

Portland General Electric Company

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March 5, 2024

Via Electronic Filing

Public Utility Commission of Oregon Attention: Filing Center 201 High Street SE, Suite 100 Salem, Oregon 97301

Re: UE 427 RAAC (Clearwater) - Stipulation

Dear Filing Center:

On behalf of Portland General Electric Company, Staff of the Public Utility Commission of Oregon, and the Oregon Citizens' Utility Board, enclosed for filing in the above-captioned docket is the following:

- Motion to Admit Stipulation and Exhibits
- Joint Testimony and Exhibits to Support Stipulation
- Stipulation
- Declaration in Support of Testimony

Thank you for your assistance.

Sincerely,

Kim S. Burton

Assistant General Counsel III

KMB:ld

In the Matter of

PORTLAND GENERAL ELECTRIC COMPANY,

MOTION TO ADMIT STIPULATION AND EXHIBITS

Renewable Resource Automatic Adjustment Clause (Schedule 122) (Clearwater Wind Project).

On February 15, 2024, Portland General Electric Company (PGE), Staff of the Public Utility Commission of Oregon (Staff), and the Oregon Citizens' Utility Board (CUB) (jointly, the "Stipulating Parties") reached a settlement agreement on February 15, 2024.

Pursuant to OAR 860-001-0350(7), PGE, on behalf of the Stipulating Parties, moves to admit into the record the Stipulation, dated February 15, 2024. PGE also moves that the following testimony and exhibits be admitted into the record as evidence in this proceeding:

Testimony and Exhibits	Witness(es)
PGE/100 (filed 10/30/2023)	Mike Abel, Greg Batzler
PGE/101 (filed 10/30/2023)	Mike Abel, Greg Batzler
PGE/102 (filed 10/30/2023)	Mike Abel, Greg Batzler
Stipulating Parties/100	Rawleigh White (OPUC), Bob Jenks (CUB),
	and Greg Batzler (PGE)
Stipulating Parties/101	Rawleigh White (OPUC), Bob Jenks (CUB),
	and Greg Batzler (PGE)
Stipulating Parties/102	Rawleigh White (OPUC), Bob Jenks (CUB),
	and Greg Batzler (PGE)
Staff/100 (filed 2/6/2024)	Rawleigh White (OPUC)
Staff/101 (filed 2/6/2024)	Rawleigh White (OPUC)
Staff/200 (filed 2/6/2024)	Curtis Dloughy (OPUC)
Staff/201 (filed 2/6/2024)	Curtis Dloughy (OPUC)
Staff/202 (filed 2/6/2024)	Curtis Dloughy (OPUC)
Staff/203 (filed 2/6/2024)	Curtis Dloughy (OPUC)
Staff/204 (filed 2/6/2024)	Curtis Dloughy (OPUC)
Staff/205 (filed 2/6/2024)	Curtis Dloughy (OPUC)
Staff/206 (filed 2/6/2024)	Curtis Dloughy (OPUC)

Staff/207 (filed 2/6/2024)	Curtis Dloughy (OPUC)
Staff/300 (filed 2/6/2024)	Anna Kim (OPUC)
Staff/301 (filed 2/6/2024)	Anna Kim (OPUC)
Staff/302 (filed 2/6/2024)	Anna Kim (OPUC)

PGE hereby requests the Commission issue an order approving the Stipulation without modification. Stipulating Parties support this motion. Consistent with the terms of the Stipulation wherein the Stipulating Parties agreed to work to effectuate an April 1, 2024 price change, Parties request a Commission decision before the target implementation date of April 1, 2024.

DATED this 5th day of March, 2024.

