

WENDY McIndoo Direct (503) 595-3922 wendy@mcd-law.com

April 21, 2014

#### **VIA ELECTRONIC AND U.S. MAIL**

PUC Filing Center
Public Utility Commission of Oregon
PO Box 1088
Salem, OR 97308-1088

Re: UE 279 In The Matter of IDAHO POWER COMPANY's 2014 Annual Power Cost

**Update** 

Attention Filing Center:

Enclosed for filing in the above-referenced matter is an original and five copies of Idaho Power Company's Partial Stipulation and Joint Explanatory Brief.

A copy of this filing has been served on all parties to this proceeding. Please contact this office with any questions.

Very truly yours,

Wendy McIndoo
Wendy McIndoo
Office Manager

Enclosures cc: Service List

1	BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON		
2	UE 279		
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4	In the Matter of: PARTIAL STIPULATION		
5	Idaho Power Company's 2014 Annual Power Cost Update		
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7	This Partial Stipulation resolves all issues among the parties to this Partial Stipulation		
8	related to Idaho Power Company's ("Idaho Power" or "Company") March Forecast componer		
9	of the 2014 Annual Power Cost Update ("APCU") filed pursuant to Order No. 08-238.1 Th		
10	APCU updates the Company's net power supply expense and results in new rates, which the		
11	mechanism permits to go into effect June 1, 2014.		
12	PARTIES		
13	1. The parties to this Partial Stipulation are Staff of the Public Utility Commission of		
14	Oregon ("Staff"), the Citizens' Utility Board of Oregon ("CUB") and Idaho Power (together, th		
15	"Stipulating Parties").		
16	BACKGROUND		
17	2. Pursuant to Order No. 08-238, Idaho Power annually updates its net powe		
18	supply expense included in rates through an automatic adjustment clause, the APCU. The		
19	APCU is comprised of two components—an "October Update" and a "March Forecast." The		
20	October Update contains the Company's forecasted net power supply expense reflected on		
21	normalized unit basis for an April through March test period. The March Forecast contains th		
22	Company's net power supply expense based upon updated actual forecasted condition		
23	Pursuant to Order No. 10-1912 the Company allocates the APCU revenue requirement to		
24	<sup>1</sup> Re Idaho Power Company's Application for Authority to Implement a Power Cost Adjustment		
25	Mechanism, Docket UE 195, Order No. 08-238 (Apr. 28, 2008).		
26	<sup>2</sup> Re Idaho Power Company's 2010 Annual Power Cost Update, Docket UE 214, Order No. 10- 191 (May 24, 2010)		

individual customer classes on the basis of the total generation-related revenue requirement approved in the Company's last general rate case, instead of the previous equal cents per kWh approved in Order No. 08-238. Order No. 10-191 also directs the Company to adjust its base rates to reflect changes in revenue requirement related to the October Update, while the rates resulting from the March Forecast are listed on Schedule 55. The rates associated with the October Update and the March Forecast mechanisms are intended, under the mechanisms, to become effective on June 1 of each year.

- 8 3. On October 18, 2013, Idaho Power filed testimony and exhibits for the 2014 9 APCU ("October Update").<sup>3</sup>
  - 4. On October 24, 2013, CUB filed its Notice of Intervention. On December 3, 2013, Administrative Law Judge ("ALJ") Patrick Power held a prehearing conference at which the parties to docket UE 279 agreed upon a procedural schedule that would allow the Public Utility Commission of Oregon ("Commission") to issue an order on Idaho Power's 2014 APCU prior to June 1, 2014.<sup>4</sup>
    - 5. Staff and CUB served discovery on Idaho Power and conducted a thorough investigation of the October Update. Thereafter, the Stipulating Parties participated in a settlement conference and ultimately agreed to a settlement. On February 5, 2014, the Stipulating Parties filed a Partial Stipulation that resolved all issues related to the October Update (hereinafter, the "October Update Stipulation"). The October Update Stipulation included a cost per unit of \$21.82 per MWh.
- 21 6. Pursuant to the procedural schedule and the terms of the October Update 22 Stipulation, on March 21, 2014, Idaho Power filed its March Forecast. The March Forecast 23 consisted of direct testimony describing the Company's estimate of the expected net power

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<sup>25 &</sup>lt;sup>3</sup> See Idaho Power/100 – 108.

