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November 6, 2012

Richard H. Allan rallan@balljanik.com

## **By Electronic Transmission and** First Class Mail

Filing Clerk **Public Utilities Commission** Filing Center 550 Capitol Street NE; # 215 PO Box 2148 Salem, OR 97308

Re:

Threemile Canyon Wind I, LLC v. PacifiCorp, dba Pacific Power

Docket UM 1546

Dear Filing Clerk:

This firm represents Complainant, Threemile Canyon Wind I, LLC, in Docket UM 1546. Enclosed are the original and one copy of the Threemile Canyon's Request to Certify Ruling for Appeal to Commission.

Thank you for your courtesies in this matter.

Very truly ∕yours,

Richard H. Allan

RHA:crs Enclosures

cc by email w/encl: PacifiCorp Oregon Dockets

Jeffrey S. Lovinger Mary Wiencke

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1	BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON				
2	UM 1546				
3					
4	THREEMILE CANYON WIND I, LLC,				
5	Complainant,	REQUEST TO CERTIFY RULING FOR			
6	v.	APPEAL TO COMMISSION			
7	PACIFICORP, dba, PACIFIC POWER,				
8	Defendant.				
9	Pursuant to OAR 860-001-0110 and OAl	R 860-001-0090, Complainant Three Mile			
10	Canyon Wind I, LLC requests that the Administrative Law Judge certify to the Commission for				
11	its review the issues raised by the ruling of October 22, 2012, a copy of which is attached hereto				
12	1. Applicable Law				
13		niniatrative I asy Judge has the authority to			
14	Under OAR 860-001-0090(1)(j), the Administrative Law Judge has the authority to certify a question to the Commission for consideration and disposition. OAR 860-001-0110				
15					
16	describes the process and grounds for certification	on:			
17		he ALJ certify an ALJ's written 's consideration. A party must			
18	or oral ruling for the Commission's consideration. A party must request certification of a ruling within 15 days of the date of service of the ruling or date of the oral ruling.				
19		ruling to the Commission under			
20	OAR 860-001-0090 if the ALJ fin				
21	"(a) The ruling may result in s interests or undue prejudice to a p	ubstantial detriment to the public party;			
22	"(b) The ruling denies or termi	nates a person's participation; or			
23	"(c) Good cause exists for cert	ification."			
24	2. <u>Timeliness of Request</u>				
25	This request is being made within 15 day	vs of October 22, 2012, the date of service of the			
26	written ruling in question. Therefore, this request is timely under OAR 860-001-0110(1).				

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1	3.	Grounds for Certification		
2		The ruling will result in undue prejudice to Complainant for the reasons set forth below.		
3		(a)	UM 1610 Does Not Provide an Adequate Forum for Resolving the Issues Raised in the Complaint.	
5		The A	Administrative Law Judge's ruling states that in the UM 1610 proceeding, "the	
6	Comm	nission	will likely resolve the third-party transmission issue raised in this complaint."	
7	Comp	Complainant does not see how that could be the case. Complainant's contention in the UM 1546		
8	compl	aint is t	that PacifiCorp's Schedule 37 power purchase agreement for small qualifying	
9	facilities did not, at the time Complainant requested a power purchase agreement with PacifiCorp			
10	under	Schedu	ale 37, provide for adjustments to rates to account for third-party transmission costs.	
11	Complainant, in other words, believes that it is legally entitled to the rates in that Schedule 37			
12	contract, without adjustment.			
13	As relevant to third-party transmission costs, however, the finalized issues list for UM			
14	1610,	1610, released on October 25, 2012, identifies the following issue:		
15	"Should the costs or benefits associated with third party transmission be included in the calculation of avoided cost prices or otherwise accounted for in the standard contract?"			
17		That i	s a policy question regarding what the terms of the standard contract should be in	
18	the fut	ure. It	does not even purport to address whether the Schedule 37 provisions in effect when	
9	Comp	lainant	requested a PPA from PacifiCorp entitled Complainant to the Schedule 37 rates	
20	withou	ıt adjus	stment for third party transmission costs.	
21		More	over, it is the nature of a wide-ranging policy debate – such as the general	
22	investi	igation	in UM 1610 - that the parties will compromise on one issue in return for an	
23	advant	tageous	outcome on a different issue. Complainant, however, owns only one small QF	
24	wind p	oroject i	in Oregon, and that project is already developed. It has no interest in policy	
25	tradeoffs, only in determining its legal rights with regard to its existing project.			

