FEDERAL ENERGY REGULATORY COMMISSION Office of Energy Projects Division of Dam Safety and Inspections . 888 First Street, NE Routing Codc: PJ-13 Washington, DC 20426 (202) 502-6314 Office – (202) 219-2731 Facsimile

April 16, 2018

In reply refer to: P-2242 NATDAM #: OR00540, OR00541, and OR83057

Ms. Cheri Wilson Engineering Associate III Eugene Water & Electric Board 500 East 4th Avenue/Post Office Box 10148 Eugene, Oregon 97440-2148

Dear Ms. Wilson:

By letter dated April 6, 2018, you proposed Mr. Thomas Fitzgerald, P.E., of Schnabel Engineering, Inc., as the independent consultant to be responsible for the eleventh Part 12D safety inspection of the Carmen-Smith Project. Mr. Fitzgerald's resume confirms that he meets the Commission's independent consultant qualifications specified in Section 12.31(a) of the regulations. Mr. Fitzgerald is therefore approved as the independent consultant for this inspection. In accordance with Part 12, Subpart D, the approved independent consultant must either personally inspect the project or be present during the inspection to supervise those individuals that conduct the inspection. You are also reminded to instruct your consultant that should any condition be discovered that requires emergency corrective measures, he must immediately notify you, since you are required to submit a report to the Regional Engineer in accordance with Section 12.36.

Three paper copies of the inspection report (or two paper copies if the report is eFiled) must be filed with the Division of Dam Safety and Inspections – Portland Regional Office by January 31, 2019. The consultant's report must be formatted in accordance with the Enclosure, Part 12D Safety Inspection Report Outline (Outline), revised January 3, 2017. You should remind your consultant that it is important to submit reports that are formatted in accordance with the Outline and which adequately address all the information requested. The inspection and project features analyses are to include a thorough evaluation of all dam safety aspects of the project in accordance with the Commission's Part 12D Dam Safety Regulations consistent with the requirements

covered in the Commission's Engineering Guidelines for the Evaluation of Hydropower Projects (Engineering Guidelines). The independent consultant should also address those items specific to the project that were included in the Part 12D reminder letter sent to you by the Regional Office.

Your consultant should be prepared to submit, if requested, CDs containing programs with documentation and input files for any computer analyses used to reach the conclusions in his report.

Chapter 14 of the Engineering Guidelines develops the Commission's Dam Safety Performance Monitoring Program (DSPMP). This chapter can be found at <u>http://www.ferc.gov/industries/hydropower/safety/guidelines/eng-guide.asp</u>. An important part of the DSPMP is the Potential Failure Modes Analysis (PFMA). The independent consultant should specifically review the PFMA for any appropriate changes in Potential Failure Mode (PFM) category classification and description. This includes reviewing all reports and investigations performed or ongoing since the previous Part 12D report and determining whether the information in these reports and investigations has changed a PFM category classification or introduced any additional PFMs. Information on how to complete well-developed PFMs is available at: <u>http://www.ferc.gov/industries/hydropower/safety/initiatives/pfms.asp</u>. Your consultant should be instructed to review this site before beginning work on the Part 12D inspection and report.

The first Part 12D Independent Consultant Inspections for new constructed projects or projects where a major dam safety remediation has recently been completed may be done by the design engineer or an engineer from the design engineer's firm. The next Part 12D inspection must be performed by a different engineer not associated with either the design or construction firm. Subsequent Part 12D inspections may be performed by an engineer associated with the design, construction, or remediation work. In addition, an engineer or engineers from the same firm will not be approved as the independent consultant for more than two consecutive Part 12D Safety Inspections of any project.

You, as the licensee, are responsible for preparing and maintaining the Supporting Technical Information document (STI) or having it prepared and maintained for you. The Enclosure contains the outline for the STI. Appendix I of Chapter 14 of the Engineering Guidelines includes the STI outline, guidance on what is to be included in the STI, and examples of the document. A Part 12D report submitted that has an incomplete, significantly deficient, or unreadable STI will be returned to you as an unresponsive report.

The comprehensive PFMA report and the resulting section in the STI appended to the Part 12D report described above are to be regarded as living documents. These documents are to be appended as conditions at the site change and as new information is obtained at any time following the initial comprehensive PFMA or when discovered during subsequent Part 12, Subpart D inspections.

Therefore, for the Carmen-Smith Project Part 12D Inspections and Reports subsequent to the eighth inspection, a formal PFMA will not be required. Instead, as part of the preparation for the inspection, your personnel and your Part 12D consultant should review the existing PFMA, STI and all other project documents relating to the operation and safety of the dam since the last Part 12D inspection. During the inspection, your consultant and you should organize and conduct an informal supplemental PFMA session with your representatives and our FERC inspector to examine any revisions or additional failure modes identified during the review.

The supplemental PFMA should be conducted consistent with Chapter 14 of the Engineering Guidelines. It is important to retain the original PFMA report as prepared so that the findings, discussions and thought processes of the original PFMA session are retained for future evaluations.

Please inform the Regional Office when the Independent Consultant will inspect the Carmen-Smith Project so they may attend. They will also conduct their Dam Safety inspection of the Carmen-Smith Project in conjunction with the Independent Consultant's inspection.

You are reminded that not later than 60 days after the report of the independent consultant is filed with the Regional Engineer, you must submit to the Regional Engineer three copies of a plan and schedule for designing and carrying out any proposed corrective measures.

If you have any questions regarding this letter, please call me at 202-502-8968.

Sincerely,

David Sinden

David S. Snyder, P.E. Senior Civil Engineer Division of Dam Safety and Inspections

Enclosure cc: Public Files

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Appendix H Part 12D Safety Inspection Report Outline

Table of Contents

The Table of Contents must show the initial page numbers for each section. If any subsection is not applicable, include the subsection with a statement of "Not Applicable" and an explanation of the reason(s) why.

For licensed projects that include multiple independent dam and powerhouse developments, separate Part 12D reports should be published for each development.