<sup>&</sup>lt;sup>4</sup> Re Idaho Power Company's 2014 Annual Power Cost Update, Docket UE 279, Prehearing Conference Memorandum at 1 (Dec. 3, 2013).

supply expense for the upcoming water year—April 2014 through March 2015.5 Order No. 08-1 238 calls for the March Forecast to update the following variables: fuel prices, transportation 2 costs, wheeling expenses, planned and forced outages, heat rates, forecast of normalized 3 sales and loads updated for significant changes since the October Update, forecast hydro 4 generation, wholesale power purchase and sale contracts, forward price curve, Public Utility 5 Regulatory Policies Act of 1978 ("PURPA") expenses, and the Oregon state allocation factor.<sup>6</sup> 6 In this year's filing, however, the variables that had changed since the October Update were: 7 (1) fuel prices; (2) heat rates; (3) forecasts of normalized sales and loads; (4) the forecast of 8 hydro conditions from the Northwest River Forecast Center ("NRFC"); (5) known power 9 purchases and surplus sales resulting from the Company's Risk Management Policy; (6) the 10 forward price curve in accordance with Order No. 08-238; and (7) PURPA contract expenses.7 11 The two key factors impacting the March Forecast price are the increased coal costs for the 12 Jim Bridger plant and the poor hydro conditions that are expected to persist during the test 13 period. 14

- 7. The fuel prices were updated to reflect changes in forecast natural gas and coal costs.<sup>8</sup> The increased mining costs at the Bridger Coal Company were the largest factor impacting the March Forecast's fuel prices.<sup>9</sup>
  - 8. The Company's updated hydro forecast was another key driver in the March Forecast's overall price. 10 Expected streamflows are significantly below average levels resulting in a significant reduction in forecast hydro generation. Indeed, the hydro generation included in the March Forecast decreased by 1.4 million MWh or 160 aMW as compared to

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<sup>&</sup>lt;sup>5</sup> Idaho Power/200-205.

<sup>23 &</sup>lt;sup>6</sup> Idaho Power/200, Wright/2.

<sup>&</sup>lt;sup>7</sup> Idaho Power/200, Wright/3.

<sup>8</sup> Idaho Power/200, Wright/3-5.

<sup>&</sup>lt;sup>9</sup> Idaho Power/200, Wright/3-4.

<sup>26 &</sup>lt;sup>10</sup> Idaho Power/200, Wright/6-7.

- the October Update.<sup>11</sup> This decrease is roughly equivalent to the combined expected output of the Langley Gulch, Valmy, and Boardman plants included in the October Update.<sup>12</sup>
- The March Forecast also included reduced PURPA expenses. Although the
- 4 March Forecast included an additional PURPA contract that was not included in the October
- 5 Update, another PURPA contract was removed for failure to meet its contractual obligations.
- 6 The net result is a slight reduction in PURPA expenses. 13
- 7 10. The March Forecast also updated the energy profiles for the Company's wind and geothermal contracts to reflect hourly generation profiles.<sup>14</sup>
- 11. The Company calculated a cost per unit for the March Forecast of \$26.23 per MWh, which is \$0.74 per MWh more than last year's cost per unit of \$25.49 per MWh. This equates to a system-wide net power supply expense of \$373,852,857.
  - 12. Combining the price per unit from the October Update Stipulation and March Forecast resulted in a cost per unit of \$26.01 per MWh.<sup>17</sup> The overall proposed revenue impact of the combined rate is an increase of approximately 0.82 percent, or \$0.4 million.<sup>18</sup>
  - 13. The March Forecast also included the Company's proposed rate spread used to spread the revenue requirement to the various customer classes. The Company's proposed allocation conformed to the methodology approved by the Commission in Order No. 10-191.<sup>19</sup>
  - 14. A settlement conference was held on April 3, 2014. During that settlement conference the Stipulating Parties agreed to resolve all the issues in this case, subject to

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<sup>20 &</sup>lt;sup>11</sup> Idaho Power/200, Wright/6.

