

**BEFORE THE PUBLIC UTILITY COMMISSION**

**OF OREGON**

**UE 179**

In the Matter of

PACIFICORP,

Request for a general rate increase in the  
company's Oregon annual revenues.

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**DIRECT TESTIMONY ON POWER COSTS**

**OF THE**

**CITIZENS' UTILITY BOARD OF OREGON**

June 30, 2006



**BEFORE THE PUBLIC UTILITY COMMISSION  
OF OREGON**

**UE 179**

In the Matter of	)	
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PACIFICORP,	)	DIRECT TESTIMONY
	)	ON POWER COSTS OF
Request for a general rate increase in the	)	THE CITIZENS' UTILITY BOARD
company's Oregon annual revenues.	)	OF OREGON
_____	)	

1           My name is Bob Jenks, and my qualifications are listed in CUB Exhibit 101.

2       **I. Introduction**

3           This is only PacifiCorp's second annual power cost update, and the first since the  
4 transition adjustment mechanism (TAM) was established for the Company in UE 170.  
5 Muddying these waters is the concurrent full-blown general rate case proceeding which,  
6 though bearing the same docket number as the power cost update, is proceeding on a  
7 slower, more thorough track. This testimony addresses PacifiCorp's net variable power  
8 costs, and, in particular, those items that are appropriate for the Company's annual power  
9 cost update. This is necessary, unfortunately, because PacifiCorp, though only in its  
10 second annual update, has introduced modeling changes in the power cost update process  
11 – where they do not belong – and has brazenly notified the parties that the Company will  
12 be adding a significant cost increase later, when the parties cannot respond.

1           In addition, this testimony demonstrates both the theoretical and actual need to  
2   account for the extrinsic value of capacity resources that is not captured by the  
3   Company's GRID model. We recommend disallowance of a number of short-term firm  
4   sales that PacifiCorp made in 2004 and 2005 for power in high load hours delivered in  
5   2007 when this was contrary to the Company's IRP analysis. Finally, as the notorious  
6   SMUD contract enters its third decade, as its peer contract has finally expired, and as the  
7   Company has had ample time to service this contract through other wholesale purchases  
8   according to the Company's own plan, we recommend that customers no longer be  
9   required to subsidize this wildly imprudent wholesale contract.

## 10   **II. Déjà Vu – Inappropriate TAM Changes & Post-Order Updates**

11           CUB has decried PGE's propensity to tinker with its power cost model in the  
12   Company's favor every year through the RVM process.<sup>1</sup> We have also expressed  
13   frustration that certain key factors, such as forward price curves and contracts, are  
14   updated after the Commission has issued its Order. In our testimony in UE 170, when  
15   PacifiCorp requested an annual power cost update to facilitate direct access (Transition  
16   Adjustment Mechanism, TAM), CUB argued that the system had not worked well for  
17   residential customers for whom the annual updates serve no purpose, and that residential  
18   customers should not be subject to the process. Though not exempting residential  
19   customers from this process, the Commission did acknowledge sharing our concerns  
20   “about establishing the TAM with its annual update because there is a certain amount of

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<sup>1</sup> See CUB Testimony in UE 139 and UE 172, and the Settlement in UE 149.

1 one-sidedness to PacifiCorp's annual updates without concomitant adjustments by  
2 intervenors and Staff.”<sup>2</sup>

3 **A. Inappropriate Modeling Changes In The TAM Process**

4 Yet here we are, in PacifiCorp's first annual update after TAM's adoption, and  
5 the Company has already proposed modeling changes – not in its rate case filing – but in  
6 the Company's TAM update in April. Step 14 of PacifiCorp's April TAM update  
7 changes how GRID calculates regulating margin, and increases power costs by  
8 \$18 million. Step 15 changes how GRID calculates non-owned generation reserve  
9 requirements, and increases power costs by \$7.8 million.

