## Davison Van Cleve PC

#### Attorneys at Law

TEL (503) 241-7242 • FAX (503) 241-8160 • mail@dvclaw.com Suite 400 333 S.W. Taylor Portland, OR 97204

January 22, 2008

#### Via Electronic and US Mail

**Public Utility Commission** Attn: Filing Center 550 Capitol St. NE #215 P.O. Box 2148 Salem OR 97308-2148

> In the Matter of OREGON PUBLIC UTILITY STAFF Requesting the Re:

Commission direct PACIFICORP, dba PACIFIC POWER & LIGHT

COMPANY, to file tariffs establishing automatic adjustment clauses under the

terms of SB 408. Docket No. UE 177

Dear Filing Center:

Enclosed please find the original and five (5) copies of the Direct Testimony of Ellen Blumenthal on behalf of the Industrial Customers of Northwest Utilities and Appendix A in the above-referenced matter.

Thank you for your assistance.

Sincerely yours,

/s/ Brendan E. Levenick Brendan E. Levenick

Enclosure

Service List cc:

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that I have this day served the foregoing letter on behalf of the Industrial Customers of Northwest Utilities upon the parties, shown below, on the official service list by causing the foregoing document to be deposited, postage-prepaid, in the U.S. Mail, and service via electronic mail.

Dated at Portland, Oregon, this 22nd day of January, 2008.

/s/ Brendan E. Levenick
Brendan E. Levenick

CITIZENS' UTILITY BOARD OF OREGON

LOWREY R BROWN JASON EISDORFER 610 SW BROADWAY STE 308 PORTLAND OR 97205 lowrey@oregoncub.org jason@oregoncub.org DANIEL W MEEK 10949 SW 4TH AVE PORTLAND OR 97219 dan@meek.net

DEPARTMENT OF JUSTICE

JASON W JONES REGULATED UTILITY & BUSINESS SECTION 1162 COURT ST NE SALEM OR 97301-4096 jason.w.jones@state.or.us

MCDOWELL & ASSOCIATES PC W

AMIE JAMIESON KATHERINE MCDOWELL 520 SW SIXTH AVE STE 830 PORTLAND OR 97204 amie@mcd-law.com katherine@mcd-law.com KAFOURY & MCDOUGAL LINDA K WILLIAMS

10266 SW LANCASTER RD PORTLAND OR 97219-6305 linda@lindawilliams.net

PACIFICORP OREGON DOCKETS W

OREGON DOCKETS 825 NE MULTNOMAH ST STE 2000 PORTLAND OR 97232 oregondockets@pacificorp.com

**W** = Waived Paper Service

# BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

**UE 177** 

In the Matter of	)
PACIFIC POWER & LIGHT (dba PACIFICORP)	)
to File Tariffs Establishing Automatic Adjustment Clause Under the Terms of SB 408.	)

#### **DIRECT TESTIMONY OF**

#### **ELLEN BLUMENTHAL**

#### ON BEHALF OF

THE INDUSTRIAL CUSTOMERS OF NORTHWEST UTILITIES

**January 22, 2008** 

- 1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
- 2 A. My name is Ellen Blumenthal. My business address is 13517 Queen
- Johanna Court, Corpus Christi, Texas 78418.
- 4 Q. PLEASE OUTLINE YOUR FORMAL EDUCATION.
- 5 A. I received the degree of Bachelor of Arts in Journalism from the
- 6 University of Texas at Austin in 1974, but remained at the University to
- 7 do additional course work in accounting and business. I became a
- 8 Certified Public Accountant in Texas in 1977.
- 9 O. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
- 10 A. I am a Senior Project Manager with GDS Associates, Inc. ("GDS").
- 11 Q. PLEASE OUTLINE YOUR PROFESSIONAL EXPERIENCE.
- 12 A. From 1975 to 1977, I worked in public accounting. My public accounting
- experience included the preparation of financial statements, tax work, and
- auditing. In May 1977, I became a regulatory accountant with the Public
- 15 Utility Commission of Texas. I left the Public Utility Commission of
- Texas in November 1980 to open an office in Austin for C.H. Guernsey &
- 17 Company, Consulting Architects and Engineers. I became an independent
- consultant in 1982 and joined GDS in 2002. A copy of my résumé is
- included as Exhibit ICNU/101.
- 20 Q. WOULD YOU PLEASE DESCRIBE GDS?
- 21 A. GDS is an engineering and consulting firm with offices in Marietta,
- Georgia; Austin, Texas; Manchester, New Hampshire; Madison,
- Wisconsin; and Auburn, Alabama. GDS has over ninety employees with
- backgrounds in engineering, accounting, management, economics,

