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December 6, 2010

## Via Electronic and U.S. Mail

**Public Utility Commission** Attn: Filing Center 550 Capitol St. NE #215 P.O. Box 2148 Salem, OR 97308-2148

> Re: In the Matter of OREGON PUBLIC UTILITY STAFF Requesting the

Commission direct PACIFICORP, dba PACIFIC POWER & LIGHT COMPANY, to file tariffs establishing automatic adjustment clauses

under the terms of SB 408 **Docket No. UE 177 (4)** 

Dear Filing Center:

The Industrial Customers of Northwest Utilities hereby files this Reply to PacifiCorp's Supplemental Exhibit to Response in Opposition to ICNU's Motion to Modify the Protective Order, in the above referenced matter.

Thank you for your assistance, and please do not hesitate to contact our office if you have any additional questions.

Sincerely yours,

/s/ Jacqueline E. Smith Jacqueline E. Smith

Enclosures

Service List cc:

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that I have this day served the foregoing Reply to PacifiCorp's Supplemental Exhibit to Response in Opposition to ICNU's Motion to Modify the Protective Order on behalf of the Industrial Customers of Northwest Utilities upon the parties, on the service list, by causing the same to be deposited in the U.S. Mail, postage-prepaid, where paper service has not been waived.

Dated at Portland, Oregon, this 6th day of December, 2010.

/s/ Jacqueline E. Smith Jacqueline E. Smith

PUBLIC UTILITY COMMISSION OF OREGON

DEBORAH GARCIA PO BOX 2148 SALEM OR 97308-2148 CITIZENS' UTILITY BOARD OF

**OREGON** 

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825 NE MULTNOMAH ST, STE 2000

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# **PACIFIC POWER & LIGHT**

JOELLE STEWARD 825 NE MULTNOMAH STE 2000 PORTLAND OR 97232

## BEFORE THE PUBLIC UTILITY COMMISSION

## **OF OREGON**

#### UE 177

In the Matter	)	
	)	
OREGON PUBLIC UTILITY STAFF	)	
	)	INDUSTRIAL CUSTOMERS OF
Requesting the Commission Direct	)	NORTHWEST UTILITIES' REPLY TO
	)	PACIFICORP'S SUPPLEMENTAL
PACIFICORP, dba PACIFIC POWER &	)	EXHIBIT TO RESPONSE IN
LIGHT COMPANY,	)	OPPOSITION TO ICNU'S MOTION TO
	)	MODIFY THE PROTECTIVE ORDER
to File Tariffs Establishing Automatic	)	
Adjustment Clauses Under the Terms of	)	
SB 408.	)	

## I. INTRODUCTION

Pursuant to the Administrative Law Judge's Ruling, dated December 1, 2010, the Industrial Customers of Northwest Utilities ("ICNU") files this Reply to PacifiCorp's Supplemental Exhibit to PacifiCorp's Response to ICNU's Motion to the Modify the Protective Order. The Supplemental Exhibit is a letter from Portland General Electric Company ("PGE"), which claims that ICNU has "violated" the terms of a letter agreement merely because ICNU has informed the Commission of the fact that PGE has provided ICNU's expert tax witness with a copy of PGE's tax report ("PGE Letter"). Contrary to the accusations of both PGE and PacifiCorp, ICNU has not violated the terms of any Commission protective order or any agreements regarding the handling of highly confidential material; rather, ICNU has at all times carefully protected all highly confidential tax material. The fact the PGE wrote the letter, and

PAGE 1 – ICNU'S REPLY

provided it to PacifiCorp to file in this docket shows that that the utilities are acting in concert to

unreasonably restrict access to information and limit the effective implementation of SB 408.

II. BACKGROUND

On November 2, 2010, ICNU filed a Motion to Modify the Protective Order

("Motion") in UE 177. The Motion did not seek to broadly modify the protective order, or even

allow ICNU's attorneys to gain access to material designated highly confidential by PacifiCorp.

Instead, ICNU requested that the protective order be modified to allow Ellen Blumenthal,

ICNU's tax expert to have a copy of PacifiCorp's highly confidential documents at her home

office in Corpus Christi, Texas.

