### **BEFORE THE**

### PUBLIC UTILITY COMMISSION OF OREGON

**UG 461** 

In the Matter of	
Avista Corporation, dba Avista Utilities,	:
Request for a General Rate Revision.	:

# OPENING TESTIMONY OF BRADLEY G. MULLINS ON BEHALF OF

THE ALLIANCE OF WESTERN ENERGY CONSUMERS

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### **EXHIBIT LIST**

AWEC/101 – Qualification Statement of Bradley G. Mullins

AWEC/102 – AWEC Proposed Revenue Requirement

AWEC/103 – Responses to Data Requests

1		I. INTRODUCTION AND SUMMARY
2	Q.	PLEASE STATE YOUR NAME AND OCCUPATION.
3	A.	My name is Bradley G. Mullins. I am a consultant representing utility customers before state
4		public utility commissions in the Northwest and Intermountain West. My witness qualification
5		statement can be found in Exhibit AWEC/101.
6	Q.	PLEASE IDENTIFY THE PARTY ON WHOSE BEHALF YOU ARE TESTIFYING.
7	A.	I am testifying on behalf of the Alliance of Western Energy Consumers ("AWEC"). AWEC is
8		a non-profit trade association whose members are large energy users in the Western United
9		States, including customers receiving sales and transportation services from Avista Utilities
10		("Avista").
11	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
12	A.	I discuss Avista's request for a \$10,991,000 or a 14.4% margin rate increase effective January
13		1, 2024, as discussed by Avista witness Schultz. I also respond the cost of service, rate spread,
14		and rate design proposals of Avista witnesses Anderson and Miller.
15 16	Q.	HAS AVISTA'S REVENUE REQUIREMENT REQUEST DECLINED AS A RESULT OF RECENTLY FILED STIPULATIONS?
17	A.	Yes. Following its initial filing, two settlement stipulations have been executed reducing the
18		amount of revenue Avista is seeking in this matter. On May 8, 2023, a Partial Multi-party
19		Stipulation on cost of capital was submitted in this docket, and on June 21, 2023 a Stipulation
20		on depreciation rates was submitted in Docket No. UM 2277. AWEC participated in
21		settlement negotiations for, and was a party to, both stipulations. As demonstrated in the
22		revenue requirement calculations provided in Exhibit AWEC/102, these stipulations

collectively reduce Avista's revenue requirement request by \$2,322,113, resulting in a revised

1		revenue requirement request of \$8,669,027 or an 11.3% margin rate increase. Approximately
2		\$1,652,323 of the reduction was attributable to the Partial Multi-Party Stipulation on cost of
3		capital and \$669,791 of the reduction was attributable to the Stipulation on depreciation rates
4		in Docket UM 2277.
5	Q.	PLEASE SUMMARIZE YOUR RECOMMENDATIONS.
6	A.	My principal recommendations and conclusions are as follows:
7 8		• I recommend several adjustments to Avista's revenue requirement supporting a revenue requirement deficiency of \$2,909,043, or a 3.8% margin rate increase.
9 10 11		<ul> <li>Avista's filed cost of service study shows that rate reductions are warranted for large volume (Schedules 424 and 440) and transportation service (Schedule 456) customers (collectively, "Large Customers").</li> </ul>
12 13		• With corrections, for example, transportation service (Schedule 456) customers need to be reduced by 44.3% to reach parity with cost of service.
14 15 16 17		<ul> <li>Accordingly, I recommend a rate spread that: 1) applies zero rate increase to Large Customers; 2) applies an average rate increase to residential service (Schedule 410) customers; and 3) applies the remainder of the increase to general service (Schedule 420) customers.</li> </ul>
18 19		• I recommend Climate Protection Plan ("CPP") compliance cost be allocated in a way that reflects each rate classes' contribution to CPP compliance obligations.
20 21		• I recommend delaying expected PGA rate reductions until the rate effective date in this docket to mitigate the effects of the January 1, 2024 rate increase.
22 23		• I recommend Schedule 456 rate design be modified to recover 50% of allocated revenue requirement based on contract demand, rather than volumetric rates.
24 25 26		• I recommend Rule 21 be modified to eliminate the section entitled Entitlements, allowing transportation customers to rely on Avista's storage in an entitlement event.
27		Relevant data requests supporting my recommendations may be found in Exhibit
28		AWEC/103 in serial order.

#### II. REVENUE REQUIREMENT

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#### 2 Q. PLEASE SUMMARIZE YOUR REVENUE REQUIREMENT RECOMMENDATION.

Avista calculated revenue requirement using a historical test period over the 12-months ending September 30, 2022. Avista then applied a series of restating and pro forma adjustments to arrive at pro forma results for year ending December 31, 2024. Based on Avista's analysis and considering both the cost of capital and depreciation settlements identified above, Avista is requesting a revenue requirement increase of \$8,669,027 or an 11.3% margin revenue increase. This amount, however, is based on several questionable assumptions and does not consider potential opportunities to use Schedule 486 deferred balances to mitigate the proposed rate increase. **Table 1**, below, details AWEC's revenue requirement recommendation, which supports a revenue requirement increase of \$2,902,728, or an 3.8% margin revenue increase.

Table 1
AWEC Proposed Revenue Requirement (\$000)

1	Initial Filing	<b>10,991</b> 14.4%
	Stipulated Adjustments	
2	Stipulation - Cost of Capital	(1,652)
3	Stipulation - Depreciation Study	(670)
4	Total Stipulated Adj.	(2,322)
	<b>Total After Stipulations</b>	<b>8,669</b> 11.3%
	AWEC Adjustments	
5	Tax Customer Credit Amort.	(2,270)
6	Meters and IDD#5 Flow Through	(2,203)
7	Non-Labor O&M Expense	(1,021)
8	Allocation Factor Adj.	(27)
9	Labor Expense	(239)
10	Total AWEC Adjustments	(5,760)
11	Adjusted Revenue Requirement	<b>2,909</b> 3.8%

Further support for the operating income and rate base impacts for these adjustments

may be found in in **Exhibit AWEC/102** 

#### a. Schedule 486 Customer Tax Credit

A.

# Q. PLEASE PROVIDE AN OVERVIEW OF THE SCHEDULE 486 CUSTOMER TAX CREDIT.

In October 2020, Avista filed two Forms 3115 with its 2019 federal tax return. Through these forms, Avista changed its tax accounting method for deducting certain capitalized overhead expenditures—called Industry Director Directive No. 5 (IDD #5) expenditures—and the method for deducting meter expenditures. Prior to the change in accounting method, these expenditures were capitalized for tax purposes and depreciated using the Modified Accelerated Cost Recovery System ("MACRS"). After the change, Avista transitioned to expensing and deducting the expenditures in the period when the expenditures are made, accelerating the tax benefits associated with such expenditures. As a result of the change in accounting method, a large sum—approximately \$395,241,899—of previously capitalized IDD#5 and meter expenditures became immediately deductible, resulting in a large up-front deduction and tax benefit.

Contemporaneous with implementing the change in tax accounting method, Avista filed for an accounting order and deferral request to return these benefits to customers. In Docket No. UM 2124, the Commission approved Avista's deferral request and its request to transition to flow-through accounting, rather than normalization accounting, for the tax expense associated with the IDD#5 and meters expenditures. Specifically, Avista requested the Commission "authoriz[e] Avista to change its accounting for federal income tax expense from a normalization method to a flow-through method." The IRS normalization requirements only

apply to property being depreciated under IRC § 168(k). The IDD#5 and meters expenditures are now being expensed and no longer depreciated through MACRS under IRC § 168(k).

Accordingly, the IRS normalization requirements no longer apply to the tax benefit from these expenditures. This means that, for regulatory purposes, it is possible to use flow-through accounting, where the entire tax deduction for the expenditures is considered as an offset to current taxes, with no associated deferred taxes.

# 7 Q. HOW DID PARTIES AGREE TO RETURN THESE BENEFITS TO RATEPAYERS IN AVISTA'S LAST GENERAL RATE CASE?

9 A. In the Second Stipulation in Docket No. UG 433, Parties agreed to pass back the deferred

10 savings associated with the tax accounting changes over a 10-year period. The balance being

11 amortized totaled \$22,300,000 (grossed up) and was calculated as of December 31, 2021.

#### Q. HOW WERE THE ONGOING BENEFITS BEING HANDLED?

13 A. The ongoing benefits of approximately \$2,203,222 (grossed up) per year were not reflected in
14 the amortization approved in UG 433. The stipulation stated that "[t]he Company will
15 continue to defer annually the on-going deferred federal customer tax credits, beyond the
16 December 31, 2021 amount deferred, for consideration in a future general rate case or other
17 proceeding." Accordingly, Avista has continued to seek reauthorization of the deferred
18 amounts pursuant to the deferral application approved in Docket No. UM 2124.