10 A utility's annual power cost update is, by design, an abbreviated schedule, and in  
11 the power cost track of UE 179 parties have only one round of testimony and one brief.  
12 Though PacifiCorp has only had one annual adjustment before this, it still could not resist  
13 the opportunity to introduce modeling changes in the comparatively-short TAM  
14 proceeding, changes that would result in millions of dollars for the Company. The  
15 Company filed a general rate case in February; that would have been the appropriate  
16 place, procedurally and substantively, to introduce these modeling changes.

17 A general rate case is the appropriate forum to explore the theoretical foundation  
18 of a modeling change and the results the change produces. A change to a utility's power  
19 cost model is not minor, and should not be rushed through the annual power cost update  
20 process. Such modeling changes should be processed through the more extensive rate  
21 case process, be fully vetted, and then applied to the Company's annual update the  
22 following year if deemed appropriate.

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<sup>2</sup> UE 170 Order No. 05-1050.

1 In his testimony, Mark Widmer defends these modeling changes:

2 The reserve requirement adjustments are not the type of adjustments that  
3 would normally be included in the TAM. They are adjustments that  
4 would normally be included in a general rate case in rebuttal testimony.  
5 The adjustments were included with the TAM update on April 1 in lieu of  
6 including them in the case later in rebuttal testimony. This was done to  
7 provide the Parties ample time to review the adjustments prior [to] filing  
8 testimony in the case.

9 PPL/503/Widmer/6.

10 Normally included in rebuttal testimony? Modeling changes should be introduced  
11 with the Company's original filing and no later. It is difficult enough for Staff and  
12 intervenors to assess changes and their ramifications in a general rate case without trying  
13 to follow a moving target. The suggestion that the Company was doing Staff and the  
14 parties a favor by introducing the modeling changes in the TAM update, as opposed to its  
15 rebuttal testimony, is disingenuous.

16 We recommend that the Commission clamp down on this misuse of the  
17 Company's annual power cost update, and send a clear signal to the utilities that changes  
18 beyond a simple update of contracts and forward price curves must be presented in a rate  
19 case, in the original filing. We cannot politely express our frustration with the utilities'  
20 inability to restrict the annual power cost updates to the indented scope. It has been a  
21 source of continual consternation, and has cost Staff and the parties an inordinate amount  
22 of time and resources. We thought that PacifiCorp understood this.

23 Utilities, by seeking out changes to their power cost models, can ensure that  
24 annual power cost updates increase their revenue requirement beyond a simple pass-  
25 through of updated prices, and the utilities have not been able to resist the urge to use the  
26 annual update process to introduce one-sided modeling changes. It started with PGE, and  
27 PacifiCorp is now following suit.

1           The Commission should put a stop to this, and disallow the Step 14 and Step 15  
2   modeling changes in PacifiCorp's April TAM update, which will reduce power costs by  
3   \$25.8 million total-company or approximately \$7.2 million on an Oregon basis.

4   **B. Centralia Formula Power Transmission**

5           PacifiCorp also plans to take advantage of the opportunity provided by its annual  
6   power cost update to update transmission contracts late in the proceeding, possibly after  
7   the Commission's Order.

8           The Company's Front Office transmission group is studying their options  
9   post June 2007. All the options involve a significant increase in  
10   transmission cost over that which is included in this docket. When the  
11   Company reaches a decision regarding which option to take, the Company  
12   will update the transmission cost.

13   PPL/503/Widmer/6.

14           While we have come to expect updates for new energy purchases and updates to  
15   forward curves well after our testimony, PacifiCorp is now telling us that it will have a  
16   new transmission contract that will "involve a significant increase," but it must be  
17   included in rates without any sort of prudence review, because our testimony is today and  
18   the Company has not yet reached a decision. The current contract expires June 30, 2007.  
19   If the Company expected the cost of a new contract to decrease it could simply wait until  
20   after the Commission order, but well before the expiration of the contract to sign a new  
21   one. However, the Company expects the cost to increase significantly, so the Company  
22   plans to add this cost to its TAM after Staff's and intervenors' analysis and testimony are  
23   done, but in time to include the added costs into rates.