<sup>21</sup> ldaho Power/200, Wright/6.

<sup>&</sup>lt;sup>13</sup> Idaho Power/200, Wright/7-8.

<sup>22 &</sup>lt;sup>14</sup> Idaho Power/200, Wright/8.

<sup>23 &</sup>lt;sup>15</sup> Idaho Power/200, Wright/9.

<sup>24 16</sup> Idaho Power/203.

<sup>&</sup>lt;sup>17</sup> Idaho Power/203.

<sup>&</sup>lt;sup>18</sup> Idaho Power/200, Wright/11.

<sup>26 &</sup>lt;sup>19</sup> Idaho Power/200, Wright/10-11.

- Staff's and CUB's review of additional discovery responses from Idaho Power related to Bridger coal production and hydro forecasts. These issues are addressed below and in the brief supporting this Partial Stipulation and the October Update Stipulation. Thereafter the
- 4 Company moved to suspend the schedule and ALJ Patrick Power granted the motion.
  - 15. This Partial Stipulation, presented on behalf of all parties to the docket, resolves all issues in the docket related to the March Forecast. Together with the October Update Stipulation this Partial Stipulation resolves all the issues in this docket.

8 AGREEMENT

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- 16. The Stipulating Parties agree that the calculation of the agreed upon cost per unit rate in the March Forecast and the combined rate is correct and in conformance with the methodology adopted by the Commission in Order No. 08-238 and the Stipulating Parties agree that the rates resulting from the agreed upon cost per unit are fair, just, and reasonable.
- 17. The Stipulating Parties agree that the Company's allocation methodology conforms to that adopted by the Commission in Order No. 10-191.
- 18. The Stipulating Parties agree that rates agreed to by the terms of this Stipulation should be made effective on June 1, 2014 as permitted by the APCU mechanism.
- 19. The Stipulating Parties further agree that this Partial Stipulation is not intended in any way to limit or prohibit the parties further discussion outside of the UE 279 docket of issues related to the Company's testimony regarding Bridger coal resources, and the alternate sources of coal, for use at the Jim Bridger plant; discussions that were not immediately needed for the resolution of this UE 279 docket but which should be completed.<sup>20</sup>
- 20. The Stipulating Parties agree to submit this Partial Stipulation to the Commission and request that the Commission approve the Partial Stipulation as presented. The

UE 279 Motion to Suspend Procedural Schedule, April 9, 2014 at n.1; see also discussion at
 Joint Explanatory Brief at 7.

- Stipulating Parties agree that the adjustments and the rates resulting from the Partial Stipulation are fair, just, and reasonable.
- 21. This Partial Stipulation will be offered into the record of this proceeding as evidence pursuant to OAR 860-001-0350(7). The Stipulating Parties agree to support this Partial Stipulation throughout this proceeding and any appeal, (if necessary) provide witnesses to sponsor this Partial Stipulation at the hearing, and recommend that the Commission issue an order adopting the settlements contained herein.
  - 22. If this Partial Stipulation is challenged, the Stipulating Parties agree that they will continue to support the Commission's adoption of the terms of this Partial Stipulation. The Stipulating Parties agree to cooperate in cross-examination and put on such a case as they deem appropriate to respond fully to the issues presented, which may include raising issues that are incorporated in the settlements embodied in this Partial Stipulation.
  - 23. The Stipulating Parties have negotiated this Partial Stipulation as an integrated document. If the Commission rejects all or any material part of this Partial Stipulation, or adds any material condition to any final order that is not consistent with this Partial Stipulation, each Stipulating Party reserves its right, pursuant to OAR 860-001-0350(9), to present evidence and argument on the record in support of the Partial Stipulation or to withdraw from the Partial Stipulation. Stipulating Parties shall be entitled to seek rehearing or reconsideration pursuant to OAR 860-001-0720 in any manner that is consistent with the agreement embodied in this Partial Stipulation.
  - 24. By entering into this Partial Stipulation, no Stipulating Party shall be deemed to have approved, admitted, or consented to the facts, principles, methods, or theories employed by any other Stipulating Party in arriving at the terms of this Partial Stipulation, other than those specifically identified in the body of this Partial Stipulation. No Stipulating Party shall be deemed to have agreed that any provision of this Partial Stipulation is appropriate for