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Docket No. UG 433, Second Stipulation at ¶ 8.

<sup>&</sup>lt;sup>2</sup> *Id.* 

# 1 Q. DID THE STIPULATION ALLOW FOR PARTIES TO REEVALUATE THE AMORTIZATION PERIOD IN FUTURE GENERAL RATE CASES?

3 A. Yes. Paragraph 8 of the Second Stipulation in Docket No UG 433 specifically stated that

4 "[a]ny party may propose a different amortization period of the remaining balance, including

additional net deferrals, available at the time of the Company's next general rate case."<sup>3</sup>

### 6 Q. IS IT REASONABLE TO RECONSIDER THE AMORTIZATION PERIOD IN THIS DOCKET?

A. Yes. A principal reason for adopting a longer-term, 10-year amortization was the fact that the rate increase at issue in Docket No. UG 433 was relatively small. The settled revenue requirement represented only a \$1,600,000 rate increase. Given the larger rate increase being

sought in this case (\$8,669,027 after the two settlements), readdressing the amortization period

and considering the additional deferrals since December 31, 2021 is appropriate.

### 13 Q. WHAT IS THE CURRENT OUTSTANDING BALANCE INCLUDING THE ADDITIONAL DEFERRALS?

- 15 A. Avista provided the Schedule 486 balance outstanding in response to AWEC Data Request 05.
- According to Avista's calculation, \$22,094,539 was outstanding as of March 30, 2023.

#### 17 O. HOW DO YOU RECOMMEND HANDLING THE OUTSTANDING BALANCE?

18 A. I recommend transitioning Schedule 486 to a 5-year amortization beginning on January 1,

2024, including incremental balances accrued since December 31, 2021. This will have the

effect of increasing the annual amortization to approximately \$4,400,000, relative to the

approximate \$2,200,000 amortization approved in UG 433.

3 *Id.* 

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#### b. Ongoing Flow-Through Benefit of Meters and IDD#5 Deductions

# 2 Q. IS IT NECESSARY TO CONTINUE DEFERRING THE FLOW THROUGH TAX BENEFIT ASSOCIATED WITH METERS AND IDD#5 EXPENDITURES?

- A. No. Rather than perpetually deferring these benefits, it is more reasonable to transition the flow through benefits into base rates based on the tax provision calculations Avista used to support its filing. Accordingly, I also recommend that these flow through benefits be transitioned into base rates beginning in this case.
- 8 Q. WHAT IS THE IMPACT OF TRANSITIONING THE FLOW-THROUGH TAX BENEFITS OF THESE ITEMS INTO BASE RATES?
- 10 A. In its tax provision workpapers, Avista calculated a total schedule M Adjustment of \$8,033,052

  11 for both tax items on an Oregon-allocated basis. On a tax effected basis, this represents a flow12 through benefit of \$1,686,941 to Oregon customers. For purposes of revenue requirement, this
  13 benefit, which is stated on a post-tax basis, results in an approximate \$2,203,222 reduction to
  14 revenue requirement.
  - c. Non-Labor O&M Adjustment

- 16 Q. PLEASE SUMMARIZE AVISTA'S TEST YEAR EXPENSE ADJUSTMENT.
- A. Avista adjustment No. 2.00 adjusts non-labor expenses incurred in the historical period based on generic escalation factors. As discussed in Avista witness Schultz' testimony, Avista applied escalation factors of 8.10%, 4.20% and 2.50% year over year for 2022, 2023 and 2024 to non-labor O&M expenses.<sup>4</sup>

<sup>&</sup>lt;sup>4</sup> Avista/500, Schultz/14 at 19.

# 1 Q. WHAT STANDARD HAS THE COMMISSION HISTORICALLY RELIED UPON FOR POST-TEST PERIOD EXPENSE ADJUSTMENTS, SUCH AS THESE?

- 3 A. The Commission has historically relied upon a "reasonably certain" standard for assessing
- 4 post-test period adjustments. This was discussed in Pacific Northwest Bell, UT 43, Order No.
- 5 87-406, as well as in subsequent dockets. For example, the Commission has stated the
- 6 following:

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"[B]ecause ratemaking is prospective, 'recurring increases in revenues and expenses that are reasonably certain to occur are added to the test year.' The 'reasonably certain' standard, rather than the 'known and measurable' standard, is the correct one for judging whether a given adjustment is appropriate. That standard does not preclude forecasts. We use the same standard to exclude nonrecurring revenues and expenses."<sup>5</sup>

### Q. DOES AVISTA'S TEST YEAR EXPENSE ADJUSTMENT SATISFY THIS STANDARD?

15 A. Not necessarily. While it is generally accepted that the costs of goods and services will

16 increase over time from inflation, there is no certainty that Avista will incur greater cost

17 because of inflation, nor is there certainty regarding the level of cost increases that might result

18 from inflation, whether it be 0.5%, 8.1% as Avista proposed, or some other level.

#### 19 O. WHAT IS YOUR RECOMMENDATION FOR THESE ESCALATION FACTORS?

A. Since the level of inflation for these costs is not reasonably certain, I recommend applying no escalation to non-labor O&M costs in this proceeding. To the extent Avista can demonstrate that its costs have increased based on more recent results of operations, there may be justification in applying an adjustment to non-labor O&M expense levels, which AWEC will

<sup>&</sup>lt;sup>5</sup> Docket Nos. UT 125 and 80, Order No. 00-191, at 14-15 (Apr. 14, 2000).

		I.	Mullins/9
1		further address in Rebuttal Testimony. This adjustment reduces revenue requirement be	рy
2		\$1,020,613.	
3		d. Allocation Factors	
4 5	Q.	WHAT ADJUSTMENT DOES AVISTA MAKE FOR INTERJURISDICTIONAL ALLOCATION FACTORS?	L
6	A.	Avista allocates common system costs to the Oregon jurisdiction using a series of alloc	cation
7		factors. The allocation factors used in Avista's test period results were based on cost d	ata from
8		2021. Avista applies an adjustment that updates the allocation factors to be based on c	ost data
9		from 2022. This adjustment is labeled as 1.01 in Avista's revenue requirement model	and was
10		described generally in Exhibit Avista/500, Schultz/9:21-10:9.	

# 11 Q. DO YOU HAVE ANY SPECIFIC CONCERNS WITH THE ALLOCATION FACTOR CALCULATIONS?

A. Avista provided the allocation factor calculations in Schultz workpaper "2023-Allocation Factors- 4 (E&G),7,8,9-2022 Data-FINAL." Avista also provided its 2022 results, which were used to derive the 2023 allocation factors in response to AWEC Data Request 02. One of the key components in developing the four factor allocation factors are direct operating expenses, including both direct labor and direct non-labor expense. While I was unable to perfectly tie out the values between the 2022 results and the allocation factor calculations, it appears that Avista may have included \$5,615,034 Oregon Demand Side Management ("DSM") payments booked to FERC Account 908 in the calculation of Oregon's allocation factors.

### 21 Q. IS IT APPROPRIATE TO INCLUDE DSM EXPENSES IN THE FOUR FACTOR ALLOCATION FACTOR?

A. No. The use of direct non-labor expense in the allocation factor calculation implies a relationship between the amount of costs spent in Oregon to the amount of overhead allocated

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- to Oregon. If Avista makes a greater amount of DSM payments in Oregon, versus Washington
- 2 or Idaho, that does not necessarily entail a higher responsibility over common costs.
- Accordingly, the DSM payments booked to FERC Account 908 are appropriately removed
- 4 when calculating the allocation factors.