24           The Company has made no effort to forecast this increase in cost other than to  
25   declare that it will be significant. Since the purpose of the TAM is to support direct

1 access, it is important that the initial filing and updates be as accurate as possible, so  
2 buyers and sellers in the direct access marketplace can use that information to evaluate  
3 their options. Regardless, the Company did not include any estimates of the price of the  
4 new contract. PacifiCorp instead modeled the old contract price for the entire year, and  
5 noted that the Company will come in later and expect recovery of significantly higher  
6 costs. This means that a significantly higher cost will be added to customers' rates  
7 without any review by Staff, ICNU, or CUB. After this single round of testimony, we are  
8 finished with power costs.

9 Just because a cost is established in a contract, does not mean that the cost was  
10 prudently incurred. The Commission must make sure that the annual power cost update  
11 is not a means for a utility to pass unexamined costs through to ratepayers. We  
12 recommend that the Commission reject any significant changes in transmission costs  
13 relating to this contract. The current contract which is used in the Company's filing lasts  
14 through June 30, 2007. PacifiCorp can submit a new contract for review in next year's  
15 TAM, for costs starting January 1, 2008. Six months of regulatory lag for a significant  
16 cost is not excessive, in fact, before the implementation of the TAM and RVM annual  
17 power cost updates, it was standard practice.

18 The Commission should adopt the current Centralia transmission contract through  
19 2007, just as PacifiCorp filed.

### 20 **III. Extrinsic Value**

21 PacifiCorp's GRID model fails to recognize the extrinsic value of capacity  
22 resources, such as gas-fired generation plants and capacity contracts. Customers pay the  
23 fixed cost of such resources, but these plants and contracts are often dispatched to the

1 market when conditions vary from what was forecast, and so the value of capacity  
2 resources is not captured by GRID. Under these circumstances, the benefits go solely to  
3 shareholders.

4 GRID does not fully utilize capacity resources, because it is variations from  
5 forecast conditions that change the spread between gas and electric prices such that these  
6 plants and contracts become economic. Under varied conditions, the Company may  
7 dispatch its capacity resources to serve load or to make profitable market sales, but, in  
8 either case, it is the shareholders who benefit. Capacity resources both mitigate cost  
9 increases (thus protecting shareholders from power cost increases they are paid a return  
10 to absorb)<sup>3</sup>, and produce revenues from off-system sales (thus giving extra profits to  
11 shareholders). The versatility of capacity resources, resources paid for by customers,  
12 provides significant value that is not captured by GRID.

13 This is demonstrated by the operation of the Company's marginal gas-fired units.  
14 CUB Exhibit 102 contains the production for the last several years from the Company's  
15 Gadsby and West Valley combustion turbines. The Gadsby combustion turbines are  
16 forecast to produce 99,349 MWh during the 2007 test year. During the years 2003-05,  
17 the Gadsby units averaged 270,062 MWh, or 2.7 times what is forecast in this docket.  
18 West Valley is forecast to produce 395,006 MWh, 28,524 MWh below its historic  
19 average of 423,530 MWh, and, it should be noted, West Valley produced 580,823 MWh  
20 in 2003.

21 We have also raised this issue with regard to capacity contracts included in PGE's  
22 RVM. PGE proposed that the fixed costs associated with capacity contracts should be

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<sup>3</sup> When power costs are materially higher than forecast, a utility may file a deferral to share some of those costs with customers.



1 paid by customers, even though, under normalized ratemaking, there is no benefit to  
2 customers from the contracts. Only non-normalized events dispatch these capacity  
3 contracts. Non-normalized costs and benefits are the utility's to absorb. Allowing a  
4 utility to charge customers 100% of the cost of capacity contracts and the fixed cost of  
5 generating units used significantly for capacity generation – all of which primarily serve  
6 to reduce non-normalized costs and generate sales revenue for the benefit of the  
7 Company – violates basic ratemaking principles. It is little more than customers paying  
8 the premium for insurance that protects and benefits shareholders.

