

September 29, 2022

# VIA ELECTRONIC FILING

Public Utility Commission of Oregon Attn: Filing Center 201 High Street SE, Suite 100 Salem, OR 97301-3398

# **RE:** UM 1981(4)—Application for Reauthorization of Deferred Accounting for Costs Related to the Oregon Community Solar Program

PacifiCorp d/b/a Pacific Power submits for filing its Application for Reauthorization for Deferred Accounting for costs related to the Oregon Community Solar Program.

PacifiCorp respectfully requests that all communications related to this filing be addressed to:

Oregon Dockets PacifiCorp 825 NE Multnomah Street, Suite 2000 Portland, OR 97232 oregondockets@pacificorp.com Ajay Kumar Senior Attorney PacifiCorp 825 NE Multnomah Street, Suite 2000 Portland, OR 97232 Email: <u>ajay.kumar@pacificorp.com</u>

Additionally, PacifiCorp requests that all formal information requests regarding this matter be addressed to:

By email (preferred): <u>datarequest@pacificorp.com</u>

By regular mail:

Data Request Response Center PacifiCorp 825 NE Multnomah, Suite 2000 Portland, OR 97232

Informal inquiries may be directed to Jennifer Angell, Regulatory Project Manager, at (503) 331-4414.

Sincerely,

Shilly McCoy

Shelley McCoy Director, Regulation Docket UM 1981(4) Public Utility Commission of Oregon September 29, 2022 Page 2

Enclosures

Cc: UE 399 and UM 1981 Service Lists

# BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

# UM 1981(4)

In the Matter of

PACIFICORP d/b/a PACIFIC POWER

Application for Approval of Deferred Accounting for Costs Related to the Oregon Community Solar Program.

## APPLICATION FOR REAUTHORIZATION FOR DEFERRED ACCOUNTING

# I. INTRODUCTION

In accordance with ORS 757.259(2)(e) and OAR 860-027-0300, PacifiCorp d/b/a

Pacific Power (PacifiCorp or Company) applies to the Public Utility Commission of Oregon

(Commission) for an order reauthorizing deferral of start-up costs related to the Oregon

Community Solar Program (CSP). PacifiCorp respectfully requests reauthorization for

12 months beginning September 29, 2022.

## **II. CONTACT INFORMATION**

Communications regarding this application should be addressed to:

Oregon Dockets	Ajay Kumar		
PacifiCorp	Senior Attorney PacifiCorp		
825 NE Multnomah Street, Suite 2000	825 NE Multnomah Street, Suite 2000		
Portland, OR 97232	Portland, OR 97232		
Email: oregondockets@pacificorp.com	Email: <u>ajay.kumar@pacificorp.com</u>		

In addition, PacifiCorp requests that all data requests regarding this application be sent to the

following:

By email (preferred): <u>datarequest@pacificorp.com</u>

By regular mail: Data Request Response Center PacifiCorp 825 NE Multnomah Street, Suite 2000 Portland, OR 97232

Informal questions may be directed to Jennifer Angell, Regulatory Project Manager, at (503) 331-4414.

# III. BACKGROUND

On November 27, 2018, PacifiCorp filed an application for approval to defer accounting costs related to the CSP, docket UM 1981. The Commission approved the application in Order No. 18-478.<sup>1</sup> On November 28, 2019, PacifiCorp filed an application for reauthorization to defer the costs related to the CSP, docket UM 1981(1). The Commission approved the application in Order No. 20-057.<sup>2</sup>

On November 20, 2020, PacifiCorp filed a second application for reauthorization to defer the costs related to CSP, docket UM 1981(2). The Commission approved the application in Order No. 21-048.<sup>3</sup> On September 29, 2021, PacifiCorp filed a third application for reauthorization to defer the costs related to CSP, docket UM 1981(3). In this third application, PacifiCorp requested the inclusion of the incremental costs associated with subscribed energy as CSP start-up costs for deferred accounting treatment. The Commission approved the application in Order No. 21-418.<sup>4</sup>

# IV. OAR 860-027-0300(3) AND (4) REQUIREMENTS

PacifiCorp respectfully requests authorization under ORS 757.259(2)(e) to establish

<sup>&</sup>lt;sup>1</sup> In the Matter of PACIFICORP, dba PACIFIC POWER, Application for Approval to Defer Accounting Costs Related to the Oregon Community Solar Program, Order No. 18-478 (Dec. 19, 2018).

