unit. As a result, I
recommend removed of partial outages in performing the adjustments.

## Q. PLEASE DISCUSS MR. DUVALL'S ARGUMENT CONCERNING THE 7 COMPARISONS TO ACTUAL HEAT RATES FOR COAL PLANTS.

8 A. Mr. Duvall made these arguments in the current Utah GRC. There are three 9 important points. First, Mr. Duvall's figures show the minimum loading and heat 10 rate adjustment has very little impact on coal plants. In fact, the overall change to 11 heat rates is far less than one half of one percent. At best, Mr. Duvall's limited data demonstrate that this issue is a "toss up" for coal units. However, noticeably 12 13 *absent* from Mr. Duvall's heat rate comparison were the PacifiCorp's gas units.<sup>18/</sup> 14 GRID consistently overpredicts the heat rates of gas units, and the minimum 15 loading and heat rate adjustment really enhances, rather than diminishes, the 16 overall accuracy of heat rates results simulated in GRID. Finally, my current 17 method has been refined to more properly recognize partial outages.

18 The table below shows a comparison of the GRID simulation results and 19 actual heat rates with and without this proposed adjustment. As the table shows, 20 the GRID modeling method is not accurate when applied to gas units, which cycle 21 more often. The table shows that as there is really little basis for choosing between 22 the two methods based on comparison to actual heat rates for coal plants. 23 However, when gas units are included, the method produces more realistic results

<sup>&</sup>lt;sup>18/</sup> Considering that Mr. Duvall himself testified in UE 199 that the impact on coal plants is minor because they are us normally "in the money", it's puzzling that he would focus on coal plants for his analysis.

than the methodology embedded in GRID. Overall, the use of the derate adjustments improves the system average heat rate results as compared to the current method modeled in GRID. I recommend the Commission adopt this modeling method and require PacifiCorp to begin using it in its power cost studies.
PGE already addresses these problems in MONET, and PacifiCorp already models fractionally owned units in the manner I propose.

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8

### Table 3 – Comparison of Actual to GRID Heat Rates (BTU/kWh)

	Actual Data	Company Method	Derate Method
Coal Average	10,700	10,712	10,688
Coal Weighted	10,609	10,619	10,595
Gas Average	9,063	9,541	9,493
Gas Weigthed	7,387	7,509	7,461
Coal + Gas Avg.	9,882	10,126	10,091
Coal + Gas Wtd.	10,048	10,077	10,050

## 9 Q. WHAT REPORTING REQUIREMENTS SHOULD THE COMMISSION 10 THE REQUIRE FOR OUTAGE DATA?

11 A. The Commission should require data comparable to that provided by PacifiCorp in 12 ICNU DRs 1.6-1 and 1.6-2, in UE 199 for all thermal, hydro and wind resources. 13 A sample of this data is provided in Exhibit ICNU/106. This is standard 14 information nearly all utilities report to the NERC on a routine basis. I recommend 15 that this data be required concurrent with all filings made by either PGE or 16 PacifiCorp in general rate case, TAM, or AUT cases. Further, both PGE and 17 PacifiCorp should be required to file, concurrent with these filings, copies of all 18 Root Cause Analyses, for all outages that last longer than 1 week. This will enable 19 parties to review the prudence of all long outages that have occurred within the 20 historic period. Also, data necessary to compute the EFOR<sub>d</sub> statistics should be

provided as well. Further, both companies should be required to file data showing 1 2 the trend in availabilities for their units by fuel type. Annual equivalent forced 3 outage rates and equivalent availability factors should be provided for each year in 4 the multi-year period. Finally, these data should be considered as public because 5 there is little basis for believing that revealing outage events that occurred months, 6 or years in the past should be considered confidential information. 7 Note, however, that PGE may not be collecting this information. If so, then 8 PGE should be required to do so.

## 9 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

10 **A.** Yes.

### EDUCATIONAL BACKGROUND

I received my Bachelor of Science degree with Honors in Physics and a minor in mathematics from Indiana University. I received a Master of Science degree in Physics from the University of Minnesota. My thesis research was in nuclear theory. At Minnesota I also did graduate work in engineering economics and econometrics. I have completed advanced study in power system reliability analysis.

### PROFESSIONAL EXPERIENCE

After graduating from the University of Minnesota in 1977, I was employed by Minnesota Power as a Rate Engineer. I designed and coordinated the Company's first load research program. I also performed load studies used in cost-of-service studies and assisted in rate design activities.

In 1978, I accepted the position of Research Analyst in the Marketing and Rates department of Puget Sound Power and Light Company. In that position, I prepared the two-year sales and revenue forecasts used in the Company's budgeting activities and developed methods to perform both near- and long-term load forecasting studies.

In 1979, I accepted the position of Consultant in the Utility Rate Department of Ebasco Service Inc. In 1980, I was promoted to Senior Consultant in the Energy Management Services Department. At Ebasco I performed and assisted in numerous studies in the areas of cost of service, load research, and utility planning. In particular, I was involved in studies concerning analysis of excess capacity, evaluation of the planning activities of a major utility on behalf of its public service commission, development of a methodology for computing avoided costs and cogeneration rates, long-term electricity price forecasts, and cost allocation studies.

At Ebasco, I specialized in the development of computer models used to simulate utility production costs, system reliability, and load patterns. I was the principal author of production costing software used by eighteen utility clients and public service commissions for evaluation of marginal costs, avoided costs and production costing analysis. I assisted over a dozen utilities in the performance of marginal and avoided cost studies related to the PURPA of 1978. In this capacity, I worked with utility planners and rate specialists in quantifying the rate and cost impact of generation expansion alternatives. This activity included estimating carrying costs, O&M expenses, and capital cost estimates for future generation.

In 1982 I accepted the position of Senior Consultant with Energy Management Associates, Inc. and was promoted to Lead Consultant in June 1983. At EMA I trained and consulted with planners and financial analysts at several utilities in applications of the PROMOD and PROSCREEN planning models. I assisted planners in applications of these models to the preparation of studies evaluating the revenue requirements and financial impact of generation expansion alternatives, alternate load growth patterns and alternate regulatory treatments of new baseload generation. I also assisted in EMA's educational seminars where utility personnel were trained in aspects of production cost modeling and other modern techniques of generation planning.

I became a Principal in Kennedy and Associates in 1984. Since then I have performed numerous economic studies and analyses of the expansion plans of several utilities. I have testified on several occasions regarding plant cancellation, power system reliability, phase-in of new generating plants, and the proper rate treatment

of new generating capacity. In addition, I have been involved in many projects over the past several years concerning the modeling of market prices in various regional power markets.

In January 2000, I founded RFI Consulting, Inc. whose practice is comparable to that of my former firm, J. Kennedy and Associates, Inc.

The testimony that I present is based on widely accepted industry standard techniques and methodologies, and unless otherwise noted relies upon information obtained in discovery or other publicly available information sources of the type frequently cited and relied upon by electric utility industry experts. All of the analyses that I perform are consistent with my education, training and experience in the utility industry. Should the source of any information presented in my testimony be unclear to the reader, it will be provided it upon request by calling me at 770-379-0505.

### PAPERS AND PRESENTATIONS

**Mid-America Regulatory Commissioners Conference** - June 1984: "Nuclear Plant Rate Shock - Is Phase-In the Answer"

**Electric Consumers Resource Council** - Annual Seminar, September 1986: "Rate Shock, Excess Capacity and Phase-in"

**The Metallurgical Society** - Annual Convention, February 1987: "The Impact of Electric Pricing Trends on the Aluminum Industry"

**Public Utilities Fortnightly** - "Future Electricity Supply Adequacy: The Sky Is Not Falling" What Others Think, January 5, 1989 Issue

Public Utilities Fortnightly - "PoolCo and Market Dominance", December 1995 Issue

## **APPEARANCES**

3/84	8924	КҮ	Ai rco Carbi de	Louisville Gas & Electric	CWIP in rate base.
5/84	830470- EI	FL	Florida Industrial Power Users Group	Fla. Power Corp.	Phase-in of coal unit, fuel savings basis, cost allocation.
10/84	89-07-R	СТ	Connecticut Ind. Energy Consumers	Connecticut Light & Power	Excess capacity.
11/84	R-842651	PA	Lehigh Valley	Pennsylvania Power Committee	Phase-in of nuclear unit. Power & Light Co.
2/85 cancel	l-840381 lation of		Phila. Area Ind. Energy Users' Group	Electric Co.	PhiladelphiaEconomics of nuclear generating units.
3/85	Case No. 9243	КҮ	Kentucky Industrial Utility Consumers	Louisville Gas & Electric Co.	Economics of cancelling fossil generating units.
3/85	R-842632		West Penn Power Industrial Intervenors	West Penn Power Co.	Economics of pumped storage generating units, optimal res. margin, excess capacity.
	3498-U Lation,	GA	Georgia Public Service Commiss	Georgia Power Co. ion	Nuclear unit I oad and energy
foreca	string,		Staff		generation economics.
5/85	84-768- E-42T	WV	West Virginia Multiple Intervenors	Monongahela Power Co.	Economics - pumped storage generating units, reserve margin, excess capacity.
7/85	E-7, SUB 391	NC	Carolina Industrial Group for Fair Utility Rates	Duke Power Co.	Nuclear economics, fuel cost projections.
7/85	9299	КҮ	Kentucky Industrial Utility Consumers	Union Light, Heat & Power Co.	Interruptible rate design.
8/85	84-249-U	IAR	Arkansas Electric Energy Consumers	Arkansas Power & Light Co.	Prudence review.
1/86	85-09-12	ст	Connecticut Ind. Energy Consumers	Connecticut Light & Power Co.	Excess capacity, financial impact of phase-in nuclear plant.
1/86	R-850152	PA	Philadelphia Area Industrial Energy Users' Group	Philadelphia Electric Co.	Phase-in and economics of nuclear plant.
2/86	R-850220	PA	West Penn Power Industrial Intervenors	West Penn Power	Optimal reserve margins, prudence, off-system sales guarantee plan.
5/86	86-081- E-GI	WV	West Virginia Energy Users' Group	Monongahela Power Co.	Generation planning study , economics prudence of a pumped storage hydroelectric unit.
5/86	3554-U	GA	Attorney General & Georgia Public Service Commission Staff	Georgia Power Co.	Cancellation of nuclear plant.
9/86	29327/28	B NY	Occidental Chemical Corp.	Niagara Mohawk Power Co.	Avoided cost, production cost models.
9/86	E7-	NC	NC Industrial	Duke Power Co.	Incentive fuel adjustment

