250 SW Taylor Street Portland, OR 97204 503-226-4211 nwnatural.com

September 15, 2022

#### **VIA ELECTRONIC FILING**

Public Utility Commission of Oregon Attention: Filing Center 201 High Street SE, Suite 100 Post Office Box 1088 Salem, Oregon 97308-1088

# Re: NW Natural's Application for Deferred Accounting Related to Residential Rate Mitigation

Northwest Natural Gas Company, dba NW Natural ("NW Natural" or the "Company"), hereby files an application for deferred accounting related to mitigating the effect of rate increases on residential customers ("Application").

A notice concerning this Application will be sent to all parties participating in the Company's current general rate case, UG 435. Copies of the notice and the certificate of service are attached to the application.

Please address correspondence on this matter to me with copies to the following:

eFiling
Rates & Regulatory Affairs
NW Natural
250 SW Taylor Street
Portland, Oregon 97204
Fax: (503) 220-2579
Telephone: (503) 610-7330
eFiling@nwnatural.com

Sincerely,

/s/ Kyle Walker, CPA

Kyle Walker, CPA Rates/Regulatory Manager

Attachments

## BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

UM		

In the Matter of

NORTHWEST NATURAL GAS COMPANY, dba, NW NATURAL

For Authorization to Defer Costs Related to Mitigating the Effect of Rate Increases on Residential Customers Pursuant to ORS 757.259 APPLICATION FOR DEFERRED ACCOUNTING

1 Northwest Natural Gas Company, d/b/a NW Natural ("NW Natural" or the 2 "Company"), requests authorization to defer revenues related to its proposed 3 Advice No. 22-17, which seeks to include temporary bill credits for residential 4 customers from November 1, 2022 through October 31, 2023 to mitigate bill 5 impacts during the 2022/2023 winter heating season. This application for 6 deferred accounting treatment ("Application") is made pursuant to ORS 7 757.259(2)(e) and OAR 860-027-0300, for the 12-month period beginning 8 November 1, 2022 through October 31, 2023. As indicated in Advice No. 22-17, 9 the Oregon Citizens' Utility Board ("CUB") is supportive of the Company's 10 proposal to defer these revenues. 11 NW Natural is a public utility providing retail natural gas service in the 12 State of Oregon and is subject to the jurisdiction of the Commission regarding 13 rates, service, and accounting practices. 14 Communications regarding this Application should be addressed to:

1 2 3 4 5 6 7 8 9 10 11 12 13	e-Filing for Rates & Regulatory Affairs 250 SW Taylor Street Portland, Oregon 97204-3038 Phone: (503) 610-7330 Facsimile: (503) 220-2579 Email: eFiling@nwnatural.com;  Ryan Sigurdson Regulatory Attorney (OSB #201722) 250 SW Taylor Street Portland, Oregon 97204-3038 Phone: (503) 610-7570
14 15	Email: ryan.sigurdson@nwnatural.com;
16 17 18 19 20 21 22 23	Kyle Walker, CPA Manager, Rates & Regulatory Affairs 250 SW Taylor Street Portland, Oregon 97204-3038 Phone: (503) 610-7051 Email: kyle.walker@nwnatural.com
25	I. BACKGROUND
26	Throughout 2022, the global natural gas commodity market has
27	experienced significant volatility, which has resulted in higher natural gas costs in
28	NIM Natural's uncoming DCA. The approximate hill impact of the higher
-0	NW Natural's upcoming PGA. The approximate bill impact of the higher
29	commodity cost during this period is a 15 percent increase to bills for the
29	commodity cost during this period is a 15 percent increase to bills for the
29 30	commodity cost during this period is a 15 percent increase to bills for the upcoming winter heating season. NW Natural's base rates will also likely be
29 30 31	commodity cost during this period is a 15 percent increase to bills for the upcoming winter heating season. NW Natural's base rates will also likely be increasing, pending a final order in the Company's rate case. The combined
29 30 31 32	commodity cost during this period is a 15 percent increase to bills for the upcoming winter heating season. NW Natural's base rates will also likely be increasing, pending a final order in the Company's rate case. The combined impact of these two rate changes could potentially result in an approximate 25