<sup>&</sup>lt;sup>2</sup> In the Matter of PACIFICORP, dba PACIFIC POWER, Application for Approval to Defer Accounting Costs Related to the Oregon Community Solar Program, Order No. 20-057 (March 3, 2020).

<sup>&</sup>lt;sup>3</sup> In the Matter of PACIFICORP, dba PACIFIC POWER, Application for Approval to Defer Accounting Costs Related to the Oregon Community Solar Program, Order No. 21-048 (Feb. 12, 2021).

<sup>&</sup>lt;sup>4</sup> In the Matter of PACIFICORP, dba PACIFIC POWER, Application for Approval to Defer Accounting Costs Related to the Oregon Community Solar Program, Order No. 21-418 (Nov. 17, 2021).

and maintain a balancing account to record costs related to the CSP, along with related interest at the Modified Blended Treasury Rate, consistent with the treatment of interest rates described in Order No. 08-263 as modified by Order No. 10-279.

As required by OAR 860-027-0300(3) and OAR 860-027-0300(4), PacifiCorp provides the following:

#### A. Description of Utility Expense

PacifiCorp seeks reauthorization to defer, for future amortization, the start-up costs of Community Solar.

OAR 860-088-0160(1) defines start-up costs as:

- Costs associated with the Program Administrator<sup>5</sup> and Low-Income Facilitator;<sup>6</sup> and
- 2) Each electric utility's prudently incurred start-up costs associated with implementing the Community Solar Program. These costs include, but are not limited to, costs associated with customer account information transfer and on-bill crediting and payment, but exclude any costs associated with the electric utility developing a Community Solar Program solar project.

PacifiCorp anticipates its start-up costs consisting of:

- Capital costs consisting of billing system upgrade costs that were not otherwise captured in PacifiCorp's general rate case;
- Internal administration costs which include internal program management, billing system operating costs, training and support for customer support representatives, and customer outreach costs;

<sup>&</sup>lt;sup>5</sup> The Program Administrator is a third-party directed by the Commission to administer the CSP.

<sup>&</sup>lt;sup>6</sup> The Low-Income Facilitator's responsibilities are provided in OAR 860-088-0030.

- External administration costs which include funding of the Program Administrator and Low-Income Facilitator; and
- Incremental subscribed energy costs, which represent the difference in energy costs between the bill credit rate and cost of energy PacifiCorp would otherwise purchase.<sup>7</sup>

# **B.** Reasons for Deferral

ORS 757.259(2)(e) allows the deferral of identifiable utility expenses in order to minimize the frequency of rate changes or the fluctuation of rate levels or to match appropriately the costs borne and benefits received by customers. ORS 757.386(7)(c) and OAR 860-088-0160(1) permit utilities to recover all start-up costs prudently incurred during the development or modification of Community Solar in electric company rates. In this application PacifiCorp seeks the use of a balancing account to match the costs borne and benefits received by customers.

### C. Proposed Accounting

If this application is approved, PacifiCorp will record deferred Community Solar start-up costs by crediting Federal Energy Regulatory Commission (FERC) account 906, Customer Service and Informational Expenses, and other relevant FERC expense accounts, and debiting the Community Solar Start-Up Costs balancing account, in FERC Account 182.3, Other Regulatory Assets. The deferral balance will be reduced monthly by the amount collected under Schedule 207, Community Solar Star-Up Cost Recovery Adjustment. A carrying charge calculated at the current Modified Blended Treasury rate will

<sup>&</sup>lt;sup>7</sup> These costs were calculated in accordance with joint-utility methodology approved by Commission. *In the Matter of PUBLIC UTILITY COMMISSION OF OREGON, Investigation of Joint Utility Method for Calculating the Incremental Cost of Subscribed Energy In Community Solar Program,* Docket No. UM 2247, Order No. 22-310 (Aug. 26, 2022).

be recorded each month on the deferral balance. If this application is denied, Community Solar start-up costs will remain in FERC account 906 and other relevant FERC expense accounts.