Date	Case	Jurisdict.	Party	Utility	Subject
	Sub 408		Energy Committee		cl ause.
12/86 613	9437/	КҮ	Attorney General of Kentucky	Big Rivers Elect. Corp.	Power system reliability analysis, rate treatment of excess capacity.
5/87	86-524- E-SC	WV	West Virginia Energy Users' Group	Monongahela Power	Economics and rate treatment of Bath County pumped storage County Pumped Storage Plant.
6/87	U-17282	LA	Louisiana Public Service Commission Staff	Gulf States Utilities	Prudence of River Bend Nuclear Plant.
6/87	PUC-87- 013-RD E002/E-01 -PA-86-72		Eveleth Mines & USX Corp.	Minnesota Power/ Northern States	Sale of generating unit and reliability Power requirements.
7/87	Docket 9885	КҮ	Attorney General of Kentucky	Big Rivers Elec. Corp.	Financial workout plan for Big Rivers.
8/87	3673-U	GA	Georgia Public Service Commission Staff	Georgia Power Co.	Nuclear plant prudence audit, Vogtle buyback expenses.
10/87	R-850220	PA	WPP Industrial Intervenors	West Penn Power	Need for power and economics, County Pumped Storage Plant
10/87	870220-EI	FL	Occidental Chemical	Fla. Power Corp.	Cost allocation methods and interruptible rate design.
10/87	870220-EI	FL	Occidental Chemical	Fla. Power Corp.	Nuclear plant performance.
1/88	Case No. 9934	KY	Kentucky Industrial Utility Consumers	Louisville Gas & Electric Co.	Review of the current status of Trimble County Unit 1.
3/88	870189-EI	FL	Occidental Chemical Corp.	Fla. Power Corp.	Methodology for evaluating interruptible load.
5/88	Case No. 10217	КҮ	National Southwire Aluminum Co., ALCAN Alum Co.	Big Rivers Elec. Corp.	Debt restructuring agreement.
7/88	Case No. 325224	LA Div. I 19th Judicial District	Louisiana Public Service Commission Staff	Gulf States Utilities	Prudence of River Bend Nuclear Plant.
10/88	3780-U	GA	Georgia Public Service Commission Staff	Atlanta Gas Light Co.	Weather normalization gas sales and revenues.
10/88	3799-U	GA	Georgia Public Service Commission Staff	United Cities Gas Co.	Weather normalization of gas sales and revenues.
12/88	88-171- EL-AI R 88-170- EL-AI R	он он	Ohio Industrial Energy Consumers	Toledo Edison Co., Cleveland Electric Illuminating Co.	Power system reliability reserve margin.
1/89	I -880052	PA	Philadelphia Area Industrial Energy Users' Group	Philadelphia ElectricCo.	Nuclear plant outage, replacement fuel cost recovery.

Date	Case	Jurisdict.	Party	Utility	Subject
2/89	10300	КҮ	Green River Steel K	Kentucky Util.	Contract termination clause and interruptible rates.
3/89	P-870216 283/284/2		Armco Advanced Materials Corp., Allegheny Ludlum Cor	West Penn Power p.	Reserve margin, avoided costs.
5/89	3741-U	GA	Georgia Public Service Commission Staff	Georgia Power Co.	Prudence of fuel procurement.
8/89	3840-U	GA	Georgia Public Service Commission Staff	Georgia Power Co.	Need and economics coal & nuclear capacity, power system planning.
10/89	2087	NM	Attorney General of New Mexico	Public Service Co. of New Mexico	Power system planning, economic and reliability analysis, nuclear planning, prudence.
10/89	89-128-U	AR	Arkansas Electric Energy Consumers	Arkansas Power Light Co.	Economic impact of asset transfer and stipulation and settlement agreement.
11/89	R-8913641	PA	Philadelphia Area Industrial Energy Users' Group	Philadelphia Electric Co.	Sal e/l easeback nucl ear pl ant, excess capacity, phase-in del ay imprudence.
1/90	U-17282	LA	Louisiana Public Service Commission Staff	Gulf States Utilities	Sale/leaseback nuclear power plant.
4/90	89-1001-0 EL-AI R	ОН	Industrial Energy Consumers	Ohio Edison Co.	Power supply reliability, excess capacity adjustment.
4/90	N/A I	N. O.	New Orleans Business Counsel	New Orleans Public Service Co.	Municipalization of investor- owned utility, generation planning & reliability
7/90	3723-U (	GA	Georgia Public Service Commission Staff	Atlanta Gas Light Co.	Weather normalization adjustment rider.
9/90	8278	MD	Maryland Industrial Group	Baltimore Gas & Electric Co.	Revenue requirements gas & electric, CWIP in rate base.
9/90	90-158 l	KY	Kentucky Industrial Utility Consumers	Louisville Gas & Electric Co.	Power system planning study.
12/90	U-9346 I	MI	Association of Businesses Advocatir Tariff Equity (ABATE		DSM Policy Issues.
5/91	3979-U	GA	Georgia Public Service Commission Staff	Georgia Power Co.	DSM, load forecasting and IRP.
7/91	9945	ТХ	Office of Public Utility Counsel	El Paso Electric Co.	Power system planning, quantification of damages of imprudence, environmental cost of electricity
8/91	4007-U	GA	Georgia Public Service Commission Staff	Georgia Power Co.	Integrated resource planning, regulatory risk assessment.
11/91	10200	ТХ	Office of Public	Texas-New Mexico	Imprudence disallowance.

Date	Case	Jurisdict.	Party	Utility	Subject
				Utility Counsel	Power Co.
12/91	U-17282	LA	Louisiana Public Service Commission Staff	Gulf States Utilities	Year-end sales and customer adjustment, jurisdictional allocation.
1/92	89-783- E-C	WVA	West Virginia Energy Users Group	Monongahela Power Co.	Avoided cost, reserve margin, power plant economics.
3/92	91-370	KY	Newport Steel Co.	Union Light, Heat & Power Co.	Interruptible rates, design, cost allocation.
5/92	91890	FL	Occidental Chemical Corp.	Fla. Power Corp.	Incentive regulation, jurisdictional separation, interruptible rate design.
6/92	4131-U	GA	Georgia Textile Manufacturers Assn.	Georgia Power Co.	Integrated resource planning, DSM.
9/92	920324	FL	Florida Industrial Power Users Group	Tampa Electric Co.	Cost allocation, interruptible rates decoupling and DSM.
10/92	4132-U	GA	Georgia Textile Manufacturers Assn.	Georgia Power Co.	Residential conservation program certification.
10/92	11000	ТХ	Office of Public Utility Counsel	Houston Lighting and Power Co.	Certification of utility cogeneration project.
11/92	U-19904	LA	Louisiana Public Service Commission Staff	Entergy/Gulf States Utilities (Direct)	Production cost savings from merger.
11/92	8469	MD	Westvaco Corp.	Potomac Edison Co.	Cost allocation, revenue distribution.
11/92	920606	FL	Florida Industrial Power Users Group	Statewi de Rul emaki ng	Decoupling, demand-side management, conservation, Performance incentives.
12/92	R-009 22378	PA	Armco Advanced Materials	West Penn Power	Energy allocation of production costs.
1/93	8179	MD	Eastalco Aluminum/ Westvaco Corp.	Potomac Edison Co.	Economics of QF vs. combined cycle power plant.
2/93	92-E-081 88-E-081	4 NY	Occidental Chemical Corp.	Niagara Mohawk Power Corp.	Special rates, wheeling.
3/93	U-19904	LA	Louisiana Public Service Commission Staff	Entergy/Gulf States Utilities (Surrebuttal)	Production cost savings from merger.
4/93	EC92 21000 ER92-806	FERC -000	Louisiana Public Service Commission Staff	Gulf States Utilities/Entergy	GSU Merger prodcution cost savings
6/93	930055-E	U FL	Florida Industrial Power Users' Group	Statewi de Rul emaki ng	Stockholder incentives for off-system sales.
9/93	92-490, 92-490A, 90-360-C	КҮ	Kentucky Industrial Utility Customers & Attorney General	Big Rivers Elec. Corp.	Prudence of fuel procurement decisions.
9/93	4152-U	GA	Georgia Textile Manufacturers Assn.	Georgia Power Co.	Cost allocation of pollution control equipment.

Date	Case	Jurisdict.	Party	Utility	Subject
4/94	E-015/ GR-94-001	MN	Large Power Intervenors	Minn. Power Co.	Analysis of revenue req. and cost allocation issues.
4/94	93-465	KY	Kentucky Industrial Utility Customers	Kentucky Utilities	Review and critique proposed environmental surcharge.
4/94	4895-U	GA	Georgia Textile Manufacturers Assn.	Georgia Power Co	Purchased power agreement and fuel adjustment clause.
4/94	E-015/ GR-94-001	MN	Large Power Intervenors	Minnesota Power Light Co.	Rev. requirements, incentive compensation.
	94-0035- E-42T	WV	West Virginia Energy Users' Group	Monongahela Power Co.	Revenue annualization, ROE performance bonus, and cost allocation.
8/94	8652	MD	Westvaco Corp.	Potomac Edison Co.	Revenue requirements, ROE performance bonus, and revenue distribution.
1/95	94-332	КҮ	Kentucky Industrial Utility Customers	Louisville Gas & Electric Company	Environmental surcharge.
1/95	94-996- EL-AI R	ОН	Industrial Energy Users of Ohio	Ohio Power Company	Cost-of-service, rate design, demand allocation of power
3/95	E999-CI	MN	Large Power Intervenor	Minnesota Public Utilities Comm.	Environmental Costs Of electricity
4/95	95-060	КҮ	Kentucky Industrial Utility Customers	Kentucky Utilities Company	Six month review of CAAA surcharge.
11/95	I -940032	PA	The Industrial Energy Consumers of Pennsylvania	Statewide – all utilities	Direct Access vs. Poolco, market power.
11/95	95-455	KY	Kentucky Industrial	Kentucky Utilities	Clean Air Act Surcharge,
12/95	95-455	KY	Kentucky Industrial Utility Customers	Louisville Gas & Electric Company	Clean Air Act Compliance Surcharge.
6/96	960409-EI	FL	Florida Industrial Power Users Group	Tampa Electric Co.	Polk County Power Plant Rate Treatment Issues.
3/97	R-973877	PA	PAI EUG.	PECO Energy	Stranded Costs & Market Prices.
3/97	970096-EQ	FL	FI PUG	Fla. Power Corp.	Buyout of QF Contract
6/97	R-973593	PA	PAIEUG	PECO Energy	Market Prices, Stranded Cost
7/97	R-973594	PA	PPLI CA	PP&L	Market Prices, Stranded Cost
8/97	96-360-U	AR	AEEC	Entergy Ark. Inc.	Market Prices and Stranded Costs, Cost Allocation, Rate Design
10/97	6739-U	GA	GPSC Staff	Georgia Power	Planning Prudence of Pumped Storage Power Plant
10/97	R-974008 R-974009	PA	MI EUG PI CA	Metropolitan Ed. PENELEC	Market Prices, Stranded Costs
11/97	R-973981	PA	WPII	West Penn Power	Market Prices, Stranded Costs