1		finance, and statistics. The firm provides rate and regulatory consulting
2		services in the electric, natural gas, water, and telephone utility industries.
3		GDS also provides a variety of other services in the electric utility
4		industry including power supply planning, generation support services,
5		financial analysis, load forecasting, and statistical services. Our clients
6		are primarily publicly-owned utilities, customers of privately owned
7		utilities, and government agencies.
8	Q.	HAVE YOU PREVIOUSLY TESTIFIED BEFORE THIS COMMISSION?
9	A.	No. I have testified before other commissions. Please see my rèsumè
10		included at Exhibit ICNU/101 for details of some of the dockets in which
11		I have filed testimony.
12 13 14	Q.	YOUR TESTIMONY IN THIS PROCEEDING INVOLVES UTILITY INCOME TAXES. HAVE YOU PREVIOUSLY TESTIFIED BEFORE REGULATORY COMMISSIONS REGARDING SUCH MATTERS?
15	A.	Yes. I have testified about income tax issues before the Texas Public
16		Utility Commission, the Kansas Corporation Commission, the Federal
17		Energy Regulatory Commission, and the Texas Railroad Commission.
18		II. INTRODUCTION AND SUMMARY
19	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
20	A.	The Industrial Customers of Northwest Utilities ("ICNU") has asked me to
21		examine PacifiCorp's tax report that it is required to submit pursuant to
22		Senate Bill 408 ("SB 408"), and ensure that PacifiCorp's calculation of
23		the difference between the actual taxes it paid and the taxes that is has

collected in rates is accurate. My discussion focuses on federal income

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taxes. However, many of the principles I discuss apply equally to state and local income taxes.

#### 3 Q. PLEASE SUMMARIZE YOUR TESTIMONY.

Α.

The under collection of taxes reflected in PacifiCorp's tax report does not represent the difference between the actual taxes paid on the taxable income of Oregon regulated utility operations and the taxes PacifiCorp has collected through rates from its customers. The calculations required by OAR § 860-022-0041 are unnecessarily complicated and do not meet the goal of SB 408. None of the calculations required by the rules is an actual tax calculation. Because the amount reflected in PacifiCorp's tax report, based on OAR § 860-022-0041, does not comply with SB 408, PacifiCorp should not be authorized to collect the additional tax dollars reflected in its tax report.

#### III. TAX REPORT

#### Q. WHAT IS THE GOAL OF SENATE BILL 408?

A. The goal of Senate Bill 408, as stated in ORS § 757.267(1)(f), is that rates should include no more than the actual income taxes the utility pays to units of government. This goal is not unique to Oregon. What is unique about SB 408 is that it requires a true up for this component of a utility's revenue requirement. In other jurisdictions I am familiar with, the income tax component of the revenue requirement is calculated to estimate the actual taxes the utility is expected to pay under approved rates and is not subsequently trued up.

