

8113 W. GRANDRIDGE BLVD., KENNEWICK, WASHINGTON 99336-7166 TELEPHONE 509-734-4500 FACSIMILE 509-737-7166 www.cngc.com

September 30, 2022

Public Utilities Commission of Oregon Attn: Filing Center 201 High Street SE, Suite 100 Salem, OR 97301-3612

RE: Docket No. UM \_\_\_\_\_ — Cascade Natural Gas Application for Deferred Accounting

Filing Center:

In accordance with ORS 757.259 and OAR 860-027-0300, Cascade Natural Gas Corporation, ("Cascade" or "Company"), submits for electronic filing an Application for Authorization to Defer the Costs of Compliance with the Climate Protection Program (CPP).

As required by OAR 860-027-0300(3)(e) and (6), a Notice of Application and list of persons served with the Notice has been sent to all parties in the Company's most recent general rate case, Docket No. UG 390. A copy of the Notice and the Certificate of Service is attached as an Exhibit to the Application.

If you have any questions, please call me at (208) 377-6015.

Sincerely,

/s/ Lori A. Blattner

Lori A. Blattner
Director, Regulatory Affairs
Cascade Natural Gas Corporation
8113 W. Grandridge Blvd.
Kennewick, WA 99336-7166
Lori.blattner@intgas.com

# OF OREGON Docket No. UM \_\_\_\_\_

IN THE MATTER OF THE APPLICATION OF CASCADE NATURAL GAS CORPORATION FOR FOR AN ORDER AUTHORIZING DEFERRAL OF COST OF COMPLIANCE WITH THE CLIMATE PROTECTION PLAN (CPP)

APPLICATION FOR AUTHORIZATION OF DEFERRAL OF CERTAIN COSTS

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1	Cascade Natural Gas Corporation ("Cascade" or "Company"), pursuant to ORS 757.259
2	and OAR 860-027-0300(4), applies to the Public Utility Commission of Oregon
3	("Commission") for an order authorizing Cascade to defer for later ratemaking treatment the
4	recovery of costs of compliance (the "Deferred Amount") with the Climate Protection Plan
5	("CPP"). Cascade seeks authorization to defer the recovery of costs for the 12-month period
6	beginning September 30, 2022, through September 30, 2023 (the "Deferral Period"). Cascade
7	will seek amortization of the Deferred Amount in a tariff rider filing in 2023, for a rate
8	adjustment that coincides with other annual tariff rider adjustments.
9	In support of this Application, the Company states:
10	Cascade provides natural gas service in southwestern and northeastern Oregon and is a
11	public utility subject to the Commission's jurisdiction under ORS 757.005(1)(a)(A).
12	Cascade requests that all notices, pleadings, and correspondence regarding this
13	Application be sent to the following:
14 15 16 17 18 19 20	Lori Blattner Director of Regulatory Affairs Cascade Natural Gas Corporation 8113 W Grandridge Blvd Kennewick, WA 99336-7166 (208) 377-6015 lori.blattner@intgas.com

- This Application is filed pursuant to ORS 757.259, which empowers the Commission to
- authorize the deferral of expenses or revenues of a public utility for later incorporation into rates. 3
- As required by ORS 757.259(4), any amortization of the Deferred Amount will be subject to an 4
- earnings review and a finding by the Commission that the costs were prudently incurred. Cascade 5
- does not expect that amortization of the Deferred Amount will cause Cascade to meet or exceed its 6
- most recently authorized return on equity. 7

#### I. **OAR 860-027-0300(3) REQUIREMENTS**

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The following is provided pursuant to OAR 860-027-0300(3):

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### A. Background Description

- On December 16, 2021, the Oregon Department of Environmental Quality ("ODEQ") 12
- adopted the CPP, which are administrative rules that set GHG reduction targets. <sup>1</sup> 13
- The CPP sets a declining limit, or cap, on greenhouse gas emissions from fossil fuels used 14
- throughout the state of Oregon, including diesel, gasoline, natural gas and propane, used in 15
- transportation, residential, commercial and industrial settings (the program is not inclusive of fossil 16
- fuel used in electric generation).<sup>2</sup> The CPP also regulates site-specific greenhouse gas emissions at 17
- large stationary sources, such as emissions from industrial processes.<sup>3</sup> The program baseline is set 18
- at average greenhouse gas emissions from covered entities from years 2017-2019.<sup>4</sup> 19
- Reductions from this baseline are set at 50 percent by 2035 and 90 percent by 2050.<sup>5</sup> 20

<sup>&</sup>lt;sup>1</sup> OAR 340-271-0010 - 9000.

