UG 284 Joint Testimony/ 103 Gardner, et.al.

# PUBLIC UTILITY COMMISSION OF OREGON

UG 284

# **STAFF/AVISTA/NWIGU/CUB EXHIBIT 103**

Joint Testimony in Support of Amended Stipulation In the Matter of Avista's Request for a General Rate Revision

March 6, 2015

- 1 **Q.** Please state your names and positions.
- A. Our names are Marianne Gardner, Patrick D. Ehrbar, Bob Jenks, and Edward Finklea.
  Our qualifications were previously provided in Exhibit 100 (Joint Testimony in
  Support of Stipulation filed on January 21, 2015).

5 Q. What is the purpose of your joint testimony?

- A. The purpose of our joint testimony is to describe and support the Amended
  Stipulation, filed on March 6, 2015, between Commission Staff, CUB, NWIGU, and
  the Company in Docket UG 284 (the "Amended Stipulation"). The Amended
  Stipulation responds to the concerns raised in Commission Order No. 15-054.
- 10 The Amended Stipulation is the product of settlement discussions, open to all parties 11 to the UG 284 Docket. The Amended Stipulation between the Parties, resolves all 12 issues, including revenue requirement and cost of capital issues, as well as rate spread 13 and rate design.
- 14 **O.** Have you prepared any Exhibits?

A. Yes. The Parties' Exhibit 104 is the Amended Stipulation filed with the Commission
on March 6, 2015.

17

### **Procedural History**

### 18 Q. Please describe the procedural history leading up to this Amended Stipulation.

- A. On September 2, 2014, Avista filed revised tariff schedules to effect a general rate
   increase for Oregon retail customers of \$9,140,000, or 9.1 percent of its annual
   revenues. The filing was suspended by the Commission on September 8, 2014.
- 22 On January 5, 2015, Staff served on all of the Parties its report of issues and proposed
- adjustments to Avista's revenue requirement filing. Staff's report was provided for

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settlement purposes only. Pursuant to Administrative Law Judge Patrick Power's
 Prehearing Conference Memorandum of September 24, 2014, settlement conferences
 were held on December 15, 2014, and January 13, 2015.

On January 21, 2015, the Parties filed a Stipulation resolving all issues among
themselves in this Docket. Joint Testimony in support of the Stipulation was
subsequently filed on January 28, 2015. In addition, Staff filed separate testimony on
January 29, 2015.

8 On February 23, 2015, the Commission issued Order No. 15-054, rejecting the 9 Stipulation and ordering further proceedings. In doing so, the Commission expressed 10 concerns over the early rate implementation credit, rate spread, and the customer 11 count tracking mechanism.

The Parties have again conferred and, by means of the Amended Stipulation, have 12 13 agreed to settle all issues in this Docket, while also addressing concerns raised by the Commission in its Order rejecting the original settlement Stipulation. The Amended 14 Stipulation eliminates both the "early rate implementation credit" and the "customer 15 16 count tracking mechanism." The Parties have also proposed a rate spread which, while different than what was contained in the original settlement Stipulation, is more 17 consistent with Avista's original rate spread as filed on September 2, 2014. 18 19 Additional support is being provided in this Joint Testimony for the revised spread of 20 the settlement rates. Finally, the proposed effective date has been moved from March 21 1, 2015, to April 16, 2015.

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1		<u>Revenue Requirement for Base Rate Change on April 16, 2015</u>
2	Q.	What is the overall increase in revenue and timing of the change in rates agreed
3		to by the Parties in the Amended Stipulation?
4	A.	The Parties support reducing Avista's requested revenue requirement to reflect the
5		adjustments discussed later in this Joint Testimony. The adjustments amount to a
6		reduction in Avista's originally requested revenue requirement increase from \$9.140
7		million to a base revenue increase of \$5.262 million <sup>1</sup> , with the new rates effective on
8		April 16, 2015. The implementation date remains an integral part of the Amended
9		Stipulation. The Amended Stipulation represents the settlement of all revenue
10		requirement issues in the Company's filing.
11	Q.	How does the Amended Stipulation differ from the earlier Stipulation filed on
12		January 21, 2015, that was rejected by the Commission?
13	A.	The Amended Stipulation (Exhibit No. 104) directly addresses the three areas of
14		concern expressed by the Commission in its Order:
15		1) It <u>removes</u> the "Customer Count Tracking Mechanism." Although the customer
16		tracking mechanism was not intended to establish any precedent or going-
17		forward policy, we appreciate the Commission's concerns and actively
18		responded to the Commission direction and removed this mechanism;

<sup>&</sup>lt;sup>1</sup> Included in the \$5.262 million base revenue increase is the revenue requirement of \$0.262 million related to Aldyl A Pipe Replacement. This revenue requirement was approved for recovery in Phase 2 of Avista's last general rate case, UG-246. Currently, the revenue requirement for Phase 2 Aldyl A Pipe Replacement Costs is being recovered through tariff Schedule 497. Consistent with the provisions of Schedule 497, the energy rates charged in that schedule will end at such time as the costs associated with the Phase 2 Aldyl A Pipe Replacement are included in base rates in this general rate case. Accordingly, the rates under Schedule 497 will be set at \$0.00/therm on the effective date of the tariffs filed in compliance with the Commission order in this docket. We note that the prior Stipulation was based on a permanent rate increase of \$6.112 million, and included a \$0.850 million offset.

1		2) It <u>eliminates</u> the "early rate implementation credit" as an express adjustment;
2		instead the value of early implementation is reflected in both the lower base
3		revenue requirement of \$5.262 million in the Amended Stipulation, as compared
4		with the \$6.112 million base revenue requirement increase in the rejected
5		Stipulation (Exhibit No. 101), as well as pushing back the implementation date
6		for the new rates to April 16, 2015. This later date will bypass most of the 2014-
7		2015 heating season; and,
8		3) It proposes a rate spread which eliminates any reductions to certain customer
9		classes contained in the original Stipulation. Additional support is being provided
10		in this Joint Testimony for the revised spread of the settlement rates. This rate
11		spread is more consistent with Avista's proposal contained in its original filing.
12	Q.	What is the new revenue requirement in the Amended Stipulation and its
13		proposed effective date?
14	A.	After taking into account the above modifications in the Amended Stipulation, the
15		adjusted base revenue requirement is reduced from \$6.112 million to \$5.262 million,
16		and is made effective on April 16, 2015, instead of March 1, 2015. This delay, in and
17		of itself, will reduce Avista's expected revenue in 2015 from the settlement rates by
18		approximately \$745,000. <sup>2</sup>
19		<b>Removal of Customer Count Tracking Mechanism</b>
20	Q.	Will you please first explain why the Parties have removed the "customer count

21 tracking mechanism" as part of the Amended Stipulation?

 $<sup>^{2}</sup>$  The value to Avista from earlier implementation of the settlement rates drops from approximately \$1.5 million as of March 1, 2015 to approximately \$730,000 on April 16, 2015. As explained below, the latter value informed the judgment and negotiating positions of the Parties in arriving at a settlement of the various issues making up the overall revenue requirement.

- A. Yes. In its Order No. 15-054, at pages 5-6, rejecting the earlier Stipulation, the
  Commission found that the proposed customer count tracking mechanism was not
  supported by a sufficient rationale, that it presented a "policy" decision, was contrary
  to standard ratemaking practices, and raised questions as to whether the mechanism
  was meant to be permanent or generic to all utilities.
- This mechanism was not intended to become permanent, precedential or policysetting so as to be applied generically to other utilities; it was expressly set to expire when new base rates were established in Avista's next general rate case. In that sense, it was not intended to establish policy; rather it was intended to resolve a dispute between the Parties related to the Company's load forecast adjustment in this case. Accordingly, this mechanism had been included as a means for reaching a compromise on Staff's proposed load forecast adjustment.
- Both the PUC and Avista recently added staff responsible for load forecasts and it is our intention to hold one or more informal workshops for the purposes of sharing ideas and information in a collegial and collaborative manner on forecasting methods for Avista sales and revenues.

17

### **Elimination of Early Rate Implementation Credit**

Q. Would you explain why the Parties have eliminated the "early rate
 implementation credit" as part of the Amended Stipulation?

A. Yes. In its Order rejecting the Stipulation, the Commission observed that there was no evidence or discussion in the record explaining the derivation of the early rate implementation credit or why it was necessary to implement rates early. Moreover, it

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1 questioned why the credit would be applied to all customers, even those receiving rate 2 decreases. (See Order No. 15-054 at 5.)<sup>3</sup>

Avista and the Parties recognize that there is value to the Company in implementing new rates earlier than the end of the suspension period, in this case, July 3, 2015. As in previous settlements, the Parties acknowledged that value and it formed the backdrop for negotiating various adjustments; i.e., each party formulated their settlement positions on issues, taking into account the rate effective date. In the case of Avista, it chose to further compromise on various issues, with the early implementation date in mind.