1.0 Findings and Recommendations

2.0 Project Description

3.0 Discussion of Potential Failure Mode Analysis Report

4.0 Surveillance and Monitoring with Respect to Potential Failure Modes

5.0 Field Inspection

6.0 Operation and Maintenance Programs Relative to Potential Failure Modes

7.0 Assessment of Supporting Technical Information Document

List of Tables (with location)

List of Figures (with location)

List of References

Appendices for Part 12D Inspection Report

A. FERC Letter Requiring Part 12D Inspection

B. FERC Letter Approving Part 12D Consultant - Include date of current report outline provided by FERC. Use report outline provided with FERC letter, not latest revision.

C. Project Figures

Only provide general overview drawings necessary to understand the project and items discussed in the report. If figures are placed in Section 2, provide a statement that figures may be found in Section 2. Optionally, if the STI is bound with the Part 12D report provide a statement that figures may be found in the STI document; duplicate drawings from the STI do not need to be included in the Part 12D report proper.

Detailed drawings should be included in the Supporting Technical Information document.

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D. Instrumentation Monitoring Data Plots

List each figure and drawing included in the report. Optionally, instrumentation plots may be placed in Section 4 of the report and a statement included in Appendix D that the plots may be found in Section 4.

E. Inspection Photographs

Optionally, some or all of the photographs may be included in the appropriate sections of the report. If photographs are included within the report, provide a list of the photographs and the corresponding page number in Appendix E.

F. Inspection Checklists and/or Field Notes (Optional)

G. Operation and Maintenanee Documentation (If required)

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1.0 Findings and Recommendations

This Section includes a summary of the Part 12D Independent Consultant's findings and assessments and the Part 12D Independent Consultant's conclusions and recommendations.

1.1 Findings

- 1.1.1 Summary assessment of the PFMA report
- 1.1.2 Summary assessment of the Surveillance and Monitoring Plan
- 1.1.3 Summary of Field Inspection Findings
- 1.1.4 Summary of O&M status
- 1.1.5 Summary Assessment of "Supporting Technical Information" document

Note: Specifically identify any new calculations prepared subsequent to the previous Part 12D Report.

1.2 Conclusions

The conclusions of the Independent Consultant regarding the condition and suitability for continued safe and reliable operation of the project and specific conclusions regarding the information in each Section of this Part 12D report.

- 1.2.1 Conclusions regarding the suitability of the Project for continued safe and reliable operation.
- 1.2.2 Conclusions regarding the Project Description
- 1.2.3 Conclusions regarding the Potential Failure Modes Analysis Report
- 1.2.4 Conclusions regarding the Surveillance and Monitoring Plan
- 1.2.5 Conclusions regarding the Field Inspection
- 1.2.6 Conclusions regarding the Operations and Maintenance Programs
- 1.2.7 Conclusions regarding the Supporting Technical Information
- 1.3 Recommendations

The recommendations of the Independent Consultant to improve or maintain the condition and suitability for continued safe and reliable operation of the project and specific recommendations regarding the information in each Section of this Part 12D report.

- 1.3.1 Recommendations regarding the suitability of the Project for continued safe and reliable operation.
- 1.2.2 Recommendations regarding the Project Description
- 1.3.3 Recommendations regarding the Potential Failure Modes Analysis Report
- 1.3.4 Recommendations regarding the Surveillance and Monitoring Plan

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- Engineering Guidelines for the Evaluation of Hydropower Projects
 - 1.3.5 Recommendations regarding the Field Inspection
 - 1.3.6 Recommendations regarding the Operations and Maintenance Programs
 - 1.3.7 Recommendations regarding the Supporting

1.4 Certification

Note: By signing this document, the Part 12D Independent Consultant is stating that the entire report has been developed by and under the direction of the undersigned. The Part 12D Independent Consultant shall make a clear statement that he/she generally concurs with the assumptions, methods of analyses, and results of all studies documented in the report.

The Part 12D Independent Consultant is thus taking responsibility for the Part 12D report contents as a Professional Engineer.

- 1.4.1 List of all field inspection participants
- 1.4.2 Reference to FERC Order 122 dated March 1, 1981 and paragraph 12.37 (c) (7).
- 1.4.3 Signature(s) of Part 12D Independent Consultant(s) and PE Stamp

See Appendix A: FERC Letter Requiring Part 12D Inspection

See Appendix B: FERC Letter Approving Part 12D Consultant - (Include date of current report outline provided by FERC)

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2.0 **Project Description**

2.1 Brief Project Description

For each major element and ancillary structure, provide a brief description of the type of structure, general dimensions, etc. The detailed project description will be in the "Supporting Technical Information" document.

For multi-project or development licenses, include a brief outline of how this site fits with the other projects.

Include a short paragraph with very brief project history. When constructed, when modified, any incidents.

2.2 Hazard Potential Classification.

Based on views from the dam, other project works inspected and discussion with the licensee, document any changes in upstream or downstream conditions that might affect the Hazard Potential Classification. Review with the licensee the methods and assumptions used to develop the IDF. If the IDF is less than the PMF, the IC should confirm that the IDF is still valid based on an assessment of the downstream conditions as noted above.

- 2.3 Summary of Standard Operating Procedures
 - 2.3.1 Purpose of Project (Run of river, storage, flow augmentation, flood surcharge storage, control reserve, pumped storage, etc.)
 - 2.3.2 Reservoir rule curves by season (include seasonal reservoir level operating levels and restrictions of reservoir level due to safety concerns, if any)
 - 2.3.3 Standard gate operation procedures (lead and following gates, emergency power systems, etc.)
- 2.4 Modifications Conducted for Project Safety

Document any modifications to project works since the last Part 12D inspection that have been done to improve project safety. (i.e.: spillway gates reinforced, seepage drain, berm added, crest raised, post-tensioned anchors installed, foundation drains or relief wells cleaned, etc.). In the next Part 12D Safety Inspection Report, these items will become part of Section 2.1. This information should be fully described in the updated "Supporting Technical Information" document submitted with the Part 12D report.

Do not include routine maintenance such as unit overhaul, gate painting, etc. Note, that generators, transformers, and transmission facilities are excluded from the Part 12D program under 18CFR subsection 12.35.