9       There are two ways to adjust for the extrinsic value of capacity resources. The  
10 Commission could impute revenue, based on historic averages, to account for the  
11 additional revenue that the units can be expected to produce. Alternatively, the  
12 Commission could reduce the share of the fixed costs charged to ratepayers in order to  
13 represent the share of the fixed costs associated with normalized usage. CUB is not  
14 recommending a specific adjustment to account for the extrinsic value of PacifiCorp's  
15 capacity resources, as we anticipate that other parties will do so. We urge the  
16 Commission to consider those proposals.

17       The Commission should adopt an adjustment to account for the extrinsic value of  
18 PacifiCorp's capacity resources.

#### 19 **IV. Imprudent Short-Term Firm Sales**

20       In 2004 and 2005 PacifiCorp entered into a number of power sale contracts for  
21 delivery in 2007. A large number of these contracts are for power delivered during high  
22 load hours and, of these, many are for delivery to Palo Verde in PacifiCorp's eastern  
23 service territory. Yet, PacifiCorp's 2004 IRP, filed in January 2005, shows that the

1 Company expected to barely be in load-resource balance for its system coincident peak in  
2 2007, and to be in resource deficit for its eastern coincident peak in 2007.<sup>4</sup>

3 Exacerbating the risk of this short position was the IRP's analysis, which relied on  
4 the Company purchasing power through 1,200 MW of front office transactions.

5 These amounts are proxy resources that represent procurement activity  
6 expected to be made on an annual, rolling, forward basis to help cover  
7 PacifiCorp's short position, and are *applied for all years* of the planning  
8 horizon...

9 The Front Office Transaction amounts include transactions for both the  
10 West and the East. The West includes 500 MW of annual 7 x 24... As  
11 with any forward purchase, these resources will become a part of the  
12 overall portfolio for which balancing activities are routinely performed,  
13 such as selling off excess power during "shoulder" time periods.

14 PacifiCorp 2004 IRP, Appendix C - Base Assumptions, page 57. Emphasis added.

15 So, while having a tight capacity position overall and a short capacity position in  
16 its eastern territory – and these positions already relied on power purchases not unlike the  
17 sales the Company made – PacifiCorp sold power that could have shored-up its capacity  
18 position.

19 Beginning in the fall of 2004, concurrent with the Company's 2004 IRP process,  
20 PacifiCorp made short-term firm power sales for delivery in 2007, and most of the sales  
21 were for power in high load hours. Rather than making the purchases that were described  
22 and included in the IRP,<sup>5</sup> the Company sold power, did not make commensurate  
23 purchases, and created a larger short position that would have to be filled with purchases  
24 in addition to those already included in the Company's IRP analysis. Table 1  
25 summarizes the short-term firm purchases and sales made between October 2004 and

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<sup>4</sup> PacifiCorp 2004 IRP figures 3.3 and 3.5, pages 56 and 58.

<sup>5</sup> PacifiCorp 2004 IRP, page 52.

1 November 2005 for delivery in 2007, and CUB Exhibit 103 also breaks out the annual  
2 sales.

**Table 1: Short-Term Firm Sales and Purchases  
October 2004 – November 2005**

	Number of Transactions	Volume of Transactions (MWh)
All Purchases	87	945,325
All Sales	585	6,719,400
Purchases: High Load Hours	42	476,000
Sales: High Load Hours	353	4,192,000

3 This shows that PacifiCorp sold power in 2004 and 2005 for delivery in high load  
4 hours in 2007. This same Company had a tight capacity position, including front office  
5 purchases, forecast for 2007, yet sold nearly nine times more power for high load hours  
6 than it purchased for that time period.

7 In addition, while the IRP assumed that the Company would purchase “500 MW  
8 of annual 7 x 24”<sup>6</sup> (7 days per week, 24 hours per day) for its western territory, the  
9 Company sold a great deal of annual 7 x 24 power and, even worse, 6 x 16 (6 days per  
10 week, 16 hours per day – only the high load hours of the day) in its western territory.  
11 Ironically, of the short-term firm sales, these sales are some of the earliest, made in  
12 October and November of 2004.

