McDowell & Rackner PC

SARAH J. ADAMS Direct (503) 595-3927 sarah@mcd-law.com

August 23, 2007

VIA ELECTRONIC FILING

PUC Filing Center Public Utility Commission of Oregon PO Box 2148 Salem, OR 97308-2148

Re: Docket ARB 789

Enclosed for filing in the above-referenced docket is an original and 6 copies of Beaver Creek Cooperative Telephone Company's Direct Testimony and Exhibits. A copy of this filing has been served on all parties to this proceeding.

Very truly yours,

Sarah J. Adam

cc: Service List

Phone: 503.595.3922 • Fax: 503.595.3928 • www.mcd-law.com 520 SW Sixth Avenue, Suite 830 • Portland, Oregon 97204

| 1 | CERTIFICATE OF SERVICE | | | |
|-------------|--|--|--|--|
| 2 | I hereby certify that I served a true and correct copy of the foregoing document in | | | |
| 3 | Docket ARB 789 on the following named person(s) on the date indicated below by email at | | | |
| 4 | his or her last-known address(es) indicated below. | | | |
| 5 6 7 | Tom LinstromJennifer NiegelBeaver Creek Cooperative TelcoDuncan Tiger & Niegel PCPO Box 69PO Box 248Beaver Creek OR 97004Stayton OR 97383-0248tlinstrom@bctelco.comjennifer@staytonlaw.com | | | |
| . 8 | | | | |
| 9 | DATED: August 23, 2007. | | | |
| 10 11 | Sarch of Adapted | | | |
| 12 | Saran J. Adams | | | |
| 13 | Telephone Company | | | |
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| Page | - CERTIFICATE OF SERVICE (ARB 789) | | | |

McDowell & Rackner PC 520 SW Sixth Avenue, Suite 830 Portland, OR 97204

Docket: ARB 789 Exhibit: BCT/100 Witness: David Warner

BEFORE THE PUBLIC UTILITY COMMISSION

OF THE STATE OF OREGON

BEAVER CREEK COOPERATIVE TELEPHONE COMPANY

Direct Testimony of David Warner

August 23, 2007

- 1 Q. Please state your name and address for the record.
- A. My name is David Warner. My business address is 15223 S. Henrici Road,
 Oregon City, Oregon 97045.

4 Q. What is your position with Beaver Creek Cooperative Telephone Company?

A. Lam the Director of Engineering for Beaver Creek Cooperative Telephone
Company (BCT). I have served in this position since January 2006. Prior to
that, I was part of BCT's Engineering Department, beginning in 1979.

8 Q. Please describe your responsibilities as BCT's Director of Engineering.

- 9 A. As BCT's Director of Engineering, I supervise the Engineering Department. In
 10 this position, and throughout my 28 years with BCT, I have been actively
 11 involved with network design and maintenance, including analysis of traffic
 12 volumes and flows.
- 13 Q. Have you previously testified for BCT in a regulatory proceeding?
- A. Yes, I testified on behalf of BCT before the Oregon Public Utility Commission in
 Dockets UCB 18 and UM 1140. I have also testified before the Clackamas
 County Commission regarding BCT's franchise renewal.
- 17 Introduction and Overview
- 18 Q. What is the purpose of your testimony?

A. The Parties have reached agreement on most issues in this arbitration.
However, CCMT continues to urge the Commission to require BCT to invest
substantial money to establish a direct interconnection between the BCT and
CCMT networks, despite the low volume of calls at issue. In addition, CCMT
objects to "bill and keep" as the form of compensation and demands that BCT
establish separate trunking between the companies for the exchange of its ILEC
and CLEC traffic. In essence, CCMT is asking the Commission to impose

burdens that far outweigh the benefits of providing competitive services in the
 limited context of this proposed ICA. To put these remaining issues in context,
 my testimony describes the scope of the proposed ICA and provides clarification
 regarding the types of traffic at issue and the routing of that traffic.

5 Scope of the Proposed ICA

6 **Q**.

What is the scope of the proposed ICA?

A. The proposed ICA is limited in two significant ways. First, it involves no more
than 50 potential customers in a rural residential area. Therefore, the total
amount of traffic generated by virtue of BCT's CLEC operations in the Redland
exchange will be quite small. Moreover, the volume of traffic exchanged
between the Parties under this ICA is even more negligible—with BCT's traffic
volume study showing less than 34 minutes of traffic between these customers
between June 2006 and May 2007.

Q. Why do you say the proposed ICA involves no more than 50 potential customers?

16 Α. Under the proposed ICA, BCT seeks to provide services to residents in Leisure 17 Woods Development—a residential housing development that straddles the BCT 18 and CCMT ILEC territories-and residents of five additional lots on South 19 Fellows Road, which is the access road leading to the Leisure Woods 20 Development. There are only 38 lots on the CCMT side of the Leisure Woods 21 Development. Thus, the number of CLEC customers that BCT proposes to 22 serve in the Redland exchange under the terms of this ICA is necessary limited 23 to approximately 43 customers (assuming 1 customer per lot), and, in no event 24 would it exceed 50 customers. A list of the lots in the Leisure Woods 25 Development that are presently serviceable by BCT is attached hereto as

Exhibit 101. Please note that this list does not include the 5 lots on South
 Fellows Road.

Q. BCT has statewide CLEC authority in Oregon and therefore has authority
 to serve customers throughout the Redland exchange. Would BCT be
 willing to add a provision to the ICA voluntarily agreeing not to offer
 service to customers beyond the residents of Leisure Woods and South
 Fellows Road?

8 A. Yes.

9 Q. Please explain the significance of the low volume of calls between 10 customers in the BCT and CCMT exchange territories?