- 2.5 Flood History
 - 2.5.1 Flood of Record, PMF, IDF
 - 2.5.2 Zero freeboard spillway capacity

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- 2.5.3 Peak spillway discharge during last five year period
- 2.5.4 Pcak reservoir elevation during last five year period

See Appendix C: **Project Figures** (Note: If the STI is bound with this report, do not duplicate figures)

3.0 Discussion of Potential Failure Mode Analysis Report

Do not include security issues in the Part 12D report. For licensed projects that include multiple independent dam and powerhouse developments, separate PFMA studies and reports should be made for each development.

3.1 General

Identify the Core Team members, and their affiliations, who developed the comprehensive Potential Failure Modes Analysis (PFMA) or its update. Note that the process was in accordance with FERC "Engineering Guideline for the Evaluation of Hydropower Projects," Chapter 14.

3.2 Assessment of Potential Failure Mode Analysis Report

Assess the viable potential failure modes identified in the PFMA report. These would generally be Category 1 through Category 3 PFMs. Provide an assessment of the reasonableness and completeness of the failure mode scenario and whether the PFMs identified have a real possibility of occurrence. Potential Failure modes should be listed in order of importance. Each PFM assessment should include:

- A description that includes the sequence of conditions and events that would lead to the potential failure mode;
- An assessment of the risk reduction opportunities for each PFM; and
- An assessment of the Surveillance and Monitoring Plan for each PFM.

For example, the report would be formatted as follows.

- 3.2.1 PFM 1. (i.e. Internal erosion, piping)
 - 3.2.1.1 Description of PFM (may be taken from PFMA report)
 - 3.2.1.2 Assessment of Risk Reduction Opportunities
 - 3.2.1.3 Assessment of Surveillance and Monitoring Plan
- 3.2.2 PFM 2. (i.e. Seismic induced deformation)
 - 3.2.2.1 Description of PFM (may be taken from PFMA report)
 - 3.2.2.2 Assessment of Risk Reduction Opportunities
 - 3.2.2.3 Assessment of Surveillance and Monitoring Plan

Etc.

3.3 Are there new potential failure modes that have been identified and addressed in this report or that should be assessed? If so, include the appropriate Description

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of the PFM, Assessment of mitigation actions and Assessment of the SMP as discussed above.

See "Supporting Technical Information" document: **Potential Failure Mode Analysis Study Report** (Update as appropriate)

4.0 Surveillance and Monitoring with Respect to Potential Failure Modes

Note: Review and assessment of Surveillance and Monitoring Plans must always be done from the point of view of potential failure modes. Although the primary assessment is with respect to the potential failure modes identified in the PFMA study, the Independent Consultant must determine if there are potential failure modes not previously addressed or not adequately considered.

For the purposes of this section, a Threshold Level is the value used in the analysis or design, or is established from the historic record. An Action Level is the instrument reading that triggers increased surveillance or an emergency action.

4.1 Operator's Surveillance Program

Daily/weekly operator's inspections and reports.

4.2 Active Instrumentation: Include a schematic figure showing location of instrumentation (not detailed or cross section).

This will vary by project. Discuss only the instruments actually at the project. Is instrumentation in accordance with Chapter 1X of the FERC "Engineering Guidelines for the Evaluation of Hydropower Projects?" Is the instrumentation functioning properly? Etc.

- Piezometers
- Weirs
- Settlement/alignment monuments
- Crack gages
- Upstream river and/or rain gage stations
- Headwater/tailwater (alarm systems)
- etc.
- 4.3 Threshold and Action levels

For each instrument, or group of instruments as appropriate, provide a table of Threshold and Action levels as defined above.

4.4 Reading procedures/frequency

For each instrument, or group of instruments as appropriate, discuss:

• Data acquisition procedures (manual/automated)

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- Data evaluation procedures (process; is data evaluated in a timely manner by a qualified engineer; are readings compared to Threshold and Action levels defined for each instrument)
- Spurious readings (are spurious readings confirmed or explanations provided)
- 4.5 Assessment of Instrumentation Data and Surveillance and Monitoring Plans Relative to Potential Failure Modes. Include newly identified potential failure modes

5.0 Field Inspection

5.1 Field Inspection Observations

For each element of the project (i.e.: spillway, earthfill embankment, gravity section, intake, powerhouse, conveyance system, etc.), observe and report visual observations of the following issues as appropriate. Include photographs to document significant project features and observations. If an inspection checklist is used, include a copy of the checklist Appendix F. A site specific inspection checklist should be formatted to include specific visual surveillance items identified in the PFMA.

The intent of this section is to highlight changed conditions for the report reviewer, not to document unimportant or minor details.

The report should be in text format by structure or element addressed individually. For each structure or element of the project, the Part 12D Independent Consultant should consider the following items as appropriate:

- Settlement
- Movement including abutments (cracks or other signs of distress or change)
- Erosion
- Seepage/Leakage
- Cracking
- Deterioration
- Spillway gate Operation/Standby Power (At a minimum, the Part 12D Independent Consultant needs to review the licensee's annual certificates of spillway gate operation and interview project operating staff to assure that emergency backup systems work and that operating personnel know how to use them. At least one spillway gate should be operated at least one foot during the Part 12D inspection using the standby generator.)
- Outlet/Sluice Gate Operation
- Water conveyance systems (canals / flumes / penstocks / tunnels / surge chambers, emergency bypass or closure systems, etc.)
- Foundation Drain/Relief Well Operation

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- Evidence of high artesian or uplift pressures (structures / foundations / abutments)
- Observations of sediment transport (piping evidence)
- Observations of seeps, wet areas, springs, green grass
- Other Pertinent Observations
- Reservoir Rim Stability
- 5.2 Status of Response(s) to Recommendation(s) in Last Part 12D Report.
- 5.3 Field Observations with Respect to Potential Failure Modes

Document field observations pertinent to each potential failure mode noted in Section 3

5.4 Adequacy/Operation of Public Alert Systems

Note: Are upstream spillway warning buoys, and downstream sirens and lights operable?

See Appendix E: **Inspection Photographs** (Optionally, some or all of the photographs may be included in the appropriate sections of the report. If photographs are included within the report, provide in Appendix E a list of the photographs and the corresponding page number)

See Appendix F: Inspection Check List (optional)

6.0 Operation and Maintenance Programs Relative to Potential Failure Modes Do not include security issues in the Part 12D inspection report. If observations of significant O&M issues are made, include in report for possible new potential failure mode analysis.

