# **McDowell & Rackner PC**

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October 15, 2007

### VIA ELECTRONIC FILING

PUC Filing Center Public Utility Commission of Oregon PO Box 2148 Salem, OR 97308-2148

Re: Docket No. UM 1229

Enclosed for filing in the above-referenced matter is PacifiCorp's Second Amended Application for Deferred Accounting. A copy of this filing has been served on all parties to this proceeding as indicated on the attached certificate of service.

Very truly yours

Sarah J. Adams

**Enclosures** 

cc: Service List

#### 1 CERTIFICATE OF SERVICE 2 I hereby certify that I served a true and correct copy of the foregoing document in 3 Docket UM 1229 on the following named person(s) on the date indicated below by email 4 and first-class mail addressed to said person(s) at his or her last-known address(es) 5 indicated below. 6 Lowrey R. Brown Melinda J. Davison Citizens' Utility Board of Oregon Davison Van Cleve, PC 7 610 SW Broadway, Suite 308 333 SW Taylor, Suite 400 Portland, OR 97205 Portland, OR 97204 8 lowrey@oregoncub.org mail@dvclaw.com 9 Jason Eisdorfer **David Hatton** Citizens' Utility Board of Oregon Department of Justice 10 610 SW Broadway, Suite 308 Regulated Utility & Business Section Portland, OR 97205 1162 Court Street NE 11 jason@oregoncub.org Salem, OR 97301-4096 david.hatton@state.or.us 12 James T. Selecky 13 Brubaker & Associates, Inc. 1215 Fern Ridge Pkwy, Suite 208 14 St. Louis, MO 63141 itselecky@consultbai.com 15 DATED: October 15, 2007. 16 17 18 Sarah J. Adams 19 Of Attorneys for PacifiCorp 20 21 22 23 24 25 26

### BEFORE THE PUBLIC UTILITY COMMISSION 1 OF OREGON 2 **UM 1229** 3 SECOND AMENDED APPLICATION FOR 4 In the Matter of the Application of PACIFIC **DEFERRED ACCOUNTING** POWER & LIGHT (d/b/a PacifiCorp) for a Deferred Accounting Order Regarding Certain Tax Expenses 7 INTRODUCTION I. In response to the Oregon Public Utility Commission's rulemaking orders related to 8 9 Senate Bill 408 ("SB 408"), PacifiCorp amends its request for deferred accounting in this 10 docket. See AR 517, Order 07-401 (amending rules); AR 499, Order 06-532 (promulgating 11 rules) (collectively, the "Rulemaking Orders"). Specifically, the Rulemaking Orders clarify 12 that PacifiCorp may fully recover the difference between "taxes authorized to be collected in 13 rates" and "taxes paid and properly attributed to the regulated operations of the utility" 14 caused by the UE 170 SB 408-related disallowance, adjusted for the iterative effect and 15 interest, through PacifiCorp's first operative automatic adjustment clause ("AAC") under 16 SB 408. See Order 07-401, App. A at 1, 5 (excluding iterative effect of SB 408 adjustment 17 in rate case); Order 06-532, App. A at 7 (accruing interest on over- or under-collection as of 18 July 1 of tax year). 19 However, PacifiCorp may not have an opportunity to recover the revenue shortfall 20 through its SB 408 AAC if the Internal Revenue Service ("IRS") either does not rule on 21 PacifiCorp's request for a Private Letter Ruling ("PLR") or rules that the SB 408 AAC 22 constitutes a violation of the normalization conditions of the Internal Revenue Code ("IRC"). 23 Id. (staying AAC pending IRS response to utility's request for PLR). As a result, PacifiCorp 24 has narrowed its UM 1229 Application to respond to this remaining risk. PacifiCorp now 25 requests the opportunity to defer for later recovery in rates the difference between "taxes

26 paid and properly attributed" and "taxes authorized to be collected in rates" for calendar year