Respectfully submitted,

Kim S. Burton

Assistant General Counsel III

PORTLAND GENERAL ELECTRIC COMPANY

121 SW Salmon Street, 1WTC1301

45Bh

Portland, Oregon 97204 Phone: 573.356.9688

Email: kim.burton@pgn.com

BEFORE THE PUBLIC UTILITY COMMISSION OF THE STATE OF OREGON

UE 427 Renewable Resources Automatic Adjustment Clause

PORTLAND GENERAL ELECTRIC

Joint Testimony in Support of the Stipulation

Direct Testimony of

Rawleigh White, OPUC

Bob Jenks, CUB

Greg Batzler, PGE

March 05, 2024

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I. Introduction

- 1 Q. Please state your names and positions with your respective organizations.
- 2 A. My name is Rawleigh White. I am a Senior Financial Analyst for the Public Utility
- 3 Commission of Oregon (OPUC) Staff. My qualifications appear in Staff Exhibit 100.
- 4 My name is Bob Jenks. I am the Executive Director of the Oregon Citizens' Utility Board (CUB).
- 5 My qualifications are provided as Stipulating Parties Exhibit 102.
- My name is Greg Batzler. I am a Senior Regulatory Consultant for Portland General
- 7 Electric (PGE). My qualifications appear in PGE Exhibit 100.
- 8 Q. What is the purpose of your testimony?
- 9 A. Our purpose is to describe and support the Stipulation between OPUC Staff (Staff), CUB, and
- PGE (collectively, the Stipulating Parties or Parties) reached in settlement conferences held
- February 14, 2024, and February 15, 2024, which resolve all issues related to PGE's Docket
- No. UE 427 Renewable Resources Automatic Adjustment Clause (RAC) filing. A copy of the
- Stipulation is provided as Stipulating Parties Exhibit 101.
- 14 Q. What is the basis for the Stipulation?
- 15 A. PGE filed initial testimony on October 30, 2023, under Docket No. UE 427 (UE 427). Over
- the following three months, Staff submitted, and PGE responded to 38 data requests. Staff
- submitted opening testimony on February 6, 2024. The Parties held settlement discussions on
- February 14 and 15, 2024. At the February 15 meeting, Parties reached an agreement that they
- found reasonable for settlement and resolves all issues raised by parties in this docket.
- 20 Q. Please summarize the issues resolved in the Stipulation.
- 21 A. The Stipulation represents a global settlement of all issues in the docket, with the specific
- terms included as follows:

UE 427 Renewable Resources Automatic Adjustment Clause – Joint Testimony in Support of Stipulation

- Schedule 122 Tariff-Effective Date
- Treatment of Production Tax Credit (PTC) Carryforwards
- Forecast Capacity Factor
- Annual Performance Report
- Rate Spread/Rate Design
- We explain the resolution of each of these issues below.
- 7 Q. Are there any remaining issues not resolved through the Stipulation?
- 8 A. No. The Stipulation settles all issues between all parties in UE 427.

II. Stipulated Issues

- 1 Q. Please describe the Stipulation regarding Schedule 122 tariff-effective date.
- 2 A. In initial testimony, PGE proposed a June 1, 2024 Schedule 122 tariff-effective date, which
- was considered in the proposed and adopted procedural schedule that set a May 28, 2024
- 4 target date for a Commission decision. During settlement negotiations, and for the purposes
- of providing a decrease to customer bills sooner, PGE proposed advancing the tariff effective
- date to April 1, 2024. The Stipulating Parties agree to work to effectuate an April 1, 2024
- 7 price change for Schedule 122, which will be based upon a monthly forecast revenue
- 8 requirement provided as Attachment A to the Stipulation.
- 9 Q. Please describe the Stipulation regarding PTCs.
- 10 A. In opening testimony, PGE proposed removing the Clearwater-associated deferred tax asset
- 11 (DTA) from our forecast accumulated deferred income tax (ADIT) balance and selling the
- generated PTCs through a property sales application.
- 13 Q. How do Parties resolve this issue?
- 14 A. The Stipulating Parties agree to either support or not oppose PGE's property sales application
- made consistent with the terms of this stipulation, which will seek approval from the
- 16 Commission to sell the PTCs. Stipulating Parties recognize that customers are receiving the
- full benefit of Clearwater PTCs as included in PGE's net variable power costs (NVPC)
- included in Clearwater's revenue requirement. As such, the property sales application will
- seek to recover the difference between the full value and the discounted sales value from
- customers within PGE's property sales balancing account, so long as the difference is no
- greater than 10% inclusive of costs and fees associated with the sale.

Additionally, PGE will not seek to defer any costs associated with running a request for proposals for purposes of selling the PTCs.

