1	BEFORE THE PUBLIC UTILITY COMMISSION		
2	OF OREGON		
3	DOCKET NO. UM 1753		
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5 6 7 8 9 10	IN THE MATTER OF THE APPLICATION OF AVISTA UTILITIES FOR AN ORDER FOR REAUTHORIZATION OF CERTAIN DEFERRAL OF EXPENSES OF CERTAIN DEFERRAL OR REVENUES RELATED TO THE NATURAL GAS ACCOUNTS DECOUPLING MECHANISM  Avista Corporation, dba Avista Utilities ("Avista" or "Company"), pursuant to ORS		
12	757.259 and OAR 860-027-0300(4), applies to the Public Utility Commission of Oregon		
13			
14	Decoupling Mechanism. The Company respectfully requests that the reauthorization become		
15	effective January 1, 2020.		
16	In support of this Application, the Company states:		
17	Avista provides natural gas service in southwestern and northeastern Oregon and is		
18	public utility subject to the Commission's jurisdiction under ORS 757.005(1)(a)(A).		
19	Avista requests that all notices, pleadings and correspondence regarding this Application		
20	be sent to the following:		
21 22 23 24 25 26 27 28 29	Patrick Ehrbar Director of Regulatory Affairs  Avista Corporation P.O. Box 3727 Spokane, WA 99220-3727 (509) 495-8620 Pat.ehrbar@avistacorp.com  David J. Meyer Vice President and Chief Counsel for Regulatory and Governmental Affairs Avista Corporation P.O. Box 3727 P.O. Box 3727 1411 E. Mission, MSC-27 Spokane, WA 99220-3727 (509) 495-8620 Spokane, WA 99220-3727 (509) 495-4316 David.meyer@avistacorp.com		
30	This Application is filed pursuant to ORS 757.259, which empowers the Commission to		
<b>3</b> 1	authorize the deferral of expenses or revenues of a public utility for later incorporation into rates		

## BACKGROUND

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Deferral of the revenue related to the Company's Natural Gas Decoupling Mechanism was 2 previously authorized by Order No. 16-109 (Docket No. UM-1753) dated March 15, 2016, re-3 authorized by Order No. 16-489 (Docket No. UM-1753(1)) dated December 20, 2016, Order No. 4 5 17-450 (Docket No. UM-1753(2)) dated November 7, 2017, and Order No. 18-474 (Docket No. 6 UM-1753(3)) dated December 19, 2018. The authorization for deferred accounting treatment as 7 described above can be authorized pursuant to ORS 757.259(2)(e). Under the Company's Natural 8 Gas Decoupling Mechanism, decoupled revenue above or below the base level established in the General Rate Case associated with concurrent effective rates<sup>1</sup> will be tracked over a 12-month 9 period, and later rebated or surcharged to customers. This meets the requirement under ORS 10 757.259(2)(e), specifically "identifiable utility expenses or revenues, the recovery or refund of 11 12 which the commission finds should be deferred in order to minimize the frequency of rate changes or the fluctuation of rate levels or to match appropriately the costs borne by and benefits received 13 14 by ratepayers." Section 6 of the Partial Settlement Stipulation in Docket No. UG-288 approved by the 15 16 Commission in Order No. 16-109 sets forth the agreed-upon Natural Gas Decoupling Mechanism. 17 The Commission approved a Revenue-Per-Customer decoupling mechanism for Avista's natural 18 gas operations. The mechanism compares actual decoupled revenues, by rate group, to allowed 19 decoupled revenues determined on a per-customer basis, with any differences deferred for later 20 rebate or surcharge. Below are the key components of the mechanism:

<sup>1</sup> Originally established in Docket No. UG-288 (effective March 1, 2016), subsequently re-set in Docket No. UG-325 (effective October 1, 2017 and November 1, 2017), and Docket No. UG-366 to be effective January 15, 2020.

