

LISA D. NORDSTROM Lead Counsel Inordstrom@idahopower.com

February 28, 2023

### VIA ELECTRONIC FILING

PUC.FilingCenter@puc.oregon.gov

Re: Docket UM 1795(6) In the Matter of the Application of Idaho Power Company for an Order Approving the Deferral of Start-Up Expenses Associated with a Community Solar Program

Attention Filing Center:

Attached for electronic filing, pursuant to Order No. 20-088, is Idaho Power Company's Application for Deferral of Start-Up Expenses Associated with the Community Solar Program. The Notice of Application for Deferral of Start-Up Expenses Associated with the Community Solar Program is attached to the Application as Attachment A.

Confidential Attachment B to the Application contains customer information or commercially sensitive, potentially material non-public information under Regulation FD and is being provided to the Public Utility Commission of Oregon's Filing Center pursuant to OAR 860-001-0070, under a separate encrypted email. The Application and Notice have been served on the parties in Docket Nos. UM 1795 and UE 233, Idaho Power Company's last general rate case.

If you have any questions, please do not hesitate to contact me or Regulatory Consultant Kelley Noe at (208) 388-5736.

Very truly yours,

Lin D. Madstrem

Lisa D. Nordstrom

LDN:sg Attachments

1	BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON			
2	UM 1795(6)			
3 4 5	Comp of Sta	Matter of the Application of Idaho Power any for an Order Approving the Deferral rt-Up Expenses Associated with a nunity Solar Program.	APPLICATION	
6	I. INTRODUCTION			
7	Pursuant to ORS 757.259 and OAR 860-027-0300, Idaho Power Company ("Idaho			
8	Power" or the "Company") hereby requests an accounting order reauthorizing Idaho Power			
9	o to defer for later ratemaking treatment start-up operations and maintenance ("O&M")			
10	expenses associated with the development of the Oregon Community Solar Program			
11	("Community Solar"), implemented in compliance with Senate Bill ("SB") 1547. The start-up			
12	costs associated with Community Solar are described in OAR-860-088-0160. Idaho Power			
13	3 respectfully requests reauthorization for 12 months beginning March 1, 2023. In support of			
14	4 this Application, Idaho Power states:			
15	1.	Idaho Power is a public utility in the st	ate of Oregon and its rates, services and	
16		accounting practices are subject to the re	egulation of the Public Utility Commission of	
17		Oregon ("Commission").		
18	2.	This application is filed pursuant to OR	S 757.259, which allows the Commission,	
19		upon application, to authorize deferral of	certain items for later incorporation in rates.	
20	3. Idaho Power wishes to waive paper service in this docket. Communications to Idaho			
21	Power concerning this proceeding should be addressed to:			
22		Lisa Nordstrom	Kelley Noe	
23		Idaho Power Company PO Box 70	Idaho Power Company PO Box 70	
24		Boise, ID 83707 Inordstrom@idahopower.com	Boise, ID 83707 <u>knoe@idahopower.com</u>	
25		dockets@idahopower.com		
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Page 1 - IDAHO POWER COMPANY'S APPLICATION FOR DEFERRAL OF START-UP EXPENSES ASSOCIATED WITH THE COMMUNITY SOLAR PROGRAM Idaho Power Company 1221 West Idaho Street Boise, ID 83702

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#### II. OAR 860-027-0300(3) REQUIREMENTS

#### 2 A. <u>Description</u>

3 With this deferral application, Idaho Power seeks reauthorization from the 4 Commission to continue to defer, for future amortization, costs associated with the 5 development of the Oregon Community Solar Program.

6 OAR 860-088-0160(1) defines start-up costs as:

7 1) Costs associated with the Program Administrator ("PA") and Low-Income
8 Facilitator ("LIF"); and

9 2) Each electric utility's prudently incurred start-up costs associated with 10 implementing Community Solar. These costs include, but are not limited to, 11 costs associated with the customer account information transfer and on-bill 12 crediting and payment, but exclude any costs associated with the electric utility 13 developing a Community Solar project.

The costs to be deferred would include start-up costs<sup>1</sup> associated with the PA and LIF not covered by participants, costs for modification of Idaho Power's Information Technology ("IT")/billing systems, professional and consultant fees, costs related to regulatory compliance, and any other costs the Company may incur to develop the Community Solar Program.

