

Portland General Electric Company

Legal Department 121 SW Salmon Street • Portland, Oregon 97204 (503) 464-7611 • Facsimile (503) 464-2200 **Richard George** Assistant General Counsel

July 15, 2011

Via Electronic Filing and U.S. Mail

Oregon Public Utility Commission Attention: Filing Center 550 Capitol Street NE, #215 PO Box 2148 Salem OR 97308-2148

Re: UM 1452 – INVESTIGATION INTO PILOT PROGRAMS TO DEMONSTRATE THE USE & EFFECTIVENESS OF VOLUMETERIC INCENTIVE RATES FOR SOLAR PHOTOVOLTAIC ENERGY SYSTEMS

Attention Filing Center:

Enclosed for filing in UM 1452 are an original and five copies of:

CLOSING COMMENTS OF PGE ON THE VIR FOR OCTOBER 2011 ENROLLMENT WINDOW

This document is being filed by electronic mail with the Filing Center. An extra copy of the cover letter is enclosed. Please date stamp the extra copy and return to me in the envelope provided.

This document is being served electronically upon the UM 1452 service list.

Thank you in advance for your assistance.

Sincerely,

J/Richard George Assistant General Counsel

JRG:cbm Enclosures cc: UM 1452 Service List

BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

UM 1452

In the Matter of

PUBLIC UTILITY COMMISSION OF OREGON

Investigation into Pilot Programs to Demonstrate the Use and Effectiveness of Volumetric Incentive Rates for Solar Photovoltaic Energy Systems

CLOSING COMMENTS OF PORTLAND GENERAL ELECTRIC COMPANY ON THE VIR FOR OCTOBER 2011 ENROLLMENT WINDOW

PGE offers these comments in response to comments filed by parties on July 7, 2011. Regarding the Automatic Rate Adjustment Mechanism (ARAM), both Oregonians for Renewable Energy Policy (OREP) and Renewable Northwest Project (RNP) suggest that the mechanism of adjusting the VIR based on the time it takes for capacity to fill is flawed or potentially flawed. RNP suggests that 45 minutes to fill capacity is a sign of waning interest in PGE's program, and also expresses concern that the lottery system may lead to higher attrition rates. PGE does not agree that a 45-minute timeframe for filling capacity is indicative of waning interest in its program. That time period is still extremely fast, and indicates interested participants were likely working to complete applications from the start of the enrollment period.

High attrition rates are certainly a concern and something that should be watched closely. However, attrition can be caused by a number of factors aside from the financial consideration of the VIR. It is important that utilities continue to track the statements made by participants that drop out after receiving capacity allotments to learn more about which factors may have had an effect. Concern about the potential for future attrition should not prohibit the establishment of a proper VIR today based on utility experience with the pilot. As it relates to demand for the

PAGE 1 - UM 1452 – CLOSING COMMENTS OF PGE ON VIR FOR OCTOBER 2011 ENROLLMENT WINDOW

program, the ARAM reflects the expectation that it would take time for demand for systems at a particular VIR to be realized. An appropriate VIR will reflect that while there is adequate demand, it may take somewhat more time than just the pre-window work of contractors to fill it. Demand that continues to materialize in the aftermath of the window is still reflective of a VIR that provides adequate incentive. If contractors only have to work up to the window to secure adequate demand to fill the enrollment window, then that suggests that the VIR is in fact too high.

As we stated in opening comments, the goal should be to establish a VIR that provides enough incentive to fill the enrollment capacity, but provides nothing further than what is needed to induce adequate demand. This is the standard that ensures that customers of the utility pay no more than is necessary for these systems.

OREP goes further, suggesting that "the goal of the pilot program is to have PV systems installed, not simply reserved," and that the "Commission should consider the percentage of reserved capacity that is actually installed within the twelve-month period following enrollment." However, the ARAM was designed based on the pilot program as it is structured today. A semi-annual window requires that we establish the VIR every 6 months. If we were forced to wait up to 12 months to determine the actual amount of installations to inform the VIR, we should have one capacity window per year, not two. Further, there is no sign today that reserved systems are failing to be installed in significant numbers.

