

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON
UE 416**

In the Matter of

PORTLAND GENERAL ELECTRIC
COMPANY,

Request for a General Rate Revision.

**PORTLAND GENERAL ELECTRIC
COMPANY’S MOTION FOR A
MODIFIED PROTECTIVE ORDER**

Expedited Consideration Requested

Pursuant to ORCP 36(C)(1) and OAR 860-001-0080(3), Portland General Electric Company requests the issuance of a Modified Protective Order in this proceeding. PGE believes good cause exists to issue an order that supplements the Commission’s Modified General Protective Order in this docket, Order No. 23-039. A Modified Protective Order would provide additional protection for highly confidential, sensitive, non-public information in this proceeding. PGE requests the Modified Protective Order attached as Appendix A be issued on an expedited basis.

On February 10, 2023, the Administrative Law Judge issued Modified General Protective Order No. 23-039 in this proceeding. On February 15, 2023, PGE filed its Request for a General Rate Revision and 2024 Annual Power Cost Update. PGE began receiving data requests on March 2, 2023, and most recently received data requests for information that PGE considers highly confidential. Disclosure of information to the several parties within the general protective order confidential guidelines would represent a broader production than prudence dictates. While PGE desires to provide parties with requested information, the information is highly confidential, and its public disclosure could be detrimental to PGE and its customers.

I. REQUEST FOR ADDITIONAL PROTECTION

OAR 860-001-0080(3) contains six requirements for seeking a modified protective order.

This motion addresses each of these requirements in the following subsections.

A. The Parties and Exact Nature of the Information Involved

(OAR 860-001-0080(3)(a)(A)).

The following parties have intervened in UE 416: the Citizens' Utility Board, the Alliance of Western Energy Consumers, Small Business Utility Advocates, Natural Resources Defense Counsel, NW Energy Coalition, Calpine Energy Solutions, LLC, Fred Meyer Stores and Quality Food Centers, Divisions of The Kroger Co., and Walmart Inc. This proceeding will implicate highly confidential information related to PGE's resource procurements and related third-party contracts. The potential also exists for parties to request material that should be treated as highly confidential due to the heightened security risks associated with its release, such as sensitive infrastructure information. Public disclosure of this information would harm PGE and its customers by: (1) violating confidentiality obligations to third parties; and (2) disrupt PGE's efforts in negotiations relating to the procurement of resources and put PGE at a commercial disadvantage. PGE has already received a request for a copy of an agreement that contains commercially sensitive negotiated terms. PGE will be able to expedite its response to discovery with a Modified Protective Order in place for highly confidential information.

B. Legal Basis for the Claim the Information is Protected under ORCP 36(C)(1) or the Public Records Law (OAR 860-001-0080(3)(a)(B)).

ORCP 36(C)(1) provides protection against unrestricted discovery of “trade secrets or other confidential research, development, or commercial information.” A “trade secret” is information, including cost data, that: (a) derives independent economic value, actual or potential, from not being generally known to the public or to other persons who can obtain economic value from its disclosure or use; and (b) is the subject of efforts that are reasonable under the circumstances to maintain its secrecy.¹

In addition, the Oregon Public Records Law exempts from disclosure public records that are “trade secrets” that:

[M]ay include, but are not limited to, any formula, plan, pattern, process, tool, mechanism, compound, procedure, production data, or compilation of information which is not patented, which is known only to certain individuals within an organization and which is used in a business it conducts, having actual or potential commercial value, and which gives its user an opportunity to obtain a business advantage over competitors who do not know or use it.²

PGE requests a Modified Protective Order so it may designate commercially sensitive information as highly confidential and minimize the risk of violating obligations to third parties under existing agreements and otherwise comply with applicable law as well as avoiding the risk from the disclosure of highly sensitive infrastructure information.

C. Exact Nature of the Relief Requested (OAR 860-001-0080(3)(a)(C)).

The Company requests that the Commission enter the attached Modified Protective Order. The Modified Protective Order will protect the Highly Confidential Information by limiting access to the following: Staff and its counsel; the Citizens’ Utility Board and its counsel; and representatives for other parties in this docket who seek to be qualified, on a case-by-case basis, if

¹ See Uniform Trade Secrets Act, ORS 646.461 to 646.475.

² ORS 192.345(2).

agreed to by PGE or ordered by the Administrative Law Judge. The Commission and ALJ assisting the Commission would also have access to Highly Confidential Information.

