

Public Utility Commission

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May 2, 2014

via Electronic Filing and U.S. Mail

OREGON PUBLIC UTILITY COMMISSION ATTENTION: FILING CENTER PO BOX 1088 SALEM OR 97308-1088

RE: <u>Docket No. UM 1635 Phase II</u> – In the Matter of NORTHWEST NATURAL GAS COMPANY, dba NW NATURAL Mechanism for Recovery of Environmental Remediation Costs.

Enclosed for electronic filing in the above-captioned docket is the Public Utility Commission Staff Redacted Response Testimony.

/s/ Kay Barnes
Kay Barnes
Filing on Behalf of Public Utility Commission Staff (503) 378-5763
Email: kay.barnes@state.or.us

c: UM 1635 Service List (parties)

PUBLIC UTILITY COMMISSION OF OREGON

UM 1635 Phase II

STAFF RESPONSE TESTIMONY OF

JUDY JOHNSON BRIAN BAHR

In the Matter of NORTHWEST NATURAL GAS COMPANY, dba NW NATURAL Mechanism for Recovery of Environmental Remediation Costs.

CASE: UM 1635

WITNESS: JOHNSON-BAHR

PUBLIC UTILITY COMMISSION OF OREGON

STAFF EXHIBIT 200

Response Testimony

May 2, 2014

1	Q.	PLEASE STATE YOUR NAME, PRESENT POSITION WITH THE OREGON
2		PUBLIC UTILITY COMMISSION, AND BUSINESS ADDRESS.
3	Α.	My name is Judy Johnson. I am employed as a Senior Economist in Energy -
4		Rates, Finance and Audit Division of the Utility Program. My business address
5		is 3930 Fairview Industrial Dr. SE, Salem, Oregon 97308.
6		My name is Brian Bahr. I am employed as a Senior Economist in Energy -
7		Rates, Finance and Audit Division of the Utility Program. My business address
8		is 3930 Fairview Industrial Dr. SE, Salem, Oregon 97308.
9	Q.	PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND WORK
10		EXPERIENCE.
11	Α.	Our Witness Qualification Statements are found in Exhibit Staff/101 and Exhibit
12		Staff/203.
13	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?
14	Α.	Staff presents recommendations and alternative recommendations on the
15		issues in this proceeding.
16	Q.	HOW IS YOUR TESTIMONY ORGANIZED?
17	Α.	The testimony is organized as follows:
18		Allocation of Insurance Proceeds
19		2. Historic Period, 2003 - 2012, Earnings Test
20		3. Future Treatment of Costs
21		4. Future Deferrals vs an Amount in Base Rates
22 23		

1. Allocation of Insurance Proceeds

Q. PLEASE DESCRIBE THE COMPANY'S PROPOSAL TO ALLOCATE THE INSURANCE PROCEEDS.

A. Northwest Natural Gas Company (NWN or Company) states that it will receive \$150.5 million in insurance proceeds.¹ The Company proposes that the amount be used to pay the entirety of the deferred environmental remediation costs occurring in the past (2003-2012), which are approximately \$94 million², leaving a balance of approximately \$61.5 million to be used towards offsetting expected future environmental remediation costs.

Q. DOES STAFF SUPPORT THIS APPROACH?

A. No. Staff does not support this approach because it does not treat current and future customers equitably given that environmental remediation costs have already occurred and are likely to continue to occur for many more years. An intergenerational equity issue already exists, as costs incurred in the past will have to be borne to some degree by current and future customers. However, future customers should not bear more inequality than necessary to pay for the costs of benefits received in the past; they are entitled to a fair share of the insurance proceeds for future environmental remediation costs. The Company's proposal to use insurance proceeds to pay the historic costs would only exacerbate the intergenerational equity issue and leave shattered the principle of matching costs and benefits.

¹ See NWN/800, Miller/7, lines 4-12.

² Although the Company posits in its testimony, NWN/800, Miller/12, that \$113 million in costs have been incurred through 2013, this number has not been reviewed yet, so Staff is using \$94 million through 2012 to represent past costs for the purposes of testimony.