1	resolving issues in any other proceeding, except as specifically identified in this Partial
2	Stipulation.
3	25. This Partial Stipulation may be executed in counterparts and each signed
4	counterpart shall constitute an original document.
5	26. This Partial Stipulation is entered into by each Stipulating Party on the date
6	entered below such Stipulating Party's signature.
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8	STAFF
9	By: Mke ( attorney for Staff
10	Date: 4/18)14
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12	IDAHO POWER CITIZENS' UTILITY BOARD OF OREGON
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12	2 IDAHO POWER	CITIZENS' UTILITY BOARD OF OREGON	
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Page 7 PARTIAL STIPULATION: UE 279

1	CERTIFICATE OF SERVICE		
2	I hereby certify that I served a true and correct copy of the foregoing document in		
3	Docket UE 279 on the following named person(s) on the date indicated below by email		
4	addressed to said person(s) at his or her last-known address(es) indicated below.		
5			
6	OPUC Dockets Robert Jenks		
7	Citizens' Utility Board of Oregon Citizens' Utility Board of Oregon dockets@oregoncub.org bob@oregoncub.org		
8	Catriona McCracken Michael T. Weirich Citizens' Utility Board of Oregon Department of Justice		
9	Citizens' Utility Board of Oregon Department of Justice catriona@oregoncub.org Michael.weirich@state.or.us		
10	John Crider Public Utility Commission of Oregon		
11	john.crider@state.or.us		
12			
13	DATED: April 21, 2014		
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15	Wendy Mc Indoo		
16	Office Manager		
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## BEFORE THE PUBLIC UTILITY COMMISSION 1 OF OREGON 2 **UE 279** 3 In the Matter of: 4 JOINT EXPLANATORY BRIEF Idaho Power Company's 2014 Annual 5 **Power Cost Update** 6 7 This brief explains and supports the two Partial Stipulations filed in this proceeding on 8 February 5, 2014, and April 21, 2014, among Idaho Power Company ("Idaho Power" or 9 "Company"), the Citizens' Utility Board of Oregon ("CUB"), and Staff of the Public Utility 10 Commission of Oregon ("Staff") (together, the "Stipulating Parties"). These two Partial 11 Stipulations resolve all issues raised by the Stipulating Parties related to Idaho Power's 2014 12 Annual Power Cost Update ("APCU"). 13 I. **BACKGROUND** 14 Idaho Power's APCU and Power Cost Adjustment Mechanism. 15 In Order No. 08-238 the Commission approved an automatic adjustment clause that 16 allows Idaho Power to annually update its net power supply expense included in rates. 1 This automatic adjustment clause is referred to as the APCU and has two components-an 17

automatic adjustment clause is referred to as the APCU and has two components—an "October Update" and a "March Forecast." The October Update contains the Company's forecasted net power supply expense reflected on a normalized and unit basis for an April through March test period. The March Forecast contains the Company's net power supply expense based upon updated actual forecasted conditions. The mechanism allows for the rates from the October Update and March Forecast to become effective on June 1 of each

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<sup>&</sup>lt;sup>1</sup> Re Idaho Power Company's Application for Authority to Implement a Power Cost Adjustment Mechanism, Docket UE 195, Order No. 08-238 (Apr. 28, 2008).

