

Docket No. UE 267
Exhibit CNE/SENA/100
Witness: Mary Lynch

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

**Reply Testimony of Mary Lynch on behalf of Constellation
NewEnergy, Inc. and Shell Energy North America (US) L.P.**

September 13, 2013

1 Q: Please state your name, company, title, and business address.

2 A: My name is Mary Lynch. I am Vice President, Market Development, West,
3 Constellation NewEnergy, Inc. ("CNE"). My business address is 5074 Nawal Drive, El
4 Dorado Hills, CA 95762.

5
6 Q: Please describe your education and professional experience.

7 A: I have been employed by CNE and other Constellation entities since 2005. Since 2005, I
8 have been responsible for CNE's regulatory and legislative affairs in the WECC region,
9 including the State of Oregon, with a particular focus on market development issues,
10 including retail choice, resource adequacy, capacity markets, utility procurement practices,
11 and emerging environmental requirements. Prior to assuming my current responsibilities, in
12 2005, I had lead regulatory responsibilities for Constellation's business in the PJM region,
13 and participated extensively in working groups and committees at PJM that focused on
14 electric market design and operation. I also participated extensively in state regulatory
15 proceedings dealing with the development and design of wholesale competitive energy
16 procurement practices in Maryland, New Jersey, the District of Columbia, Pennsylvania,
17 Illinois, Delaware, Ohio, and New York.

18 Prior to joining Constellation, from 1998 through May of 2002, I served as a vice
19 president with Orion Power Holdings, with responsibility for managing the procurement
20 of fossil fuel supplies, as well as managing regulatory affairs, with a primary focus on the
21 New York State electric markets. From 1983 through 1998, I held various positions with
22 New England Power Company and U.S. Generating Company, managing natural gas
23 supply procurement operations. I graduated from California State University at

1 Northridge with a Bachelor of Arts degree in Biology in 1981, and from Northeastern
2 University (Boston, Massachusetts) with a Masters in Business Administration in 1985.

3

4 Q: On whose behalf are you providing testimony in this proceeding?

5 A: I am testifying on behalf of CNE and Shell Energy North America (US), L.P. (“SENA”).

6

7 Q: What are the interests of CNE and SENA in this proceeding?

8 A: CNE is a competitive retail energy provider that provides customized energy solutions
9 and comprehensive energy services, including demand response, to residential,
10 commercial, and industrial customers in 17 states and the District of Columbia. CNE is a
11 certified Electricity Service Supplier (“ESS”) in Oregon and is registered with Portland
12 General Electric (“PGE”). CNE is a wholly owned subsidiary of Exelon Generation
13 Company, LLC.

14 SENA is a wholesale and retail supplier of gas and electricity to customers
15 throughout the United States. I am advised that SENA is interested in becoming an
16 active participant in direct access programs in those jurisdictions, including Oregon, that
17 adopt rules that provide for meaningful retail choice. I also understand that SENA is a
18 certified ESS in Oregon. SENA is currently registered as an ESS with PGE, but not with
19 PacifiCorp.

20 CNE and SENA are participating in this proceeding because their ability to
21 provide retail energy services to customers of PacifiCorp will be affected by the terms
22 and conditions of PacifiCorp’s proposed five-year cost-of-service opt-out program.

23

1 Q: What is the purpose of your reply testimony?

2 A: My testimony addresses certain features of PacifiCorp's proposed five-year cost-of-
3 service opt-out program. I respond to portions of the prepared testimony that was
4 submitted on June 14, 2013, by PacifiCorp witnesses Joelle R. Steward and Gregory N.
5 Duvall, with a primary focus on PacifiCorp's proposed "Consumer Opt-Out Charge."

6

7 Q: Please describe the background for PacifiCorp's proposed five-year cost-of-service opt-
8 out program.

9 A: In response to the Commission's December 30, 2012 Order in Docket No. UM 1587
10 (Order No. 12-500), PacifiCorp filed Advice No. 13-004 on February 28, 2013.
11 PacifiCorp seeks to implement a new five-year cost-of-service opt-out tariff
12 (Schedule 296). As described by witness Steward, this new tariff is intended to allow an
13 eligible customer to "fully transition off of cost-based supply service from [PacifiCorp]
14 after five years, at which point the customer will no longer pay or receive a transition
15 adjustment or pay Schedule 200 Base Supply Service rates." Exhibit (Ex.) PAC/100 at
16 p. 2.

17

18 Q: What are some of the key terms and conditions under PacifiCorp's proposed five-year
19 cost-of-service opt-out proposal?

20 A: First, the customer eligibility requirements would be consistent with the customer
21 eligibility requirements under PacifiCorp's current three-year cost-of-service opt-out
22 program (Schedule 295). Large non-residential customers that receive service under
23 Delivery Service Schedules 47/747 or 48/748 would be eligible under Schedule 296.