11 Α. Right now BCT does not interconnect directly with CCMT's network and all traffic 12 between the customers of the two companies is transited through Qwest. CCMT 13 states that it is concerned about receiving BCT's "commingled" traffic and is 14 asking the Commission to order BCT to interconnect directly with its network and 15 to establish separate trunking to CCMT for its ILEC and CLEC traffic. However, 16 BCT's traffic studies show that the volume of traffic that will be exchanged under 17 this agreement will be quite small. In fact, as the traffic study attached hereto at 18 pages 3-4 of Exhibit 102 shows, the volume of traffic exchanged between CCMT 19 customers and the 4 customers BCT served in CCMT territory at the time the 20 study was performed from June 2006 through May 2007 amounted to less than 21 34 minutes over the entire 11-month period of the study. Thus, CCMT is asking 22 the Commission to make BCT's ability to offer competitive services in the 23 Redland exchange contingent on BCT establishing multiple direct trunks in order 24 to exchange a negligible amount of traffic. BCT previously provided a copy of 25 this traffic study to CCMT in response to CCMT Data Request 1.1.

1 BCT's CLEC Traffic

- 2 Q. In what parts of the state does BCT operate as a CLEC?
- A. BCT has CLEC customers in the Portland EAS region only—in the Redland
 exchange and Clackamas/Oregon City exchange.
- 5 Q. Does BCT plan to provide service to any customers outside the Portland 6 EAS region?
- 7 A. No, we do not.

8 Q. How many customers does BCT have in the Redland exchange?

9 A. At this point in time, we are serving 4 customers in the Redland exchange, all of
10 which are in the Leisure Woods development or on the access road to the
11 development, South Fellows Road. We would like to provide service to more
12 customers in Leisure Woods and along South Fellows Road, and will seek to do
13 so if we can obtain an ICA that allows us to do so economically.

14 Traffic Flows

15 Q. What types of traffic do BCT and CCMT exchange?

16 A. The Parties exchange the following three types of traffic:

First, the Parties exchange ILEC to ILEC Local/EAS traffic. This traffic originates from BCT's or CCMT's ILEC customers and is sent to the other company for termination to one of that company's ILEC customers—*i.e.,* calls from a BCT customer in the BCT exchange to a CCMT customer in the Redland exchange and calls from a CCMT customer in the Redland exchange to a BCT customer in the BCT exchange. The handling of these calls is not at issue in this case and will not be governed by the ICA.

Second, the Parties exchange CLEC to ILEC local traffic. In other words,
the Parties exchange traffic between BCT customers located in the Redland

exchange (BCT CLEC customers) and CCMT customers located in the Redland
 exchange (CCMT ILEC customers).

Q. Do the Parties exchange traffic when a BCT customer in the Redland
 exchange calls another BCT customer in the Redland exchange?

5 A. No. Because BCT serves all of its own customers in the Redland exchange 6 entirely over its own facilities, calls between a BCT customer in the Redland 7 exchange and any customer <u>other</u> than a CCMT customer will never touch the 8 CCMT network and therefore will not raise commingling or compensation 9 concerns.

10 Q. Please describe how ILEC to ILEC local traffic is currently routed between 11 the Parties.

12 Α. Because the Parties are not directly connected, they exchange ILEC to ILEC 13 local traffic by transiting the traffic to Qwest's Portland Local tandem via the EAS 14 trunks maintained between each party and Qwest. To illustrate, a CCMT ILEC to 15 BCT ILEC call travels from the CCMT ILEC customer to CCMT's switch, over 16 CCMT's EAS trunks to Qwest's Portland Local tandem, over BCT's EAS trunks 17 to BCT's switch, and terminates to the BCT ILEC customer via BCT's loop 18 facilities. As I will explain in more detail later, CCMT's commingling concern 19 relates to BCT traffic carried on CCMT's EAS trunks betweens CCMT's switch 20 and Qwest's Portland Local tandem only.

21 Q. Please describe how BCT CLEC traffic is currently routed between the
22 Parties.

A. Calls between BCT CLEC customers located in the Redland exchange and BCT
 ILEC customers are completed entirely on BCT facilities. They travel first by
 BCT loop facilities to BCT's switch and are then completed via BCT loop facilities

to either the BCT exchange or the Redland exchange, depending on the
direction of the call. Likewise, calls between BCT CLEC customers located in
the Redland exchange and other BCT CLEC customers located in the Redland
exchange, to the extent any occur, also are completed entirely on BCT facilities
in the same manner as BCT CLEC to BCT ILEC calls. None of these calls ever
touch CCMT's network.

7 Calls between BCT CLEC customers located in the Redland exchange 8 and CCMT ILEC customers are the only calls affected by this ICA that touch 9 CCMT's network. These calls are routed via Qwest, BCT's third-party transit 10 provider. A call from a BCT customer located in the Redland exchange to a 11 CCMT customer located in the Redland exchange is routed as follows: (1) the 12 call is carried over BCT's loop facilities to the BCT switch, (2) travels over BCT's 13 LIS trunks to Qwest's Portland Local tandem, (3) is delivered by Qwest over 14 CCMT's EAS trunks to CCMT's switch, and (4) is terminated by CCMT over 15 CCMT's loop facilities. Likewise, a call from a CCMT customer located in the 16 Redland exchange to a BCT customer located in the Redland exchange is 17 routed as follows: (1) the call is carried over CCMT's loop facilities to the CCMT 18 switch, (2) travels over CCMT's EAS trunks to Qwest's Portland Local tandem. (3) is directed by Qwest over BCT's LIS trunks to BCT's switch, and (4) is 19 20 terminated by BCT over BCT's loop facilities. This is the only traffic that raises 21 CCMT's "commingling concern," and the volume of this traffic so small as to be 22 negligible.

Q. You mentioned that BCT also has CLEC customers within the Portland EAS region but outside the Redland exchange. How would a call from one of these customers to a CCMT customer be routed?

A. That call would be routed from the BCT CLEC customer to Qwest. As with the
 call from the BCT CLEC customer within the CCMT exchange, the call would
 then be routed to CCMT from Qwest over the EAS trunks between Qwest and
 CCMT.