## 1 Q. HOW ARE THE TAXES ACTUALLY PAID TO UNITS OF GOVERNMENT DETERMINED UNDER SB 408?

3 Α. According to ORS §757.268(6), only the taxes paid that are attributable to 4 Oregon regulated operations are to be considered. If the utility is 5 included in a consolidated tax return, only the portion of the actual taxes paid by the consolidated group that is attributable to Oregon regulated 6 7 operations is to be considered. SB 408 also places a ceiling on the taxes 8 paid that are properly attributable to regulated operations of the utility. 9 This ceiling is the lesser of: 1) the taxes paid that result from the income 10 generated by regulated operations; or 2) the total taxes paid by the utility 11 or the affiliated group in which it is included. ORS § 757.268(12)

## 12 Q. HOW IS THE AMOUNT THAT HAS BEEN RECOVERED THROUGH RATES CALCULATED?

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Α.

SB 408 requires that the actual taxes paid be compared to the taxes authorized to be collected through rates. The taxes authorized to be collected in rates is the product of the total revenues collected from Oregon ratepayers times the net to gross income ratio per the utility's last rate order times the effective tax rate used to set rates for the utility. ORS \$ 757.268(13)(e).

Ultimately, the difference between the actual taxes paid to units of government and the amount that has been recovered through rates is to be either recovered from ratepayers if the utility has not collected its actual taxes paid or refunded to ratepayers if the utility has collected more than the actual taxes paid to units of government.

## 1 Q. SENATE BILL 408 APPEARS TO BE RATHER STRAIGHT FORWARD. 2 IS OAR § 860-022-0041 EQUALLY STRAIGHT FORWARD?

A. No. Not only does the rule complicate the calculation required by the statute, it also does not accomplish the goal of the statute. The goal is to determine the difference between the amount of income taxes that a utility has collected through rates and its actual tax expense. As I stated earlier, the statute imposes a ceiling for the taxes paid that are properly attributed to regulated utility operations. This provision of the statute ensures that consolidated tax savings, if any, are included in the calculation of the taxes actually paid.

The rule establishes three methods for computing federal income taxes paid and attributable to the utility's regulated operations: apportionment, consolidated, and stand-alone. The lowest of these three calculations is presumed to represent the actual taxes paid. In my opinion, none of these calculations produces the actual taxes paid attributable to the regulated operations of the utility.

## 17 Q. WHICH OF THE THREE METHODS RESULTED IN THE LOWEST "ACTUAL TAXES PAID" FOR PACIFICORP IN THIS CASE?

**A.** The pro forma stand alone method resulted in the lowest dollar amount of the three methods. As long as PacifiCorp is owned by Berkshire
21 Hathaway, the stand alone method will always produce the lowest dollar amount of the three methods set out in the rule.

#### Q. BRIEFLY DESCRIBE THE STAND ALONE CALCULATION.

**A**. The tax report describes this amount as the "pro forma federal stand alone liability of Oregon regulated operations." The definition in the rule for "stand alone" tax liability

[M]eans the amount of income tax liability calculated using a pro forma tax return and revenues and expenses in the utility's results of operations report for the year, except using zero depreciation expense for public utility property, excluding any tax effects from investment tax credits, and calculating interest expense in the manner used by the Commission in establishing rates.

OAR § 860-022-0041(2)(p). A pro forma tax return is unnecessary since the period in question is a historical period. It is not clear why no depreciation expense is included or why the interest deduction is calculated "in the manner used by the Commission in establishing rates." An actual tax return already exists for the utility even if the utility is included in a consolidated tax return. The interest deduction on the tax return is not calculated using the method used by the Commission to establish rates, i.e., the interest synchronization method. And, while tax depreciation should be excluded from the calculation in order to avoid a normalization violation, a deduction for depreciation on a straight-line basis should be included. Consolidated tax savings should also be included.

In short, this is not an "actual tax" calculation. In my opinion, none of the calculation methodologies required by OAR § 860-022-0041

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<sup>&</sup>lt;sup>1</sup>/ PacifiCorp Tax Report at page 2, line 11.

are actual tax calculations. Therefore, the tax report filed by PacifiCorp does not meet the requirements of SB 408.

