ITEM NO. CA10

PUBLIC UTILITY COMMISSION OF OREGON STAFF REPORT PUBLIC MEETING DATE: January 21, 2014

REGULAR CONSENT X EFFECTIVE DATE January 1, 2014

DATE: December 30, 2013

TO: Public Utility Commission

FROM: Judy Johnson 27 UH & MG

THROUGH: Jason Eisdorfer, Maury Galbraith, and Marc Hellman

SUBJECT: <u>IDAHO POWER COMPANY</u>: (Docket No. UM 1464(4)) Requests reauthorization to defer Net Power Cost Variances.

STAFF RECOMMENDATION:

I recommend Idaho Power Company's application be approved for the 12-month period beginning January 1, 2014.

DISCUSSION:

Idaho Power Company (Idaho Power or Company) makes this application pursuant to ORS 757.210, ORS 757.259, OAR 860-027-0300, and Order No. 08-238, to request reauthorization to defer annual net variable power cost variances (PCV) for the 12-month period beginning January 1, 2014.

Description of Expense

By Order No. 08-238, the Commission approved an annual Power Cost Adjustment Mechanism (PCAM) for Idaho Power. With this deferral application, Idaho Power seeks authorization from the Commission to accrue, for future amortization, the difference between actual annual net variable power costs and the annual net variable power costs forecasted pursuant to Tariff Schedule 55, in accordance with Order No. 08-238. The annual variance will be determined pursuant to the terms of Schedule 56, which includes a Power Supply Expense Deadband and an Earnings Test.

Reason for Deferral

The PCV deferral will minimize the frequency of rate changes and more appropriately match the costs borne by and the benefits received by ratepayers pursuant to ORS 757.259(2)(e).

Idaho Power UM 1464(4) December 30, 2013 Page 2

Proposed Accounting

Idaho Power proposes to record the deferred amount in FERC Account 182.3 (Regulatory Assets) and credit FERC Account 557 (Other Expenses) if there is an amount to collect from customers. If there is a refund due to customers, the Company will record the deferred amount in FERC 254 (Regulatory Liabilities); debiting FERC 557 (Other Expenses). In the absence of deferred accounting approval, Idaho Power will record costs associated with the PCV to FERC 501 (Fuel), FERC 547 (Fuel), FERC 447 (Sales for Resale), and FERC 555 (Purchased Power).

Estimate of Amounts

In its filing, the Company states that the deferred amount is a function of several unknown and unpredictable factors including customer usage, the wholesale market price for electricity, and the wholesale market price for natural gas. Because the deferred amount is dependent on factors that cannot be precisely forecast, Idaho Power cannot provide a precise estimate. Idaho Power requests that, in accordance with Order No. 05-1070, it be allowed to accrue interest on the unamortized balance at a rate equal to its authorized weighted average cost of capital most recently approved by the Commission.

Idaho Power has also provided workpapers detailing prior period activity pursuant to OAR 860-027-0300(4). Staff has reviewed the workpapers associated with the 2012 period and agrees that the Company's accounting methodology appears to be sufficient. Any necessary amortization would be accomplished in a change to Schedule 56 during a subsequent proceeding.

Information Related to Future Amortization

- Earnings review –Schedule 56 requires an earnings review.
- Prudence Review A prudence review is a required component of an earnings review, and should include a verification of the accounting methodology used to determine the final amortization balance.
- Sharing Sharing is subject to the terms of Schedule 56.
- Rate Spread/Design The PCV amortization amount will be spread on an equal cents per kWh basis, as specified in Schedule 56.
- Three Percent Test (ORS 757.259(6)) The three percent test measures the annual overall average effect on customer rates resulting from deferral amortizations. The three percent test limits (exceptions at ORS 757.259(7) and (8)) the aggregated deferral amortizations during a 12-month period to no more

Idaho Power UM 1464(4) December 30, 2013 Page 3

> than three percent of the utility's gross revenues for the preceding year. Because Idaho Power is an electric utility, ORS 757.259(8) allows the Commission to consider up to a six percent limit.

Staff Analysis

The rationale for this deferral is still valid, and the Company's application meets the requirements of ORS 757.259 and OAR 860-027-0300. Idaho Power had also requested that, in accordance with Order No. 05-1070, it be allowed to accrue interest on the unamortized balance at a rate equal to its authorized weighted average cost of capital most recently approved by the Commission. This is the interest treatment that has been approved historically by the Commission. For these reasons, Staff recommends Idaho Power's application be approved.

PROPOSED COMMISSION MOTION:

Idaho Power's application be approved for the 12-month period beginning January 1, 2014, for accounting purposes only, with ratemaking treatment to be considered in a subsequent proceeding.

IPCO UM 1464(4) PCV deferral