The Motion explained that ICNU has in good faith endeavored to work under the

requirements of the Commission's protective order, but the protective order has proven to be too

burdensome and costly, and has prevented ICNU from conducting a meaningful review of any of

PacifiCorp's tax filings. The Motion and accompanying affidavit of Ms. Blumenthal explained

that she has been provided copies of the PGE tax report and other highly confidential PGE

information at her place of business, and that there has been no improper disclosure of any

highly confidential information by Ms. Blumenthal. This information was intended to show that

providing Ms. Blumenthal with highly confidential information does not create a risk of

inappropriate disclosure.

PacifiCorp filed a Response in Opposition to ICNU's Motion ("Response") on

November 17, 2010, arguing that ICNU's "problematic behavior with respect to PGE's tax

report docket in 2008-2009 directly undermines ICNU's contention" that disclosure of highly

confidential material will not create an unreasonable risk of disclosure. Response at 6.

PAGE 2 – ICNU'S REPLY

DAVISON VAN CLEVE, P.C. 333 S.W. Taylor, Suite 400 Portland, OR 97204 PacifiCorp focused on Ms. Blumenthal's testimony on cross-examination, in which Ms.

Blumenthal explained that she destroyed the report that was inadvertently sent to her using a

shredding service that shredded documents in her driveway under her careful observation. Re

Portland Gen. Elec. Co., Docket No. UE 178, Hearing Transcript at 23-25 (March 4, 2009).

PacifiCorp did not allege that the documents in Ms. Blumenthal's possession were not actually

shredded.

Notably, PGE, the party supposedly harmed in this circumstance, did not make

any arguments that ICNU has mishandled any confidential material. PGE had an opportunity to

file a response to ICNU's motion, but did not do so. In fact, PGE continues to provide its tax

reports to Ellen Blumenthal at her home office, and has never expressed concern about the way

ICNU has handled or destroyed any actual tax information.

On November 29, 2010, PacifiCorp filed as a supplemental exhibit to its

Response the PGE Letter, which is a November 23, 2010 letter from PGE to ICNU's attorney

Melinda Davison. The PGE Letter responds to an email sent by Ms. Davison to PGE's attorney

David White. Ms. Davison's email is attached as Exhibit A. The PGE Letter claims that ICNU

violated a letter agreement ("Letter Agreement") between PGE and ICNU by informing the

Commission that PGE had provided confidential documents to Ms. Blumenthal. The Letter

Agreement is attached as Exhibit B. PGE's claim that ICNU breached the Letter Agreement

appears to rest on a statement in an email from PGE's attorney, which interpreted the Letter

Agreement to mean that "ICNU will not use the fact that PGE has made an accommodation in

this docket as precedent." PacifiCorp states that ICNU's alleged violation of the Letter

Agreement is relevant to the consideration of the Motion.

PAGE 3 – ICNU'S REPLY

DAVISON VAN CLEVE, P.C. 333 S.W. Taylor, Suite 400 Portland, OR 97204 III. REPLY

ICNU disagrees that it has violated the Letter Agreement. Nowhere in the Motion

did ICNU argue that PGE's "accommodation" of providing confidential documents created a

"precedent" that should be applied to PacifiCorp. Instead, ICNU merely pointed out the

objective fact that ICNU's expert had been provided copies of PGE's tax report, and no improper

disclosures have occurred. The Letter Agreement does not prohibit ICNU from disclosing the

fact that ICNU's expert received copies of information designated as highly confidential.

Further, the Letter Agreement explicitly provides that "ICNU reserves the right to challenge the

protective order."

PGE's Letter does not state or otherwise imply that ICNU has actually

mishandled any confidential documents, raise any concerns with Ms. Blumenthal's destruction

of confidential material, or allege that ICNU has in any way failed to properly treat confidential

material at all times consistent with the protective order and Letter Agreement. ICNU has

carefully protected all confidential tax information that it has been provided. Neither PacifiCorp

nor PGE have alleged that ICNU has actually mishandled, wrongfully released or done anything

inappropriate with any confidential information.

The Letter Agreement was designed to ensure that PGE's decision to provide

ICNU's consultant with the tax report will not be viewed as precedent for how PGE will respond

to future requests. Consistent with this limitation, the Motion did not seek to require PGE to

provide Ms. Blumenthal with copies of highly confidential documents, subject to ICNU's

agreement to the Letter Agreement. ICNU is not relying upon the fact that PGE made a decision

to accommodate ICNU as "precedent" that must be applied to PacifiCorp, but is instead merely

PAGE 4 – ICNU'S REPLY

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pointing out to the Commission the facts that Ms. Blumenthal has been provided access to the

confidential tax documents by PGE for several years now and that there has been no controversy

regarding her actual handling of those documents.