The proposed implementation of new settlement rates prior to the end of the 10 suspension period is not unique to this settlement. Indeed, in the last three settlement 11 Stipulations approved by this Commission, rates were implemented before the end of 12 13 the statutory period: Docket No. UG-186 (5.5 months early); Docket No. UG-201 (4.5 months early); and Docket No. UG-246 (4.5 months early). In none of these 14 cases was there an explicit "early rate implementation credit" - it was, as with the 15 case of the Amended Settlement, simply factored into the settlement calculus of each 16 17 party.

<sup>&</sup>lt;sup>3</sup> Pursuant the directive of Administrative Law Judge Patrick Power on page 2 of the Prehearing Conference Memorandum dated September 24, 2014, in this Docket, with new rates effective earlier than the end of the statutory suspension period, the calculation of additional net revenue, or value, to the Company from implementing a base revenue increase of \$5.262 million on April 16, 2015 instead of July 3, 2015, is approximately \$730,000. (The previously agreed-upon March 1, 2015 implementation date would have provided additional net revenue of approximately \$1.5 million.) The April 16, 2015 effective date is prior to the expiration of the statutory suspension period (July 3, 2015), but after most of the heating season (which reduces the value of early implementation). Each party, in developing their respective positions, has already taken the impact of an early implementation into consideration when agreeing to the base revenue increase of \$5.262 million.

Early implementation in this case will address what all Parties recognize is a 1 revenue shortfall during the 2015 rate period. For the twelve months ending 2 December 31, 2014, Avista has represented that its weather-normalized earned return 3 on equity is 7.0 percent, and that under-earning will persist until new rates are put 4 into effect.<sup>4</sup> Because the Parties are in agreement that there is an existing revenue 5 shortfall, and because the settled revenue increase captures each Party's view as to the 6 value of early implementation, the Parties support early implementation with an 7 effective date for service on and after April 16, 2015. 8

In sum, early implementation of settlement rates is an important factor in the settlement process that allows for negotiated trade-offs on a variety of issues. It also streamlines the litigation process by allowing for earlier settlement opportunities that can avoid protracted litigation where the parties can come to agreement on the need for some appropriate level of rate relief. If the value of early implementation of rate increases was not available to be captured in an overall settlement, that could incent parties to continue to litigate such that the full suspension period would take place.

16

### **Resolution of Rate Design and Rate Spread Issues**

17Q.Turning now to rate spread, the Commission stated that "[a]bsent compelling18evidence that warrants more immediate action, however, we are not inclined to19raise some rates while reducing others" (See Order 15-054 at 5). What have the20Parties done in the Amended Stipulation in response to this commission21directive?

<sup>&</sup>lt;sup>4</sup> Presently authorized ROE is 9.65 percent, established in Docket No. UG-246.

1	A.	While the Parties may disagree on whether "compelling evidence" exists in this case
2		for a reduction to certain customer classes, in the Amended Stipulation the Parties
3		have agreed, for purposes of this docket only, upon a rate spread that eliminates any
4		reductions to certain customer classes contained in the original Stipulation, thereby
5		addressing the Commission's concerns. Tables 2 and 3, discussed later in this Joint
6		Testimony, show the spread of rates by customer schedule <sup>5</sup> on both a total revenue and
7		margin basis. This rate spread is more consistent with Avista's rate spread proposal
8		set forth in its general rate filing for this case.

- 9 Q. Did the Company present the long-run incremental cost study as part of its
  10 initial filing?
- 11 A. Yes. Company witness Mr. Miller, in Exhibit No. 801, presented the Company's
- 12 natural gas long-run incremental cost (LRIC) study.<sup>6</sup> In addition, in Exhibit No. 802,
- Mr. Miller provided the functional component classification of the Company's
   proposed revenue requirement.
- 15 Q. What were the results of the Company's LRIC study?
- 16 A. The results of Avista's LRIC study, adjusted for Staff agreed-upon revisions, are
- 17 provided in Table No. 1, below:

<sup>&</sup>lt;sup>5</sup> It is not uncommon for settlements to address the cost of service disparities between rate schedules, by increasing rates for some schedules while reducing rates for others in order to achieve a rates-to-marginal cost ratio that is closer to unity. In the most recent Commission-approved all-party settlement in Avista's 2013 general rate case, Docket No. UG-246, some schedules received a rate increase and others received a decrease. In addition, in Northwest Natural's last general rate case, Docket UG 221, the Commission approved the proposed settlement in that proceeding, which included a 5 percent reduction to any rate schedule receiving a zero percent base margin increase under Northwest Natural's original proposed rate spread, while all other schedules received an increase. Of course, these stipulations contained non-precedent clauses, such as: No Party shall be deemed to have agreed that any provision of this Stipulation is appropriate for resolving the issues in any other proceeding.

<sup>&</sup>lt;sup>6</sup> A long-run incremental cost study is an engineering-economic study which estimates the incremental annual cost of providing natural gas service to customers segregated into groups by rate schedule. When applied to current results of operations, the study indicates the adequacy of current rates compared to costs. The study results are used as one of the guidelines in determining the appropriate rate spread among rate schedules.

1	Table No. 1: Avista's LRIC Study Summary	<u>v Results by Schedule</u>
		LRIC Summary
2		<b>Relative Margin-to-Cost</b>
2	Customer Class	Present Rates
3		
4	Residential Service Schedule 410	0.99
4	General Service Schedule 420	0.91
5	Large General Service Schedule 424	1.75
5	Interruptible Sales Service Schedule 440	1.41
C	Seasonal Sales Service Schedule 444	1.68
6	Special Contracts Schedule 447	1.24
7	Transportation Service Schedule 456	<u>1.59</u>
7	Total Oregon Natural Gas	1.00
8	Table No. 1 sets forth the Company's I	LRIC study results by schedule and
9	incorporates certain Staff modifications that	t were agreed to by the Parties for
10	purposes of settlement. <sup>7</sup> While all Parties to the	ne Amended Stipulation do not agree to
11	the specifics of the LRIC study prepared by	the Company (and concurred with by
12	Staff), and do not believe it should be precede	ential, all Parties do agree, for purposes
13	of this settlement only, that it forms a sufficient	nt basis for the rate spread agreed upon
14	as part of this settlement.	
15	Avista contends, and Staff concurs, that the	results of Avista's LRIC study indicate
16	that general service (primarily commercial) c	sustomers on Schedule 420 are paying
17	less than their relative cost of service, w	while large general (Schedule 424),
18	interruptible (Schedule 440), seasonal (Sched	ule 444), and transportation (Schedule
19	456) service customers are paying more	than their relative cost of service.

<sup>&</sup>lt;sup>7</sup> The Company agrees, and the Parties support, that in future rate cases filed by the Company, it will make the following adjustments to its Long Run Incremental Cost study:

<sup>1.</sup> Natural Gas Planning will be allocated on a volumetric basis rather than on a customer-count basis.

<sup>2.</sup> Core main costs, estimated on a LRIC/as-new basis, will be defined as total main costs minus main extension costs.

<sup>3.</sup> Storage investment will be allocated on the basis of January sales rather than annual sales.

Residential service customers on Schedule 410 are just below parity (1.00) on a
 relative margin-to-cost basis.

3 Q. Therefore, what is the agreement of the Parties relating to rate spread?

A. The Parties agree there is no precedent being established by the agreed-upon, onetime rate spread, and all support the spread of the April 16, 2015, overall base
revenue increase of \$5.262 million to the Company's service schedules as shown in
Table No. 2:

8	<u>Table No. 2:</u>	P	roposed	Les	s Currently	Net	Percent Increase
	Customer Class	Bas	e Revenue	А	pproved	Revenue	on Billed
9		A	ljustment	Sch	edule 497 *	Increase	Revenue
	Residential Service Schedule 410	\$ 3	3,474,029	\$	183,000	\$ 3,291,029	5.2%
10	General Service Schedule 420	\$ 1	,793,971	\$	85,000	\$ 1,708,971	6.0%
	Large General Service Schedule 424	\$	(1,000)	\$	(1,000)	\$ -	0.0%
11	Interruptible Sales Service Schedule 440	\$	3,000	\$	3,000	\$ -	0.0%
	Seasonal Sales Service Schedule 444	\$	-	\$	-	\$ -	0.0%
12	Special Contracts Schedule 447	\$	-	\$	-	\$ -	0.0%
	Transportation Service Schedule 456	\$	(8,000)	\$	(8,000)	\$ -	<u>0.0%</u>
13	Total Oregon Natural Gas	\$ 5	5,262,000	\$	262,000	\$ 5,000,000	4.9%

14 \* See paragraph 7 of the Amended Stipulation discussing elimination of Schedule 497.

