CERTIFICATE OF SERVICE

I hereby certify that on April 12, 2010 I served a copy of the within MOTION TO

MODIFY COMMISSION ORDER RE: INTEREST RATE FOR DEFERRED

ACCOUNTS upon the parties of record in docket UM 1147, by electronic mail or by

first-class mail postage prepaid to the parties accepting paper service.

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April 12, 2010

Filing Center Public Utility Commission of Oregon 550 Capitol Street, Suite 215 PO Box 2148 Salem, Oregon 97308-2148

Re:

In the Matter of Public Utility Commission of Oregon Staff Request to Open an

Investigation Related to Deferred Accounts.

To Whom It May Concern:

Enclosed for filing please find Public Utility Commission of Oregon Staff's Motion to Modify Commission Order Re: Interest Rate for Deferred Accounts.

Thank you for your attention.

Sincerely,

Stephanie'S. Andrus

Senior Assistant Attorney General Regulated Utility & Business Section

Enclosures c. UM 1147 Service List

1	BEFORE THE PUBLIC	CUTILITY COMMISSION		
2	OF C	REGON		
3	UM 1147			
4	In the Matter of	A COMPONENT OF A CONTRACT OF THE PARTY OF TH		
5 6	PUBLIC UTILITY COMMISSION OF OREGON	MOTION TO MODIFY COMMISSION ORDER RE: INTEREST RATE FOR DEFERRED ACCOUNTS		
7	Staff Request to Open an Investigation Related to Deferred Accounting.			
8				
9	I. Introduction.			
10	Staff of the Public Utility Commission of C	Oregon ("staff") asks the Commission to modify		
11	Order No. 08-263, which specifies the appropr	iate interest rate to apply to amounts deferred		
12	under ORS 757.259 and approved for amortization	tion, to address two circumstances in which		
13	application of the Commission's order may be	inefficient and potentially burdensome to utilities.		
14	The circumstances arise because it is not possi	ble to predict with complete accuracy when		
15	deferred amounts will be fully amortized becau	use the actual rate of amortization depends on the		
16	rate of energy or gas consumption. According	ly, any tariff designed to amortize a deferred		
17	amount will inevitably under- or over-collect,	eaving utilities with deferred accounts with small		
18	balances (negative or positive) that are subject	to different interest rates.		
19	Because it is likely that utilities will ev	entually have multiple deferred accounts with		
20	small balances subject to different interest rate	s, staff believes it is appropriate to allow utilities		
21	to combine mostly-amortized and over-amortized	zed deferred accounts into a single residual		
22	account that is subject to the interest rate order	ed by the Commission for deferred accounts		
23	approved for amortization, but updated each ye	ear. Similarly, staff believes it is appropriate to		
24	allow utilities to roll forward residual balances	left in a balancing account subject to annual or bi-		
25	annual amortization. If such amounts are rolle	d forward, they will be subject to the Blended		
26				
Page	1 - MOTION TO MODIFY COMMISSION ORI ACCOUNTS SSA/ssa/#1987481	DER RE: INTEREST RATE FOR DEFERRED		

Department of Justice 1162 Court Street NE Salem, OR 97301-4096 (503) 947-4789 / Fax: (503) 378-5300

1 Treasury Rate applied to the new balance approved for amortization, rather than the Blended 2 Treasury Rate from a preceding year. 3 II. Order No. 08-263 4 In Order No. 08-263, the Commission ordered utilities to apply a Blended Treasury Rate 5 to deferred amounts once the Commission has authorized the utility to amortize them. The Commission ordered staff to calculate a new Blended Treasury Rate in January of every year and 6 7 specified that that rate would apply to every deferred account authorized for amortization in that vear. ¹ In Order No. 09-065, the Commission expressly noted that it did not intend that the 8 9 interest rate applied to a deferred account approved for amortization would be updated every year.² Meaning, the Blended Treasury Rate in effect at the time the Commission authorizes a 10 11 utility to amortize a deferred account will apply to that account until it is fully amortized. 12 III. Discussion. 13 As stated above, requiring utilities to apply the same interest rate to all deferrals approved 14 for amortization until they are fully amortized may be inefficient for deferred amounts in 15 balancing accounts that are approved for amortization on an annual basis, such as for Purchased 16 Gas Adjustments ("PGAs"), and under- or over-collections of other deferred amounts. To 17 explain this inefficiency, staff describes the circumstances presented by amortization of amounts 18 in balancing accounts authorized a PGA mechanism and the circumstances presented when amortizing other deferred accounts. Staff also presents its recommendations for addressing both 19 20 of these circumstances. 21 /// 22 /// 23 /// 24 /// 25 ¹ Order No. 08-263 at 15. 26 ² Order No. 09-065 at 3. Page 2 -MOTION TO MODIFY COMMISSION ORDER RE: INTEREST RATE FOR DEFERRED ACCOUNTS SSA/ssa/#1987481