5 Q. How does Qwest handle traffic from CLECs other than BCT that it transits 6 to CCMT?

7 Α. In precisely the same fashion as Qwest is currently transiting BCT CLEC traffic. 8 That is, when an Integra or XO customer from within the Portland EAS region 9 calls a CCMT customer, Qwest delivers that call to CCMT over the EAS trunks 10 established between Qwest and CCMT. CCMT acknowledges this fact in its 11 revised response to BCT's Data Requests 2.1 and 2.2, which are attached hereto at pages 3 and 15 of Exhibit 103 (stating Qwest transits traffic to 12 13 customers in the CCMT designated exchange for CLECs operating outside the 14 exchange and this traffic "is indistinguishable from any other traffic delivered by 15 Qwest" and that "when a CLEC from outside the Redland exchange sends a call 16 to CCMTC that is delivered by Qwest, Qwest charges the CLEC to terminate the 17 call and to transit it [and] CCMTC charges its own customer for EAS, but does 18 not get involved in the billing between the CLEC and Qwest.").

19 Potential for Commingling

Q. Please explain what your routing discussion means for CCMT's commingling concerns.

A. Because BCT serves all of its CLEC customers in the Redland exchange over its
 own facilities, the only calls that will be exchanged between CCMT and BCT
 under this agreement are calls between BCT's CLEC customers in the Redland
 exchange and CCMT's customers in the Redland exchange. Thus, these are the

only calls that implicate CCMT's commingling concerns. Currently, with BCT
 serving approximately 4 customers in the Redland exchange, this traffic is
 exchanged at the rate of approximately 3 minutes per month. Even if BCT were
 successful in expanding its Redland customer base to the maximum of 50
 potential customers, the traffic study attached at pages 3-4 of Exhibit 102
 suggests that the traffic would not exceed 40 minutes per month.

Q. Do you have any other reason to believe call volumes between BCT CLEC
 customers in the Redland exchange and CCMT customers will always
 remain negligible?

A. Yes. I have lived in rural Oregon my whole life and have served rural Oregon
 telephone customers for more than 25 years. In my experience, rural
 Oregonians do not typically call their neighbors. Instead, they walk to the fence
 line or down the street and talk face to face. From my experience, I do not
 believe the call volume between BCT CLEC customers in the Redland exchange
 and CCMT customers will ever reach even 40 minutes per month.

Q. What would BCT do if separate trunks were required to separate this traffic?

18 Α. BCT could not offer service in the Redland exchange if it were required to build 19 separate trunks from CCMT's switch to Qwest's Portland Local tandem. This is 20 because it does not make economic sense to require the establishment of 21 separate trunking to avoid something between 3 and 40 minutes per month of 22 commingled traffic. To illustrate, 40 minutes per month of traffic results in less 23 than 3 cents per month of revenue (calculated at .0007 dollars per minute of 24 use). In contrast, establishing separate trunks would cost approximately \$4,000 25 to \$8,000 for equipment, labor and coordination with CCMT. Consequently, in

light of the incredibly small traffic volumes at issue, a separate trunking
 requirement is not only unnecessary, it would be a complete barrier to
 competition in the Redland exchange.

Q. CCMT claims that without the separate trunking it demands, it will be
 unable to correctly rate and bill the traffic between BCT's CLEC customers
 and CCMT's customers. What is your response?

- A. First, I do not understand why it is that CCMT cannot rate and bill this traffic,
 which is routed by Qwest to CCMT over trunks with SS7 coding. CCMT
 acknowledges this fact in its response to BCT's Data Request 2.3, which is
 attached hereto at page 5 of Exhibit 103 (stating that all trunking between Qwest
 and CCMT is on an SS7 basis).
- 12 However, if it were true that CCMT is unable to correctly rate and bill this 13 traffic, then the Commission should order the Parties to exchange the traffic on a 14 bill and keep basis. This is especially appropriate, where, as here, the traffic at 15 issue concerns only a small volume of calls between customers residing in a 16 small residential neighborhood. It simply makes no sense to force BCT to 17 accept an arrangement that renders competition in the Redland exchange 18 uneconomical to avoid the potential for between 3 and 40 minutes per month of 19 commingled traffic.
- 20 Q. Does this conclude your direct testimony?
- 21 A. Yes.

Docket ARB 789 Exhibit BCT/101 Witness: David Warner

BEFORE THE PUBLIC UTILITY COMMISSION

OF THE STATE OF OREGON

BEAVER CREEK COOPERATIVE TELEPHONE COMPANY

Exhibit Accompanying Direct Testimony of David Warner LIST OF SERVICABLE ADDRESSES AND LOCATIONS

August 23, 2007

| Site Address | Phone Svc | ADSE SVC | CATVSVC |
|------------------------|-----------|----------|----------|
| 23792 S Fellows Rd | Yes | Yes | Yes |
| 23841 S Fellows Rd | None | None | None |
| 23840 S Fellows Rd | No | No | Inactive |
| 23881 S Fellows Rd | No | No | Yes |
| 23888 S Fellows Rd | No | No | Yes |
| Tax Lot 33E35D 00800 | None | None | None |
| 23902 S Fellows Rd | No | No | Yes |
| 23962 S Fellows Rd | None | None | None |
| | | | |
| 22495 S Forest Park Rd | No | No | Yes |
| 22500 S Forest Park Rd | No | No | Yes |
| 22560 S Forest Park Rd | None | None | None |
| 22610 S Forest Park Rd | No | No | Yes |
| 22645 S Forest Park Rd | No | No | Yes |
| 22705 S Forest Park Rd | Yes | No | No |
| 22720 S Forest Park Rd | No | No | Yes |
| | | | |
| 23036 S Hillsview Ln | No | No | Inactive |
| 23115 S Hillsview Ln | None | None | None |
| 23186 S Hillsview Ln | No | No | Yes |
| 23216 S Hillsview Ln | No | No | Yes |
| | · | | |
| Tax Lot 33E35D 02200 | None | None | None |
| 23630 S Leisure Ln | Yes | Yes | Yes |
| 23640 S Leisure Ln | No | No | Yes |
| 23661 S Leisure Ln | No | No | Yes |
| 23666 S Leisure Ln | None | None | None |
| 23711 S Leisure Ln | None | None | None |
| 23721 S Leisure Ln | Yes | No | Yes |
| 23732 S Leisure Ln | Yes | Yes | No |
| 23751 S Leisure Ln | No | No | Yes |
| 23781 S Leisure Ln | None | None | None |
| 23821 S Leisure Ln | No | No | Yes |
| 23834 S Leisure Ln | No | No | Yes |
| | h1- 1 | | Vee |
| 23524 S Woodview Ln | NO | NO | Yes |
| 23533 S Woodview Ln | INO | INO NIA | 185 |
| 23544 S Woodview Ln | INO | INO No | Macuve |
| 23574 S Woodview Ln | NO | INO Note | res |
| 23583 S Woodview Ln | ivone | INONE | None |
| 23598 S Woodview Ln | INO | INO | Yes |
| 23606 S Woodview Ln | NO | NÖ | res |