CUB have developed a proposal that seeks to establish a temporary residential
volumetric bill credit representing approximately 10 percent of the expected bills
from November 1, 2022 through March 31, 2023. During this period, NW Natural
will defer the uncollected revenues caused by the temporary bill credits. The
deferred revenues will then be collected (amortized) from residential customers
from April 1, 2023 through October 31, 2023, which are typically lower
consumption months for these customers. Both the deferral and the amortization
accounts will accrue interest at NW Natural's actual short-term borrowing rate in
each month. Additionally, to help minimize the deferral balance, NW Natural will
apply the Schedule 185/186 February bill credits as an offset to the deferral. To
implement this bill credit, the Company must defer the amount that it would
otherwise collect in residential rates during this time, so that it can subsequently
recover these amounts in the spring and summer months when residential
customers' bills are lower.
The Company respectfully requests that the Commission rule on this
deferral Application prior to November 1, 2022.
II. APPLICATION
ORS 757.259 empowers the Commission to authorize the deferral of costs
6 10 00 6 14 1 1 1 1 1 TO 0 1 1 1 1

or revenues of a public utility for later inclusion in rates. The Commission has established rules implementing this statute in OAR 860-027-0300, including specific requirements for deferred accounting applications—each of which is addressed in turn, below.

A. Description of the Expense	s to be Deferred – OAR 860-027-
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**0300(3)(a)**.

The deferral amount represents the temporary bill credit that will reduce
the residential bill impact from a forecasted increase of approximately 25 percent
to 15 percent. Interest will accrue in the deferral at the Company's actual cost of
short-term debt.

### B. Reasons Deferred Accounting is Requested – OAR 860-027-

**0300(3)(b)**.

ORS 757.259 is a "statutorily authorized exception to the general prohibition against retroactive ratemaking" that the Commission has used "for a variety of reasons, including to: address costs that are hard to forecast or arise from extraordinary and unanticipated events; implement legislative mandates or unique ratemaking mechanisms; and encourage utility or customer behavior consistent with regulatory policy." The Commission applies "a flexible, fact-specific review approach that acknowledges the wide range of reasons why deferred accounting might be beneficial to customers and utilities." <sup>2</sup>

Deferring revenue will benefit the Company's residential customers because it will reduce these customers' bills during the winter heating season, when residential natural gas bills are typically at their highest. This mitigation is designed to provide meaningful relief to customers in these high usage months and to protect customers from extreme cold weather events that are most likely

<sup>&</sup>lt;sup>1</sup> In re Pub. Util. Comm'n of Or. Staff Request to Open an Investigation Related to Deferred Accounting, Docket UM 1147, Order No. 05-1070 at 2 (Oct. 5, 2005).

<sup>2</sup> Id. at 1.

<sup>4 -</sup> NW NATURAL'S APPLICATION FOR DEFERRED ACCOUNTING

1	to occur from November through March. These events lead to higher natural gas
2	consumption, which ultimately cause higher bills.
3	By amortizing the deferral over the April through October period, NW
4	Natural will collect the deferred revenues during periods of typically lower usage
5	for residential customers. Importantly, by including the months of April and
6	October in the amortization period, a significant portion of the deferral will be
7	recovered in these "shoulder" months when space-heating is being used, but not
8	at the same level of usage as winter months. This approach attempts to
9	minimize any potential intra-class subsidy that could occur if high-consuming
10	space-heating residential customers did not also have water-heating or other gas
11	appliances that are typically used in non-heating months. Additionally, this
12	approach allows the Company to recover these costs from residential customers
13	in the same PGA year (November 1 through October 31) as they are incurred,
14	which adheres to cost-causation principles and avoids amortizing the deferral
15	balance in future years with uncertain natural gas prices.
16	C. Accounting Treatment of Expenses With and Without Deferred
17	Accounting - OAR 860-027-0300(3)(c).
18	Beginning on November 1, 2022, and ending March 31, 2023, NW Natural
19	proposes to account for the revenues associated with the residential rate
20	mitigation by recording the deferral in a FERC 186 account. NW Natural has
21	requested a 12-month period for the deferral so that any residual balances in the
22	deferral account could be later amortized (credit or surcharge) to customers in a
23	future PGA year. In the absence of approval of deferred accounting, NW Natural