1 Customers that receive service under Delivery Service Schedules 30/730, 47/747 or
2 48/748 under a single corporate name with meters that have more than 200 kw of billing
3 demand, and that total to at least 2 MW, also would be eligible under Schedule 296.

4 Second, a customer electing the five-year cost-of-service opt-out tariff would be
5 required to take direct access service from an ESS for all points of its power supply
6 delivery. In other words, a participating customer would not be allowed to receive cost-
7 based supply service from PacifiCorp for any portion of its load.

8 Third, PacifiCorp proposes a “cap” of 175 average MW (aMW) (approximately
9 1.5 million MW-hours) on the total load that would be accepted in the five-year program.
10 Presumably, once the cap is reached, customer requests to participate in the program
11 would be rejected.

12 Fourth, PacifiCorp proposes that after the direct access customer’s five-year
13 “transition” period ends under Schedule 296, the customer would not be allowed to return
14 to cost-based supply service from PacifiCorp.

15 Fifth, PacifiCorp proposes two forms of departing load “surcharge” for the five-
16 year term of a customer’s participation in this program. PacifiCorp proposes that a
17 participating customer must pay a “transition adjustment,” which is described by witness
18 Duvall as the “forecasted difference between regulated net power costs and [the] value of
19 the freed-up energy.” Ex. PAC/200 at p. 3. This charge is intended to reflect the
20 difference (positive or negative) between PacifiCorp’s regulated net power costs in
21 Schedule 201 and the market value of the energy that PacifiCorp is not selling to the
22 customer, over the five-year transition period. This charge, which would be imposed on
23 each MWh delivered to the customer by the ESS during the five-year term, is also paid

1 by customers that choose PacifiCorp's three-year cost-of-service opt-out program
2 (Schedule 295).

3 In addition, PacifiCorp proposes that a participating customer must pay, over the
4 five-year period, a "Consumer Opt-Out Charge." The Consumer Opt-Out-Charge is
5 described by witness Duvall as "a valuation of the fixed generation costs incurred by
6 [PacifiCorp] to serve customers, offset by the value of the freed-up power made available
7 by the departing customers for years six through 20." Ex. PAC/200 at p. 5. Mr. Duvall
8 explains that the Consumer Opt-Out Charge would be calculated by "combining the net
9 present value of the projected Transition Adjustments and Base Supply Service rates for
10 years six through twenty and converting the result to a five-year nominal levelized
11 payment stream using [PacifiCorp's] discount rate." Id. at p. 6. In other words, between
12 the "transition adjustment" and the "Consumer Opt-Out Charge," PacifiCorp seeks to
13 recover twenty years' worth of "transition adjustments" over a five-year period.

14
15 Q: Do you support PacifiCorp's proposed Consumer Opt-Out Charge?

16 A: No. This proposed charge would effectively extend a participating customer's five-year
17 "transition" obligation to twenty years, by requiring the customer to pay for twenty years
18 of "stranded" costs over a five year period. Mr. Duvall states that the Consumer Opt-Out
19 Charge is "necessary to minimize cost shifting to non-participating customers when
20 customers in this program cease paying Base Supply Service in Schedule 200 after five
21 years." Ex. PAC/200 at p. 6. Contrary to Mr. Duvall's statement, however, a five-year
22 transition adjustment obligation is long enough. A customer that departs PacifiCorp's

1 cost-based supply service and pays a transition adjustment for five years should not bear
2 any additional responsibility for PacifiCorp's net power costs or base supply costs.

3 A five-year transition period provides PacifiCorp with more than adequate
4 opportunity to mitigate the "stranded" costs that may (or may not) result from the loss of
5 customer load. With five-year advance notification, PacifiCorp has more than enough
6 opportunity to adjust its power procurement practices to account for departing load. The
7 transition adjustment paid by the departing customer over the five-year term fully
8 satisfies a requirement to avoid shifting costs to customers that remain on utility service.

9
10 Q: Should a customer that participates in PacifiCorp's five-year cost-of-service opt-out
11 program bear responsibility for the fixed costs of procurement or generation assets that
12 PacifiCorp acquired or constructed to serve that customer?