3 Q. Please describe the Stipulation regarding Clearwater's capacity factor.

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- A. In work papers provided with initial testimony PGE assumed an annual net capacity factor of 43.93% in MONET for calculating NVPC benefits in 2024. This annual net capacity factor was based on Clearwater wind generation estimates from on-site meteorological data, coupled with short-term transmission availability modeling that was reviewed and adjusted by a third-party consultant.
 - Staff argued that PGE's methodology should reflect an assumption of 80% long-term firm transmission, which is consistent with 2021 RFP threshold requirements. To address this, Staff proposed using an assumption of 80% instead of the 77% firm transmission availability in the determination of Clearwater's forecast capacity factor for 2024. Additionally, Staff proposed in testimony that for the first five years, Clearwater's capacity factor used in the AUT forecast be fixed at the proposed 43.99%.

Q. Please describe the resolution of the capacity factor issues in the Stipulation.

- A. Stipulating Parties agree to reflect a capacity factor in MONET assuming 240 MW of firm transmission, which represents 80% of Clearwater's maximum generation and calculates a capacity factor of 43.99%. Included in this assumption will be the costs associated with the 10 incremental MW of firm transmission rights needed to hold 240 MW.
 - Additionally, Stipulating Parties agree that for the first four years of forecasting Clearwater's capacity factor used in MONET (i.e., 2024 through 2027), the 5-year rolling average capacity factor used in MONET will be capped at an average change of no higher

- than 105% and no lower than 95% of the 2024 agreed upon factor of 43.99%. See Table 1
- 2 below for an illustration of this method.

Table 1					
	2024	2025	2026	2027	2028
Year 1	43.99%	43.99%	2024 Actuals	2024 Actuals	2024 Actuals
Year 2	43.99%	43.99%	43.99%	2025 Actuals	2025 Actuals
Year 3	43.99%	43.99%	43.99%	43.99%	2026 Actuals
Year 4	43.99%	43.99%	43.99%	43.99%	43.99%
Year 5	43.99%	43.99%	43.99%	43.99%	43.99%
	5 yr. Avg	5 yr. Avg	5 yr. Avg	5 yr. Avg	5 yr. Avg
	MONET F	actor is within	+/- 105% to 95%	% of 5 yr. avg	5 yr. Avg

3 Q. Please the Stipulation regarding annual performance reporting.

- A. The Stipulating Parties agree that PGE will provide an annual performance report as part of its NVPC minimum filing requirements. The report will include: 1.) expected (i.e., RFP and AUT) versus actual generation output, 2.) expected (i.e., RFP and AUT) versus realized production tax credits, and 3.) RFP modeled NVPC vs. AUT forecasted NVPC. PGE will provide reporting within its annual power cost update for ten years following the project's online date (i.e., through 2033).
- 10 Q. Please describe the Stipulation regarding rate spread.
- 11 A. The Stipulating Parties agree that PGE will apply the rate spread methodology as proposed in
 12 PGE Exhibit 100, which proposes the revenue requirement be spread in accordance with
 13 Schedule 122, with costs allocated to each schedule based on an equal percentage of
 14 generation revenue.

Q. What is your recommendation to the Commission regarding the adjustments contained in the Stipulation?

A. The Stipulating Parties recommend and request that the Commission approve these adjustments. Based on careful review of PGE and Staff's findings thorough discovery conducted by parties in Docket No. 427, including 38 data requests; and thorough discussion

UE 427 Renewable Resources Automatic Adjustment Clause – Joint Testimony in Support of the Stipulation

- of the issues during the settlement conferences, we believe the proposed adjustments represent
- 2 appropriate and reasonable resolutions of the respective issues in this docket and results in fair
- 3 and reasonable rates.
- 4 Q. Does this conclude your testimony?
- 5 A. Yes.

List of Exhibits

Stipulating Parties Exhibit	<u>Description</u>	
101	UE 427 Final Stipulation	
102	CUB Qualifications	

UE 427

In the Matters of

PORTLAND GENERAL ELECTRIC COMPANY,

STIPULATION

Renewable Resource Automatic Adjustment Clause (Schedule 122) (Clearwater Wind Project) (UE 427)

This Stipulation (Stipulation) is between Portland General Electric Company (PGE),
Staff of the Public Utility Commission of Oregon (Staff), and Oregon Citizens' Utility Board
(CUB) (collectively, the Stipulating Parties). There are no other parties in this docket.

