Qwest

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Alex M. Duarte Corporate Counsel



June 7, 2004

Ms. Cheryl Walker Oregon Public Utility Commission P. O. Box 2148 Salem, OR 97308-2148

Re: Filing of OS/DA Agreements

Dear Ms. Walker:

Pursuant to Section 252 of the Telecommunications Act of 1996, Qwest is filing today the following agreements relating to the provisioning of directory assistance and operator services:

- 1. Directory Assistance Agreement, U S WEST Communications, Inc. and American Telephone Technology, Inc., dated February 16, 2000;
- 2. Operator Services Agreement, U S WEST Communications, Inc. and American Telephone Technology, Inc., dated February 16, 2000;
- 3. Directory Assistance Agreement, U S WEST Communications, Inc. and Frontier Local Services, Inc., dated July 31, 1998; and
- 4. Operator Services Agreement, U S WEST Communications, Inc. and Frontier Local Services, dated July 31, 1998.

As explained below, the review and analysis of directory assistance and operator services agreements by state regulatory agencies and the Federal Communications Commission (FCC) indicated to Qwest that these types of agreements did not fall within the Section 252 filing requirement. However, recent FCC pronouncements tell us that such agreements should be filed. Thus, Qwest is filing the agreements listed above in order to eliminate any questions regarding to Qwest's compliance with Section 252.

As you may know, the Minnesota Department of Commerce (DOC) initiated an investigation into Qwest's agreements with Competitive Local Exchange Carriers (CLECs) in the Fall of 2001. The DOC requested and Qwest provided all of its agreements with CLECs executed after January 1, 2000. The purpose of the DOC's investigation and review was to determine whether Qwest had entered into agreements with CLECs that Qwest should have filed under Section 252. Qwest provided approximately 90 agreements to the DOC, which included 20 standardized agreements for the provisioning of directory assistance and operator services.

On February 14, 2002, the Minnesota DOC identified 11 CLEC agreements that it believed should have been filed under Section 252, and listed them in a complaint filed with the

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Minnesota Public Utilities Commission. The DOC did not identify any of the standardized agreements relating to directory assistance or operator services in the complaint as agreements that it believed should have been filed under Section 252.

In the Fall of 2002, the FCC was reviewing Qwest's application for authority in nine states to provide interLATA services pursuant to Section 271. As part of Qwest's application, the FCC reviewed Qwest's compliance with its obligations under Section 252 to file agreements relating to section 251 services. In footnote 1746 of the FCC's nine-state 271 order granting Qwest's Section 271 application, the FCC addressed a directory assistance agreement and noted parenthetically that it was "not 251-related." In the Matter of Application by Qwest Communications International, Inc. for Authorization To Provide In-Region, InterLATA Services in the States of Colorado, Idaho, Iowa, Montana, Nebraska, North Dakota, Utah, Washington, and Wyoming, WC Docket No. 02 – 314 (released Dec. 23, 2002), at footnote 1746.

The Arizona Commission and Staff also undertook an investigation into allegedly unfiled agreements, and Qwest provided the Staff with eight standardized directory assistance and operator services agreements. In its testimony filed February 21, 2003, the Arizona Staff identified only one of the directory assistance agreements, and none of the operator services agreements, as being agreements it believed were within the Section 252 filing requirement. After the Arizona hearing and briefing were completed in May 2003, Qwest was willing to compromise and remove from further litigation in Arizona the question whether that directory assistance agreement was subject to the filing requirement. Thus, Qwest filed under Section 252 the eight directory assistance and operator service agreements, as well as four other form agreements relating to ancillary services (a total of 12 agreements), with the Arizona Commission on May 21, 2003.

Qwest concluded, based on the Minnesota DOC and Arizona Staff reviews, that standardized agreements relating to directory assistance and operator services were not within the filing requirement. At the very least, these state agency reviews showed that the issue was not free from ambiguity. In any event, no CLEC has ever been denied the opportunity to receive these standardized directory assistance or operator services. These services always have been available to any requesting CLEC through Qwest's Statement of Generally Available Terms and Conditions (SGAT), provisions in other interconnection agreements, through Qwest's website postings, or simply through CLEC contacts with Qwest's Wholesale organization.