ı	2000 to ensure recovery of this amount in the event the into either does not rule or issues a				
2	negative ruling on PacifiCorp's pending request for a PLR. Either of these results could				
3	prevent PacifiCorp from recovering the UE 170-related revenue shortfall through the SB 408				
4	AAC for calendar year 2006.				
5	PacifiCorp requests that the Commission hold a hearing on this Amended				
6	Application under ORS 757.759(2).				
7	II. BACKGROUND				
8	The UE 170 Rate Order:				
9	<ul> <li>On September 28, 2005, the Commission issued Order 05-1050, the final rate order in Docket UE 170. The order included a \$26.6 million revenue requirement reduction based on the provisions of SB 408. Order 05-105 at 19.</li> </ul>	:			
11					
12	The UE 170 Reconsideration Order:				
13 14	<ul> <li>On October 28, 2005, PacifiCorp filed a request for reconsideration and rehearing of the Rate Order. On that same date, PacifiCorp filed an application seeking authorization to defer the revenue shortfall related to the disputed tax expense adjustment.</li> </ul>				
15 16	<ul> <li>On July 10, 2006, the Commission issued the UE 170 Reconsideration C which reduced the tax adjustment by \$6.1 million on a grossed-up basis,</li> </ul>				
17	retained a tax disallowance of \$20.5 million on a grossed-up basis. Orde 379 at 14. The Order granted PacifiCorp's request for deferred accounting	r 06- ng			
18	for the revenue requirement effect of the reduction. <i>Id.</i> at 15. The Order dinot address other aspects of the deferred accounting application, instead indicating that "PacifiCorp may ask for further proceedings in UM 1229 following the issuance of the Order." <i>Id.</i> at 15, n. 3. On August 31, 2006, PacifiCorp filed Advice 06-016 to amortize the amounts expressly authorize				
19					
20	for deferral in the Reconsideration Order.	Lou			
21	In the Reconsideration Order, the Commission explained that the tax adjustment responded to the unique application of SR 408 to PacifiCorn's				
22 23	adjustment responded to the unique application of SB 408 to PacifiCorp's general rate case. <i>Id.</i> at 6. In the context of this unique circumstance, the Commission determined that it must do its best to adjust PacifiCorp's 2005				
24	rates to reflect actual taxes paid.				
25	<ul> <li>For the period after 2005, however, the Commission recognized that the disallowance would cause a mismatch between the tax expense reflected rates (which had been lowered to take into account the PHI interest adjustment but did not reflect SB 408 add-backs or credits) and taxes act</li> </ul>				
26	paid. See id. at 13.				

	<ul> <li>The Commission concluded that PacifiCorp would not be harmed by this mismatch because PacifiCorp could recover the difference through its SB 40</li> </ul>				
:	AAC. <i>Id.</i> at 16. The Commission also left UM 1229 open, permitting  PacifiCorp to seek recovery of any additional revenue shortfall through				
;	deferred accounting. <i>Id.</i> at 15, n. 3.				
	<ul> <li>In response to the Reconsideration Order, the Company amended this deferred accounting application on September 8, 2006 to cover calendar year</li> </ul>				
6	application until after PacifiCorp filed its 2006 tax report on October 15, 2007.				
7	7 The Rulemaking Orders:				
8	• On September 14, 2000, the Continustion promulgated administrative rules				
9	provide for recovery of interest as of July 1 of the tax year off any over- of				
10	under-collection of taxes paid and properly attributed to the regulated operations of the utility, <i>id.</i> at 7, and suspension of a utility's AAC while a				
11	raned to include a provision to remove the iterative effect of 56 400-related				
12	tax adjustments See Order No. 07-401 at 3				
13	amendments to the rules adopted in Order No. 00-532. Among other things,				
14	when 35 400-related rate adjustments are taxed as increased of decreased				
15	by any rate adjustment made pursuant to 5B 406, whether accomplished				
16	through the automatic adjustment clause set forth in ORS 757.268, or through an adjustment to base rates pursuant to ORS 757.267").				
17	Consequently, so long as the IRS responds to PacifiCorp's PLR request by				
18	8 concluding that the AAC does not violate the normalization conditions of the IRC, SB 408				
19	and the implementing rules permit a full true-up for PacifiCorp's calendar year 2006 tax				
20	expense shortfall caused by the Rate Case and Reconsideration Orders. However, if				
21	1 PacifiCorp is unable to recover through the SB 408 AAC because the IRS does not rule or				
22	2 rules negatively, deferred accounting will be necessary to ensure full recovery of the				
23	3 shortfall, as contemplated by the Commission in the UE 170 Rate and Reconsideration				
24	24 Orders. See Order 06-379 at 15-16.				
25					
26					

	III. NOTICE					
	Communications regarding this Second Amended Application should be addressed					
	3 to the following:					
	PacifiCorp Oregon Dockets		Katherine A. McDowell			
;	PacifiCorp 825 NE Multnomah, Suite 200	00	McDowell & Rackner PC 520 SW Sixth Ave., Suite 830			
(	6 Portland, OR 97232 Telephone: (503) 813-5542		Portland, OR 97204 Telephone: (503) 595-3924			
-	Facsimile: (503) 813-6060 E-mail: oregondockets@pacificorp.com		Facsimile: (503) 595-3928 E-mail: Katherine@mcd-law.com			
8	8 In addition, PacifiCorp respe-					
ę	9 matter be addressed to:					
10	By e-mail (preferred): dat	tarequest@pa	cificorp.com			
11	By fax: (50	3) 813-6060				
12	by regular mail. Da		esponse Center			
13	825	acifiCorp 25 NE Multnomah, Suite 800				
14	4 Por	rtland, OR 972	232			
15	5 IV. DEFERRED ACCOUNTING RULE REQUIREMENTS					
16	The following information is provided pursuant to the requirements set forth in OAR					
17	7 860-027-0300(3).					
18	8 A. Description of Utility Revenue or Expense.					
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20	amended on September 8, 2006, PacifiCorp continues to request that the Commission allow					
21	21 the company to defer the revenue shortfall related to its tax expense in rates from January					
22	2 1, 2006 through December 31, 2006 caused by the disallowance in the UE 170 Rate Order,					
23	23 as modified by the UE 170 Reconsideration Order. Through this Second Amendment,					
24	4 however, PacifiCorp narrows this request by conditioning it on the receipt of an IRS					
25	response to PacifiCorp's request for a PLR that suspends or terminates the SB 408 AAC.					
26	1					