Exhibit-A: List of Serviceable Addresses and Locations

1

Docket ARB 789 Exhibit BCT/102 Witness: David Warner

BEFORE THE PUBLIC UTILITY COMMISSION

OF THE STATE OF OREGON

BEAVER CREEK COOPERATIVE TELEPHONE COMPANY

Exhibit Accompanying Direct Testimony of David Warner

BCT'S RESPONSE TO CCMT'S DATA REQUEST NO. 1

August 23, 2007

BCT/102 Warner/1

McDowell & Rackner PC

LISA F. RACKNER Direct (503) 595-3925 lisa@mcd-law.com

May 14, 2007

VIA EMAIL AND U.S. MAIL

Jennifer Niegel Duncan, Tiger & Niegel, PC PO Box 248 Stayton, OR 97383-0248

Re: Docket ARB 789 Beaver Creek Cooperative Telephone Company's Responses to First Set of Discovery Requests from Clear Creek Mutual Telephone Company

Dear Ms. Niegel:

Attached please find Beaver Creek Cooperative Telephone Company's Responses to Clear Creek Mutual Telephone Company's Data Request No. 1.

Very truly yours,

Lisa F. Rackner

LFR:knp Attachment

> Phone: 503.595.3922 • Fax: 503.595.3928 • www.mcd-law.com 520 SW Sixth Avenue, Suite 830 • Portland, Oregon 97204

Please provide all documents suggesting that the traffic between the parties originating and terminating in the Redland exchange is in balance. Please identify the person(s) or entity that performed a study, if any. Please see the attached documentation that provides the calling patterns between BCT and Clear Creek Mutual Telephone Co. (CCMTC).

RESPONSE

Please see Attachment 1.1. The person who performed these studies for BCT is Nathan Halderman. Mr. Halderman is in charge of BCT's Software Development Department, which handles BCT's monthly billing and switch records processing. Mr. Halderman has been in the telephone industry handling software and billing issues including traffic studies since November 1985.

BCT/102 Warner/3

From: Nathan Halderman

| Sent: | Friday, May 04, 2007 2:18 PM |
|----------|--|
| To: | Tom Linstrom |
| Subject: | Traffic Counts between 503-898 and 503-631 |

Billing Dates: 6/1/2006 to 5/1/2007 NpaNxx: 503-898 calls to NpaNxx: 503-631

| calling_number | dialed_number | call_date | minutes | seconds trunk |
|----------------|---------------|---------------------|---------|---------------|
| | | | | |
| 5038981100 | 005036312375 | 2007-04-13 10:51:00 | 0 | 11.3 |
| 5038981100 | 005036312375 | 2007-04-21 11:28:47 | 0 | 4.4 |
| 5038981234 | 005036313472 | 2007-04-07 20:36:34 | 24 | 22.7 |
| 5038981234 | 005036313757 | 2007-04-08 13:05:48 | 0 | 51.6 |
| 5038981234 | 005036313023 | 2007-04-21 19:51:06 | 1 | 38.2 |
| 5038981234 | 005036313472 | 2007-04-22 20:24:27 | 0 | 35.7 |
| 5038981818 | 005036312686 | 2007-03-06 12:58:45 | 1 | 59.1 |
| | | | | |

(7 row(s) affected)

Billing Dates: 6/1/2006 to 5/1/2007 NpaNxx: 503-898 calls from NpaNxx: 503-631

| | calling_number answer_flag tr | dialed_number unk | call_date | minutes | séconds | |
|--------|----------------------------------|----------------------|---------------------|---------|---------|-----|
| | | | | | | |
| | 5036312102 0334 | 5038981 <u>2</u> 34 | 2007-04-03 13:36:12 | 0 | 10.9 | Y |
| | 5036312103 0334 | 5038981234 | 2007-04-03 14:46:44 | 0 | 41.1 | Y |
| | 5036312104 0334 | 5038981234 | 2007-04-03 08:38:27 | 0 | 38.7 | Y |
| | 5036312285 0334 | 5038981234 | 2006-12-15 12:16:38 | 0 | .0 | N |
| | 5036312285 0334 | 5038981234 | 2006-12-24 08:30:49 | 0 | .0 | N |
| | 5036312285 0334 | 5038981234 | 2007-01-02 09:43:13 | 0 | .0 | N |
| | 5036312285 0334 | 5038981234 | 2007-01-02 15:37:03 | 0 | .0 | N |
| - | 5036312345 0334 | 5038981234 | 2007-01-03 15:28:54 | 0 | .0 | N |
| 1 | 5036312686 0334 | 5038981818 | 2007-01-03 09:34:17 | 0 | 28.0 | Y |
| : (| 5036312686)334 | 5038981818 | 2007-03-15 13:45:46 | 0 | 14.8 | Y . |
| 5 | 5036313225)334 | 5038985471 | 2007-03-08 14:51:56 | 0 | .0 | N |
| 5 | 5036313757)334 | 5038981234 | 2007-04-09 18:55:12 | 1 | 17.8 | Y |
| 5 | 036313808 | 5038986281 | 2007-01-31 20:24:55 | 0 | .0 | N |