The Parties have not agreed to increase the residential and general service rates 15 16 beyond what the Company had originally filed. (See Order 15-054 at 5). In the Company's original filing, Avista proposed to increase rates, on a margin basis, by 17 19.2 percent for residential service (Schedule 410) and 26.6% for general service 18 19 (Schedule 420). Under the terms of the Amended Stipulation, the proposed rate 20 increase on a margin basis for Schedule 410 is 10.5 percent and for Schedule 420 is 14.6 percent, both of which are below the increases originally proposed by the 21 22 Company. This is shown in Table No. 3 below:

23

1	Table No. 3:	Avista Proposed	Amended Stipulation
2		Revenue Increase	Net Revenue
2	Customer Class	as a Percentage	Increase as a
3		of Margin	Percentage of Margin
	Residential Service Schedule 410	19.2%	10.5%
4	General Service Schedule 420	26.6%	14.6%
_	Large General Service Schedule 424	0.0%	0.0%
5	Interruptible Sales Service Schedule 4	40 0.0%	0.0%
6	Seasonal Sales Service Schedule 444	0.0%	0.0%
0	Special Contracts Schedule 447	0.0%	0.0%
7	Transportation Service Schedule 456	<u>0.0</u> %	<u>0.0</u> %
	Total Oregon Natural Gas	19.2%	10.5%
8	5		
9		the increase by service schedule	is shown on Page 1
10	Attachment B to the Amended	Supulation (Exhibit 104).	
11	Q. What other terms associated	d with rate design are containe	ed in the Amended
12	Stipulation?		
13	A. The Parties support the follow:	ing rate design: For Residential S	ervice Schedule 410,
14	the monthly customer charge w	vill remain at the current \$8.00. T	he monthly customer
15	charge for General Service Sch	nedule 420 will be increased by \$2	2.00 per month, from
16	\$12.00 to \$14.00.		
17	The present and proposed bas	e rates, as well as the increases to	all rate components
18	within the schedules, are sho	own on Page 2 of Attachment	B to the Amended
19	Stipulation (Exhibit 104).		

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1		Agreed-Upon Revenue Requirement
2	Q.	What revenue requirement adjustments to Avista's originally-filed case are
3		included in the Amended Stipulation (Exhibit 104)?
4	A.	Table No. 1, at page 4 of the Amended Stipulation is reproduced below, and provides
5		a summary of the adjustments to Avista's originally-filed case. Staff will also present
6		testimony to supplement its testimony as filed earlier in support of the prior
7		stipulation. In comparison to the prior stipulation, the Amended Stipulation changes
8		the recommended revenue requirement in only two areas-Capital Additions and
9		Property Tax. Both of those cost components have been decreased, resulting in a
10		reduction to the proposed revenue requirement from \$6.112 million to \$5.262 million.

	(\$000s of Dollars)	Revenue	BASE
		Requirement	Rate Base
Am	ount as filed:	\$9,140	\$198,44
Adj	ustments:		
а	Rate of Return		
	Adjusts return on equity to 9.50%, long-term debt cost to 5.452%, with a common stock equity		
<u> </u>	component of 51%, and overall Cost of Capital of 7.516%.	(853)	-
b	Revenue Sensitive - uncollectible rate and state tax rate		
	Revises the State Income Tax (SIT) rate to factor in future use of SIT credits. These changes impact the Conversion Factor and adjustment "f" below.	(147)	-
с	Uncollectibles	(147)	-
C	Reduces the Company's uncollectible expense by adjusting the 3-year historical average.	(20)	-
d	Working Cash	(39)	
u	Removes the additional working capital rate base adjustment to include only materials and		
	supplies.	(501)	(4,64
е	Interest Synchronization		<u> </u>
	Includes the flow through of the federal and state tax impact on rate base adjustments due to		
	the change in the cost of debt.	61	-
f	State Taxes		
	Revises level of SIT to an agreed-upon level.	(317)	-
g	Escalation		
3	Reduces non-labor expense based on a lower forecasted inflation factor (CPI) for calendar		
	years 2014 and 2015 expenses.	(97)	-
h	Advertising and Marketing		
	This reduces advertising and marketing expenses based on lower inflation factors for 2014		
	and 2015 expenses.	(40)	-
i	D&O Insurance		
	This reduces the Company's D&O insurance to exclude 50% of various D&O layers.	(31)	-
j	Various A&G Expenses		
	Revises the Company's expected administrative and general expenses related to meals and	(44)	-
k	other expenses. Capital Additions	(44)	-
n	Adjusts capital additions to remove a vehicle included in Oregon plant additions in error.	(4)	(3
Т	Distribution O&M	(7)	
-	Reduces the Company's Atmospheric Testing expense and adjusts for revised CPI.	(602)	-
m	Other Gas Supply Expense	X 1	
	Reduces the Company's natural gas supply expense to an agreed-upon level.	(60)	-
n	Memberships and Dues		
	Reduces the Company's membership and dues expense to an agreed-upon level.	(3)	-
0	Regulatory Commission Expense		
	Reduces the Company's regulatory commission expense to an agreed-upon level.	(76)	-
р	Allocation Factors		
	Includes a reduction in allocated expense to an agreed-upon level.	(100)	-
q	Incentives		
	Includes reduction to incentives to agreed-upon level.	(11)	(7
r	Wages & Salaries		
	Revises wages and salaries related to overtime, full-time employee equivalents (FTE), associated payroll taxes, and applicable depreciation expense related to the reduction to rate		
	base and an update to CPI.	(108)	-
s	Medical Benefits		
	Includes a reduction to medical expenses to an agreed-upon level.	(170)	-
t	Pensions		
	Removes the Company's net prepaid pension asset from rate base and revises the		
	Company's pension expense to an agreed-upon level.	(282)	(4,3
u	Property Tax		
	Adjusts property tax expense to an agreed-upon level.	(426)	5) ·
v	Insurance	(22)	
	Includes updates to the Company's insurance expense.	(28)	
	Total Adjustmenter	(\$3.070)	(\$0.0
	Total Adjustments:	(\$3,878)	(\$9,0
Adj	usted Base Revenue Requirement & Rate Base - Effective April 16, 2015:	\$5,262	\$189,3
	Expiration of Schedule 497	(\$262)	
Inter of	Revenue Increase Effective April 16, 2015	\$5,000	\$189,37

# Q. What is the basis of the Amended Stipulation relating to Issue (a), Rate of Return Adjustment?<sup>8</sup>

4	(	Originally Filed Cos	st of Capita	l
5		Percent of <u>Total Capital</u>	<u>Cost</u>	<u>Component</u>
·	Long-term Debt	49.0%	5.56%	2.72%
,	Common Equity	51.0%	9.90%	5.05%
5	Total	100.0%		7.77%

3 A. The Company's original filed requested cost of capital was as follows:

This adjustment revises the Company requested cost of capital to a capital structure 9 comprised of 51 percent common stock equity and 49 percent long-term debt, with a 10 return on equity (ROE) of 9.50 percent, and cost of debt of 5.452 percent. The 11 revised cost of debt of 5.452 percent reflects the most recent financings of the 12 13 Company, which lowers the overall cost of debt from the 5.56 percent included in the original filing. The 9.50 percent ROE, combined with the 51 percent equity layer, is 14 a negotiated rate that the Parties support as reasonable, and reflects the give and take 15 16 on other issues in the case. This combination of capital structure and capital costs produces a rate of return of 7.516 percent, as shown in the table below: 17

18		Agreed-upon Cost	of Capital	
19 20		Percent of <u>Total Capital</u>	<u>Cost</u>	<u>Component</u>
20	Long-term Debt	49.0%	5.452%	2.671%
21	Common Equity	51.0%	9.500%	4.845%
	Total	100.0%		7.516%

<sup>8</sup> Much of this testimony is duplicative of the testimony filed in support of the original stipulation. It is provided again here for ease of reference.

1	Q.	Please explain the basis of the Amended Stipulation relating to Issue (b),
2		<b>Revenue Sensitive – Uncollectible Rate and State Tax Rate Adjustment?</b>
3	A.	This adjustment revises the State Income Tax (SIT) rate included in the Company's
4		direct filing to factor in future use of SIT credits expected during the rate year. This
5		adjustment also revises the uncollectible rate to 0.5313 percent calculated on a three-
6		year historical average. These changes impact the Conversion Factor and adjustment
7		Issue (f) below.
8		The result of this adjustment decreased the Company's requested revenue
9		requirement by \$147,000.
10	Q.	Please explain the basis of the Amended Stipulation relating to Issue (c),
11		Uncollectibles Adjustment?
12	А.	This adjustment reduces the Company's uncollectible expense by adjusting the three-
13		year historical average used to estimate the level of uncollectible customer accounts
14		receivable during the rate year.
15		The result of this adjustment decreased the Company's requested revenue
16		requirement by \$39,000.
17	Q.	Please describe Issue (d), the Working Capital Adjustment?
18	А.	In the Company's direct filing, the Company included an increase to total rate base
19		for the Company's calculated cash working capital using the Investor Supplied
20		Working Capital (ISWC) method. The Parties agreed, for settlement purposes, to
21		remove the Company's proposed working capital adjustment, including in rate base
22		only its inventory of materials and supplies.