Date	Case	Jurisdict.	Party	Utility	Subject
11/97	R-974104	PA	DII	Duquesne Light Co.	Market Prices, Stranded Costs
2/98 A	APSC 97451 97452 97454	AR	AEEC	Generic Docket	Regulated vs. Market Rates, Rate Unbundling, Timetable for Competition
7/98 A	APSC 87-166	6 AR	AEEC	Entergy Ark. Inc.	Nuclear decommissioning cost estimates & rate treatment.
9/98 9	97-035-01	UT	DPS and CCS	Paci fi Corp	Net Power Cost Stipulation, Production Cost Model Audit
12/98	19270	ТХ	OPC	HL&P	Reliability, Load Forecasting
4/99	19512	ТХ	OPC	SPS	Fuel Reconciliation
4/99	99-02-05	СТ	CIEC	CL&P	Stranded Costs, Market Prices
4/99	99-03-04	СТ	CIEC	UI	Stranded Costs, Market Prices
6/99	20290	ТХ	OPC	CP&L	Fuel Reconciliation
7/99	99-03-36	СТ	CIEC	CL&P	Interim Nuclear Recovery
7/99	98-0453	WV	WVEUG	AEP & APS	Stranded Costs, Market Prices
12/99	21111	ТХ	OPC	EGSI	Fuel Reconciliation
2/00 9	9-035-01	UT	CCS	Paci fi Corp	Net Power Costs, Production Cost Modeling Issues
5/00	99-1658	ОН	AK Steel	CG&E	Stranded Costs, Market Prices
6/00	UE-111	OR	I CNU	Paci fi Corp	Net Power Costs, Production Cost Modeling Issues
9/00	22355	ТХ	OPC	Reliant Energy	Stranded cost
10/00	22350	ТХ	OPC	TXU Electric	Stranded cost
10/00	99-263-U	AR	Tyson Foods	SW Elec. Coop	Cost of Service
12/00	99-250-U	AR	Tyson Foods	Ozarks Elec. Coop	Cost of Service
01/01	00-099-U	AR	Tyson Foods	SWEPCO	Rate Unbundling
02/01	99-255-U	AR	Tyson Foods	Ark. Valley Coop	Rate Unbundling
03/01	UE-116	OR	I CNU	Paci fi Corp	Net Power Costs
6/01	01-035-01	UT	DPS and CCS	Paci fi Corp	Net Power Costs
7/01 A	A. 01-03-026	5 CA	Roseburg FP	Paci fi Corp	Net Power Costs
7/01 2	23550	ТХ	OPC	EGSI	Fuel Reconciliation
7/01 2	23950	ТХ	OPC	Reliant Energy	Price to beat fuel factor
8/01 2	24195	ТХ	OPC	CP&L	Price to beat fuel factor
8/01 2	24335	ТХ	OPC	WTU	Price to beat fuel factor
9/01 2	24449	ТХ	OPC	SWEPCO	Price to beat fuel factor
10/01	20000-EP 01-167	WY	WIEC	Paci fi Corp	Power Cost Adjustment Excess Power Costs

Date	Case	Jurisdict.	Party	Utility	Subject
2/02 1	UM-995	OR	I CNU	Paci fi Corp	Cost of Hydro Deficit
2/02 (	00-01-37	UT PI ant	CCS	Paci fi Corp	Certification of Peaking
4/02 (	00-035-23	UT	CCS	Paci fi Corp	Cost of Plant Outage, Excess Power Cost Stipulation.
4/02 (	01-084/296	AR	AEEC	Entergy Arkansas	Recovery of Ice Storm Costs
5/02	25802	ТХ	OPC	TXU Energy	Escalation of Fuel Factor
5/02	25840	ТХ	OPC	Reliant Energy	Escalation of Fuel Factor
5/02	25873	ТХ	OPC	Mutual Energy CPL	Escalation of Fuel Factor
5/02	25874	ТХ	OPC	Mutual Energy WTU	Escalation of Fuel Factor
5/02	25885	ТХ	OPC	First Choice	Escalation of Fuel Factor
7/02	UE-139	OR	I CNU	Portland General	Power Cost Modeling
8/02	UE-137	0P	I CNU	Portland General	Power Cost Adjustment Clause
10/02	RPU-02-03	IA	Maytag, et al	Interstate P&L	Hourly Cost of Service Model
11/02	20000-Er 02-184	WY	WIEC	Paci fi Corp	Net Power Costs, Deferred Excess Power Cost
12/02	26933	ТХ	OPC	Reliant Energy	Escalation of Fuel Factor
12/02	26195	ТХ	OPC	Centerpoint Energy	Fuel Reconciliation
1/03	27167	ТХ	OPC	First Choice	Escalation of Fuel Factor
1/03	UE-134	OR	I CNU	Paci fi Corp	West Valley CT Lease payment
1/03	27167	ТХ	OPC	First Choice	Escalation of Fuel Factor
1/03	26186	ТХ	OPC	SPS	Fuel Reconciliation
2/03	UE-02417	WA	I CNU	Paci fi Corp	Rate Plan Stipulation, Deferred Power Costs
2/03	27320	ТХ	OPC	Reliant Energy	Escalation of Fuel Factor
2/03	27281	ТХ	OPC	TXU Energy	Escalation of Fuel Factor
2/03	27376	ТХ	OPC	CPL Retail Energy	Escalation of Fuel Factor
2/03	27377	ТХ	OPC	WTU Retail Energy	Escalation of Fuel Factor
3/03	27390	ТХ	OPC	First Choice	Escalation of Fuel Factor
4/03	27511	ТХ	OPC	First Choice	Escalation of Fuel Factor
4/03	27035	ТХ	OPC	AEP Texas Central	Fuel Reconciliation
05/03	03-028-U	AR	AEEC	Entergy Ark., Inc.	Power Sales Transaction
7/03	UE-149	OR	I CNU	Portland General	Power Cost Modeling
8/03	28191	ТХ	OPC	TXU Energy	Escalation of Fuel Factor
11/03	20000-ER	WY	WIEC	Paci fi Corp	Net Power Costs
2/04 (	-03-198 03-035-29	UT	CCS	Paci fi Corp	Certification of CCCT Power Plant, RFP and Bid Evaluation

#### Expert Testimony Appearances of Randall J. Falkenberg

Date	Case	Jurisdict.	Party	Utility	Subject
6/04	29526	тх	OPC	Centerpoint	Stranded cost true-up.
6/04	UE-161	OR	I CNU	Portland General	Power Cost Modeling
7/04	UM-1050	OR	I CNU	Paci fi Corp	Jurisdictional Allocation
10/04	15392-U 15392-U	GA	Cal pi ne	Georgia Power/ SEPCO	Fair Market Value of Combined Cycle Power Plant
12/04	04-035-42	UT	CCS		PacifiCorp Net power costs
02/05	UE-165	0P	I CNU	Portland General	Hydro Adjustment Clause
05/05	UE-170	OR	I CNU	Paci fi Corp	Power Cost Modeling
7/05	UE-172	OR	I CNU	Portland General	Power Cost Modeling
08/05	UE-173	OR	I CNU	Paci fi Corp	Power Cost Adjustment
8/05	UE-050482	WA	I CNU	Avi sta	Power Cost modeling,
8/05	31056	ТХ	OPC	AEP Texas Central	Energy Recovery Mechanism Stranded cost true-up.
11/05	UE-05684	WA	I CNU	Paci fi Corp	Power Cost modeling,
2/06	05-116-U	AR	AEEC	Entergy Arkansas	Jurisdictional Allocation, PČA Fuel Cost Recovery
4/06	UE-060181	WA	I CNU	Avi sta	Energy Cost Recovery Mechanism
5/06	22403-U	GA	GPSC Staff	Georgia Power	Fuel Cost Recovery Audit
6/06	UM 1234	OR	I CNU	Portland General	Deferral of outage costs
6/06	UE 179	OR	I CNU	Paci fi Corp	Power Costs, PCAM
7/06	UE 180	OR	I CNU	Portland General	Power Cost Modeling, PCAM
12/06	32766	ТХ	OPC	SPS	Fuel Reconciliation
1/07	23540-U	GA	GPSC Staff	Georgia Power	Fuel Cost Recovery Audit
2/07	06-101-U	AR	AEEC	Entergy Arkansas	Cost Allocation and Recovery
2/07	UE-061546	WA	ICNU/Public Counsel	Paci fi Corp	Power Cost Modeling, Jurisdictional Allocation, PCA
2/07	32710	ТХ	OPC	EGSI	Fuel Reconciliation
6/07	UE 188	OR	I CNU	Portland General	Wind Generator Rate Surcharge
6/07	UE 191	OR	I CNU	Paci fi Corp	Power Cost Modeling
6/07	UE 192	OR	I CNU	Portland General	Power Cost Modeling
9/07	UM 1330	OR	I CNU	PGE, PacifiCorp	Renewable Resource Tariff
10/07	06-152-U	AR	AEEC	EAI	CA Rider, Plant Acquisition
10/07	07-129-U	AR	AEEC	EAI	Annual Earnings Review Tariff
10/07	06-152-U	AR	AEEC	EAI	Purchase of combined cycle power plant.
04/08	26794	GA	GPSC Staff	Georgia Power	Fuel Cost Recovery Case