## 3 Q. IS THE "STAND ALONE TAX LIABILITY" CALCULATION RELATIVELY SIMPLE?

- 5 Α. PacifiCorp's stand alone tax liability calculation is not simple. calculation begins with book net income. Adjustments must be made to 6 7 that net income figure to arrive at "pro-forma" taxable income. These 8 adjustments are often referred to as "Schedule M" adjustments because the 9 taxpayer is required to reconcile on Schedule M-1 of Form 1120 its net 10 income per books to its reported taxable income. As I recall, PacifiCorp 11 had four or five pages of pro forma reconciling items. Verifying the need 12 for and the accuracy of each of these items is very time consuming and 13 unnecessary. As I said, a tax return was prepared for the true-up period, 14 calendar year 2006. This tax return should be the starting point for the 15 actual tax calculation instead of the stand alone tax calculation set forth in 16 This stand alone calculation is the same "hypothetical" the rules. 17 calculation used to determine the federal income tax expense for inclusion in rates. It is not an actual tax calculation. Therefore, PacifiCorp's tax 18 19 report does not meet the requirements of SB 408.
- 20 DO EITHER OF THE OTHER CALCULATIONS THAT ARE USED TO Q. 21 DETERMINE PACIFICORP'S ACTUAL TAX LIABILITY IN THE TAX 22 REPORT PRODUCE THE ACTUAL TAX EXPENSE PAID BY 23 **PACIFICORP** ON **ITS REGULATED** UTILITY **OREGON OPERATIONS?** 24
- 25 A. No. The apportionment method begins with the total taxes paid by the 26 federal taxpayer. The consolidated tax return in which PacifiCorp is

included is comprised of over 400 companies. The total taxes paid by this consolidated entity are "allocated" to PacifiCorp using "an adaptation of the three-factor method used by the states to apportion the income of multi-state corporations for the purposes of assessing state income tax." Re Adoption of Permanent Rules to Implement SB 408, Docket No. AR 499, Order No. 06-532 at 2 (Sep. 14, 2006). Because PacifiCorp is in a capital-intensive industry while most of the other entities in the consolidated group are not, this method will always allocate too much of the consolidated tax liability to PacifiCorp.

Federal income tax expense is a function of taxable income. Taxable income is the most appropriate "allocator" of the consolidated total tax expense. However, even if the consolidated tax liability were apportioned using taxable income, the apportionment method does not result in the actual taxes paid by PacifiCorp on its Oregon regulated operations.

The consolidated method is equal to the actual taxes paid by the federal taxpayer plus the tax benefits of accelerated depreciation and investment tax credits. Clearly, this method will result in the greatest tax liability in PacifiCorp's case because it is included in a consolidated return with hundreds of other entities. In this case, the "consolidated" method produced a result far greater than either of the other methods for the period beginning April 1, 2006. As with the other methods employed

- in the tax report, the consolidated calculation does not provide the actual taxes paid by PacifiCorp on its Oregon regulated operations.
- 3 Q. EXPLAIN WHY THE THREE-FACTOR ALLOCATION METHOD CAN
  4 RESULT IN ASSIGNING TOO MUCH OR TOO LITTLE TAX EXPENSE
  5 TO THE UTILITY.
- 6 A. Utilities are more capital intensive than most businesses. They can also 7 be more labor intensive and generate high revenues compared to net 8 income because of the high cost of fuel. These factors can cause the 9 three-factor formula to allocate more of the consolidated tax liability to 10 the utility than it deserves. In the example below, the three-factor formula 11 assigns 54% of the consolidated tax liability to the utility. Allocating the 12 consolidated tax liability using the taxable income generated by the utility 13 assigns only 28.6% to the utility. Tax liability is a direct result of taxable 14 income. Therefore, taxable income is the better allocator. 15 illustrates this point:

						Three-Factor			Tax	Effect of
	Gr	oss Plant	<u>Wages</u>	<u> </u>	Revenues	<u>Formula</u>	Ta	axable Inc	Acc	cel Deprn
Utility	\$	100,000	\$ 20,000	\$	500,000	54.139%	\$	50,000	\$	12,000
Co. A		10,000	1,000		150,000	7.218%		(350,000)		
Co. B		30,000	15,000		250,000	26.670%		30,000		
Co. C		1,000	150		100,000	3.032%		45,000		
Co. D		500	-		175,000	4.784%		(50,000)		
Co. E		-	2,500		75,000	4.156%		450,000		
	\$	141,500	\$ 38,650	\$	1,250,000	100.000%	\$	175,000		
Page 2, lin	of ac e 5 e - ap	ccelerated of	depreciatior ent	1			\$ \$	61,250 12,000 73,250 54.139% 39,657		
Page 2, lin	of ac e 5 e of c		depreciationed taxable in		ne (\$50,000/	(\$175,000)	\$	61,250 12,000 73,250 28.57% 20,929		

1	Q.	WHY IS USING TAXABLE INCOME TO ALI	LOCATE TAXES
2		ACTUALLY PAID TO GOVERNMENTAL AUTHOR	RITIES A MORE
3		EQUITABLE METHOD?	

- 4 Α. Whenever it is necessary to allocate costs whether among departments or 5 among affiliates, the best allocation method is one that recognizes what is 6 driving the cost. For example, payroll can be directly assigned when 7 employees keep records of the work done for each client organization. 8 The related payroll taxes and employee benefits would be best allocated 9 on payroll dollars. The tax liability of an entity is equal to its taxable 10 income times the statutory tax rate. Therefore, the best method for 11 assigning taxable liability is taxable income.
- 12 Q. IN YOUR OPINION, SHOULD THE COMMISSION'S RULES BE
  13 CHANGED TO USE TAXABLE INCOME INSTEAD OF THE THREE14 FACTOR FORMULA?
- Yes. The three-factor formula might be reasonable for allocating gross revenues among states, but it is not a reasonable method to use to assign the consolidated tax liability to individual members of the consolidated group. In fact, every tax sharing agreement I have seen assigns tax liability using taxable income.

#### 20 O. WHAT IS A TAX SHARING AGREEMENT?

A. A tax sharing agreement is a document used by consolidated groups that sets out how the consolidated tax liability will be assigned to each member of the group. Each member of the group is responsible for paying only its share of the consolidated tax liability.

- 1 Q. DOES OAR § 860-022-0041 ALLOW FOR THE USE OF TAXABLE INCOME INSTEAD OF THE THREE-FACTOR METHOD AS YOU RECOMMEND?
- No. Although OAR § 860-022-0041 does not currently use actual taxable 4 Α. 5 income to allocate the consolidated tax liability to the utility, the 6 Commission in not prohibited from adopting such a method in this 7 proceeding. Because OAR § 860-022-0041 fails to calculate the actual 8 taxes paid by PacifiCorp, that rule does not comply with the requirement 9 of SB 408 that utility rates reflect "taxes that are paid to units of 10 government" in order to be "considered fair, just and reasonable." ORS § 11 757.267(f). Therefore, the Commission should waive the requirements of 12 OAR § 860-022-0041 and reject PacifiCorp's tax filing on the basis that it 13 does not represent the difference between taxes collected in rates and 14 taxes actually paid to governmental authorities, as required by SB 408.
- 15 Q. THE COMMISSION HAS CONDUCTED MULTIPLE RULEMAKING
  16 PROCEEDINGS REGARDING THE METHODS CONTAINED IN OAR §
  17 860-022-0041. WHY WERE YOUR RECOMMENDATIONS NOT
  18 ADVOCATED FOR IN THOSE PROCEEDINGS?
- 19 The method advocated by ICNU was not adopted by the Commision in the Α. 20 rulemaking. This method is commonly referred to as the "Pennsylvania" 21 method, which is more accurate and straight forward. I am told the ICNU did not challenge the rule because it was impossible to understand the 22 23 ramifications of the rule until actual numbers are available. In other 24 words, it is very difficult to anticipate these issues unless dealing with 25 figures from a utility's actual tax report. PacifiCorp's October 15, 2007 26 tax filing provides the first opportunity for parties to do so, as