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1		The result of this adjustment decreased the Company's requested revenue
2		requirement by \$501,000 and rate base by \$4,641,000.
3	Q.	What is the basis of the Amended Stipulation relating to Issue (e), the Interest
4		Synchronization Adjustment?
5	A.	This adjustment is simply a flow-through adjustment for the federal and state tax
6		impact of the cost of debt component of rate of return, and increases the Company's
7		requested revenue requirement by \$61,000.
8	Q.	Please explain the basis of the Amended Stipulation relating to Issue (f), State
9		Taxes Adjustment.
10	A.	This adjustment reduces the level of SIT to an agreed-upon level, including the
11		impact of the future use of SIT credits expected during the rate year as noted in Item
12		(b) above.
13		The result of this adjustment reduced the Company's requested revenue requirement
14		by \$317,000.
15	Q.	What formed the basis for the agreement on Issue (g), Expense Escalation
16		Adjustment?
17	A.	In the Company's direct filing, the Company included increases to non-labor O&M
18		and A&G expenses based on forecasts through 2015. The Company used a CPI of
19		2.1 percent year over year for 2014 and 2015. The Parties agreed, for settlement
20		purposes, to use a lower forecasted inflation factor to determine the 2014 and 2015
21		expense levels.
22		The result of this adjustment decreased the Company's requested revenue
23		requirement by \$97,000.

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1	Q.	Please explain the basis of the Amended Stipulation relating to Issue (h),
2		Advertising and Marketing Adjustment.
3	A.	In the Company's direct filing, the Company included increases to advertising and
4		marketing expenses based on forecasts through 2015. The Parties agreed, for
5		settlement purposes, to use lower inflation factors for 2014 and 2015 expenses.
6		The result of this adjustment decreased the Company's requested revenue
7		requirement by \$40,000.
8	Q.	How did the Parties arrive at the Amended Stipulation relating to Issue (i),
9		Directors & Officers (D&O) Insurance Adjustment?
10	A.	In the Company's direct filing, the Company included increases for D&O insurance
11		premiums expected in 2015. The Parties agreed, for settlement purposes, to remove
12		50 percent of certain D&O premium layers.
13		The result of this adjustment decreased the Company's requested revenue
14		requirement by \$31,000.
15	Q.	What formed the basis for the agreement on Issue (j), Various Administrative
16		and General Expenses Adjustment?
17	A.	This adjustment removes 50 percent of certain administrative and general expenses
18		related to meals and other expenses included in the Company's filed case.
19		The result of this adjustment decreased the Company's requested revenue
20		requirement by \$44,000.
21	Q.	What is the basis of the Amended Stipulation relating to Issue (k), Capital
22		Additions Adjustment?

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1	A.	In the Company's direct filing, the Company included Oregon capital projects that
2		would become operational and transfer to plant-in-service through March 31, 2015,
3		the associated accumulated depreciation and accumulated deferred federal income
4		taxes (ADFIT) on an end-of-period (EOP) basis, and the annual level of associated
5		depreciation expense and property taxes.

6 This adjustment revises capital additions, as proposed by Staff, to remove a vehicle 7 included in Oregon plant additions in error, decreasing the Company's requested 8 revenue requirement by \$4,000 and rate base by \$37,000.

9 Q. What is the basis of the Amended Stipulation relating to Issue (l), Distribution
 10 Operating and Maintenance Expenses Adjustment?

11 A. In the Company's filed case, it had included test period level distribution O&M 12 expenses, adjusted for inflation. During the process of the case the Company 13 determined expenses related to its Atmospheric Testing program experienced during 14 the historical test period would not remain at that level during the rate year. This 15 adjustment reduces the Company's Atmospheric Testing expense to reflect expected 16 rate period levels and adjusts for revised CPI.

# 17 The result of this adjustment decreased the Company's requested revenue18 requirement by \$602,000.

Q. How did the Parties arrive at the Amended Stipulation relating to Issue (m),
 Other Gas Supply Expense Adjustment?

A. This adjustment reduces the Company's natural gas supply expense to an agreed-upon level, based on an escalation of other gas supply expense from prior periods to the rate year.

1		The result of this adjustment decreased the Company's requested revenue
2		requirement by \$60,000.
3	Q.	Please explain the basis of the Amended Stipulation relating to Issue (n),
4		Memberships & Dues Adjustment.
5	A.	This adjustment reduces the Company's membership and dues expense to an agreed-
6		upon level.
7		The result of this adjustment decreased the Company's requested revenue
8		requirement by \$3,000.
9	Q.	Please explain the basis of the Amended Stipulation relating to Issue (o),
10		Regulatory Commission Expense Adjustment.
11	A.	This adjustment reduces the Company's regulatory commission expense to an agreed-
12		upon level
13		The result of this adjustment decreased the Company's requested revenue
14		requirement by \$76,000.
15	Q.	Please explain the basis of the Amended Stipulation relating to Issue (p),
16		Allocation Factors Adjustment.
17	A.	The Parties agreed, for settlement purposes, to include a reduction in allocated
18		expenses to an agreed-upon level.
19		The result of this adjustment decreased the Company's requested revenue
20		requirement by \$100,000.
21	Q.	Please explain the basis of the Amended Stipulation relating to Issue (q),
22		Incentive Compensation Adjustment.

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- A. This adjustment includes a reduction to incentives to an agreed-upon level for
   settlement purposes.
- The result of this adjustment decreased the Company's requested revenue requirement by \$11,000 and rate base by \$76,000.
- 5 Q. How did the Parties arrive at the Amended Stipulation relating to Issue (r),
  6 Wages and Salaries Adjustment?
- A. This adjustment changes pro forma wages and salaries to reflect adjustments
  proposed by Staff. Wages & salaries were adjusted using the Commission's threeyear Wage and Salary Model. Staff also adjusted the test year full time equivalent
  (FTE) levels, associated payroll taxes, and applicable depreciation expense related to
  the reduction to rate base and an update to CPI.
- 12 The result of this adjustment decreased the Company's requested revenue 13 requirement by \$108,000.
- Q. Please explain the basis of the Amended Stipulation relating to Issue (s), Medical
   Benefits Adjustment.
- A. This adjustment includes an update to medical expenses for costs expected during the
   rate period and additional adjustments resulting in an agreed-upon level for settlement
   purposes.
- The result of this adjustment decreased the Company's requested revenue
  requirement by \$170,000.
- Q. Please explain the basis of the Amended Stipulation relating to Issue (t), Pension
   Expense & Prepaid Pension Asset Adjustment?

1	А.	In the Company's direct filing, the Company proposed rate base treatment of its
2		prepaid pension assets, net of accumulated deferred federal income taxes (ADFIT).
3		The Parties agreed to remove the utility prepaid pension asset (net of ADFIT) from
4		this Docket, as the current UM 1633 Pension Investigation Docket is still in progress.
5		This adjustment also includes an update to pension expenses for costs expected
6		during the rate period and an additional adjustment resulting in an agreed-upon level
7		for settlement purposes.
8		The result of this adjustment decreased the Company's requested revenue
9		requirement by \$282,000 and rate base by \$4,318,000.
10	Q.	Please explain the basis of the Amended Stipulation relating to Issue (u),
11		Property Taxes Adjustment.
12	A.	This adjustment adjusts property tax to an agreed-upon level for settlement purposes.
13		The result of this adjustment decreases the Company's requested revenue requirement
14		by \$426,000.
15	Q.	Please explain the basis of the Amended Stipulation relating to Issue (v),
16		Insurance Adjustment.
17	A.	This adjustment includes an update to insurance expenses for costs expected during
18		the rate period.
19		The result of this adjustment decreased the Company's requested revenue
20		requirement by \$28,000.
21		Conclusion
22	Q.	Do the Parties agree that the Amended Stipulation provided as Exhibit 104 is in
23		the public interest and results in an overall fair, just and reasonable outcome?

1 A. Yes.

### 2 Q. What do the Parties recommend regarding the Amended Stipulation?

A. We recommend that the Commission adopt the Amended Stipulation in its entirety,
with new retail rates effective April 16, 2015. For the reasons set forth above, the
Amended Stipulation establishes just and reasonable rates and should be approved.
The Amended Stipulation is the product of extensive negotiations between all parties
that occurred after detailed and comprehensive discovery. It involved compromise
and give-and-take on a variety of issues; ultimately, all parties were able to agree on a
settlement package that resolved all issues in this proceeding.

The Amended Stipulation and Joint Testimony address each of the issues identified 10 by the Commission in its Order No. 15-054, rejecting the Parties previous Settlement 11 Stipulation in this Docket. The Parties have 1) eliminated the "customer count 12 tracking mechanism;" 2) eliminated the "early rate implementation credit;" 3) 13 adjusted downward the base revenue adjustment from \$6.112 million to \$5.262 14 million; 4) moved the proposed implementation date from March 1, 2015 to April 16, 15 16 2015; and 5) have revised the proposed rate spread. This Joint Testimony also provides additional evidentiary support for the Amended Stipulation. In this way, the 17 Parties have attempted to be responsive to the Commissions' concerns and 18 19 respectfully request that the Commission approve the Amended Stipulation as filed.