1	BEFORE THE PUBLIC UTILITY COMMISSION										
2	<b>OF OREGON</b>										
3	UM 1355										
4	In the Matter of CONSOLIDATED ISSUES LIST										
5	THE PUBLIC UTILITY COMMISSION OF										
6 7	OREGON Investigation into Forecasting Forced Outage Rates for Electric Generating Units										
8	In accordance with the schedule in this proceeding, the Oregon Public Utility										
9	Commission Staff, on behalf of the UM 1355 parties, respectfully submits this consolidated										
10	issues list.										
11	UM 1335 Consolidated Issues List										
12	UNI 1555 Consondated Issues List										
13 14	I. What forecasting methodology should the Commission adopt for thermal generating plants?										
15 16	A. Should there be a different forecasting method for peaker plant versus base load plant?										
17	1. Are there any particular considerations (e.g. combined cycle plant outage rate computations)?										
18 19	B. Which forced outages should be included in the forced outage rate determination (e.g. extreme events)?										
20	1. What role should industry data play in this determination?										
21											
22	C. What methodology should be employed for treatment of excluded outages?										
23	D. What is the appropriate methodology for calculating forced outage rates and how should that be applied within the power cost model?										
24	E. How should new thermal resources be treated?										
25	F. What is the appropriate length for the historical period?										
26											

Page 1 - CONSOLIDATED ISSUES LIST JWJ/mme/#1270866

1		G. Should non-outage related adjustments be included in the forced outage rate determination? If so, which non-outage related adjustments should be included?											
2		H. Should the forced outage rate determination be adjusted when a new capital											
3		investment improves reliability?											
4	II.	What hydro availability methodology should the Commission adopt?											
5	III.	What wind availability reporting method should the Commission adopt?											
6 7		A. How should wind availability be appropriately applied to forecasting for a rate determination?											
8 9	IV.	What methodology should the Commission adopt for planned maintenance (e.g. average versus forecast) of thermal, hydro, and wind plants?											
10	week	A. How should this methodology be applied (e.g. high load/low load split, end/weekday split)?											
11 12	V.	What data reporting requirements should the Commission require regarding outages?											
13	D	DATED this 30 <sup>th</sup> day of January 2009.											
14		Respectfully submitted,											
15 16		HARDY MYERS											
17		Attorney General											
18		Jason W. Jones, #00059											
19		Assistant Attorney General											
20		Of Attorneys for Public Utility Commission of Oregon											
21													
22													
23													
24													
25													
26													

### Page 2 - CONSOLIDATED ISSUES LIST JWJ/mme/#1270866

## Equiv. Forced Outage Rate – Demand (EFORd)

- Markov equation developed in 1970's
- Used by the industry for many years
  - PJM Interconnection (20 years)
  - Similar to that used by the Canadian Electricity Association (20 years)
  - Being use by the CEA, PJM, New York ISO, ISO New England, and California ISO



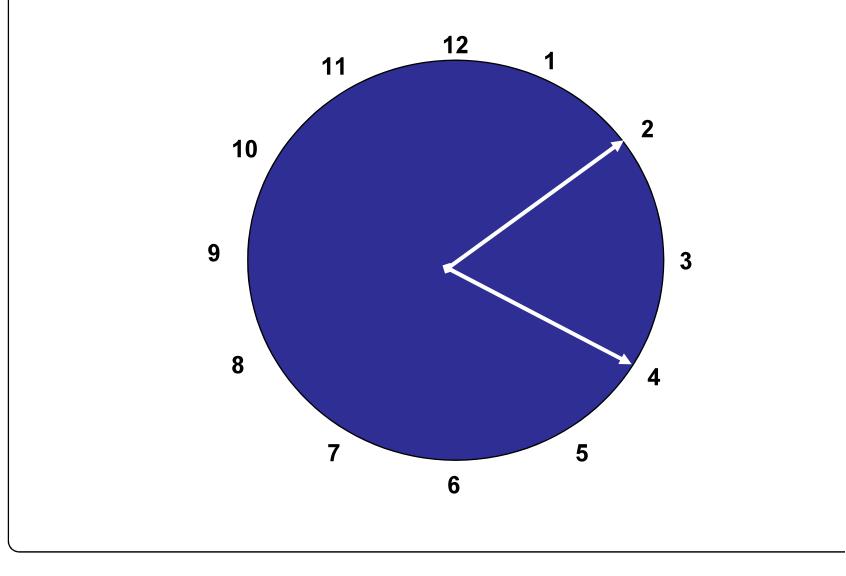
## Equiv. Forced Outage Rate – Demand (EFORd)

## • Interpretation:

- The probability that a unit will not meet its <u>demand periods</u> for generating requirements.
- Best measure of reliability for all loading types (base, cycling, peaking, etc.)
- Best measure of reliability for all unit types (fossil, nuclear, gas turbines, diesels, etc.)
- For demand period measures and not for the full 24-hour clock



## Equiv. Forced Outage Rate – Demand (EFORd)





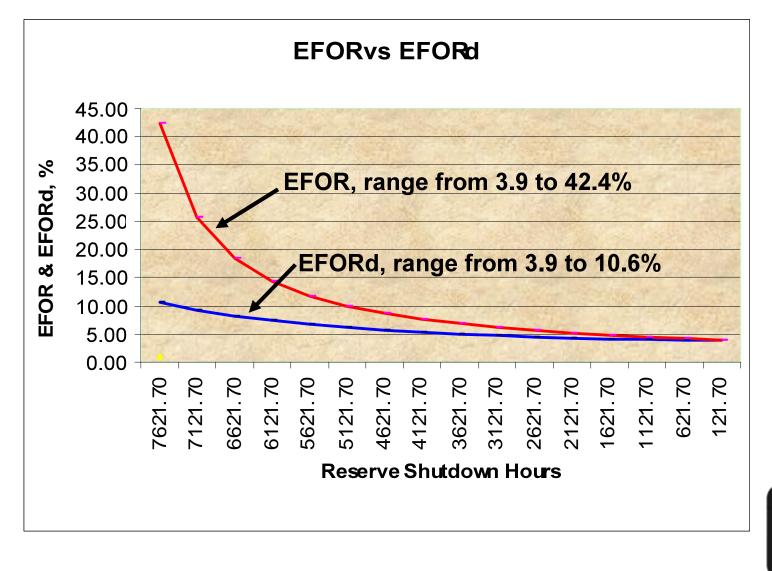
# $EFORd = [(FOHd) + (EFDHd)] \times 100\%$ [SH + (FOHd)]

Where: FOHd = f x FOH f = [(1/r)+(1/T)][(1/r)+(1/T)+(1/D)]

r= FOH/(# of FOH occur.) T= RSH/(# of attempted Starts) D= SH/(# of actual starts) EFDHd = fp x EFDH fp = SH/AH



## Exampleof EFORd





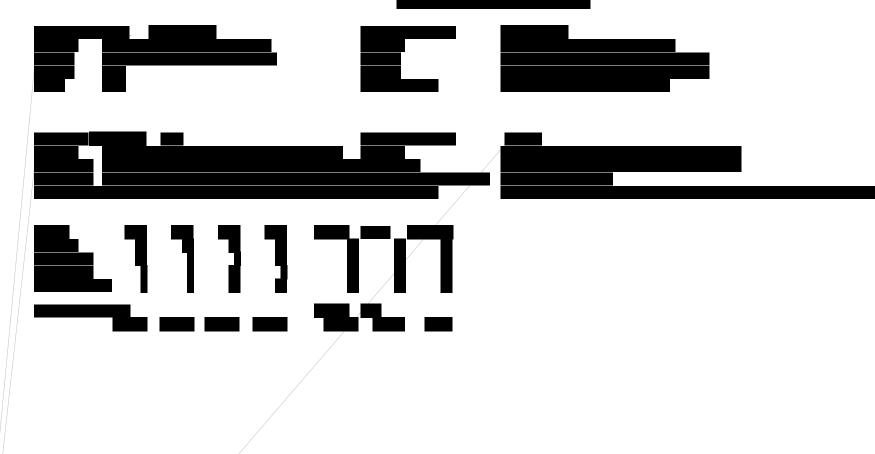
#### ICNU/105 Example Combined Cycle EFOR Calculation

Currant Creek Analysis CT1 (Cur 1) CT2 (Cur 2) SG (Cur 3) DF	Mw	141 141 141 105	WD 5.00% 5.00% 4.00% 4.00%	WE 6.00% 6.00% 5.00% 5.00%	
Avaialability CT1 (Cur 1) CT2 (Cur 2) SG (Cur 3) DF		141 141 141 105	95.00% 95.00% 96.00% 96.00%	94.00% 94.00% 95.00% 95.00%	
Derated Capacity	CC1+CC2+SG EFOR CC1+CC2+SG+DF EFOR	=	404 4.67% 505 4.53%	400 5.67% 499 5.53%	4.95%