19 The Company's prior deferral indicated a separate filing to recover the ongoing 20 costs and revenues associated with the Community Solar Program would occur in 2022, 21 however, the operation date of the Community Solar project in Idaho Power's service area

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 <sup>&</sup>lt;sup>1</sup> Order No. 19-392 at 2-3 (Nov. 8, 2019) issued in docket UM 1930 set the general participant administrative fee
 23 for the PA/LIF at \$0.85/kW/month -- a level assuming full participation in the program's initial capacity tier (~160 MW). The Commission additionally set an initial capacity tier (interim offering) at 50 percent of total capacity in

<sup>24</sup> Portland General Electric's and PacifiCorp's service areas and 100 percent of capacity for Idaho Power, totaling 82.15 MW. This interim offering represents the "capacity transition level." A letter sent to the utilities from OPUC

<sup>25</sup> Staff on April 1, 2020 clarified that the costs incurred before the full interim offering of Community Solar capacity is subscribed and costs related to billing are considered "start-up" costs.

<sup>26</sup> 

was delayed. Idaho Power anticipates making this filing prior to receiving energy deliveries
 from the Community Solar project, which the developer estimates will begin in the second
 quarter of 2023. However, there may be PA/LIF fees that will continue to be booked into the
 current deferral until customer billing commences for the Community Solar project.

5 B. <u>Reason for Deferral</u>

6 Idaho Power seeks this deferral pursuant to ORS 757.259(2)(e). The Company 7 requests reauthorization to defer the start-up costs associated with Community Solar which 8 will minimize the frequency of rate changes and match appropriately the costs borne by and 9 benefits received by customers. This deferral is necessary because SB 1547 requires the 10 implementation of Community Solar, and the start-up costs for Community Solar are 11 recoverable<sup>2</sup> in electric company rates but not currently included in the Company's rates. To 12 limit the number of rate adjustments for customers, Idaho Power will propose cost recovery 13 of Community Solar start-up costs at a future point in time.

#### 14 C. Proposed Accounting

15 Idaho Power proposes to record the deferred amount as a regulatory asset in FERC 16 account 182.3, Other Regulatory Assets. The Company will record amortization of the 17 deferred amount to FERC Account 407.3, Regulatory Debits. In the absence of a deferred 18 accounting order from the Commission, Idaho Power would record start-up costs associated 19 with Community Solar to various FERC accounts.

#### 20 D. Estimate of Amounts

Idaho Power estimates that its costs for Community Solar start-up will be \$50,000 for the next 12 months. Because the program costs will transition from start-up to ongoing costs once the Community Solar project is certified and online, the Company cannot accurately estimate the magnitude of PA/LIF costs to be recorded under this deferral over the next 12

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<sup>26 &</sup>lt;sup>2</sup> ORS 757.386(7)(c), OAR 860-088-0160(1).

1 months. Idaho Power requests that, in accordance with Order No. 05-1070, it be allowed to
2 accrue interest on the unamortized balance at a rate equal to its authorized weighted
3 average cost of capital most recently approved by the Commission.<sup>3</sup>

4 E. Notice

5 A copy of the notice of application for deferred accounting treatment and a list of 6 persons served with the notice are attached to the Application as Attachment A.

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#### III. OAR 860-027-0300(4) REQUIREMENTS

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#### A. Entries in the Deferred Account to Date

9 Attached to the Application as Confidential Attachment B is a description and 10 explanation of the entries in this deferred account as of the date of the Application.

#### 11 B. <u>Reason for Continuation of Deferred Accounting</u>

As discussed above, this deferral is intended to capture the O&M start-up costs of developing the Community Solar program that will be amortized in rates at a future date.

#### IV. CONCLUSION

15 Idaho Power respectfully requests that the Commission authorize the Company to 16 continue deferring the Community Solar start-up costs and any ongoing funding of the 17 PA/LIF that is not covered by participants over the duration of this deferral.

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DATED: February 28, 2023

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## .D. 1 Coldary 20, 2020

Lin D. Madstrem

LISA D. NORDSTROM Attorney for Idaho Power Company

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<sup>3</sup> Order No. 12-055 at 2-3 (Feb. 23, 2012) issued in docket UE 233.