## B. The 2014 October Update.

On October 18, 2013, Idaho Power filed testimony and exhibits for the 2014 APCU ("October Update").<sup>2</sup> Pursuant to Order No. 08-238 the October Update updated the following variables: loads, fuel prices, transportation costs, maintenance rates, heat rates, and forced outage rates for thermal plants.<sup>3</sup> The test period for the October Update was April 2014 through March 2015 and included updates of the above referenced variables for all Company owned resources and updated sales and load forecast.<sup>4</sup> The October Update specifically accounted for changes in natural gas and coal prices and generation and expenses related to contracts entered into pursuant to the Public Utility Regulatory Policies Act of 1978 ("PURPA").<sup>5</sup>

The October Update resulted in a cost per unit of \$21.80 per megawatt-hour ("MWh").<sup>6</sup>
This represents a decrease of \$1.33 per MWh over last year's October Update.<sup>7</sup>

The October Update also included the Company's proposed method of allocation, which was consistent with the revenue spread methodology approved by the Commission in Order No. 10-191.8 Pursuant to that order the Company allocates the APCU revenue requirement to individual customer classes on the basis of the total generation-related revenue requirement approved in the Company's last general rate case, instead of the previous equal cents per kWh approved in Order No. 08-238. Order No. 10-191 also directs the Company to adjust its base rates to reflect changes in revenue requirement related to the October Update, while the rates resulting from the March Forecast are listed on Schedule 55.

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21 _______ See Idaho Power/100 – 108.
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<sup>&</sup>lt;sup>3</sup> Idaho Power/100, Wright/2.

<sup>23 &</sup>lt;sup>4</sup> Idaho Power/100, Wright/2.

<sup>24 &</sup>lt;sup>5</sup> Idaho Power/100, Wright/2-4.

<sup>&</sup>lt;sup>6</sup> Idaho Power/100, Wright/8.

<sup>&</sup>lt;sup>25</sup> Idaho Power/100, Wright/8.

<sup>26 8</sup> Idaho Power/100, Wright/10-11; Idaho Power/107.

On October 24, 2013, CUB filed its Notice of Intervention. On December 3, 2013, Administrative Law Judge ("ALJ") Patrick Power held a prehearing conference at which the parties to docket UE 279 agreed upon a procedural schedule intended to allow the Public Utility Commission of Oregon ("Commission") to issue an order on Idaho Power's 2014 APCU prior to June 1, 2014.9

Staff and CUB served discovery on Idaho Power and conducted a thorough investigation of the October Update. When responding to discovery, the Company revised Exhibits 101 and 105 from the original filing to incorporate a formula error in the natural gas price calculation. The natural gas price included in the October Update is based on five indices. The Company calculates an average price by first removing the highest and lowest index and then averaging the remaining three. In the Company's original filing, the formula for calculating the maximum natural gas price included only four of the five indices. Therefore, the highest natural gas price was not removed prior to calculating the average price. When the formula was corrected, the original gas price for Henry Hub of \$4.32 per MMBtu was revised to \$4.08 per MMBtu. The Company ran the revised gas price in the AURORA model to generate revised Exhibits 101 and 105. Correcting the natural gas price formula error changes the original per unit cost of \$21.80 per MWh to \$21.82 per MWh.

On January 13, 2014, the Stipulating Parties conducted a settlement conference. As a result of this discussion, the Stipulating Parties agreed to a settlement. On February 5, 2013, the Stipulating Parties filed a Partial Stipulation that resolved all issues related to the 2014 October Update (hereinafter, the "October Update Stipulation"). The October Update Stipulation included a cost per unit of \$21.82 per MWh.

<sup>&</sup>lt;sup>9</sup> Re Idaho Power Company's 2014 Annual Power Cost Update, Docket UE 279, Prehearing 26 Conference Memorandum at 1 (Dec. 3, 2013).

#### C. The 2014 March Forecast.

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Pursuant to the procedural schedule and the terms of the October Update Stipulation, on March 21, 2014, Idaho Power filed its March Forecast. The March Forecast consisted of direct testimony describing the Company's estimate of the expected net power supply expense for the upcoming water year—April 2014 through March 2015.<sup>10</sup>

Order No. 08-238 calls for the March Forecast to update the following variables: fuel prices, transportation costs, wheeling expenses, planned and forced outages, heat rates, forecast of normalized sales and loads updated for significant changes since the October Update, forecast hydro generation, wholesale power purchase and sale contracts, forward price curve, Public Utility Regulatory Policies Act of 1978 ("PURPA") expenses, and the Oregon state allocation factor. In this year's filing, the variables that had changed since the October Update were: (1) fuel prices; (2) heat rates; (3) forecasts of normalized sales and loads; (4) the forecast of hydro conditions from the Northwest River Forecast Center ("NRFC"); (5) known power purchases and surplus sales resulting from the Company's Risk Management Policy; (6) the forward price curve in accordance with Order No. 08-238; and (7) PURPA contract expenses. The two key factors impacting the March Forecast price were increased coal costs for the Jim Bridger plant and the poor hydro conditions that are expected to persist during the test period.

