

LISA D. NORDSTROM Lead Counsel Inordstrom@idahopower.com

February 28, 2022

### VIA ELECTRONIC FILING

PUC.FilingCenter@state.or.us

Re: Docket UM 1795(5) In the Matter of the Application of Idaho Power Company for an Order Approving the Deferral of Start-Up Expenses Associated with a Community Solar Program

Attention Filing Center:

Enclosed for electronic filing, pursuant to Order No. 20-088, is Idaho Power Company's Application for Deferral of Start-Up Expenses Associated with the Community Solar Program. The Notice of Application for Deferral of Start-Up Expenses Associated with the Community Solar Program is attached to the Application as Attachment A.

Confidential Attachment B to the Application contains customer information or commercially sensitive, potentially material non-public information under Regulation FD and is being provided to the Public Utility Commission of Oregon's Filing Center pursuant to OAR 860-001-0070, under a separate encrypted email. The Application and Notice have been served on the parties in Docket Nos. UM 1795 and UE 233, Idaho Power Company's last general rate case.

If you have any questions, please do not hesitate to contact me or Regulatory Consultant Kelley Noe at (208) 388-5736.

Very truly yours,

Lin D. Madstrem

Lisa D. Nordstrom

LDN:sg Enclosures

1	BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON		
2		UM 179	
3			
4		Matter of the Application of Idaho Power	APPLICATION
5	of Sta	any for an Order Approving the Deferral rt-Up Expenses Associated with a	
6	Comn	nunity Solar Program.	
7		I. <u>INTRO</u>	DUCTION
8	Pursuant to ORS 757.259 and OAR 860-027-0300, Idaho Power Company ("Idaho		
9	Power" or the "Company") hereby requests an accounting order reauthorizing Idaho Power		
10	) to defer for later ratemaking treatment start-up operations and maintenance ("O&M")		
11	1 expenses associated with the development of the Oregon Community Solar Program		
12	2 ("Community Solar"), implemented in compliance with Senate Bill ("SB") 1547. The start-up		
13	3 costs associated with Community Solar are described in OAR-860-088-0160. Idaho Power		
14	4 respectfully requests reauthorization for 12 months beginning March 1, 2022. In support of		
15	5 this Application, Idaho Power states:		
16	1.	Idaho Power is a public utility in the st	tate of Oregon and its rates, services and
17		accounting practices are subject to the re-	egulation of the Public Utility Commission of
18		Oregon ("Commission").	
19	2.	This application is filed pursuant to OR	S 757.259, which allows the Commission,
20		upon application, to authorize deferral of	certain items for later incorporation in rates.
21	3.	Idaho Power wishes to waive paper serv	ce in this docket. Communications to Idaho
22		Power concerning this proceeding should	be addressed to:
23		Lisa Nordstrom	Kelley Noe
24		Idaho Power Company PO Box 70	Idaho Power Company PO Box 70
25		Boise, ID 83707 Inordstrom@idahopower.com	Boise, ID 83707 knoe@idahopower.com
26		dockets@idahopower.com	

Page 1 - IDAHO POWER COMPANY'S APPLICATION FOR DEFERRAL OF START-UP EXPENSES ASSOCIATED WITH THE COMMUNITY SOLAR PROGRAM Idaho Power Company 1221 West Idaho Street Boise, ID 83702

#### II. OAR 860-027-0300(3) REQUIREMENTS

#### 2 A. Description

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3 With this deferral application, Idaho Power seeks reauthorization from the 4 Commission to continue to defer, for future amortization, costs associated with the 5 development of the Oregon Community Solar Program.

6 OAR 860-088-0160(1) defines start-up costs as:

7 1) Costs associated with the Program Administrator ("PA") and Low-Income
8 Facilitator ("LIF"); and

9 2) Each electric utility's prudently incurred start-up costs associated with 10 implementing Community Solar. These costs include, but are not limited to, 11 costs associated with the customer account information transfer and on-bill 12 crediting and payment, but exclude any costs associated with the electric utility 13 developing a Community Solar project.

The costs to be deferred would include start-up costs<sup>1</sup> associated with the PA and LIF not covered by participants, costs for modification of Idaho Power's Information Technology ("IT")/billing systems, professional and consultant fees, costs related to regulatory compliance, and any other costs the Company may incur to develop the Community Solar Program.