The Company cites Order No. 12-437 in support of its contention that the Commission expressly found that the deferred costs should be borne by customers.³ However, the Company's assertion is an overstatement. In the Order, the Commission approved the Site Remediation Recovery Mechanism (SRRM) with conditions and created this docket. These actions suggest that the Commission expects customers to bear a portion of the costs, but it does not suggest that customers should bear the entirety of the costs.

Q. HAS STAFF REVIEWED FOR PRUDENCE THE COSTS INCURRED BETWEEN 2003 AND 2012?

A. Yes, Staff reviewed the prudency of the environmental remediation costs incurred by the Company between 2003 and 2012. Staff's recommendation has not changed from that described in Part III of Staff's opening testimony.⁴ In summary, \$33.4 thousand of past costs should be excluded due to the Company's inability to sufficiently explain and support the accounting of those costs.

Q. WHAT IS STAFF'S PROPOSAL REGARDING THE \$19 MILLION INCURRED IN 2013 NOT YET REVIEWED FOR PRUDENCE?

A. Staff recommends that the \$19 million be amortized over a four-year period beginning January 1, 2015. This method results in approximately \$5 million per year of costs, which parallels Staff's recommendation of the amount to include in base rates. See discussion below for details of Staff's recommendation for inclusion of an expense amount in base rates.

³ See NWN/800, Miller/10, at lines 19-20.

⁴ See Staff/100, Johnson-Bahr/14, beginning on line 5.

Q. WHAT DOES STAFF RECOMMEND REGARDING THE ALLOCATION OF COSTS BETWEEN OREGON AND WASHINGTON?

A. Staff's recommendation has not changed from that described in Part V of Staff's opening testimony.⁵ In summary, Staff believes using the historic allocation factor, rather than the current one, is more consistent with the benefits and burdens of the site.

Q. WHAT IS STAFF'S RECOMMENDATION REGARDING THE RATE SPREAD AND DESIGN?

A. Staff's recommendation has not changed from that described in the testimony supporting the stipulation filed with the Commission on August 7, 2013.⁶ In summary, Staff recommends the rate allocation be based on an equal percentage margin basis.

Q. HOW DOES STAFF PROPOSE TO ALLOCATE INSURANCE PROCEEDS BETWEEN THE PAST AND FUTURE COSTS?

A. Staff proposes to allocate the insurance proceeds roughly proportionally to the time periods in which costs occur. The Company has stated that its environmental remediation costs are expected to continue well into the future, perhaps as long as 20 years. Staff calculated a simple ratio using the number of past years in which costs were incurred and the number of years in the future costs are expected to occur. Calculated this way, the ratio is 10:20, or one-third of the total proceeds to be allocated to the past. Applying the one-

⁷ See NWN/800, Miller/3, lines 10-11.

⁵ See Staff/100, Johnson-Bahr/17, beginning on line 16.

⁶ See Joint Testimony/100, Joint Parties/3, beginning on line 18.

third percentage to the insurance proceeds of \$150.5 million results in an amount of \$50.167 million that should be applied to offset costs occurring between 2003 and 2012.

Alternatively, Staff compared the dollar amount of the costs occurring between 2003 and 2012 to Company-estimated high-end total expected future costs for environmental remediation of \$369 million (including \$19 million of costs in 2013).⁸ This equates to 20 percent of the total past and future costs occurring between 2003 and 2012. Multiplying 20 percent by the \$150.5 million of insurance proceeds yields a value of \$30.1 million to be applied to past costs.

Staff recommends a maximum of \$50.167 million and a minimum of \$30.1 million be allocated for use in offsetting the environmental remediation costs incurred from 2003 to 2012. For purposes of this testimony, Staff will use \$50.167 million as the amount to allocate to the historical period from 2003 to 2012.

The remaining insurance proceeds should be held by the Company in an account that accumulates interest at the Company's authorized rate of return and be used to pay a portion of each future year's environmental remediation costs. This interest rate parallels the rate at which deferral costs accrue interest.

⁸ See NWN/800, Miller/12, lines 18-20.

Q. PLEASE DESCRIBE HOW STAFF PROPOSES TO ALLOCATE THE \$50.167 MILLION OF INSURANCE PROCEEDS BETWEEN EACH YEAR OF THE HISTORIC PERIOD?

