KYLE WALKER, CPA Rates/Regulatory Manager Tel: 503.610.7051 Fax: 503.220.2579 Email: Kyle.Walker@nwnatural.com



<u>----</u> 503.226.4211

www.nwnatural.com

February 27, 2020

#### VIA ELECTRONIC FILING

Public Utility Commission of Oregon Attn: Filing Center 201 High Street SE, Suite 100 Post Office Box 1088 Salem, Oregon 97308-1088

## Re: UM 1420—Application for Reauthorization to Defer Certain Expenses or Revenues for Industrial Demand Side Management Accounting Programs

In accordance with ORS 757.259 and OAR 860-027-0300, Northwest Natural Gas Company, dba NW Natural ("NW Natural" or "Company"), files herewith an Application for Reauthorization to record and defer with interest all costs associated with studying, planning, administering, and delivering Demand Side Management ("DSM") programs to Industrial Firm Sales Customers, Industrial Interruptible Sales Customers, and Schedule 32 Commercial Sales Customers.

A Notice concerning this Application will be sent to all parties participating in the Company's current general rate case, UG 388. A copy of the notice and the certificate of service are attached to the application.

Please address correspondence on this matter to me with copies to the following:

eFiling Rates & Regulatory Affairs NW Natural 220 NW Second Avenue Portland, Oregon 97209 Telecopier: (503) 220.2579 Telephone: (503) 610.7330 eFiling@nwnatural.com

If you have any questions, please contact me.

Sincerely,

/s/ Kyle Walker, CPA

Kyle Walker, CPA Rates/Regulatory Manager

Enclosures

### BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

### UM 1420

In the Matter of

NORTHWEST NATURAL GAS COMPANY dba NW NATURAL

Application

For Reauthorization to Defer Certain Expenses or Revenues Pursuant to ORS 757.259

- 1 Northwest Natural Gas Company, dba NW Natural ("NW Natural" or the
- 2 "Company") hereby files with the Public Utility Commission of Oregon (the
- 3 "Commission") this application ("Application") seeking reauthorization to record and
- 4 defer with interest all costs associated with studying, planning, administering, and
- 5 delivering Demand Side Management ("DSM") programs to Industrial Firm Sales
- 6 Customers,<sup>1</sup> Industrial Interruptible Sales Customers,<sup>2</sup> and Schedule 32 Commercial
- 7 Sales Customers<sup>3</sup> (referred to hereafter collectively as "Industrial Customers")
- 8 pursuant to ORS 757.262 and 757.259, and OAR 860-27-300, for the 12-month
- 9 period beginning March 1, 2020 through February 28, 2021.
- 10 ///
- 11 ///

<sup>2</sup> Industrial interruptible sales customers served on the Company's Rate Schedules 31 and 32.

<sup>&</sup>lt;sup>1</sup> Industrial firm sales customers served on the Company's Rate Schedules 3, 31, and 32.

<sup>&</sup>lt;sup>3</sup> Commercial sales customers served on Rate Schedule 32 (firm and interruptible).

1 The Company has offered DSM programs to its Residential and Commercial Customers since 2002.<sup>4</sup> In 2009, the Company began offering its Industrial 2 3 Customers a program ("Industrial DSM Program"), established in response to NW Natural's 2008 Integrated Resource Plan ("IRP") wherein the Company identified 4 5 cost-effective DSM for its Industrial Firm Sales Customers. 6 Although the Company's 2008 IRP did not include a DSM technical potential 7 study for Industrial Interruptible Sales Customers, the program offering was 8 extended to this customer class in accordance with the program parameters

9 established in a Memorandum of Understanding ("MOU") signed by NW Natural,

10 Citizens' Utility Board of Oregon ("CUB"), Northwest Industrial Gas Users ("NWIGU")

- 11 and Commission Staff (collectively referred to hereafter as "Parties"). The MOU
- 12 stated the Company would provide an energy-efficiency program to Industrial
- 13 Customers for two years, after which time the Parties would consider whether the
- 14 program should continue being offered to Interruptible Sales Customers. In 2011,
- 15 the Parties signed a new MOU agreeing that the pilot Industrial DSM Program
- 16 should become a permanent offering. The program that is offered today continues