Finally, the goal of this program isn't just to get PV systems installed. If it were, we could have left the VIR at 65 cents/kwh for small systems, or the Commission could have adopted a single-capacity enrollment window for the pilot. Rather, the goal is to test the use and effectiveness of incentive rates on the development of small-scale solar facilities. Testing the PAGE 2 - UM 1452 – CLOSING COMMENTS OF PGE ON VIR FOR OCTOBER 2011 ENROLLMENT WINDOW

effectiveness means that we must find the limits of incentive rates in inducing adequate demand, which also fits squarely with the Commission's obligation to set rates that are fair, just and reasonable.

PGE urges the Commission to reduce the VIR by 20% for the reasons outlined here and in our opening comments.

DATED this 15th day of July, 2011.

Respectfully Submitted,

J. RICHARD GEORGE, OSB No. 97469 Assistant General Counsel Portland General Electric Company 121 SW Salmon Street, 1WTC1300 Portland, OR 97204 Telephone: 503-464-7611 E-Mail: <u>richard.george@pgn.com</u>

PAGE 3 - UM 1452 – CLOSING COMMENTS OF PGE ON VIR FOR OCTOBER 2011 ENROLLMENT WINDOW

CERTIFICATE OF SERVICE

I hereby certify that I have this day caused CLOSING COMMENTS OF PORTLAND

GENERAL ELECTRIC COMPANY ON THE VIR FOR OCTOBER 2011

ENROLLMENT WINDOW to be served by electronic mail to those parties whose email

addresses appear on the attached service list from OPUC Docket No. UM 1452. Hard copies for this filing will be mailed to the Filing Center.

Dated at Portland, Oregon, this 15th day of July, 2011.

L. Richard George, OSB # 974691 Portland General Electric Company 121 SW Salmon St., 1WTC1301 Portland, OR 97204 (503) 464-7611 Telephone (503) 464-2200 Fax richard.george@pgn.com

SERVICE LIST OPUC DOCKET UM 1452

Teddy Keizer	Raymond P Neff
teddy@goteddygo.com	rpneff@efn.org
teddy1a@aol.com	(*Waived Paper Service)
(*Waived Paper Service)	
Janet L. Prewitt, Assistant Attorney General	Robert Del Mar
DEPARTMENT OF JUSTICE	OREGON DEPARTMENT OF ENERGY
Natural Resource Section	Robert.delmar@state.or.us
Janet.prewitt@doj.state.or.us	(*Waived Paper Service)
(*Waived Paper Service	
Vijay Satyal	Raymond S. Kindley
OREGON DEPARTMENT OF ENERGY	CABLE HUSTON BENEDICT HAAGENSEN &
vijay.a.satyal@state.or.us	LLOYD, LLP
(*Waived Paper Service)	rkindley@cablehuston.com
	(*Waived Paper Service)
Gordon Feighner	Robert Jenks
CITIZENS' UTILITY BOARD OF OREGON	CITIZENS' UTILITY BOARD OF OREGON
gordon@oregoncub.org	bob@oregoncub.org
(*Waived Paper Service)	(*Waived Paper Service)
G. Catriona McCracken	Irion A Sanger, Associate Attorney
CITIZENS' UTILITY BOARD OF OREGON	DAVISON VAN CLEVE
catriona@oregoncub.org	ias@dvclaw.com
(*Waived Paper Service)	(*Waived Paper Service)
Melinda J Davison	Jenny Holmes
DAVISON VAN CLEVE PC	ECUMENICAL MINISTRIES OF OREGON
mail@dvclaw.com	Environmental Ministries Director
(*Waived Paper Service)	jholmes@emoregon.org
	(*Waived Paper Service)
Kathleen Newman	Kacia Brockman
ECUMENICAL MINISTRIES OF OREGON	ENERGY TRUST OF OREGON
Oregon Interfaith Power & Light	kacia@energytrust.org
knewman@emoregon.org;	(*Waived Paper Service)
k.a.newman@verizon.net	
(*Waived Paper Service)	
John M Volkman	Jennifer Gleason
ENERGY TRUST OF OREGON	ENVIRONMENTAL LAW ALLIANCE
john.volkman@energytrust.org	WORLDWIDE
(*Waived Paper Service)	jen@elaw.org
L	(*Waived Paper Service)

John W. Stanhang	Dandy Allphin
John W Stephens ESLER STEPHENS & BUCKLEY	Randy Allphin IDAHO POWER COMPANY
stephens@eslerstephens.com	rallphin@idahopower.com
(*Waived Paper Service)	(*Waived Paper Service)
Christa Bearry	Rex Blackburn
IDAHO POWER COMPANY	IDAHO POWER COMPNAY
cbearry@idahopower.com	rblackburn@idahopower.com
(*Waived Paper Service)	(*Waived Paper Service)
Karl Bokenkamp	Rick Gale
General Manager-Power Supply Planning	IDAHO POWER COMPANY
IDAHO POWER COMPANY	rgale@idahopower.com
kbokenkamp@idahopower.com	(*Waived Paper Service)
(*Waived Paper Service)	
Jeff Malmen	Lisa D Nordstrom
IDAHO POWER COMPANY	Attorney
jmalmen@idahopower.com	IDAHO POWER COMPANY
(*Waived Paper Service)	Inordstrom@idahopower.com
	(*Waived Paper Service)
Gregory W Said	Mark Stokes
Director - Revenue Requirement	Manager, Power Supply & Planning
IDAHO POWER COMPANY	IDAHO POWER COMPANY
gsaid@idahopower.com	mstokes@idahopower.com
(*Waived Paper Service)	(*Waived Paper Service)
Michael Youngblood	Daniel Weldon
Senior Pricing Analyst	MBA, LEED AP
IDAHO POWER COMPANY	danweldon@bctonline.com
myoungblood@idahopower.com	(*Waived Paper Service)
(*Waived Paper Service)	
Lisa F Rackner	Wendy McIndoo
MCDOWELL & RACKNER PC	MCDOWELL & RACKNER PC
lisa@mcd-law.com	wendy@mcd-law.com
(*Waived Paper Service)	(*Waived Paper Service)
Warren Fish	Commissioner Jeff Cogen
MULTNOMAH COUNTY	MULTNOMAH COUNTY COMMISSIONER
warren.fish@co.multnomah.or.us	district2@co.multnomah.or.us
(*Waived Paper Service)	(*Waived Paper Service)
John Bishop	OREGON AFL-CIO
OREGON AFL-CIO	afl-cio@oraflcio.org;
jbishop@mbjlaw.com	duke@oraflcio.org
(*Waived Paper Service)	(*Waived Paper Service)

Den Malaan	Mala la Com
Ben Nelson	Melody Guy
OREGON DISTRICT COUNCIL OF LABORERS	OREGON DISTRICT COUNCIL OF LABORERS
nrocnelson@qwest.net	melodyg@qwestoffice.net
(*Waived Paper Service)	(*Waived Paper Service)
Judy Barnes	Mark Pete Pengilly
OREGONIANS FOR RENEWABLE ENERGY	OREGONIANS FOR RENEWABLE ENERGY
PAYMENTS	PAYMENTS
jbarnes@hevanet.com	mpengilly@gmail.com
(*Waived Paper Service)	(*Waived Paper Service)
Ryan Flynn	Pacific Power Oregon Dockets
PACIFICORP	PACIFICORP, DBA PACIFIC POWER
ryan.flynn@pacificorp.com	oregondockets@pacificorp.com
(*Waived Paper Service)	(*Waived Paper Service)
Stephanie S Andrus, Assistant Attorney General	Moshrek Sobhy
DEPARTMENT OF JUSTICE	PUBLIC UTILITY COMMISSION OF OREGON
stephanie.andrus@state.or.us	moshrek.sobhy@state.or.us
(*Waived Paper Service)	(*Waived Paper Service)
Megan Walseth Decker	Andrew Koyaanisqatsi
RENEWABLE NORTHWEST PROJECT	SOLAR ENERGY SOLUTIONS, INC.
megan@rnp.org	andrew@solarenergyoregon.com
(*Waived Paper Service)	(*Waived Paper Service)
Tim O'Neil	Joe Henri
SOUTHEAST UPLIFT NEIGHBORHOOD	SUNEDISON
COALITION	jhenri@sunedison.com
tim@southeastuplift.org	(*Waived Paper Service)
(*Waived Paper Service)	
Steven McGrath	
SUSTAINABLE SOLUTIONS UNLIMITED LLC	
steve@solutions21st.com	
(*Waived Paper Service)	
	L