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March 17, 2016

**VIA ELECTRONIC MAIL**

PUC Filing Center  
Public Utility Commission of Oregon  
PO Box 1088  
Salem, OR 97308-1088

**Re: UE 301 – In the Matter of IDAHO POWER COMPANY’s 2016 Annual Power Cost Update**

Attention Filing Center:

Attached for filing in the above-referenced matter is an electronic copy of Idaho Power Company's Testimony of Kelley K. Noe.

Please contact this office with any questions.

Very truly yours,

A handwritten signature in blue ink that reads "Wendy McIndoo".

Wendy McIndoo  
Office Manager

Attachment

BEFORE THE PUBLIC UTILITY COMMISSION  
OF OREGON

UE 301

IN THE MATTER OF IDAHO POWER )  
COMPANY'S 2016 ANNUAL POWER )  
COST UPDATE )  
OCTOBER UPDATE )  
\_\_\_\_\_ )

**IDAHO POWER COMPANY**

**REPLY TESTIMONY**

**OF**

**KELLEY K. NOE**

**March 17, 2016**

1 **Q. Are you the same Kelley K. Noe who previously submitted Direct Testimony in**  
2 **this proceeding?**

3 A. Yes.

4 **Q. What is the purpose of your reply testimony?**

5 A. The purpose of my Reply Testimony is to respond to the issues raised by the Public  
6 Utility Commission of Oregon ("Commission") Staff Witness Scott Gibbens ("Staff"),  
7 in Staff's February 12, 2016, Opening Testimony.

8 **Q. Please summarize the issues raised by Mr. Gibbens that you will respond to in**  
9 **your Reply Testimony.**

10 A. My Reply Testimony responds to the following three issues raised by Mr. Gibbens in  
11 his Opening Testimony:

- 12 1. The main driver in the per-unit cost of generation at Valmy.
- 13 2. Boardman's lower oil, handling, administrative, and general ("OHAG")  
14 expenses compared to Idaho Power's other two coal plants.
- 15 3. Staff's comments on charges recorded in Federal Energy Regulatory  
16 Commission ("FERC") account 501.

17 **Q. Please explain the first issue raised by Mr. Gibbens.**

18 A. The first issue raised by Mr. Gibbens is his disagreement with the Company's  
19 conclusion that the "change in modeling and recovery of OHAG expenses is the  
20 main driver of the increase in per-unit cost at Valmy." Mr. Gibbens states that "the  
21 increase in per-unit costs is due to a decrease in annual energy from 2015 to 2016."<sup>1</sup>

22 **Q. Do you agree with Mr. Gibbens' conclusion?**

23 A. I agree with Mr. Gibbens that there is a downward trend in modeled generation at  
24 Valmy; however, I disagree that the decrease in generation is the primary driver for

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25 <sup>1</sup> Staff/100, Gibbens/4 lines 20-21.  
26

1 the increase in the per-unit cost at Valmy. Table 1 shows the energy, total cost, and  
2 per-unit cost at Valmy from the 2014, 2015, 2016 October Updates, and the results  
3 from Staff's Data Request No. 18.

4 **Table 1**

5 <b>Valmy</b>	6 Energy (MWh)	Total Cost (000's)	Per-Unit Cost (\$/MWh)
7 2014 October Update <sup>2</sup>	470,994	\$16,721	\$35.50
8 2015 October Update <sup>3</sup>	393,636	\$13,954	\$35.45
9 2016 October Update - OHAG as Fixed	276,333	\$13,037	\$47.18
10 2016 October Update - OHAG as Variable <sup>4</sup>	89,378	\$3,450	\$38.60

11 The resulting per-unit cost of the 2016 October Update modeled with the OHAG  
12 expenses as a variable input<sup>5</sup> is \$38.60/Megawatt-hour ("MWh"), an increase of  
13 \$3.15/MWh compared to the 2015 October Update. The per-unit cost of the 2016  
14 October Update modeled with OHAG as a fixed cost results in a per-unit cost of  
15 \$47.18/MWh, an increase of \$11.73/MWh compared to the 2015 October Update. In  
16 other words, the change in per-unit cost is greatest with the modeling change (*i.e.*,  
17 OHAG as fixed) even though the modeling change results in a smaller change in  
18 generation. If the change in generation was the primary driver, as Staff contends,  
19 then we would expect that the change in per-unit cost would be greatest when the  
20 generation decreased the most (*i.e.*, OHAG as variable). Even though the modeled  
21 generation of Valmy shows a downward trend (see Table 1 above), the Company still  
22 believes that the primary driver for the increase in the per-unit cost at Valmy for the

23 <sup>2</sup> UE 279 – Exhibit Idaho Power/101.