A. The historic period is the years between 2003 and 2012. Insurance proceeds apportioned to past costs should be allocated roughly proportionally to the amount of environmental remediation costs that were incurred in each year. An earnings test for each year would then determine the customers' share of that year's costs and the Company's share of that year's costs (See discussion below on Historic Earnings Test). This method results in a fair allocation between the Company and customers, as it incorporates an earnings test and an application of insurance proceeds for each year of the historic period.

In this situation, a year-by-year earnings test is more appropriate than a cumulative earnings test. While the Commission recently did employ a cumulative average earnings period in UE 233, that situation involved a tax refund for activities that were spread over a long period of time and that were hard to isolate to particular years. For these deferrals, we have information for exactly how much was spent in each of the historic years and we also know the earnings for each year. If the purpose of an earnings test is to determine whether or not a utility can absorb some or all of the extraordinary costs captured in a deferral application, the best policy is to match the costs and earnings in the year they occurred.

Q. DID STAFF REVIEW AN ALTERNATIVE METHOD TO ALLOCATING THE INSURANCE PROCEEDS TO HISTORIC COSTS?

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Yes, Staff also reviewed allocating the \$50.167 million of insurance proceeds Α. apportioned to the historic costs equally between each year in the period. The outcome did not appear to allocate fairly the insurance proceeds between the Company and its customers as the allocation had nothing to do with when the costs were incurred. Staff discarded this methodology in favor of the one recommended above.

Q. WHY HAS STAFF RECOMMENDED ITS PROPOSED METHODOLOGY?

A. This proposal presents a balanced approach between the Company and its customers of paying for the historic environmental remediation costs. The Company cites Order No 12-408 to support that that the entirety of past costs should be paid using insurance proceeds. However, Staff disagrees with the Company on the interpretation of the Order, which only states that insurance proceeds will appropriately offset expenses, not that they will offset all past expenses entirely.

Q. HAS THE COMPANY FULLY COLLECTED ALL IT CAN FROM ITS **INSURERS?**

A. In its response to Staff's Data Request No. 17 about this matter, the Company stated that it has entered into settlement agreements with all but one of its insurers. The single remaining insurer was insolvent and a small company. The Company is currently working with the insurer's liquidator to see if the Company can acquire any additional insurance proceeds. 10

See NWN/800, Miller/23, at line 20.
 See Exhibit Staff/200, Johnson-Bahr/1.

Q. PLEASE ADDRESS THE COMPANY'S CONTENTION THAT IT IS STAFF'S
FAULT THAT THE ALLOCATION OF INSURANCE IS IN DISPUTE.

A. The Company states in its testimony that absent Staff voicing its concern about the growing balance of the deferral, the Company would have continued deferring costs and offset the entirety of past costs with insurance proceeds when settled.¹¹ Therefore, it is the Company's contention that the amount of insurance proceeds to allocate to the past costs should not be in dispute - the entirety of past costs should be paid by insurance proceeds.

The Company is correct that Staff became concerned about the size of the balance in the deferral account. When Staff and the Company initially discussed the deferral of environmental remediation costs, there was no indication at that time that the deferral would carry on for as long as it has. Staff was concerned not only with the size of the balance, but also that the environmental remediation costs were accruing a significant amount of interest at the Company's authorized rate of return. Staff believed that amortization should begin soon so that the interest would be moderated.

Although the Company suggests that it would have been allowed to allocate the entire insurance proceeds against the deferral balance, Staff disagrees. Given that the deferral has continued as long as it has and the forecast indicates costs continuing another twenty years, Staff would have opened a proceeding to investigate how insurance proceeds should be allocated. In addition, none of the deferrals would have been declared prudent until the

¹¹ See NWN/800, Miller/4, lines 4-9.

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amortization phase began. In spite of the Company's belief that Staff's concern about the size of the balance and accruing interest has resulted in the Company being subject to an earnings review, a similar docket would have occurred regardless due to the circumstances of the deferral.

