

1 BEFORE THE PUBLIC UTILITY COMMISSION

2 OF OREGON

3 DOCKET NO. UM 1753

5	IN THE MATTER OF THE APPLICATION OF	)	NOTICE OF APPLICATION
6	AVISTA UTILITIES FOR AN ORDER	)	FOR REAUTHORIZATION
7	REAUTHORIZING DEFERRAL OF EXPENSES	)	OF CERTAIN DEFERRAL
8	OR REVENUES RELATED TO THE NATURAL GAS	)	ACCOUNTS
9	DECOUPLING MECHANISM	)	

10  
 11 Avista Corporation, dba Avista Utilities (“Avista” or “Company”), pursuant to ORS  
 12 757.259 and OAR 860-027-0300(4), applies to the Public Utility Commission of Oregon  
 13 (“Commission”) for an order reauthorizing it to utilize deferred accounting for its Natural Gas  
 14 Decoupling Mechanism. The Company respectfully requests that the reauthorization become  
 15 effective January 1, 2019.

16 In support of this Application, the Company states:

17 Avista provides natural gas service in southwestern and northeastern Oregon and is a  
 18 public utility subject to the Commission’s jurisdiction under ORS 757.005(1)(a)(A).

19 Avista requests that all notices, pleadings and correspondence regarding this Application  
 20 be sent to the following:

21	Patrick Ehrbar	David J. Meyer
22	Director of Regulatory Affairs	Vice President and Chief Counsel
23	Avista Corporation	for Regulatory and
24	P.O. Box 3727	Governmental Affairs
25	Avista Corporation	P.O. Box 3727
26	1411 E. Mission, MSC-27	1411 E. Mission, MSC-27
27	Spokane, WA 99220-3727	Spokane, WA 99220-3727
28	(509) 495-8620	(509) 495-4316
29	Pat.ehrbar@avistacorp.com	David.meyer@avistacorp.com

30 This Application is filed pursuant to ORS 757.259, which empowers the Commission to  
 31 authorize the deferral of expenses or revenues of a public utility for later incorporation into rates.

1 BACKGROUND

2           Deferral of the revenue related to the Company’s Natural Gas Decoupling Mechanism was  
3 previously authorized by Order No. 16-109 (Docket No. UM-1753) dated March 15, 2016, re-  
4 authorized by Order No. 16-489 (Docket No. UM-1753(1)) dated December 20, 2016, and Order  
5 No. 17-450 (Docket No. UM-1753(2)) dated November 7, 2017. The authorization for deferred  
6 accounting treatment as described above can be authorized pursuant to ORS 757.259(2)(e). Under  
7 the Company’s Natural Gas Decoupling Mechanism, decoupled revenue above or below the base  
8 level, originally established in Docket No. UG-288 (effective March 1, 2016), subsequently re-set  
9 in Docket No. UG-325 (effective October 1, 2017 and November 1, 2017), will be tracked over a  
10 12-month period, and later rebated or surcharged to customers. This meets the requirement under  
11 ORS 757.259(2)(e), specifically “identifiable utility expenses or revenues, the recovery or refund  
12 of which the commission finds should be deferred in order to minimize the frequency of rate  
13 changes or the fluctuation of rate levels or to match appropriately the costs borne by and benefits  
14 received by ratepayers.”

15           Section 6 of the Partial Settlement Stipulation in Docket No. UG-288 approved by the  
16 Commission in Order No. 16-109 sets forth the agreed-upon Natural Gas Decoupling Mechanism.  
17 The Commission approved a Revenue-Per-Customer decoupling mechanism for Avista’s natural  
18 gas operations. The mechanism compares actual decoupled revenues, by rate group, to allowed  
19 decoupled revenues determined on a per-customer basis, with any differences deferred for later  
20 rebate or surcharge. Below are the key components of the mechanism:

21           a.   Decoupling Mechanism Term. The mechanism became effective on March 1, 2016.  
22 The parties agreed that, by September 2019, there will be an opportunity to review the Decoupling  
23 Mechanism, which will allow the Company, Staff and other parties to recommend changes, if any.