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Page 2 - IDAHO POWER COMPANY'S APPLICATION FOR DEFERRAL OF START-UP EXPENSES ASSOCIATED WITH THE COMMUNITY SOLAR PROGRAM

 <sup>&</sup>lt;sup>1</sup> Order No. 19-392 at 2-3 (Nov. 8, 2019) issued in docket UM 1930 set the general participant administrative fee for the PA/LIF at \$0.85/kW/month -- a level assuming full participation in the
 23 program's initial capacity tier (~160 MW). The Commission additionally set an initial capacity tier

<sup>(</sup>interim offering) at 50 percent of total capacity in Portland General Electric's and PacifiCorp's service 24 areas and 100 percent of capacity for Idaho Power, totaling 82.15 MW. This interim offering

represents the "capacity transition level." A letter sent to the utilities from OPUC Staff on April 1, 2020 25 clarified that the costs incurred before the full interim offering of Community Solar capacity is

subscribed and costs related to billing are considered "start-up" costs.

<sup>26</sup> 

1 To reflect the Community Solar's transition from startup activities into a fully 2 operational program, Idaho Power anticipates making a filing later this year to recover the 3 ongoing costs and revenues from the Community Solar Program. The filing will occur prior 4 to energy deliveries from Idaho Power's Community Solar project, which is estimated to 5 begin in July 2022. However, there may be PA/LIF fees that will continue to be booked into 6 the current deferral until customer billing commences for the Community Solar project.

#### 7 B. <u>Reason for Deferral</u>

8 Idaho Power seeks this deferral pursuant to ORS 757.259(2)(e). The Company 9 requests reauthorization to defer the start-up costs associated with Community Solar which 10 will minimize the frequency of rate changes and match appropriately the costs borne by and 11 benefits received by customers. This deferral is necessary because SB 1547 requires the 12 implementation of Community Solar, and the start-up costs for Community Solar are 13 recoverable<sup>2</sup> in electric company rates but not currently included in the Company's rates. To 14 limit the number of rate adjustments for customers, Idaho Power will propose cost recovery 15 of Community Solar start-up costs at a future point in time.

#### 16 C. Proposed Accounting

17 Idaho Power proposes to record the deferred amount as a regulatory asset in FERC 18 account 182.3, Other Regulatory Assets. The Company will record amortization of the 19 deferred amount to FERC Account 407.3, Regulatory Debits. In the absence of a deferred 20 accounting order from the Commission, Idaho Power would record start-up costs associated 21 with Community Solar to various FERC accounts.

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- 25 \_\_\_\_\_\_ 26 <sup>2</sup> ORS 757.386(7)(c), OAR 860-088-0160(1).
- Page 3 IDAHO POWER COMPANY'S APPLICATION FOR DEFERRAL OF START-UP EXPENSES ASSOCIATED WITH THE COMMUNITY SOLAR PROGRAM

Idaho Power Company 1221 West Idaho Street Boise, ID 83702

#### 1 D. Estimate of Amounts

2 Idaho Power estimates that its costs for Community Solar start-up will be \$10,000 for 3 the next 12 months. Because the program costs will transition from start-up to ongoing costs 4 once the Community Solar project is certified and online, the Company cannot accurately 5 estimate the magnitude of PA/LIF costs to be recorded under this deferral over the next 12 6 months. Idaho Power requests that, in accordance with Order No. 05-1070, it be allowed to 7 accrue interest on the unamortized balance at a rate equal to its authorized weighted 8 average cost of capital most recently approved by the Commission.<sup>3</sup>

#### 9 E. <u>Notice</u>

A copy of the notice of application for deferred accounting treatment and a list of 10 11 persons served with the notice are attached to the Application as Attachment A.

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### III. OAR 860-027-0300(4) REQUIREMENTS

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#### Α. Entries in the Deferred Account to Date

14 Attached to the Application as Confidential Attachment B is a description and explanation of the entries in this deferred account as of the date of the Application. 15

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#### Β. **Reason for Continuation of Deferred Accounting**

17 As discussed above, this deferral is intended to capture the O&M start-up costs of 18 developing the Community Solar program that will be amortized in rates.

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## IV. CONCLUSION

20 Idaho Power respectfully requests that the Commission authorize the Company to 21 continue deferring the Community Solar start-up costs and any ongoing funding of the 22 PA/LIF that is not covered by participants over the duration of this deferral.

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## 25 <sup>3</sup> Order No. 12-055 at 2-3 (Feb. 23, 2012) issued in docket UE 233.