13 PacifiCorp has not demonstrated that these transactions were prudent. In UE 139  
14 the Commission disallowed a portion of PGE power purchases based on the Company’s  
15 lack of evidence supporting its decision in light of PGE’s deviation from its planned  
16 power-purchasing strategy and buying in an illiquid market.

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<sup>6</sup> PacifiCorp 2004 IRP, Appendix C - Base Assumptions, page 57.

1 We also emphasize that PGE provides little if any supporting evidence  
2 relating to the price trend for 2003 power products or internal company  
3 analysis of that advanced market to justify its decision.

4 OPUC Order No. 02-772, page 13.

5 In this case too, PacifiCorp has failed to demonstrate the reasonableness of these  
6 sales in light of the Company's tight capacity position, the preponderance of sales as  
7 compared to purchases, and the fact that the purchases were made, in some cases, more  
8 than two years in advance. For PacifiCorp to have sold power when its own analysis  
9 indicates it should have bought, or at least held, power is at odds with the Company's  
10 IRP.

11 We recommend that the Commission disallow all of the high load hour sales  
12 made in 2004 and 2005 for 2007, as these are the sales that most expose customers to the  
13 market. The Commission should have PacifiCorp re-run GRID such that the model can  
14 use the Company's generation capacity to either serve customers or sell according to the  
15 forward curve. This must be done after the Commission's Order in the power cost track  
16 of UE 179, as the final forward price curve will not be available until after the  
17 Commission issues its Order.

## 18 **V. Imprudent SMUD Contract**

19 Three recent OPUC dockets have explored PacifiCorp's decision in the 1980s and  
20 1990s to enter into a series of long-term contracts to sell power to other utilities  
21 throughout the West, while building the Company's market share.<sup>7</sup> These contracts cost  
22 customers hundreds of million of dollars by committing resources from rate base to an  
23 outside party, such that the resources were not available when they were needed to serve

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<sup>7</sup> See CUB Testimony in UM 995, UE 111, and UE 116.

1 customers. PacifiCorp has since had to make more expensive wholesale purchases to  
2 meet its load that it would not have had to make had the Company not signed away  
3 generation from its rate base resources.

4 One of the most notorious of these contracts is the Sacramento Municipal Utility  
5 District (SMUD) contract. In 1987 the Company entered into a 30-year contract with  
6 SMUD, whereby SMUD paid the Company \$94 million at the outset that was retained by  
7 PacifiCorp “and was not used to benefit ratepayers.”<sup>8</sup> SMUD was then allowed to  
8 purchase power from PacifiCorp at \$16.85 per MWh.

9 PacifiCorp’s decision to commit a portion of its resources, built to serve  
10 customers, to a third party for decades is difficult to fathom. One year can bring  
11 surprising change, and a decade can easily turn an industry on its head. Given the  
12 difficulty utilities have in predicting next year’s load, it is stunning for a utility to commit  
13 itself to serving a third party from rate base resources at a low, fixed price for three  
14 decades. It is more stunning still that a utility would expect its customers to bear the  
15 enormous risk of a wholesale sale contract that lasts for decades; this is not an  
16 appropriate position for a utility to put its customers in.

17 In the past, the Commission has dealt with this contract by following Utah’s lead,  
18 and re-pricing the contract at \$37/MWh. This is the price PacifiCorp agreed to charge  
19 Southern California Edison (SCE) for a long-term contract entered into around the same  
20 time as when the Company signed the SMUD contract. CUB Exhibit 104 is an excerpt  
21 from a Utah Public Service Commission Order that imputes the revenue to be included in  
22 rates for this contract.

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<sup>8</sup> CUB Exhibit 103, page 1 . Utah Public Service Commission Order in Docket No. 01-035-01.

1           However, there are two significant differences between the SMUD and SCE  
2     contracts. The first is the fixed \$94 million up-front payment that was kept by the  
3     Company. The SMUD contract included this payment, but then had a lower power price  
4     than the SCE contract. By imputing the SCE price, the Utah Commission was attempting  
5     to establish what the price would have been if the up-front payment had not been part of  
6     the deal. The second, and now increasingly relevant, difference is the contract length.  
7     The SCE contract was a 20-year contract. The SMUD contract is a 30-year contract.