I. INTRODUCTION

In accordance with its tariff Schedule 122, PGE filed its renewable resources automatic adjustment clause tariff under Docket No. UE 427 (UE 427) on October 30, 2023, for inclusion of costs and benefits from the Clearwater Wind Project. Included within the filing were PGE's testimony and exhibits.

The Parties subsequently reviewed PGE's filings and work papers and Staff asked numerous data requests. Staff filed opening testimony on February 6, 2024. The Stipulating Parties held settlement conferences on February 14 and 15, 2024. As a result of those discussions, the Stipulating Parties reached agreement settling all issues in this docket as set forth below. The Stipulating Parties request that the Commission issue an order before April 1, 2024, adopting this Stipulation.

II. TERMS OF STIPULATION

1. This Stipulation resolves all issues in this docket.

2. Schedule 122 Tariff-Effective Date

- a. The Stipulating Parties agree to an April 1, 2024 price change for Schedule 122.
- b. For purposes of determining the April 1, 2024 change in prices, a monthly forecast revenue requirement will be used and is provided as Attachment A.

3. Production Tax Credits (PTCs)

- a. The Stipulating Parties agree that the \$19.7 million of Production Tax Credits (PTCs) currently included in Clearwater's rate base as a deferred tax asset (DTA) will be removed.
- b. PGE's net variable power costs included in Clearwater's revenue requirement continue to include the value of the PTC.
- c. Parties agree to support or not oppose a property sales application filed by PGE to sell the 2024 Clearwater PTCs for no less than 90% of the PTC value, inclusive of costs and fees associated with the sale.
 - Any additional expenses incurred to run a request for proposal process to sell
 the PTCs will not be recoverable and will be considered a normal ongoing
 business expense.
 - ii. The difference between the full value and the discounted value will be recoverable from customers within PGE's property sales balancing account.

4. Capacity Factor

 a. The Stipulating Parties agree that PGE will reflect a capacity factor in MONET assuming 240 MW of firm transmission.

- i. Parties agree this capacity factor is 43.99% for 2024.
- ii. PGE will also include the incremental cost of including 10MW of additional firm transmission.
- b. For the first four years of forecasting Clearwater's capacity factor used in MONET (i.e., 2024 through 2027), the 5-year rolling average capacity factor used in MONET will be capped at an average change of no higher than 105% and no lower than 95% of the 2024 agreed upon factor of 43.99%.

5. Annual Performance Reporting

- a. The Stipulating Parties agree that PGE will provide an annual performance report as part of its NVPC minimum filing requirements.
- b. The report will include the following:
 - i. Expected (i.e., RFP and AUT) versus actual generation output;
 - ii. Expected (i.e., RFP and AUT) versus realized production tax credits; and
 - iii. RFP modeled NVPC vs. AUT forecasted NVPC.
- c. PGE will provide reporting within its annual power cost update for ten years following the project's online date (i.e., through 2033).
- 6. The Stipulating Parties agree with the rate spread methodology as proposed in PGE Exhibit 100.
- 7. The Stipulating Parties recommend and request that the Commission approve this Stipulation as an appropriate and reasonable resolution of all issues in this docket.
- 8. The Stipulating Parties agree that this Stipulation represents a compromise in the positions of the Stipulating Parties. Without the written consent of all Stipulating Parties, evidence of conduct or statements, including but not limited to term sheets or other documents created

- solely for use in settlement conferences in this docket, are confidential and not admissible in the instant or any subsequent proceeding, unless independently discoverable or offered for other purposes allowed under ORS 40.190.
- 9. The Stipulating Parties have negotiated this Stipulation as an integrated document. If the Commission rejects all or any material part of this Stipulation or adds any material condition to any final order that is not consistent with this Stipulation, each Stipulating Party reserves its right: (i) to withdraw from the Stipulation, upon written notice to the Commission and the other Stipulating Parties within five (5) business days of service of the final order that rejects this Stipulation, in whole or material part, or adds such material condition; (ii) pursuant to OAR 860-001-0350(9), to present evidence and argument on the record in support of the Stipulation, including the right to cross-examine witnesses, introduce evidence as deemed appropriate to respond fully to issues presented, and raise issues that are incorporated in the settlements embodied in this Stipulation; and (iii) pursuant to ORS 756.561 and OAR 860-001-0720, to seek rehearing or reconsideration, or pursuant to ORS 756.610 to appeal the Commission order. Nothing in this paragraph provides any Party the right to withdraw from this Stipulation as a result of the Commission's resolution of issues that this Stipulation does not resolve.
- 10. This Stipulation will be offered into the record in this proceeding as evidence pursuant to OAR 860-001-0350(7). The Stipulating Parties agree to support this Stipulation throughout this proceeding and in any appeal, provide witnesses to support this Stipulation (if specifically required by the Commission), and recommend that the Commission issue an order adopting the settlements contained herein. By entering into this Stipulation, no Stipulating Party shall be deemed to have approved, admitted or consented to the facts,

