

December 14, 2023

# Via Electronic Filing

Public Utility Commission of Oregon Attn: OPUC Filing Center 201 High Street, Ste. 100 P. O. Box 1088 Salem, OR 97308-1088

Re: UM 1991 PGE's Application for Deferral of Net Benefits or Costs Associated with PGE's R&D Income Tax Credits

Enclosed for filing is Portland General Electric Company's Application for Reauthorization of Deferral of Net Benefits or Costs Associated with PGE's R&D Income Tax Credits.

A Notice regarding the filing of this application has been provided to the parties on the UE 416 and UM 1991 service lists.

Parties who wish to receive a copy of this Application should review the Public Utility Commission of Oregon (OPUC) website.

Thank you for your assistance in this matter. If you have any questions or require further information, please contact me at (503) 464-7488 or Stephen Leeb at stephen.leeb@pgn.com. Please direct all formal correspondence, questions, or requests to the following e-mail address pge.opuc.filings@pgn.com.

Sincerely,

/s/ Jaki Ferchland Jaki Ferchland Manager, Revenue Requirement

JF:dm Enclosure

cc: Service Lists UE 416 & UM 1991

#### BEFORE THE PUBLIC UTILITY COMMISSION

#### OF OREGON

#### UM 1991

In the Matter of

PORTLAND GENERAL ELECTRIC COMPANY

PORTLAND GENERAL ELECTRIC COMPANY'S APPLICATION FOR DEFERRAL REAUTHORIZATION

Application for Reauthorization of Deferral of Net Benefits or Costs Associated with Research and Development Tax Credits

Pursuant to ORS 757.210, 757.259, OAR 860-027-0300, and Public Utility Commission of Oregon (Commission or OPUC) Order No. 20-291, Portland General Electric Company (PGE) hereby requests reauthorization to defer the net benefits (Deferred Amount) associated with PGE's actual research and development income tax credits (R&D tax credits) and the costs of a consultant to perform the studies to determine the proposed R&D tax credits to claim on PGE's income tax returns. PGE makes this request to preserve the net benefit or cost of the 2024 Deferred Amount vintage (described below) for an eventual adjustment to reflect the final, actual Deferred Amount. This filing also requests reauthorization to continue the use of an automatic adjustment clause rate schedule, to provide for on-going changes in rates reflecting the net R&D tax credits and true-ups of the applicable vintages. If approved, this reauthorization will be effective December 18, 2023, through December 17, 2024.

#### I. Deferral Summary

Commission Order No. 18-464 (Docket No. UE 335), adopted the third partial stipulation (dated September 6, 2018), which specified that PGE will hire a consultant to determine how much of PGE's costs qualify for the R&D tax credits. The stipulation also specified that any net benefit resulting from the study would be refunded to customers and any net costs would be split evenly

between PGE's customers and shareholders.

The R&D tax credit represents a federal<sup>1</sup> income tax incentive for the performance of qualified research within the U.S. to develop new or improved products, processes, or software. The R&D tax credit is calculated as a percentage of qualified expenses determined by §41 of the Internal Revenue Code and by ORS 317.152. The R&D tax credit must be used before production tax credits (PTCs) such that the use of R&D tax credits could delay the use of PTCs, which could increase the PTC carryforward balance.

## II. OAR 860-027-0300 (3) Requirements

The following is provided pursuant to OAR 860-027-0300(3):

# a. <u>Description of Utility Expense for Which Deferred Accounting is Requested</u>

The deferral will record the net benefits associated with PGE's actual R&D tax credits and the costs of a consultant to perform the studies to determine the proposed R&D tax credits to claim on PGE's income tax returns. In addition, each year's net benefit or cost constitutes a vintage of R&D tax credits. Because of the on-going nature of determining each vintage of credits, plus refunding them, and truing-up each vintage of R&D tax credits to final actual amounts, PGE proposes that this deferral continue to support an automatic adjustment clause.