1	woul	d recover the full PGA and pending rate case amount in revenue starting
2	Nove	ember 1, 2022.
3	D.	Estimation of the Amounts Subject to Deferral – OAR 860-027-
4		0300(3)(d).
5		NW Natural cannot estimate the expected deferral at this time due to
6	resid	ential customer usage significantly varies with weather during the winter
7	mon	ths.
8	E.	Notice of the Application for Deferred Accounting – OAR 860-027-
9		0300(3)(e).
10		OAR 860-027-0300(3)(e) requires NW Natural to provide a copy of the
11	notic	e of application for deferred accounting and list those persons served with
12	the n	otice. Notice must be served on all persons who were parties in the
13	Com	pany's last general rate case.³
14		A notice of this Application has been served to all parties who are
15	parti	cipating in the Company's current general rate case, docket UG 435. A copy
16	of th	is notice is attached to this Application.
17		III. CONCLUSION
18		NW Natural respectfully requests that the Commission issue an order
19	auth	orizing the Company to defer the amounts described in this Application,
20	begii	nning on November 1, 2022.
21	///	
22	///	
	<sup>3</sup> OAF	R 860-027-0300(6).

6 – NW NATURAL'S APPLICATION FOR DEFERRED ACCOUNTING

1	Dated this 15 <sup>th</sup> day of September 2022.
2	Respectfully Submitted,
3	NW NATURAL
4	/s/ Kyle Walker, CPA
5	Kyle Walker, CPA
6	Rates/Regulatory Manager
7	250 SW Taylor Street
8	Portland, Oregon 97204-3038
9	Phone: (503) 610-7051
10	Email: kyle.walker@nwnatural.com
11	
12	/s/ Ryan Sigurdson_
13	Ryan Sigurdson
14	Regulatory Attorney (OSB #201722)
15	250 SW Taylor Street
16	Portland, Oregon 97204-3038
17	Phone: (503) 610-7570
18	Email: ryan.sigurdson@nwnatural.com



#### NOTICE OF APPLICATION FOR DEFERRED ACCOUNTING

September 15, 2022

#### To All Parties Participating in UG 435:

Please be advised that on September 15, 2022, Northwest Natural Gas Company, dba NW Natural ("NW Natural" or "Company"), applied for authorization for deferred accounting related to mitigating the effect of rate increases on residential customers, pursuant to the provisions of ORS 757.259(2)(e).

<u>This is not a rate case</u>. The purpose of this Notice is to inform parties participating in the Company's current general rate case, UG 435, that a deferral application has been filed.

Parties who desire more information or who wish to obtain a copy of the filing, or notice of the time and place of any hearing, if scheduled, should contact the Company or the Public Utility Commission of Oregon as follows:

NW Natural Attn: Kyle Walker, CPA 250 SW Taylor Street Portland, Oregon 97204 Telephone: (503) 610-7051 Public Utility Commission of Oregon Attn: Filing Center 201 High Street SE, Suite 100 PO Box 1088 Salem, Oregon 97308-1088 Telephone: (503) 378-6678

Any person may submit to the Commission written comments on this matter within 25 days of this filing. The granting of this deferral application will not authorize a change in rates but will permit the Company to defer amounts in rates to a subsequent proceeding.

\* \* \* \* \*



#### CERTIFICATE OF SERVICE

I hereby certify that on September 15, 2022, I have served by electronic mail the foregoing NOTICE OF APPLICATION FOR AUTHORIZATION FOR DEFERRED ACCOUNTING RELATED TO MITIGATING THE EFFECT OF RATE INCREASES ON RESIDENTIAL CUSTOMERS upon all parties of record for NW Natural's current general rate case. UG 435.

#### **UG 435**

OREGON CITIZENS' UTILITY

**BOARD** 

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DATED September 15, 2022, Troutdale, OR.

/s/ Erica Lee-Pella
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