#### 5 O. WHAT IS YOUR RECOMMENDATION WITH RESPECT TO THIS ADJUSTMENT?

- 6 A. At this time, I have been unable to reconcile the values in Avista's results to the 2022
- 7 allocation factors used in Avista's adjustment. Further, it is unknown how the allocation
- 8 factors will change in the forecast period. Accordingly, I recommend retaining the test period
- 9 allocation factors, without the allocation factor adjustment Avista proposed. The impact of this
- recommendation is a \$27,165 reduction to revenue requirement.
  - e. Labor Wage Escalation

- 12 Q. HOW DOES AVISTA FORECAST LABOR EXPENSE?
- 13 A. Avista uses a Full-Time Equivalent ("FTE") labor model to calculate the base employee costs,
- including provisions for overtime and employment taxes. The model also splits the employee
- 15 costs between capital and expense. Avista subsequently applies escalation rates to individual
- employee categories based on expected wage increase through the rate effective period.
- 17 Q. WHAT WAGE INCREASES DID AVISTA PROPOSE?
- 18 A. Avista's proposed wage increases are detailed in Table 2, below

Table 2
Avista Proposed Wage Increase by Employee Type

	Q4.2022	2023	2024
Officers	1.7%	6.0%	2.9%
Exempt	1.7%	6.0%	2.9%
Non-Exempt	1.7%	6.0%	2.9%
Union	2.0%	3.5%	2.6%

### 1 Q. WHAT INFORMATION DID AVISTA PROVIDE TO SUPPORT THESE INCREASES?

a. At Avista/500, Schultz/19:17-20:10, Avista states that the 1.7 % for non-union employees in
 2022 represents the annualized amounts of the wage increase approved effective March 2022.
 Correspondingly, the 6.0% represents the wage increase that was approved effective March
 2023. Finally, the 2.9% represents the annualized wage increase approved by the board in
 January 2023 for March 2024. Union wage increases were made in accordance with the union
 contract terms.

#### 9 O. HOW DO YOU RECOMMEND HANDLING THE WAGE INCREASES?

10 A. For non-executive, non-union employees, I recommend including only the wage increases 11 effective through the end of 2023 in revenue requirement. While it is possible that further 12 wage increases may have been discussed and approved for March 2024 in a January 2023 13 board meeting, it is still possible that the board will modify the proposed increase for 2024. 14 Further, for executive compensation, I recommend holding the rate increase to the test period 15 level, eliminating the post-test period wage escalation assumed for officers. The work of those 16 highly compensated employees benefits both shareholders and ratepayers. Accordingly, to the 17 extent that the board of directors deems it appropriate to provide a salary increase to officers

after filing a rate case, such salary increases are appropriately considered a shareholder benefit and subject to regulatory lag, outside of the rate case process.

#### 3 O. WHAT IS THE IMPACT OF YOUR RECOMMENDATION?

4 A. This recommendation reduces revenue requirement by \$239,002.

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#### III.COST OF SERVICE STUDY

#### 6 Q. HOW DOES AVISTA CALCULATE CLASS COST OF SERVICE?

A. Avista uses a per-customer marginal cost method for calculating class cost of service. This method allocates functionalized revenue requirement in proportion to the replacement cost of rebuilding the entire distribution system. Thus, rather than assigning costs based on the cost of the individual plant investments used to serve each customer, the method recalculates the cost of rebuilding the entire system at today's costs and allocates the functionalized costs in proportion to the recalculated replacement costs.

#### Q. HOW DOES AVISTA ALLOCATE THE COSTS OF CORE DISTRIBUTION MAINS?

Core distribution mains represents the predominant cost item and cost driver in a natural gas cost of service study. To allocate these costs, Avista uses a peak and average method, which segregates the core distribution system costs between demand-related costs and volumetric-related costs. The peak and average method assigns costs between demand and throughput based on Avista's system load factor, which results in 70% of the mains costs attributed to demand and 30% attributed to throughput. Further, the demand-related costs are assigned in proportion to the design day load factors of the respective rate classes, whereas the volumetric-related costs are allocated based on throughput.

# 1 Q. DO YOU AGREE WITH AVISTA'S METHOD FOR CALCULATING COST OF SERVICE?

A. No. I disagree that the peak and average method is appropriate to use for allocating the cost of core distribution mains to individual customer classes in a natural gas cost of service study, as it overstates the costs attributable to large volume customers. While the peak and average method has been used in the past, allocating 30% of core distribution mains based on throughput is not consistent with cost causation. Investments are made in the core gas distribution system for the purpose of having the capacity available to deliver sufficient natural gas to satisfy the requirements of all firm customers. Mains costs are not incurred in proportion to the volumes delivered. A consumer that reserves 100 dth/day of firm capacity results in the same core mains investment, whether it ultimately consumes 100 dth/day or zero dth/day. Another principal problem with a peak and average approach is that the peak used in the calculation already encompasses the average firm throughput. This results in a double weighting of throughput in the allocation factor. The peak day throughput, by definition, already encompasses the average daily throughput.

# 16 Q. IS IT NECESSARY TO RESOLVE THESE ISSUES WITH THE COST OF SERVICE STUDY METHOD TO ESTABLISH A REASONABLE RATE SPREAD?

A. No. Even using Avista's filed cost of service method, which in my opinion overallocated cost to large volume customers, it is apparent that Large Customers are overpaying relative to their actual cost of service. Avista's cost of service study, however, contains a few minor errors, and flawed assumptions, which I discuss below. As shown in Table 3, below, adjusting for these errors and assumptions, shows results in an even greater overpayment by large customers.

<u>Table 3</u>
<u>Avista Cost of Service Study Results with Corrections</u>

<u>Target Increase/(Reduction) as a Percentage of Revenue Requirement</u>

Rate Class	Avista Requested*	Sch. 456 Demand Correction	Interruptible Demand Diversity	Interruptible  Demand
SCH 410 Residential	12.4%	12.5%	13.2%	14.0%
SCH 420 General	15.0%	15.2%	16.4%	17.7%
SCH 424 Large General	-2.8%	-2.6%	-1.7%	-0.7%
SCH 440 Interruptible	-38.9%	-38.8%	-43.4%	-52.5%
SCH 444 Seasonal	-27.8%	-27.7%	-27.1%	-26.5%
SCH 447 Special Contracts*	122.1%	122.6%	125.2%	128.2%
SCH 456 Transportation	-1.7%	-6.2%	-25.0%	-44.3%
Total	11.3%	11.3%	11.3%	11.3%

As demonstrated in Table 3 above, even in Avista's filed cost of service model, updated for the cost of capital and depreciation settlement, Large Customers should be receiving a rate reduction, even before considering further revenue requirement adjustments that may be adopted in the final rate calculation. With the corrections and adjustments identified in the columns to the right, which are discussed below, even further rate reductions would be warranted for Large Customers.

#### a. Schedule 456 Demand Correction

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### Q. HAS AVISTA ACKNOWLEDGED A FORMULA ERROR IN ITS CALCULATION OF THE DEMAND CHARGE FOR LARGE CUSTOMERS?

10 A. Yes. In response to AWEC Data Request 14, Avista acknowledged a formula error in its
11 calculation of the demand for Transportation Schedule 456. The impact of this change, which
12 increases the necessary rate reduction for transportation customers to 6.2%, has been detailed
13 in Table 3, above.

#### b. <u>Interruptible Customer Demand Diversity</u>

A.

# 2 Q. HOW DOES AVISTA CALCULATE THE DEMAND FOR INTERRUPTIBLE CUSTOMERS WHEN ALLOCATING CORE MAIN INVESTMENTS?

A. Avista calculates the demand for interruptible customers using their contract demand. As a condition for taking services, the customers generally must have a services agreement with Avista that specifies the maximum amount of daily throughput that they expect to take from the system. These contract demands, however, are not always enforced nor impactful for interruptible customers, and therefore, not relevant in considering the demand characteristics of interruptible customers. Further, use of contract demands fails to recognize diversity within the rate class. If demand-related component for mains is going to be allocated to interruptible customers, it would be more appropriate for Avista to use a statistical analysis that considers customer diversity within the class, as done with all other customer classes.

# Q. DO INTERRUPTIBLE CUSTOMER CONTRACT DEMANDS REPRESENT THE ACTUAL SYSTEM DEMANDS FOR THOSE CUSTOMERS?

No. The estimated demands set in individual interruptible sales and transportation customers' contracts may reflect physical limits on the amount of gas that can flow to a facility, but are otherwise generally arbitrary in relation to the facility's actual demand requirement. There is no charge assessed on a customer's contract demand. Accordingly, customers can set the demand at a level as high as they desire, potentially ensuring a greater level of service, without incurring any additional charges from Avista. Several customers in schedule 456 are operating at contract demand load factors of around 10%. This does not mean that the facility has a higher demand requirement than other customers, but rather means that the customers usage is consistently lower than its contract demand. Further, services provided under Interruptible sales Schedule 440 and transportation Schedule 456 are non-firm and interruptible. When

calculating design day demands in the context of Avista's IRP, the throughput of these

customers is not considered. Therefore, considering these demands as a firm requirement for

allocating the demand-related portion of distribution mains in the cost of service study does not

reflect their requirements. The issue of interruptible loads is discussed further below, though

correcting Avista's method, if it is to be used, is also necessary to discuss.

### Q. ARE ALL INTERRUPTIBLE CUSTOMERS EXPECTED TO USE 100% OF THEIR CONTRACT DEMAND ON A DESIGN DAY?

A.