#### b. Reasons for Deferral

Pursuant to ORS 757.259(2)(e) and for the reasons discussed above, PGE seeks to continue deferred accounting treatment of the net benefits and/or costs associated with the 2023 vintage of R&D tax credits. In order to determine the R&D tax credit for each vintage, PGE expects to incur costs to pay for a consultant who will help PGE determine the amount of R&D tax credit to claim. The consultant will perform an initial scoping study to determine the 2023 qualified research

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 $<sup>^{\</sup>rm 1}$  The Oregon R&D tax credit expired for tax years beginning after 12/31/2017

expenses and an estimated tax credit. Based on the scoping study results, PGE will determine if there are sufficient tax credits to justify a complete R&D tax credit study.

The continuation of the deferral will minimize the frequency of rate changes and match appropriately the costs borne by and benefits received by customers. The approval of the application will support the current use of an automatic adjustment clause rate schedule, which provides for changes in rates reflecting the refund or collection of the applicable R&D tax credit vintages. Without reauthorization this deferral will expire on December 17, 2023.

# c. <u>Proposed Accounting for Recording Amounts Deferred.</u>

PGE proposes to continue to use two separate accounts for the applicable vintage. If the Deferred Amount is a credit (refund), PGE proposes to record it as a regulatory liability in FERC account, 254 Other Regulatory Liability, with a debit to FERC accounts 410.1 Provision for deferred income taxes, utility operating income and 190 Accumulated deferred income taxes. If the Deferred Amount is a debit (collection), PGE proposes to record it as a regulatory asset in FERC account 182.3, Other Regulatory Assets, with a credit to FERC account 407.4 Regulatory credits. In the absence of a deferred accounting order from the Commission, PGE would continue to evaluate whether to pursue the R&D tax credit for shareholder benefit.

# d. Estimate of Amounts to be Recorded for the Next 12 Months.

The cost and benefits of the sixth vintage (for tax year 2023) will not be determined until that study is complete in the year 2024. Table 1, below, lists the current vintages, the R&D tax credits, the adjustments to derive the net benefit available for customer refund, and the expected refund year:

Table 1
R&D Tax Credit Vintages

(\$ in millions)	Tax Years	A R&D Tax Credits	B Reserve for Uncertain Tax Position	C Study Cost	D=A+B+C Net Amount Available for Refund or Collection	Net Benefit Refund Year	Final Refund / Collection Amount <sup>1</sup>	Final Refund / Collection Year <sup>1</sup>
	2016- 2017-							
Vintage 1	2018	\$5.34	(\$1.45)	(\$0.36)	\$3.54	2021	TBD	TBD
Vintage 2	2019	\$0.27	\$0	(\$0.01)	\$0.26	2021	TBD	TBD
Vintage 3 <sup>2</sup>	2020	\$1.55	(\$0.51)	(\$0.08)	\$0.96	2022	TBD	TBD
Vintage 4 <sup>3</sup>	2021	\$0.07	\$0	(\$0.01)	(\$0.06)	2023	TBD	TBD
Vintage 5	2022	\$2.00	(\$0.72)	(\$0.13)	\$1.16	2024	TBD	TBD
Vintage 6	2023	TBD	TBD	TBD	TBD	2025	TBD	TBD

<sup>1)</sup> Post IRS audit or expiration of statute of limitations.

#### e. Notice

A copy of the Notice of Application for Reauthorization of Deferral of Net Benefits or Costs Associated with PGE's R&D Income Tax Credits and a list of persons served with notice are attached to the application as Attachment A. In compliance with the provisions of 860-027-0300(6), PGE is serving Notice of Application on the UM 1991 and UE 416 Service Lists.

#### III. OAR 860-027-0300 (4) Requirements

## a. Description of Deferred Account Entries

Please see sections II(a) and II(c) above.

# b. The Reason for Continuing Deferred Accounting

PGE seeks approval to continue to defer net benefits associated with PGE's actual R&D tax credits and the costs of a consultant to perform the studies to determine the proposed credits to claim on PGE's income tax returns as described above. Without reauthorization this deferral will expire on December 17, 2023.

<sup>2)</sup> As a result of the 2022 R&D Study, an additional \$23,658.27 credit was identified for the 2020 tax year.

<sup>3)</sup> An approximately \$0.1M credit was identified on the 2021 tax return and deferred in 2023.

# IV. Summary of Filing Conditions

#### a. Earnings Review

The Deferred Amounts of the R&D tax credits are subject to an automatic adjustment clause rate schedule and are not subject to an earnings review under ORS 757.259.

## b. Prudence Review

A prudence review should be performed by the Commission Staff as part of the amortization and final adjustment filings.