1		PacifiCorp's past filings did not involve any actual rate changes. While
2		investigating PacifiCorp's current tax filing, it has become evident that
3		the Commission's rules do not operate as intended and as required by SB
4		408.
5 6 7 8	Q.	WERE YOU ABLE TO RECALCULATE THE ACTUAL TAXES PAID FOR PACIFICORP USING THE METHODLOGY YOU BELIEVE MORE ACCURATELY REFLECTS THE ACTUAL TAXES PAID ON OREGON REGULATED UTILITY OPERATIONS?
9	A.	No. Unfortunately, the Protective Order in this case does not allow me to
10		have a copy of PacifiCorp's tax report filing so I am unable to offer an
11		alternative calculation. It is virtually impossible for me to evaluate and
12		propose alternative calculations under the stringent terms of the Protective
13		Order.
14 15	Q.	DID YOU HAVE THE OPPORTUNITY TO THOROUGHLY REVIEW PACIFICORP'S TAX REPORT AND THE SUPPORTING DOCUMENTATION THAT PACIFICOP PROVIDED?
16		DOCUMENTATION THAT FACIFICOI TROVIDED:
17	A.	I had the opportunity to travel to Portland to visit the safe room for one
	<b>A.</b>	
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17 18 19	<b>A.</b>	I had the opportunity to travel to Portland to visit the safe room for one week, during which time I reviewed PacifiCorp's filing and the filing of another utility. The other utility provided me with a complete copy of its
17 18 19 20	<b>A.</b>	I had the opportunity to travel to Portland to visit the safe room for one week, during which time I reviewed PacifiCorp's filing and the filing of another utility. The other utility provided me with a complete copy of its tax report. PacifiCorp refused to provide a copy of their filing.
17 18 19 20 21	<b>A.</b>	I had the opportunity to travel to Portland to visit the safe room for one week, during which time I reviewed PacifiCorp's filing and the filing of another utility. The other utility provided me with a complete copy of its tax report. PacifiCorp refused to provide a copy of their filing.  It is clear from the discussion in Commission Order No. 06-033
17 18 19 20 21 22	<b>A.</b>	I had the opportunity to travel to Portland to visit the safe room for one week, during which time I reviewed PacifiCorp's filing and the filing of another utility. The other utility provided me with a complete copy of its tax report. PacifiCorp refused to provide a copy of their filing.  It is clear from the discussion in Commission Order No. 06-033 that several parties argued that the safe room discovery procedure would
17 18 19 20 21 22 23	<b>A.</b>	I had the opportunity to travel to Portland to visit the safe room for one week, during which time I reviewed PacifiCorp's filing and the filing of another utility. The other utility provided me with a complete copy of its tax report. PacifiCorp refused to provide a copy of their filing.  It is clear from the discussion in Commission Order No. 06-033 that several parties argued that the safe room discovery procedure would be "unduly burdensome and would significantly impair the intervenors'

utilities in that it prevents parties such as ICNU from having significant input. The Commission should have the benefit of input from any and all parties before reaching a decision.

The Commission specifically ordered the utilities to designate only the protected portions of their tax reports as "Highly Confidential". Id. at 4. PacifiCorp, however, designated every single piece of paper in its filing as Highly Confidential, including its Results of Operations Report to the Commission. In addition, PacifiCorp designated all responses to data requests as Highly Confidential regardless of the information being provided. I was unable to see the responses to my own data requests because I was unable to return to Portland to visit the safe room. Only after ICNU requested that the Highly Confidential designation be removed from the documents that were not actually Highly Confidential did PacifiCorp redesignate some of these documents and provide me with some copies. This is a clear abuse of the Protective Order.

# 16 Q. YOU HAVE TESTIFIED ABOUT INCOME TAXES IN OTHER 17 JURISDICTIONS. ARE YOU GIVEN A COPY OF CONFIDENTIAL AND 18 HIGHLY CONFIDENTIAL INFORMATION IN THE NORMAL COURSE 19 OF BUSINESS IN OTHER JURISDICTIONS?