24           b.   Rate Groups. Customers are combined into two rate groups:

1           1. Residential – Schedule 410

2           2. Commercial – Schedules 420, 424, 440, and 444

3           c. Existing Customers and New Customers. New customers, defined as new meters  
4 hooked up to Avista’s distribution system, are not included in the mechanism unless those new  
5 meters were included in the test year forecast of revenues.<sup>1</sup> In addition, Avista tracks new  
6 customer usage for informational purposes, for a three-year period, to determine whether new  
7 customers use more or less than existing customers.

8           d. Quarterly Reporting. Avista files, within 45 days of the end of each quarter, a report  
9 detailing the decoupling activity by month. The reporting includes information related to the  
10 deferrals by rate group, use-per-customer for existing and new customers, and other summary  
11 financial information. Avista also provides such other information as may be reasonably  
12 requested, from time to time, in the quarterly reports.

13          e. Annual Filings. On or before August 1 of each year, the Company will file a  
14 proposed rate adjustment (surcharge or rebate) based on the amount of deferred revenue recorded  
15 for the prior January through December time period.<sup>2</sup> The rate adjustment is calculated separately  
16 for each Rate Group, with the applicable surcharge or rebate recovered from each group on a  
17 uniform-cents-per-therm basis. The proposed tariff Schedule 475 included with those filings will  
18 include a rate adjustment that recovers/rebates the appropriate deferred revenue amount over a  
19 twelve-month period, effective on November 1<sup>st</sup>, to match with the annual Purchased Gas Cost

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<sup>1</sup> The number of customers decoupled each month cannot exceed the monthly forecasted number of customers, by rate group, included in the agreed-upon 2017/2018 forecasted customers (UG-325). To the extent the number of actual customers in a given month exceed the forecasted level of customers, the Company will use the new customer revenue hookup report to determine the average decoupled revenue per new customer. The average decoupled revenue per customer would then be multiplied by the number of actual customers that exceed the monthly forecasted level of customers. That amount would then be deducted from the monthly actual decoupled revenue prior to calculating the decoupling deferral entry.

<sup>2</sup> For 2016, only 10 months (March 1, 2016 through December 31, 2016) were tracked, and the associated tariff revision was approved on the consent agenda on October 12, 2017 (UG-342/Advice No. 17-05-G).

1 Adjustment rate adjustment time period. The deferred revenue amount approved for recovery or  
2 rebate will be transferred to a balancing account and the revenue surcharged or rebated during the  
3 period will reduce the deferred revenue in the balancing account. After determining the amount of  
4 deferred revenue that can be recovered through a surcharge, or refunded through a rebate, by Rate  
5 Group, the proposed rates under Schedule 475 will be determined by dividing the deferred revenue  
6 to be recovered by Rate Group by the estimated therm sales for each Rate Group during the  
7 twelve-month recovery period. Any deferred revenue remaining in the balancing account at the  
8 end of the amortization period will be added to the new revenue deferrals to determine the amount  
9 of the proposed surcharge/rebate for the following year.

10 f. Interest on Deferrals – Interest will accrue on deferrals at the Company’s  
11 authorized rate of return established in Docket No. UG-325, similar to other Company deferrals.

12 g. Interest on Amortization of Deferrals – Once a deferral balance is approved for  
13 amortization, interest will accrue at the Modified Blended Treasury Rate, similar to other  
14 Company amortizations.

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16 DESCRIPTION OF DEFERRAL

17 Presently the Company uses two deferral accounts, one for the Residential group and the  
18 other for the Commercial group, to explicitly account for decoupling deferrals as required in Order  
19 No. 16-109. The Company records the deferrals in account 186 – Miscellaneous Deferred Debits.  
20 The amount approved for recovery or rebate would then be transferred into a Regulatory Asset  
21 account (FERC Account 182 – Other Regulatory Asset) or Regulatory Liability account (FERC  
22 Account 254 – Other Regulatory Liability) for amortization. On the income statement, the  
23 Company will record both the deferred revenue and the amortization of the deferred revenue  
24 through Account 495 (Other Gas Revenue), in separate sub-accounts.

