

#### **DEPARTMENT OF JUSTICE** GENERAL COUNSEL DIVISION

Filing Center Public Utility Commission of Oregon P.O. Box 1088 Salem, Oregon 97308-1088

RE: In the Matter of Portland General Electric Company Request for a General Rate Revision; Docket No. UE 283

Dear Filing Center:

Enclosed for filing please find an errata to Staff's Opening Testimony filed on June 11, 2014. The errata includes red-lined edits showing the changes as well as copies of the revised pages with changes adopted for the following:

Exhibit Staff/700, Compton/11 and 13

Exhibit Staff/804. Bhattacharya/1

Thank you for your attention.

Sincerely,

Stephanie S. Andrus Sr. Assistant Attorney General

Enc. UE 283 service list

> Oregon Department of Justice Telephone: (503) 947-4760 www.doj.state.or.us

- Q. Given that administrative untimeliness, is there anything that can be done within the current docket to send a more cost-based pricing signal to the larger customers?
- A. There is. One approach would be to take an intermediated step and implement three-period energy rates. If even that is not feasible without major billing software intervention, merely increasing the on-peak/off-peak price differential from one cent per kWh to two cents would be a good step in the right direction. The one cent figure is a purely energy-cost based figure and does not capture the capacity/demand costs that attend the production of electricity during the heavy load hours.

Q. What might be done outside the current docket to move us closer to your cost-based pricing?

A. PGE should be instructed to sponsor a workshop whose purpose is to discuss implementation issues from both the Company's and the industrial customers' points of view.

## Issue 4: A Short Treatise on Basic Charges

# Q. PGE is proposing to increase the Schedule 7 monthly basic charge from \$910 to \$11. Does Staff approve?

A. No, for two reasons: 1. Increasing the basic charge by <u>2210</u>% in the context of a general rate case involving less than a 5% overall increase <u>certainlymay well</u> stretches things from a customer acceptance/credibility point of view. 2. The \$11 figure is well above the summed marginal cost of universally accepted customer-cost/basic-charge components. In fact, that sum is less than \$10.

## Q. What are the universally recognized customer-cost/basic-charge components to which you have just referred?

A. They include costs inevitably incurred by each customer *individually* in being served. Examples are the meter, meter-reading and billing, the service drop between the local distribution transformer and the meter, and the distribution

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marginal *production* costs have *exceeded* embedded production costs, shifting embedded "customer cost" recovery over to production, i.e., per kWh, *prices* has allowed the latter to come closer to marginal costs without compromising authorized returns on rate base. Environmental considerations have also motivated increasing per kWh prices beyond narrow embedded cost levels so as to encourage energy conservation.

Q. What is Staff's recommended residential monthly basic charge?

A. Staff recommends <u>staying with \$910.50</u>0. That takes into account the fact that PGE is unlikely to be awarded its entire requested increase.

Q. You have provided a recommendation regarding the residential basic charge...how about the basic charges for other schedules?

A. Staff has no particular recommendation here apart from mimicking the same relationship between a marginal-cost based customer charge and embedded customer costs. The Company itself departs from that relationship with its \$25 *thousand* per-month Schedule 90 customer charge, which is well above the embedded costs for the conventional customer cost function. Justification given<sup>1</sup> is that distribution feeders, which are ordinarily categorized as distribution costs rather than customer costs, can in this case be identifiable as customer-specific rather than shared, and therefore "reasonably" regarded as a "customer-related cost." With only four Schedule 90 customers, I suppose this matter will ultimately be negotiated, and in a way that is revenue neutral for the Company.

### Q. Does this conclude your direct testimony?

A. Yes.

See PGE/1400/Cody/24.

- Q. Given that administrative untimeliness, is there anything that can be done within the current docket to send a more cost-based pricing signal to the larger customers?
- A. There is. One approach would be to take an intermediated step and implement three-period energy rates. If even that is not feasible without major billing software intervention, merely increasing the on-peak/off-peak price differential from one cent per kWh to two cents would be a good step in the right direction. The one cent figure is a purely energy-cost based figure and does not capture the capacity/demand costs that attend the production of electricity during the heavy load hours.

Q. What might be done outside the current docket to move us closer to your cost-based pricing?

A. PGE should be instructed to sponsor a workshop whose purpose is to discuss implementation issues from both the Company's and the industrial customers' points of view.

## Issue 4: A Short Treatise on Basic Charges

# Q. PGE is proposing to increase the Schedule 7 monthly basic charge from \$10 to \$11. Does Staff approve?

A. No, for two reasons: 1. Increasing the basic charge by 10% in the context of a general rate case involving less than a 5% overall increase may well stretch things from a customer acceptance/credibility point of view. 2. The \$11 figure is well above the summed marginal cost of universally accepted customer-cost/basic-charge components. In fact, that sum is less than \$10.

## Q. What are the universally recognized customer-cost/basic-charge components to which you have just referred?

A. They include costs inevitably incurred by each customer *individually* in being served. Examples are the meter, meter-reading and billing, the service drop between the local distribution transformer and the meter, and the distribution

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marginal *production* costs have *exceeded* embedded production costs, shifting embedded "customer cost" recovery over to production, i.e., per kWh, *prices* has allowed the latter to come closer to marginal costs without compromising authorized returns on rate base. Environmental considerations have also motivated increasing per kWh prices beyond narrow embedded cost levels so as to encourage energy conservation.

**Q.** What is Staff's recommended residential monthly basic charge?

A. Staff recommends staying with \$10.00.

Q. You have provided a recommendation regarding the residential basic charge...how about the basic charges for other schedules?

A. Staff has no particular recommendation here apart from mimicking the same relationship between a marginal-cost based customer charge and embedded customer costs. The Company itself departs from that relationship with its \$25 *thousand* per-month Schedule 90 customer charge, which is well above the embedded costs for the conventional customer cost function. Justification given<sup>1</sup> is that distribution feeders, which are ordinarily categorized as distribution costs rather than customer costs, can in this case be identifiable as customer-specific rather than shared, and therefore "reasonably" regarded as a "customer-related cost." With only four Schedule 90 customers, I suppose this matter will ultimately be negotiated, and in a way that is revenue neutral for the Company.

Q. Does this conclude your direct testimony?

A. Yes.

See PGE/1400/Cody/24.

#### CERTIFICATE OF SERVICE

### UE 283 ERRATA PAGES

I certify that I have, this day, served the foregoing document upon all parties of record in this proceeding by delivering a copy in person or by mailing a copy properly addressed with first class postage prepaid, or by electronic mail pursuant to OAR 860-001-0180, to the following parties or attorneys of parties.

Dated this 23rd day of June, 2014 at Salem, Oregon

apres

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