On March 12, 2004, the FCC issued its Notice of Apparent Liability (NAL) addressing Qwest's filing of the 12 Arizona agreements, eight of which included agreements for directory assistance and operator services. The NAL alleged that Qwest violated the filing requirement under Section 252, and thus should be assessed penalties for failing to file the 12 Arizona agreements until May 21, 2003. Qwest's response to the NAL was due May 12, 2004.<sup>2</sup>

Qwest does not agree with the NAL regarding the Arizona agreements, and it certainly does not agree the circumstances warrant penalties, particularly due to the ambiguities regarding standardized agreements, especially with respect to directory assistance and operator services.

<sup>&</sup>lt;sup>1</sup> In order to eliminate any question of discrimination or non-compliance with the filing requirement, Qwest's Wholesale Agreement Review Committee, out of an abundance of caution, has directed the filing of newly-executed operator services and directory assistance agreements since the Committee's formation in June of 2002.

<sup>&</sup>lt;sup>2</sup> The FCC granted Qwest a 30-day extension, or until May 12, 2004, to respond to the NAL.

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However, in order to place these issues behind it, and to move forward with other more current issues, Qwest determined not to contest the NAL, and thus has paid the recommended penalty.

Because the FCC's NAL alleged that the directory assistance and operator services agreements at issue in Arizona were within the section 252 filing requirement, and because Qwest has decided not to contest this finding, Qwest is hereby making remedial filings of all directory assistance and operator services agreements in each of its other 13 in-region states. As stated above, any delays in the filing of these agreements have not had any discriminatory effect upon CLECs, especially because these standardized services have always been available to any requesting carrier - they are contained in filed and effective SGATs, in other filed interconnection agreements, through postings on Qwest's website, and through contacts with Qwest's wholesale organization.

Please feel free to call me if you have any questions or concerns about the enclosed agreement. Thank you for your attention to this matter.

Very truk

AMD:amd

Enclosures

Cc: Mr. Phil Nyegaard, OPUC Staff (w/ encl.)

Mr. Dave Booth, OPUC Staff (w/encl.)

Mr. Don Mason, Owest

Requesting Carrier

1.

**PARTIES** 

# CARRIER-TO-CARRIER AGREEMENT CHECKLIST

INSTRUCTIONS: Please complete all applicable parts of this form and submit it with related materials when filing a carrier-to-carrier agreement pursuant to 47 U.S.C. 252 and OAR 860-016-0000 et al. The Commission will utilize the information contained in this form to determine how to process the filing. Unless you request otherwise in writing, the Commission will serve all documents related to the review of this agreement electronically to the e-mail addresses listed below.

Affected Carrier

Name	of Party:				
Conta	ct for Processing Questions	:			
Nar	ne:				
Tele	ephone:				
E-m	nail:				
Conta	ct for Legal Questions (if di	ifferent):			
Nar	me:				
Tele	ephone:				
E-m	nail:				
Other	Persons wanting E-mail ser	vice of documents (if any):			
Nar	me:				
E-n	nail:				
2.	TYPE OF FILING		ole requests (such as seeking to adopt a previously approved approval of new negotiated amendments to that agreement) shour each requested action.	ld	
	Adoption: Adopts existing carrier-to-carrier agreement filed with Commission.				
	• Docket ARB				
	<ul> <li>Parties to prior agre</li> </ul>	ement	&		
	• Check one:  Adopts base agreement only; or				
	Adopts base	e agreement and subsequent ame	endments approved in Order No(s).		
	New Agreement: Seeks	approval of new negotiated agre	ement.		
	•	an existing agreement between t			

Other: Please explain.

Docket ARB

NO

YES, Docket ARB

Amendment: Amends an existing carrier-to-carrier agreement.

# **DIRECTORY ASSISTANCE AGREEMENT**

This Directory Assistance Agreement ("Agreement") is made and entered into by and between U S WEST Communications, Inc. ("USWC") and American Telephone Technology, Inc., a subsidiary of Advanced Telecommunications, Inc. ("Co-Provider"), to this Agreement. The Directory Assistance service(s) provided in this Agreement (the "Services") shall be delivered in the state of Oregon.

WHEREAS, USWC desires to provide the Services as described herein.

