#### BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

In the Matter of PORTLAND GENERAL ELECTRIC COMPANY, Request for a General Rate Revision.

Docket No. UE-335

REPLY BRIEF OF WALMART INC. AND SAM'S WEST, INC.

Pursuant to the General Rate Case Procedural Schedule issued in this case, Walmart Inc. and Sam's West, Inc. (collectively "Walmart") hereby submits its Reply Brief.

### INTRODUCTION

The Parties have settled most, but not all, of the issues in this case. As noted in the Opening Brief of Portland General Electric ("PGE" or the "Company"), there remain only four broad issues left to be decided in this part of the docket.<sup>1</sup> Of those four issues, Walmart has taken a position on only one: PGE's proposal to apply the Sales Normalization Adjustment ("SNA") to Schedules 83 and 85. Nevertheless, Walmart's silence on any of the remaining issues should not be construed as an endorsement of, agreement with, or consent to PGE's filed position on the remaining issues not addressed herein.

### **ARGUMENT**

I. PGE's Proposal Lacks Evidence to Support any Change to Its Current Decoupling Mechanism at this Time.

The Commission should reject the Company's proposal to include Schedules 83 and 85 in the SNA at this time. PGE has not provided sufficient evidence of any benefit to customers nor that customers would not be harmed as a result of this proposal.

\_

<sup>1</sup> PGE Opening Brief at 2-3.

PGE states its reason for significantly changing its current decoupling mechanism is "to explore the ramifications of revenue-per-customer decoupling for large nonresidential customers." Customers should not be used as guinea pigs for exploratory procedures. As noted by both Staff<sup>3</sup> and the Citizens' Utility Board ("CUB"),<sup>4</sup> applying the decoupling mechanism to Schedules 83 and 85 would likely have the detrimental effect of eliminating large non-residential customers' ability to mitigate economic downturns by reducing electric usage. Without evidence of some countervailing benefit, this should be avoided.

PGE does not suggest there are any problems with the current decoupling mechanism. Nor does PGE provide substantial evidence as to why it should be significantly modified. Unless and until PGE can provide such evidence, Schedules 83 and 85 should remain outside PGE's decoupling adjustments.<sup>5</sup>

## **II.** PGE's Proposal Further Deviates from Cost Causation Principles.

Walmart supports cost causation principles so that customers are charged a rate that reflects the cost to the utility of providing energy to that class of customers and believes that whenever possible, rates should be designed to meet this goal. Instead of developing a cost-based rate design to ensure it has the opportunity to recover its fixed generation costs, PGE has proposed expanding and modifying its decoupling mechanism, which is based on the Company's ability to recover, not on its cost to serve.

3 Staff/1100/4-5.

<sup>2</sup> PGE/1300/30.

<sup>4</sup> CUB/300/11-12.

<sup>5</sup> Though not proposed by PGE at this time, Walmart also opposes any proposal to include Schedules 83 and 85 in the Lost Revenue Recovery Adjustment.

As explained in Walmart's opening testimony, a rate design approach that reflects PGE's cost of service and correctly accounts for cost causation will minimize inter- and intra-class subsidization.<sup>6</sup> It also sends correct price signals to customers, providing customers with the benefit of complete information related to bill impacts and enabling them to make informed decisions for energy usage.<sup>7</sup> These are principles PGE purports to strive for and adhere to in developing its rates.<sup>8</sup> However, by instead relying on decoupling, PGE is abandoning these principles. Accordingly, the Commission should reject PGE's proposal.

### **CONCLUSION**

Based on the record in this case and the reasons set forth above, Walmart requests that the Commission reject PGE's proposal to include Schedules 83 and 85 in the SNA decoupling mechanism.

DATED this 19th day of October, 2018.

/s/ Vicki M. Baldwin

Vicki M. Baldwin
PARSONS BEHLE & LATIMER
201 South Main Street, Suite 1800
Salt Lake City, Utah 84111
vbaldwin@parsonsbehle.com
Attorneys for Walmart Inc. and Sam's West,
Inc.

6 Walmart/100/19.

7 *Id*.

8 See, e.g., PGE/1300/13-14.

3

# **CERTIFICATE OF SERVICE**

Docket No. UE 335

I hereby certify that on this 19th day of October 2018, I caused to be served, a true and correct copy of the foregoing **REPLY BRIEF OF WALMART INC. AND SAM'S WEST, INC.**, via electronic mail, to:

ALBERTSONS			
	BRIAN BETHKE 11555 DUBLIN CANYON ROAD	250 PARKCENTER BLVD BOISE ID 83706 brian.bethke@albertsons.com	
	CHRIS ISHIZU ALBERTSONS COMPANIES, INC.	250 PARKCENTER BLVD BOISE ID 83706 chris.ishizu@albertsons.com	
	GEORGE WAIDELICH ALBERTSONS COMPANIES' INC.	11555 DUBLIN CANYON ROAD PLEASANTON OR 94588 george.waidelich@albertsons.com	
AWEC UE 335			
	BRADLEY MULLINS <b>(C)</b> MOUNTAIN WEST ANALYTICS	1750 SW HARBOR WAY STE 450 PORTLAND OR 97201 brmullins@mwanalytics.com	
	TYLER C PEPPLE <b>(C)</b> DAVISON VAN CLEVE, PC	1750 SW HARBOR WAY STE 450 PORTLAND OR 97201 tcp@dvclaw.com	
	ROBERT SWEETIN <b>(C)</b> DAVISON VAN CLEVE, P.C.	185 E. RENO AVE, SUITE B8C LAS VEGAS NV 89119 rds@dvclaw.com	
	CALPINE SOLUTIONS		
	GREGORY M. ADAMS <b>(C)</b> RICHARDSON ADAMS, PLLC	PO BOX 7218 BOISE ID 83702 greg@richardsonadams.com	
	GREG BASS CALPINE ENERGY SOLUTIONS, LLC	401 WEST A ST, STE 500 SAN DIEGO CA 92101 greg.bass@calpinesolutions.com	
	KEVIN HIGGINS <b>(C)</b> ENERGY STRATEGIES LLC	215 STATE ST - STE 200 SALT LAKE CITY UT 84111-2322 khiggins@energystrat.com	

FRED MEYER

	KURT J BOEHM <b>(C)</b> BOEHM KURTZ & LOWRY	36 E SEVENTH ST - STE 1510 CINCINNATI OH 45202 kboehm@bkllawfirm.com		
	JODY KYLER COHN <b>(C)</b> BOEHM, KURTZ & LOWRY	36 E SEVENTH ST STE 1510 CINCINNATI OH 45202 jkylercohn@bkllawfirm.com		
NIPPC				
	ROBERT D KAHN NORTHWEST & INTERMOUTAIN POWER PRODUCERS COALITION	PO BOX 504 MERCER ISLAND WA 98040 rkahn@nippc.org		
	IRION A SANGER <b>(C)</b> SANGER LAW PC	1117 SE 53RD AVE PORTLAND OR 97215 irion@sanger-law.com		
	MARK R THOMPSON <b>(C)</b> SANGER LAW PC	1117 SE 53RD AVE PORTLAND OR 97215 mark@sanger-law.com		
	OREGON CITIZENS UTILITY BOARD			
	OREGON CITIZENS' UTILITY BOARD	610 SW BROADWAY, STE 400 PORTLAND OR 97205 dockets@oregoncub.org		
	MICHAEL GOETZ <b>(C)</b> OREGON CITIZENS' UTILITY BOARD	610 SW BROADWAY STE 400 PORTLAND OR 97205 mike@oregoncub.org		
	ROBERT JENKS <b>(C)</b> OREGON CITIZENS' UTILITY BOARD	610 SW BROADWAY, STE 400 PORTLAND OR 97205 bob@oregoncub.org		
	PACIFICORP			
	PACIFICORP, DBA PACIFIC POWER	825 NE MULTNOMAH ST, STE 2000 PORTLAND OR 97232 oregondockets@pacificorp.com		
	MATTHEW MCVEE PACIFICORP	825 NE MULTNOMAH PORTLAND OR 97232 matthew.mcvee@pacificorp.com		
	PORTLAND GENERAL ELECTRIC			
	PGE RATES & REGULATORY AFFAIRS	PORTLAND GENERAL ELECTRIC COMPANY 121 SW SALMON STREET, 1WTC0306 PORTLAND OR 97204		

pge.opuc.filings@pgn.com

STEFAN BROWN <b>(C)</b> PORTLAND GENERAL ELECTRIC	121 SW SALMON ST, 1WTC0306 PORTLAND OR 97204 stefan.brown@pgn.com; pge.opuc.filings@pgn.com	
DOUGLAS C TINGEY <b>(C)</b> PORTLAND GENERAL ELECTRIC	121 SW SALMON 1WTC1301 PORTLAND OR 97204 doug.tingey@pgn.com	
SBUA		
JAMES BIRKELUND SMALL BUSINESS UTILITY ADVOCATES	548 MARKET ST STE 11200 SAN FRANCISCO CA 94104 james@utilityadvocates.org	
DIANE HENKELS <b>(C)</b> CLEANTECH LAW PARTNERS PC	420 SW WASHINGTON ST STE 400 PORTLAND OR 97204 dhenkels@cleantechlaw.com	
STAFF		
STEPHANIE S ANDRUS <b>(C)</b> PUC STAFFDEPARTMENT OF JUSTICE	BUSINESS ACTIVITIES SECTION 1162 COURT ST NE SALEM OR 97301-4096 stephanie.andrus@state.or.us	
MARIANNE GARDNER <b>(C)</b> PUBLIC UTILITY COMMISSION OF OREGON	PO BOX 1088 SALEM OR 97308-1088 marianne.gardner@state.or.us	
SOMMER MOSER <b>(C)</b> PUC STAFF - DEPARTMENT OF JUSTICE	1162 COURT ST NE SALEM OR 97301 sommer.moser@doj.state.or.us	
WALMART		
VICKI M BALDWIN <b>(C)</b> PARSONS BEHLE & LATIMER	201 S MAIN ST STE 1800 SALT LAKE CITY UT 84111 vbaldwin@parsonsbehle.com	
STEVE W CHRISS (C)	2001 SE 10TH ST	
WALMART INC.	BENTONVILLE AR 72716-0550 stephen.chriss@wal-mart.com	

/s/\_\_Hailey Arvidson