#### **D.** Estimate of Amounts

PacifiCorp estimates that its internal administration costs for Community Solar start-up will be \$150,000 for 2023 and does not estimate any billing system upgrade (capital) costs in 2023. PacifiCorp estimates Program Administration team costs to be \$1,080,000 in 2023 based on its share (39.5 percent) of the State of Oregon's contract with Energy Solutions, the Program Administrator.<sup>8</sup> Some portion of these costs will be paid by Community Solar Participants and Project Managers once community solar projects come online and begin billing, but the timing and magnitude of that contribution is uncertain at this time. PacifiCorp currently has two CSP projects operating within its service territory, representing approximately one half of one megawatt (MW) of capacity. With regard to incremental subscribed energy costs, PacifiCorp is unable to provide an estimate for 2022 and 2023 because the methodology for calculating this cost was only recently approved by the Commission in Order 22-310. Finally, as many as 26 projects representing a total of approximately 33 MW of capacity could come online in 2023. PacifiCorp is unable to estimate the energy that those projects will generate in 2023, because the timing of when projects come online and the capacity factors associated with those projects will have a significant impact on the kilowatt-hours of energy they generate during the year.

<sup>&</sup>lt;sup>8</sup> Community Solar Start-Up Cost Recovery and Remittance of Funds to the Program Administrator, Order No. 19-122, Appendix A at 4 (April 11, 2019).

#### **Expected Community Solar Start-Up Costs**

	FY 2021	FY 2022	FY 2023
Deferral Account Balance	\$1,877	\$2,146	
PacifiCorp Administration Costs		\$150	\$150
Billing IT Costs (Capital)		\$0	\$0
Program Administration Team		\$1,080	\$1,080
Incremental Subscribed Energy		Uncertain	Uncertain
Costs			

#### (\$000s)

#### E. Notice

A Notice of PacifiCorp's Application for Approval of Deferred Accounting for Costs Related to the Oregon Community Solar Program is included as Exhibit A. This notice will be served to the service list in dockets UE 399 and UM 1981.

# F. Description and Explanation of Entries in the Deferred Account to Date

At this time, the balance in the balancing account for fiscal year 2022 is

approximately \$2,146,409. The amounts recorded include the expenses for the program and the revenue received through Schedule 207.

#### V. CONCLUSION

PacifiCorp respectfully requests that the Commission authorize the Company to

continue deferring the Community Solar start-up costs, related amortization and interest beginning September 29, 2022.

Respectfully submitted this 29th day of September, 2022.

1 Jun Tar By:

Ajay Kumar // // Senior Attorney PacifiCorp d/b/a Pacific Power

# Exhibit A

#### EXHIBIT A

#### NOTICE

#### BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

#### UM 1981(4)

In the Matter of

PACIFICORP d/b/a PACIFIC POWER

Application for Approval of Deferred Accounting for Costs Related to the Oregon Community Solar Program.

## NOTICE OF APPLICATION FOR REAUTHORIZATION OF DEFERRED ACCOUNTING

On September 29, 2022, PacifiCorp d/b/a Pacific Power (PacifiCorp or Company) filed an application with the Public Utility Commission of Oregon (Commission) for an order reauthorizing the Company to maintain a balancing account to record the deferral of start-up costs related to the Oregon Community Solar Program. The granting of this application will not authorize a change in rates, but will permit the Commission to consider allowing such deferred amounts in rates in a subsequent proceeding. To obtain a copy of the application, contact the following:

Oregon Dockets PacifiCorp 825 NE Multnomah Street, Suite 2000 Portland, OR 97232 Email: oregondockets@pacificorp.com

Any person who wishes to submit written comments to the Commission must do so within 25 days of the date of PacifiCorp's application.

By:

Respectfully submitted on September 29, 2022.

ing the Ajay Kumar

Ajay Kumar // ( Senior Attorney