2. HISTORIC PERIOD, 2003-2012, EARNINGS TEST

Q. WHAT IS THE COMPANY'S POSITION ON A HISTORIC EARNINGS TEST?

Α. The Company states in its testimony that it would support an earnings test as long as the Company is allowed to recover 100 percent of its prudentlyincurred environmental remediation costs up to 100 basis points above its authorized return on equity (ROE). 12 The Company also states its recommendation that a backward-looking earnings test should be applied on the Company's cumulative or average ROE, rather than on each individual year's ROE. 13

Q. DOES STAFF SUPPORT THIS APPROACH?

A. No. Staff supports an annual earnings test following the appropriate allocation of the insurance proceeds. Staff also supports an earnings test that would allow the Company to collect 100 percent of its prudently incurred costs up to 50 basis points below its authorized ROE. Above that point, the Company would pay 100 percent of its environmental remediation costs.

Q. WHY DOES STAFF RECOMMEND THIS PROPOSED METHODOLOGY?

See NWN/800, Miller/6, lines 1-5.
 See NWN/800, Miller/6, lines 22-24.

In principle, Staff would recommend a threshold of 100 basis points below authorized ROE on this deferral given that the deferral appears to Staff to be more of an "emergency" category that warrants a benchmark of 100 basis points below authorized ROE. However, Staff recommends 50 basis points below authorized ROE be set as the earnings test threshold in this case because the results of the application of a threshold 100 basis points below authorized ROE yields results that Staff is uncomfortable in recommending. As illustrated by Tables 1 through 3 later in this testimony, a threshold 100 basis points below authorized ROE results in the Company bearing between approximately 90 and 95 percent of the historic deferred cost amounts after application of a pro-rated portion of insurance proceeds, depending on the inclusion of WACOG and AMA Optimization revenues. Therefore Staff is moderating its recommendation to a threshold of 50 basis points below ROE. This benchmark results in the company bearing between approximately 71 and 87 percent using Staff's primary recommendation, as shown in Tables 1 through 3.

The Company cites Order No. 08-504 in support of its argument for a threshold 100 basis points above its authorized ROE, similar to its Spring earnings review.¹⁴ However, the Company does not elucidate how the current issue is similar to the Spring earnings review and why it should be treated similarly. In fact, the circumstances of the current docket, and the accompanying proposal for an earnings test, are very dissimilar to a Spring

¹⁴ See NWN/800, Miller/11, beginning on line 20.

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earnings review, other than in name only. The Commission allows the gas utilities 100 basis points above authorized ROE based on the sharing that gas utilities choose for the Weighted Average Cost Of Gas (WACOG) revenues in their annual Purchased Gas Adjustment (PGA). These two mechanisms bear no resemblance to each other.

The Company also cites Order No. 99-272 in support of its proposal that it should be allowed to earn up to a threshold higher than authorized ROE due to good management incentives. However, similar to the previous citation, there is no link drawn between this docket and a PGA. Again, the circumstances of each are different, and should an earnings test be implemented by the Commission, there is no reason why it should necessarily be akin to those in the Company's PGA.

Staff recommends an annual earnings test on each year's earnings rather than an earnings test applied on the Company's cumulative or average earnings from 2003 to 2012 because this method is more consistent with Commission principles. The purpose of deferred accounting is to allow recovery of extraordinary costs that could not fairly be absorbed by the utility company. In this case, environmental remediation costs were incurred in different years at different amounts, and the Company had different earnings levels in each year. The only way to fairly determine whether the Company could have absorbed some or all of the costs is to review the earnings during the year the costs were incurred.

¹⁵ See NWN/800, Miller/18, beginning at line 15.

Q. WHAT IS THE MAXIMUM THRESHOLD STAFF COULD SUPPORT FOR HISTORIC EARNINGS TESTS?

A. While staff recommends the threshold be set at 50 basis points below the Company's authorized ROE given the circumstances of this case, Staff could support a threshold as high as authorized ROE. This would allow the Company to earn at its authorized ROE on a retrospective basis. In addition, regarding expected future costs, Staff is recommending the threshold for an earnings test be set at the Company's authorized ROE, so some symmetry between past and future methods would be achieved.