The proposed Modified Protective Order also requires that Highly Confidential Information be maintained in a manner distinct from non-confidential information and from Protected Information. Like Protected Information, Highly Confidential Information must be maintained in a separate, secured location, and Highly Confidential Information may not be used or disclosed for any purpose other than participation in this proceeding. The proposed Modified Protective Order outlines treatment of Highly Confidential Information consistent with those outlined in Order No. 23-132, which modified the Commission's standard form for General Protective Order.³ As permitted by OAR 860-001-0080(3) the proposed Modified Protective Order would allow for in-person inspection of Highly Confidential Information, but would be limited to circumstances, where needed, for the review of highly sensitive infrastructure information the disclosure of which poses a safety risk.

PGE requests that the Commission enter the proposed Modified Protective Order that is included in this Motion as Appendix A. The terms of the Modified Protective Order are narrowly tailored. The proposed Modified Protective Order will allow the transmission of such information to the Parties that sign the Modified Protective Order. To be clear, PGE is not requesting Staff sign the Modified Protective Order, they will receive the Highly Confidential Information in accordance with Commission rules. By identifying specific individuals qualified to access Highly Confidential Information, the parties to the Modified Protective Order will have certainty regarding the permissible disclosure of Highly Confidential Information.

³ Docket No. UM 2054.

D. Specific Reasons the Relief Requested is Necessary (OAR 860-001-0080(3)(a)(D)).

The requested Modified Protective Order will protect against widespread disclosure of Highly Confidential Information that is protectable under law while providing access to entities covered by Commission rules. The goal of PGE's proposed protections is to minimize the number of persons who have access to the Highly Confidential Information and to ensure that it does not fall into the hands of those who would cause harm. Accordingly, any release of highly sensitive Highly Confidential Information could significantly adversely impact PGE, and its customers. For this reason, it is important that the Commission issue a Modified Protective Order that limits the number of people who receive Highly Confidential Information and ensures that persons not covered by the Commission rules will not have access to the Highly Confidential Information.

The additional protection provided by the Modified Protective Order will allow the Parties access to the information in a manner that protects highly sensitive Highly Confidential Information. The requested Modified Protective Order will also help reduce the risk of an inadvertent disclosure of the highly sensitive Highly Confidential Information. The General Protective Order is insufficient as it is general in nature and does not have adequate safeguards to protect highly confidential information.

E. Detailed Description of the Intermediate Measures Explored by the Parties

(OAR 860-001-0080(3)(a)(E)).

The standard protective order will be insufficient to protect the highly sensitive Highly Confidential information. Intermediate measures are not available—selective redaction would not be possible while also responding to data requests.

As explained above, it is necessary to limit access to highly sensitive information because viewing such information would inevitably create a risk of disclosure of highly confidential information that could impact PGE's obligations to third parties and impair PGE's ability to

negotiate competitive agreements and no precautions other than limiting access can prevent this outcome.

F. Certification of Conferring with Parties (OAR 860-001-0080(3)(a)(F) and OAR 860-001-0420(6)(a)).

On April 14, 2023, PGE gave notice to parties in the docket of its intention to seek a modified protective order in this docket. At the time of filing, no party has stated an objection to this motion.

G. Expedited Motion (OAR 860-001-0420(6)).

So PGE can respond to current data requests with answers containing Highly Confidential Information, PGE seeks expedited treatment and requests the time to respond to the Motion be shortened to two days.

II. CONCLUSION

For these reasons, PGE respectfully requests that the Commission issue a Modified Protective Order in the format provided as Appendix A to this Motion for the purposes of this docket, UE 416.

DATED this 19th day of April, 2023.

Respectfully submitted,

PORTLAND GENERAL ELECTRIC COMPANY



Kim S. Burton
Assistant General Counsel III
PORTLAND GENERAL ELECTRIC COMPANY
121 SW Salmon Street, 1WTC1301
Portland, Oregon 97204
Phone: 573.356.9688
Email: kim.burton@pge.com

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OF OREGON
UE 416**

In the Matter of

PORTLAND GENERAL ELECTRIC
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Request for a General Rate Revision.

**MODIFIED PROTECTIVE
ORDER**

DISPOSITION: MOTION FOR PROTECTIVE ORDER GRANTED

On April 19, 2023 Portland General Electric Company (PGE) filed a motion for a modified protective order with the Public Utility Commission of Oregon (Commission) to govern the acquisition and use of Highly Confidential Information produced or used in these proceedings.