8           The revenue imputation of \$37/MWh attempted to address the power price issue  
9     resulting from the up-front payment of the SMUD contract, but it does not address the  
10    exceeding imprudence of the SMUD contract length as compared to the SCE contract. If  
11    \$37/MWh represents a power price imputation for a 20-year contract, it certainly isn't  
12    sufficient to hold customers harmless for the imprudence of a 30-year contract. It is not  
13    unreasonable to expect a longer-term contract to have a higher price, or at least price  
14    escalation, to account both for rising fuel prices and the value of stable prices for  
15    30 years. Therefore, \$37/MWh is no longer sufficient to hold customers harmless for the  
16    final decade of the SMUD contract which extends another 10 years beyond the end of the  
17    SCE contract.

18          Ultimately, the Company has never demonstrated the prudence of a low, fixed-  
19    price, 30-year contract, because it can't. Indeed, in this docket, PacifiCorp simply filed  
20    the SMUD contract at \$37/MWh.<sup>9</sup> PacifiCorp pocketed \$94 million, and left customers  
21    with a 3-decade-long liability. CUB has long argued that the Company's long-term sales  
22    made in the 1980s and 1990s were imprudent.<sup>10</sup> Prudence is based on the information the

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<sup>9</sup> UE 179 PacifiCorp Revenue Requirement, pages 5.1.5 & 5.1.7.

<sup>10</sup> UE 111, UE 116, and UM 995.

1 Company had at the time of the decision; however, much of that information has been  
2 missing. In UE 995, PacifiCorp could not even produce its Risk Management Strategy  
3 that described how the Company evaluated the risk of wholesale commitments. This is  
4 despite the fact that the strategy had been approved by the Company's Board of  
5 Directors.<sup>11</sup>

6 Fortunately, we do not have to base our decision today on the prudence of the  
7 decision that the Company made in 1987. The Company recognized that these contracts  
8 were not supportable, because they committed generating resources to a third party when  
9 those resources were needed to serve the customers who were paying for them in rate  
10 base. In PacifiCorp's 1997 IRP, RAMPP-5, the Company addressed this problem by  
11 committing to use the market to acquire the power to serve these long-term contracts: "it  
12 will more closely reflect the company's strategy of relying increasingly on the wholesale  
13 market to acquire the resources needed to meet the commitments made in long-term  
14 wholesale sales contracts."<sup>12</sup> Here we are, nearly ten years after the Company declared  
15 its intention to use wholesale purchases to serve these sales-for-resale contracts, but  
16 PacifiCorp continues to maintain that customers should bear this burden. Ten years is  
17 certainly enough time.

18 The SMUD contract should be eliminated from GRID, the power dedicated to  
19 servicing that contract can then be re-dispatched to serve customers, and the Company  
20 can service its SMUD contract, according to its plans, by acquiring power in the  
21 wholesale market.

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<sup>11</sup> One astute observer referred to this as "the dog ate my risk management policy defense."

<sup>12</sup> PacifiCorp RAMPP-5, December 1997, page 3.

1   **VI. Conclusion**

2           We recommend the Commission modify PacifiCorp's power cost forecast for the  
3   Company's annual update as follows:

- 4           • Disallow the Step 14 and Step 15 modeling changes in PacifiCorp's April  
5           TAM update, which will reduce power costs by \$25.8 million total-company or  
6           approximately \$7.2 million on an Oregon basis;
- 7           • Adopt the current Centralia transmission contract through 2007, just as  
8           PacifiCorp originally filed it;
- 9           • Adopt an adjustment to account for the extrinsic value of PacifiCorp's capacity  
10          resources;
- 11          • Disallow the high load hour short-term firm sales made in 2004 and 2005 for  
12          delivery in 2007; and
- 13          • Disallow the 1987 SMUD contract.