<sup>&</sup>lt;sup>2</sup> OAR 340-271-0110.

<sup>&</sup>lt;sup>3</sup> OAR 340-271-0310.

<sup>&</sup>lt;sup>4</sup> Rulemaking, Action Item A, Greenhouse Gas Emissions Program 2021 Rulemaking Climate Protection Program, at 8 (Dec. 16, 2021), available at https://www.oregon.gov/deg/EOCdocs/121621 ItemA.pdf. <sup>5</sup> Id.

Cascade is a "covered fuel supplier" under the CPP and is the point of regulation for the emissions associated with natural gas used by its sales and transport customers. <sup>7</sup> Transport customers purchase the commodity they use directly from marketers and suppliers and have historically only paid Cascade for delivery via the distribution system.

Covered entities' emissions are reported annually through the existing ODEQ greenhouse gas reporting program<sup>8</sup> and compliance will be demonstrated by each covered entity at the end of each three-year compliance period.<sup>9</sup> To comply, Cascade can work to reduce natural gas usage through efficiency measures, introduce renewable and low carbon alternative fuels, trade for additional compliance instruments with other covered entities, or purchase a limited amount of Community Climate Investments ("CCIs"). <sup>10</sup>

#### **B.** Reason for Deferral

Cascade respectfully requests approval authorizing the deferral for future ratemaking treatment of the costs and revenues of complying with the CPP, which are not currently included in rates. Cascade must increase its planning activities to determine how it will comply with the CPP and based on those activities, take actions to lower its covered emissions. For example, Cascade has contracted with an independent consultant to guide the Company in best practices and approaches to meet all aspects of compliance. It is anticipated that the outcome of such guidance will include the need for incremental employees in key departments such as regulatory, business development, gas supply, environmental, and resource planning. Another activity Cascade is exploring to comply with the CPP is energy efficiency programs for

<sup>&</sup>lt;sup>6</sup> OAR 340-271-0020(15).

<sup>&</sup>lt;sup>7</sup> OAR 340-271-0110(4).

<sup>&</sup>lt;sup>8</sup> OAR 340-215.

<sup>&</sup>lt;sup>9</sup> OAR 340-271-0440.

<sup>&</sup>lt;sup>10</sup> OAR 340-271-0450.

interruptible and transport customers, which these customers currently cannot participate in due to 1 tariff terms and conditions. In addition, the CPP allows covered fuel suppliers to trade compliance 2 instruments among themselves. 11 Although it is currently uncertain how a CPP compliance 3 instrument market will develop, a deferral will give Cascade the opportunity to recover the costs 4 and revenues of any compliance instruments that it may acquire from or sell to other covered fuel 5 6 suppliers. Cascade is also pursuing the possibility of expending funds for Research and Development ("R&D") with a primary focus on innovative uses and applications of green 7 hydrogen in order to continue with a safe, reliable service for customers as well as meeting our 8 9 CPP requirements. The cost of Renewable Natural Gas ("RNG") beyond the cost of the brown gas will also be deferred. The brown gas portion of the RNG cost will be incorporated into the current 10 Purchase Gas Adjustment mechanism. Cascade also proposes that any revenues from, yet to be 11 developed, voluntary carbon offset programs be deferred to reduce the overall cost of compliance 12 efforts. 13 14 Under ORS 757.259(2)(e), deferral of utility expenses or revenues is allowed when it will appropriately match the costs borne and benefits received by customers. Deferral of these costs 15 16 will align the costs of Cascade's service with the benefits Cascade customers receive from such service. 17 C. Proposed Accounting 18 19

Cascade proposes to record the deferral as a regulatory asset in FERC Account 182.3 (Other Regulatory Assets), crediting FERC Account 407.4 (Regulatory Credits). In the absence of a deferred accounting order, Cascade would record the costs to a variety of accounts. Interest does not accrued on this balancing account.

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<sup>&</sup>lt;sup>11</sup> OAR 340-271-0050.