24 <sup>3</sup> UE 297 – Exhibit Idaho Power/101.

25 <sup>4</sup> Staff/102.

26 <sup>5</sup> Idaho Power's Response to Staff's Data Request No. 18.

1 2016 October Update is due to including the OHAG expenses as fixed costs rather  
2 than variable, which more accurately reflects the dispatch of the Company's  
3 resources.

4 **Q. Please explain the second issue raised by Mr. Gibbens.**

5 A. The second issue Mr. Gibbens raises in his Opening Testimony is related to the  
6 O&M costs at Boardman. Mr. Gibbens states, "Staff does not believe that the  
7 relative difference in ownership among plants is sufficient to explain the discrepancy  
8 between O&M at the Boardman plant as compared to Idaho Power's two other  
9 plants."<sup>6</sup>

10 **Q. Do you agree with Mr. Gibbens' conclusion?**

11 A. No. The Company still believes the difference in ownership among the plants is  
12 responsible for the perceived lower level of OHAG expense at Boardman compared  
13 to Idaho Power's other coal plants.

14 **Q. Please explain why the Company position remains unchanged.**

15 A. As discussed in my Direct Testimony, Idaho Power is responsible for its ownership  
16 share of the plant's total OHAG expenses incurred at each of the coal plants  
17 regardless of Idaho Power's utilization of the plant. The table below shows Idaho  
18 Power's ownership percentage and capacity share at each of its jointly-owned coal  
19 plants.

	Total Plant Capacity (MW)	Idaho Power's Ownership %	Idaho Power's Capacity (MW)
21 Bridger	2,120	33%	706.7
22 Valmy	522	50%	261.0
23 Boardman	585	10%	58.5

24 In the 2016 October Update, the OHAG expenses included for Boardman were  
25 \$356,000. In comparison, the OHAG expenses included for Bridger were \$3.54

26 <sup>6</sup> Staff/100, Gibbens/5 lines 9-11

1 million. The OHAG expenses at Boardman were roughly one-tenth of the costs at  
2 Bridger.

3 **Q. Is that a reasonable result given Idaho Power's difference in ownership at the**  
4 **two plants?**

5 A. Yes. Idaho Power's capacity share of Boardman, 58.5 megwatts ("MW"), is close to  
6 one-tenth of Idaho Power's capacity share of Bridger, 706.7 MW. Presenting the  
7 data on a dollar per MW of owned-capacity basis, rather than Idaho Power's share of  
8 total OHAG expenses, removes the differential Staff identifies. The table below  
9 shows the OHAG expenses at Bridger and Boardman on a dollar per MW of capacity  
10 basis. As can be seen in the table below, the expenses at Boardman are actually  
11 higher when viewed as dollars per MW of capacity.

	<u>OHAG</u>	<u>Idaho Power's</u>	<u>\$/MW</u>
	<u>Expenses</u>	<u>Capacity (MW)</u>	
14 Bridger	\$3,538,400	706.7	\$5,007
15 Boardman	\$356,400	58.5	\$6,092

16 **Q. Please explain the last issue raised by Mr. Gibbens.**

17 A. Mr. Gibbens mentions labor costs included in FERC account 501 and is investigating  
18 whether these costs are appropriately included in the power cost calculations.

19 **Q. Is the Company authorized to collect FERC account 501, in its entirety, as part**  
20 **of the APCU?**

21 A. Yes. In Order No. 08-238, issued in Docket No. UE 195, the Commission directed  
22 the Company to include in their entirety the following FERC accounts in its APCU  
23 and Power Cost Adjustment Mechanism ("PCAM") filings: Account 501, Fuel – Coal;  
24 Account 547, Fuel – Gas; Account 555, Purchased Power; and Account 447, Surplus  
25 Sales.