20 **Q.** 

21 A. Yes.

**Does this conclude your Joint Testimony?** 

### BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

### UG-284

)

In the Matter of						
AVISTA CORPORATION, dba AVISTA UTILITIES						
Request for a General Rate Revision						
STATE OF WASHINGTON	) ) as					
County of Spokane	)					

AFFIDAVIT OF PATRICK D. EHRBAR

I, Patrick D. Ehrbar, being first duly sworn on oath, depose and say:

1. I am the Manager of Rates and Tariffs of Avista Utilities ("Avista").

2. On behalf of Avista, I sponsored the pre-filed testimony submitted in this docket entitled

Joint Testimony/Gardner, et.al. (Exhibit Stipulating Parties/103).

3. My statements in the pre-filed testimony are true and accurate based on my information

and belief and my responses would be the same if I were to answer those same questions today.

SIGNED this \_\_\_\_\_ day of March, 2015.

Patrick D. Ehrbar

SUBSCRIBED AND SWORN to before me this <u>and and and swork</u>, 2015.

Notary Public for

My Commission Expires: 10-09-2018

WENDY D. MANSKEY Notary Public State of Washington My Commission Expires October 09, 2018

UG 284 Stipulation of the Parties/ 104 Gardner, et.al.

# PUBLIC UTILITY COMMISSION OF OREGON

UG 284

# STAFF/AVISTA/NWIGU/CUB EXHIBIT 104

Amended Stipulation of the Parties In the Matter of Avista's Request for a General Rate Revision

March 6, 2015

1	<b>BEFORE THE PUBLIC UTILITY COMMISSION</b>
2	OF OREGON
3	UG 284
4 5 6 7 8 9	In the Matter of ) AVISTA CORPORATION, dba AVISTA ) ALL UTILITIES ) Request for a General Rate Revision. ) AUDICATION RESOLVING ISSUES
10	This Amended Stipulation is entered into for the purpose of resolving all issues in this
11	Docket. As such, this Amended Stipulation resolves all revenue requirement issues, including
12	cost of capital issues, as well as rate spread and rate design.
13	
14	PARTIES
15	The Parties to this Amended Stipulation are Avista Corporation ("Avista" or the
16	"Company"), the Staff of the Public Utility Commission of Oregon ("Staff"), the Citizens'
17	Utility Board of Oregon ("CUB"), and the Northwest Industrial Gas Users ("NWIGU")
18	(collectively, "Parties"). These Parties represent all who intervened and appeared in this
19	proceeding.
20	
21	BACKGROUND
22	1. On September 2, 2014, Avista filed revised tariff schedules to effect a general rate
23	increase for Oregon retail customers of \$9,140,000, or 9.1 percent of its annual revenues. The
24	filing was suspended by the Commission on September 8, 2014, in Order No. 14-311.

## Page 1 – AMENDED STIPULATION RESOLVING ALL ISSUES DOCKET NO. UG 284

2. On January 5, 2015, Staff served on all of the Parties its report of issues and proposed adjustments to Avista's revenue requirement filing. Staff's report was provided for settlement purposes only.

3. Pursuant to Administrative Law Judge Patrick Power's Prehearing Conference
Memorandum of September 24, 2014, settlement conferences were held on December 15, 2014,
and January 13, 2015.

4. On January 21, 2015, the Parties filed a Stipulation resolving all issues among
themselves in this Docket. Joint Testimony was subsequently filed on January 28, 2015, in
support of the Stipulation. In addition, separate testimony was filed by Staff on January 29,
2015.

5. On February 23, 2015, the Commission issued an Order rejecting the Stipulation and ordering further proceedings. In doing so, the Commission expressed concerns over the early rate implementation credit, rate spread, and the customer count tracking mechanism. See Order No. 15-054 at page 1.

6 The Parties have again conferred and, by means of this Amended Stipulation, have 15 agreed to settle all issues in this Docket, addressing concerns raised by the Commission in its 16 17 Order rejecting the original settlement Stipulation by eliminating both the "early rate implementation credit," and the "customer count tracking mechanism." The Parties have also 18 proposed a rate spread which eliminates any revenue reductions contained in the original 19 20 Stipulation to any rate schedules, while otherwise increasing rates to others. Additional support has been provided in the accompanying Joint Testimony for the revised spread of the settlement 21 rates in the Amended Stipulation. Finally, the proposed effective date has been moved from 22 23 March 1, 2015 to April 16, 2015.

### Page 2 – AMENDED STIPULATION RESOLVING ALL ISSUES DOCKET NO. UG 284

1

#### AGREEMENT

7. <u>Revenue Requirement</u>: The Parties support reducing Avista's requested revenue requirement to reflect the adjustments discussed below. The adjustments amount to a reduction in Avista's revenue requirement increase originally requested from \$9.140 million to a base revenue increase of \$5.262 million, with the new rates effective on <u>April 16, 2015</u>.<sup>1</sup> The implementation date remains an integral part of this Amended Stipulation. To establish the \$5.262 million base rate increase, rate base and property taxes were the two categories of costs that were revised downward from the prior stipulation.

9 Included in the \$5.262 million base revenue increase is the revenue requirement of \$0.262 million related to Aldyl A Pipe Replacement. This revenue requirement was approved 10 for recovery in Phase 2 of Avista's last general rate case, UG-246. Currently, the revenue 11 requirement for Phase 2 Aldyl A Pipe Replacement Costs is being recovered through tariff 12 Schedule 497. Consistent with the provisions of Schedule 497, the energy rates charged in that 13 schedule will end at such time as the costs associated with the Phase 2 Aldyl A Pipe 14 Replacement are included in base rates in this general rate case. Accordingly, the rates under 15 Schedule 497 will be set at \$0.00/therm on the effective date of the tariffs filed in compliance 16 17 with the Commission order in this docket.

<sup>&</sup>lt;sup>1</sup> Per the directive of Administrative Law Judge Patrick Power on page 2 of the Prehearing Conference Memorandum dated September 24, 2014, in this Docket, with new rates effective earlier than the end of the statutory suspension period, the calculation of additional net revenue, or value, to the Company from implementing a base revenue increase of \$5.262 million on April 16, 2015 instead of July 3, 2015, is approximately \$730,000. (The previously agreed-upon March 1, 2015 implementation date would have provided additional net revenue of approximately \$1.5 million.) The April 16, 2015 effective date is prior to the expiration of the statutory suspension period (July 3, 2015), but after most of the heating season (which reduces the value of early implementation). Each party, in developing their respective positions, has already taken the impact of an early implementation into consideration when agreeing to the base revenue increase of \$5.262 million. In addition, it should be noted that the permanent rate decrease has been reduced, from the prior stipulated amount of \$6.112 million, to \$5.262 million.

1 This Amended Stipulation represents the settlement of all revenue requirement issues in 2 the Company's filing. The Parties support the adjustments to Avista's revenue requirement 3 request shown in Table No. 1 below:

	(\$000s of Dollars)	Revenue Requirement	Rate Base
Amo	unt as filed:	\$9,140	\$198,448
	stments:	\$6,110	<i>\</i>
a	Rate of Return		
a	Adjusts return on equity to 9.50%, long-term debt cost to 5.452%, with a common stock equity		
	component of 51%, and overall Cost of Capital of 7.516%.	(853)	-
b	Revenue Sensitive - uncollectible rate and state tax rate	(000)	
-	Revises the State Income Tax (SIT) rate to factor in future use of SIT credits. These changes		
	impact the Conversion Factor and adjustment "f" below.	(147)	-
с	Uncollectibles		
	Reduces the Company's uncollectible expense by adjusting the 3-year historical average.	(39)	-
d	Working Cash	(00)	
ŭ	Removes the additional working capital rate base adjustment to include only materials and		
	supplies.	(501)	(4,64
е	Interest Synchronization	( /	<b>\</b>
	Includes the flow through of the federal and state tax impact on rate base adjustments due to		
	the change in the cost of debt.	61	-
f	State Taxes		
	Revises level of SIT to an agreed-upon level.	(317)	-
<u>a</u>	Escalation	(011)	
g	Reduces non-labor expense based on a lower forecasted inflation factor (CPI) for calendar		
	years 2014 and 2015 expenses.	(97)	-
h	Advertising and Marketing	(01)	
	This reduces advertising and marketing expenses based on lower inflation factors for 2014		
	and 2015 expenses.	(40)	-
i	D&O Insurance	(/	
	This reduces the Company's D&O insurance to exclude 50% of various D&O layers.	(31)	-
j	Various A&G Expenses	(**)	
<b>'</b>	Revises the Company's expected administrative and general expenses related to meals and		
	other expenses.	(44)	-
k	Capital Additions		
	Adjusts capital additions to remove a vehicle included in Oregon plant additions in error.	(4)	(3
Τ	Distribution O&M		
	Reduces the Company's Atmospheric Testing expense and adjusts for revised CPI.	(602)	-
m	Other Gas Supply Expense		
	Reduces the Company's natural gas supply expense to an agreed-upon level.	(60)	-
n	Memberships and Dues		
	Reduces the Company's membership and dues expense to an agreed-upon level.	(3)	-
0	Regulatory Commission Expense		
	Reduces the Company's regulatory commission expense to an agreed-upon level.	(76)	-
р	Allocation Factors	· · · ·	
	Includes a reduction in allocated expense to an agreed-upon level.	(100)	-
q	Incentives		
	Includes reduction to incentives to agreed-upon level.	(11)	(7
r	Wages & Salaries	, /	
	Revises wages and salaries related to overtime, full-time employee equivalents (FTE),		
	associated payroll taxes, and applicable depreciation expense related to the reduction to rate		
_	base and an update to CPI.	(108)	-
S	Medical Benefits		
	Includes a reduction to medical expenses to an agreed-upon level.	(170)	-
t	Pensions		
	Removes the Company's net prepaid pension asset from rate base and revises the	·	
_	Company's pension expense to an agreed-upon level.	(282)	(4,31
u	Property Tax	110-11	
	Adjusts property tax expense to an agreed-upon level.	(426)	-
V	Insurance		
_	Includes updates to the Company's insurance expense.	(28)	
		· · · · · · · ·	· •
	Total Adjustments:	(\$3,878)	(\$9,07
١dju	sted Base Revenue Requirement & Rate Base - Effective April 16, 2015:	\$5,262	\$189,37
	Expiration of Schedule 497	(\$262)	
	P	(+-3=)	

The following information provides an explanation for each of the adjustments in Table No. 1 above. Attachment A summarizes the Company's filed rate case and the stipulated adjustments. The numbers in parenthesis represent the agreed-upon increase or decrease in revenue requirement associated with the item.

a. <u>Rate of Return</u> – (-\$853,000) This adjustment reduces Avista's requested cost of capital to an overall cost of capital equal to 7.516% based on the following components: a capital structure consisting of 51% common stock equity and 49% long-term debt, return on equity of 9.50%, and a long-term debt cost of 5.452%. This combination of capital structure and capital costs is shown in the schedule below:

10		Agreed-upon Cost of Capital						
11 12		Percent of <u>Total Capital</u>	<u>Cost</u>	<u>Component</u>				
12	Long-term Debt	49.0%	5.452%	2.671%				
13	Common Equity <b>Total</b>	<u> </u>	9.500%	4.845% 7.516%				

b. <u>Revenue Sensitive – uncollectible rate and state tax rate</u> – (-\$147,000) Revises the
State Income Tax (SIT) rate to factor in future use of SIT credits. The adjustment also revises the
uncollectible rate to 0.5313 percent calculated on a three-year historical average. These changes
impact the Conversion Factor and adjustment "f" below.

c. <u>Uncollectibles</u> - (-\$39,000) Reduces the Company's uncollectible expense by
 adjusting the three -year historical average.

# d. <u>Working Capital</u> – (-\$501,000) Removes the additional working capital rate base adjustment to include only materials and supplies. This adjustment reduces rate base \$4,641,000.

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1	e.	Interest Synchronization $-(+\$61,000)$ This adjustment includes the flow through of
2	the federal a	and state tax impact on rate base adjustments due to the change in the cost of debt.
3	f.	State Taxes – (-\$317,000) – This adjustment reduces the level of SIT to an agreed-
4	upon level.	
5	g.	Expense Escalation – (-\$97,000) This adjustment reduces non-labor expenses based
6	on a lower f	Forecasted inflation factor (Consumer Price Index or CPI) for calendar years 2014 and
7	2015.	
8	h.	Advertising and Marketing - (-\$40,000) This reduces advertising and marketing
9	expenses ba	used on lower inflation factors for 2014 and 2015 expenses.
10	i.	Directors & Officers (D&O) Insurance - (-\$31,000) This reduces the Company's
11	D&O insura	ance to exclude 50% of various D&O insurance layers.
12	j.	Various Administrative & General (A&G) Expenses - (-\$44,000) This adjustment
13	revises the	Company's expected administrative and general expenses related to meals and other
14	expenses.	
15	k.	Capital Additions – (-\$4,000) This adjustment revises capital additions to remove a
16	vehicle incl	uded in Oregon plant additions in error. This adjustment decreases rate base \$37,000.
17	1.	Distribution Operating & Maintenance (O&M) Expenses - (-\$602,000) This
18	adjustment	reduces the Company's Atmospheric Testing expense to reflect expected rate period
19	levels and a	djusts for revised CPI.
20	m.	Other Gas Supply Expense – (-\$60,000) Reduces the Company's natural gas supply
21	expense to a	an agreed-upon level.
22	n.	Memberships & Dues - (-\$3,000) This adjustment reduces the Company's
23	membershij	o and dues expense to an agreed-upon level.

## Page 7 – AMENDED STIPULATION RESOLVING ALL ISSUES DOCKET NO. UG 284

0. <u>Regulatory Commission Expense</u> - (-\$76,000) Reduces the Company's regulatory
 commission expense to an agreed-upon level.

- p. <u>Allocation Factors</u> (-\$100,000) This adjustment includes a reduction in allocated
   expenses to an agreed-upon level.
- q. <u>Incentive Compensation</u> (-\$11,000) This adjustment includes a reduction to
  incentives to an agreed-upon level. This adjustment reduces rate base \$76,000.
- r. <u>Wages and Salaries</u> (-\$108,000) This adjustment revises wages and salaries
  related to overtime, full-time employee equivalents (FTE), associated payroll taxes, and
  applicable depreciation expense related to the reduction to rate base and an update to CPI.
- s. <u>Medical Benefits</u> (-\$170,000) Includes an adjustment to reduce medical expenses
   to an agreed-upon level.
- t. <u>Pension Expense & Prepaid Pension Asset</u> (-\$282,000) This adjustment removes
   the rate base treatment of the Company's prepaid pension asset from this Docket, reducing rate
   base by \$4,318,000, and revises the Company's pension expense to an agreed-upon level.
- u. <u>Property Taxes</u> (-\$426,000) This adjustment reduces property tax expense to an
   agreed-upon level.
- v. <u>Insurance</u> (-\$28,000) This adjustment includes updates to the Company's
   insurance expense.
- 19 8. Long-Run Incremental Cost Study: The Parties agree that in future rate cases
  20 filed by the Company, it will make the following adjustments to its Long Run Incremental Cost
  21 (LRIC) study:
- a. Natural Gas Planning will be allocated on a volumetric basis rather than on a
   customer-count basis.

### Page 8 – AMENDED STIPULATION RESOLVING ALL ISSUES DOCKET NO. UG 284

- b. Core main costs, estimated on a LRIC/as-new basis, will be defined as total main
  costs minus main extension costs.
- 3

4

c. Storage investment will be allocated on the basis of January sales rather than annual sales.

5 While all Parties to the Amended Stipulation do not agree to the specifics of the LRIC 6 study prepared by the Company (and concurred with by Staff), and do not believe it should be 7 precedential, all Parties do agree, for purposes of this settlement only, that it forms a sufficient 8 basis for the rate spread below, as agreed upon as part of this settlement. The development of the 9 LRIC study and its use in arriving at the agreed-upon spread of rates are described in the Joint 10 Testimony accompanying this Amended Stipulation.

9. <u>Rate Spread</u>: The Parties agree there is no precedent being established by the agreed-upon, one-time rate spread, and all support the spread of the April 16, 2015 overall base revenue increase of \$5.262 million to the Company's service schedules as shown in Table No. 2:

14	Table No. 2:		Proposed		]	Net	Percent Increase
	Customer Class	E	Base Revenue	Less	Currently Approved	Revenue	on Billed
15			Adjustment	5	Schedule 497 *	Increase	Revenue
	Residential Service Schedule 410	\$	3,474,029	\$	183,000	\$ 3,291,029	5.2%
16	General Service Schedule 420	\$	1,793,971	\$	85,000	\$ 1,708,971	6.0%
	Large General Service Schedule 424	\$	(1,000)	\$	(1,000)	\$ -	0.0%
17	Interruptible Sales Service Schedule 440	\$	3,000	\$	3,000	\$ -	0.0%
17	Seasonal Sales Service Schedule 444	\$	-	\$	-	\$ -	0.0%
	Special Contracts Schedule 447	\$	-	\$	-	\$ -	0.0%
18	Transportation Service Schedule 456	\$	(8,000)	\$	(8,000)	\$ -	<u>0.0%</u>
	Total Oregon Natural Gas	\$	5,262,000	\$	262,000	\$ 5,000,000	4.9%

19

\* See paragraph 7 of this Amended Stipulation discussing elimination of Schedule 497.