PGE states that good cause exists for the issuance of a protective order to protect Highly Confidential Information. PGE adds that the release of such information could harm PGE and its customers.

Pursuant to OAR 860-001-0080(3), I find that good cause exists to issue a Modified Protective Order, which is attached as Appendix A. A party may appeal this order to the Commission under OAR 860-001-0110.

ORDER

IT IS ORDERED that the Modified Protective Order, attached as Appendix A, is adopted.

Made, entered, and effective on _____.

[Judge]
Administrative Law Judge

Appendix A: Proposed Modified Protective Order

MODIFIED PROTECTIVE ORDER
UE 416

Scope of this Order:

1. This order supplements General Protective Order No. 23-039 and governs the acquisition and use of “Highly Confidential Information” produced or used by any party to docket UE 416.

Designation of Highly Confidential Information

2. Any party may designate as Highly Confidential Information any information the party reasonably determines:
 - (a) Falls within the scope of ORCP 36(C)(1) (a trade secret or other confidential research, development, or commercial information) or the exemptions under Oregon Public Records law, ORS 192.345 and 192.355 (OPRL);
 - (b) Is not publicly available; and
 - (c) Is not adequately protected by the general protective order.
3. To designate information as Highly Confidential Information, a party must place the following legend on the material:

HIGHLY CONFIDENTIAL INFORMATION
SUBJECT TO MODIFIED PROTECTIVE ORDER NO. 23-____

The party should make reasonable efforts to designate as Highly Confidential Information only the portions of the information that satisfies paragraph 2 of this Modified Protective Order.

4. All Highly Confidential Information in OPUC Docket UE 416 will be provided either through: (a) the Commission’s discovery portal; (b) a password protected and encrypted electronic ZIP file distributed to Qualified Persons who have signed the appropriate protective order; (c) or through physical inspection at a place identified by PGE for material PGE identifies as highly sensitive infrastructure information.

Each page of a document containing Highly Confidential Information filed with the Commission or provided to Qualified Persons under this order, electronically or through a designated shared workspace, must be clearly marked as Highly Confidential Information and maintained in a separate, secure folder. Any file or folder containing Highly Confidential Information must be designated "Highly Confidential." If the cells in a spreadsheet or other tabular document include information that has been designated as highly confidential and that would be impractical or unduly burdensome to mark as required above, the party designating information as highly confidential need not comply with this requirement but must identify that information in a way that reasonably

provides the Commission and Qualified Persons with sufficient identification of the information to be protected.

5. Highly Confidential Information disclosed by a designated party to a person qualified to access Highly Confidential Information through informal discovery or by means of Commission's Huddle website will be marked "Highly Confidential Information" and uploaded to a file folder designated "highly confidential" in Huddle, if applicable.
6. A party may designate as Highly Confidential Information any information previously provided by giving written notice to the Commission and other parties. Parties in possession of newly designated Highly Confidential Information must make reasonable efforts that all copies of the material containing the information bear the above legend if requested by the designating party.
7. A designating party must make reasonable efforts to ensure that information designated as Highly Confidential Information continues to warrant protection under this order. If designated information becomes publicly available or no longer falls within the scope of ORCP 36(C)(1), the designating party should make reasonable efforts to remove the protected designation and provide written notice to the Commission and other parties.

Challenge to Designation of Information as Highly Confidential:

8. A party may informally challenge any designation of Highly Confidential Information by notifying the designating party. Once notified, the designating party bears the burden of showing that the challenged information is covered by ORCP 36(C)(1) and that the "Highly Confidential Information" designation is necessary. Any party that request that the ALJ hold a conference to help resolve disputes about proper designation.
9. If the dispute cannot be resolved informally, the challenging party may file a written objection with the ALJ. The objection need only identify the information in dispute and certify that reasonable efforts to achieve informal resolution have failed.
10. Within five business days of service of the objection, the designating party must either remove the protected designation or file a written response. A written response must identify the factual and legal basis of how the challenged information is protected under the Oregon Public Records Act, ORS 192.410 et seq, or the Uniform Trade Secrets Act, ORS 646.461(4). Broad allegations unsubstantiated by specific facts are not sufficient. If the designating party does not timely respond to the objection, the Commission will remove the protected designation from the challenged information.
11. The challenging party may file a written reply to any response within five business days of service of an objection. The designating party may file a

sur-reply within three business days of service of a response. The ALJ will make all reasonable efforts to resolve the matter within 10 business days of service of the last filing.