6.1 Summary of PFMA identified O&M issues (from PFMA report)

- 6.2 Operation and Maintenance Procedures
 - 6.2.1 Communication/Response

Address adequacy and reliability of remote monitoring, communication and control systems (Operations / Instrumentation / Telemetry – Do the systems provide adequate reliability and redundancy? Can a specific spillway gate, valve or other project component be operated remotely on demand?)

- 6.2.2 Electrical/Mechanical Systems
 - Spillway Gate Motors (line/line voltage, amperage draw, motor name plate rating information)

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- Standby and Redundant Power Sources
- Manual/Remote/Automatic Operation of Gates and Valves
- Gate Operation Sequence
- Icing protection (heaters/bubblers/reservoir level restriction)
- 6.2.3 Human Factors
 - Adequate Staff for Emergency Response (Multiple Sites) .
 - Reliable Access Routes (winter/storm conditions)
 - Training
 - Electricians/Mechanics/Laborers
 - Adequate Time to Respond
 - Call Out Systems (time for crew to reach site after call out)
- 6.3 Assessment of O&M Procedures Relative to Potential Failure Modes

See Appendix G: Operation and Maintenance Documentation

7.0 Assessment of Supporting Technical Information Document

The purpose of this section of the Part 12D Report is for the Part 12D Independent Consultant (IC) to assess the contents of the "Supporting Technical Information" (STI) document compiled by the licensee and determine both its completeness and appropriateness to the current standard of the practice of dam safety. The STI document should be considered an executive summary that includes general, yet critical summary information needed to fully understand the design, construction, operation, and performance of the project. It should also contain sufficient information to summarize and confirm the underlying assumptions and the conclusions of the analyses of record supporting the assessment of the safety of the Project.

For each section of the STI, the Independent Consultant shall make a clear statement regarding their assessment of the completeness and appropriateness of the section of the STI. In sections where appropriate, they must state that they have reviewed the pertinent analyses and evaluations along with the underlying assumptions and that they have concluded that the assumptions and methods of analysis or evaluation were appropriate for the structure, were applied correctly and are appropriate given current guidelines and the state of dam safety practice. The IC must perform sufficient review and/or independent analysis and document their rationale to support their statement. This must include a brief summary of the parameters, methodologies, and results that document their decision.

Listed below are items to consider when summarizing each section of the STI. This is not intended to be an all-inclusive listing since each project is unique and requires careful review and consideration when reviewing for dam safety. In addition, this section of the Part 12D report is not intended to repeat the STI verbatim, but to summarize key components used by the IC to make their assessment and conclusions regarding the completeness of the STI.

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7.1 Potential Failure Modes Analysis Study Report (Include a statement referring to Section 3 for a detailed discussion of the Potential Failure Modes Analysis)

- Adequacy of the summary of current PFMA Report
- Changes in PFMA during current review, including any new PFMs
- Any changes in category for any PFM

7.2 Description of Project

- Summarizes major components of the project, including all those listed in the project Order
- Review description for accuracy and completeness (elevations, capacities, etc.)

7.3 Construction History

- Summarized procedures/methods used for construction
- Includes construction difficulties that could influence long-term performance of the project.
- Summarize any design changes in the project during construction and any modifications since originally constructed
- Construction photographs

7.4 Standard Operating Procedures

- Summary of key operating procedures for dam safety
- Include procedures/sequence for passing flows (gate/powerhouse/flashboard/fuseplug, etc. operation)
- Does the SOP include all the necessary requirements to safety operate the project?
- Discuss any changes that have been made in the operation of any component of the project that is different than originally designed and if there is any impact resulting from the change.

7.5 Geology and Seismicity

- Geology
 - Adequacy of the summary of regional and local geologic conditions
 - Geologic conditions that could impact dam safety performance
 - Any geologic conditions that are important for monitoring the project
- Seismicity
 - o Summary of seismic analysis, including key parameters
 - Date of recent analysis and applicability to current studies
 - Design PGA and recurrence interval (if available)

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7.6 *Hydrology and Hydraulics*

- Hydrology
 - Summary of IDF/PMF, including key assumptions and rainfall/runoff parameters used.
 - Applicability of flood to current methods, HMR, etc
 - Specifically identify the studies of record
- Hydraulics
 - Summary of key issues and assumptions, including review of rating curve for spillway.
 - Summarize routing of IDF/PMF through spillway(s), peak reservoir elevation, and residual freeboard.

7.7 Surveillance and Monitoring Program

This section should have an introductory summary of the analysis of record: the actual analyses should be included or attached as an Appendix. Other prior analyses can be included in the Appendix if they are thought to be of significance.

- Status of current DSSMP and DSSMR
- Applicability of program to PFMs
- Determine if any changes to program are required and recommend those changes.
- Discuss the appropriateness of current threshold and action levels

7.8 Stability and Stress Analyses of Project Structures

- Summary of methods, procedures, critical elements, assumptions, input/design parameters, etc... for each structure analyzed
- Resulting factors of safety and comparison to FERC guidelines
- List of all analysis of records and any supplemental studies currently in process or completed

7.9 Spillway Gates

- Category of gates and appropriate requirements
- Date and brief conclusion of most recent detailed gate inspection
- Date and brief conclusion of most recent test operation.

7.10 Pertinent Correspondence Related to Safety of Project Works

• Completeness of documents required to be included in the STI.

7.11 Status of Studies in Process and Outstanding Issues

• Summarize any ongoing analyses, studies, etc.

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7.12 References

• Completeness of the list of references and the attached electronic files, if applicable

7.13 Conclusions

• Overall assessment of the condition of the STI

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General Statements

The following example statements are offered as general guidance for use by the IC when making definitive statement regarding each section of the STI, **in addition** to the discussion indicated above. The Positive statements are examples of when the STI is acceptable. The Negative statements are examples where the STI does not meet minimum requirements and must be improved upon. There are intended only as examples to be used for the section indicated. *Copying these examples verbatim into the IC's assessment of each section of the STI may result in the rejection of the Part 12 D report; the assessment should be specifically customized for the project under review.*

7.1 **PFMA Review**

Positive

The PFMA was reviewed for completeness during a PFMA review conducted in conjunction with the Part 12 inspection. I/we reviewed the following items (itemize here) and as a result, consider the PFMs to be, fully developed and appropriately separated by load case and location, well documented, and complete relative to the project information.