1           The amount subject to deferral for the Natural Gas Decoupling Mechanism will be  
2 dependent upon the difference between the actual, after-the-fact, therm sales, compared with the  
3 therm sales used in the rate case to establish base rates. This difference in therm sales can be  
4 caused by conservation, weather, and changes in the economy.

5           The amount of the rate increase resulting from the decoupling adjustment will be subject to  
6 an annual incremental limit of 3%, i.e., the annual increase in the surcharge cannot exceed 3% of  
7 billed revenues for each rate group, each year, with unrecovered balances carried forward to future  
8 years for recovery. The incremental surcharge (percentage) increase is determined by subtracting  
9 the annual revenue amount recovered by the present surcharge rate from deferred revenue to be  
10 recovered through the proposed surcharge rate, and dividing that net amount by the total  
11 “normalized” revenue by Rate Group for the most recent January through December period. The  
12 normalized revenue is determined by multiplying the weather-corrected usage for the period by  
13 the present billing rates in effect. If the incremental surcharge exceeds a 3% rate increase, only a  
14 3% increase is implemented and any additional deferred revenue will remain in the deferred  
15 revenue account, and could be recovered the following year, subject to the 3% limitation. The 3%  
16 limitation is not applicable if the Company is in a rebate position.

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## 18 PROPOSED ACCOUNTING

19           In this Reauthorization application, the Company proposes to continue to use two deferral  
20 accounts to explicitly account for the Residential group and Commercial group decoupling  
21 deferrals. Avista would continue to record the deferrals in account 186 – Miscellaneous Deferred  
22 Debits. The amount approved for recovery or rebate would then be transferred into a Regulatory  
23 Asset account (FERC Account 182 – Other Regulatory Asset) or Regulatory Liability account  
24 (FERC Account 254 – Other Regulatory Liability) for amortization. On the income statement, the

1 Company will record both the deferred revenue and the amortization of the deferred revenue  
2 through Account 495 (Other Gas Revenue), in separate sub-accounts.

3 Interest will be accrued based on the Company's authorized rate of return. Once the  
4 deferral is approved for recovery and associated amortization, interest will accrue at the Modified  
5 Blended Treasury Rate similar to the Company's other amortization accounts.

6 CURRENT DEFERRAL AND AMORTIZATION BALANCES

7 As of June 30, 2018, the outstanding balances for the Company's Natural Gas Decoupling  
8 deferral accounts are:

Account 186328, Regulatory Asset Decoupling Deferral (Residential Group)	2018 Deferrals	\$ 1,167,515.42
Account 182329, Regulatory Asset Decoupling Deferral Prior Year (Residential Group)	2017 Deferrals	(\$ 1,992,113.10)
Account 182328, Regulatory Asset Decoupling Deferral Approved for Recovery(Residential Group)	2016 Deferrals	<u>\$ 198,730.37</u>
Sub-total Residential Group Balance 06/30/2018		<u>(\$ 625,867.31)</u>
Account 186338, Regulatory Asset Decoupling Deferral (Commercial Group)	2018 Deferrals	(\$ 492,073.54)
Account 182339, Regulatory Asset Decoupling Deferral Prior Year (Commercial Group)	2017 Deferrals	(\$ 883,042.73)
Account 182338, Regulatory Asset Decoupling Deferral Approved for Recovery (Commercial Group)	2016 Deferrals	<u>\$ 294,664.74</u>
Sub-total Commercial Group Balance 06/30/2018		<u>(\$ 1,080,451.53)</u>
Total Decoupling Deferral Balances at 06/30/2018		<u>(\$ 1,706,318.84)</u>

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10 WHEREFORE, Avista Utilities respectfully requests that the Commission reauthorize the  
11 Company to defer the revenue related to the Natural Gas Decoupling Mechanism for the 12-month  
12 period, January 1, 2019 through December 31, 2019. The Company is not proposing an  
13 adjustment to customer's retail rates through this Application.

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DATED this 18<sup>th</sup> day of October 2018.

Respectfully submitted,

Avista Utilities

By:  \_\_\_\_\_

David J. Meyer, Vice President and Chief  
Counsel for Regulatory and Governmental Affairs