A. Yes. Even in those cases in which the utility claims that their tax information is "highly confidential," I am given copies. In many cases, I have in my possession a copy of the utility's current tax return as well as tax returns for each of the preceding fifteen years. In some cases, I have the full and complete tax return for each and every entity included in the consolidated tax return for each of the last fifteen years. The

1 confidentiality agreement that I sign requires that I either return the
2 documents to the utility or shred them and provide an affidavit that the
3 documents have been shredded.

## 4 Q. IN YOUR OPINION, DOES THE PROTECTIVE ORDER THAT WAS 5 ADOPTED IN THIS CASE PUT PARTIES OTHER THAN THE 6 COMMISSION STAFF AT A DISADVANTAGE?

7 Yes. There are not many consultants with expertise on income tax matters Α. 8 and very few, if any, reside in Portland. Therefore, the consultant must 9 travel to view the documents, and even a week or two with the documents 10 Furthermore, it is impossible to write testimony is insufficient. 11 addressing the specifics of the case without having the documents on 12 hand. It is equally impossible to draft testimony in the safe room with a company representative present. Staff not only has a copy of the filing, 13 14 but Staff also is not required to have a company representative present 15 every time Staff works with the documents. The Protective Order in this 16 case not only puts parties other than Staff at a total disadvantage, but it 17 also assumes that the parties cannot be trusted to protect highly sensitive 18 confidential information.

## 19 Q. WHAT DO YOU RECOMMEND THE COMMISSION DO IN THIS 20 CASE?

21 **A.** Because PacifiCorp's tax report does not provide a calculation of the actual taxes paid to governmental authorities, the Commission should reject PacifiCorp's filing and either recalculate taxes paid to governmental authorities using a method that does calculate actual taxes paid or find that there is no basis for an adjustment in this proceeding and develop new

rules that will properly determine the amount of taxes paid for use in future tax filings. The actual taxes paid by a utility on its Oregon regulated operations could be based on the actual tax return for the utility. It should reflect the actual interest deduction as well as any other deduction taken and should include the utility's share of consolidated tax savings, if any. It should exclude accelerated tax depreciation, but include straight line depreciation. While a formulaic approach might be expedient, it may not be realistic as each utility will have its own unique set of circumstances.

The Protective Order should be modified to allow consultants who reside outside of Portland to have a complete copy of the tax report, supporting workpapers, and responses to all data requests.

#### 13 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

**A.** Yes, it does.

#### **UE 177**

### EXHIBIT ICNU/101

# QUALIFICATIONS ELLEN BLUMENTHAL

**EDUCATION:** University of Texas at Austin Bachelor of Arts in Journalism, 1975

Certified Public Accountant in Texas, February 1977

#### PROFESSIONAL MEMBERSHIPS:

American Institute of Certified Public Accountants Texas Society of Certified Public Accountants

#### **EXPERIENCE:**

#### GDS Associates, Inc., March 2002 to present

Senior Project Manager of GDS Associates, Inc., Engineers and Consultants, Corpus Christi, Texas. Provides financial analysis for natural gas and electric markets; assists consumers in acquiring power needs in the competitive markets; provides analysis in gas, electric, telephone and water utility rate increase filings and presents expert testimony in regulatory proceedings on behalf of interveners. Issues addressed in testimony include all aspects of revenue requirement determination.

#### Independent Consultant, June 1982 to February 2002

Financial analysis for natural gas and electric markets; Provided analysis and expert witness revenue requirements testimony in gas, electric, telephone and water utility **rate increase** applications on behalf of intervenors.

#### C. H. Guernsey & Co., Consulting Engineers & Architects, November 1980 - June 1982

Title: Regulatory Accountant and Financial Analyst

Duties included preparation of financial and accounting aspects of rate filings for electric cooperatives for presentation before the Public Utility Commission of Texas. Testified as an expert witness on accounting matters before the Public Utility Commission of Texas. Advised electric cooperatives on accounting and regulatory matters. Participated in review of rate increase applications of investor-owned utilities and prepared and presented expert witness testimony based on such review. Participated in special projects such as cost-benefit analyses related to owner participation in power plants and alternative regulatory treatments for nuclear generating stations.

