BEFORE THE PUBLIC UTILITY COMMISSION OF THE STATE OF OREGON

AR 518 - Phase II

In the Matter of a Rulemaking to)	COMMENTS OF PORTLAND
Implement SB 838 Relating to)	GENERAL ELECTRIC
Renewable Portfolio Standard)	COMPANY
)	

Portland General Electric ("PGE") submits these comments regarding Staff's proposed rules OAR 860-083-0005 and 860-083-0050, and amendments to rules OAR 860-038-0220 and 860-038-0300.

PGE recognizes value in and supports the proposed rules with one important exception. The proposed rules generally provide a useful guide regarding the "use" or applications of Renewable Energy Certificates (RECs) by utilities and Energy Service Suppliers for compliance with the requirements of ORS 469A. Nevertheless, as described below, the proposed rule inappropriately mixes Renewable Portfolio Standards ("RPS") compliance requirements around "use" of RECs with other non-RPS reporting requirements.

I. The Proposed Rules are Inconsistent With the Governing Statute

The proposed rules are inconsistent with the statute the rule is intended to implement. The proposed rules define the use of a Renewable Energy Certificate to include "power source disclosure reporting under OAR 860-038-0300(8)." The proposed rule then states that "a renewable energy certificate that has been used is not

¹ Proposed OAR 860-083-0050(3).

eligible to become a banked renewable energy certificate." In sum, under the proposed rules, if renewable generation is reported by a utility under the power source disclosure reports required by OAR 860-038-0300(8), then the REC has been "used" and is not available for banking. This is directly contrary to ORS 469A.140. ORS 469A.140, entitled "Use, transfer and banking of certificates", states:

- (1) Renewable energy certificates may be traded, sold or otherwise transferred.
- (2) Renewable energy certificates that are not used by an electric utility or electricity service supplier to comply with a renewable portfolio standard in a calendar year may be banked and carried forward indefinitely for the purpose of complying with a renewable portfolio standard in a subsequent year.

Under this statute, a power source disclosure is not a use of a REC. The statute specifically provides that a REC "not used . . . to comply with a renewable portfolio standard in a calendar year may be banked. . ." The Commission cannot, by rule, create a new "use" of a REC beyond that provided for in the statute.

II. If Adopted Unchanged, the Proposed Rules Will Cause Utilities to Provide, and Customers to Receive, Confusing and Misleading Information

The proposed rule is not workable or practical. There is a built-in conflict that causes the reporting of power generation to be either inaccurate because renewable generation cannot be reported or to be deemed to have "used" RECs that are intended for RPS compliance through banking provisions of SB 838. Customer rates include the costs of current renewable generation. In fact, there will next year likely be a line-item on PGE customer bills for a Renewable Adjustment Clause, reflecting the costs of certain renewable generating resources. Yet, if this rule is adopted, PGE would be forced to report to customers in its power source disclosure report, no generation from these renewable resources because the RECs will be banked for use for future compliance. This is confusing, at best, to customers, and borders on providing misleading information.

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This definition of "use" may also inconsistent with other reporting requirements of utilities. Does reporting actual wind or solar generation in a PUC or FERC form constitute "use" of a REC? If a customer, or newspaper reporter, asks PGE for the amount of wind generation produced for the year by PGE generating resources, and PGE provides an accurate number, is that "use" of a REC? PGE believes that this cannot be the intent. Customers and agencies want accurate information about renewable generation in order to informed and make appropriate decisions. That energy content report cannot be equated to, or confused by, how the utility met specific RES requirements.

The proposed definition regarding "use" of REC states at 860-083-0005 (d):

"To use a renewable energy certificate" means to employ, or exercise the rights to, a renewable energy certificate to meet or comply with a legal requirement in Oregon or in any other state, including, but not limited to, power source disclosure reporting under OAR 860-038-0300(8).

This definition is too broad to be meaningful with respect to handling power supply disclosure and expands the scope of the concept of "using" RECs beyond the specific requirements in the SB 838. The definition states that any legal requirement including power disclosure reporting constitutes a "use" of RECs. PGE reports generation from renewable resources in other venues, including renewable resources used to meet RPS standards. Without any limitations or separation of RPS compliance from other reporting requirements, there is a high likelihood that the Company could inadvertently and unknowingly "use" a REC that was intended to be banked for RPS compliance.

Finally, the RPS is a complex, multi-year plan for renewable generation deployment. As such, efforts to force yearly power supply disclosures into the RPS'

multi-year perspective simply create a set of conflicts and complexities that are not needed or helpful. The Commission should not let compliance with one statute drive all communication with customers.