Q. HAS STAFF REVIEWED ALTERNATIVE EARNINGS TEST THRESHOLDS?

A. Yes. Staff looked at alternatives that set the threshold at 0, 50, and 100 basis points below and above authorized ROE. Table 1 illustrates the cumulative results of an earnings test applied to each year of the Company's earnings between 2003 and 2012. For example, if an earnings test were set at 100 basis points above the Company's authorized ROE, the Company's earnings would be above the threshold in five of the 10 years, and the Company would be responsible for approximately \$21.489 million of the \$94.3 million in costs (insurance proceeds would pay \$50.167 million and customers would be responsible for the other \$22.664 million).

Table 1. Summary Results of Staff's Primary Recommendation for Treatment of Past Costs¹⁶

BPs					Avg of
from				Sharing	Annual
AROE	Years over Threshold		Final Cost	%	ROEs
100	2009	Company	\$115	0.26%	10.12%
100	2003	Customers	\$44,037	99.74%	
50	2009, 2010, 2011	Company	\$11,271	25.53%	9.89%
30	2009, 2010, 2011	Customers	\$32,881	74.47%	
0	2006, 2009, 2010, 2011	Company	\$19,116	43.30%	9.72%
	2000, 2003, 2010, 2011	Customers	\$25,036	56.70%	
-50	2005, 2006, 2007, 2008, 2009, 2010,	Company	\$31,335	70.97%	9.48%
-30	2011, 2012	Customers	\$12,817	29.03%	
-100	2004, 2005, 2006, 2007, 2008, 2009,	Company	\$41,002	92.87%	9.28%
-100	2010, 2011, 2012	Customers	\$3,150	7.13%	

Q. DOES STAFF SUPPORT INCLUDING WACOG AND AMA OPTIMIZATION REVENUES FOR THE SAKE OF THE EARNINGS TEST?

A. Yes, Staff supports the inclusion of 100 percent of WACOG Revenues and 90 percent of Optimization Revenues in order to calculate an earnings test. Given that there is no upfront sharing in the backward looking earnings test, Staff is recommending 90 percent of Optimization Revenues to assure the Company is retaining at least a portion of such revenues.

Q. WHY DOES STAFF SUPPORT USING WACOG AND OPTIMIZATION REVENUES?

A. Although the Company's business activities include both regulated and unregulated operations, the Company's earnings in these two situations are directly attributable to its regulated operations. The Company should reveal its

¹⁶ The table was created in part using information provided by the Company in its response to the September 17, 2013 bench request. Additional details, including assumptions and calculations, can be found in Exhibit Staff/201, Johnson-Bahr/1.

entire revenue picture in order to allow the calculation of a meaningful earnings test. If WACOG and Optimization Revenues are not included in the earnings test, an extremely skewed earnings test would likely be the result. The Commission should have access to all the Company's revenue in order to make a decision regarding application of the earnings test. Should customers be forced to pay for environmental remediation if the Company is earning large returns on its Optimization Program? Staff believes the answer is no.

Q. HAS STAFF REVIEWED THE EFFECTS OF INCLUDING IN ITS ANALYSIS THE COMPANY'S SHARE OF NET WACOG REVENUE?

A. Yes. In addition to the analysis Staff performed resulting in Table 1, Staff also performed analyses that include in the Company's revenue its share of net WACOG revenue. Table 2 presents the results of that analysis.

Table 2. Summary Results of Staff's Primary Recommendation for Treatment of Past Costs (including WACOG) ¹⁷

BPs from AROE	Years over Threshold		Final Cost	Sharing %	Avg of Annual ROEs
100	2006, 2007, 2009, 2010, 2011	Company	\$12,114	27.44%	10.40%
100	2006, 2007, 2009, 2010, 2011	Customers	\$32,039	72.56%	
50	2006, 2007, 2009, 2010, 2011	Company	\$22,215	50.31%	10.18%
30	2000, 2007, 2009, 2010, 2011	Customers	\$21,938	49.69%	
0	2005, 2006, 2007, 2009, 2010, 2011,	Company	\$28,124	63.70%	10.06%
	2012	Customers	\$16,028	36.30%	
-50	2005, 2006, 2007, 2009, 2010, 2011,	Company	\$35,841	81.18%	9.90%
-30	2012	Customers	\$8,311	18.82%	
-100	2004, 2005, 2006, 2007, 2009, 2010,	Company	\$39,846	90.25%	9.82%
-100	2011, 2012	Customers	\$4,306	9.75%	

¹⁷ The table was created in part using information provided by the Company in its response to the September 17, 2013 bench request. Additional details, including assumptions and calculations, can be found in Exhibit Staff/201, Johnson-Bahr/1.