#### Public Utility Commission of Texas, May 1977 - November 1980

Title: Chief Accountant III

Duties included providing expert witness testimony in investor-owned and cooperative telephone, electric and water utility rate cases filed with the Commission in the following areas: Fuel and purchased power, Operation and maintenance expenses, Federal income taxes, Taxes other than federal income taxes, Affiliate transactions, Oil and gas exploration and development. Reviewed the books and business records of public utilities to determine the reasonableness of rate requests. Reviewed public utilities' implementation of fuel adjustment clause and other rate schedules to determine compliance with tariffs approved by Commission.

#### Sample List of Testimony Filed and Other Utility Projects:

United Water Connecticut, Inc. Application to Change Rates, Prepare rate filing and testimony. Connecticut Department of Public Utilities Docket No. 07-05-44, June 2007.

Application of AEP Texas Central Company for Authority to Change Rates, Texas Public Utility Commission Docket No. 33309, March 2007.

Application of AEP Texas North Company for Authority to Change Rates, Texas Public Utility Commission Docket No. 33310, March 2007.

Staff's Petition for a Reallocation of Stranded Costs Pursuant to PURA Sec. 139.253(f), Texas PUC Docket No. 32795, August 2006.

Application of Bryan Texas Utilities for Interim Update of Wholesale Transmission Rates Pursuant to Substantive Rule 25.192(g)(1), Texas Public Utility Commission Docket No. 30925, March 2005; Docket No. 32958, June 2006.

Application of AEP Texas Central Company for a Financing Order, Texas Public Utility Commission Docket No. 32475, April 2006.

Application of Texas-New Mexico Power Company to Establish a Competition Transition Charge Pursuant to P.U.C. Subst. R. 25.263(n), Texas Public Utility Commission Docket No. 31994, March 2006.

Application of the Electric Reliability Council of Texas for Approval of the ERCOT System Administration Fee, Texas Public Utility Commission Docket No. 31824, January 2006.

Application of Entergy Gulf States, Inc. for Recovery of Transition to Competition Costs, Texas Public Utility Commission Docket No. 31544, January 2006.

Application of Sharyland Utilities, L.P. for Interim Update of Wholesale Transmission Rates Pursuant to Substantive Rule 25.192(g)(1), Texas Public Utility Commission Docket No. 31826, October 2005.

Two management audits of the Sempra Energy utilities' compliance with federal and state affiliate rules. October 2005

Advise Nebraska Public Service Commission on gas utility regulatory matters. 2003 to present.

Petition to Inquire into the Reasonableness of the Rates and Services of Cap Rock Energy Corporation, Texas Public Utility Commission Docket No. 28813 on behalf of Pioneer Energy, August 2004.

Application of CenterPoint Energy Houston Electric, LLC, Texas Genco, LP, and Reliant Energy Retail Services, LLC to Determine Stranded Costs and Other Balances, Texas PUC Docket No. 29526, on behalf of the City of Houston and the Coalition of Cities, June 2004.

Application of AEP Texas Central Company for Authority to Change Rates, Texas PUC Docket No. 28840, on behalf of the Coalition of Commercial Ratepayers, February 2004.

Application of the Electric Reliability Council of Texas to Change the ERCOT System Administrative Fee, Texas PUC Docket No. 28832, on behalf of the Office of Public Utility Counsel, January 2004.

TXU Gas Company Statement of Intent to Change Rates in the Company's Statewide Gas Utility System, Texas Railroad Commission Docket No. 9400, on behalf of Allied Coalition of Cities, December 2003.

Application of Southwestern Electric Power Company for Authority to Reconcile Fuel Costs, Texas PUC Docket No. 28045, on behalf of the Cities Served, November 2003.

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