PGE supports what appear to be the individual goals of the proposed rules: (1) describe the use of RECs for RPS compliance, (2) to prevent inappropriate multiple applications of specific RECs to both RPS standards and another renewable energy product that makes an environmental claim, and (3) to provide power supply source disclosures (including portfolio option labeling) to consumers in order to help consumers make informed choices about their choice of electricity suppliers. Unfortunately, the proposed rule inappropriately mixes RPS compliance with power supply source reporting requirements. The appropriate place to address non-RPS supply source reporting is through the rules related to power supply source reporting and Commission-approved formats for the reports.

III. Necessary Revisions to Proposed Rules

The proposed rules should be amended as follows:

860-083-0005(3)(d), and 860-083-0050(3) should be deleted. This would limit the proposed RPS rule to describing how RECs are applied for purposes of RPS compliance. As currently constructed the rule is too broad in its definition of "use" of RECs by incorporating the broad phrases "with a legal requirement in Oregon ..." (860-083-0005(d)) and "to comply with requirements set forth in its own tariff that is in effect in Oregon . . . not related to an ORS 469A renewable portfolio standard. . ." (860-083-0050(3)).

PGE appreciates the opportunity to provide these comments.

DATED this 9th day of January, 2009.

Respectfully submitted,

/s/ DOUGLAS C. TINGEY

Douglas C. Tingey, OSB No. 044366
Assistant General Counsel
Portland General Electric Company
121 SW Salmon Street, 1WTC1301
Portland, Oregon 97204
(503) 464-8926 phone
(503) 464-2200 fax
doug.tingey@pgn.com

Portland General Electric Company

Legal Department 121 SW Salmon Street • Portland, Oregon 97204 (503) 464-8926 • Facsimile (503) 464-2200 **Douglas C. Tingey**Assistant General Counsel

January 9, 2009

Via Electronic Filing and U.S. Mail

Oregon Public Utility Commission Attention: FILING CENTER 550 Capitol Street NE, #215 PO Box 2148 Salem OR 97308-2148

Re: AR 518 - COMMENTS OF PORTLAND GENERAL ELECTRIC COMPANY

Attn Filing Center:

Attached please find COMMENTS OF PORTLAND GENERAL ELECTRIC COMPANY to be filed in docket AR 518 today.

Please stamp the extra copy of this letter and return it in the self-addressed envelope provided.

Thank you in advance for your assistance.

Sincerely,

DOUGLAS C. TINGEY

DCT: JBF

Enclosures

CERTIFICATE OF SERVICE

I hereby certify that I have this day caused **COMMENTS OF PORTLAND GENERAL ELECTRIC** to be served by electronic mail to those parties whose email addresses appear on the attached service list, and by First Class US Mail, postage prepaid and properly addressed, to those parties on the attached service list who have not waived paper service from OPUC Docket No. AR 518.

Dated at Portland, Oregon, this 9th day of January, 2009.

DOUGLAS C. TINGEY, OSB # 044366

Assistant General Counsel

Portland General Electric Company

121 SW Salmon St., 1WTC1301

Portland, OR 97204

(503) 464-8926 (telephone)

(503) 464-2200 (fax)

doug.tingey@pgn.com

SERVICE LIST - OPUC DOCKET # AR 518

	OPUC DUCKET # AR 516
Sarah J. Adams Lien	Jim Deason, Attorney at Law
520 SW 6ht Ave, Ste 830	1 SW Columbia St, Ste 1600
Portland, OR 97204	Portland, OR 97258-2014
sarah@hotffmanangeli.com	jimdeason@comcast.net
Ken Lewis	Ann L. Fisher, Attorney at Law
2980 NW Monte Vista Terrace	AF LEGAL & CONSULTING SERVICES
Portland, OR 9710	Po Box 25302
K105pdx@comcast.net	Portland, OR 97298-0302
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	energlaw@aol.com
Julie Brandis	Noah Eckert
ASSOCIATED OREGON INDUSTRIES	BP SOLAR INTERNATIONAL, INC.
1149 Court Street NE	1 Harbor Ctr
Salem, OR 97301-4030	Suite 290
	Suisun Cty, CA 94585-2427
Retail_energy@aoi.org	Noah.eckert@bp.com
Thomas M. Grimm, Attorney	Lindsay Kandra
CABLE HUSTON BENEDICT, ET AL	CABLE HUSTON BENEDICT, ET AL
(*IV-i	(*Waived Paper Service)
(*Waived Paper Service)	Tom Barrows
Cheryl Lee	CENTRAL LINCOLN PUD
CALIFORNIA PUC	
enl@epuc.ca.gov	tbarrows@aol.com
(*Waived Paper Service)	
G. Catriona McCracken, Legal Counsel	Robert Jenks
CITIZENS' UTILITY BOARD OF OREGON	CITIZEN'S UTILITY BOARD OF OREGON
610 SW Broadway, Suite 308	610 SW Broadway, Suite 308
Portland, OR 97205	Portland, OR 97205
catriona@oregoncub.org	bob@oregoncub.org
Marni Zollinger	Sara Eddie
COB CREATIONS, LLC	CONSERVATION SERVICES GROUP
marnizollinger@cobcreations.com	1400 SW Fifth Avenue, Suite 830
(*Waived Paper Service)	Portland, OR 97201
Laura K. Bonnichsen	CONSTELLATION NEW ENERGY
CONSTELLATION ENERGY COMMODITIES	Sara M. O'Neill
GROUP	On Market Street
111 Market Place, Suite 500	Spear Tower – 36 th floor
Baltimoe, MD 21202	San Francisco, CA 94105-1420
Laura.bonnichsen@constellation.com	Sara.oneill@constellation.com
Daniel Meek	Melinda J. Davison
10949 SW 4 th Avenue	Davison Van Cleve PC
Portland, OR 97219	333 SW Taylor Street #400
Dan@meek.net	Portland, OR 97204
Duneymor.not	mail@dvclaw.com
Paul Graham, Department of Justice	Jason W. Jones, Department of Justice
Regulated Utility and Business Section	Regulated Utility and Business Section
1162 Court Street NW	1162 Court Street NW
	Salem, OR 97301 – 4096
Salem, OR 97301 – 4096	Jason.w.jones@state.or.us.
Paul.graham@state.or.us.	Jason. W. Jones a state. Or. as.