20

It is important to note that the Parties have not agreed to increase the residential and general service rates beyond what the Company had originally filed.<sup>2</sup> In the Company's original filing, Avista proposed to increase rates, on a <u>margin basis</u>, by 19.2% for residential service <sup>2</sup>See Order 15-054 at page 5.

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(Schedule 410) and 26.6% for general service (Schedule 420). Under the terms of the Amended
Stipulation, the proposed rate increase on a margin basis for Schedule 410 is 10.5% and for
Schedule 420 is 14.6%, both of which are <u>below the increases originally proposed</u> by the
Company. This is shown in Table No. 3 below:

5	Table No. 3:	Avista Proposed	Amended Stipulation
		<b>Revenue Increase</b>	Net Revenue
6	Customer Class	as a Percentage	Increase as a
7		<u>of Margin</u>	Percentage of Margin
,	Residential Service Schedule 410	19.2%	10.5%
8	General Service Schedule 420	26.6%	14.6%
	Large General Service Schedule 424	0.0%	0.0%
9	Interruptible Sales Service Schedule 440	0.0%	0.0%
10	Seasonal Sales Service Schedule 444	0.0%	0.0%
10	Special Contracts Schedule 447	0.0%	0.0%
11	Transportation Service Schedule 456	<u>0.0</u> %	<u>0.0</u> %
	Total Oregon Natural Gas	19.2%	10.5%
12			

13 The calculation of the revenue increase by service schedule is shown on Page 1 of14 Attachment B.

15 10. <u>Rate Design</u>: The Parties support the following rate design: For Residential 16 Service Schedule 410, the monthly customer charge will remain at the current \$8.00. The 17 monthly customer charge for General Service Schedule 420 will be increased by \$2.00 per 18 month, from \$12.00 to \$14.00.

- The present and proposed base rates, as well as the increases to all rate components
  within the schedules, are shown on Page 2 of Attachment B.
- 11. The Parties agree that this Amended Stipulation is in the public interest and results
  in an overall fair, just and reasonable outcome.

### Page 10 - AMENDED STIPULATION RESOLVING ALL ISSUES DOCKET NO. UG 284

The Parties agree that this Amended Stipulation represents a compromise in the 1 12. positions of the Parties. Without the written consent of all Parties, evidence of conduct or 2 statements, including but not limited to term sheets or other documents created solely for use in 3 settlement conferences in this Docket, are not admissible in the instant or any subsequent 4 proceeding unless independently discoverable or offered for other purposes allowed under ORS 5 6 40.190. Nothing in this paragraph precludes a party from stating as a factual matter what the Parties agreed to in this Amended Stipulation or in the Parties' testimony supporting the 7 Amended Stipulation. 8

9 13. Further, this Amended Stipulation sets forth the entire agreement between the 10 Parties and supersedes any and all prior communications, understandings, or agreements, oral or 11 written, between the Parties pertaining to the subject matter of this Amended Stipulation.

14. This Amended Stipulation will be offered into the record in this proceeding as 12 evidence pursuant to OAR 860-001-0350(7). The Parties agree to use best efforts to prepare and 13 14 submit the Amended Stipulation and supporting materials to the Commission in time to permit the Commission to take action that will allow rates to go into effect by April 16, 2015. The 15 Parties agree to support this Amended Stipulation throughout this proceeding and any appeal. 16 17 The Parties further agree to provide witnesses to sponsor the Amended Stipulation at any hearing held, or, in a Party's discretion, to provide a representative at the hearing authorized to respond 18 to the Commission's questions on the Party's position as may be appropriate. 19

15. If this Amended Stipulation is challenged by any other party to this proceeding, the Parties to this Amended Stipulation reserve the right to cross-examine witnesses and put on such case as they deem appropriate to respond fully to the issues presented, including the right to raise issues that are incorporated in the settlement embodied in this Amended Stipulation.

### Page 11 - AMENDED STIPULATION RESOLVING ALL ISSUES DOCKET NO. UG 284

1 Notwithstanding this reservation of rights, the Parties agree that they will continue to support the Commission's adoption of the terms of this Amended Stipulation. 2

3

The Parties have negotiated this Amended Stipulation as an integrated document. If 16. the Commission rejects all or any material portion of this Amended Stipulation, or imposes 4 additional material conditions in approving this Amended Stipulation, any Party disadvantaged 5 6 by such action shall have the rights provided in OAR 860-001-0350(9) and shall be entitled to seek reconsideration or appeal of the Commission's Order. 7

17. By entering into this Amended Stipulation, no Party shall be deemed to have 8 9 approved, admitted, or consented to the facts, principles, methods, or theories employed by any other Party in arriving at the terms of this Amended Stipulation. No Party shall be deemed to 10 have agreed that any provision of this Amended Stipulation is appropriate for resolving the 11 issues in any other proceeding. 12

This Amended Stipulation may be executed in counterparts and each signed 13 18. counterpart shall constitute an original document. The Parties further agree that any facsimile 14 copy of a Party's signature is valid and binding to the same extent as an original signature. 15

This Amended Stipulation may not be modified or amended except by written 16 19. 17 agreement among all Parties who have executed it.

This Amended Stipulation is entered into by each Party on the date entered below such 18 Party's signature. 19

20

1	DATED this $6$ day of March 2015.	
2 3 4 5	AVISTA CORPORATION	STAFF OF THE PUBLIC UTILITY COMMISSION OF OREGON
6 7 8 9	By: David J. Meyer Date: march 6, 2015	By: Michael Weirich
9 10 11 12 13	Date: 6, 2015	Date:
13 14 15 16 17	NORTHWEST INDUSTRIAL GAS USERS	CITIZENS' UTILITY BOARD OF OREGON
18 19 20	By:Chad M. Stokes	By: G. Catriona McCracken
21	Date:	Date:

1	DATED this day of March 2015.	
2 3 4	AVISTA CORPORATION	STAFF OF TI COMMISSIO
5 6 7	Ву:	By:
8	David J. Meyer	Michael V
9 10 11 12	Date:	Date:
13 14 15 16	NORTHWEST INDUSTRIAL GAS USERS	CITIZENS' U OREGON
17 18 19 20	By:Chad M. Stokes	By: G. Catrior
21	Date:	Date:

STAFF OF THE PUBLIC UTILITY COMMISSION OF OREGON

By: Michael Weirich

CITIZENS' UTILITY BOARD OF OREGON

G. Catriona McCracken

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DATED this day of March 2015.	
AVISTA CORPORATION	STAFF OF THE PUBLIC UTILITY COMMISSION OF OREGON
By:	By:
David J. Meyer	Michael Weirich
Date:	Date:
NORTHWEST INDUSTRIAL GAS USERS	CITIZENS' UTILITY BOARD OF
	OREGON
Mit	
By: MAL	By:
Chad M. Stokes	By: G. Catriona McCracken
Date: 3-6-15	Date:

DATED this 6th day of March 2015.	
AVISTA CORPORATION	STAFF OF THE PUBLIC UTILITY COMMISSION OF OREGON
By: David J. Meyer	By: Michael Weirich
Date:	Date:
NORTHWEST INDUSTRIAL GAS USERS	CITIZENS' UTILITY BOARD OF OREGON
By: Chad M. Stokes	By: Bob Jenks
Date:	Date: <u>3/6/15</u>