## WITNESS QUALIFICATION STATEMENT

**NAME:** Bob Jenks

**EMPLOYER:** Citizens' Utility Board of Oregon

**TITLE:** Executive Director

**ADDRESS:** 610 SW Broadway, Suite 308  
Portland, OR 97205

**EDUCATION:** Bachelor of Science, Economics  
Willamette University, Salem, OR

**EXPERIENCE:** Provided testimony or comments in a variety of OPUC dockets, including UE 88, UE 92, UM 903, UM 918, UE 102, UP 168, UT 125, UT 141, UE 115, UE 116, UE 137, UE 139, UE 161, UE 165, UE 167, UE 170, UE 172, UE 173, UG 152, UM 995, UM 1050, UM 1071, UM 1147, UM 1121, UM 1206, and UM 1209. Participated in the development of a variety of Least Cost Plans and PUC Settlement Conferences. Provided testimony to Oregon Legislative Committees on consumer issues relating to energy and telecommunications. Lobbied the Oregon Congressional delegation on behalf of CUB and the National Association of State Utility Consumer Advocates.

Between 1982 and 1991, worked for the Oregon State Public Interest Research Group, the Massachusetts Public Interest Research Group, and the Fund for Public Interest Research on a variety of public policy issues.

**MEMBERSHIP:** National Association of State Utility Consumer Advocates  
Board of Directors, OSPIRG Citizen Lobby  
Telecommunications Policy Committee, Consumer Federation of America  
Electricity Policy Committee, Consumer Federation of America

## PacifiCorp Gas-Fired Generation (MWh)

	As Filed In UE 179	2005	2004	2003	2002	Average Actual
Gadsby	159,691	32,595	66,586	158,301	655,259	228,185
Gadsby CTs	99,349	166,168	258,948	385,069		270,062
Little Mountain	89,298	94,667	91,964	86,661	80,803	88,524
West Valley	395,006	343,889	395,480	580,823	373,926	423,530
Total	743,344	637,319	812,978	1,210,854	1,109,988	1,010,300

Source: ICNU Data Request 1.32 and PacifiCorp UE 179 Revenue Requirement NPC 5.1.8.

Hermiston is omitted as it is primarily a base load resource.

## **PacifiCorp Short-Term Firm Transactions**

	Transactions No.	Transactions MWh
All Purchases	87	945,325
All Sales	585	6,719,400
Purchases: High Load Hours	42	476,000
Sales: High Load Hours	353	4,192,000
Sales: Annual	173	2,697,600
Sales: Annual 6 X 16	108	1,105,200
Sales: Annual 7 X 24	24	438,000

- BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH -

In the Matter of the Application of PacifiCorp for an Increase in its Rates and Charges	) ) )	<u>DOCKET NO. 01-035-01</u>  <u>REPORT AND ORDER</u>
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ISSUED: September 10, 2001

- Begin Excerpt -

- Long-Term Firm Sales Contracts; Imputation of Revenues
  - Sacramento Municipal Utilities District (SMUD) Contract

As in the immediately preceding general rate case for this Company, Docket No. 99-035-10, this Commission is asked to impute revenues to a 1987 long-term firm wholesale contract with SMUD to counter the contract's adverse impact on the net power cost portion of jurisdictional revenue requirement. In that Docket, the Commission did order imputation because the contract obligated the Company to serve SMUD at \$16.85 per MWh at the time it was entered, a rate much below the then-current rate for power. In addition, SMUD paid the Company \$94 million at the outset of the contract that it retained and was not used to benefit ratepayers. Nor was this the first time the imputation had been made. In connection therewith, both here and in other PacifiCorp jurisdictions, a contract with Southern California Edison (SCE) entered at about the same time for \$42 per MWh had been considered an appropriate benchmark for imputation. The evidence in Docket No. 99-035-10 showed that the SCE contract had been renegotiated to a rate of \$37 per MWh due to structural changes in the wholesale market. In other words, the Commission recognized that wholesale prices, which had fallen, were now on a different path. This, and the fact that the renegotiation was closer in time to the test period, persuaded the Commission to select the \$37 rate as the basis for imputation, a rate indicating how such a contract might perform over time.