#### EXHIBIT ICNU 106 - Event Backup 48 Months ended December 2007

							40 10101	illis ended December 2007	
				DP	Avail.	Actual Hrs. A	Actual Lost NERC		
Unit ID	Event Type	Beg Date/Time	End Date/Time	Code		Duration		Standardized NERC Description	Plant Narrative
BLN-1		01/06/2004 12:20	01/09/2004 12:03		20	71.717	215.15 6410	STEAM WELLS/STEAM FIELD PIPING PROBLEMS	I.G. having problems with well 28-3 seperator level probes. High high alarm coming in and tripping our brine pump.
BLN-1	Forced Derating	01/30/2004 12:36			18	2			IG had level probe problem on 54-3 well; which dumped separator and tripped BR-1A. The upset caused 13-10 well to dump
BLN-1	Forced Derating	01/31/2004 09:00			17 19	0.75 3.083			IG had to bring 54-3 well down to do a repair. In the process we lost 13-10 also.
BLN-1 BLN-1	Forced Derating Forced Derating	01/31/2004 09:45 02/07/2004 13:24			19	0.6			54-3 well had to be taken down for repairs. IG had separator problems at 54-3 well.
	Maint. Outage	02/17/2004 07:45	02/17/2004 20:24		0	12.65		LP OUTER CASING	TURBIINE DRAIN LEAKING STEAM
	Maint. Derating	02/17/2004 20:24			20	22.6	67.8 6420		Br-6 Flush Line is leaking and needs to be repaired. Br-6 off line.
	Forced Derating Maint. Outage	02/25/2004 03:35 02/27/2004 09:18			15 0	2.917 10.317	23.333 6410 237.283 6499		45-3 MICON PROBLEM TRIPPED BR-5A AND BR-6 Steam leak on the knockout drum drain line has to be repaired.
BLN-1	Forced Derating	03/18/2004 19:30			20	151.45	454.35 6410		13-10 Micon died. Well had to be taken down.
BLN-1	Maint. Outage	03/23/2004 05:17	03/25/2004 02:53		0	45.6	1048.8 6499	GEOTHERMAL MISCELLANEOUS	Checking out CO-1b condensate pump problem Fixing T1-transformer leak.
BLN-1	Forced Derating Forced Derating	03/25/2004 02:53			13	7.45	74.5 6410		IG&C working on it.
BLN-1 BLN-1	Forced Derating	03/27/2004 08:00 03/27/2004 09:00			21 21	1 46	2 6410 92 6410		13-10 Micon died. Well had to be taken down. 13-10 Micon died. Well had to be taken down.
BLN-1	Forced Derating	03/29/2004 07:00			21	1	2 6410		13-10 Micon died. Well had to be taken down.
BLN-1	Forced Derating	03/29/2004 08:00	03/29/2004 21:00		20	13	39 6410	STEAM WELLS/STEAM FIELD PIPING PROBLEMS	13-10 Micon died. Well had to be taken down.
BLN-1	Forced Derating	04/01/2004 21:19			21	13.017	26.033 6410		1310 Well is Out of Service. IG Steam supplier is having problems with their Micon.
	Forced Derating Reserve Shutdown	04/04/2004 21:00 04/22/2004 12:05			19 23	1.917 1.167	7.667 6410 0 0000	STEAM WELLS/STEAM FIELD PIPING PROBLEMS RESERVE SHUTDOWN	54-3 well high high level probe said it was in shut in well. There was a wire broke they fix it. Reserve Shutdown - Transmission line down because of snow and rain.
BLN-1	Forced Outage	05/12/2004 18:00			0	16	368 4609	OTHER EXCITER PROBLEMS	Unit trips when field brkr is put in and exciter has a DC charge placed on it. Found the exciter relay #41 tripped behind the c
	Forced Outage	05/13/2004 14:52			0	6.783	156.017 4499		E52-G1 opened up on us; and we can't get the turbine to reset. No obvious flags on any relays.
		05/13/2004 21:39			14	4.35	39.15 6410		13-10 well is out of service and other wells have low wellhead pressures.
BLN-1 BLN-1	Forced Derating Forced Derating	05/14/2004 02:00 05/14/2004 07:00			16 17	5 4	35 6410 24 6410		<ul><li>13-10 well is out of service and other wells have low wellhead pressures.</li><li>13-10 well is out of service and other wells have low wellhead pressures.</li></ul>
BLN-1	Forced Derating	05/14/2004 11:00			18	1	5 6410		13-10 well is out of service and other wells have low wellhead pressures.
BLN-1	Forced Derating	05/14/2004 12:00	05/14/2004 14:39		21	2.65	5.3 6410		13-10 well is out of service and other wells have low wellhead pressures.
BLN-1	Forced Derating	05/31/2004 06:15			15	1.117			28-3 well tripped which then caused 13-10 to trip. IG could not find the reason the well tripped.
BLN-1 BLN-1	Forced Derating Forced Derating	06/02/2004 06:08 06/02/2004 07:00			15 17	0.867			INTERMOUNTAIN WELL 28-3 SHUT IN FOR SOME REASON WHICH TOOK 13-10 WELL OFF LINE INTERMOUNTAIN WELL 28-3 SHUT IN FOR SOME REASON WHICH TOOK 13-10 WELL OFF LINE
BLN-1	Forced Derating	06/28/2004 13:00			21	3.433			I & G level probe problem
BLN-1	Forced Outage	06/28/2004 16:26	06/28/2004 20:00		0	3.567	82.033 9020	LIGHTNING	lighting triped line from milford to plant
		06/28/2004 20:00			0	2.383	54.817 4307	AUTOMATIC TURBINE CONTROL SYSTEMS - ELEC	
	Forced Derating Forced Outage	07/01/2004 19:36 07/02/2004 08:30			13 0	1.8 1.217	18 6410 27.983 3684	STEAM WELLS/STEAM FIELD PIPING PROBLEMS HIGHER THAN 12KV PROTECTION DEVICES	I.G. is having well problems. They lost 45-3 well and then becuase of line disturbances; they lost the production at 13-10 well CAMERON SUBSTATION OPENED UP; WHICH OPENED OCB-21 3 Voltage regulators apparently blew up today causing
BLN-1	Forced Outage	07/08/2004 17:47			0	0.217	4,983 3684		Lines and Services were working on the new breaker scheme at the Cameron Sub. and they tripped us off line.
BLN-1	Maint. Derating	07/17/2004 00:30	07/17/2004 02:15		19	1.75	7 4611	HYDROGEN COOLERS	Cleaned H2 Coolers
BLN-1	Maint. Derating	07/28/2004 10:45			16	52.383	366.683 6420		SWITCHING BRINE PUMP AT WELL SITE 45-3 SWITCHING FROM BR5A TO BR5 PUMP
BLN-1 BLN-1	Forced Derating Reserve Shutdown	09/05/2004 17:20 09/09/2004 13:55			21 23	20.083 0.8	40.167 6420 0 0000		Br-6 Flush Pumps won't run. Had to shut in 13-10 Well. Shut off Br-6 Brine Pump. cameron substation open up ;lighing
BLN-1	Forced Outage	09/14/2004 14:15			0	0.583	13.417 6499	GEOTHERMAL MISCELLANEOUS	We are not totally sure why our CB52-G1Brkr opened and tripped us off line. Devoge electricians were working on some wir
BLN-1	Planned Outage	09/19/2004 00:22	09/24/2004 01:50		0	121.467	2793.733 3600	SWITCHYARD TRANSFORMERS AND ASSOCIATED	oworking on t/1 transformer. and other shutdown items
BLN-1	Forced Derating	09/24/2004 02:00			13	21	210 6420		Our reinjection pump BR-3 has a seal leak; and our alternate pump is in the shop getting repaired; we expect it back Monda
BLN-1 BLN-1	Forced Derating Forced Derating	09/24/2004 23:00 09/25/2004 00:00			14 13	1 89.583	9 6420 895.833 6420		Our reinjection pump BR-3 has a seal leak; and our alternate pump is in the shop getting repaired; we expect it back Monda Our reinjection pump BR-3 has a seal leak; and our alternate pump is in the shop getting repaired; we expect it back Monda
BLN-1	Forced Derating	10/06/2004 13:32			18	11.467	57.333 6420	CONDENSATE REINJECTION SYSTEM	Replace BR-4 Suction & Discharge Valves.
	Forced Derating	10/07/2004 01:00			18	7.2	36 6410		IG was having trouble bringing up their 28-3 well
	Forced Derating	10/08/2004 14:38			18	1.767	8.833 6410		I.G. lost control of their 45-3 well. The micon controller went south on them and started dumping their well without sounding
BLN-1 BLN-1	Forced Derating Forced Derating	10/20/2004 22:10 11/09/2004 06:15			19 21.5	1.833 10.167	7.333 6410 15.25 6420	STEAM WELLS/STEAM FIELD PIPING PROBLEMS CONDENSATE REINJECTION SYSTEM	I.G. lost another Micon card that controlls their wells. This time it was 54-3; they don't think they have another card to replac PLC problems at BR-6 caused flush tank valve not to open; tank went dry; flush pump didn't have water to pump; so we thin
BLN-1	Forced Derating	11/14/2004 03:54			14	0.85	7.65 6410		IG lost 45-3 Well due to one of their 110 supply breakers tripping.
BLN-1	Forced Derating	11/14/2004 05:52	11/14/2004 11:00		16	5.133	35.933 6410		Lost 45-3 Steam Well. 110 breaker tripped.
BLN-1	Maint. Outage	11/16/2004 05:39			0	13.917	320.083 4261	CONTROL VALVES	changing out main control valve actuator
BLN-1 BLN-1	Forced Derating Forced Outage	11/20/2004 22:40 11/29/2004 06:53			17 0	1.333 2.3		STEAM WELLS/STEAM FIELD PIPING PROBLEMS INTER AND AFTER CONDENSERS	I.G. lost control of their 45-3 well dump valve. It opened and wouldn't close. We had to shut down the brine transfer pump # Intercondenser transmitter froze. Valve went closed thinking level was low. Then intercondenser overflowed water into the e
BLN-1	Forced Derating	12/14/2004 02:00			18	420.9			problems with pump
	Forced Outage	12/14/2004 06:51			0	7.017	161.383 4299		A solenoid on the EHC system failed when we did a stop valve test. It closed the stop valve which tripped the unit; and then
	Forced Derating	12/15/2004 11:21			13 20	2.083	20.833 3669	OTHER 4160-VOLT PROBLEMS	
	Forced Derating Forced Derating	01/01/2005 00:00 01/02/2005 08:00			20 19	32 908.367	96 6420 3633.467 6420		problems with pump problems with pump
BLN-1	Forced Derating	01/07/2005 09:19			14	2.65	23.85 6410		IG's inlet valve at 54-3 froze up and we had to shut down our pump
BLN-1	Forced Outage	01/13/2005 10:18	01/13/2005 12:32		0	2.233	51.367 6410	STEAM WELLS/STEAM FIELD PIPING PROBLEMS	Unit trip IG sent slug of water/ safety valve problem.
BLN-1 BLN-1	Forced Outage Forced Derating	01/13/2005 13:32 01/13/2005 15:30			0 9	1.967 5	45.233 6410 70 6410		28-3 Well Dumped / Unit Trip 28-3 Steam Well is down / Waiting to get some parts to Repair. Parts repaired; now waiting on 45-3 problems. Finished repaired
	Forced Derating	01/13/2005 15:30			9	5 16.25	227.5 6420		26-3 Steam view is down / vialung to get some parts to Repair. Parts repaired, now waiting on 45-3 problems. Prinished repaired, now waiting on 45-3 problems. Prinished repaired, now waiting on 45-3 problems. Prinished repaired, now waiting on 45-3 problems.
		01/25/2005 11:45			14	8.25	74.25 6420		BR-4A Brine Pump Motor Fan came apart and needs to be repaired.
BLN-1	Forced Derating	01/28/2005 18:09	01/28/2005 19:45		14	1.6	14.4 6420	CONDENSATE REINJECTION SYSTEM	plug in crane to br4's 1/10 out let and it over load the out let and trip WELL.
BLN-1	Forced Derating	02/03/2005 09:35	02/03/2005 11:00		13	1.417	14.167 6410	STEAM WELLS/STEAM FIELD PIPING PROBLEMS	I.G. lost control of their inlet control valve at 54-3 well; it slammed shut on them and the only way to repair it was off line. It t

