

DEPARTMENT OF JUSTICE GENERAL COUNSEL DIVISION

July 12, 2006

VIA ELECTRONIC MAIL AND HAND DELIVERY

Attention: Filing Center Public Utility Commission of Oregon 550 Capitol Street NE, #215 P.O. Box 2148 Salem, OR 97308-2148 <u>Puc.filingcenter@state.or.us</u>

Re: In the Matter the Public Utility Commission of Oregon Staff's Investigation Relating to Electric Utility Purchases from Qualifying Facilities OPUC Docket: UM 1129 DOJ File No. 330-020-GN0041-04

Enclosed are an original and five copies of OREGON DEPARTMENT OF ENERGY'S REPLY BRIEF, with certificate of service, in the above-captioned matter for filing with the Public Utility Commission today.

Sincerely,

/s/ Janet L. Prewitt

Janet L. Prewitt Assistant Attorney General Natural Resources Section

Enclosures

c: UM 1129 Service List Philip Carver, ODOE (email only) Jeff Keto, ODOE (email only)

JLP:jrs/GENQ6704

BEFORE THE PUBLIC UTILITY COMMISSION

OF OREGON

UM 1129

In the Matter of the

PUBLIC UTILITY COMMISSION OF OREGON

Staff's Investigation Relating to Electric Utility Purchases from Qualifying Facilities

OREGON DEPARTMENT OF ENERGY'S REPLY BRIEF

I. Introduction

In this Reply Brief, the Oregon Department of Energy (ODOE) discusses the position taken regarding contract length for Quality Facilities (QFs) larger than 10 MW by Portland General Electric (PGE) in its Opening Brief. In short, ODOE urges the Commission to clarify that the stipulation entered by the parties does not preclude negotiated PURPA contracts exceeding 20 years.

II. The Partial Stipulation Does Not Limit QF Contracts to 20 Years.

In a Ruling, issued March 3, 2006, Administrative Law Judge (ALJ) Kirkpatrick adopted an issues list containing 14 issues. ODOE submits this reply brief to request that the Commission clarify a term of the stipulation entered into by the parties to settle Issue 1.a. As set forth in the Ruling, Appendix A, Issue 1.a. states:

What Contract length should Qualifying Facilities larger than 10 MW be entitled to?

In its opening brief, PGE includes the following discussion of Issue 1.a.:

"Issue 1.a.: Qualifying Facilities larger than 10 MW should be entitled to a contract of no more than 20 years in length.

Despite our reservations about fixing negotiation parameters for negotiated QF contracts, PGE is willing to agree to a duration limit for these

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contracts. Specifically, PGE has stipulated with other parties *that nonstandard contracts should be limited to 20 years in length* in order to balance risks imposed on the utility with a term that may be needed by a QF in order to secure financing."

Phase II Opening Brief of Portland General Electric Company, at 8 (emphasis added).

ODOE asks the Commission to clarify the meaning of the stipulation and to

determine that the partial stipulation does not apply where the contracting QF and utility

agree to a term longer than 20 years. The stipulation for Issue 1.a. is set out in full below:

The parties have agreed to the following resolution of Issue 1(a) in the Phase II issues list:

The parties agree that QFs larger than 10 MW should have the unilateral right to select a contract length of up to twenty years for a PURPA contract.

The parties have not reached agreement regarding whether the utility and QF should be permitted to enter into PURPA contracts with terms longer than 20 years.

The parties also specifically recognize that the contract length selected by the QF may impact other contractual issues, including but not limited to, the avoided cost determination with respect to that QF.

PPL/408, Griswold/11 (emphasis added).

PGE overstates the nature of the agreement. First, PGE asserts that 20 years is an outside limitation on QF contract length. While it is true that under the stipulation a QF may *unilaterally* choose a contract up to 20 years, the stipulation is silent on whether a QF and utility may negotiate a longer term. It should be noted that the issue statement, and the stipulation, both speak in terms of the length of a contract that a QF is *entitled* to. PGE's statement that "PGE has stipulated with other parties that nonstandard contracts should be limited to 20 years in length" is overbroad. While the stipulation clearly entitles the QF to a 20-year contract, nothing in that language limits the *negotiated* length of a QF contract. In fact, the stipulation clearly states that the parties have *not* reached

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agreement on the availability or limit of negotiated contracts exceeding 20 years. See also PPL/408, Giswold/15. While it may be appropriate for PGE to state its opposition to QF contracts negotiated for a longer period, it is not appropriate for PGE to imply that its position is supported by the stipulation. The stipulation simply does not control whether a utility and QF may voluntarily enter into a contract for longer than 20 years.

ODOE supports adoption of the stipulation and requests that the Commission clarify that the stipulation in addition, does not control whether a QF and utility may mutually agree to a term longer than 20 years. The Commission should not preclude voluntarily negotiated contracts for a term longer than 20 years.

In addition, the Commission should clarify that contract length need not be limited to the time that avoided costs are known. For example, parties should be permitted to negotiate QF contracts at a fixed price during the time that the avoided cost are known, and then add years with "market-based" rates if they desire. This position is not inconsistent with Staff's position that "the yearly avoided costs the utilities file for the 20-year period should serve as the starting point for negotiations" (citing Order No. 05-584 at 20-21). Staff's Opening Brief, page 8, lines 6-11.

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Conclusion

For the reasons stated, the Commission should clarify that a QF and utility may voluntarily enter into a contract for longer than 20 years.

Dated this 12th day of July, 2006.

Respectfully submitted,

HARDY MYERS Attorney General

/s/ Janet L. Prewitt

Janet L. Prewitt, #85307 Assistant Attorney Generals Of Attorneys for Oregon Department of Energy

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CERTIFICATE OF SERVICE

I hereby certify that on the 12th day of July, 2006, I served the foregoing OREGON DEPARTMENT OF ENERGY'S REPLY BRIEF on the persons listed below by electronic mail and by mailing a full, true and correct copy thereof addressed to the persons at the addresses on the UM 1129 service list (with the exception of those parties who have waived paper service).

Dated: July 12, 2006.

/s/ Janet L. Prewitt

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