BCT/102 Warner/4

| 5036314128 0334 | 5038983234 | 2007-04-14 15:17:19 | 0 | . 0 | Ň |
|--------------------|------------|---------------------|-----|------|---|
| 5036314233 0334 | 5038988788 | 2007-01-11 08:30:16 | 5 0 | .0 | Ν |
| 5036314433 0334 | 5038981234 | 2007-01-07 13:43:59 | 0 | 27.2 | Y |
| 5036317222 0334 | 5038981234 | 2007-04-22 10:00:41 | 1 | 12.6 | Y |
| 5036317451 0334 | 5038985060 | 2006-12-22 10:08:14 | 0 | .0 | N |
| 5036317513 0334 | 5038984409 | 2007-03-03 17:52:25 | 0 | .0 | N |
| 5036318750 0334 | 5038982134 | 2007-01-28 16:15:54 | 0 | .0 | N |

(20 row(s) affected)

Nathan Halderman 503-632-6304 Desk 971-563-1838 Cell

Please provide the technical, economic and/or other justification(s) for BCT's proposal to combine different types of traffic onto one trunk group.

RESPONSE

BCT has a legal right to, and is in fact opting to, interconnect indirectly through a third party transit service. As a result, there is no need to establish direct trunking of any kind. Additionally, BCT's competitive local exchange carrier (CLEC) operation is very small. The amount of traffic flowing from BCT's CLEC operation into CCMT's service territory is likewise very small and is not sufficient to justify the costs of establishing direct trunks, much less separate trunk groups. Moreover, as a full-facilities based carrier, the only calls that will touch CCMT's network are calls between CCMT and BCT customers and BCT does not have any customers outside the local/Extended Area Service boundary. Consequently, the only traffic at issue is non-toll traffic and there is no justification for incurring the costs to establish separate trunking for various types of non-toll traffic, especially when the volume of that non-toll traffic is as small as it is here. Indeed, separate trunking in these circumstances would be so cost prohibitive as to be an absolute barrier to competition.

Please provide the technical, economic and/or other justification(s) for BCT's proposal to send local traffic over EAS trunks.

RESPONSE

Please see the response to CCMT REQUEST 1.2.

Please provide the technical, economic and/or other justification(s) for BCT's proposal to establish indirect interconnection with CCMT.

RESPONSE

BCT objects to this request on the grounds that it seeks information that is not relevant and is not reasonably calculated to lead to the discovery of admissible evidence. BCT has a legal right to interconnect indirectly with CCMT's network that is not dependent on any factual showing. Accordingly, technical, economic and other facts are not relevant to whether BCT may elect indirect interconnection. Nevertheless, without waiving its objection, BCT responds as follows. Indirect interconnection is both standard in the industry and the most cost effective way of doing business where, as here, the CLEC will be serving only a small number of customers in the ILEC's service territory. Indirect interconnection in such a circumstance keeps costs low for the end user. For these reasons, it also a recommended option of the FCC.

Docket ARB 789 Exhibit BCT/103 Witness: David Warner

BEFORE THE PUBLIC UTILITY COMMISSION

OF THE STATE OF OREGON

BEAVER CREEK COOPERATIVE TELEPHONE COMPANY

Exhibit Accompanying Direct Testimony of David Warner

CCMT'S RESPONSE TO BCT'S SECOND SET OF DISCOVERY REQUESTS

August 23, 2007

7

Sarah Adams

From: Sent: To: Subject: Jennifer Niegel [jennifer@staytonlaw.com] Thursday, May 31, 2007 4:33 PM 'Sarah Adams' ARB 789 **BCT/103**

Warner/1



Response to 2nd Discovery Requ...

 $\ddot{}$ Enclosed please find our revised response. $_{\pm}$

Jennifer Niegel Duncan, Tiger & Niegel, P.C. 582 E. Washington Street PO Box 248 Stayton, OR 97383 Telephone: (503) 769-7741 Fax: (503) 769-2461 Email: jennifer@staytonlaw.com

| | BCT/103 Warner/2 |
|----------|--|
| 1 | |
| 2 | T T |
| 3 | |
| 4 | BEFORE THE PUBLIC UTILITY COMMISSION |
| 5 | OF OREGON |
| 6 | In the Matter of the Petition of CLEAR) CREEK MUTUAL TELEPHONE) CLEAR CREEK'S RESPONSE TO BEAVER COMPANY for Arbitration of an CREEK'S SECOND SET OF DISCOVERY |
| 8 | Interconnection Agreement with BEAVER) REQUESTS |
| 9 | COMPANY, Pursuant to the 47 U.S.C. §§ 251) and 252) |
| 10 | Clear Creek Mutual Telephone Company (CCMT), by and through its attorney, Jennifer |
| 11 | L. Niegel, hereby submits its response to the Second Set of Discovery Requests from Beaver |
| 12 | Creek Cooperative Telephone Company (BCT) served on May 15, 2007: |
| 13 | 2.1(a) - (d) |
| 14 | Request |
| 15 | Please state whether Qwest operates a transit carrier by delivering traffic to CCMT on |
| 16 | behalf of third-party CLECs? If yes, please separately identify each type of traffic that Qwest |
| 17 | delivers to CCMT from third-party CLEC customers-e.g., local, EAS, E911, operator services, |
| 18 | toll, ported calls. For each type of traffic, please identify the following: |
| 19 | a. The reciprocal compensation rate, if any, CCMT charges any third party CLEC |
| 20 | for delivery of the traffic to customers in CCMT's ILEC territory; |
| 21 22 | b. The type(s) of trunks the traffic is delivered on; |
| | Page 1, Clear Creek's Response to Beaver Duncan, Tiger & Niegel, P.C. Creek's Second Set of Discovery Requests 582 E. Washington St. Te Te |
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c. Any types of traffic that are delivered on trunks commingled with any other types
 of traffic; and,

3 d. The method by which the different types of traffic are separately identified, if at
4 all, for billing purposes.