- a. Decoupling Mechanism Term. The mechanism became effective on March 1, 2016,
- 2 and was modified, in part, in Avista's 2019 general rate case, Docket No. UG 366 (see "Interest on
- 3 Deferrals" below).

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- b. Rate Groups. Customers are combined into two rate groups:
- 5 1. Residential Schedule 410
- 6 2. Commercial Schedules 420, 424, 440, and 444
  - c. <u>Existing Customers and New Customers.</u> New customers, defined as new meters hooked up to Avista's distribution system, are not included in the mechanism unless those new meters were included in the test year forecast of revenues.<sup>2</sup> In addition, Avista tracks new customer usage for informational purposes, for a three-year period, to determine whether new customers use more or less than existing customers.
    - d. Quarterly Reporting. Avista files, within 45 days of the end of each quarter, a report detailing the decoupling activity by month. The reporting includes information related to the deferrals by rate group, use-per-customer for existing and new customers, and other summary financial information. Avista also provides such other information as may be reasonably requested, from time to time, in the quarterly reports.
  - e. <u>Annual Filings</u>. On or before August 1 of each year, the Company will file a proposed rate adjustment (surcharge or rebate) based on the amount of deferred revenue recorded for the prior January through December time period.<sup>3</sup> The rate adjustment is calculated separately

<sup>&</sup>lt;sup>2</sup> The number of customers decoupled each month cannot exceed the monthly forecasted number of customers, by rate group, included in the agreed-upon 2020 forecasted customers (UG-366). To the extent the number of actual customers in a given month exceed the forecasted level of customers, the Company will use the new customer revenue hookup report to determine the average decoupled revenue per new customer. The average decoupled revenue per customer would then be multiplied by the number of actual customers that exceed the monthly forecasted level of customers. That amount would then be deducted from the monthly actual decoupled revenue prior to calculating the decoupling deferral entry.

<sup>&</sup>lt;sup>3</sup> For 2016, only 10 months (March 1, 2016 through December 31, 2016) were tracked, and the associated tariff revision was approved on the consent agenda on October 12, 2017 (UG-342/Advice No. 17-05-G).

for each Rate Group, with the applicable surcharge or rebate recovered from each group on a 1 2 uniform-cents-per-therm basis. The proposed tariff Schedule 475 included with those filings will 3 include a rate adjustment that recovers/rebates the appropriate deferred revenue amount over a twelve-month period, effective on November 1st, to match with the annual Purchased Gas Cost 4 Adjustment rate adjustment time period. The deferred revenue amount approved for recovery or 5 6 rebate will be transferred to a balancing account and the revenue surcharged or rebated during the period will reduce the deferred revenue in the balancing account. After determining the amount of 7 8 deferred revenue that can be recovered through a surcharge, or refunded through a rebate, by Rate 9 Group, the proposed rates under Schedule 475 will be determined by dividing the deferred revenue 10 to be recovered by Rate Group by the estimated therm sales for each Rate Group during the 11 twelve-month recovery period. Any deferred revenue remaining in the balancing account at the 12 end of the amortization period will be added to the new revenue deferrals to determine the amount 13 of the proposed surcharge/rebate for the following year.

f. <u>Interest on Deferrals</u> – Interest will accrue on deferrals at the Company's authorized rate of return established in Docket No. UG-325 through January 14, 2020, similar to other Company deferrals. Pursuant to Order 19-331, effective January 15, 2020, interest will accrue on deferrals at the Modified Blended Treasury Rate.<sup>4</sup>

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g. <u>Interest on Amortization of Deferrals</u> – Once a deferral balance is approved for amortization, interest will accrue at the Modified Blended Treasury Rate, similar to other Company amortizations.