<sup>&</sup>lt;sup>4</sup> The Company established Residential and Commercial DSM programs in accordance with Commission Order No. 02-634, which approved the Company's Residential and Commercial decoupling mechanism. *Re NW Natural Gas Co.'s Application for Public Purposes Funding and Distribution Margin Normalization*, Docket UG 143, Order No. 02-634 at 4–5 (Sept. 12, 2002). Because decoupling removes the risk of experiencing a lost margin when customers adopt efficiency measures, it was appropriate to simultaneously introduce DSM programs. Order No. 02-634 also established the Company's public purpose charge which, in part, funds the Company's Residential and Commercial DSM programs. As agreed to by parties of both decoupling dockets (UG 143 and UG 163), Industrial Customers were exempt from the decoupling mechanism and the public purpose charge. *Id.; Re NW Natural Gas Co. Investigation Regarding Possible Continuation of Distribution Margin Normalization Tariff*, Docket UG 163, Order No. 05-934 (Aug. 25, 2005). Commercial Sales Customers served on Rate Schedule 32 were considered Industrial Customers at the time Commission Order No. 02-634 was issued and were, therefore, excluded from the DSM programs considered therein, as described below. *See id.* 

- 1 to be applicable to all Industrial Customers except those receiving service under a
- 2 transportation rate.
- 3 In support of this Application, NW Natural states:

#### 4 A. NW Natural.

- 5 NW Natural is a public utility in the State of Oregon and is subject to the
- 6 jurisdiction of the Commission regarding rates, service, and accounting practices.
- 7 NW Natural also provides retail natural gas service in the States of Oregon and
- 8 Washington.

#### 9 B. Statutory Authority.

- 10 This application is filed pursuant to ORS 757.259, which empowers the
- 11 Commission to authorize the deferral of expenses or revenues of a public utility for
- 12 later inclusion in rates.

#### 13 C. Communications.

14 Communications regarding this Application should be addressed to:

NW Natural e-Filing for Regulatory Affairs 220 NW Second Ave. Portland, Oregon 97209-3991 Telephone: (503) 610-7330 Facsimile: (503) 220-2579 Email: eFiling@nwnatural.com

Kyle Walker, CPA Rates/ Regulatory Manager 220 NW Second Ave. Portland, Oregon 97209-3991 Phone: (503) 610-7051 Email: Kyle.Walker@nwnatural.com Eric Nelsen (OSB# 192566) Senior Regulatory Attorney 220 NW Second Ave. Portland, Oregon 97209-3991 Phone: (503) 721-2476 Email: Eric.Nelsen@nwnatural.com 1 2 D.

# Description of the Expenses or Revenues for which Deferred Accounting is Requested – OAR 860-027-0300(3)(a).

In this Application, the Company is requesting to defer the costs associated
with studying, planning, administering, and delivering its Industrial DSM Program.
This program seeks to acquire DSM for Industrial Customers to the extent it is costeffective.

8 The Energy Trust administers the Company's Industrial DSM Program. The 9 Energy Trust is a non-profit organization established in response to Oregon's electric 10 deregulation legislation, which requires third-party administration of independently owned electric utilities' DSM Programs.<sup>5</sup> The Energy Trust currently administers NW 11 12 Natural's Residential and Commercial DSM programs,<sup>6</sup> as well as the Company's 13 Industrial DSM Program for which this Application seeks approval to defer costs. 14 The Company's Industrial DSM Program complies with the stipulation adopted in Commission Order No. 05-934. That stipulation prevents the Company 15 16 from charging the Schedule 301, Public Purpose Charge to Industrial Customers 17 served on Schedules 3, 31, 32, and special contracts as well as prevents those customers from being eligible for Energy Trust DSM Programs funded by the Public 18 19 Purpose Charge.<sup>7</sup> The Industrial DSM Program discussed in this Application will not 20 be charged under Schedule 301. Instead, the Company will defer all costs 21 associated with the administration and delivery of the Industrial DSM Program for

<sup>6</sup> Order No. 02-634 requires third party administration of NW Natural's Residential and Commercial DSM Programs. *Re NW Natural Gas Co.'s Application for Public Purposes Funding and Distribution Margin Normalization*, Docket UG 143, Order No. 02-634 at 5 (Sept. 12, 2002).
 <sup>7</sup> *Re NW Natural Gas Co. Investigation Regarding Possible Continuation of Distribution Margin Normalization Tariff*, Docket UG 163, Order No. 05-934, Appendix A at 3 (Aug. 25, 2005).

<sup>&</sup>lt;sup>5</sup> ORS 757.612(3)(c).

future amortization among Industrial Customers in the Company's next annual
 Purchased Gas Adjustment Mechanism.