5 Answer

No, Qwest does not deliver any traffic to CCMT on behalf of third-party CLECs
operating within CCMT's designated exchange area. BCT is the first CLEC to begin operation
within CCMT's designated exchange area. Qwest does transit traffic for CLECs operating from
outside the Redland exchange. That traffic is indistinguishable from any other traffic delivered
by Qwest. Depending on whether the CLEC is operating within a third party ILEC exchange or
within a Qwest exchange, compensation, trunking, commingling and identification is the same as
provided in Answers 2.3 and 2.5 below.

2.2

14 || Request

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Please provide recent representative copies of billing records for completing calls delivered by Qwest on behalf of third party CLECs. BCT agrees to accept redacted copies of billing records.

18 Answer

As Qwest does not deliver any such traffic on behalf of third party CLECs to CCMT,
CCMT has no such records.

2.3(a) - (d)

22 | Request

Page 2, Clear Creek's Response to Beaver Creek's Second Set of Discovery Requests Duncan, Tiger & Niegel, P.C. 582 E. Washington St. PO Box 248

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1 Please state whether Qwest operates a transit carrier by delivering traffic to CCMT on 2 behalf of third-party ILECs? If yes, please separately identify each type of traffic that Qwest 3 delivers to CCMT from third-party CLEC customers-e.g., local, EAS, E911, operator services, 4 toll, ported calls. For each type of traffic, please identify the following:

a. The reciprocal compensation rate, if any, CCMT charges any third party CLEC for delivery of the traffic to customers in CCMT's ILEC territory;

b. -The type(s) of trunks the traffic is delivered on;

8 Any types of traffic that are delivered on trunks commingled with any other types c. 9 of traffic; and,

10 d. The method by which the different types of traffic are separately identified, if at 11 all, for billing purposes.

12 Answer

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The question is vague and unclear as the first part refers to ILECs and the second part refers to CLECs. However, we assume a typographical error was made in the question posed and that all parts of the question were intended to refer to traffic delivered on behalf of thirdparty ILECs.

17Local. Qwest does not transit local traffic to CCMT on behalf of third-party ILECs. 18 Therefore, the questions are not applicable. Local traffic would be by definition in ILEC to ILEC terms 503-631 to 503-631 traffic. This traffic does not leave CCMT's switching 20equipment. Local traffic would be by definition in ILEC to CLEC terms 503-631 to a prefix registered by a CLEC in the NANP for use within the Redland exchange. As of this date, only BCT and entities controlled by BCT have filed for prefixes within the 503-631 exchange. Under

Page 3, Clear Creek's Response to Beaver Creek's Second Set of Discovery Requests Duncan, Tiger & Niegel, P.C. 582 E. Washington St. PO Box 248 Stavton_OR 07383_0248 the terms of UM-1142 (Order 04-412), BCT conditionally provides service within the Redland
 exchange to two customers. They provide service to a third in violation of the terms of PUC
 Order 04-412. Apparently, this traffic is being dumped on the EAS trunks of BCT's ILEC
 operation and transited to CCMT via Qwest. CCMT considers this method of delivery a
 violation of both the above order and the terms of BCT's Interconnection Agreement with
 Qwest. CCMT cannot allow the traffic to continue to be delivered in this manner.

<u>EAS</u>.

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a. <u>Reciprocal Compensation</u>. Qwest transits EAS traffic to CCMT from third-party
ILECs within the Portland Metro EAS area as defined by various OPUC orders. Compensation
for this traffic was calculated through a detailed process designed by the OPUC whereby
foregone toll revenue is identified and shifted into each affected ILEC's local rates on either a
flat or measured basis. Each ILEC's customer is assessed the additional charge.

b. <u>Trunking</u>. All traffic for the Portland Metro EAS area is separated onto unique trunk groups. All trunking between Qwest and CCMT is on an SS7 basis.

c. <u>Commingling</u>. Other types of traffic are not commingled with EAS traffic.

d. <u>Identification</u>. EAS traffic is physically separated onto a unique trunk group and can be identified by Trunk Group Number.

E911. Qwest does not switch E911 traffic. Therefore, Qwest does not transit E911 traffic on behalf of third party ILECs to CCMT. CCMT maintains special access trunks directly to the County PSAP. Compensation is received via State special access tariffs. Other types of traffic are not commingled with E911 traffic.

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Duncan, Tiger & Niegel, P.C. 582 E. Washington St. PO Box 249

Operator Services. Qwest does not provide operator services to CCMT. Such 0+ traffic is indistinguishable from InterLATA toll. Trunking and compensation are as described for toll traffic.

Toll.

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5 Reciprocal Compensation. Qwest is identified as the designated toll carrier a. 6 (DXC) for intraLATA message toll in its exchanges and many other exchanges in Oregon including CCMT's Redland exchange. As such Qwest operates the LATA Tandem switching center for the Portland LATA and transits toll traffic to CCMT on behalf of third-party ILECs. Verizon is the DXC for intraLATA message toll in its exchanges and Sprint (United) is the DXC for intraLATA message toll in its exchanges. Neither Verizon nor Sprint transits traffic to CCMT. Depending on whether the traffic terminates within the State of Oregon or outside the state, the access tariff of the Oregon Exchange Carrier Association (OECA) or the National Exchange Carrier Association (NECA) applies.

b. Trunking. Toll traffic is transported either on joint use trunks to Qwest for transit to the appropriate toll carrier (IXC). Certain separated trunks carry toll traffic directly on a switched access basis directly to the ordering IXC or through a combination of special and switched access trunks. All trunking between Qwest and CCMT is on an SS7 basis.

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Commingling. Other types of traffic are not commingled with toll traffic. c.

19 d. Identification. Toll traffic is physically separated onto a unique trunk group and 20 can be identified by Trunk Group Number.

<u>Ported Calls</u>. Traffic of all types previously identified as being transited by Owest could contain calls routed with ported numbers. Ported calls are not treated uniquely for transport

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purposes. There is no unique compensation arrangement for ported calls. Ported calls are not
 separately trunked or separately identified for billing purposes.

2.4

Request

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Please provide recent representative copies of billing records for completing calls delivered by Qwest on behalf of third party ILECs. BCT agrees to accept redacted copies of billing records.