Negative

I/we reviewed the following items (itemize here). PFM Number XX was not fully developed and a recommended revision is included in the recommendation section of this report. After review and concurrence by FERC, the revised PFM should be adopted. The other PFMs are considered to be well written, well documented, and complete relative to the project information.

7.2 **Project Description**

<u>Positive</u>

The description of the project is correct and adequately summarizes the major components of the project and provides a good executive review level discussion about the project.

<u>Negative</u>

The project description is inadequate. It is recommended that the description of the project included in the STI be enhanced to include a more detailed description of the spillway gate operators, as noted in the recommendation section of this report

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7.3 Construction History

Positive

The construction history is adequately described, including all significant construction issues documented during the construction which include the following key points that could potentially impact the operation and performance of the project features. All available construction photographs are included on the accompanying CD and were reviewed to ensure there are no other previously unidentified defects from the original construction or later modifications.

<u>Negative</u>

The construction history is generally adequately described. However, the construction history did not include the modifications made to the project in 1999, which included (describe the modifications). A recommended revision is included in the recommendation section of this report.

7.4 Standard Operating Procedures

Positive

The Standard Operating Procedures are adequately summarized in the STI and include (list here) that are of specific interest regarding the continued safe operation of the project. The SOP includes all the necessary requirements to safety operate the project.

Negative

The SOP does not account for changes in gate operation to accommodate flow releases required for environmental purposes in 2004. It is recommended that the SOP be rewritten to account for this change.

7.5 Geology and Seismology

Positive

The geology and seismology of the project are adequately summarized and highlight specific issues that could impact the operation and performance of the project and include (summarize here). Our/my review of the seismicity indicates that site seismicity was developed using the most current data and approach available. The assumptions, methods, and use of the data and its application to this project meet the current guidelines and the state of dam safety practice.

Negative

The Geology section of the STI is adequate with the following exceptions:

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- The geology does not contain a description of the problematic areas encountered in the foundation during construction. Nor does the geology summarize the actual geology of the site, but only includes a broad regional summary of the area.
- The seismology section of the STI is inadequate. The most current seismic hazard evaluation is not adequately summarized and the design Peak Ground Acceleration is not listed.
- The Geology and Seismology sections of the STI must be enhanced in accordance with the recommendations contained elsewhere in this report.

7.6 Hydrology and Hydraulics

<u>Positive</u>

The hydrology of the project is adequately described in the STI. My/our assessment of the hydrology included a review/analysis of (list studies/reports here). The key assumptions and parameters include (summarize here) and are considered appropriate to the current methodologies, data, and state of dam safety practice for evaluating the hydrologic safety of a dam. The PMF inflow of xxxx cfs is appropriate for this project.

The hydraulics of the project are adequately described in the STI. The spillway and tailwater rating curve(s) are correct and adequately represents the current spillway hydraulics. The project spillway(s)/outlets can pass the PMF/IDF with xx feet of freeboard on the dam. This freeboard is adequate for predicted wind and wave run-up at the dam.

Negative

I/we do not concur with the PMF analysis of record for this project. The PMF was based on PMP developed using HMR43, which was superseded by HMR57 in 1994. It is recommended that the PMF analysis be updated using the updated PMP values from HMR57.

The hydraulics of the project are not properly described in the STI. The rating curve used for the spillway is incorrect and needs to be recalculated.

7.7 Surveillance and Monitoring Program

Positive

The Surveillance and Monitoring Program is adequately described in the STI. My/our review of the DSSMP indicate the most critical elements of the monitoring include (summarize here) and contain appropriate threshold and action levels for each instrument. During the PFMA review, the need for additional surveillance for the project with respect to both identified PFMs and general health was discussed. It is my opinion that existing monitoring program is adequate and no changes are recommended at this time.

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Negative

My/our review indicated that several key elements of the project instrumentation are missing (list hcre). Thus the SMP is inadequate and needs to be revised.

7.8 The Stability and Stress Analyses of Project Structures

<u>Positive</u>

I have reviewed the pertinent analyses and evaluations along with the underlying assumptions and that have concluded that the assumptions and methods of analysis or evaluation were appropriate for the structure, were applied correctly and are appropriate given current guidelines and the state of dam safety practice. I also performed an independent check of the stability calculations and my results agree with the analysis of record. The following project structures are thus found to be safe for continued operation:

- Main embankment
- West diversion dam
- Integral power house
- (List all)

<u>Negative</u>

The STI is inadequate with regards to a summary of the stability and stress analyses for the project structures. The design assumptions are missing for the (xxxx) structural analysis. In addition, the resulting factors of safety on the recently submitted stability analysis do not meet the FERC minimum guidelines and must be reviewed with regards to dam safety concerns.

7.9 The Spillway Gates

Positive

I have reviewed the pertinent inspection reports and stability and stress analyses (if applicable) and have determined that the spillway gates are safe for continued operation.

Negative

I have reviewed the pertinent inspection reports and stability and stress analysis for the spillway gates. The analyses do not properly account for the bent strut on Gate No. 1 that I observed during my field inspection. Thus, before I can determine if the spillway gates are safe for continued operation, the stress analyses need to be redone to account for this issue with Gate No. 1.

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7.10 The Pertinent Correspondence Related to Safety of Project Works Positive

The Pertinent Correspondence Related to Safety of Project Works is complete and adequate in accordance with the requirements of FERC. This correspondence includes the following items of specific note that are most important regarding the continued safety of the project:

1. 2.

Negative

The Pertinent Correspondence Related to Safety of Project Works is incomplete with regards to the requirements of the FERC. The following documents are missing and my/our recommendation is included to obtain and include the following documents in the STID:

- Past three years of the FERC Annual Dam Safety Inspection Reports
- Etc... (detail all accordingly)

7.11 Status of Studies in Process and Outstanding Issues

The Status of Studies in Process and Outstanding Issues include the following:

• List specifics and summarize the issue

OR

There are no outstanding studies in process or outstanding issues with the project that are in process or need to be initiated resulting from my/our conclusions of this Part 12D review and inspection.