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1 **Q. Are the Company's charges recorded in FERC account 501 consistent with**  
2 **those prescribed by the FERC's Code of Federal Regulations ("CFR")?**

3 A. Yes, they are.

4 **Q. What kind of expenses would be properly recorded to FERC account 501 per**  
5 **the CFR?**

6 A. According to the CFR, allowable expenses to be recorded in FERC account 501  
7 include "the cost of fuel used in the production of steam for the generation of  
8 electricity, including expenses in unloading fuel from the shipping media and  
9 handling thereof up to the point where the fuel enters the first boiler plant bunker,  
10 hopper, bucket, tank or holder of the boiler-house structure." A general listing of  
11 these costs is provided below:

12 I. ITEMS

13 Labor:

- 14 1. Supervising purchasing and handling of fuel.
- 15 2. All routine fuel analyses.
- 16 3. Unloading from shipping facility and putting in storage.
- 17 4. Moving of fuel in storage and transferring fuel from one station to another.
- 18 5. Handling from storage or shipping facility to first bunker, hopper, bucket, tank or holder of boiler-house structure.
- 19 6. Operation of mechanical equipment, such as locomotives, trucks, cars, boats, barges, cranes, etc.

20 Materials and Expenses:

- 21 7. Operating, maintenance and depreciation expenses and ad valorem taxes on utility-owned transportation equipment used to transport fuel from the point of acquisition to the unloading point (Major only).
- 22 8. Lease or rental costs of transportation equipment used to transport fuel from the point of acquisition to the unloading point (Major only).
- 23 9. Cost of fuel including freight, switching, demurrage and other transportation charges.
- 24
- 25
- 26

10. Excise taxes, insurance, purchasing commissions and similar items.
  11. Stores expenses to extent applicable to fuel.
  12. Transportation and other expenses in moving fuel in storage.
  13. Tools, lubricants and other supplies.
  14. Operating supplies for mechanical equipment.
  15. Residual disposal expenses less any proceeds from sale of residuals.
- NOTE: Abnormal fuel handling expenses occasioned by emergency conditions shall be charged to expense as incurred.<sup>7</sup>

8 **Q. What type of labor expenses are recorded in FERC account 501?**

9 A. As detailed in the CFR, FERC account 501 includes labor expenses related to the  
10 following activities at the Company's coal plants:

- 11 1. Unloading the coal from the railcars,
- 12 2. Operation of mechanical equipment, such as locomotives, trucks, scrapers,  
13 front-end loaders, stacker/reclaimers, coal feeders, etc.
- 14 3. Handling from the coal pile to coal silos in the plant.

15 **Q. On what basis does the Company believe the labor costs recorded in FERC  
16 account 501 should be allowed for recovery in the APCU?**

17 A. The labor expenses included in FERC account 501, as described above, are an  
18 inherent expense required to produce electricity at each of the coal plants. If the coal  
19 is not unloaded, stored, and delivered to the boiler when needed, energy would not  
20 be available to the Company, and replacement energy would be required.

21 **Q. Is the Company's treatment of labor expenses in this case consistent with  
22 prior APCU filings?**

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23 <sup>7</sup> CFR Title 18, Chapter I, Subchapter C, Part 105, Account 501

24 [http://www.ecfr.gov/cgi-bin/text-  
25 idx?SID=1e2e8277dc248bc845608bc12243a1a3&mc=true&node=pt18.1.101&rgn=div5](http://www.ecfr.gov/cgi-bin/text-idx?SID=1e2e8277dc248bc845608bc12243a1a3&mc=true&node=pt18.1.101&rgn=div5)



1 A. Yes. As I mentioned previously in my Reply Testimony, the Commission approved  
2 inclusion of this account, in its entirety, in the APCU and PCAM through Order No.  
3 08-238. And in every APCU filing since Order No. 08-238, the Company has  
4 included FERC account 501 in its entirety. Each prior APCU was resolved by  
5 stipulation and approved by the Commission without modification.

6 **Q. Have you responded to all of the issues addressed by Mr. Gibbens in his**  
7 **Opening Testimony?**

8 A. Yes. All of the issues or concerns identified in Mr. Gibbens' Opening Testimony  
9 have been addressed and reasonably explained.

10 **Q. Does this conclude your Reply Testimony?**

11 A. Yes, it does.

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