The fuel prices were updated to reflect changes in forecast natural gas and coal costs.<sup>13</sup>

The increased mining costs at the Bridger Coal Company were the largest factor impacting the March Forecast's fuel prices.<sup>14</sup>

23 <sup>10</sup> Idaho Power/200-205.

<sup>24 &</sup>lt;sup>11</sup> Idaho Power/200, Wright/2.

<sup>&</sup>lt;sup>12</sup> Idaho Power/200, Wright/3.

<sup>&</sup>lt;sup>13</sup> Idaho Power/200, Wright/3-5.

<sup>26 &</sup>lt;sup>14</sup> Idaho Power/200, Wright/3-4.

The Company's updated hydro forecast was another key driver in the March Forecast's overall price. Expected streamflows are significantly below average levels resulting in a significant reduction in forecast hydro generation. Indeed, the hydro generation included in the March Forecast decreased by 1.4 million MWh or 160 aMW as compared to the October Update. This decrease was roughly equivalent to the combined expected output of the Langley Gulch, Valmy, and Boardman plants included in the October Update. 17

The March Forecast also included reduced PURPA expenses. Although the March Forecast included an additional PURPA contract that was not included in the October Update, another PURPA contract was removed for failure to meet its contractual obligations. The net result is a slight reduction in PURPA expenses.<sup>18</sup>

The March Forecast also updated the energy profiles for the Company's wind and geothermal contracts to reflect hourly generation profiles.<sup>19</sup>

The Company calculated a cost per unit for the March Forecast of \$26.23 per MWh, which is \$0.74 per MWh more than last year's cost per unit of \$25.49 per MWh.<sup>20</sup> This equates to a system-wide net power supply expense of \$373,852,857.<sup>21</sup>

Combining the price per unit from the October Update Stipulation and March Forecast resulted in a cost per unit of \$26.01 per MWh.<sup>22</sup> The overall proposed revenue impact of the combined rate is an increase of approximately 0.82 percent, or \$0.4 million.<sup>23</sup>

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Page 5 JOINT EXPLANATORY BRIEF: UE 279

<sup>20 &</sup>lt;sup>15</sup> Idaho Power/200, Wright/6-7.

<sup>21</sup> ldaho Power/200, Wright/6.

17 Idaho Power/200, Wright/6.

<sup>22 &</sup>lt;sup>18</sup> Idaho Power/200, Wright/7-8.

<sup>23 &</sup>lt;sup>19</sup> Idaho Power/200, Wright/8.

<sup>24</sup> ldaho Power/200, Wright/9.

<sup>&</sup>lt;sup>21</sup> Idaho Power/203.

<sup>25 22</sup> Idaho Power/203.

<sup>26 &</sup>lt;sup>23</sup> Idaho Power/200, Wright/11.

The March Forecast also included the Company's proposed rate spread used to spread the revenue requirement to the various customer classes. The Company's proposed allocation conformed to the methodology approved by the Commission in Order No. 10-191.<sup>24</sup>

A second settlement conference was held on April 2, 2014. During that settlement conference the Stipulating Parties agree to resolve all the issues in this case, subject to Staff's and CUB's review of additional discovery responses from Idaho Power. Thereafter the Company moved to suspend the schedule and ALJ Patrick Power granted the motion.

On April 21, 2014, the Stipulating Parties filed a second Partial Stipulation that resolved all the issues related to the 2014 March Forecast ("March Forecast Stipulation"). The two Partial Stipulations, presented on behalf of all parties to the docket, resolve all issues in the docket.