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Finally, the legal costs of participating in all extended general investigation, already		
populated by numerous parties, are likely to be significantly higher than the cost of resolving the		
UM 1546 complaint, and all for the doubtful prospect that UM 1610 - possibly years from now -		
will provide a clear resolution of the legal issues raised in the complaint.		
(b) Interim Power Purchase Agreements between PacifiCorp and Complainant do not Alleviate the Prejudice to Complainant		
The Administrative Law Judge's ruling concludes that there is no prejudice to		
Complainant from the prolonged stay of UM 1546 because PacifiCorp "has extended the short-		
term power purchase agreement (PPA) to maintain the status quo while the delay continues."		
Complainant notes that PacifiCorp has asserted counterclaims in UM 1546, alleging that it is		
entitled to recover from Complainant the third-party transmission costs that it is now incurring.		
In other words, the only "status quo" that is being maintained is a situation in which a small QF		
facility faces on ever-increasing contingent liability (the counterclaim for third-party		
transmission costs) with no realistic prospect for resolution.		
OAR 860-001-0110(3)(c) also requires that the ALJ certify the ruling to the Commission		
if "good cause exists for certification." Complainant believes that good cause exists in that the		
UM 1610 investigation was initiated at the Commission's request. The last such general		
investigation into QF contracting, UM 1129, lasted several years. Complainant reasonably seeks		
a determination from the body that initiated UM 1610 as to whether it was really the		
Commission's intent to sweep UM 1546 into UM 1610. In other words, does the Commission		
believe that a general investigation intended to shape the future of QF contracting is the		
appropriate forum for resolving a fact's specific and fundamentally adjudicative complaint		
proceeding regarding the rights and obligations of the two parties to PPA under a preexisting		
small QF tariff?		

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1	4. <u>Conclusion</u>
2	For the reasons set forth above, Complainant respectfully requests that the Administrative
3	Law Judge certify to the Commission the question whether the stay in UM 1546 should be lifted.
4	Respectfully submitted this 6th day of November 2012.
5	
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ISSUED: October 22, 2012

## BEFORE THE PUBLIC UTILITY COMMISSION

## OF OREGON

**UM 1546** 

THREEMILE CANYON WIND I, LLC,

VS.

**RULING** 

PACIFICORP, dba PACIFIC POWER,

Pursuant to ORS 756.500.

DISPOSITION: MOTION TO LIFT STAY DENIED

On September 18, 2012, Threemile Canyon Wind I, LLC (Complainant) filed a motion seeking relief from the stay in these proceedings. Complainant notes that this matter was stayed last October pending the outcome of docket UE 235, which itself has been inactive since December 2011. Complainant requests the stay in this complaint be lifted and a conference be scheduled to establish a new schedule.

On September 25, 2012, PacifiCorp, dba Pacific Power, filed a response in opposition. Pacific Power notes that the third-party transmission issue raised here will likely be addressed in a newly opened generic docket, UM 1610, to address issues related to Qualifying Facilities (QF). Pacific Power also notes that complainant is not prejudiced by the stay, because the company has extended the short-term power purchase agreement (PPA) to maintain the status quo while the delay continues.

Complainant's motion is denied. As Pacific Power notes, the Commission recently opened docket UM 1610 to address QFs issues, generally. Although the issues list in that docket has not been finalized, the Commission will likely resolve the third-party transmission issue raised in this complaint. Because that matter affects utilities and QFs other than Pacific Power and Complainant, all related legal and policies issues should be addressed in docket UM 1610. Furthermore, because Pacific Power has been willing to extend the short-term PPA to maintain the status quo, there is no need to lift the stay originally issued in this docket.

Dated this 22nd day of October, 2012, at Salem, Oregon.

Michael Grant

Chief Administrative Law Judge

## **CERTIFICATE OF SERVICE**

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Threemile Canyon Wind I, LLC