<sup>&</sup>lt;sup>4</sup> In recognition of part a. above, all parties had the opportunity to review the decoupling mechanism during the course of the Company's General Rate Case Docket No. UG-366 which was filed March 15, 2019. Oregon Citizen's Utility Board (CUB) provided testimony proposing to change the Company's decoupling mechanism from a deferred account that accrues interest at the Company's Authorized Rate of Return, to a mechanism supported by an underlying deferral that accrues interest at the Modified Blended Treasury Rate (MBTR). Through settlement, the parties agreed to modify the mechanism to accrue interest on the deferrals at the effective MBTR. This modification becomes effective January 15, 2020 with the rates approved by Order No. 19-331.

#### DESCRIPTION OF DEFERRAL

Presently the Company uses two deferral accounts, one for the Residential group and the other for the Commercial group, to explicitly account for decoupling deferrals as required in Order No. 16-109. The Company records the deferrals in account 186 – Miscellaneous Deferred Debits. The amount approved for recovery or rebate would then be transferred into a Regulatory Asset account (FERC Account 182 - Other Regulatory Asset) or Regulatory Liability account (FERC Account 254 - Other Regulatory Liability) for amortization. On the income statement, the Company will record both the deferred revenue and the amortization of the deferred revenue through Account 495 (Other Gas Revenue), in separate sub-accounts. The amount subject to deferral for the Natural Gas Decoupling Mechanism will be dependent upon the difference between the actual, after-the-fact, therm sales, compared with the therm sales used in the rate case to establish base rates. This difference in therm sales can be caused by conservation, weather, and changes in the economy. 

The amount of the rate increase resulting from the decoupling adjustment will be subject to an annual incremental limit of 3%, i.e., the annual increase in the surcharge cannot exceed 3% of billed revenues for each rate group, each year, with unrecovered balances carried forward to future years for recovery. The incremental surcharge (percentage) increase is determined by subtracting the annual revenue amount recovered by the present surcharge rate from deferred revenue to be recovered through the proposed surcharge rate, and dividing that net amount by the total "normalized" revenue by Rate Group for the most recent January through December period. The normalized revenue is determined by multiplying the weather-corrected usage for the period by the present billing rates in effect. If the incremental surcharge exceeds a 3% rate increase, only a 3% increase is implemented and any additional deferred revenue will remain in the deferred revenue account, and could be recovered the following year, subject to the 3% limitation. The 3%

1 limitation is not applicable if the Company is in a rebate position.

## PROPOSED ACCOUNTING

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3 In this Reauthorization application, the Company proposes to continue to use two deferral 4 accounts to explicitly account for the Residential group and Commercial group decoupling 5 deferrals. Avista would continue to record the deferrals in account 186 – Miscellaneous Deferred 6 Debits. The amount approved for recovery or rebate would then be transferred into a Regulatory 7 Asset account (FERC Account 182 - Other Regulatory Asset) or Regulatory Liability account 8 (FERC Account 254 – Other Regulatory Liability) for amortization. On the income statement, the 9 Company will record both the deferred revenue and the amortization of the deferred revenue 10 through Account 495 (Other Gas Revenue), in separate sub-accounts.

Interest on the deferred balances will be accrued based on the 2020 Modified Blended Treasury Rate (MBTR) during the 2020 deferral period<sup>5</sup>, then the 2021 MBTR pending Commission approval for recovery. Once the deferral is approved for recovery and associated amortization, interest will continue to accrue at the 2021 MBTR until the amortization period is complete, similar to the Company's other amortization accounts.

### CURRENT DEFERRAL AND AMORTIZATION BALANCES

17 As of June 30, 2019, the outstanding balances for the Company's Natural Gas Decoupling
18 Mechanism balancing accounts are:

Account 186328, Regulatory Asset Decoupling

Deferral (Residential Group)

Account 182329, Regulatory Asset Decoupling

Deferral Prior Year (Residential Group)

Account 254328, Regulatory Liability Decoupling

Deferral Approved for Recovery(Residential Group)

2017 Deferrals

\$ 605,594.48

\$ 1,316,606.90

\$ 2017 Deferrals

<sup>5</sup> January 2020 interest will be pro-rated to account for the Docket No. UG-366 effective date of January 15, 2020. From January 1, 2020 through January 14, 2020, interest will accrue at the Company's authorized rate of return from Docket No. UG-325 of 7.35%.