Michael T. Weirich, Department of Justice	Department of Revenue
Regulated Utility and Business Section	Dennis J. Maurer
1162 Court Street Nw	Dennis.j.maurer@state.or.us
Salem, OR 97301 – 4096	Demis, madrer (w.state.or. as
Michael.weirich@state.or.us.	
ECOS	Element Markets LLC
Brader Ouderkirk	Eric Winter, Associate
Senior Manager Climate Solutions	ewinter@wlementmarkets.com
309 SW 6 th Avenue - #1000	(*Waived Paper Service)
Portland, OR 97204	(warved raper service)
bourderkirk@ecoconsulting.com	
	Energy Trust of Oregon
Energy Strategies	John M. Volkman
Kelly Francone Consultant	General Counsel
215 South Lake Street – Suite 200	851 SW 6 th Avenue
Salt Lake City, Utah 84111	
kfrancone@energystrat.com	Suite 1200
	Portland, OR 97204
	John.volkman@energytrust.org
Energy Trust of Oregon	Environment Oregon
Peter West	Jeremiah Baumann
851 SW 6 th Avenue	1536 SE 11 th Avenue
Suite 1200	Portland, Oregon 97214
Portland, OR 97204	jeremiah@environmentoregon.org
peter@energytrust.org	
John Stephens	Fortis Properties
Esler Stephens and Buckley	Susan Richter
888 SW Fifth Avenue	139 Water Street, Suite 1201
Suite 700	St John's NL A1B 3T2
Portland, OR 97204-2021	srichter@fortisproperties.com
Goldman Sachs & Co.	Iberdrola Renewables, Inc.
Curtis Kebler	Kevin Lynch
2121 Avenue of the Stars	1125 Nw Couch Street Suite 700
Los Angeles, CA 90067	Portland, OR 97209
Curtis.kebler@gs.com	Kevin.lunch@iberdrolusa.com
Idaho Public Utility Commission	ICNU
Lou Ann Westerfield	Michael Early
472 West Washington Street	333 SW Taylor Ste 400
Boise, ID 83720	Portland, OR 97204
Louann.westerfield@puc.idaho.gov	mearly@icnu.org
I Aron & Company	JD Anderson Associates
J. Aron & Company Maxwell S. Bulk	Jim Anderson
85 Broad Street – 4 th floor	910 Sahalee CT SE
	Salem, OR 97306
New York, NW 10004	lobbyoregon@comcast.net
Maxwell.bulk@gs.com	
Kafoury & McDougal	League of Oregon Cities
Linda K. Williams	Andrea Fogue