PGE's interpretation of the Letter Agreement demonstrates the absurdity of the

current highly confidential protective order process. Under the current protective order, ICNU

cannot review the most relevant tax information outside of a safe room, unless PGE or

PacifiCorp agree to provide the information. PacifiCorp has refused to provide any highly

confidential information outside of the safe room, while PGE has agreed to provide ICNU with

the confidential tax reports, subject to ICNU agreeing to the terms of the Letter Agreement.

Apparently, PGE's intention was to condition its "accommodation" on retaining the ability to

withhold documents at anytime, as well as prohibiting ICNU from even disclosing to the

Commission the fact that PGE provided Ms. Blumenthal with highly confidential information.

Even if the Letter Agreement is as expansive as PGE claims it is (which is not ICNU's

interpretation), the Commission should disregard the Supplemental Exhibit as an abuse of the

process.

ICNU is the only party in the SB 408 tax cases that has retained a third party tax

expert to review the extremely complex and technical tax issues involved in implementing SB

408. As ICNU detailed in its Motion, the safe room procedures effectively prevent meaningful

review by any outside expert. Unfortunately, it appears that the utilities are now actively

working together to use the safe room procedures as a tactic to limit ICNU's participation in

these cases. ICNU has been provided with PGE's complete tax report outside of the safe room

and this has not resulted in any wrongful disclosures. No party has claimed that ICNU has

PAGE 5 – ICNU'S REPLY

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disclosed confidential information or otherwise violated the protective order. A majority of

PacifiCorp's "complaints" focus on an absurd interpretation of Ms. Blumenthal's shredding of

the tax report. Nevertheless, ICNU has been forced to expend its resources fighting for the

ability to review and use the information in the tax report to implement the intent of SB 408,

rather than actually using its resources to participate in the cases.

IV. CONCLUSION

ICNU has not violated the protective order or the PGE Letter Agreement, nor has

it mishandled any confidential material. The existing protective order has effectively prevented

ICNU and its consultant from conducting an adequate review of PacifiCorp's tax reports. The

Commission should modify the highly confidential protective order in this proceeding to allow

ICNU's consultant to receive and review a copy of the documents that have been designated

highly confidential by PacifiCorp.

Dated this 6th day of December, 2010.

Respectfully submitted,

DAVISON VAN CLEVE, P.C.

/s/ Irion A. Sanger

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Of Attorneys for Industrial Customers

of Northwest Utilities

PAGE 6 – ICNU'S REPLY

Telephone: (503) 241-7242



From:

Melinda J. Davison

Sent:

Friday, November 19, 2010 1:29 PM

To: Subject:

'David White' UE 177

Dear David-

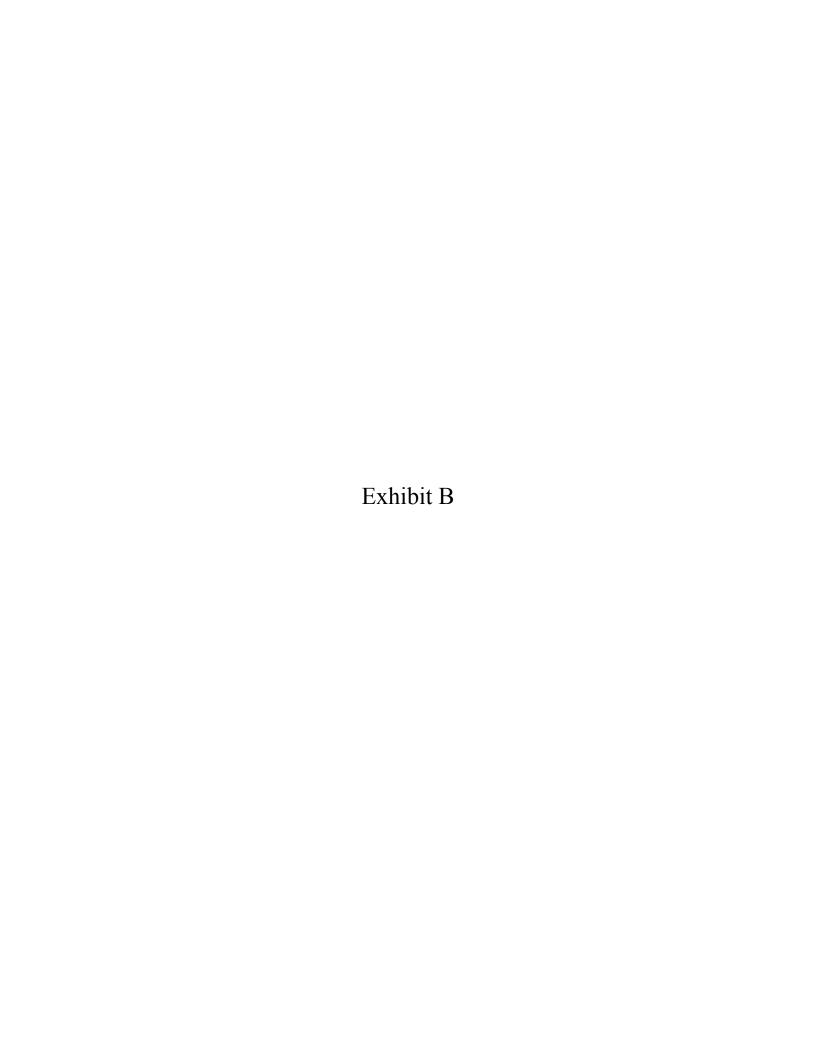
PacifiCorp continues to oppose granting Ellen access to their tax report. I am not sure if you read their response to our latest motion but I found it highly offensive. PacifiCorp spends a great deal of time arguing that Ellen has mishandled PGE's documents because she shredded the tax report you sent to her a couple of years ago. I think you are on the service list, if you do not have their response I am happy to send it to you. In a reply I would like to represent that PGE has never accused Ellen of mishandling their documents. In fact, PGE continues to provide Ellen with a copy of your tax report and does not believe that she took any inappropriate actions with regard to her handling of your confidential/highly confidential material. Please let me know your thoughts. Thanks Melinda

#### Melinda J. Davison

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October 15, 2010

Ms. Melinda Davison Davison Van Cleve PC 333 SW Taylor, Suite 400 Portland, OR 97204 Ms. Ellen Blumenthal GDS Associates, Inc. 13517 Queen Johanna Court Corpus Christi, TX 78418

Re: UE 178 – Tax Report for 2009

Dear Ms. Blumenthal and Ms. Davison:

We are enclosing for delivery to Ms. Blumenthal, the 2009 Tax Report and associated work papers, which include material that Portland General Electric Company ("PGE") has identified as highly confidential pursuant to the terms of the Protective Order in UE 178, Order No. 06-033 (the "Protective Order"). We are providing the enclosed highly confidential material conditioned on our mutual understanding reflected in this letter. We have provided Ms. Davison with a draft of this letter and she has acknowledged the agreement of the Industrial Customers of Northwest Utilities ("ICNU") to its terms.

PGE is amenable to providing the enclosed highly confidential documents as a limited exception to the terms of the Protective Order, which otherwise require viewing of highly confidential material in the Portland or Salem safe rooms. Ms. Blumenthal is an out-of-town consultant, and the Commission order adopting the Protective Order urged the utilities to work with out-of-town experts to determine whether special arrangements could be made. We have agreed to make such a special arrangement in this case. By providing copies of the enclosed highly confidential documents PGE does not waive any of the terms of the Protective Order or waive its classification of these documents as highly confidential.

Ms. Blumenthal agrees to treat the highly confidential documents in a manner consistent with the terms of the Protective Order. PGE's decision to make a special arrangement in this instance should not be viewed as a precedent for how it will respond to future similar requests in this proceeding or in future tax report proceedings. PGE and ICNU agree and acknowledge that PGE's production of the highly confidential documents shall not be used by ICNU in this proceeding or any other proceeding for any purpose. PGE understands that ICNU reserves the right to challenge the Protective Order and that litigation challenging the Protective Order is currently pending before the Oregon Court of Appeals.

Ms. Melinda Davison Ms. Ellen Blumenthal October 15, 2010 Page 2

Pursuant to the terms of the Protective Order, Ms. Blumenthal is required to either destroy or return confidential material within 90 days after final resolution of this proceeding. If Ms. Blumenthal elects to destroy the highly confidential material, she will provide PGE with written confirmation that she has destroyed all copies of confidential material received in this docket for the 2009 tax report.

Very truly yours,

Randall J. Dahlgren

Director, Regulatory Policy & Affairs

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