я.	Balancing accounts	for which	amortization is	approved	annually.
a.	Dalancing accounts	TOT ALTITUDE		approveu	CLUBIELL CLEARLY

The three natural gas utilities operating in Oregon recover certain purchased gas costs under a Commission-approved PGA mechanism.³ Under the PGA mechanism, each gas utility makes an annual request to amortize certain purchased gas costs deferred during the preceding twelve months. If the application to amortize the deferred amount is granted, the Commission authorizes tariffs that will amortize the deferred purchased gas costs over a 12-month period by adjusting the rate per therm charged the utility's customers. The change to the rate per them is a product of the amount to be amortized and the estimated consumption of the utility's customers. Because the consumption of the utility's customers cannot be accurately predicted, the tariff will either under-collect or over-collect during the twelve-month amortization period.

The gas utilities have typically addressed this issue by rolling the differential into the next PGA deferral authorized for amortization. This solution is not available for under-collections post-Docket No. UM 1147 because each year's deferral will be subject to a different interest rate. Accordingly, to the extent a gas utility has a residual balance after amortizing deferred purchased gas costs for 12 months, the utility would have to continue to separately track that account until the account is fully amortized. Because purchased gas cost deferrals are amortized in 12-month increments, fully amortizing any one deferred account could take years. Again, this is because the adjustment to the rate per therm is dependent on a consumption estimate. Because the consumption estimate will be greater or less than the actual usage, the residual deferred purchased gas costs still will not be fully amortized, or will be over amortized, after a second twelve-month amortization period. This is true even if the residual deferred amount is de minimis.

To address this issue, staff recommends that the Commission modify Order No. 08-263 to specify that deferred amounts in a balancing account subject to an annual or bi-annual request

³ See Order Nos. 89-1046 (authorizing PGA mechanism), 99-272, 05-882, 08-504 and 09- (modifying PGA mechanism).

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1	for amortization, and previously-approved for amortization but remaining after the designated
2	amortization period, may be rolled forward and combined with deferred amounts approved for
3	amortization in the next twelve-month or 24-month period. In other words, the residual amount
4	will be subject to an updated Blended Treasury Rate, as opposed to the Blended Treasury Rate in
5	effect at the time the utility received authorization to amortize the original amount.
6	b. Other Deferred Amounts.
7	As discussed above, when an amount is fully amortized under a particular tariff depends
8	on the rate of energy consumption of the customers served under the tariff. While a utility may
9	be able to estimate when a deferred amount will be fully amortized, the estimate will never be
0	accurate. Inevitably, any tariff that amortizes a specific amount will either under- or over-collect
1	that amount. For example, even if the utility is able to estimate the day in which an amount will
2	be fully amortized, it would not be able to estimate the hour of the day, and even if it could,
.3	would not be able to design a tariff that terminated the moment the authorized amount was
.4	amortized.
5	Utilities have typically addressed this issue by pooling under-collections and over-
.6	collections from amortized deferrals into a residual account. This solution is no longer practical
7	given that under-collected or over-collected amounts from different deferrals may be subject to
8	different interest rates. Accordingly, staff recommends that the Commission modify Order No.
.9	08-263 to allow utilities to pool residual amounts of deferred accounts previously approved for
20	amortization into one residual account that will be subject to a Blended Treasury Rate that is
21	updated each January.
22	IV. Staff proposal.

- 23 Staff recommends that the Commission establish individual ceilings for each utility based
- on a percentage of the utilities' revenue, and allow each utility to transfer deferred amounts into
- 25 the residual account when the amounts in a deferred account balance fall below the ceiling.
- 26 Staff recommends the Commission establish ceilings that are equal to 0.05% of each electric and

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- 1 natural gas utility's retail operating revenue in the previous calendar year. The following table
- 2 shows what the ceiling would be each for each Oregon utility, based on the 2008 Results of
- 3 Operation Report filed in 2009.

Utility	2008 Retail Operating	Ceiling @ 0.05 %of Retail	
	Revenues	Operating Revenues	
Avista	\$195,693,243	\$97,847	
Cascade Natural Gas	\$104,944,590	\$52,472	
Idaho Power	\$32,240,504	\$16,120	
Northwest Natural	\$867,538,907	\$433,769	
PacifiCorp	\$996,152,425	\$498,076	
Portland General Electric	\$1,483,317,814	\$741,659	

Conclusion. V. 14

Staff asks that the Commission modify Order No. 08-263 as discussed above.

DATED this 12th day of April 2010.

17 Respectfully submitted, 18

JOHN R. KROGER 19 Attorney General

21 Stephanie S. Andrus, #925) 2 22

Senior Assistant Attorney General Of Attorneys for Staff of the Public

23 **Utility Commission of Oregon**

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