NOW THEREFORE, in consideration of the promises, mutual covenants, and agreements contained herein, the receipt and sufficiency of which are hereby acknowledged, the Parties agree as follows:

## 1. SCOPE OF AGREEMENT

- 1.1 The Directory Assistance service is a telephone number, voice information service that USWC provides to other telecommunications carriers and its own end users. The published and non-listed telephone numbers provided within the relevant geographic area are only those contained in USWC's current Directory Assistance database. USWC offers the following five separate options:
  - 1.1.1 <u>Local Directory Assistance Service</u> Permits Co-Provider's end users to receive published and non-listed telephone numbers for their own NPA/LATA, whichever is greater.
  - 1.1.2 <u>National Directory Assistance Service</u> Permits Co-Provider's end users to receive listings for the entire United States database.
  - 1.1.3 <u>Branding</u> Permits Co-Provider's end users to receive the service options in 1.1.1 and 1.1.2 branded with the brand of Co-Provider, where technically feasible. Call Branding provides the announcement of Co-Provider's name to Co-Provider's end user during the introduction of the call, and at the completion of the call. USWC will record the Brand.
  - 1.1.4 <u>Directory Assistance Call Completion Service</u> Permits Co-Provider's end users to connect to the requested local or intraLATA telephone number directly, where available, without having to dial another call, using the USWC intraLATA toll network. Call Completion is not available in the states of Iowa, Montana, Nebraska, South Dakota and Wyoming.
  - 1.1.5 <u>Directory Assistance Call Completion Link Service</u> Permits end user to connect to the requested interLATA telephone number directly, where available, without having to dial another call. USWC will return the end user to Co-Provider for completion. Call Completion Link is not available in the states of Iowa, Montana, Nebraska, South Dakota and Wyoming.

### 2. TERMS AND CONDITIONS

2.1 Co-Provider elects to receive the following Directory Assistance service options:

Local Directory Assistance	X
National Directory Assistance	X
Branding	
Directory Assistance Call Completion	X
Directory Assistance Call Completion Link	X

- 2.2 Co-Provider will complete the "<u>USWC Operator Services/Directory Assistance Questionnaire for Local Service Providers</u>" to request Services, and Co-Provider represents that the information completed is true and correct to the best of its knowledge and belief.
- 2.3 USWC's Directory Assistance database contains only those published and non-listed telephone numbers provided to USWC by its own end users and other telecommunications carriers.
- 2.4 USWC will provide access to the Services via dedicated multi-frequency (MF) operator service trunks purchased from USWC or provided by Co-Provider. These operator service trunks will be connected directly to USWC's Directory Assistance host switch or directly to a remote Directory Assistance switch via the trunk side. CO-PROVIDER will be required to order or provide an operator service trunk for each NPA served.
- 2.5 USWC will provide and maintain the equipment and personnel necessary to perform the Directory Assistance services specified in this Agreement. Co-Provider will provide and maintain the equipment, facilities, lines and materials necessary to connect its telecommunication facilities to an agreed upon USWC's Operator Services switch.

### 3. TERM AND TERMINATION

This Agreement arises out of an Interconnection Agreement between the Parties which has been submitted for approval to the Oregon Public Utility Commission. This Agreement shall become effective upon Commission approval of the Wireline Agreement, and shall terminate at the same time as the said Interconnection Agreement, provided, however, either Party may terminate this Agreement upon sixty (60) days prior written notice to the other.

## 4. RATE ELEMENTS

4.1 The following per call rate is applicable for Local Directory Assistance service and National Directory Assistance service, where selected by Co-Provider.

Local Directory Assistance	\$0.33	
National Directory Assistance	\$0.385	

4.2 A non-recurring charge for studio set-up and recording will apply. The non-recurring studio/recording charge will be assessed each time the brand message is changed. The non-recurring charge to load the switches will be assessed each time there is any type of change to the switch. (CLECs offering service in more than one state will be assessed a one time only non-recurring charge for studio set-up and recording.) The non-recurring charge(s) must be paid prior to commencement of Service.

Branding – Studio Set-up and Record Brand: (Includes both front-end and back-end Brand)	\$10,500.00
Branding – Load brand into Switch: (Per Switch)	\$175.00

4.3 A per call rate for Directory Assistance Call Completion and Directory Assistance Call Completion Link will be applicable. Additional charges for USWC IntraLATA Toll services also apply for completed intraLATA toll calls. Additional charges for interLATA may apply from the interLATA toll carrier.