principles, methods or theories employed by any other Stipulating Party in arriving at the terms of this Stipulation. Except as provided in this Stipulation, no Stipulating Party shall be deemed to have agreed that any provision of this Stipulation is appropriate for resolving issues in any other proceeding.

11. This Stipulation may be signed in any number of counterparts, each of which will be an original for all purposes, but all of which taken together will constitute one and the same agreement.

DATED this 15th day of February 2024.

PORTLAND GENERAL ELECTRIC

COMPANY

15Bh

Kim Burton

STAFF OF THE PUBLIC UTILITY COMMISSION OF OREGON

/s/ Stephanie Andrus

Stephanie Andrus

OREGON CITIZENS' UTILITY BOARD

/s/ Bob Jenks

Bob Jenks

WITNESS QUALIFICATION STATEMENT

NAME: Bob Jenks

EMPLOYER: Oregon Citizens' Utility Board of Oregon

TITLE: Executive Director

ADDRESS: 610 SW Broadway, Suite 400

Portland, OR 97205

EDUCATION: Bachelor of Science, Economics

Willamette University, Salem, OR

EXPERIENCE: Provided testimony or comments in a variety of OPUC dockets, including

UE 88, UE 92, UM 903, UM 918, UE 102, UP 168, UT 125, UT 141, UE 115, UE 116, UE 137, UE 139, UE 161, UE 165, UE 167, UE 170, UE 172, UE 173, UE 207, UE 208, UE 210, UE 233, UE 246, UE 283, UG 152, UM 995, UM 1050, UM 1071, UM 1147, UM 1121, UM 1206, UM 1209, UM 1355, UM 1635, UM 1633, and UM 1654. Participated in the development of a variety of Least Cost Plans and PUC Settlement Conferences. Provided testimony to Oregon Legislative Committees on consumer issues relating to energy and telecommunications. Lobbied the Oregon Congressional delegation on behalf of CUB and the National

Association of State Utility Consumer Advocates.

Between 1982 and 1991, worked for the Oregon State Public Interest Research Group, the Massachusetts Public Interest Research Group, and the Fund for Public Interest Research on a variety of public policy issues.

MEMBERSHIP: National Association of State Utility Consumer Advocates

Board of Directors, OSPIRG Citizen Lobby

Telecommunications Policy Committee, Consumer Federation of America

Electricity Policy Committee, Consumer Federation of America Board of Directors (Public Interest Representative), NEEA

In the Matter of	DECLARATION OF ANNA KIM
	REGARDING TESTIMONY & EXHIBITS

PORTLAND GENERAL ELECTRIC COMPANY,

Renewable Resource Automatic Adjustment Clause (Schedule 122) (Clearwater Wind Project).

I, Anna Kim, declare under penalty of perjury under the laws of the State of

Oregon:

- My full name is Anna Kim. My title is Energy Costs Section Manager employed in the Rates,
 Safety and Utility Performance Program of the Public Utility Commission of Oregon.
- 2. On behalf of Staff, I sponsored direct testimony in this proceeding, Staff/300 and supporting exhibits 301 and 302.
- 3. To the best of my knowledge and belief, my testimony is true and accurate. If I were asked the same questions today my answers would be the same.

DATED this 5th day of March, 2024.

Respectfully submitted,

/s/ Anna Kim Anna Kim

In the Matter of PORTLAND GENERAL ELECTRIC COMPANY,	DECLARATION OF BOB JENKS REGARDING TESTIMONY & EXHIBITS
Renewable Resource Automatic Adjustment Clause (Schedule 122) (Clearwater Wind Project).	

I, Bob Jenks, declare under penalty of perjury under the laws of the State of

Oregon:

- My full name is Bob Jenks. My title is Executive Director of the Oregon Citizens' Utility Board (CUB).
- On behalf of CUB, I sponsored direct testimony in this proceeding, Stipulating Parties/100, with supporting exhibits 101 and 102.
- 3. To the best of my knowledge and belief, my testimony is true and accurate. If I were asked the same questions today my answers would be the same.

DATED this 5th day of March, 2024.

/s/ Bob Jenks	
Bob Jenks	

Respectfully submitted,

In the Matter of

DECLARATION OF CURTIS DLOUGHY REGARDING TESTIMONY & EXHIBITS

PORTLAND GENERAL ELECTRIC COMPANY,

Renewable Resource Automatic Adjustment Clause (Schedule 122) (Clearwater Wind Project).

I, Curtis Dloughy, declare under penalty of perjury under the laws of the State of

Oregon:

- 1. My full name is Curtis Dloughy. I am an Economist with the Strategy and Integration Division of the Oregon Public Utility Comission (Staff).
- 2. On behalf of Staff, I sponsored direct testimony in this proceeding, Staff/200, with supporting exhibits 201-207.
- 3. To the best of my knowledge and belief, my testimony is true and accurate. If I were asked the same questions today my answers would be the same.

DATED this 5th day of March, 2024.

Respectfully submitted,

/s/ Curtis Dloughy
Curtis Dloughy

In	the	Matter	of

PORTLAND GENERAL ELECTRIC COMPANY,

Renewable Resource Automatic Adjustment Clause (Schedule 122) (Clearwater Wind Project). DECLARATION OF GREG BATZLER REGARDING TESTIMONY & EXHIBITS

I, Greg Batzler, declare under penalty of perjury under the laws of the State of

Oregon:

- My full name is Greg Batzler. My title is Senior Regulatory Consultant in the Rate and Regulatory Department at Portland General Electric Company (PGE).
- 2. On behalf of PGE, I sponsored direct testimony in this proceeding, PGE/100 with supporting exhibits 101-102 and Stipulating Parties/100, with supporting exhibits 101 and 102.
- 3. To the best of my knowledge and belief, my testimony is true and accurate. If I were asked the same questions today my answers would be the same.

DATED this 5th day of March 2024.

Respectfully submitted,

/s/ Greg Batzler
Greg Batzler

In	the	Matter	of

REGARDI

PORTLAND GENERAL ELECTRIC COMPANY,

Renewable Resource Automatic Adjustment Clause (Schedule 122) (Clearwater Wind Project). DECLARATION OF MIKE ABEL REGARDING TESTIMONY & EXHIBITS

I, Mike Abel, declare under penalty of perjury under the laws of the State of

Oregon:

- My full name is Mike Abel. My title is Principal Construction Project Manager in the
 Transmission and Distribution Project Management Department of Portland General Electric
 Company (PGE).
- 2. I sponsored direct testimony on behalf of PGE in this proceeding, PGE/100, with supporting exhibits PGE/101-102.
- 3. To the best of my knowledge and belief, my testimony is true and accurate. If I were asked the same questions today my answers would be the same.

DATED this 5th day of March 2024.

Respectfully submitted,

/s/ Mike Abel
Mike Abel

In the Matter of

DECLARATION OF RAWLEIGH WHITE REGARDING TESTIMONY & EXHIBITS

PORTLAND GENERAL ELECTRIC COMPANY,

Renewable Resource Automatic Adjustment Clause (Schedule 122) (Clearwater Wind Project).

I, Rawleigh White, declare under penalty of perjury under the laws of the State of

Oregon:

- 1. My full name is Rawleigh White. My title is Senior Financial Analyst for the Public Utility Commission of Oregon (Staff).
- 2. On behalf of Staff, I sponsored direct testimony in this proceeding, Staff/100 with supporting exhibits 101-102 and Stipulating Parties/100, with supporting exhibits 101-102.
- 3. To the best of my knowledge and belief, my testimony is true and accurate. If I were asked the same questions today my answers would be the same.

DATED this 5th day of March, 2024.

Respectfully submitted,

/s/ Rawleigh White Rawleigh White