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1	DATED: February 28, 2022		
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4		Lin D. Madstrom	
5		LISA D. NORDSTROM	
6		Attorney for Idaho Power Comp	anv
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# ATTACHMENT A

1	BEFORE THE PUBLIC UTILITY COMMISSION	
2	OF OREGON	
3	UM 1795(5)	
4		
5	In the Matter of the Application of Idaho Power	NOTICE OF APPLICATION
6	Company for an Order Approving the Deferral of Start-Up Expenses Associated with a	
7	Community Solar Program.	
8		
9	On February 28, 2022, Idaho Power Co	mpany ("Idaho Power") filed an application
10	with the Public Utility Commission of Oregon ("Commission") for an Order reauthorizing the	
11	Company to use deferral accounting for startup expenses associated with a Community Solar	
12	program required by Senate Bill ("SB") 1547.	
13	Idaho Power estimates that its costs for Community Solar start-up will be \$10,000 for	
14	the next 12 months. However, the Company is unable to estimate the amount of continued	
15	funding for the PA/LIF over the next 12 months.	
16	Approval of Idaho Power's Application will not authorize a change in Idaho Power's	
17	rates but will permit the Commission to consider allowing such deferred amounts in rates in	
18	a subsequent proceeding.	
19	Interested persons may obtain a copy of t	he Application by contacting:
20	Lisa D. Nordstrom	
21	Idaho Power Company 1221 West Idaho Street	
22	P.O. Box 70 Boise, ID 83707	
23	Inordstrom@idahopower.com dockets@idahopower.com	
24	Any person who wishes to submit written comments to the Commission on Idaho	
25	Power's Application must do so no later than March 25, 2022.	
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Page 1	- NOTICE OF APPLICATION	

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2	DATED: February 28, 2022	-
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Page 2	- NOTICE OF APPLICATION	

1	CERTIFICATE OF SERVICE		
2	I hereby certify that on 28 <sup>th</sup> day of February, 2022, I served a true and correct copy		
3	of the foregoing document on all parties in Docket Nos. UM 1795 and UE 233 by e-mail to		
4	said person(s) as indicated below.		
5	UM 1795 Service List		
6	Joseph Abraham Public Utility Commission of Oregon	Sommer Moser Department of Justice	
7	joseph.abraham@puc.oregon.gov	sommer.moser@doj.state.or.us	
8	Lisa Rackner McDowell Rackner & Gibson, PC <u>dockets@mrg-law.com</u>	Kacia Brockman Public Utility Commission of Oregon Kacia.brockman@puc.oregon.gov	
9		<u>Ruola.Mookinanaepuo.orogon.gov</u>	
10	UE 233 Service List		
11	OPUC Dockets Citizens' Utility Board of Oregon	Robert Jenks Citizens' Utility Board of Oregon	
12	dockets@oregoncub.org	bob@oregoncub.org	
13	Renewable Northwest Project dockets@renewablenw.org	Stephanie S. Andrus Department of Justice	
14		stephanie.andrus@state.or.us	
15 16	Dr. Don Reading dreading@mindspring.com	Judy Johnson Public Utility Commission of Oregon judy.johnson@puc.oregon.gov	
	Erik Colville	Gregory M. Adams	
17	Public Utility Commission of Oregon erik.colville@state.or.us	Richardson Adams, PLLC greg@richardsonadams.com	
18	Peter J. Richardson Richardson Adams, PLLC	Joshua D. Johnson Racine Law	
19	peter@richardsonadams.com	jdj@racinelaw.net	
20	Donald W. Schoenbeck Regulatory & Cogeneration	Anthony J. Yankel Utility Net, Inc	
21	Services, Inc. dws@r-c-s-inc.com	tony@yankel.net	
22	Randy Dahlgren	Oregon Dockets	
23	Portland General Electric Company	PacifiCorp, d/b/a Pacific Power	
24	pge.opuc.filings@pgn.com Irion A. Sanger	<u>oregondockets@pacificorp.com</u> John W. Stephens	
25	Sanger Law PC irion@sanger-law.com	Esler Stephens & Buckley stephens@eslerstephens.com	
26		mec@eslerstephens.com	

1	Etta Lockey Pacific Power	Lisa F. Rackner McDowell Rackner & Gibson PC
2	etta.lockey@pacificorp.com	dockets@mrg-law.com
3		Stacy Cust
4		Start was
5		Stacy Gust, Regulatory Administrative Assistant
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**CONFIDENTIAL** ATTACHMENT B