# 12 II. DISCUSSION

# A. Terms of the Partial Stipulations.

In the October Update Stipulation the Stipulating Parties agreed that the Company's 2014 October Update was calculated in conformance with the methodology adopted by the Commission in Order No. 08-238, subject to the adjustments described in the October Update Stipulation. Specifically, in the October Update Stipulation, the Stipulating Parties agreed to adjust the natural gas price calculation to correctly account for all five indices typically used for the October Update. This correction came as a result of Staff's review of the gas pricing methodology, which revealed an error in the calculation. An incorrect gas price has a direct and significant impact on the overall power cost because the gas price index is used to calculate the cost of each megawatt-hour of energy for all of the gas resources in the

<sup>24 |</sup> \_\_\_\_\_\_ | 24 | Idaho Power/200, Wright/10-11.

<sup>25</sup> October Update Stipulation ¶¶ 10-11.

 $^{26}$  October Update Stipulation ¶¶ 7, 11.

1 Company's fleet. Correcting the natural gas price formula error changes the original per unit 2 cost of \$21.80 per MWh to \$21.82 per MWh.<sup>27</sup>

As noted above, the two key factors impacting the March Forecast price were increased coal costs for the Jim Bridger plant and poor hydro conditions that are expected to persist during the test period.

With respect to the Jim Bridger plant, CUB was, and remains, concerned about the price of the coal. As a result, during the second settlement conference CUB and Staff asked questions as to the cause of the increase in coal costs. From the Company's testimony<sup>28</sup> CUB assumed that coal mined at Bridger was still being used to run the plant but was in some way being supplemented with coal from elsewhere. In response to questions from CUB and Staff, the Company explained that while mining at the Jim Bridger coal mine was continuing, Bridger Coal Company was currently producing higher ash coal and, therefore, the Jim Bridger Plant had to use coal from long term storage and increase the use of coal from other sources. Staff and CUB both recognize that these are the circumstances today, and thus are willing to settle this docket based on the known facts and numbers. However, both Staff and CUB are of the opinion that this issue merits additional scrutiny and, therefore, sought and obtained an agreement from the Company that the Partial Stipulations filed in this case are not intended in any way to limit or prohibit the parties further discussion – outside of the UE 279 docket – of issues related to the Company's Testimony about Bridger Coal resources, and the alternate sources of coal, for use at Jim Bridger plant. Although not immediately

<sup>22 27</sup> October Update Stipulation ¶¶ 7, 11.

<sup>&</sup>lt;sup>28</sup> Idaho Power/200 Wright/3 lines 25-26 and at 4 lines 1-7 ("The increase in the per-unit cost of coal for the Bridger plant is attributed to increased mining costs at Bridger Coal Company. Bridger Coal Company produces coal through two mining techniques, surface mining and underground mining. Over the last few years, the majority of coal production at Bridger Coal Company has come from underground mining. Since the October Update was filed, the underground mining cost for Bridger Coal Company has increased due to lower coal quality, increased development costs, and decreased production. The combination of those factors coupled with the delivery of more expensive coal in inventory has increased the per ton cost of coal delivered from Bridger Coal Company.").

needed for the resolution of this docket, both Staff and CUB believe that the sourcing of coal
for the Jim Bridger plant merits further discussion in future proceedings.<sup>29</sup>

CUB also had questions related to the poor hydro conditions and specifically why the hydro forecasts were so low considering the abundant precipitation since the October Update filing. The Company explained that while additional water could be expected to arrive in upstream dams it was likely to be diverted for irrigation use prior to reaching its hydro generation facilities and thus the Company is still expecting to experience below normal hydro generation.

Based upon the above, CUB agrees with the Staff's and Company's assessment that the Company's March Forecast was calculated correctly and in conformance with the terms of Order No. 08-238.<sup>30</sup> The Stipulating Parties agree that in the March Forecast Stipulation the combined cost per unit of \$26.01 per MWh was correctly calculated.<sup>31</sup> The Stipulating Parties also agree that the rates resulting from both the October Update and March Forecast Partial Stipulations are just and reasonable.<sup>32</sup>

Both the October Update and March Forecast Partial Stipulations also reflect the Stipulating Parties agreement that the Company's allocation methodology conforms to that adopted by the Commission in Order No. 10-191.<sup>33</sup>

The Stipulating Parties further agree to support the making of the rates resulting from the October Update and March Forecast Partial Stipulations effective June 1, 2014.<sup>34</sup>

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<sup>22</sup> UE 279 Motion to Suspend Procedural Schedule, April 9, 2014 at Fn.1.