Access to Highly Confidential Information:

12. Only Qualified Persons may access Highly Confidential Information designated by another party under this Modified Protective Order. Persons automatically bound and qualified to access Highly Confidential Information are:
 - a. Commission employees; and
 - b. Assistant Attorneys General assigned to represent the Commission.

13. Persons qualified to access Highly Confidential Information upon a signing the Consent to be Bound section of Appendix B are:
 - a. An employee or counsel of the Citizens Utility Board of Oregon; or
 - b. Any other party or party representative, upon the mutual agreement of that party and PGE, and subject to any additional restrictions mutually agreed-upon. Any dispute that arises under this section will be resolved under paragraph 15.

A party must identify all these persons in section 2 of Appendix B when consenting to be bound by the order, and must update this list throughout the proceeding to ensure it accurately identifies Qualified Persons.

Objection to Access to Highly Confidential Information:

14. All persons qualified to have access to Highly Confidential Information will have access to Highly Confidential Information unless the designating party objects as provided in this paragraph. As soon as the designating party becomes aware of reasons to restrict access to a Qualified Person, or objects to a person seeking qualification under Paragraph 13, the designating party must provide the person and his or her counsel notice stating the basis for the objection. The parties must promptly confer and attempt to resolve the dispute on an informal basis.

15. If the parties are unable to resolve the matter informally, the designating party must file a written objection with the ALJ. The requesting party may file a response to the motion within 5 business days of service of an objection. The ALJ will make all reasonable efforts to resolve the matter within 10 business days of the last filing. Pending the ALJ's decision, the specific Highly Confidential Information may not be disclosed to the person subject to the objection.

Use of Highly Confidential Information:

16. All Qualified Persons must take reasonable precautions to keep Highly Confidential Information secure. Qualified Persons may reproduce Highly Confidential Information to the extent necessary to participate in these

ORDER NO.

proceedings. A Qualified Person may discuss Highly Confidential Information obtained under this order only with other Qualified Persons who have obtained the same information under this order, and only in relation to this proceeding.

17. Without the written permission of the designating party, any person given access to Highly Confidential Information under this order may not disclose Highly Confidential Information for any purpose other than participating in these proceedings.
18. Nothing in this protective order precludes any party from independently seeking through discovery in any other administrative or judicial proceeding information or materials produced in this proceeding under this protective order.
19. Counsel of record may retain memoranda, pleadings, testimony, discovery, or other documents containing Highly Confidential Information to the extent reasonably necessary to maintain a file of these proceedings or to comply with requirements imposed by another governmental agency or court order. Any other person retaining Highly Confidential Information must destroy or return it to the designating party within 90 days after final resolution of these proceedings unless the designating party consents in writing to retention of the Highly Confidential Information. This paragraph does not apply to the Commission or its staff.

Duration of Protection:

20. The Commission will preserve the designation of information as Highly Confidential Information or Highly Confidential Information for a period of five years from the date of the final order in these proceedings, unless extended by the Commission at the request of the designating party. The Commission will notify the designating party at least two weeks prior to the release of Confidential Information or Highly Confidential Information.

**APPENDIX B: QUALIFICATION OF PERSONS TO RECEIVE
HIGHLY CONFIDENTIAL INFORMATION
DOCKET NO. UE 416**

I. Consent to Be Bound—Persons Qualified pursuant to Paragraph 13: Highly Confidential Information

I have read the Modified Protective Order and agree to be bound by the terms in the order. I understand that ORS 756.990(2) allows the Commission to impose monetary sanctions if a party subject to the jurisdiction of the Commission violates an order of the Commission. I certify that:

- (a) I am an employee of the Citizens Utility Board of Oregon, and have a legitimate and non-competitive need for the Highly Confidential Information and not simply a general interest in the information; **or**
- (b) I am not an employee of the Citizens Utility Board of Oregon and PGE and I have come to a mutual agreement that I am qualified to receive Highly Confidential Information; **or**
- (c) I am not an employee of the Citizens Utility Board of Oregon and the Administrative Law Judge has issued a ruling allowing my qualification to receive Highly Confidential Information

I provide the following information.

By: Signature: _____ Date: _____

Printed Name: _____

Physical Address: _____

Email Address: _____

Employer: _____

Associated Party: _____

Job Title: _____

If not employee of party, description of practice and clients:
