



Public Utility Commission

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June 13, 2007

OREGON PUBLIC UTILITY COMMISSION ATTENTION: FILING CENTER PO BOX 2148 SALEM OR 97308-2148

RE: <u>Docket No. UE 192</u> - In the Matter of PORTLAND GENERAL ELECTRIC COMPANY 2008 Annual Power Cost Update Tariff Filing.

Enclosed for electronic filing in the above-captioned docket is the Public Utility Commission Staff's Direct Testimony.

/s/ Kay Barnes Kay Barnes Regulatory Operations Division Filing on Behalf of Public Utility Commission Staff (503) 378-5763 Email: kay.barnes@state.or.us

c: UE 192 Service List (parties)

PUBLIC UTILITY COMMISSION OF OREGON

UE 192

STAFF DIRECT TESTIMONY OF

Maury Galbraith

In the Matter of PORTLAND GENERAL ELECTRIC COMPANY 2008 Annual Power Cost Update Tariff Filing.

CASE: UE 192 WITNESS: Maury Galbraith

PUBLIC UTILITY COMMISSION OF OREGON

STAFF EXHIBIT 100

Direct Testimony

Docket UE 192

Q. PLEASE STATE YOUR NAME AND POSITION.

A. My name is Maury Galbraith. The Public Utility Commission of Oregon (OPUC)
 employs me as a Senior Economist. My qualifications are shown at Exhibit
 Staff/101.

Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

A. The purpose of my testimony is to present Staff's recommendations regarding
 Portland General Electric's (PGE's) forecast of net variable power costs (NVPC)
 for 2008.

Q. WHAT ARE STAFF'S RECOMMENDATIONS?

A. Staff recommends that the Commission adopt PGE's forecast of NVPC for 2008.
 PGE's initial forecast is for NVPC to be \$776 million in 2008. PGE should update its forecast according to the schedule set in this docket and file its final forecast on November 14, 2007. Staff also recommends that the Commission clarify that PGE should update its forecast of net ancillary services revenues as part of each Annual Update proceeding.

Q. PLEASE SUMMARIZE THE REMAINDER OF YOUR TESTIMONY.

A. I provide testimony regarding three issues that were presented to the
Commission in PGE's last general rate case. First, I address the issue of the
extrinsic value of PGE's flexible purchased power agreements and natural gasfired generating plants. Second, I address the issue of 'normal' equivalent forced
outage rates for PGE's Boardman and Colstrip coal-fired generating plants.
Finally, I address the issue of the tracking of net ancillary services revenue in
PGE's power cost adjustment mechanism (PCAM).

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Extrinsic Value

 Q.
 IN PGE'S LAST RATE CASE STAFF RECOMMENDED AN ADJUSTMENT

 TO POWER COSTS TO ACCOUNT FOR THE EXTRINSIC VALUE OF PGE'S

 FLEXIBLE PURCHASED POWER AGREEMENTS AND NATURAL GAS

 FIRED GENERATING PLANTS. DOES STAFF RECOMMEND A SIMILAR

 ADJUSTMENT IN THIS CASE?

A. No. In Order No. 07-015, the Commission adopted a \$1.4 million decrease to test period power costs to reflect the extrinsic value of PGE's Super Peak contract, ordered PGE to submit a report on stochastic power cost modeling by September 1, 2007, and indicated that it will open a new docket to consider whether stochastic modeling should be used to forecast net variable power costs. See Order No. 07-015 at 55-56.

In this case, PGE has reduced its power cost forecast by \$1.4 million to account for the extrinsic value of its Super Peak contract. See PGE/100, Tooman – Tinker – Schue/12. Any further adjustment to PGE's power costs to account for the extrinsic value of purchased power agreements or generating resources should be made after PGE files its report on stochastic power cost modeling and interested parties have had an opportunity to make recommendations regarding the regulatory treatment of the real option value of these resources in the Commission's upcoming stochastic modeling investigation.

22Q.IN RESOLUTION OF THE EXTRINSIC VALUE ISSUE IN PGE'S LAST RATE23CASE, IT APPEARED AS THOUGH THE COMMISSION WOULD HAVE24ADOPTED AN ADJUSTMENT TO THE COLD SNAP CONTRACT HAD THERE25BEEN EVIDENCE ON THE RECORD. SEE ORDER NO. 07-015 AT 13. DOES

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STAFF RECOMMEND AN ADJUSTMENT TO THE COLD SNAP CONTRACT IN THIS CASE?

3 Α. No. The record in UE 180/ UE 181/ UE 184 contains evidence and testimony 4 regarding the extrinsic value of PGE's Cold Snap contract. In direct testimony on 5 behalf of the Industrial Customers of Northwest Utilities (ICNU), Randall 6 Falkenberg indicated, "For the other capacity tolling contract (PPM Cold Snap), I 7 performed an extrinsic value analysis but found no extrinsic value." See UE 180/ 8 UE 181/ UE 184, ICNU/103, Falkenberg/10. In direct testimony on behalf of 9 Commission Staff, Bill Wordley indicated that he directly used PGE's 2004 RFP 10 estimates of the extrinsic value of the Super Peak and Cold Snap contracts. See 11 UE 180/ UE 181/ UE 184, Staff/200, Wordley/12. PGE's RFP evaluation of the 12 Cold Snap contract found no extrinsic value. See UE 180/ UE 181/ UE 184, 13 Staff/204, Wordley/1 (Confidential); and UE 180/ UE 181/ UE 184, PGE/1900, 14 Tinker – Schue – Drennan/35-36. Staff believes the Commission resolved the 15 issue of the extrinsic value of the Cold Snap contract based on this evidence. 16 Any further adjustment to PGE's power costs to account for the extrinsic value of 17 purchased power agreements or generating resources should be made after the 18 Commission's upcoming stochastic modeling investigation.

Forced Outage Rates

21Q.IN PGE'S LAST RATE CASE, STAFF RECOMMENDED USING NORTH22AMERICAN ELECTRIC RELIABILITY COUNCIL (NERC) DATA TO SET THE23'NORMAL' EQUIVALENT FORCED OUTAGE RATES FOR PGE'S24BOARDMAN AND COLSTRIP COAL-FIRED GENERATING PLANTS. DOES25STAFF RECOMMEND A SIMILAR ADJUSTMENT IN THIS CASE?

Docket UE 192

1	A.	No. In Order No. 07-015, the Commission adopted a \$4.6 million reduction to
2		test period power costs to adjust for an extreme forced outage at the Boardman
3		plant in 2005. The Commission also indicated that it would open a new docket to
4		review the appropriate method for determining 'normal' forced outage rates for
5		generating plants. See Order No. 07-015 at 55-56.
6		In this case, PGE has adjusted the Boardman equivalent forced outage rate
7		consistent with the Commission resolution in Order No. 07-015. See PGE/100,
8		Tooman – Tinker – Schue/6-8. The Commission's upcoming investigation into
9		the appropriate methodology for determining 'normal' equivalent forced outage
10		rates is the appropriate docket to revisit the use of NERC data, or other methods,
11		for determining forced outage rates.
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13		Ancillary Services
14	Q.	IN RESOLUTION OF THE NET ANCILLARY SERVICES REVENUE ISSUE IN
15		THE LAST RATE CASE, THE COMMISSION INDICATED THAT THE
16		DIFFERENCE BETWEEN ACTUAL AND FORECAST NET REVENUE
17		SHOULD BE ACCOUNTED FOR IN PGE'S ANNUAL PCAM. SEE ORDER NO.
18		07-015 AT 16 AND 27. HAS PGE UPDATED ITS FORECAST OF NET
19		ANCILLARY SERVICES REVENUE IN THIS CASE?
20	A.	No. PGE has not updated its forecast of net revenue from the sale of ancillary
21		services because this is not a general rate case. See PGE/100, Tooman –
22		Tinker – Schue/13.
23	Q.	IS PGE'S TREATMENT OF ANCILLARY SERVICES REVENUE CONSISTENT
24		WITH COMMISSION ORDER NO. 07-015?

Docket UE 192

1	А.	No. Staff believes the Commission intended for forecast net ancillary services
2		revenue to be part of the Annual Update process and for differences between
3		actual and forecast net revenue to be part of the annual PCAM. PGE, on the
4		other hand, would fix the annual forecast of net ancillary services revenue at \$1.4
5		million, the amount adopted by the Commission in Order No. 07-015. See PGE
6		Response to OPUC Data Request No. 013 at Staff/102, Galbraith/1-4.
7	Q.	DOES STAFF PROPOSE AN UPDATED FORECAST OF NET ANCILLARY
8		SERVICES REVENUE FOR 2008?
9	А.	No. For the 2008 Annual Update, the forecast of \$1.4 million remains
10		reasonable. See Staff/102, Galbraith/2. Staff raises this issue, at this time, in
11		order for the Commission to resolve this dispute prior to future Annual Update
12		proceedings. Staff recommends that the Commission clarify that PGE should
13		update its forecast of net ancillary services revenue as part of each Annual
14		Update proceeding.
15	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
16	A.	Yes.

CASE: UE 192 WITNESS: Maury Galbraith

PUBLIC UTILITY COMMISSION OF OREGON

STAFF EXHIBIT 101

Witness Qualification Statement

Staff/101 Galbraith/1

WITNESS QUALIFICATION STATEMENT

- NAME: Maury Galbraith
- EMPLOYER: Public Utility Commission of Oregon
- TITLE: Senior Economist, Energy Division
- ADDRESS: 550 Capitol Street NE Suite 215 Salem, Oregon 97301-2551
- **EDUCATION:** Graduate Student in Environmental Studies Program (1995 1997) University of Montana Missoula, Montana

Master of Arts in Economics (1992) Washington State University Pullman, Washington

Bachelor of Science in Economics (1989) University of Oregon Eugene, Oregon

EXPERIENCE: The Public Utility Commission of Oregon has employed me since April 2000. My primary responsibility is to provide expert analysis of issues related to power supply in the regulation of electric utility rates.

From April 1998 through March 2000 I was a Research Specialist with the State of Washington Office of the Administrator for the Courts in Olympia, Washington.

From April 1993 through August 1995 I was a Safety Economist with the Pacific Institute for Research and Evaluation in Bethesda, Maryland.

CASE: UE 192 WITNESS: Maury Galbraith

PUBLIC UTILITY COMMISSION OF OREGON

STAFF EXHIBIT 102

Exhibits in Support of Direct Testimony

May 22, 2007

TO: Vikie Bailey-Goggins Oregon Public Utility Commission

FROM: Randy Dahlgren Director, Regulatory Policy & Affairs

PORTLAND GENERAL ELECTRIC UE 192

PGE Response to OPUC Data Request Dated May 10, 2007 Question No. 013

Request:

In Order 07-015, the Commission stated, "...in light of PGE's argument that its ancillary service revenues are difficult to forecast, the difference in revenues should also be incorporated in calculation of the annual PCAM, adopted below. Order 07-015 at 16.

- a. How does PGE proposed to include ancillary service revenues in its annual PCAM?
- b. Has PGE updated its forecast of ancillary service revenues in its 2008 Annual Update? If yes, please explain the basis of the updated forecast

<u>Response:</u>

a. How does PGE proposed to include ancillary service revenues in its annual PCAM?

Order No. 07-015 (Page 16) directs that approximately \$1.4 million in net ancillary service revenues be included in Other Revenues. This order also directs that the difference between actual net ancillary service revenues and the assumed approximately \$1.4 million is included in the power cost adjustment mechanism. In calculating the Annual Variance (PGE Schedule 126), PGE will adjust (down) the base net variable power costs (NVPC) used to set rates by the approximately \$1.4 million and then include actual net ancillary service revenues (as a reduction) in the calculation of Actual NVPC.

b. Has PGE updated its forecast of ancillary service revenues in its 2008 Annual Update? If yes, please explain the basis of the updated forecast

PGE has not updated its forecast of net ancillary service revenues in its 2008 Annual Update filing. The estimate of approximately \$1.4 million remains reasonable. See PGE's Responses to Part a. above and to OPUC Data Request No. 014. The Response to Request No. 014 contains the most recent data we have and confirms that \$1.4 million is a reasonable estimate for 2008.

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May 22, 2007

TO: Vikie Bailey-Goggins Oregon Public Utility Commission

FROM: Randy Dahlgren Director, Regulatory Policy & Affairs

PORTLAND GENERAL ELECTRIC

UE 192 PGE Response to OPUC Data Request Dated May 10, 2007 Question No. 014

Request:

Please provide, in electronic format, detail monthly actual data for 2005 to date that identifies all revenue from ancillary services received by the company from other parties. For all revenue components, please identify counter-party and specific ancillary service provided, for example, contingency reserves.

<u>Response:</u>

Attachment 014-A is an Excel file "DR_014_Attach A_CONF.xls," which provides the requested information. All sales have been to the California Independent System Operator. The appropriate data are those on Row 33 of the attachment. They net out grid management charges, consistent with the discussion on Page 16 of Order No. 07-015 (UE 180). In UE 180, the Commission determined that annual net revenues from the sale of ancillary services were approximately \$1.4 million. (Order No. 07-015, Page 16). This is the sum of cells D33 through O33 of Attachment 014-A. Attachment 014-A is confidential and subject to Protective Order No. 07-135. It is provided under separate cover.

UE 192 Attachment 014-A

Confidential and Subject to Protective Order No. 07-135

Net Revenues from Sales of Ancillary Services

CERTIFICATE OF SERVICE

UE 192

I certify that I have this day served the foregoing document upon all parties of record in this proceeding by delivering a copy in person or by mailing a copy properly addressed with first class postage prepaid, or by electronic mail pursuant to OAR 860-13-0070, to the following parties or attorneys of parties.

Dated at Salem, Oregon, this 13th day of June, 2007.

Stephanie S. Andrus

Assistant Attorney General Of Attorneys for Public Utility Commission's Staff 1162 Court Street NE Salem, Oregon 97301-4096 Telephone: (503) 378-6322

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