	Sub-total Residential Group Balance 06/30/2019	1,639,628.77	
	Account 186338, Regulatory Asset Decoupling Deferral (Commercial Group) Account 182339, Regulatory Asset Decoupling Deferral Prior Year (Commercial Group) Account 254338, Regulatory Liability Decoupling Deferral Approved for Recovery (Commercial Group) 2017 Deferrals	\$ 1,142,210.95) (\$ 111,083.25) (\$ 98,926.90)	
	Sub-total Commercial Group Balance 06/30/2019	\$ 1,352,221.10)	
1	Total Decoupling Mechanism Balances at 06/30/2019	\$ 287,407.67	
2	WHEREFORE, Avista Utilities respectfully requests that the Commission reauthorize the		
3	Company to defer the revenue related to the Natural Gas Decoupling Mechanism for the 12-month		
4	period, January 1, 2020 through December 31, 2020. The Company is not proposing an		
5	adjustment to customer's retail rates through this Application. Pursuant to OAR 800-027-		
6	0300(3)(e)(6), a copy of the Notice of Application and list of persons served with the Notice is		
7	attached to this Application as Exhibit A.		
8	DATED this day of November 2019.		
9	Respectfully submitted,		
10	Avista Utilities		
11	By:		
12 13	David J. Meyer, Vice President and C Counsel for Regulatory and Government		



## Docket No. UM 1753

# NOTICE OF APPLICATION FOR REAUTHORIZATION OF CERTAIN DEFERRAL ACCOUNTS

November 1, 2019

To All Parties Who Participated in UG 366:

Please be advised that on November 1, 2019, Avista Corporation, dba Avista Utilities ("Avista" or "Company"), applied to the Public Utility Commission of Oregon ("Commission") for an order reauthorizing the Company to utilize deferred accounting for its Natural Gas Decoupling Mechanism. This filing has been made pursuant to ORS 757.259 and OAR 860-027-0300(4).

This Notice is being sent to all parties that participated in Avista's most recent general rate case, Docket No. UG 366, to inform them that an Application for Reauthorization has been filed. Parties wanting more information or who wish to obtain a copy of the filing can access the Application on the Commission website, or by contacting either of the following:

Avista Utilities Attn: Patrick Ehrbar P.O. Box 3727 1411 E. Mission, MSC-27 Spokane, WA 99220-3727 (509) 495-8620 Public Utility Commission of Oregon Attn: Filing Center 201 High Street SE, Suite 100 PO Box 1088 Salem, OR 97301-1088 (509) 373-0886

Any person may submit to the Commission written comments on this matter by November 25, 2019. Approval of Avista's Application will not authorize a change in the Company's rates, but will permit the Commission to consider allowing such deferred amounts in rates in a subsequent proceeding.

DATED this 1<sup>st</sup> day of November 2019.

y. 1

David J. Meyer, Vice President and Chief Counsel for Regulatory and Governmental Affairs



# **CERTIFICATE OF SERVICE**

### Docket No. UM 1753

I HEREBY CERTIFY that I have on this day, November 1, 2019, served by electronic mail the foregoing Notice of Application for Reauthorization of Certain Deferral Accounts, related to the deferral of funds collected for Avista's Natural Gas Decoupling Mechanism, to all parties of record for Avista's most recent general rate case, Docket No. UG 366, as indicated below:

# Alliance of Western Energy Consumers (AWEC)

dockets@oregoncub.org

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William Gehrke will@oregoncub.org

**Department of Justice** 

Johanna Riemenschneider johanna.riemenschneider@doj.state.or.us

I declare under penalty of perjury that the foregoing is true and correct.

Dated at Spokane, Washington this 1st day of November, 2019.

Jaime Majure

Regulatory Policy Analyst

/s/. Jaime Majure

Avista Utilities

jaime.majure@avistacorp.com

509,495,7839