Directory Assistance Call Completion	\$.06
Directory Assistance Call Completion Link	\$.085

#### 5. BILLING

- 5.1 USWC will track and bill Co-Provider on a monthly basis for the number of calls placed to USWC's Directory Assistance service by Co-Provider's end users. USWC will also track and bill monthly the number of Call Completion requests.
- 5.2 For purposes of determining when Co-Provider is obligated to pay the per call rate, the call will be deemed made and Co-Provider will be obligated to pay when the call is answered. An end user may request and receive no more than two telephone numbers per Directory Assistance call. USWC will not credit, rebate or waive the per call charge due to any failure to provide a telephone number, or due to any incorrect information.
- 5.3 Co-Provider alone and independently establishes all prices it charges its end users for the Directory Assistance and Call Completion Services provided by means of this Agreement.

### 6. PAYMENT

- 6.1 Amounts payable under this Agreement are due and payable within thirty (30) days after the date of invoice.
- Unless prohibited by law, any amount due and not paid by the due date stated above will be subject to a late charge equal to either i) 0.03 percent per day compounded daily for the number of calendar days from the payment due date to and including, the date of payment, that would result in an annual percentage rate of 12% or ii) the highest lawful rate, whichever is less.

6.3 Should Co-Provider dispute any portion of the monthly billing under this Agreement, will notify USWC in writing within thirty (30) days of the receipt of such billing, identifying the amount and details of such dispute. Co-Provider will pay all amounts due. Both Co-Provider and USWC agree to expedite the investigation of any disputed amounts in an effort to resolve and settle the dispute prior to initiating any other rights or remedies.

### 7. CONFIDENTIAL INFORMATION

- 7.1 "Confidential Information" means all documentation and technical and business information, whether oral, written or visual, which is legally entitled to be protected from disclosure, which a Party to this Agreement may furnish to the other Party or has furnished in contemplation of this Agreement to such other Party. Each Party agrees (1) to treat all such Confidential Information strictly as confidential and (2) to use such Confidential Information only for purposes of performance under this Agreement or for related purposes.
- 7.2 The Parties shall not disclose Confidential Information to any person outside their respective organizations unless disclosure is made in response to, or because of an obligation to, or in connection with any proceeding before any federal, state, or local governmental agency or court with appropriate jurisdiction, or to any person properly seeking discovery before any such agency or court. The Parties' obligations under this Section shall continue for one (1) year following termination or expiration of this Agreement.

## 8. FORCE MAJEURE

With the exception of payment of charges due under this Agreement, a Party shall be excused from performance if its performance is prevented by acts or events beyond the Party's reasonable control, including but not limited to, severe weather and storms; earthquakes or other natural occurrences; strikes or other labor unrest; power failures; computer failures; nuclear or other civil or military emergencies; or acts of legislative, judicial, executive, or administrative authorities.

### 9. LIMITATION OF LIABILITY

USWC SHALL BE LIABLE TO CO-PROVIDER, AND CO-PROVIDER ONLY, FOR THE ACTS OR OMISSIONS OF USWC, EXPRESSLY INCLUDING THE NEGLIGENT ACTS OR OMISSIONS OF USWC OR THOSE ATTRIBUTABLE TO USWC, IN CONNECTION WITH USWC'S SUPPLYING OR CO-PROVIDER'S USING THE DIRECTORY ASSISTANCE SERVICES, BUT STRICTLY IN ACCORDANCE WITH AND SUBJECT TO THE TERMS OF THIS AGREEMENT. IT IS EXPRESSLY AGREED THAT USWC'S LIABILITY TO CO-PROVIDER, AND CO-PROVIDER'S SOLE AND ONLY REMEDY FOR ANY DAMAGES ARISING IN CONNECTION WITH THE SERVICES AND THIS AGREEMENT SHALL BE A REFUND TO CO-PROVIDER OF THE AMOUNT OF THE CHARGES BILLED AND PAID BY CO-PROVIDER TO USWC FOR FAILED OR DEFECTIVE SERVICES. UNDER NO CIRCUMSTANCES OR THEORY, WHETHER BREACH OF AGREEMENT, PRODUCT LIABILITY, TORT, OR OTHERWISE, SHALL USWC BE LIABLE FOR LOSS OF REVENUE, LOSS OF PROFIT, CONSEQUENTIAL DAMAGES, INDIRECT DAMAGES OR INCIDENTAL DAMAGES, AND ANY CLAIM FOR DIRECT DAMAGES SHALL BE LIMITED AS SET

FORTH ABOVE. UNDER NO CIRCUMSTANCES SHALL USWC EVER BE LIABLE TO CO-PROVIDER'S END USERS FOR ANY DAMAGES WHATSOEVER BY REASON OF THIS AGREEMENT.

#### 10. INDEMNIFICATION

Each Party to this Agreement hereby indemnifies and holds harmless the other Party with respect to any third-party claims, lawsuits, damages or court actions arising from performance under this Agreement to the extent that the indemnifying Party is liable or responsible for said third-party claims, losses, damages, or court actions. Whenever any claim shall arise for indemnification hereunder, the Party entitled to indemnification shall promptly notify the other Party of the claim and, when known, the facts constituting the basis for such claim. In the event that one Party to this Agreement disputes the other Party's right to indemnification hereunder, the Party disputing indemnification shall promptly notify the other Party of the factual basis for disputing indemnification. Indemnification shall include, but is not limited to, costs and attorneys' fees.

### 11. LAWFULNESS OF AGREEMENT

- 11.1 This Agreement and the Parties' actions under this Agreement shall comply with all applicable federal, state, and local laws, rules, regulations, court orders, and governmental agency orders. This Agreement shall only be effective when mandatory regulatory filing requirements are met, if applicable. If a court or a governmental agency with proper jurisdiction determines that this Agreement, or a provision of this Agreement, is unlawful, this Agreement, or that provision of this Agreement shall terminate on written notice to Co-Provider to that effect.
- 11.2 If a provision of this Agreement is so terminated, the Parties will negotiate in good faith for replacement language. If replacement language cannot be agreed upon, either Party may terminate this Agreement.

#### 12. GOVERNING LAW

This Agreement shall be governed by and construed in accordance with the laws of the state in which the Directory Assistance service is delivered to the end user.

## 13. DISPUTE RESOLUTION

Any claim, controversy or dispute between the Parties shall be resolved by arbitration in accordance with the then current rules of the American Arbitration Association. The arbitration shall be conducted by a single arbitrator engaged in the practice of law and knowledgeable about telecommunications. The arbitrator's decision and award shall be final and binding and may be entered in any court with jurisdiction.

#### 14. DEFAULT

If a Party defaults in the performance of any substantial obligation herein, and such default continues, uncured and uncorrected, for thirty (30) days after written notice to cure or correct such default, then the non-defaulting Party may immediately terminate

this Agreement. Subject to Section 9 (Limitation of Liability) above, the non-defaulting Party may also pursue other permitted remedies by arbitration as set forth above.

#### SUCCESSORS, ASSIGNMENT 15.

This Agreement binds the Parties, their successors, and their assigns. Either Party may assign its rights and delegate its duties under this Agreement with the express, written permission of the other Party, which permission shall not unreasonably be withheld; provided, however, that either Party may assign its rights and delegate its duties under this Agreement to its parent, its subsidiaries, or its affiliates without prior, written permission.

#### AMENDMENTS TO AGREEMENT 16.

The Parties may by mutual agreement and execution of a written amendment to this Agreement amend, modify, or add to the provisions of this Agreement.

#### 17. NOTICES

All notices required or appropriate in connection with this Agreement shall be in writing and shall be deemed effective and given upon deposit in the United States Mail, postage pre-paid, addressed as follows:

### **CO-PROVIDER**

Mr. Jeff Oxley Director of Regulatory Affairs 730 2<sup>nd</sup> Avenue South, #1200 Minneapolis, MN 55402

Copy to: Mr. Pat O'Malley Manager E911

& Phone Administration 730 2<sup>nd</sup> Avenue South, #1200

Minneapolis, MN 55402

#### USWC

Director - Interconnection Compliance 1801 California Street, Suite 2410 Denver, CO 80202

# Copy to:

U S WEST Law Department General Counsel - Interconnection 1801 California Street, Suite 5100 Denver, CO 80202

## 18. ENTIRE AGREEMENT

This Agreement, together with any jointly-executed written amendments, constitutes the entire agreement and the complete understanding between the Parties. No other verbal or written representation of any kind affects the rights or the obligations of the Parties regarding any of the provisions in this Agreement.

**IN WITNESS WHEREOF**, each of the Parties has caused this Agreement to be duly executed for and on its behalf on the day and year indicated below:

American Telephone Technology, Inc.	U S WEST Communications, Inc.
D. D. Ley	Harris Dur
Signature /	Signature
JEFF OXLEY	STEPHEN ). SHEAHAN.
Name Printed/Typed	Name Printed/Typed
DIE REGULATORY AFFAIRS	ACOUNT MANNERL
Title	Title
2.16.00	2-16-00
Date	Date