In the present Docket, the Company does not dispute imputation, but argues for continued use of the \$37 rate from the renegotiated SCE contract as a fair basis. The Division and the Committee argue the rate used should correspond to test-year circumstances. Given SCE contract terms, that rate is \$47.70. Other parties support revenue imputation; no party opposes it.

As in Docket 99-035-10, we find that revenue imputation to the SMUD contract is warranted in this case. We consider whether its basis should be \$37 or \$47.70.

PacifiCorp argues the Commission's use of \$37 in the previous case does not suggest an intent to impute revenues based on the actual SCE contract price during the test year. Renegotiation of this contract, states the Company, occurred in 1995, and the rate for the first year following that is \$37, the amount used by the Commission. PacifiCorp informs us that power cost data in Docket No. 99-035-10 contains a test-year SCE contract price of \$49.42, which, it alleges, should have been used if the intention was to base imputation on a test-year contract price.

We seek a reasonable basis for imputation, once we decide an imputation must be made. In the previous Docket, \$37 was such an amount, because it was the most current contract price debated on the record and it recognized structural changes in the wholesale market. No party advocated the test year figure of \$49.42 the Company now calls to our attention. In fact, no party mentioned the figure in that Docket and we were not aware of it.

The Company further argues that because certain SCE contract terms call for a price in 2001 much higher than the test year \$47.70, the contract should no longer be considered a relevant benchmark for revenue imputation. Parties advocating imputation do so on the basis of the SCE contract. Even the Company supports the \$37 renegotiated SCE contract price for this Docket. We therefore believe arguments opposing further use of the SCE contract are appropriately a subject for the next general rate case in which SMUD revenue imputation arises.

Issues parties enumerate that distinguish the SMUD contract from the other contracts to which we impute revenue in this Docket include an initial payment of \$94 million. We concur that these factors separate the SMUD contract from other contracts and can be considered in making the imputation. In PacifiCorp's last general rate case we used the SCE renegotiated contract to impute revenues to reflect changes in the wholesale market that affected a contract similar to SMUD's that was executed at about the same time. We also sought to use data closest to the test year in that case which is one of the reasons we used the renegotiated price of \$37.

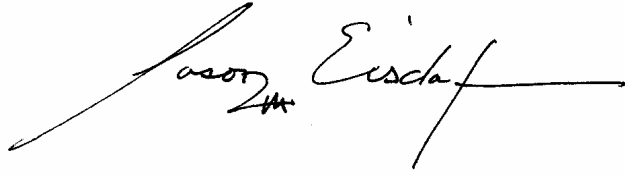
In this Docket we learned that the actual test year SCE contract price in Docket No. 99-035- 01 was \$49.42. The \$37 price, therefore, was not the closest figure to the test year in that case though it was more reflective of the changes that had occurred in the wholesale market than the terms of the SMUD contract. We also discovered that the SCE contract is indexed to the Southern California border price of gas, a fact that could lead to unintended results not fully explored on this record. Our objective is to impute revenues to the SMUD contract to make it compensatory. The only proposals before us are to apply \$37 or \$47.70 to the SMUD contract. After the testimony and argument in this case, there are enough questions about the SCE contract as an appropriate reference that we will not depart from our previous decision by increasing the imputation to \$47.70. Consequently, we accept the \$37 per MWh figure and await further argument in a future case.

- End Excerpt -

## CERTIFICATE OF SERVICE

I hereby certify that on this 30<sup>th</sup> day of June, 2006, I served the foregoing Direct Testimony on Power Costs of the Citizens' Utility Board of Oregon in docket UE 179 upon each party listed below, by email and, where paper service is not waived, by U.S. mail, postage prepaid, and upon the Commission by email and by sending 6 copies by U.S. mail, postage prepaid, to the Commission's Salem offices.

Respectfully submitted,



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**W=Waive Paper service, Q=Confidential**

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