No. Even if it were appropriate to assign demand-related costs to interruptible customers, Avista's method for calculating interruptible customer demand is flawed because it assumes that each and every interruptible customer will use 100% of their contract demand on a design day. This assumption is not accurate and inconsistent with how demand is calculated for every other rate class, including the large sales customers in Schedule 424 and special contract customers in Schedule 447. Most of the customers are transporting or using far less than their contract demand every day of the year, so it is improbable that every customer on Schedule 456 will use 100% of their contract demands on a design day. For other schedules, Avista determines the expected usage on a design day using a statistical analysis, which considers diversity of customer use within individual rate classes. In contrast, Avista's method for interruptible customers does not consider the diversity of requirements in those classes, resulting in a mismatch and substantially overstating the amount of demand-related costs assigned to those customers in the cost of service study.

# 1 Q. HOW DOES AVISTA CALCULATE THE DEMAND REQUIREMENTS FOR OTHER CUSTOMERS?

3 For every other rate class, Avista uses a statistical analysis to determine the design day load A. 4 factor. The analysis for the other customer classes, which was provided in response to AWEC 5 Data Request 07, Attachment A, is based on a statistical correlation between average monthly usage and heating degree days over a three-year historical period. While Avista performed a 6 7 similar analysis for interruptible customers, it did not use the resultant demand calculations in 8 its cost of service study calculation. In AWEC Data Request 15, Avista was requested to 9 explain why it did not use the same statistical approach for Schedule 456. Avista responded 10 that it used a different approach "for other rate schedules because they are considered weather sensitive and customers on schedule 456 are not considered weather sensitive." 11

# Q. IS THE LACK OF WEATHER SENSITIVITY OF INTERRUPTIBLE CUSTOMERS A REASON NOT TO USE A CONSISTENT APPROACH FOR THOSE CUSTOMERS?

No. Consistency is an important consideration in any cost of service analysis. Using one approach for one set of customers, and another approach for others, can lead to skewed and inaccurate results. While the regression analysis might show that the correlation between heating degree days and load are lower for interruptible customers, it is still necessary to utilize a similar statistical analysis to predict the diversity of demand within the interruptible classes on a design day. For the other classes, the statistical models Avista uses are based on monthly averages, not the sum of the maximum throughput for each individual customer. By using the sum of the maximum throughput for each individual customer for the Interruptible Customer classes, however, it results in a skewed analysis that overstates the amount of costs allocable to

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those customers. To form an apples-to-apples comparison of demand, the same approach needs to be used for all rate classes.

#### 3 O. CAN THE SAME APPROACH BE USED FOR INTERRUPTIBLE CUSTOMERS?

A.

Yes. Interruptible customers still have some temperature correlation, so it would not be unreasonable to use a similar approach. In response to AWEC Data Request 07, Avista acknowledged that, if the diversity of Schedule 456 requirements are taken into consideration, the statistical model estimates a design day demand of 135,885 therms in contrast to the 302,408 therms of aggregate contract demand Avista assumed in its cost of service study. Thus, by using contract demand, Avista has overstated the relative demand requirements for Schedule 456 by 122.5%.

Alternatively, if one were to conclude that there was no weather sensitivity, the demand requirements for Schedule 456 could otherwise be calculated as a simple average, or percentile, based on the same monthly data that was used for all other customers. For Schedule 456, for example, the 90<sup>th</sup> percentile average demand was just 100,346, well below the weather predicted value. Accordingly, I used the weather predicted value in Table 3, above, which shows that Schedule 456 rates would need to be reduced by 25% if such an approach were used.

# Q. DO YOU RECOMMEND THAT AVISTA PERFORM A LOAD STUDY TO BETTER EVALUATE DEMAND REQUIREMENTS IN FUTURE PROCEEDINGS?

A. Yes. Avista's demand modeling is generally problematic in that it uses average monthly
throughput to estimate the peak day throughput of individual customer classes. The average
monthly throughput, however, is not a reasonable estimate of a customer classes' usage on any
particular day of the month. A more accurate approach would be to use a regression model

based on daily throughput to predict the demand requirements of individual classes on a design
day. In response to AWEC Data Request 18, Avista confirmed that it lacked the data to

perform a regression analysis based on peak daily throughput. In its next rate case, I

recommend that Avista develop a load study that more accurately predicts the design day
demands of individual customer classes.

#### c. Interruptible Service Demand

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### 7 Q. HOW ARE THE DEMAND REQUIREMENTS OF INTERRUPTIBLE CUSTOMERS COMMONLY HANDLED UNDER THE PEAK AND AVERAGE METHOD?

9 A. Under Avista's peak and average methodology, mains are allocated 30% based on throughput and 70% based on demand. The common practice for handling interruptible customers in the peak and average method is to allocate throughput costs, but no demand-related costs, in recognition of the fact that these customers are subject to an interruption in design day conditions.

#### 14 O. DOES AVISTA APPLY THIS APPROACH?

15 A. No. While interruptible service customers on Schedules 440 and 456 are allocated their full
16 proportion of the throughput-related mains costs, Avista also allocates the demand related costs
17 to interruptible customers, albeit at 50% of the level applicable to other customers.

# 18 Q. DO INTERRUPTIBLE CUSTOMERS IMPOSE DEMAND ON THE SYSTEM ON A DESIGN DAY?

A. No. Interruptible customers are not considered in the design day requirements that are used to build out the distribution system. These customers are excluded from the modeling that is performed in the IRP and therefore do not impose any incremental system mains investment on the distribution system. If the throughput for interruptible customers were considered firm, even at a 50% level, it would be necessary for Avista to make significant investments on its

system in order to ensure reliability. By serving customers on an interruptible basis, it provides

Avista with the ability to serve more customers, driving down average system costs, without

making major system investments that would otherwise be necessary if those customers were

to be served on a firm basis.

### 5 Q. DOES THE PEAK AND AVERAGE METHOD CONSIDER INTERRUPTIBLE CUSTOMERS' USE OF THE CORE DISTRIBUTION SYSTEM?

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A. Yes. Under the peak and average method, interruptible customers pay for using the core distribution though the portion of costs that are allocated on a throughput basis. The peak and average method specifies what proportion of the system costs are deemed to be demand related versus throughput related. Going beyond that evaluation and concluding that a portion of the demand-related costs are also throughput-related, and thus assignable to transportation customers, is illogical. In other words, attributing additional costs to interruptible customers through the demand-related component of the peak and average calculation is not necessary to capture those customers' use of the system because the volumetric-related component already accounts for those costs.

#### Q. ARE SEASONAL CUSTOMERS TREATED CONSISTENTLY?

17 A. No. Unlike interruptible customers, Avista's model allocates zero demand-related main
18 investment costs to Schedule 444 seasonal customers. This treatment, however, inconsistent
19 with the treatment of interruptible customers, who likewise have no firm right to take gas on a
20 design day. In fact, seasonal customers probably have a much greater potential to cause system
21 demands on a design day, as Schedule 444 is a firm schedule that extends from March 1,
22 through November 30. As was experienced in 2022, it is possible that a design day could

occur in November, in which case Avista would be obligated to provide firm gas services to seasonal customers.

#### 3 Q. WHAT DO YOU RECOMMEND?

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A. I recommend that, in the context of the peak and average allocation, interruptible customers be subject only to the through-put related mains investment and not the demand-related mains investment. The impact of this change has been detailed in Table 3, above, and shows that if the cost of service study were corrected in this manner, Schedule 456 rates would need to be reduced by 44.3%. Such a method is the most accurate way to evaluate the cost of service for interruptible customers and consistent with common practice.

#### IV. RATE SPREAD AND RATE DESIGN

#### a. AWEC Proposed Rate Spread

#### 12 Q. PLEASE SUMMARIZE AWEC'S PROPOSED RATE SPREAD.

A. Based on the cost of service study results, I recommend allocating no rate increase the large customer classes. I recommend that residential customers be allocated an average rate increase. Finally, I recommend that the remainder of the increase be allocated to general service customers. This rate spread will result in general service customers receiving a rate increase that is approximately 1.26 times the average rate increase, which is within a range of reasonableness of the overall rate increase. This proposal is summarized in **Table 4**, below.