<sup>23 &</sup>lt;sup>30</sup> March Forecast Stipulation ¶ 16.

<sup>24</sup> March Forecast Stipulation ¶¶ 11-12.

<sup>&</sup>lt;sup>32</sup> October Update Stipulation ¶ 14; March Forecast Stipulation ¶ 19.

<sup>25 33</sup> October Update Stipulation ¶ 13; March Forecast Stipulation ¶ 17.

<sup>26 &</sup>lt;sup>34</sup> March Forecast Stipulation ¶ 18.

## B. The Partial Stipulations Will Result in Just and Reasonable Rates.

The Commission will approve a stipulation if it is an appropriate resolution of the issues 2 in a case<sup>35</sup> and results in just and reasonable rates.<sup>36</sup> When evaluating these rates, the 3 Commission examines "the reasonableness of the overall rates." Here, the Stipulating 4 Parties agree that the agreed upon cost per unit rate was correctly calculated using the 5 methodology approved by the Commission in Order No. 08-238.38 The Stipulating Parties 6 also agree that the Company's proposed rate spread conforms to the methodology approved 7 by the Commission in Order No. 10-191.39 Because the Company's filed case reflects correct 8 calculations that conform to Commission precedent, the resulting rates are just and 9 reasonable and fall within the "range of reasonableness" for resolution of these issues. 40 10

### III. CONCLUSION

For all of the above reasons, the Stipulating Parties request that the Commission approve the Stipulation and the resulting rates.

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See Re PacifiCorp's 2010 Transition Adjustment Mechanism, Docket UE 207, Order No. 09-432 at 6 (Oct. 30, 2009) ("The Commission concludes that the Stipulation is an appropriate resolution of all primary issues in this docket."); See Re PacifiCorp Request for a General Rate Revision, Docket UE 210, Order No. 10-022 at 6 (Jan. 26, 2010) ("When considering a stipulation, we have the statutory duty to make an independent judgment as to whether any given settlement constitutes a reasonable

resolution of the issues.").

See Re. PacifiCorp Request for a General Rate, Docket UE 217, Order No. 10-473 at 7 (Dec. 14, 2010) ("We have reviewed the Stipulation, and find that it will result in rates that are fair, just, and reasonable.").

<sup>23</sup> and Re. Application of Portland General Electric Co. for an Investigation into Least Cost Plant Retirement, Docket DR 10 et al., Order No. 08-487 at 7-8 (Sept. 30, 2008).

<sup>&</sup>lt;sup>38</sup> October Update Stipulation ¶ 14; March Forecast Stipulation ¶ 19.

<sup>25 &</sup>lt;sup>39</sup> October Update Stipulation ¶ 13; March Forecast Stipulation ¶ 17.

<sup>26 &</sup>lt;sup>40</sup> See Re US West, Docket UM 773, Order No. 96-284 at 31 (Nov. 1, 1999).

4		Respectfully submitted,
1	DATED: April 21, 2014.	McDowell Rackner & Gibson PC
3	DATES. April 21, 2014	011
4		Lisa F. Rackner
5		Adam Lowney Of Attorneys for Idano Power
6		IDAHO POWER COMPANY
7		Lisa Nordstrom Lead Counsel
8		PO Box 70 Boise, ID 83707
9		PUBLIC UTILITY COMMISSION STAFF
10		Mike Weirich Attorney for Staff Orogan Department of Justice
11		Oregon Department of Justice 1162 Court Street NE Salem, OR 97301-4096
12		CITIZENS' UTILITY BOARD OF OREGON
13		Catriona McCracken General Counsel
14		Citizens' Utility Board of Oregon 610 SW Broadway, Ste. 400
15		Portland, OR 97205
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17		
18		
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20 21		
22		
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