10266 SW Lancaster Road	Po Box 928
Portland, OR 97219-6305	1201 Court Street NE - #200
Totalia, Ort 97219 0505	Salem, OR 97308
McDowell and Rackner	McDowell and Rackner
Amie Jamieson	Katherine A. McDowell
amie@mcd-law.com	Katherine@mcd-law.com
(*Waived Paper Service)	Kathermete/met-law.com
McDowell and Rackner	Northwest Pulp and Paper Assn
Lisa F. Rackner	
	Kathryn Van Natta 2191 SW Oak Crest Drive
lisa@mcd-law.com	
(*Waived Paper Service)	Hillsboro, OR 97123
2.5	Kathryn@nwpulpandpaper.org
Oregon Department of Energy	Oregon Department of Energy
Sven Anderson	Bill Drumheller
Sven.anderson@state.or.us	bill.drumbeller@state.or.us
(*waived paper service)	(*waived paper service)
Oregon Department of Energy	Oregon Department of Energy
Diana Enright	Kip Pheil
diana.enright@state.or.us	Kip.Pheil@state.or.us
(*waived paper service)	(*waived paper service)
Pacific Environmenal Advocacy Center	Pacific Power and Light
Aubrey Baldwin	BJ Moghadam
abalkwin@lclark.edu	Bj.moghadam@pacificorp.com
(*waived paper service)	(*waived paper service)
Pacific Power and Light	Pacific Power and Light
Joelle Steward	Paul M. Wrigley
joelle.steward@pacificorp.com	paul.wrigley@pacificorp.com
(*waived paper service)	(*waived paper service)
Pacificorp	Pacificorp
Scott Bolton	Ryan Flynn
825 NW NE Multnomah	825 NW NE Multnomah
Portland, OR 97232	Portland, OR 97232
	ryan.flynn@pacificorp.com
Scott.bolton@pacificorp.com	Paine Hamblen Coffin Brooke & Miller LLP
Pacificorp Oregon Dockets	
825 NW Multnomah Street	Ausey H. Robnett III
Suite 2000	Po Box E
Portland, OR 97232	Couer D'Alene, ID 83816-0328
oregondockets@pacificorp.com	Ausey.robnett@painhamblem.com
Portland City of- Office of City Attorney	Portland City of Energy Office
Benjamin Walters	David Tooze
1221 SW 4 th Avenue, Room 430	721 NW 9 th Avenue, #350
Portland, OR 97204	Portland, OR 97209-3447
bwalters@ci.portland.or.us	dtooze@ci.portland.or.us
Powerex Corp	Public Affairs Counsel
Brian Moghadam	Mark Nelson
666 Burrard #1440	Po Box 12945
Vancouver BC V6C2X8	Salem, OR 97309
Brian.moghadam@powerex.com	pacounsel@pacounsel.org
Judy Johnson	Ed Busch
	I consider the second s

Dati Make Control	Data Tulk Control
Public Utiltiy Commission of Oregon	Public Utility Commission of Oregon
Po Box 2148	Po Box 2148
Salem, OR 97308-2148	Salem, OR 97308-2148
Judy.johnson@state.or.us	ed.busch@state.or.us
Lisa C. Schwartz	Ann English Gravat
Public Utiltiy Commission of Oregon	Renewable Northwest Project
Po Box 2148	917 SW Oak Street, Suite 303
Salem, OR 97308-2148	Portland Oregon 97205
Lisa.c.schwartz@state.or.us	ann@rnp.org
Katie Kalinowski	Suzanne Leta Liou
Renewable Northwest Project	Renewable Northwest Project
917 SW Oak Street, Suite 303	917 SW Oak Street, Suite 303
Portland Oregon 97205	Portland Oregon 97205
Katie@rnp.org	Suzanne@rnp.org
Seattle Group NW Securities	Sempra Energy
David Fife	Thomas Corr
1420 Fifth Avenue	tcorr@sempra.com
Suite 4300	(*waived paper service)
Seattle, WA 98101	
dfife@snwsc.com	
Sempra Energy	Sempra Energy Solutions
Theodore E. Roberts	Greg Bass
troberts@sempra.com	gbass@semprasolutions.com
(*waived paper service)	(*waived paper service)
Sempra Energy Solutions	Senator Rick Metsger
Alvin Pak	900 Court Street
apak@sempra.com	NE S-307
(*waived paper service)	Salem, OR 97301
(paper see)	Sen.rickmetsger@state.or.us
Senator Vicki Walker	Marcus A. Wood
900 Court Street NE S-210	STOEL RIVES
Salem, OR 97301	900 SW 5 th Ave, Ste 2600
Sen.vickiwalker@state.or.us	Portland, OR 97204
Rick Gilliam	Joe Henry
SUNEDISON	SUNEDISON
590 Redstone Drive	5013 Roberts Ave Ste B
Broomfield, CO 80020	McClellan, CA 95652
Rgilliam@sunedison.com	jhenri@sunedison.com
Jeff Deyette	Alan Meyer
UNION OF CONCERNED SCIENTISTS	WEYERHAEUSER COMPANY
Two Brattle Square	698 12rh St, Ste 220
Cambridge, MA 02238	Salem, OR 97301-4010
ideyette@ucsusa.org	Alan.meyer@weyerhaeuser.com
John Ryan	1 Manimo Jeres no Jernacaser com
WEYERHAEUSER COMPANY	
33663 Weyerhaeuser Way South, CH 1K32	
, · · · · · · · · · · · · · · · · · · ·	
Federal Way, WA 98003	
John.ryan2@weyerhaeuser.com	