7.12 References

Positive:

The References included in the STI and associated electronic files enclosed with the STI are complete and accurate and are formatted for easy reference.

<u>Negative:</u>

The references in the STI are incomplete and inadequately contain all the information contained in the STI. It is recommended that all studies and reports listed below be transferred to a disk and included in the end of the STI.

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7.13 The Conclusions

Positive

The overall STI document is complete, well organized, and adequately addresses all of the requirements of FERC, but more importantly provides a complete executive summary document that is useful to all those associated with this project.

Negative

The STI document is inadequate. Rather than summaries of the necessary information, the document contains random copies of studies, project information, and incomplete information that does not allow the user to obtain a general overview of the entire project. Specifically, Sections (list sections) are particularly poor in content and must be completed in accordance with our recommendations.

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7.14 APPENDICES TO THE PART 12D SAFETY INSPECTION REPORT OUTLINE

List of Tables (with location)

List of Figures (with location)

List of References

A. FERC Letter Requiring Part 12D Inspection

Note: May include specific FERC concerns to be addressed by Part 12D Independent Consultant.

B. FERC Letter Approving Consultant

Note: Include date of report outline provided by FERC.

C. Project Figures

This Appendix should include the following figures as appropriate. All Figures should be consecutively numbered. Figures should be general without excessive detail so as to be clearly legible. Figures should include documentation of significant changes since last Part 12D report. If STI document to be directly bound in this report, do not duplicate the figures. FERC Exhibit and relicensing drawings can be used.

- Location map with project facilities located including conveyance systems and access routes from main roads and nearest town
- Plans of project facilities
- Typical sections and profiles of key project features (dams, spillways, powerhouses, intakes, emergency/fuse plug spillways, chute profiles, etc.)
- Profiles and typical sections of water conveyance systems (canals, tunnels, penstocks, flumes, surge chambers, etc)
- Satellite or aerial photo of project and downstream area
- Spillway and tailwater rating curves

D. Instrumentation Monitoring Data Plots

Note: Plans and cross-sections with locations of each instrument, including design phreatic surface or uplift pressure profile, and tabulated data for each instrument are included in the "Supporting Technical Information" document only. See Chapter IX, Instrumentation and Monitoring, of the FERC Engineering Guidelines for the Evaluation of Hydropower Projects for additional information. Only time versus reading graphs are included here as NEW information. Tables of data should be provided on a CD bound into the Part 12D report

If data plots are included in Section 4 of the Part 12D report, a statement should be provided here directing the reader to Section 4 for the information.

• Time versus Reading data plots

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- Plot all data to date, not just last five years (alternative is to plot last 15 years and note historic range for each unit)
- Do not put too many instruments on one plot
- Try to put all instruments from one section or profile on the same plot
- Mark tip elevation, unscreened length, ground elevation and top of piezometer elevation for each piezometer on the data plot. This information can be provided in a Table to enhance legibility of the graph.
- Use symbols and/or different line types for each unit, not just colors (colors do not reproduce in black and white and some people are color blind Note that yellow and blue do not reproduce on Xerox machines)
- Include headwater and tailwater levels on each plot
- Force all time scales to show full year cycles from January through December
- For multiple plots for the same project, force vertical and horizontal scales on all plots of the same type to have the same scale or total range so plots can be directly overlaid
- Mark threshold values
- Show monthly precipitation on one sheet
- Mark action levels requiring emergency response
- E. Inspection Photographs
- **F.** Inspection Checklist (optional)
- G. Operation and Maintenance Documentation (if required)

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Appendix I Guidelines for Supporting Technical Information

The "Supporting Technical Information" document must include a revision sheet and contain the following sections:

Table of Contents1.Potential Failure Mode Analysis Study Report2.Description of Project Structures3.Construction History4.Standard Operation Procedures5.Geology and Seismicity6.Hydrology / Hydraulics7.Surveillance and Monitoring Plan8.Stability / Stress Analysis of Project Structures9.Spillway Gates10.Pertinent Correspondence Related to Safety of Project Work	Section	Title
 Potential Failure Mode Analysis Study Report Description of Project Structures Construction History Standard Operation Procedures Geology and Seismicity Hydrology / Hydraulics Surveillance and Monitoring Plan Stability / Stress Analysis of Project Structures Spillway Gates Pertinent Correspondence Related to Safety of Project Work 		Table of Contents
 Description of Project Structures Construction History Standard Operation Procedures Geology and Seismicity Hydrology / Hydraulics Hydrology / Hydraulics Surveillance and Monitoring Plan Stability / Stress Analysis of Project Structures Spillway Gates Pertinent Correspondence Related to Safety of Project Work 	1.	Potential Failure Mode Analysis Study Report
 Construction History Standard Operation Procedures Geology and Seismicity Hydrology / Hydraulics Hydrology / Hydraulics Surveillance and Monitoring Plan Stability / Stress Analysis of Project Structures Spillway Gates Pertinent Correspondence Related to Safety of Project Work 	2.	Description of Project Structures
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 Geology and Seismicity Hydrology / Hydraulics Surveillance and Monitoring Plan Stability / Stress Analysis of Project Structures Spillway Gates Pertinent Correspondence Related to Safety of Project Work 	4.	Standard Operation Procedures
 Hydrology / Hydraulics Surveillance and Monitoring Plan Stability / Stress Analysis of Project Structures Spillway Gates Pertinent Correspondence Related to Safety of Project Work 	5.	Geology and Seismicity
 Surveillance and Monitoring Plan Stability / Stress Analysis of Project Structures Spillway Gates Pertinent Correspondence Related to Safety of Project Work 	6.	Hydrology / Hydraulics
 8. Stability / Stress Analysis of Project Structures 9. Spillway Gates 10. Pertinent Correspondence Related to Safety of Project Work 11 Defenses 	7.	Surveillance and Monitoring Plan
 9. Spillway Gates 10. Pertinent Correspondence Related to Safety of Project Work 11. Defense or 	8.	Stability / Stress Analysis of Project Structures
10. Pertinent Correspondence Related to Safety of Project Work 11 Defense or	9.	Spillway Gates
11 Defense og	10.	Pertinent Correspondence Related to Safety of Project Works
11. Keierences	11.	References

The information to be included in each section is described below. If an item is not pertinent to the Project, include the item in the report and state that the item is Not Applicable (i.e. Section 9 "Spillway Gates" if the dam has an uncontrolled spillway).

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SUPPORTING TECHNICAL INFORMATION

Revision Log Table of Contents

1.0 Potential Failure Mode Analysis Study Report

Include a complete copy of the latest "Potential Failure Modes Analysis Report" with all attachments. All updates shall be included in this Section of the STI.

2.0 Description of Project Works and Project Drawings

This is a detailed description of the project and project works that is part of the Part 12D Independent Consultant review. In general, this information will come directly from existing sources such as prior Part 12D Inspection Reports, licensing or relicensing documents or company brochures. The detailed descriptions would include the following elements as appropriate:

- General project description including project name and owner
- Project location including nearest town(s), river system, etc.
- Purpose of Project
- Main dam and any auxiliary dams
- Spillway(s) including stilling basins
- Non-overflow water retaining structures such as powerhouses
- Intakes
- Conveyance systems (penstocks, tunnels, surge chambers, flumes, canals, inverted siphons, including control, regulating, and pressure relief devices, etc.)
- Powerhouse(s)
- Low level outlets including minimum flow devices

The following drawings shall be included

- USGS Quad map or other location map with project facilities located including conveyance system alignment
- Plan of licensed project facilities and project boundaries
- Typical sections and profiles of key project works (dams, spillways, powerhouses, intakes, canals, tunnels, penstocks, flumes, surge chambers, inverted siphons, etc.)
- Satellite or aerial photo of project and downstream area if available

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3.0 Construction History

In general, this information will be copied directly from existing sources such as prior Part 12D reports, construction reports or company brochures. Include a summary of the project construction history based on the following sources of information:

- Design reports and pertinent memoranda from licensing and permitting documents
- Laboratory investigations and construction testing reports
- Field and lab geotechnical investigations
- Construction reports and photographs
- Specification documents
- Reports of major modifications conducted for dam safety since last Part 12D inspection
- Construction chronology that includes all a summary of original construction and all significant work completed related to project safety. Do not include routine maintenance items such as gate painting, unit overhauls, etc.

4.0 Standard Operation Procedures

Include summaries of the standard operating procedures for the project. This section should include: seasonal minimum flow requirements, lead and follow gate sequence, reservoir level restrictions by season, etc.

- 4.1 Dam Operations
 - Schedule of Inspections (include routine operations by operating staff, inspections by engineering staff, and special inspections as appropriate)
 - Inspection checklist(s)
 - Procedures for assuring satisfactory operating condition of critical systems including; SCADA systems, spillway gate operators, spillway gates, and low level outlet works

4.2 Reservoir Operations

- 4.2.1 Normal Operations
 - Typical filling schedule
 - Inflow forecasting procedure
 - Ramping rate requirements (reservoir and releases)
 - Downstream minimum flow requirement schedule

4.2.2 Flood Operations

- Criteria for starting gate operations
- Method of gate operation (local or remote)

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• Gate operating sequence (both spillway and low level outlets as applicable). Are gates operated such that all gates are opened a similar amount? Are some gates opened fully before others are operated? etc.

5.0 Geology and Seismicity

In general, this section should be copied from existing reports and company brochures. Include summaries of applicable information in the following sections:

- 5.1 Geology
 - 5.1.1 Regional geology
 - 5.1.2 Site geology and local foundation conditions including geologic maps, cross-sections and profiles under the dam(s) and pertinent project works.
 - 5.1.3 Potential landslides, loose rock formations or adverse bedding orientations that could affect project works
 - 5.1.4 Potential sinkhole, karst, solutioning, basalt flow issues, etc. that could impact project works
 - 5.1.5 Potential weak seams such as bentonite or soluble gypsum layers
 - 5.1.6 Geologic artesian sources (geothermal, high abutments, etc.). Do not include artesian pressures due to normal dam seepage.
- 5.2 Seismicity
 - 5.2.1 Map of fault traces that effect project. Differentiate between those traces that have been confirmed by trenching or other means and those that are inferred from other means.
 - 5.2.2 Table of fault, distances, depths, magnitude at fault, PGA at site, etc. including local (floating or random crustal) earthquake.
 - 5.2.3 Site MCE and DBE development
 - 5.2.4 Time history of adopted earthquakes
 - 5.2.5 Response spectrum used in analyses
 - 5.2.6 Historic earthquake centers map

The USGS website (<u>http://earthquake.usgs.gov</u>) includes information on seismicity and may be a useful reference.

6.0 Hydrology and Hydraulics

Provide supporting information to document the development of the Probable Maximum Flood (PMF) and the routing of the PMF through the reservoir and project spillways. In general, this information will come directly from existing sources such as prior Part 12D Inspection Reports or company reports. The following information that should be included as applicable:

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- 6.1 Hydrology
 - 6.1.1 Hydrometeorology report used
 - 6.1.2 Probable Maximum Precipitation for general and local storms
 - 6.1.3 Drainage basin description including drainage area
 - 6.1.4 Antecedent conditions
 - 6.1.5 Loss rates
 - 6.1.6 Basin and sub-basin precipitation/runoff models
 - 6.1.7 Unit Hydrograph
 - 6.1.8 Reservoir inflow and outflow hydrographs for the PMF event
 - 6.1.9 Floods of record including highest flood flows and reservoir elevations
- 6.2 Hydraulics Dams
 - 6.2.1 Project discharge-rating curves (For multiple gate spillways, outlet structures, powerhouse units, and emergency/fuse plug spillways, include the contribution of each component as well as the total capacity. Include the equations used to develop the curves including overtopping and orifice flow where appropriate).
 - 6.2.2 Tailwater rating curve (Compare to dam break studies)
 - 6.2.3 Normal and IDF freeboard without wave action
 - 6.2.4 Zero freeboard flood capacity (without wave allowance)
 - 6.2.5 Inflow Design Flood (based on dam break) The pertinent information from dam break analyses necessary to support the determination of the IDF should be included
 - 6.2.6 Reservoir Probable Maximum and Inflow Design Flood outflow hydrographs and corresponding reservoir levels
 - 6.2.7 Freeboard for general and thunderstorm events
 - 6.2.8 Stilling basin or plunge pool design flood flow
 - 6.2.9 Operating rule curve (if storage reservoir) including license restrictions on storage levels by season
- 6.3 Hydraulics Water Conveyance Systems
 - 6.3.1 Hydraulic capacity of water conveyance system(s)
 - 6.3.2 Normal operating freeboard
 - 6.3.3 Spillway discharge rating curve(s)
 - 6.3.4 Summary of transient analysis

