### BEFORE THE PUBLIC UTILITY COMMISSION

### **OF OREGON**

#### **AR 499**

	)	
In the Matter of the Adoption of Permanent	)	REPLY LEGAL COMMENTS OF
Rules Implementing SB 408 Relating to	)	THE INDUSTRIAL CUSTOMERS OF
Utility Taxes.	)	NORTHWEST UTILITIES
	)	

Pursuant to Administrative Law Judge ("ALJ") Kathryn Logan's Memorandum issued in Public Utility Commission of Oregon ("OPUC" or the "Commission") Docket No. AR 499 on November 3, 2005, the Industrial Customers of Northwest Utilities ("ICNU") submits these Reply Legal Comments regarding the fifth legal question identified by the ALJ regarding the adoption of permanent rules to implement Senate Bill ("SB") 408. Pursuant to that Memorandum, these Reply Comments address the following question:

Does SB 408 require that the Commission, in determining the amounts identified in 3(13) (e) (B) and (C), use the numbers calculated from test year data that the Commission has previously authorized?

Only a limited number of parties submitted initial comments on this issue. ICNU's response to those comments is below.

### **ARGUMENT**

Section 3(13)(e) of Senate Bill ("SB") 408 states:

"Taxes authorized to be collected in rates" means the product determined by multiplying the following three values:

(A) The revenues the utility collects from ratepayers in Oregon, adjusted for any rate adjustment imposed under this section;

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(B) The ratio of the net revenues from regulated operations of the utility to gross revenues from regulated operations of the utility, as

determined by the commission in establishing rates; and

(C) The effective tax rate used by the Commission in establishing

rates.

PGE and Northwest Natural misconstrue the meaning of SB 408 and suggest a

meaning that is inconsistent with its intent. PGE argues that the phrase "in establishing rates" is

the controlling language and that it refers to the "process" by which the Commission makes

adjustments to rates for income taxes. This interpretation is incorrect.

What Section 3(13)(e) determines is the "[t]axes authorized to be collected in

rates." This refers to an amount authorized to be collected by the Commission, and the

Commission authorizes collection of costs in a rate case.

"Revenues," as identified in (A), are a product of the utility's sales multiplied by

the utility's rates, which includes a component of costs for taxes. Every sale collects revenues

from customers, including a portion collected for the tax component in the rate. When the statute

refers, in (B), to the "ratio" of net revenues to gross revenues "as determined by the Commission

in establishing rates" and, in (C), to the "effective tax rate used by the Commission in

establishing rates," this ratio and effective tax rate are those that the Commission used in

establishing the rates that, in turn, produced the revenues in (A). Thus, (B) and (C) refer to data

used by the Commission in the rate case that established the rates and produced the revenue in

(A).

PGE also makes a puzzling argument based on the "progressive tense" of the

language in this Section, but ignores that the statute states as "determined" by the Commission

and as "used" by the Commission. SB 408 does not refer to an ongoing or new process for

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establishing rates; the amount of "taxes collected" was intended to be based on the rates, ratio,

and effective tax rate established and used in the utility's last rate case.

Northwest Natural focuses its comments on the "double whammy" potentially

caused by the alleged "elephant in the room" with respect to SB 408. Northwest Natural's

colorful description aside, using rate case data to determine the "taxes authorized to be collected

in rates" will not, Northwest Natural suggests, have perverse effects on a utility that is

overearning or underearning. The use of rate case data to determine the taxes collected creates

the proper incentives for a utility to manage and control its costs. To the contrary, allowing the

utility to use actual expense data to calculate the ratio in (B) or the effective tax ratio in (C)

would create perverse incentives for utilities that fail to control costs between rate cases.

Dated this 18th day of November, 2005.

Respectfully submitted,

/s/ Matthew Perkins

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November 18, 2005

## Via Electronically and US Mail

**Public Utility Commission** Attn: Filing Center 550 Capitol St. NE #215 P.O. Box 2148 Salem OR 97308-2148

> Re: In the Matter of the Adoption of Permanent Rules Implementing SB 408

Relating to Matching Utility Taxes Paid with Taxes Collected

Docket No. AR 499

Dear Filing Center:

Enclosed please find an original and six (6) copies of the Reply Legal Comments of the Industrial Customers of Northwest Utilities in the above-captioned Docket.

Please return one file-stamped copy of the document in the self-addressed, stamped envelope provided. Thank you for your assistance.

Sincerely yours,

/s/ Anna E. Studenny Anna E. Studenny

Enclosures

cc: Service List

## CERTIFICATE OF SERVICE

I HEREBY CERTIFY that I have this day served a copy of the foregoing Reply Legal Comments of the Industrial Customers of Northwest Utilities, upon the parties, on the official service list for AR 499, by causing the same to be electronically served, to those parties with an email address, as well as mailed, postage-prepaid, through the U.S. Mail.

Dated at Portland, Oregon, this 18th day of November, 2005.

# /s/ Anna E. Studenny Anna E. Studenny

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