<u>Table 4</u> AWEC Proposed Rate Spread

		Avista I	Proposed	AWEC	Proposed
		%	\$	%	\$
SCH 410	Residential	11.33%	5,591,031	11.33%	5,591,031
SCH 420	General	13.44%	2,888,429	14.33%	3,079,059
SCH 424	Large General	5.67%	43,297	0.00%	-
SCH 440	Interruptible	0.00%	-	0.00%	-
SCH 444	Seasonal	0.00%	-	0.00%	-
SCH 447	Special Contract*	0.00%	-	0.00%	-
SCH 456	Transportation	5.67%	147,333	0.00%	
Total		11.33%	8,670,089	11.33%	8,670,089

# 1 Q. ARE TRANSPORTATION CUSTOMERS EXPECTED TO RECEIVE A LARGER THAN AVERAGE RATE INCREASE IN THE ANNUAL PGA FILING?

A. Yes. In response to AWEC Data Request 9, Avista provided a table that detailed the net expected rate increases, as of January 1, 2024, for the general rate case as well as the impacts of the PGA updates effective November 1, 2023. As a result of expected Climate Protection Plan ("CPP") compliance costs, transportation customers are expected to see upwards of a 40.7% rate increase in conjunction with the PGA update. This can be seen in **Table 5**, below.

<u>Table 5</u>
Expected January 1, 2024 Rate Increases by Rate Class

Total foreca	Total forecasted change in monthly bill due to GRC and forecasted change in deferral amortization rates:										
			Current		Proposed						
	**Average		Monthly Bill		Monthly Bill	Cha	ange in Monthly	Change in Monthly			
Schedule	Monthly Usage		1/1/2023		1/1/2024		Bill (\$)	Bill (%)			
410	47	\$	77.01	\$	72.90	\$	(4.10)	-5.3%			
420	202	\$	288.67	\$	268.77	\$	(19.90)	-6.9%			
424	3,958	\$	3,386.13	\$	2,545.19	\$	(840.94)	-24.8%			
440	34,874	\$	21,819.64	\$	15,113.05	\$	(6,706.59)	-30.7%			
444	6,526	\$	5,692.04	\$	4,232.64	\$	(1,459.40)	-25.6%			
456	83,204	\$	7,046.05	\$	9,915.99	\$	2,869.93	40.7%			

1 Given these anticipated rate impacts, it is particularly important that the costs 2 associated with Avista's margin revenue requirement be assigned consistent with the cost of 3 service study results and that the cost of service study be performed in a reasonable manner. 4 b. CPP Cost Allocation 5 WHAT COSTS DOES AVISTA ANTICIPATE INCURRING FOR THE CPP? Q. 6 A. As of the date of this testimony it is unclear what costs Avista will incur with respect to the 7 CPP. It is also unclear how the costs will be passed on to customers. In response to AWEC 8 Data Request 10, Avista explained that the estimated rate increases detailed in Table 5 were 9 based on an estimated \$4,000,000 in spending on Community Climate Investments ("CCI") 10 instruments in 2023. The CCI program has not yet been developed and Avista has not yet 11 committed to any such funding. HOW DO YOU PROPOSE ALLOCATING CCP COSTS? 12 Q. Like AWEC's proposal in Docket No. UG 462, AWEC recommends that the costs be allocated 13 A. 14 to each customer class based on their contribution to CPP compliance obligations. 15 Specifically, AWEC recommends that throughput over the period 2017 through 2019 be used 16 as the baseline for each customer class, and that costs be allocated in proportion to the 17 difference between actual throughput and the baseline. The allocation I propose is detailed in

Table 6, below.

<u>Table 6</u>
AWEC Proposed CPP Allocation (therms)

	2017-2019	2024 Cap	UG 461	Volmtrc.	CPP	CPP Cont.
Schedule	Average*	at -8%	Volumes	%	Contribution	%
410	51,591,474	47,546,703	53,622,452	38%	6,075,750	34%
420	28,698,705	26,448,727	29,265,544	21%	2,816,817	16%
424	4,221,447	3,890,486	4,914,668	3%	1,024,182	6%
440	14,167,858	13,057,098	17,982,806	13%	4,925,708	27%
444	285,839	263,429	199,640	0%	(63,789)	0%
447	5,845,490	5,387,203	6,456,760	5%	1,069,557	6%
456	30,200,389	27,832,679	29,953,425	21%	2,120,746	12%
Total	135,011,202	124,426,324	142,395,295	100%	17,968,971	100%

CPP compliance is driven by the established declining emission caps, not only by total throughput. Gas distribution companies are only required to acquire compliance instruments, such as Renewable Natural Gas ("RNG") or CCIs, if emissions exceed the declining caps

established by the Oregon Department of Environmental Quality. Thus, it is the difference

between actual throughput and the declining capped throughput that is driving CPP compliance. Total throughput for any particular rate class, on the other hand, does not

necessarily result in additional CPP compliance costs. Total throughput for a rate class may be

declining, for example, and reducing CPP compliance costs relative to the capped emissions

levels. An allocation that focuses on individual rate classes contribution towards exceedance

of the CPP cap is, therefore, a better method to ensure that CPP-related costs are being

properly assigned to the rate schedules driving those costs.

Table 6 calculates each rate classes contribution towards the CPP cap based on the volumes presented in this case. The average throughput for each rate schedule in CCP base period is detailed in the first column titled "2017-2019 Average\*". Note that this column has

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- been adjusted for customer migrations. In the second column, the CPP compliance cap for

  2024 is calculated based upon an approximate 8% reduction to the base period throughput.

  The CPP compliance cap is then compared to throughput forecast in this docket. Avista's

  loads have increased since the CPP base period. The difference between the actual throughput

  and the CPP compliance throughput represents each classes contribution towards Avista's CPP

  compliance obligations, which is captured in the percentage on the far right of the table.
- 7 c. <u>Delayed PGA Effective Date</u>
- Q. WILL THE RATE IMPACTS OF THE PGA AND THIS GENERAL RATE CASE
   RESULT IN AN UNSTABLE RATE TRAJECTORY FOR SALES CUSTOMERS?
- 10 A. Yes. If Avista's application is approved, Schedule 410 customers, for example, will receive an approximate 13% gross rate reduction on November 1, 2023, followed by an approximate 8% gross rate increase on January 1, 2024. A rate reduction followed by an immediate rate increase is undesirable as it leads to unstable rates.
- 14 O. HOW DO YOU RECOMMEND ADDRESSING THIS ISSUE?
- 15 A. I recommend a two month delay in the implementation of new PGA rates until January 1,
  16 2023. This will result in larger deferral balances being amortized over a shorter period, which
  17 will further offset the rate increase in this docket. This approach will result in a more level rate
  18 trajectory for sales customers and mitigate the impact of the rate reduction that those customers
  19 are expected to see from the general rate case.
  - d. Schedule 456 Rate Design

- 21 Q. WHAT IS THE COMPOSITION OF SCHEDULE 456?
- A. Schedule 456 has approximately 30 different customers and the customers in the rate class have varied load profiles. Avista provided the contract demand load factors for these

customers in response to AWEC Data Request 07. In the response, several customers had very low load factors as measured against their contract demand, whereas other customers have high load factors. The differences in contract demand load factors are detailed in Figure 1, below.

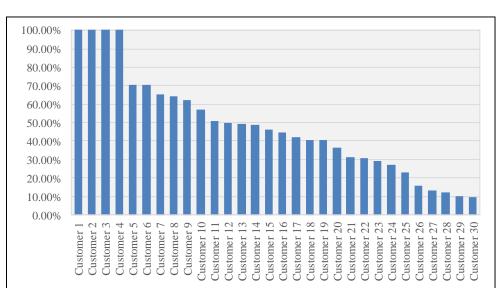


Figure 1
Schedule 456 Contract Demand Load Factors

# 4 Q. DOES THE CURRENT RATE DESIGN CONSIDER THE COST IMPLICATIONS OF THE DIFFERENT LOAD FACTORS?

A. No. The current rate design is structured primarily based on volumetric charges. Accordingly, customers with low load factors end up paying for a smaller proportion of costs allocated to the rate schedule relative to customers with high load factors.

#### Q. WHAT IS YOUR RECOMMENDATION?

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10 A. I recommend modifying the Schedule 456 rate design to include a contract demand charge.

Specifically, I recommend that the contract demand charge be designed to recover 50% of

Schedule 456 revenues, with the remaining costs allocated based on the existing declining

block rate structure.

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### 2 Q. DOES THE COST OF SERVICE STUDY ALLOCATE STORAGE COSTS TO TRANSPORTATION CUSTOMERS?

- 4 A. Yes. The cost of service study allocates a portion of the costs of Avista's storage investments
  5 to transportation customers. The amount allocated, however, is apparently limited to the costs
  6 associated with providing balancing services.
- 7 Q. DO TRANSPORTATION CUSTOMERS RELY ON AVISTA'S SYSTEM FOR BALANCING SERVICES?
- 9 A. No. The balancing requirements of transportation customers is a service provided by the
  10 interstate pipeline, not Avista. To the extent that transportation customers use more, or less,
  11 gas than they delivered to Avista's system on any particular day, that will result in a pipeline
  12 imbalance to Avista which it subsequently passes through to its transportation customers.
  13 Avista does not set aside its storage rights for the purpose of serving its transportation
  14 customers.

# 15 Q. DO TRANSPORTATION CUSTOMERS HAVE THE ABILITY TO UTILIZE AVISTA'S STORAGE RIGHTS FOR BALANCING?

17 A. No. Transportation customers cannot use Avista's storage rights at Jackson Prairie to balance
18 their daily or monthly imbalances. There are also certain system conditions, known as
19 entitlements, in which transportation customers are required to balance their requirements
20 daily, or else face high penalties. While storage can be used to balance the gas requirements of
21 sales customers during entitlement periods, transportation customers have no ability to utilize
22 the storage to cover imbalances on such days.

### 1 Q. HOW DO YOU RECOMMEND HANDLING THIS INCONSISTENCY?

- 2 A. Since transportation customers are paying for storage services from Avista, I recommend that
- 3 the entitlement provisions of Rule 21 be eliminated, or otherwise modified to allow
- 4 transportation customers to rely on Avista's storage system on entitlement days in the same
- 5 manner as sales customers.

#### 6 Q. DOES THIS CONCLUDE YOUR OPENING TESTIMONY?

7 A. Yes.

### BEFORE THE

### PUBLIC UTILITY COMMISSION OF OREGON

UG 461

**AWEC** 

**Opening Testimony of Bradley G. Mullins** 

**EXHIBIT 101** 



### **Bradley Mullins**

Principal Consultant brmullins@mwanalytics.com

MW Analytics is the professional practice of Bradley Mullins, a consultant and expert witness that represents utility customers in regulatory proceedings before state utility commissions throughout the western United States. Since starting MW Analytics in 2013, Mr. Mullins has sponsored expert witness testimony in over 100 regulatory proceedings on a variety of subject matters, including revenue requirements, regulatory accounting, rate development, and new resource additions. MW Analytics also assists clients through informal regulatory, legislative and energy policy matters. In addition to providing regulatory services, MW Analytics also provides advisory and other energy consulting services.

#### **Education**

- Master of Accounting, Tax Emphasis, University of Utah
- Bachelor of Finance, University of Utah
- Bachelor of Accounting, University of Utah

#### **Relevant Prior Experience**

PacifiCorp, Portland, OR: Net Power Cost Consultant

2010 - 2013

- Analyst involved in power cost modeling and forecasting
- Responsible for preparing power cost forecasts, supporting testimony for regulatory filings, preparing annual power cost deferral filings, and developing qualifying facility avoided cost calculations

Deloitte, San Jose, CA: Tax Senior

2007 - 2009

- Staff accountant responsible for preparing corporate tax returns for multinational corporate clients and partnership returns for hedge fund clients
- Joined to national tax practice specializing research and development tax credit studies

#### **Recent Expert Witness Testimony**

Docket	Party	Topics
In re PacifiCorp, dba Pacific Power, 2024 Transition Adjustment Mechanism, Or. PUC Docket No. UE 420	Alliance of Western Energy Consumers	Power Cost Forecasting
In re the Application of Avista Corporation dba Avista Utilities Requesting Authority To Revise Its Natural Gas Book Depreciation Rates And Deferred Accounting, Or.PUC Docket No UM 2277	Alliance of Western Energy Consumers	Depreciation
In re Joint Application of Nevada Power Company d/b/a NV Energy and Sierra Pacific Power Company d/b/a NV Energy for Approval of their Joint Natural Disaster Protection Plan, PUC Nv. Docket No. 23-03003	Caesars Enterprise Services, LLC; MGM Resorts International; Wynn Las Vegas, LLC; and Smart Energy Alliance	Wildfire Mitigation
In re NW Natural Gas Corporation, d.b.a NW Natural Renewable Natural Gas Adjustment Mechanism - Dakota City, Or.PUC Docket No UG 462.	Alliance of Western Energy Consumers	Revenue Requirement

Docket	Party	Topics
In re Portland General Electric Company Request for a General Rate Revision, Or. PUC UE 416.	Alliance of Western Energy Consumers	Power Costs / Revenue Requirement
In re the Application of Intermountain Gas Company for Authority to Increase Its Rates and Charges for Natural Gas Service in the State of Idaho, Id.PUC Case No. INT-G-22-07.	Alliance of Western Energy Consumers	Revenue Requirement
In re Joint Application of Nevada Power Company d/b/a NV Energy and Sierra Pacific Power Company d/b/a NV Energy for approval of the fourth amendment to its 2021 Joint Integrated Resource Plan, PUC Nv. Docket No. 22-11032.	Caesars Enterprise Services, LLC; MGM Resorts International; Nevada Resorts Association	Resource Planning
In re Joint Application of Nevada Power Company d/b/a NV Energy and Sierra Pacific Power Company d/b/a NV Energy for approval of the Third Amendment to its 2021 Joint Integrated Resource Plan., PUC Nv. Docket No. 22-09006.	Caesars Enterprise Services, LLC; MGM Resorts International; Nevada Resorts Association	Transportation Electrification
In re Portland General Electric Company, Advice No. 22-18 New Schedule 151 Wildfire Mitigation Cost Recovery, Or.PUC Docket No. UE 412.	Alliance of Western Energy Consumers	Regulatory Accounting
In re PacifiCorp, Automatic Adjustment Clause for Wildfire Protection Plan Costs, Or.PUC Docket No. UE 407.	Alliance of Western Energy Consumers	Regulatory Accounting
In re Portland General Electric Company, Application for Authority to Amortize Deferred Amounts Related to 2020 and 2021 Wildfire and Ice Storm Emergency Events, Or.PUC Docket No. UE 408.	Alliance of Western Energy Consumers	Regulatory Accounting
In re PacifiCorp 2021 Power Cost Adjustment Mechanism, Or.PUC Docket No. UE 404.	Alliance of Western Energy Consumers	Power Cost Deferral
In re Portland General Electric Company, 2021 Annual Power Cost Variance Mechanism, Or. PUC UE 406	Alliance of Western Energy Consumers	Power Cost Deferral
In re Portland General Electric Company, Application Regarding Amortization of Boardman Deferral, Or.PUC Docket No. UE 410.	Alliance of Western Energy Consumers	Regulatory Accounting
In re the application of Sierra Pacific Power Company d/b/a NV Energy for authority to adjust its annual revenue requirement for general rates charged to all classes of electric customers and for relief properly related thereto, PUC Nv. Docket No. 22-06014.	Smart Energy Alliance and Caesars Enterprise Services, LLC	Revenue Requirement
In re the Application of Dominion Energy Utah to Increase Distribution Rates and Charges and Make Tariff Modifications Ut.PSC Docket No. 22-057-03.	Nucor Steel- Utah	Cost of Service, Rate Spread and Rate Design
In re Joint Application of Nevada Power Company d/b/a NV Energy ("NPC") and Sierra Pacific Power Company d/b/a NV Energy ("SPPC") for approval to merge into a single corporate entity, to transfer Certificates of Public Convenience and Necessity ("CPC") 685 Sub 20, 688, and 688 Sub 6 from SPPC to NPC, and to consolidate generation assets, PUC Nv. Docket No. 22-03028.	Wynn Las Vegas, LLC and Smart Energy Alliance	Merger
In re Puget Sound Energy Requests for a General Rate Revision, Wa.UTC Docket. UE-220026 (cons.).	Alliance of Western Energy Consumers	Revenue Requirement

### BEFORE THE

### PUBLIC UTILITY COMMISSION OF OREGON

**UG 461** 

### **AWEC**

**Opening Testimony of Bradley G. Mullins** 

**EXHIBIT 102** 

### Natural Gas Revenue Requirement Summary (\$000)

	Revenue Requirement		nent	Impact of Adjustments					
Line	Adj.	Description	Net Oper. Income	Rate Base	Rev. Req. Def. / (Suf.)	Pre-Tax Net Oper. Income	Net Oper. Income	Rate Base	Rev. Req. Def. / (Suf.)
1		Avista Initial Filing	\$18,247	\$351,283	10,991				
<u>Impa</u>	act of A	djustments:							
2	A1	Stipulation - Cost of Capital	18,265	351,283	9,339	-	18	-	(1,652)
3	A2	Stipulation - Depreciation Study	18,802	351,622	8,669	678	538	339	(670)
4	A3	Tax Customer Credit Amort.	20,540	351,622	6,399	2,200	1,738	-	(2,270)
5	A4	Meters and IDD#5 Flow Through	22,227	351,622	4,196	-	1,687	-	(2,203)
6	A5	Non-Labor O&M Expense	23,009	351,622	3,175	989	781	-	(1,021)
7	A6	Allocation Factor Adj.	23,030	351,622	3,148	26	21	-	(27)
8	A7	Labor Expense	23,213	351,622	2,909	232	183	<u>-</u>	(239)
9		<b>Adjusted Results</b>	23,213	351,622	2,909	4,125	4,966	339	(8,082)

### BEFORE THE

### PUBLIC UTILITY COMMISSION OF OREGON

UG 461

### **AWEC**

**Opening Testimony of Bradley G. Mullins** 

**EXHIBIT 103** 

JURISDICTION: Oregon DATE PREPARED: 04/25/2023 UG 461 Kaylene Schultz CASE NO: WITNESS: REQUESTER: **AWEC** RESPONDER: Jeanne Pluth Regulatory Affairs TYPE: Data Request DEPT: REQUEST NO.: AWEC - 002TELEPHONE: (509) 495-2204

EMAIL: jeanne.pluth@avistacorp.com

### **REQUEST:**

Reference Schultz workpapers folder "1.00 Results of Operations:" Please provide update results of operations files included in the referenced folder for the year ending December 31, 2022.

### **RESPONSE:**

Please see AWEC\_DR\_002-Attachment A and AWEC\_DR\_002-Attachment B for the two reports as of December 31, 2022.

JURISDICTION:OregonDATE PREPARED: 04/25/2023CASE NO:UG 461WITNESS:Kaylene SchultzREQUESTER:AWECRESPONDER:Megan Kennedy

TYPE: Data Request DEPT: Tax

REQUEST NO.: AWEC –005 TELEPHONE: (509) 495-8144

EMAIL: megan.kennedy@avistacorp.com

### **REQUEST:**

Reference Schultz workpaper "3) Reconcile SCH Ms to DFIT-9.30.2022" Row "86": Please provide a schedule detailing the monthly balances of the Customer Tax Credit deferral accounts approved Avista's 2021 general rate case. Please provide the detail over the period since the accounts were initiated through the most recent month available. Please include detail of all amounts accrued to the balances; all amounts amortized from the balance, and any other adjustments to the monthly balances.

### **RESPONSE:**

See AWEC DR 005 Attachment A for the Oregon Gas Schedule.

OR Gas Sch 486 Tax Customer Credit

	254393	Deferral /		254393		
Month	Beg Bal	True Up	Amort	End Bal	190393	Rate Base
202105	(21,446,298)	(50,603.35)		(21,496,901)	4,514,349	(16,982,552)
202106	(21,496,901)	(50,603.35)		(21,547,504)	4,524,976	(17,022,528)
202107	(21,547,504)	(50,603.35)		(21,598,108)	4,535,603	(17,062,505)
202108	(21,598,108)	(50,603.35)		(21,648,711)	4,546,229	(17,102,482)
202109	(21,648,711)	(50,603.35)		(21,699,314)	4,556,856	(17,142,458)
202110	(21,699,314)	(44,805.17)		(21,744,120)	4,566,265	(17,177,855)
202111	(21,744,120)	(50,603.35)		(21,794,723)	4,576,892	(17,217,831)
202112	(21,794,723)	(531,773.78)		(22,326,497)	4,688,564	(17,637,932)
202201	(22,326,497)	(111,795.21)		(22,438,292)	4,712,041	(17,726,251)
202202	(22,438,292)	(111,795.21)		(22,550,087)	4,735,518	(17,814,569)
202203	(22,550,087)	(111,795.21)		(22,661,882)	4,758,995	(17,902,887)
202204	(22,661,882)	(111,795.21)		(22,773,678)	4,782,472	(17,991,205)
202205	(22,773,678)	(111,795.21)		(22,885,473)	4,805,949	(18,079,524)
202206	(22,885,473)	(111,795.21)		(22,997,268)	4,829,426	(18,167,842)
202207	(22,997,268)	(111,795.21)		(23,109,063)	4,852,903	(18,256,160)
202208	(23,109,063)	(111,795.21)	1,335.71	(23,219,523)	4,876,100	(18,343,423)
202209	(23,219,523)	(120,346.81)	52,629.22	(23,287,240)	4,890,320	(18,396,920)
202210	(23,287,240)	(111,795.21)	98,510.18	(23,300,525)	4,893,110	(18,407,415)
202211	(23,300,525)	(111,795.21)	298,066.33	(23,114,254)	4,853,993	(18,260,261)
202212	(23,114,254)	(236,703.31)	351,930.97	(22,999,027)	4,829,796	(18,169,231)
202301	(22,999,027)	(30,904.55)	366,103.86	(22,663,827)	4,759,404	(17,904,424)
202302	(22,663,827)	(30,904.55)	300,340.91	(22,394,391)	4,702,822	(17,691,569)
202303	(22,394,391)	(30,904.55)	330,756.17	(22,094,539)	4,639,853	(17,454,686)

AWEC\_DR\_005 Attachment A.xlsx 1 of 3

OR Gas Sch 486 Tax Customer Cı

Factor for Rev Req 0.7116%

	Net Tariff Rev Credit	AMA Rate	Cumulative Change to	Allowed Return on	Cumulative		Rev Net of Related	
Month	(pre-tax)	Base	Rate Base	Rate Base	Return	A/R	Expenses	FIT Payable
202105								
202106								
202107								
202108								
202109								
202110								
202111								
202112								
202201								
202202								
202203								
202204								
202205								
202206								
202207								
202208	1,716	(17,736,456)	(87,263)	(392)	(392)	(1,716)	1,716	360
202209	53,464	(17,840,431)	(140,760)	(859)	(1,251)	(53,464)	53,464	11,227
202210	99,526	(17,943,932)	(151,255)	(1,045)	(2,296)	(99,526)	99,526	20,900
202211	298,467	(18,038,598)	(4,101)	(412)	(2,708)	(298,467)	298,467	62,678
202212	351,562	(18,104,170)	86,929	379	(2,329)	(351,562)	351,562	73,828
202301	364,350	(18,133,731)	351,736	1,805	(524)	(364,350)	364,350	76,513
202302	296,988	(18,136,030)	564,591	3,450	2,926	(296,988)	296,988	62,368
202303	325,832	(18,112,230)	801,474	5,067	7,993	(325,832)	325,832	68,425

AWEC\_DR\_005 Attachment A.xlsx 2 of 3

OR Gas Sch 486

**Tax Customer Ci** 21% 97.1915% Rev Related Exp Factor

Month	FIT	254393	190393	410
202105				
202106				
202107				
202108				
202109				
202110				
202111				
202112				
202201				
202202				
202203				
202204				
202205				
202206				
202207				
202208	(360)	1,336	(280)	(1,055)
202209	(11,227)	52,629	(11,052)	(41,577)
202210	(20,900)	98,510	(20,687)	(77,823)
202211	(62,678)	298,066	(62,594)	(235,472)
202212	(73,828)	351,931	(73,906)	(278,025)
202301	(76,513)	366,104	(76,882)	(289,222)
202302	(62,368)	300,341	(63,072)	(237,269)
202303	(68,425)	330,756	(69,459)	(261,297)

AWEC\_DR\_005 Attachment A.xlsx 3 of 3

JURISDICTION: Oregon DATE PREPARED: 5/1/2023

UG-461 CASE NO.: WITNESS: Joel Anderson REQUESTER: AWEC RESPONDER: Joel Anderson TYPE: Data Request DEPT: Regulatory Affairs REQUEST NO.: AWEC - 007TELEPHONE: (509) 495-2811

EMAIL: joel.anderson@avistacorp.com

### **REQUEST:**

Reference Anderson Workpaper "Exhibit 901 and 902 Anderson (Avista):" Tab "Exh 901 - Inc Investment:"

- a. Please provide workpapers used to calculate the estimated design day load factors on row 29.
- b. Please provide design day demands for each rate schedule.
- c. Please confirm that transportation service on schedule 456 is an interruptible schedule.
- d. Please provide workpapers used to calculate the levelized plant cost factors in cells "F15," "F20," and "F40"

#### **RESPONSE:**

- a. Please see AWEC\_DR\_007 Attachment A. The requested information is on tab "LF Calc" in row 26.
- b. Please see AWEC\_DR\_007 Attachment A. The requested information is on tab "LF Calc" in row 25.
- c. Yes, schedule 456 is an interruptible schedule.
- d. Please see AWEC DR 007 Attachment B. The requested information is in cell "L12".

JURISDICTION:OregonDATE PREPARED: 06/26/2023CASE NO:UG 461WITNESS:Joe Miller

REQUESTER: AWEC RESPONDER: Marcus Garbarino TYPE: Data Request DEPT: Regulatory Affairs REQUEST NO.: AWEC – 009 TELEPHONE: (509) 495-2567

EMAIL: marcus.garbarino@avistacorp.com

### **REQUEST:**

Reference Avista's Response to Staff Data Request 147: Please provide an updated version of the referenced workpapers based on Avista's most recent forecast through the end of 2023.

#### **RESPONSE:**

Please see AWEC\_DR\_009 Attachment A for the requested information. Note that each schedule has its analysis performed on a separate tab within the workbook. Also note that the forecasted changes to the PGAs and amortizations of other deferrals are based on current information/inputs and will change when the actual filings requesting changes to the tariff rates are made based on updated inputs and actual deferral balances.

### Below is a summary of the assumptions used for the forecasted rates effective 1/1/2024:

<u>Base rates</u> – These values came from Exhibit 1003 Miller workpapers ("Rate Design" tab) filed with this case and represent the proposed basic charges and base rate per therm by schedule.

<u>PGA (Schedule 461)</u> – Using the commodity WACOG calculation workbook from UG-438 (2022 PGA filing), we updated the forecasted forward commodity WACOG using 60-day average pricing as of 6/22/2023, actual executed hedges through May 2023, and the current forecasted loads for Nov 23' – Oct 24'. No other inputs to the commodity WACOG calculation were adjusted as we do not believe changes will be material. Also, there was no adjustment made to the demand WACOG compared to the amount included in current rates as there is not expected to be a material change.

<u>PGA (Schedule 462)</u> – This deferral amortization rate is based on the current forecasted deferral and residual amortization balances as of 6/30/2023 and current forecasted loads for Nov 23' – Oct 24'.

<u>COVID Deferred Costs (Schedule 467)</u> – This surcharge amortization is expected to expire on or before 11/1/2023.

<u>Public Purpose Funding (Schedule 469)</u>, <u>Intervenor Funding (Schedule 476)</u>, <u>Regulatory Fee Amortization (Schedule 482)</u>— These amortization rates are not expected to change materially between now and 1/1/2024.

<u>Decoupling (Schedule 475)</u> – This deferral amortization rate is based on the decoupling deferral balance as of 12/31/2022 that will be used to set the rate effective 11/1/2023.

<u>Tax Customer Credit (Schedule 486) and Deferred Tax Credit (Schedule 487)</u> – These amortization rates will not change on, or before, 1/1/2024.

<u>LIRAP (Schedule 493)</u> – The final deferral is not known, however, the current estimate is that it will increase from an annual revenue of approximately \$250k per year up to approximately \$1M per year (4 times the current rate).

<u>Climate Protection Program (CPP) Costs (Schedule TBD)</u> – The Company estimates it will need to purchase approximately 30,000 Community Climate Investment (CCI) credits in 2023 to comply with CPP for 2022 emissions at a cost of \$123/credit resulting in a forecasted surcharge rate to collect approximately \$4 million spread evenly on a per therm basis across all schedules with a requested effective on or before 1/1/2024.

JURISDICTION:OregonDATE PREPARED: 06/27/2023CASE NO:UG 461WITNESS:Joe Miller

REQUESTER: AWEC RESPONDER: Shawn Bonfield TYPE: Data Request DEPT: Regulatory Affairs REQUEST NO.: AWEC – 010 TELEPHONE: (509) 495-2782

EMAIL: shawn.bonfield@avistacorp.com

### **REQUEST:**

Reference Avista's Response to Staff Data Request 147, Tab "CPP Costs,": Please provide details supporting Avista's estimate of \$4,000,000, including detail of each type of compliance instrument included in the estimated amount. If Avista has an updated estimate of CPP costs, please also provide the updated estimate.

### **RESPONSE:**

Avista's estimate of \$4,000,000 for CPP Costs consists of the costs to purchase Community Climate Investment (CCI) credits to cover its 2022 actual emissions and the estimated costs of offering an energy efficiency program to interruptible customers in 2023. Regarding CCIs, Avista must purchase 29,716 credits to cover its emissions for 2022 at a price of \$123 per credit, which amounts to \$3,655,068. The Department of Environmental Quality (DEQ) has indicated that CCIs will be available for purchase in the Fall of 2023, which as soon as available, Avista intends to purchase this amount. Regarding the energy efficiency program for interruptible customers, based on an agreed upon budget with the Energy Trust of Oregon, Avista is estimated to spend \$338,184 on the program in 2023. Between the CCIs and the energy efficiency expense, this amounts to an estimate of \$3,993,252.

Avista does not have an updated estimate at this time for the CPP costs it may incur in 2023 that it will seek recovery of beginning November 1, 2023. Avista continues to explore an energy efficiency program for transport customers that may launch in 2023. If this happens, it will increase the estimate of CPP costs beyond the current \$4,000,000 estimate.

JURISDICTION: Oregon DATE PREPARED: 7/5/2023

UG-461 CASE NO.: WITNESS: Joel Anderson REQUESTER: AWEC RESPONDER: Joel Anderson TYPE: Data Request Regulatory Affairs DEPT: REQUEST NO.: AWEC - 014TELEPHONE: (509) 495-2811

EMAIL: joel.anderson@avistacorp.com

### **REQUEST:**

Reference Avista's response to AWEC Data Request 007, Attachment A, Tab "LF Calc," cell "I25": Please explain why the design day demand in the referenced cell is higher than the total contract demand in Tab "LG Cust", cell "F92."

#### **RESPONSE:**

Please see the Company's response in AWEC\_DR\_014C for the requested information. AWEC DR 014C is CONFIDENTIAL SUBJECT TO GENERAL PROTECTIVE ORDER.

For purposes of calculating "Estimated Design Day Usage", the Average Daily Usage for Schedule 456 is divided by the Design Day Load Factor. In AWEC Data Request 007, there was an error on line 92 in the "Lg Cust" tab. The totals on line 92 did not include two lines of data. Also, there were some customers that moved between schedules during the year causing a small difference between the load in tab "Lg Cust" and the load in tab "LF Calc". Attached is an updated worksheet (AWEC DR 014C Confidential Attachment A) showing these two changes.

JURISDICTION: Oregon DATE PREPARED: 7/5/2023

UG-461 CASE NO.: WITNESS: Joel Anderson REQUESTER: **AWEC** RESPONDER: Joel Anderson TYPE: Data Request Regulatory Affairs DEPT: REQUEST NO.: AWEC - 015TELEPHONE: (509) 495-2811

EMAIL: joel.anderson@avistacorp.com

### **REQUEST:**

Reference Avista's response to AWEC Data Request 007, Attachment A, Tab "456": Does Avista agree that at a Design Day DDH of 61, as used for the other rate schedules, Schedule 456 would have a design day demand of 135,885 therms based on Avista's regression modelling? If yes, please explain why the weather predicted value is so different from the 302,408 therms that Avista assumed for design day throughput for Schedule 456? If no, please provide the corrected value.

### **RESPONSE:**

Yes, using a Design Day DDH of 61 for schedule 456 would result in a design day demand of 135,885. However, a DDH of 61 is used for other rate schedules because they are considered weather sensitive and customers on schedule 456 are not considered weather sensitive. Because of this, demand for schedule 456 is based on the maximum contract amount as shown on tab "LG Cust" in AWEC\_DR\_014 Attachment A rather than design day DDH.

JURISDICTION: Oregon **DATE PREPARED: 06/27/2023** UG 461 CASE NO: WITNESS: Kevin Holland REQUESTER: AWEC RESPONDER: Tom Pardee TYPE: Data Request Gas Supply DEPT: REQUEST NO.: AWEC - 018TELEPHONE: (509) 495-2159

EMAIL: tom.pardee@avistacorp.com

### **REQUEST:**

Please provide actual system peak day throughput by month for each rate schedule over the period January 1, 2017 through the most recent month available. For each monthly peak day, please specify the date and identify the Design Day DDH at Medford.

#### **RESPONSE:**

An actual system peak day by rate schedule is not possible to provide at anything other than a summary level. Avista's billing system captures rate schedule but is only available monthly and would capture only monthly billed volumes. The monthly billed dates are scattered throughout the month and should not be considered accurate to include only volumes for each specific calendar month. Additional information needs to be provided to define "system peak day" as it may or may not include certain customer classes like Transport. The same clarification is needed for the term "DDH" as its definition is unclear.