Page 4 - IDAHO POWER COMPANY'S APPLICATION FOR DEFERRAL OF START-UP EXPENSES ASSOCIATED WITH THE COMMUNITY SOLAR PROGRAM Idaho Power Company 1221 West Idaho Street Boise, ID 83702

Attachment A

1	BEFORE THE PUBLIC UTILITY COMMISSION			
2	OF OREGON			
3	UM 1795(6)			
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5	In the Matter of the Application of Idaho Power Company for an Order Approving the Deferral	NOTICE OF APPLICATION		
6	of Start-Up Expenses Associated with a Community Solar Program.			
7				
8	On February 28, 2023, Idaho Power Company ("Idaho Power") filed an application			
9	with the Public Utility Commission of Oregon ("Commission") for an Order reauthorizing the			
10	Company to use deferral accounting for startup expenses associated with a Community Solar			
11	program required by Senate Bill ("SB") 1547.			
12	Idaho Power estimates that its costs for Community Solar start-up will be \$50,000 for			
13	the next 12 months. However, the Company is unable to estimate the amount of continued			
14	funding for the Program Administrator ("PA") and Low-Income Facilitator ("LIF") over the next			
15	12 months.			
16	Approval of Idaho Power's Application will not authorize a change in Idaho Power's			
17	rates but will permit the Commission to consider allowing such deferred amounts in rates in			
18	a subsequent proceeding.			
19	Interested persons may obtain a copy of the Application by contacting:			
20	Lisa D. Nordstrom			
21	Idaho Power Company 1221 West Idaho Street			
22	P.O. Box 70 Boise, ID 83707			
23	Inordstrom@idahopower.com dockets@idahopower.com			
24				
25	Any person who wishes to submit written comments to the Commission on Idaho			
26	Power's Application must do so no later than March 25, 2023.			

Page 1 - NOTICE OF APPLICATION

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2	DATED: February 28, 2023	Lis D. Madstrom
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4		Lisa D. Nordstrom Attorney for Idaho Power Company
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Page 2	- NOTICE OF APPLICATION	

1	CERTIFICATE OF SERVICE			
2	I hereby certify that on 28 <sup>th</sup> day of February, 2023, I served a true and correct copy			
3	of the foregoing document on all parties in Docket Nos. UM 1795 and UE 233 by e-mail to			
4	said person(s) as indicated below.			
5	UM 1795 Service List			
6	Joseph Abraham Public Utility Commission of Oregon	Natascha Smith Department of Justice		
7	joseph.abraham@puc.oregon.gov	natascha.b.smith@doj.state.or.us		
8	Lisa Rackner McDowell Rackner & Gibson, PC	Kacia Brockman Public Utility Commission of Oregon		
9	dockets@mrg-law.com	kacia.brockman@puc.oregon.gov		
10	UE 233 Service List			
11	OPUC Dockets Citizens' Utility Board of Oregon	Robert Jenks Citizens' Utility Board of Oregon		
12	dockets@oregoncub.org	bob@oregoncub.org		
13	Renewable Northwest Project dockets@renewablenw.org	Stephanie S. Andrus Department of Justice stephanie.andrus@doj.state.or.us		
14 15	Dr. Don Reading dreading@mindspring.com	Oregon Dockets PacifiCorp, d/b/a Pacific Power		
16	Oregon Dockets	oregondockets@pacificorp.com Gregory M. Adams		
17	PacifiCorp, d/b/a Pacific Power oregondockets@pacificorp.com	Richardson Adams, PLLC greg@richardsonadams.com		
18	Peter J. Richardson	Joshua D. Johnson		
19	Richardson Adams, PLLC peter@richardsonadams.com	Racine Law jdj@racinelaw.net		
20	Donald W. Schoenbeck Regulatory & Cogeneration	Anthony J. Yankel Utility Net, Inc		
21	Services, Inc.	tony@yankel.net		
22	dws@r-c-s-inc.com	Labor M/ Otanikana		
23	Randy Dahlgren Portland General Electric Company	John W. Stephens Esler Stephens & Buckley		
24	pge.opuc.filings@pgn.com	stephens@eslerstephens.com mec@eslerstephens.com		
25		Stacy Cust		
26		Stacy Gust, Regulatory Administrative Assistant		

# **CONFIDENTIAL** Attachment B