Answer

Qwest delivers calls on behalf of third-party ILECs and CCMT is compensated access billing. Intrastate IntraLATA billing is representative of this exchange. See attached Exhibit A.

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2.5(a) - (d)

2 || Request

Please state whether Qwest currently delivers traffic to CCMT on its own behalf (*i.e.*, from Qwest customers)? If yes, please separately identify each type of traffic that Qwest delivers to CCMT on its own behalf-*e.g.*, local, EAS, E911, operator services, toll, ported calls. For each type of traffic, please identify the following:

a. The reciprocal compensation rate, if any, CCMT charges Qwest for delivery of
the traffic to customers in CCMT's ILEC territory;

b. The type(s) of trunks the traffic is delivered on;

20 c. Any types of traffic that are delivered on trunks commingled with any other types
21 of traffic; and,

Page 6, Clear Creek's Response to Beaver Creek's Second Set of Discovery Requests Duncan, Tiger & Niegel, P.C. 582 E. Washington St. PO Box 248 Stavton_OR_97322_0249 1d.The method by which the different types of traffic are separately identified, if at2all, for billing purposes.

Answer

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4 <u>Local</u>. Qwest does not deliver local traffic to CCMT on behalf of Qwest. Therefore, the
5 questions are not applicable.

<u>EAS</u>

a. <u>Reciprocal Compensation</u>. Qwest delivers EAS traffic to CCMT from Qwest exchanges within the Portland Metro EAS area as defined by various OPUC orders.

Compensation for this traffic was calculated through a detailed process designed by the OPUC whereby foregone toll revenue is identified and shifted into each affected ILEC's local rates on either a flat or measured basis. Each ILEC's customer is assessed the additional charge.

b. <u>Trunking</u>. All traffic for the Portland Metro EAS area is separated onto unique
trunk groups.

c. <u>Commingling</u>. Other types of traffic are not commingled with EAS traffic.

d. <u>Identification</u>. EAS traffic is physically separated onto a unique trunk group and can be identified by Trunk Group Number.

E911. Qwest does not deliver E911 traffic on behalf of Qwest to CCMT. CCMT maintains special access trunks directly to the County PSAP. Compensation is received via State special access tariffs. Other types of traffic are not commingled with E911 traffic.

<u>Operator Services</u>. Qwest does not deliver operator services CCMT. Such 0+ traffic is indistinguishable from InterLATA toll. Trunking and compensation are as described for toll traffic.

Page 7, Clear Creek's Response to Beaver Creek's Second Set of Discovery Requests Duncan, Tiger & Niegel, P.C. 582 E. Washington St. PO Box 248 Steuton OB 97383-0248 Toll.

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2 a. <u>Reciprocal Compensation</u>. IntraLATA toll traffic is carried either by Owest or by the InterLATA toll carrier (IXC). Depending on whether the traffic terminates within the State 3 4 of Oregon or outside the State, the access tariff of the Oregon Exchange Carrier Association (OECA) or the National Exchange Carrier Association (NECA) applies. 5

6 b. Trunking. Toll traffic is carried on joint use trunks to Qwest for transit to the 7 appropriate toll carrier (IXC).

> Commingling. Other types of traffic are not commingled with toll traffic. c.

9 d. Identification. Toll traffic is physically separated onto a unique trunk group and 10 can be identified by Trunk Group Number.

11 Ported Calls. Traffic of all types previously identified as being transited by Qwest could 12 contain calls routed with ported numbers. Ported calls are not treated uniquely for transport purposes. There is no unique compensation arrangement for ported calls. Ported calls are not separately trunked or separately identified for billing purposes.

2.6

16 Request

Please provide recent representative copies of billing records for completing calls delivered by Qwest on its own behalf. BCT agrees to accept redacted copies of billing records. Answer

Qwest delivers calls on behalf of Qwest ILEC and CCMT is compensated access billing. Intrastate IntraLATA billing is representative of this exchange. It is not possible to distinguish

Page 8, Clear Creek's Response to Beaver Creek's Second Set of Discovery Requests Duncan, Tiger & Niegel, P.C. 582 E. Washington St. PO Box 248 calls delivered on behalf of third-party ILECs from those delivered on behalf of Qwest. See attached Exhibit B.

2.7

4 Request

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Please state whether the \$15 non-recurring charge (NRC) shown on CCMT's revised Attachment 4 (Pricing) is for porting and transfers or if CCMT intends the agreement to provide a \$15 NRC for porting and another \$15 NRC for transferring. In other words, if a customer transfers her service from CCMT to BCT and ports her telephone number, is it CCMT's proposal that BCT pay a total NRC of \$15 or \$30 for transfer and porting of that account?

Answer

The \$15 non-recurring charge is for porting only. CCMT would not assess any charge to transfer a CCMT account to a BCT account where number porting was not involved. If number porting were involved, a nonrecurring charge of \$15.00 would be charged to BCT for porting the number.

In addition, in the rare cases where a dispute regarding end user authorization arises, CCMT would assess charges pursuant to Attachment 4 and a service order charge of \$27.00 from its tariff.

2.8(a)

19 || Request

Please provide copies of records or other documentation showing what costs CCMT
incurs when it performs the following . . . Transfer of (i) a CCMT customer's account to another
carrier and (ii) another carrier's customer's account to CCMT;

Page 9, Clear Creek's Response to Beaver Creek's Second Set of Discovery Requests Duncan, Tiger & Niegel, P.C. 582 E. Washington St. PO Box 248

1 || Answer

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CCMT does not charge for this type of activity. Therefore, additional documentation is unnecessary.

2.8(b)

Request

Please provide copies of records or other documentation showing what costs CCMT incurs when it performs the following . . . Porting of (i) a CCMT customer's telephone number to another carrier and (ii) another carrier's customer's telephone number to CCMT;

Answer

10 CCMT utilizes the services of a third-party vendor to process orders of this type. See
11 attached Exhibit B.

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2.8(c)

13 || Request

Please provide copies of records or other documentation showing what costs CCMT
incurs when it performs the following . . . Cancellation of a pending order LSR for transfer of (i)
a CCMT customer's account to another carrier and (ii) another carrier's customer's account to
CCMT;

18 Answer

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CCMT does not charge for this type of activity. Therefore, additional documentation is unnecessary.

2.8(d)

22 Request

Page 10, Clear Creek's Response to Beaver Creek's Second Set of Discovery Requests

Duncan, Tiger & Niegel, P.C. 582 E. Washington St. PO Box 248 Stauton, OB 02292 0249

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Please provide copies of records or other documentation showing what costs CCMT incurs when it performs the following . . . Cancellation of a pending order LSR for porting of (i) a CCMT customer's telephone number to another carrier and (ii) another carrier's customer's telephone number to CCMT;

Answer

Cancellation of an LSR after it has been issued represents the creation of a new LSR invoking the cancellation. New charges are assessed to CCMT by its vendor as defined in Exhibit B.

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2.8(e)

10 || Request

Please provide copies of records or other documentation showing what costs CCMT incurs when it performs the following . . . Change of the desired due date on a pending order LSR;

Answer

A change in the desired due date once an LSR has been issued represents the creation of a replacement LSR. New charges are assessed to CCMT by its vendor as defined in Exhibit B.

2.8(f)

Request

Please provide copies of records or other documentation showing what costs CCMT incurs when it performs the following . . . Any other change to a pending order LSR; Answer

Page 11, Clear Creek's Response to Beaver Creek's Second Set of Discovery Requests

Duncan, Tiger & Niegel, P.C. 582 E. Washington St. PO Box 248 Any change to an LSR once it has been issued represents the creation of a replacement LSR. New charges are assessed to CCMT by its vendor as defined in Exhibit B.

2.8(g)

Request

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Please provide copies of records or other documentation showing what costs CCMT incurs when it performs the following . . . Expedited work (i.e., work performed before the next available due date or before the standard interval of 24 hours for LNP service);

Answer

9 By definition a request to expedite an order prior to the next available due date would
10 require CCMT to keep technicians after hours to perform the work. If an earlier time were
11 available during business hours it would be scheduled without additional charges. CCMT must
12 pay its employees according to its pay polices as defined in its Employee Handbook. See
13 attached Exhibit C.

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2.8(h)

15 || Request

Please provide copies of records or other documentation showing what costs CCMT incurs when it performs the following . . . Work performed outside the standard hours of M-F 8:00am to 5:00pm or on holidays and weekends;

19 Answer

CCMT must pay its employees according to its pay polices as defined in its Employee Handbook. See attached Exhibit C.

2.8(i)

Page 12, Clear Creek's Response to Beaver Creek's Second Set of Discovery Requests Duncan, Tiger & Niegel, P.C. 582 E. Washington St. PO Box 248

| 1 | Request |
|----|---|
| 2 | Please provide copies of records or other documentation showing what costs CCMT |
| 3 | incurs when it performs the following Manual concurrence of a telephone number (because |
| 4 | the CLEC has not created the subscription version(s) in the NPAC prior to the 18-hour window); |
| 5 | Answer |
| 6 | A manual concurrence requires a new LSR to be issued. New charges are assessed to |
| 7 | CCMT by its vendor as defined in Exhibit B. |
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| | Page 13, Clear Creek's Response to Beaver Duncan, Tiger & Niegel, P.C. Creek's Second Set of Discovery Responses |
| . | CICK S SECOND SEL OI DISCOVETY REQUESTS PO Box 248 |

Page 1 of 1

Sarah Adams

BCT/103 Warner/15

From:Jennifer Niegel [jennifer@staytonlaw.com]Sent:Thursday, August 23, 2007 12:22 PMTo:'Sarah Adams'

Subject: RE: Follow-up re discovery response

Sarah,

To clarify, when a CLEC from outside the Redland exchange sends a call to CCMTC that is delivered by Qwest, Qwest charges the CLEC to terminate the call and to transit it. CCMTC charges its own customer for EAS, but does not get involved in the billing between the CLEC and Qwest. Accordingly, while there is traffic that transits from CLECs outside the Redland exchange through Qwest, CCMTC does not have any billing records for such calls.

Jennifer Niegel Duncan, Tiger & Niegel, P.C. 582 E. Washington Street PO Box 248 Stayton, OR 97383 Telephone: (503) 769-7741 Fax: (503) 769-2461 Email: jennifer@staytonlaw.com

-----Original Message-----From: Sarah Adams [mailto:sarah@mcd-law.com] Sent: Tuesday, August 21, 2007 12:19 PM To: jennifer@staytonlaw.com Subject: Follow-up re discovery response

Hi Jennifer,

I was just taking another look at CCMT's revised responses to BCT set 2 (sent by email on May 31) and the response to DR 2.2 appears to be erroneous. I think this is because it inadvertently refers to the initial (not revised) response to DR 2.1. Initially, CCMT had responded to DR 2.1 by stating that "Qwest does not deliver any traffic to CCMT on behalf of third-party CLECs operating within CCMT's designated exchange." In a revised response, CCMT provided a response that was not limited to third-party CLECs operating within CCMT's designated exchange, stating that "Qwest does transit traffic for CLECs operating from outside the Redland exchange." But, in response to DR 2.2 (which asked for "recent representative copies of billing records for completing calls delivered by Qwest on behalf of third party CLECs"), CCMT responded "As Qwest does not deliver any such traffic on behalf of third party CLECs to CCMT, CCMT has no such records."

Can CCMT provide a revised response to DR 2.2 that is consistent with the revised response to DR 2.1, which acknowledges that Qwest does transit traffic for third-party CLECs to CCMT. Also, in light of the testimony filing deadline, can CCMT provide the revised response by Thursday morning?

Please feel free to give me a call if you have any questions about this.

Thanks,

Sarah

Sarah J. Adams McDowell & Rackner PC 520 SW Sixth Ave., Suite 830 Portland, OR 97204

ph 503-595-3927 fax 503-595-3928 cell 503-680-0439