13 A: Even without any meaningful participation in the direct access program, customers
14 regularly commence utility service and terminate utility service on the PacifiCorp system
15 without committing to remain a customer of PacifiCorp (and without committing to pay
16 for PacifiCorp's generation assets) for a specific period of time. PacifiCorp does not
17 purchase generation capacity, construct generation facilities, or enter into power purchase
18 agreements (PPAs) to satisfy any individual customer's demand. Instead, PacifiCorp
19 purchases or constructs generation facilities and/or enters into PPAs based upon its best
20 projection of customer demand over time, and maintains a portfolio of supply resources,
21 with varying and overlapping terms, in order to account for the fact that utility customers
22 come and go. Unless a customer agrees to underwrite the cost of a specific generation
23 resource acquired by PacifiCorp, the customer should not be responsible for paying the

1 cost of that specific generation resource (or any other PacifiCorp procurement-related
2 resource) for an unlimited period. In view of PacifiCorp's ability to manage the assets in
3 its supply portfolio, a five-year transition adjustment obligation is more than sufficient to
4 ensure against "cost-shifting" to non-participating customers.

5
6 Q. Please summarize your recommendations with respect to PacifiCorp's proposed
7 departing load charges for Schedule 296 customers?

8 A. If properly calculated, the transition adjustment proposed by PacifiCorp is reasonable.
9 However, the proposed Consumer Opt-Out Charge should be rejected in its entirety.

10
11 Q: Do you have comments on other elements of PacifiCorp's proposed Schedule 296?

12 A: Yes. I have comments on the proposed "cap" and the proposal to prevent participating
13 customers from returning to cost-based supply service.

14
15 **A. The Cap Should Apply for an Interim Period**

16 A "cap" of 175 aMW on participation in the five year cost-of-service opt-out program is
17 reasonable, but only for an interim period. There are two possible ways to address the
18 interim "cap." The first would be to restructure the 175 aMW cap to provide that when
19 customers reach the end of the five-year transition period, other customers may make the
20 five-year opt out election, such that the amount of load in a transition period may always
21 be as high as 175 aMW. Alternatively, as PacifiCorp and its customers gain experience
22 with this additional tariff option, the level of the cap could be increased and, over time,
23 eliminated. Once the five-year cost-of-service opt-out program is functioning effectively,

1 there is no reason to preclude otherwise eligible customers from participating in the
2 program.

3
4 **B. Customer Return to Cost-Based Supply Service**

5 A customer that participates in the five-year cost-of-service opt-out program should not
6 be precluded, for all time, from returning to cost-based supply service. If a participating
7 direct access customer provides adequate advance notice to PacifiCorp, the customer
8 should be allowed to return to cost-based supply service after the end of the five-year
9 period.

10 A three-year advance notice period provides PacifiCorp with ample opportunity to
11 integrate that customer load back into its procurement planning and execution so that the
12 returning load can be served with the same supply mix used to supply the rest of
13 PacifiCorp's customers receiving cost-based supply service. A three-year notice period
14 to return to utility cost-based supply service has been agreed upon by PGE under its five-
15 year cost of service opt-out program in a "Partial Stipulation" that was submitted on
16 July 25, 2013 in Docket No. UE 262. The same three-year advance notice requirement
17 should be adopted for PacifiCorp in this proceeding.

18
19 Q: Please summarize the terms and conditions that you propose for PacifiCorp's five-year
20 cost of service opt-out program under Schedule 296.

21 A: The terms and conditions for the five-year cost-of-service opt-out program should include
22 the following:

1 1. The program should be subject to an initial cap of 175 aMW of eligible customer
2 participation, subject to increase or elimination over time.

3 2. The transition adjustment, properly calculated, should be fixed for the five-year
4 term of a customer's participation. PacifiCorp's proposed Consumer Opt-Out Charge
5 should be rejected.

6 3. After the end of the five-year term, a customer that participates in the cost-of-
7 service opt-out program remains a direct access customer, except that at any time after
8 the end of the five-year term, the customer may return to cost-based supply service upon
9 three years' advance notice to PacifiCorp.

10

11 Q: Does this complete your reply testimony?

12 A: Yes.

13

14 USW 803893345.5

CERTIFICATE OF SERVICE

I hereby certify that on the 13th day of September, 2013, a true and correct copy of the foregoing document entitled "Reply Testimony of Mary Lynch on behalf of Constellation NewEnergy, Inc. and Shell Energy North America (US) L.P." was served by electronic mail on Presiding Administrative Law Judge Traci Kirkpatrick and all persons listed on the official service list maintained by the Commission in Docket No. UE 267. A copy of the service list is attached hereto.

Heather Karlstad

Heather Karlstad

Summary Report**UE 267 PACIFIC POWER****Category:** Electric Rate Case**Filed By:** PACIFIC POWER

This filing provides a five-year opt-out program to qualified customers.

Filing Date: 2/28/2013 **Advice No:** 13-004**Effective Date:** 1/1/2014 **Expiration Date:** 12/31/2013 **Status:** SUSPENDED**Final Order:** **Signed:** 2/28/2013**SERVICE LIST:**

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