7.0 Surveillance and Monitoring Plan

This section is to include drawings and/or sketches showing the location of each active instrument. Include cross-sections of project structures showing instrument tip elevation, ground elevation and readout point location. See Chapter IX, Instrumentation and

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Monitoring, of the FERC Engineering Guidelines for the Evaluation of Hydropower Projects for additional discussion.

Note: time versus reading graphs for each instrument will be included only in the Part 12D Inspection Report, not in the STI.

7.1 Plans, sections, and details of active or useful reference instrumentation

If a unit has been abandoned or replaced, but the historic data is still being used for safety evaluations, include the appropriate information for the record

- 7.2 Reading frequency for each instrument (reading procedures should not be included in this document)
- 7.3 Procedures for resolving spurious readings
- 7.4 Tabulated Data for each instrument (may be included on CD in Excel format)
- 7.5 Type of instrument (pneumatic/vibrating wire piezometer, Parshall flume, gape gage, inclinometer, etc)
- 7.6 Predicted value for each instrument (threshold values are values used in design or analysis of project structures)
- 7.7 Historic range of readings for each instrument
- 7.8 Threshold and Action level for each instrument

8.0 Stability and Stress Analyses of Project Structures

Because every dam and hydroelectric project is unique, it is not possible to list here all the various items that are required to adequately detail stability or stress assessments of the project water retaining structures. It will be the responsibility of the Licensee to include all information necessary for the reader to understand the assumptions, methods of analysis, and load cases assessed for each project structure. Stability and stress analyses for each structure shall be summarized graphically for ease of understanding. The following types of information should be provided:

8.1 General

- 8.1.1 Listing of credible load cases analyzed (including water levels for dam, canal and flume analyses or pressure for penstock and flowline analyses)
- 8.1.2 Statement of the method of analysis used and the computer program adopted.
- 8.1.3 Properties of materials based on site specific tests or assumptions (state which). Include representative test data and summary sheets.
- 8.2 For each gravity structure and load case:

8.2.1 Graphic free body diagram (cross-section) of each structure showing:

- the assumed self weight of the cross section
- all applicable loads including, as appropriate:
- assumed uplift pressure distribution
 - silt loads

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- headwater and tailwater loads
- point loads
- ice load
- 8.2.2 Key elevations
- 8.2.3 Key lateral dimensions
- 8.2.4 Piezometer and drain locations
- 8.2.5 Foundation shear strength parameters
- 8.2.6 Minimum cohesion to meet stability criteria
- 8.2.7 Negative crest pressures
- 8.2.8 Concrete unconfined and splitting tensile strength test results
- 8.2.9 AAR potential or evidence
- 8.2.10 Failure planes investigated, etc.
- 8.3 For each embankment structure and load case:
 - 8.3.1 Graphic cross-section showing
 - embankment zoning
 - phreatic surface by load case
 - critical failure surfaces
 - key elevations
 - key lateral dimensions
 - slopes
 - headwater and tailwater elevations
 - relief wells, drainage layers, cutoff trenches, slurry walls, etc
 - 8.3.2 Potential for uncontrolled seepage at toe
 - 8.3.3 Summary of liquefaction analyses
 - 8.3.4 Summary of deformation analyses
 - 8.3.5 Procedures used to determine soil types and properties, etc.
 - Soil Classification
 - Atterberg limits
 - etc.
 - 8.3.6 Procedures used to determine soil strengths
 - Triaxial Tests (type and loadings)
 - Standard Penetration Tests
 - Cone Penetration Tests
 - Becker Hammer Tests
 - etc.
- 8.4 For each arch dam load case:

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- 8.4.1 Finite element mesh
- 8.4.2 Stress contours
- 8.4.3 Vector diagrams
- 8.4.4 Thrust block stability and joint sterionets
- 8.4.5 Pulsating load potential, etc.
- 8.5 For each water conveyance system that has a highlighted PFM
 - 8.5.1 Stress and stability analyses
- 8.6 Summary table of factors of safety for each structure and load case, with required value.

For embankment structures and overburden foundations, the material strengths used in the stability analyses should be properly identified i.e. effective stress or total stress. The methods used to determine/estimate pore pressures, such as flow nets or field measurements, should also be described.

For gravity structures, it is useful to provide a spreadsheet of the key numbers from the analysis.

9.0 Spillway Gates

For each spillway gate type, include the following information:

- 9.1 Table of material properties (steel type, trunnion bearing type and friction properties, etc).
- 9.2 A summary of the stress analysis computations
 - 9.2.1 Graphic of gate model used for stress analysis
 - 9.2.2 Table of critical stresses in each member for each load condition.
- 9.3 Trunnion, wheel, or other lubrication procedures, schedule, etc.
- 9.4 Summary of gate hoist motor load tests to date (motor name plate rating, line-line voltage, amperage draw, reservoir level, and initial draw if available)
- 9.5 Spillway gate detailed inspection report

10.0 Pertinent Correspondence Related to Safety of Project Works

Include the most recent FERC Annual Operation Inspection Report. Include any major correspondence from FERC or State Dam Safety Agencies related to outstanding dam safety issues for the project.

11.0 References

List of references available for review of dam safety issues and that were used to assemble this document.

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Attachments

- 1) Example of Detail Expected in Supporting Technical Information Document
- 2) Example of Summary of Embankment Stability Analysis
- 3) Example of Summary of Structural Stability Analysis
- 4) Example of Summary of Hydrologic and Hydraulic Information
- 5) Example of Summary of Instrumentation and Surveillance Information

6) Example of Document Control Log Sheets