# c. Share Percentages

All prudently incurred costs and benefits will be collected from or refunded to customers based on the following:

- PGE's customers will receive a refund of 100% of the Deferred Amount, when it is a net benefit.
- PGE's customers will receive a charge of 50% of the Deferred Amount when it
  is a net cost.

## d. Rate Spread/Rate Design

Any Deferred Amount will be allocated to each schedule using the applicable schedule's forecasted energy on the basis of an equal percent of revenues.

### e. Three Percent Test (ORS 757.259) (6)

The amortization of the Deferred Amounts for each vintage associated with the R&D tax credits will be subject to the three percent test in accordance with the ORS 757.259(7) and (8), which limits aggregated deferral amortizations during a 12 month period to no more than three percent of the utility's gross revenues for the preceding year.

# V. PGE Contacts

Written communications regarding this Application should be addressed to:

Kim Burton Assistant General Counsel Portland General Electric Company 121 SW Salmon Street Portland OR 97204 (573) 356-9688 kim.burton@pgn.com PGE-OPUC Filings Rates & Regulatory Affairs Portland General Electric Company 121 SW Salmon Street Portland OR 97204 (503) 464-8172 pge.opuc.filings@pgn.com

In addition to the names and addresses above, the following are to receive notices and communications via the e-mail service list:

Jaki Ferchland Email Senior Manager, Revenue Requirement jacquelyn.ferchland@pgn.com

#### VI. PGE Conclusion

For the reasons stated above, PGE requests permission to continue to defer the Deferred Amount as described herein from the date of this application.

DATED this 14<sup>th</sup> day of December 2023.

/s/ Jaki Ferchland

Jaki Ferchland, Senior Manager, Revenue Requirement Portland General Electric Company 121 SW Salmon St., 1WTC 0306 Portland, OR 97204 Telephone: 503.464.7488

E-Mail: Jacquelyn.ferchland@pgn.com

# **Attachment A**

# Notice of Application for Reauthorization of Deferral of Net Benefits or Costs Associated with PGE's R&D Income Tax Credits

BEFORE THE PUBLIC UTILITY COMMISSION

**OF OREGON** 

**UM 1991** 

In the Matter of

PORTLAND GENERAL ELECTRIC

**COMPANY** 

PORTLAND GENERAL ELECTRIC **COMPANY'S NOTICE OF** APPLICATION FOR DEFERRAL REAUTHORIZATION

Application for Reauthorization of Deferral of Net Benefits or Costs Associated with

Research and Development Tax Credits

On December 14, 2023, Portland General Electric Company (PGE) filed an application

with the Public Utility Commission of Oregon (Commission or OPUC) for an Order authorizing

the continuance of the deferral of net benefits or costs associated with PGE's research and

development income tax credits.

Approval of the application will support the use of an automatic adjustment clause rate

schedule, which will provide for changes in rates reflecting the tax credits refund or collection of

the applicable vintages.

Persons who wish to obtain a copy of PGE's application will be able to access it on the

OPUC website.

Any person who wishes to submit written comments to the Commission on PGE's

application must do so no later than January 8, 2024.

Dated: December 14, 2023.

/s/Jaki Ferchland

Jaki Ferchland,

Senior Manager, Revenue Requirement Portland General Electric Company 121 SW Salmon Street

Portland, OR 97204

Telephone: 503.464.7488

E-Mail: Jacquelyn.ferchland@pgn.com

# **CERTIFICATE OF SERVICE**

I hereby certify that I have this day caused Notice of Application for Reauthorization of Deferral of Net Benefits or Costs Associated with PGE's R&D Income Tax Credits to be served by electronic mail to those parties whose email addresses appear on the attached service list for OPUC Docket No. UE 416 PGE's current general rate case and the UM 1991 service list.

DATED at Portland, Oregon, this 14th day of December 2023.

/s/ Jaki Ferchland,
Jaki Ferchland,
Senior Manager, Revenue Requirement
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121 SW Salmon Street
Portland, OR 97204

Telephone: 503.464.7488

E-Mail: Jacquelyn.ferchland@pgn.com

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# Service List OPUC Docket UE 416

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# Service List OPUC Docket UE 416

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# Service List OPUC Docket UM 1991

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