- Reasons for Application for Reauthorization of Deferred Accounting -3 Ε. OAR 860-027-0300(3)(b). 4 5 6 The Company requests deferral of the costs associated with the 7 administration and delivery of the Industrial DSM Program. ORS 757.259 is a 8 "statutorily authorized exception to the general prohibition against retroactive 9 ratemaking" that allows a "means to address utility expenses or revenues outside of the utility's general rate case proceeding.<sup>8</sup> Under ORS 757.259(2)(e), the 10 11 Commission has discretion to authorize a deferral of "[i]dentifiable utility expenses or 12 revenues, the recovery or refund of which the commission finds should be deferred 13 in order to minimize the frequency of rate changes . . . or to match appropriately the 14 costs borne by and benefits received by rate payers." To determine whether an 15 expense or revenue should be deferred, the Commission "utilizes a flexible, fact-16 specific approach that acknowledges the wide range of reasons why deferred accounting might be beneficial to customers."9 Of those reasons, the Commission 17 has found that "encourag[ing] utility or customer behavior consistent with regulatory 18 policy" is appropriate for deferred accounting.<sup>10</sup> 19 20 This request seeks to align the benefits customers receive from the 21 Company's Industrial DSM Program with the costs of the program by allowing the
- 22 Company to defer the program costs for later inclusion in rates.

 <sup>&</sup>lt;sup>8</sup> Re Public Utility Commission of Oregon Staff Request to Open Investigation Related to Deferred Accounting, Docket UM 1147, Order No. 05-1070 at 2 (Oct. 5, 2005).
 <sup>9</sup> Id. at 5.

<sup>&</sup>lt;sup>10</sup> *Id.* at 2.

<sup>5 –</sup> UM 1420 - APPLICATION FOR REAUTHORIZATION TO DEFER CERTAIN EXPENSES OR REVENUES Rates & Regulatory Affairs NW NATURAL

#### 1 F. Accounting – OAR 860-027-0300(3)(c).

Beginning on March 1, 2020 and ending twelve months from this date, NW
Natural proposes to account for the deferred expenses related to the Industrial DSM
Program by recording the deferral in a sub-account of Account 186 (Miscellaneous
Deferred Debits). In the absence of deferred accounting, the Company would
record Industrial DSM Program expenses in the appropriate sub-account of FERC
Account 909.

8 G. Estimated Accounts Subject to Deferral – OAR 860-027-0300(3)(d).

9 The Company estimates the amount to be recorded in the deferred account 10 for the 12-month period beginning March 1, 2020 through February 28, 2021 to be 11 approximately \$4,181,586.

# H. Entries into deferred account during past 12 months – OAR 860-027 300(4)(a)

14 Exhibit A, which is attached, demonstrates all amounts deferred to date under15 UM 1420.

#### 16 I. Reason for Continuation of Deferral Account – OAR 860-027-0300(4)(b)

17 The Company continues to offer its Industrial DSM Program. The acquisition

18 of cost-effective DSM is in compliance with OAR 860-027-0310, which encourages

19 utilities to provide the least cost resources as identified in its most recent IRP.

- 20 J. Requirement per Commission Order No. 09-263
- 21 Below is the information required per Commission Order No. 09-263, issued
- in docket UM-1286, Staff's Investigation into Purchase Gas Adjustment
- 23 Mechanisms:

1	1.	A completed Summary Sheet, the location in the PGA filing, and an
2		account map that highlights the transfer of dollars from one account
3		to another.
4		The Summary Sheet will be included in the 2020 PGA filing work papers
5		and in the electronic file entitled "Proposed Temps Oregon 2020-21 PGA
6		filing.xlsx."
7	2.	The effective date of the deferral
8		This application is for the 12-month period beginning March 1, 2020, and
9		ending February 28, 2021.
10	3.	Prior year Order Number approving the deferral
11		Approval to defer costs associated with the Industrial DSM Program was
12		last granted under Commission Order No. 19-119.
13	4.	The amount deferred last year.
14		The amount deferred during the last deferral year of March 1, 2019,
15		through February 29, 2020 was \$3,666,520 plus interest on the deferral of
16		\$81,772.
17	5.	The amount amortized last year.
18		\$469,869 was amortized in rates November 1, 2019 through December
19		31, 2019.
20	6.	The interest rate that will apply to the accounts.
21		The interest rate for deferral accounts is 7.317%.
22	7.	An estimate of the upcoming PGA-period deferral and/or
23		amortization.

1	In the 2020 PGA filing, the Company estimates that it will seek to amortize
2	\$3,748,292.

- 3 K. Notice OAR 860-027-0300(3)e(6).
- 4 A notice of this Application has been served on the all parties who are
- 5 participating in the Company's most recent general rate case, UG 388, and is
- 6 attached to this Application.
- 7 NW Natural respectfully requests that the Commission issue an order
- 8 reauthorizing the Company to defer the expenses described in the Application to
- 9 ensure that the Company will be authorized to seek to recover costs associated with
- 10 the studying, planning, administering, and delivering its Industrial DSM Program.
- 11 Dated on this 27th day of February, 2020.

12	Respectfully Submitted,
13	NW NATURAL
14	/s/ Kyle Walker, CPA
15	Kyle Walker, CPA
16	Rates/Regulatory Manager
17	
18	/s/ Eric Nelsen
19	Senior Regulatory Attorney
20	220 NW Second Ave.
21	Portland, Oregon 97209-3991
22	Phone: (503) 721-2476
23	Email: Eric.Nelsen@nwnatural.com

186232 Docket UM 1420 Last deferral reauthorization received in Order 19-119 Northwest Natural Gas Company Oregon Deferral of Industrial DSM Costs Exhibit A Company: State: Description: Account Number:

Deferrals are authorized on a program year (Mar - Feb). The total balance is broken down into separate deferral years for convenience of review

1 0	Debit (Credit)											
v m z	Month/Vaar	Note	Dafarral	Trancforc	TOTAL Interect	Interest	Mar 18- Feb 19 Interect	Mar 19- Feb 20 Interect	Activity	TOTAL	Mar 18- Feb 19 Bance	Mar 19- Feb 20 Balanca
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129			0.00		4,707	7.317%		4,707	4,707	3,131,630	2,354,918.20	
130			0.00		4,736	7.317%		4,736	4,736	3,136,366	2,354,918.20	
131			1,500,000.00		9,338	7.317%		9,338	1,509,338	4,645,704	2,354,918.20	
132		-	0.00	(2,354,918)	13,968	7.317%		13,968	(2,340,950)	2,304,754	(0.00)	2,304,753.86
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143	March 1, 2019 - February 28, 2020 Deferral Year:	ebruary	r 28, 2020 Defe	rral Year:								
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140	o Interest 7 Total Deferral Balance at 2/29/20	ro at 2/5		I	3 748 797							
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UM 1420 - NWN Application for Reauthorization Deferral Exhibit A, Page 1 of 1



#### UM 1420

#### NOTICE OF APPLICATION FOR REAUTHORIZATION TO DEFER CERTAIN EXPENSES OR REVENUES

February 27, 2020

#### To All Parties Participating in UG 388:

Please be advised that on February 27, 2020, Northwest Natural Gas Company, dba NW Natural ("NW Natural" or "Company"), applied for reauthorization to defer costs associated with studying, planning, administering, and delivering its Industrial DSM program.

<u>This is not a rate case</u>. The purpose of this Notice is to inform parties participating in the Company's most recent general rate case, UG 388, that a Reauthorization of Deferral Application has been filed.

Parties who desire more information or who wish to obtain a copy of the filing, or notice of the time and place of any hearing, if scheduled, should contact the Company or the Public Utility Commission of Oregon as follows:

NW Natural Attn: Kyle Walker, CPA 220 NW Second Ave Portland, Oregon 97209-3991 Telephone: (503) 610-7051 Public Utility Commission of Oregon Attn: Filing Center 201 High Street SE, Suite 100 PO Box 1088 Salem, Oregon 97308-1088 Telephone: (503) 373-0886

Any person may submit to the Commission written comments on this matter by March 23, 2020. The granting of this Reauthorization of Deferral Application will not authorize a change in rates, but will permit the Company to defer amounts in rates to a subsequent proceeding.

\* \* \* \* \*



#### CERTIFICATE OF SERVICE Docket UM 1420

I hereby certify that on February 27, 2020, I served by electronic mail the foregoing NOTICE OF APPLICATION FOR REAUTHORIZATION TO DEFER COSTS ASSOCIATED WITH ITS INDUSTRIAL DSM PROGRAM upon all parties of record for the Company's most recent general rate case, UG 388.

#### UG 388

OREGON CITIZENS BOARD dockets @oregoncub.org

WILLIAM GEHRKE OREGON CITIZENS UTILITY BOARD will@oregoncub.org

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DATED February 27, 2020, Portland, OR.

/s/ Autry Allen\_

Autry Allen Rates & Regulatory Affairs NW NATURAL 220 NW Second Avenue Portland, Oregon 97209-3991 503.610.7324 Autry.Allen@nwnatural.com

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ERIC NELSEN NORTHWEST NATURAL Eric.nelsen@nwnatural.com

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