Confidential Exhibit Confidential Exhibit ICNU/107



#### Exhibit ICNU/108 Maintenance Outage and Derations Hours Four Years Ended June 2008

Event Type	(AII)	Four	rears Ende	d June 2008	3	Diaproportionata
Event Type	(All)	J			70.00/	Disproportionate
	<b></b>		1	% Coal	76.9%	92.3% Coal
	Data			%	64.1%	82.1% All Units
Unit ID		Sum of Adj LLH		LLH		LLH>43.96% Coal
BLN-1	568	407	568	407	0	0
BLN-2	216	148	216	148	0	0
CHO-4	18	49	18	49	1	1 Coal
COL-3	167	227	167	227	1	1 Coal
COL-4	226		226	309	1	1 Coal
CRB-1	85	134	85	134	1	1 Coal
CRB-2	173		173	236	1	1 Coal
CRG-1			1	200	-	1 Coal
	1	1		=	0	
CRG-2	20	40	20	40	1	1 Coal
CUR-1	86		86	105	1	1
CUR-2	174		174	177	1	1
CUR-3	174		174	173	0	1
DJ-1	7	0	7	0	0	0 Coal
DJ-2	52	85	52	85	1	1 Coal
DJ-3	5		5	20	1	1 Coal
DJ-4	385		385	380	0	1 Coal
GAD-3	130		130	123	0	1
GAD-4	4	0	4	0	0	0
GAD-4 GAD-5					-	1
	45	64	45	64	1	-
HDN-1	340		340	243	0	0 Coal
HDN-2	215		215	178	0	1 Coal
HRM-1	104		104	119	1	1
HRM-2	106	85	106	85	0	1
HTG-1	278	340	278	340	1	1 Coal
HTG-2	312	385	312	385	1	1 Coal
HTR-1	764	791	764	791	1	1 Coal
HTR-2	1,146		1,146	1,293	1	1 Coal
HTR-3	937		937	1,116	1	1 Coal
JB-1	349		349	421	1	1 Coal
JB-2	213		213	487	1	1 Coal
					1	
JB-3	309	537	309	537	1	1 Coal
JB-4	140		_	249		1 Coal
LMT-1	11	0	11	0	0	0
LS-2	34	47	34	47	1	1
LS-3	2		2	0	0	0
NTN-1	501	887	501	887	1	1 Coal
NTN-2	326	647	326	647	1	1 Coal
NTN-3	660	924	660	924	1	1 Coal
WV-3	1	0	1	0		
WV-4	3	0	3	0		
WV-5	1	0	1	0		
	536	-	536	446	0	1 Coal
WYO-1					0	
Grand Total	9,824	11,873		11,873	1	1
	All Units		HLH	LLH		
	% of Hours (Outa	iges)	45.28%	54.72%		
	% of all hours		56.04%	43.96%		
			HLH	LLH		
	Coal Units		8165	10426		
			43.9%	56.1%		
			/ •	- /•		

#### Exhibit ICNU/109 Maintenance Outage and Derations Hours Four Years Ended June 2008

E T	( A 11 )	Four	Years Ende	ed June 200	8 Dianana antiana ta		
Event Type	(All)			% Coal	Disproportionate 80.8% Coal		
	Data		1		73.8% All Units		
Unit ID	Data Sum of Adj WD Sum		WD	% WE	WE>28.6% Coal		
BLN-1	711	263		263	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		
BLN-2	248	116	248	116	1		
CHO-4	33	34	33	34	1 Coal		
COL-3	104	290			1 Coal		
COL-3 COL-4	168	290 367	168	290 367	1 Coal		
COL-4 CRB-1	126				1 Coal		
CRB-1 CRB-2	206	93 204	126 206	93 204	1 Coal		
CRG-1	200	204	200	-	0 Coal		
CRG-2	12	48	12	0 48	1 Coal		
CUR-1	80	110		40 110	1 Coar		
CUR-2	193	158		158	1		
CUR-3	195	130	193	130	1		
DJ-1	7	0	7	0	0 Coal		
DJ-1 DJ-2	42		42				
DJ-2 DJ-3	21	95 4	42 21	95	1 Coal		
				4	0 Coal		
DJ-4 GAD-3	452 79	312 174		312 174	1 Coal 1		
GAD-3 GAD-4	4						
GAD-4 GAD-5	69	0 40	4 69	0 40	0 1		
HDN-1 HDN-2	430 231	152 163	430 231	152 163	0 Coal 1 Coal		
HRM-1	104		104		1 Coar		
HRM-1	104	119 85	104	119 85	1		
HTG-1			362		•		
HTG-1 HTG-2	362 384	255 313		255 313	1 Coal 1 Coal		
HTR-1	922	633		633	1 Coal		
HTR-2	1,336	1,103	1,336	1,103	1 Coal		
HTR-3	1,132	921	1,132	921	1 Coal		
JB-1	545	225	545	225	1 Coal		
JB-2	429	225	429	223	1 Coal		
JB-3	531	314		314	1 Coal		
JB-4	284	106	284	106	0 Coal		
LMT-1	11	0	11	0	0		
LS-2	31	50	31	50	1		
LS-3	0	2	0	2	1		
NTN-1	888	499		499	1 Coal		
NTN-2	664	308		308	1 Coal		
NTN-3	774	810		810	1 Coal		
WV-3	1	010	1	010	0		
WV-4	3	0	3	0	0		
WV-5	1	0	1	0	0		
WYO-1	522	459	522	459	1 Coal		
Grand Total	12,422	9,275	12,422	9,275	1		
Chana Potar	All Units	0,210	WD	WE 0,270	•		
	% of Hours (Outages)		57.25%	42.75%			
	% of all hours		71.39%	28.61%			
				WE			
	Coal Units		10610	7981			
			57.1%	42.9%			

#### Exhibit ICNU/110 Comparison of Weekend and Weekday Outage Rates Data for 48 Months Ended Dec. 2007

WeekDay			Data loi	Weekend		007		Difference	
WD	Lost Energy	Schedule	EFOR	WE	Lost	Schedule	EFOR		WE>WD
BLN-1	27879.574	550178.4	5.07%	BLN-1	9721.266	220592.2	7	-0.66%	0 0
CHO-4	747626.723	9251119	8.08%	CHO-4	373673.7	3701371	10.10%	2.01%	1
COL-3	1399959.335		8.13%	COL-3	704545.5	6889141	10.23%	2.09%	1
COL-4	1329796.599		7.43%	COL-4	706037	7139520		2.46%	1
CRB-1	145008.152	1612728	8.99%	CRB-1	57849.48	641622.3		0.02%	1
CRB-2	162303.318	2537106	6.40%	CRB-2	92149.02	1014881	9.08%	2.68%	1
CRG-1	660626.518		6.17%	CRG-1	322872.9	4293696		1.35%	1
CRG-2	430048.183		4.21%	CRG-2	218498.1	4085310		1.14%	1
DJ-1	155468.823	2633420	5.90%	DJ-1	64450.83	1053387	6.12%	0.21%	1
DJ-2	136741.202	2545180	5.37%	DJ-2	56308.3	1017349		0.16%	1
DJ-3	415597.95	5366064	7.74%	DJ-3	218462	2144421	10.19%	2.44%	1
DJ-4	900192.666	8141183	11.06%	DJ-4	475540.1	3257617	14.60%	3.54%	1
GAD-1	2383	141743.2	1.68%	GAD-1	1124			0.47%	1
GAD-2	20417.833	262638	7.77%	GAD-2	15864.83	106563.8		7.11%	1
GAD-3	32710.333	462187.4	7.08%	GAD-3	25796.67	160270.1	16.10%	9.02%	1
GAD-4	6622.83	394650	1.68%	GAD-4	2928.798	139501.1	2.10%	0.42%	1
GAD-5	12634.5	378958.3	3.33%	GAD-5	4782.797	131615.4		0.30%	1
GAD-6	16501.5	357670.4	4.61%	GAD-6	6665.466	126353.3		0.66%	1
HDN-1	241242.935	4495488	5.37%	HDN-1	92760.77	1797738		-0.21%	0
HDN-2	240250.368	6390586	3.76%	HDN-2	95225.25	2543649		-0.02%	0
HRM-1	64558.334	5479624	1.18%	HRM-1	88443.53	2140270		2.95%	1
HRM-2	174686.231	5410251	3.23%	HRM-2	88067.35	2110307	4.17%	0.94%	1
HTG-1	1157921.716	10793920	10.73%	HTG-1	587065.4	4306087	13.63%	2.91%	1
HTG-2	1140473.23		10.58%	HTG-2	498193.1	4308578		0.98%	1
HTR-1	1033905.881	10533259	9.82%	HTR-1	468268.8	4210560		1.31%	1
HTR-2	818301.179		7.79%	HTR-2	452134.6	4191189		3.00%	- 1
HTR-3	1218690.114		10.98%	HTR-3	537785.7	4416084		1.19%	1
JB-1	1494775.519		11.66%	JB-1	611071.8	5104041	11.97%	0.31%	- 1
JB-2	1669211.304		13.18%	JB-2	711178.5	5032094		0.95%	1
JB-3	1620441.732		12.84%	JB-3	771061.8	5054045		2.41%	1
JB-4	1743499.487	12772391	13.65%	JB-4	814164.8	5113705		2.27%	1
LMT-1	1213.933	295123.5	0.41%	LMT-1	491.434	118775.8		0.00%	1
NTN-1	377778.249	3885733	9.72%	NTN-1	164072.7	1551563		0.85%	1
NTN-2	369690.768	5043210	7.33%	NTN-2	172346.2	2014733		1.22%	1
NTN-3	777041.285	8206968	9.47%	NTN-3	375323.3	3279359		1.98%	1
WV-1	15813.333		3.78%	WV-1	5348.666			-0.27%	0
WV-2	7032.668		1.70%	WV-2	2449.333			-0.02%	0
WV-3	1428	430440.1	0.33%	WV-3	2274.666	158134.5		1.11%	1
WV-4	4152.235	406830.1	1.02%	WV-4	1512.434			0.02%	1
WV-5	2720	400606.4	0.68%	WV-5	1780.669	142880.3		0.57%	1
WYO-1	427894.744	8090725	5.29%	WYO-1	231865.6	3197056		1.96%	1
Grand Tota		2.51E+08	6.47%	Grand Tota			7	1.51%	
				·			-	Total	36

No. Units % WE>WD

88%

41

#### Exhibit ICNU/111 Comparison of Modeling Methods - May 2009 GRID MODEL - July Filing

	NPC	Delta*	==Currant Creek===	
Scenario	(\$M)	(\$M)	Heat Rate	mWh
1 Company July Filing	1,128.63	0.00	9.18	116,234
2 Derate Modeling	<u>1,126.94</u>	-1.69	7.38	120,908
3 CC off 16 Days	<u>1,127.13</u>	-1.50	7.37	103,496
4 CC 0% Availability	<u>1,129.08</u>	0.45	NA	0
5 CC 100% Availability	<u>1,125.37</u>	-3.26	7.36	209,979
6 Norm. Composite	1,127.22	-1.40	7.36	104,990
7 Actual Average May 200		<u>7.31</u>	160,887	

#### Notes:

- 1 This exhibit shows the resulting NPC and Currant Creek Heat Rates for May 2009 based on the July 2008 filing. At that time, the Company modeled Currant Creek using a monthly outage rate based on 2006 and 2007 data only. In that period Currant Creek had an outage for nearly the entire month of May 2006, and was available most of the time in May 2007.
- 2 Scenario 1 is the Company result based on the July 2008 GRID study filed by the Company.
- 3 Scenario 2 is the result based on the proposed deration adjustment to minimum loadings and the units heat rate curves described in the testimony.
- 4 Scenario 3 takes Currant Creek off line half of the days in May 2009 to test the reasonableness of the results from Scenario 1 and 2. Scenario 4 should approximate the correct result. This would approximate the impact of a 50% outage rate in May 2009.
- 5 Scenarios 4 and 5 test the reasonableness of overall results as well. In scenario 5 the unit is offline all of the month, approximating 2006 conditions. Scenario 5 shows the unit on the entire month (no outages) approximating 2007 conditions. The aveage of the two cases (Scenario 6) should provide another means of testing the reasonableness of the results, as it represents what actually happened.
- 6 As the figures show, the Company method is an "outlier" in that it does not produce results comparable to either scenario 3 or 6 and departs subtantially from actual results for May 2006 and May 2007 combined. Scenario 2, however, is in excellent agreement with the results of Scenarios 3,6 and 7.
- \* Delta is computed against Company base case.

#### ICNU Data Request 1.17

Please provide hourly generator logs for each wind, coal, gas and hydro unit modeled in GRID for the Four-Year Period as defined above. Please provide this information electronically in excel spreadsheets with all formulas intact.

#### 1<sup>st</sup> Supplemental Response to ICNU Data Request 1.17

The Company received a request for clarification from Mr. Falkenberg on March 9, 2009. In response, the Company supplements its original response dated March 4, 2009, with the following additional information. Referencing Attachment ICNU 1.17:

• Jim Bridger – hourly generator logs by plant versus unit - PacifiCorp and Idaho Power's partnership share in Jim Bridger is based on plant ownership, not unit ownership. Metering is not available to measure PacifiCorp's share of unit output.

With regard to the Company's response to ICNU Data Request 1.70; specifically Attachment ICNU 1.70, the column entitled "Actual Hourly Generation (MW)" results from a mathematical formula used to calculate losses. It is not a reliable measure of hourly generation.

• **Colstrip** – Hourly meter data is only available at the contractual interchange point. The available metering combines the PacifiCorp ownership share of units 3 and 4.

In summary, the plant data provided in response to ICNU 1.17 is the best data available with regard to PacifiCorp's share of hourly generation at Jim Bridger and Colstrip.

PREPARER: Hui Shu

UE-090205/PacifiCorp March 4, 2009 ICNU Data Request 1.70

#### ICNU Data Request 1.70

To the extent that the Company has used any adjustment for "ramping" of thermal units in GRID, please provide the same information as was provided in CCS DR 18.49 from the current Utah General Rate Case, but for the outage rates used in the current case test year.

#### **Response to ICNU Data Request 1.70**

Please refer to Attachment ICNU 1.70.

PREPARER: Hui Shu

#### All January Months for the 48 months Ending June 2008

Off - Iir	ne event	s following which	ramping losses ar	e possible		Applicable hours following Off-line periods and cal Actual Hourly				
	Event			Associated			Avail.	Generation	Calculated	
Unit ID	Туре	Beg Date/Time	End Date/Time	Event No.	Unit ID	Hour Ending	MW	(MW)	Loss	
JB-1	U1	01/04/2005 14:01	01/04/2005 18:28	27	JB-1	01/04/2005 20:00	530	259	271	
					JB-1	01/04/2005 21:00	530	348	182	
JB-1	U2	01/18/2008 14:22	01/19/2008 09:43	28	JB-1	01/19/2008 11:00	530	140	390	
					JB-1	01/19/2008 12:00	530	321	209	
JB-1	U2	01/30/2008 03:16	01/31/2008 08:45	29	JB-1	01/31/2008 10:00	530	75	455	
					JB-1	01/31/2008 11:00	530	166	364	
					JB-1	01/31/2008 12:00	530	263	267	
JB-2	U1	01/16/2006 01:34	01/17/2006 16:47	30	JB-2	01/17/2006 18:00	530	73	457	
					JB-2	01/17/2006 19:00	530	193	337	
					JB-2	01/17/2006 20:00	530	287	243	
JB-2	U1	01/18/2008 10:36	01/19/2008 17:52	31	JB-2	01/19/2008 19:00	530	55	475	
					JB-2	01/19/2008 20:00	530	141	389	
JB-3	U1	01/19/2005 15:33	01/19/2005 17:08	32	JB-3	01/19/2005 19:00	530	213	317	
					JB-3	01/19/2005 20:00	530	280	250	
					JB-3	01/19/2005 21:00	510.167	468	42.167	
JB-3	U2	01/17/2008 22:34	01/19/2008 02:49	33	JB-3	01/19/2008 04:00	530	67	463	
					JB-3	01/19/2008 05:00	530	285	245	
JB-4	U3	01/26/2005 02:26	01/28/2005 09:53	34	JB-4	01/28/2005 11:00	530	48	482	
					JB-4	01/28/2005 12:00	530	147	383	
					JB-4	01/28/2005 13:00	530	126	404	
JB-4	U3	01/28/2006 03:24	01/29/2006 21:25	35	JB-4	01/29/2006 23:00	530	68	462	
					JB-4	01/30/2006 00:00	530	103	427	
					JB-4	01/30/2006 01:00	530	261	269	
					JB-4	01/30/2006 02:00	530	450	80	
JB-4	SF	01/12/2007 14:00	01/12/2007 21:27	36	JB-4	01/12/2007 23:00	530	104	426	
					JB-4	01/13/2007 00:00	530	225	305	
JB-4	U1	01/04/2008 05:20	01/05/2008 13:31	37	JB-4	01/05/2008 15:00	530	121	409	
					JB-4	01/05/2008 16:00	530	322	208	

#### ICNU Data Request 1.52

Please provide workpapers used to derive the outage rates for hydro units. Please provide the source data showing each hydro outage event (unit, data, time, lost energy, hours duration, event type, cause, NERC cause code, etc.) considered in the events.

#### **Response to ICNU Data Request 1.52**

The following is a brief summary of the outage normalization process.

Normalized Outage Procedure Summary as of November 7, 2008.

- Request planned and forced outages 2004 2007. Please refer to Attachments ICNU 1.52 -1 and ICNU 1.52 -2 for data through December 2006. Please refer to Confidential Attachments ICNU 1.52 -3 and ICNU 1.52 -4 for calendar year 2007 data. This confidential information is provided subject to the terms and conditions of the protective order in this proceeding.
- 2. Sort outages by plant and convert length from hours to days.
- 3. Use pivot table to average the number of days offline per month at each plant.
- 4. Sum the forced and planned outages to get average outage days per month between 2004-2007.
- 5. Create outage cases for each river based on the average outage days per month.
  - a. For months with a high number of outage days the outages were scheduled in weekly blocks
  - b. Months containing less than 1 average outage day were often ignored or combined
  - c. The sum of the yearly outages at each plant must equal to the average obtained from the pivot table
  - d. The scheduled times for the outages were based on both the pivot table results as well as the outage placement in the previous normalized outage case prepared for 2003-2006. If an existing outage placement matched the current data no update to the outage was made
  - e. There is no differentiation between forced and planned outages in the final outage forecast

This process is used for the Lewis, Klamath, and North Umpqua Rivers.

PREPARER: Hui Shu

UE-080220/PacifiCorp March 11, 2008 ICNU Data Request 1.73

#### **ICNU Data Request 1.73**

Please reference Exhibit No.\_\_\_ (HS-1T), page 3, lines 19-23. Please explain how and provide supporting workpapers or numerical examples showing how the forced outage rates for hydro units are reflected in the GRID data.

#### **Response to ICNU Data Request 1.73**

Once the 48-month outages have been tabulated (please refer to the Company's response to ICNU Data Request 1.75), an outage schedule is developed and the dates and duration are entered into the VISTA model and the model is run allowing the model to optimize the hydro generation around the schedule.

PREPARER: Hui Shu

#### ICNU Data Request 1.74

Please reference Exhibit No.\_\_\_\_ (HS-1T), page 3, lines 19-23. Please explain how and provide supporting workpapers or numerical examples showing how scheduled outages for hydro units are reflected in the GRID data.

#### **Response to ICNU Data Request 1.74**

Dates and times of a normalized outage schedule for each unit is an input to VISTA. The VISTA model then optimizes the available stream flow around the outages to the extent possible. The resulting hydro generation that is provided to GRID has the effects of outages incorporated. Please refer to the Company's response to ICNU Data Request 1.73 for further discussion of normalized outage schedule.

PREPARER: Hui Shu

#### ICNU Data Request 1.75

Please reference Exhibit No.\_\_\_ (HS-1T), page 3, lines 19-23. Please provide workpapers used to derive the outage rates for hydro units. Please provide the source data showing each hydro outage event (unit, data, time, lost energy, hours duration, event type, cause, NERC cause code, etc.) considered in the events.

#### **Response to ICNU Data Request 1.75**

The outage events for the 48-month record (2003-2006) are provided in Attachment ICNU 1.75. In addition to the official Company record of outages, calculations were added to allow the outage hours to be tabulated by unit by month. The attachment includes both scheduled maintenance and forced outages, the monthly tabulation and the business rules that guided the conversion into a schedule of outages.

PREPARER: Hui Shu

	Clearwater 1	Clearwater 2	Copco 11	Copco 12	Copco 21	Copco 22	Eastside		Fish Creek	Iron Gate	J	C Boyle 1	JC Boyle 2	Lemolo 1	Lemolo 2	Merwin	1
Combined Planned	and Forced (Av	erage Hours pe	r Month)									-	-				
	1 0	54	4	3	4	2	2	-	10	)	0	16	21	5	4	7	7
	2 32	3	3 2		2	1	1	2	7	,	1	62	11	91		-	11
	3 2	44	15		8	0	1	4	1		70	24	9	) 2		3	13
	4 41	1	18	1	9	1	0	1	3	3	36	34	9	) 31	ç	6	36
	5 62	146	5		9 !	53	61	1	1		36	53	114	194	1	6	41
	6 -	201	10		1 4	14	37	0	3	3	1	82	265	360		0	67
	7 0	57	22	: 1	5 4	46	19	0	3	3	23	5	188	231	7	'1	170
	8 4	58	13		7	0	0	31	e	6	5	196	231	187	ç	6	132
	9 1	4	25	13	2 ;	35 ·	139	2	180	)	2	183	183	148		5	56
1	0 72	1	23		7 2	27	30	19	64	1	-	239	304	86		2	40
1	1 1	1	17	3	8	2	2	2	5	5	-	228	53	3 4		1	32
1:	2 -		• 1		1	4	2	-	7	,	1	107	71	C	I	0	4
Annual Total Days	s/' 9	24	6	1	1	9	12	3	12	2	7	51	61	56	1	6	25

#### Scheduling guidelines

Replace selected planned outages that are designated as an upgrade with a two week outage

If days/year is less than 7 schedule all days in month of highest outage starting Monday at 8:00 If days/year is greater than 7 schedule outages shaped similar to annual shape of outage. Shooting for weekly outage starting on Mondays

Schedule Swift 2 to corespond to swift 1 outages

If two or more units from the same plant are out in the same month schedule consecutively except Swift 1 which needs to 1 week outage overlapping all units, usually in October

If two or more units from the same river are out in the same month consider any corelation among plants on same river.

07-035-93/Rocky Mountain Power March 11, 2008 CCS 15<sup>th</sup> Set Data Request 15.5

#### CCS Data Request 15.5

**NPC GRID Modeling**. Reference the response to CCS 11.7. Does the scheduling of outages for hydro units addressed in this response have an impact on the monthly, seasonal or annual energy production of storage hydro units? In other words, when a storage hydro unit has a scheduled outage, is the energy that would otherwise be produced by the unit removed from the test year, or is it assumed it will be stored and used later. Using a numerical example, please show how this is reflected in GRID and the impact on TY NPC results.

#### **Response to CCS Data Request 15.5**

Scheduling of outages does have an impact on energy production. When a storage unit has a scheduled outage the energy that might otherwise be produced is moved to another time – either before or after the outage. The VISTA model makes that decision regarding how to best reschedule generation using its optimization logic. Because the outage has placed an additional restriction on the system operations, the resulting energy and/or value of energy will be less than without the outage. Attachment CCS 15.5 provides the impact of a single outage under a single water condition.

#### Example results showing the impact of a 5 day outage of a single unit on the Lewis River

	No Outage	e Case	Add Ou	utage	Differe	nce (	Cumualitve
Date	MWh	\$K	MWh	<sup>~</sup> \$К	MWh	\$K	
6/4/2007		2163.7	41382.4	2163.7	0	0	0
6/11/2007		1369.5	25453.7	1369.5	0	0	0
6/18/2007		1576.2	29897.3	1576.2	0	0	0
6/25/2007		1311	24334.4	1370.2	0	0	0
7/2/2007		2495.5	41508.9	2495.5	0	0	0
7/9/2007		2495.5	31279.5	2495.5	0	0	0
7/16/2007							
7/16/2007 7/23/2007		1947.3 1950.9	29816.3 29897.3	1947.3 1950.9	0 0	0 0	0 0
7/30/2007		1758.8	27401.8	1758.8	0	0	0
8/6/2007		1735.6	28010.2	1735.6	0	0	0
8/13/2007		1637.2	26146	1637.2	0	0	0
8/20/2007		1708.8	27550.4	1708.8	0	0	0
8/27/2007		1927.7	32520.6	1927.7	0	0	0
9/3/2007		250.3	4663.9	250.3	0	0	0
9/10/2007		264.4	4893.9	264.4	0	0	0
9/17/2007		117.2	2304.8	117.2	0	0	0
9/24/2007		114.6	2253.3	114.6	0	0	0
10/1/2007	39740.5	2454.9	39740.5	2454.9	0	0	0
10/8/2007		2370.8	38321.6	2370.8	0	0	0
10/15/2007		2565.9	41587.8	2565.9	0	0	0
10/22/2007	41605.1	2555.8	41605.1	2555.8	0	0	0
10/29/2007	43208.8	2683.8	43208.8	2683.8	0	0	0
11/5/2007	61377.2	3852.2	61377.2	3852.2	0	0	0
11/12/2007	77084.2	4823.4	77084.2	4823.4	0	0	0
11/19/2007	74631	4620.5	74631	4620.5	0	0	0
11/26/2007	69290.4	4448.5	71490.8	4583.2	-2,200	-135	2,200
12/3/2007	70128.5	4525.9	72914.7	4688.5	-2,786	-163	4,987
12/10/2007	74492.6	4796.7	74248	4776.9	245	20	4,742
12/17/2007	64718.3	4187.2	68018.5	4395.9	-3,300	-209	8,042
12/24/2007	63910.5	4086.4	59804.7	3835.5	4,106	251	3,936
12/31/2007		3533.2	59258.9	3573	-823	-40	4,760
1/7/2008	72128	4326.9	70057.2	4208.8	2,071	118	2,689
1/14/2008		4012.9	64660.9	3890.4	2,206	123	483
1/21/2008	73887	4422.5	79328.5	4723.7	-5,442	-301	5,925
1/28/2008		4061.3	69378.3	4092	-559	-31	6,484
2/4/2008		3718.9	66985.8	3903.7	-3,128	-185	9,611
2/11/2008		4384.1	76041.9	4390.7	-77	-7	9,688
2/18/2008		4007.7	69185.2	4013.7	-33	-6	9,721
2/25/2008		3536.9	64283.7	3636.2	-1,970	-99	11,691
3/3/2008		2749.1	46153.5	2363.3	7,541	386	4,150
3/10/2008		2498.4	45992.2	2346.5	2,905	152	1,245
3/17/2008		3522.5	54240.5	2748.9	15,349	774	-14,104
3/24/2008		3606.4	71158.9	3599.9	30	7	-14,134
3/31/2008		1120.4	29766.4	1338.4	-4,762	-218	-9,372
4/7/2008		1017.5	31294.9	1353.3	-7,969	-336	-1,403
4/14/2008		1314.8	27664.1	1210	2,629	105	-4,032
4/21/2008		1270.3	31452.8	1361.6	-2,224	-91	-1,807
4/28/2008		220.8	6073.5	220.8	0	0	-1,807
5/5/2008		1508.8	38310.5	1531.7	-705	-23	-1,102
5/12/2008		1286.2	35136.1	1391	-2,591	-105	1,489
5/19/2008		1200.2	45232.2	1774.2	-2,591	-105 -59	2,860
5/26/2008		1342.3	33795.6	1300.6	966	-39 42	2,800 1,894
6/2/2008		1342.5	32264.2	1244.4	3,669	140	-1,775
0/2/2000	00002.9	1004.0	52204.2	1244.4	5,009	140	-1,775
Total	2,322,838.0	132,881.8	2,321,063.4	132,772.2	1,775	110	13%

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#### CCS Data Request 20.5

**NPC GRID**: Please refer to Attachment CCS 10.48. In reviewing this file, the CCS noticed over 100 hours when the available capacity of a unit was zero, but generation was greater than zero. Please explain why this happens. For example, see the following hours for Cholla 4:

2/21/62 12:00 AM 4/3/04 1:00 AM 5/6/04 11:00 PM 5/8/04 8:00 PM 6/13/04 6:00 PM 6/20/04 3:00 AM 7/10/04 1:00 AM 7/26/04 6:00 AM 8/5/04 6:00 PM 4/9/05 2:00 AM 4/10/05 9:00 AM 6/10/05 1:00 AM 8/13/05 2:00 AM 10/23/05 4:00 AM 8/24/06 10:00 AM 10/6/06 10:00 AM 4/21/07 2:00 AM 6/8/07 11:00 AM 9/9/07 3:00 AM 9/9/07 9:00 AM 9/21/07 2:00 AM 9/28/07 6:00 PM

#### **Response to CCS Data Request 20.5**

Such instances mainly occurred at the Cholla 4 unit, where the hourly availability is represented in standard time and the generation is represented in daylight savings time. There may also have been updates to the generation files that were not correlated to the availability information. In general, the availability of a unit should closely coincide with the generation pattern.

The Company will revise its ramp loss calculation for Cholla 4 to correct the inconsistency between standard time and daylight saving time on rebuttal. In addition, due to lack of data for the plants that the Company is not an operator of (Colstrip, Craig and Hayden), there is not adjustment for ramping losses. As the result, the net power costs are understated in the Company's filing.