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2	D. Estimate of Amounts		
3	Cascade cannot estimate the costs of compliance associated with the Climate Protection Plan		
4	at this time. Cascade expects to incur compliance costs through 2050.		
5	E. Notice		
6	A Copy of the Notice of Application for Deferral of Costs of Compliance with the Climate		
7	Protection Plan and a list of persons served with the Notice are attached to the application as		
8	Attachment A.		
9	II. <u>SUMMARY OF FILING CONDITIONS</u>		
LO	A. Earnings Review		
l1	Cost Recovery for costs associated with the costs of compliance with the Climate Protection		
L2	Plan will be subject to an earnings review in accordance with ORS 757.259(5).		
L3	B. Prudence Review		
L4	A prudence review will be performed by the OPUC Staff no later than the proceeding to		
L5	authorize amortization of the costs associated with the costs of compliance with the Climate		
L6	Protection Plan.		
L7	C. Sharing Percentages		
L8	All prudently incurred costs are to be recoverable by Cascade with no sharing mechanism.		
L9	D. Rate Spread / Rate Design		
20	The rate spread / rate design will be determined during the proceeding to authorize		
21	amortization of the costs associated with the deferral.		
22	E. Three or Six Percent Tests (ORS 757.259(6)(7)(8))		
23	Amortization of the deferred costs will be subject to a three percent test in accordance with		
24	ORS 757.259(7) or possible six percent test in accordance with ORS 757.259(8) and with		
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1	Commission authorization. These tests limit aggregated deferral amortizations during a 12-month
2	period to no more than three or six percent of the utility's gross revenues for the preceding year.
3	III. <u>CONCLUSION</u>
4	WHEREFORE, Cascade Natural Gas respectfully requests that the Commission authorize
5	the Company to defer the costs of compliance with the Climate Protection Plan.
6	DATED this 30 <sup>th</sup> day of September 2022.
7	Respectfully submitted,
8	Cascade Natural Gas Corporation
9	By: /s/ Lori A. Blattner
10	Lori A. Blattner, Director, Regulatory Affairs
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#### Attachment A

## **Cascade Natural Gas Corporation**

September 30, 2022

#### NOTICE OF APPLICATION FOR AUTHORIZATION OF DEFERRAL OF CERTAIN COSTS

#### To All Parties Who Participated in UG-390

Please be advised that today, Cascade Natural Gas Corporation ("Cascade" or the "Company") applied for authorization of deferral of certain costs with Climate Protection Plan. Copies of the Company's application are available for inspection at the Company's main office.

Parties who would like additional information or would like a copy of the filing, or notice of the time and place of any hearing, if scheduled, should contact the Company or the Public Utility Commission of Oregon as follows:

Cascade Natural Gas Attn: Lori Blattner 8113 W Grandridge Blvd Kennewick, WA 99336 208-377-6015

lori.blattner@intgas.com

Public Utility Commission of Oregon Attn: Brian Fjeldheim 201 High Street SE, Suite 100 Salem, OR 97301-3398

971-375-5084

brian.m.fjeldheim@puc.oregon.gov

Any person may submit to the Commission written comments on the application no sooner than 25 days from the date of this notice.

The Company's application will not authorize a change in rates but will permit the Commission to consider allowing such deferred amount in rates in a subsequent proceeding.

#### Attachment A

## **Cascade Natural Gas Corporation**

#### **CERTIFICATE OF SERVICE**

I hereby certify that I have this day served by electronic mail the foregoing NOTICE OF APPLICATION FOR AUTHORIZAION TO DEFER CERTAIN COSTS upon all parties of record in UG-390, which is the Company's latest general rate case.

Oregon Citizens' Utility Board	Michael Goetz
dockets@oregoncub.org	Oregon Citizens' Utility Board
	mike@oregoncub.org
Tommy A Brooks	Chad M Stokes
Cable Huston LLP	Cable Huston LLP
tbrooks@cablehuston.com	cstokes@cablehuston.com
Jocelyn C Pease	Edward Finklea
McDowell, Rackner & Gibson PC	Alliance of Western Energy Consumers
jocelyn@mrg-law.com	efinklea@awec.solutions
Stephanie S Andrus	Lisa F Rackner
PUC Staff – Dept of Justice	McDowell, Rackner & Gibson PC
Stephanie.andrus@state.or.us	dockets@mrg-law.com
William Gehrke	
Oregon Citizens' Utility Board	
will@oregoncub.com	

Dated this 30th day of September 2022.

/s/ Maryalice Gresham

Maryalice Gresham Regulatory Analyst III Cascade Natural Gas Corporation 8113 W Grandridge Blvd Kennewick, WA 99336 maryalice.gresham@cngc.com