#### 1 B. Reasons for Deferral.

- ORS 757.259(2)(e) allows the deferral of utility revenues where necessary to match
- 3 appropriately the costs borne by and benefits received by ratepayers. Deferral of the
- 4 revenue shortfall related to the UE 170 tax disallowance is necessary to match appropriately
- 5 the costs borne by and benefits received by ratepayers as required by ORS 575.259(2)(e).
- 6 If—as a result of the IRS's failure to rule or negative ruling—the SB 408 AAC does not allow
- 7 PacifiCorp to recover the actual difference between taxes collected and taxes paid in
- 8 calendar year 2006, deferred accounting is necessary for PacifiCorp to receive the
- 9 meaningful relief described in the UE 170 Reconsideration Order and to align costs and
- 10 benefits under ORS 757.259(2)(e). Order No. 06-379 at 15 ("A deferral is appropriate to
- 11 provide PacifiCorp meaningful relief of these adjustments, thereby matching appropriately
- 12 the costs borne by and benefits received by ratepayers.").

### 13 C. Proposed Accounting.

- During the period of deferral, PacifiCorp proposes to account for the tax adjustment
- 15 revenue shortfall for regulatory purposes as follows: the additional revenues related to the
- 16 unrecovered tax expense will be credited to Account 400, Operating Revenue and debited
- 17 to Account 182.3, Other Regulatory Assets. The amortization of the balance would be
- 18 accomplished by crediting Account 182.3 and debiting Account 400 coincident with the
- 19 inclusion in rates. PacifiCorp requests that in accordance with ORS 757.259(4) and OAR
- 20 860-22-41(8)(e), it be allowed to accrue interest on the entire unamortized balance as of
- 21 July 1, 2006, at a rate equal to its weighted average cost of capital approved by the
- 22 Commission in PacifiCorp's most recent general rate case, Docket No. UE 179. In the
- 23 absence of deferred accounting, PacifiCorp would record this revenue shortfall in the
- 24 appropriate sub-account of FERC Account 401. Ratemaking treatment of deferred amounts
- 25 will be addressed in a future rate proceeding.

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## 1 D. Estimate of Amounts. 2 PacifiCorp requests that the deferral cover the time period in which UE 170 rates 3 were in effect—that is, from January 1, 2006 through December 31, 2006. PacifiCorp 4 estimates the amount to be recorded in the deferred account for the revenue shortfall that 5 occurred from January 1 through December 31, 2006, will be approximately \$24.090 million, 6 plus interest. PacifiCorp estimated the deferral amount according to the rules promulgated 7 in Dockets AR 499 and 517 as the difference between taxes paid and properly attributed to 8 the regulated operations of the utility and taxes authorized to be collected in rates, adjusted 9 to exclude the iterative effect. 10 This estimate of the deferral amount is provisional in nature because the actual 11 deferral amount will not be known until after the calculation and implementation of the AAC 12 for the 2006 tax year and the deferral will occur only if, as a result of the IRS's failure to rule 13 or negative ruling, the AAC does not operate to permit PacifiCorp "the opportunity to recover 14 tax payments made after [December 31, 2005] that exceed the allowable tax expense in 15 rates." Order 06-379 at 16. 16 V. CONCLUSION 17 PacifiCorp respectfully amends its Application for Deferred Accounting filed in this 18 docket to request that, in accordance with ORS 757.259, the Commission authorize the 19 Company to defer the expenses described in this Amended Application. In addition, 20 //// 21 //// 22 //// 23 //// 24 ////

Page 6 - SECOND AMENDED APPLICATION FOR DEFERRED ACCOUNTING

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1	pursuant to ORS 757.259(2), PacifiCorp requests a hearing on this Second Amended					
2	Application for Deferred Accounting.					
3 4 5 6	DATED: October 15, 2007.	MCDOWELL & RACKNER PC				
7		Katherine A. McDowell Sarah J. Adams				
8		Attorneys for PacifiCorp				
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