#### Avista Utilities UG 284 Twelve Months Ended December 31, 2015 (000)

		Company Filed 2015 Results at Reasonable Return	Stipulated Adjustments	2015 Adjusted	Stipulated Price Increase	Results at Stipulated Return
		(1)	(2)	(3)	(4)	(5)
1	Operating Revenues					
2	General Business	\$104,037	\$0	\$94,897	\$5,262	\$100,159
3	Transportation	\$3,320	\$0	\$3,320	\$0	\$3,320
4	Other Revenues	\$153	\$0	\$153	\$0	\$153
5	Total Operating Revenues	\$107,510	\$0	\$98,370	\$5,262	\$103,632
6	Operating Expenses					\$0
7	Gas Purchased	\$49,086	\$0	\$49,086	\$0	\$49,086
8	OPUC Fees	\$356	\$0	\$326	\$17	\$343
9	Franchise Fees	\$2,181	\$0	\$1,996	\$107	\$2,103
10	Uncollectibles	\$610	(\$38)	\$523	\$28	\$551
11	General Operations & Maintenance	\$12,613	(\$737)	\$11,876	\$0	\$11,876
12	Admin & General Expenses	\$7,777	(\$821)	\$6,956	\$0	\$6,956
13	Total Operation & Maintenance	\$72,623	(\$1,596)	\$70,763	\$152	\$70,915
14	Depreciation	\$7,828	\$0	\$7,828	\$0	\$7,828
15	Amortization	\$2,126	\$0	\$2,126	\$0	\$2,126
16	Taxes Other than Income	\$2,313	\$0	\$2,313	\$0	\$2,313
17	Income Taxes	\$7,201	\$545	\$4,270	\$1,944	\$6,214
18	Total Operating Expenses	\$92,091	(\$1,050)	\$87,300	\$2,096	\$89,396
19	Net Operating Revenues	\$15,419	\$1,051	\$11,070	\$3,163	\$14,234
20	Average Rate Base					
20	Utility Plant in Service	\$339,602	(\$113)	\$339,489	\$0	\$339,489
22	Accumulated Depreciation & Amortization	(\$110,159)	(\$113) \$0	(\$110,159)	\$0 \$0	(\$110,159)
23	Accumulated Deferred Income Taxes	(\$44,585)	\$0 \$0	(\$44,585)	\$0	(\$44,585)
24	Accumulated Deferred Inv. Tax Credit	\$0	\$0	\$0	\$0	\$0
25	Net Utility Plant	\$184,858	(\$113)	\$184,745	\$0	\$184,745
26	Plant Held for Future Use	\$0	\$0	\$0	\$0	\$0
27	Acquisition Adjustments	\$0	\$0	\$0	\$0	\$0
28	Working Capital	\$6,728	(\$4,641)	\$2,087	\$0	\$2,087
29	Fuel Stock	\$2,544	\$0	\$2,544	\$0	\$2,544
30	Materials & Supplies	\$0	\$0	\$0	\$0	\$0
31	Customer Advances for Construction	\$0	\$0	\$0	\$0	\$0
32	Weatherization Loans	\$0	\$0 (* 4 0 4 0)	\$0	\$0	\$0
33	Prepayments	\$4,318	(\$4,318)	\$0 \$0	\$0 \$0	\$0
34 35	Misc. Deferred Debits & Credits Misc. Rate Base Additions/(Deductions)	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
35 36	Total Average Rate Base	\$198,448	\$0 (\$9,072)	\$0 \$189,376	\$0 \$0	\$0 \$189,376
50	Total Average Nate Dase	ψ130, <del>11</del> 0	(\$3,072)	φ103,570	ψυ	φ103,370
37	Rate of Return	7.77%		5.85%		7.516%
38	Implied Return on Equity	9.90%		6.22%		9.50%

#### Docket No. UG 284 Amended Stipulation Rate Spread

Line No 1 2	CURRENT <u>BASE</u> MARGIN (from Avista/903 Ehrbar/page 2 of 4) % of Current Margin excl Sch 447	\$ OREGON TOTAL 47,670,000 \$ 100.00%	Residential Service SCH 410 31,376,000 \$ 66.26%	ç	General Service SCH 420 11,731,000 24.78%	ge General Service CH 424 667,000 1.41%	S S	erruptible Service CH 440 458,000 0.97%	5 S \$	easonal Service CH 444 43,000 0.09%	\$ ecial Contract Service SCH 447 320,000	:	ansportation Service SCH 456 3,075,000 6.49%
3	Present Base Revenue (from Avista/903 Ehrbar/page 2 of 4)	\$ 98,217,000 \$	61,343,000 \$	\$	27,875,000	\$ 3,376,000	\$2	,030,000	\$	198,000	\$ 320,000	\$	3,075,000
4	Total Margin Revenue Increase (Line 3 times Line 4)	\$ 5,000,000 \$	3,291,029 \$	\$	1,708,971	\$ -	\$	-	\$	-	\$ -	\$	-
5	Incremental Margin Increase as % of Present Margin Revenue (Line 4 divided by Line 1)	10.5%	10.5%		14.6%	0.0%		0.0%		0.0%	0.0%		0.0%
6	Base Revenue Summary:												
7	Net Base Revenue Increase	\$ 5,000,000 \$	3,291,029 \$	\$	1,708,971	\$ -	\$	-	\$	-	\$ -	\$	-
8	Currently Approved Schedule 497 Moved into Base Revenue (UG-246 Step 2 Increase)	\$ 262,000 \$	183,000 \$	\$	85,000	\$ (1,000)	\$	3,000	\$	-	\$ -	\$	(8,000)
9	Total Base Revenue Increase	\$ 5,262,000 \$	3,474,029 \$	\$	1,793,971	\$ (1,000)	\$	3,000	\$	-	\$ -	\$	(8,000)
10	Billed Revenue Summary:												
11	Base Revenue Increase	\$ 5,262,000 \$	3,474,029 \$	\$	1,793,971	\$ (1,000)	\$	3,000	\$	-	\$ -	\$	(8,000)
12	Cancellation of Schedule 497 (UG-246 Step 2 Increase)	\$ (262,000) \$	(183,000) \$	\$	(85,000)	\$ 1,000	\$	(3,000)	\$	-	\$ -	\$	8,000
13	Total Billed Revenue Increase	\$ 5,000,000 \$	3,291,029 \$	\$	1,708,971	\$ -	\$	-	\$	-	\$ -	\$	-
14	Present Billed Revenue	\$ 101,217,000 \$	63,128,000 \$	5	28,664,000	\$ 3,494,000	\$ 2	,290,000	\$	205,000	\$ 320,000	\$	3,116,000
15	Total Billed Revenue Impact (Line 13 divided by Line 14)	4.9%	5.2%		6.0%	0.0%		0.0%		0.0%	0.0%		0.0%

 Basic Charge:

 17
 Schedule 410 -- \$8.00 (no increase)

 18
 Schedule 420 -- \$14.00 (\$2.00 increase)

#### Avista Utilities Docket No. UG 284 Oregon - Natural Gas Amended Stipulation Rates by Schedule \$5.262 Million Base Revenue Increase

Present Base Rates	Net \$5 Million Base Rate <u>Change</u>	Current Approved Schedule 497 Moved to <u>Base Rates</u>	Proposed Base Rates									
Residential Service Schedule 410												
\$8.00 Customer Charge	\$0.00/month		\$8.00 Customer Charge									
All Therms - \$0.46998/Therm	\$0.06703/therm	All Therms - \$0.54073/Therm										
General Service Schedule 420												
\$12.00 Customer Charge \$2.00/month \$14.00 Customer Charge												
All Therms - \$0.38147/Therm	\$0.05431/therm	\$0.00323/therm	All Therms - \$0.43901/Therm									
Large General Service Schedule 424												
\$50.00 Customer Charge		\$50.00 Customer Charge										
All Therms - \$0.13908/Therm	\$0.00000/therm	\$-0.00021/therm	All Therms - \$0.13887/Therm									
	Interruptible Ser	vice Schedule 440										
All Therms - \$0.11584/Therm \$0.00000/therm \$0.00068/therm All Therms - \$0.11652/Thern												
	Seasonal Serv	ice Schedule 444										
All Therms - \$0.17082/Therm	\$0.00000/therm	\$0.00073/therm	All Therms - \$0.17155/Therm									
Transportation Service Schedule 456												
\$275.00 Customer Charge	\$275.00 Customer Charge											
1st 10,000 Therms - \$0.15016/Therm Next 20,000 Therms - \$0.09037/Therm Next 20,000 Therms - \$0.07428/Therm Next 200,000 Therms - \$0.05814/Therm Over 250,000 Therms - \$0.02949/Therm	\$0.00000/therm \$0.00000/therm \$0.00000/therm \$0.00000/therm \$0.00000/therm	\$-0.00038/therm \$-0.00023/therm \$-0.00019/therm \$-0.00015/therm \$-0.00007/therm	1st 10,000 Therms - \$0.14978/Therm Next 20,000 Therms - \$0.09014/Therm Next 20,000 Therms - \$0.07409/Therm Next 200,000 Therms - \$0.05799/Therm Over 250,000 Therms - \$0.02942/Therm									

### Avista Utilities Docket No. UG 284 Oregon - Natural Gas Cancellation of Schedule 497

### Capital Cost Recovery (Adlyl A Pipe Replacement from UG-246)

Line No.	Type of Service	Schedule Number	Total Proforma Therms	Schedule 497 Rate Per Therm		hedule 497 al Revenue
	(a)	(b)	(C)	(d)		(e)
1 2 3 4 5	Residential General Service Large General Service Interruptible Service Seasonal Service	410 420 424 440 444	49,097,140 26,450,079 4,438,427 3,945,585 253,423	\$ (0.00372) \$ (0.00323) \$ 0.00021 \$ (0.00068) \$ (0.00073)	\$ \$ \$ \$ \$	(182,641) (85,434) 932 (2,683) (185)
6 7 8 9 10 11 12	Transportation Service Block 1 Block 2 Block 3 Block 4 Block 5 Total	456	4,973,548 8,894,640 6,464,231 15,641,729 653,094 36,627,242	\$ 0.00038 \$ 0.00023 \$ 0.00019 \$ 0.00015 \$ 0.00007	\$ \$ \$ \$ \$ \$ \$	1,890 2,046 1,228 2,346 46 7,556
13 14	Special Contract Total	447	7,979,130 128,791,026	\$ -	\$ \$	- (262,455)