Q. HAS STAFF REVIEWED THE EFFECTS OF INCLUDING IN ITS ANALYSIS THE COMPANY'S SHARE OF AMA OPTIMIZATION?

A. Yes. In addition to the analyses Staff performed resulting in Table 1 and Table 2, Staff also performed analyses that include in the Company's revenue 90 percent of the Company's share of AMA Optimization. Table 3 presents the results of that analysis.

Table 3. Summary Results of Staff's Primary Recommendation for Treatment of Past Costs (including WACOG and 90 percent of Optimization) ¹⁸

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BPs from					Avg of Annual
AROE	Years over Threshold		Final Cost	Sharing %	ROEs
100	2006, 2007, 2009, 2010, 2011	Company	\$21,489	48.67%	10.51%
100	2000, 2007, 2009, 2010, 2011	Customers	\$22,664	51.33%	
50	2006, 2007, 2009, 2010, 2011, 2012	Company	\$26,218	59.38%	10.41%
50	2006, 2007, 2009, 2010, 2011, 2012	Customers	\$17,935	40.62%	
0	2005, 2006, 2007, 2009, 2010, 2011, 2012	Company	\$32,306	73.17%	10.29%
U	2005, 2006, 2007, 2009, 2010, 2011, 2012	Customers	\$11,846	26.83%	
F0	2005 2006 2007 2000 2010 2011 2012	Company	\$38,662	87.56%	10.16%
-50	2005, 2006, 2007, 2009, 2010, 2011, 2012	Customers	\$5,491	12.44%	
-100	2004, 2005, 2006, 2007, 2008, 2009, 2010,	Company	\$42,128	95.41%	10.09%
-100	2011, 2012	Customers	\$2,024	4.59%	

Q. HAS STAFF CONSIDERED AN ALTERNATIVE METHOD OF ALLOCATING INSURANCE PROCEEDS TO PAST EXPENSES?

A. Yes. Staff considered an approach that allocated the insurance proceeds only following the annual earnings test. Under this method, the sharing percentage between customers and Company would be determined annually by an earnings test. The insurance proceeds would then be allocated between customers and Company based on the cumulative sharing percentage

¹⁸ The table was created in part using information provided by the Company in its response to the September 17, 2013 bench request. Additional details, including assumptions and calculations, can be found in Exhibit Staff/201, Johnson-Bahr/1.

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determined by the earnings test. In other words, the allocation of the insurance proceeds would be determined by the results of the earnings test, rather than factored into the earnings test.

Table 4 indicates potential results given various earnings test thresholds using this approach. For example, if an earnings test were set at 100 basis points above the Company's authorized ROE, the Company's earnings would be above the threshold in five years, and the Company would be responsible for \$14.568 million of the \$94.3 million in costs (insurance proceeds would pay \$50.167 million and customers would be responsible for the other \$29.584 million).¹⁹

Table 4. Summary Results of Staff's Alternative Recommendation for Past Costs

BPs from			Cost before	Sharing	Insurance	Final
AROE	Years over Threshold		Insurance	%	Proceeds	Cost
100	2009	Company	\$115	0.12%	\$61	\$54
100	2003	Customers	\$94,204	99.88%	\$50,106	\$44,099
50	2009, 2010, 2011	Company	\$11,271	11.95%	\$5,995	\$5,276
30	2003, 2010, 2011	Customers	\$83,048	88.05%	\$44,172	\$38,876
0	2006, 2009, 2010, 2011	Company	\$24,180	25.64%	\$12,861	\$11,319
U	2000, 2009, 2010, 2011	Customers	\$70,139	74.36%	\$37,306	\$32,833
-50	2005, 2006, 2007, 2008, 2009,	Company	\$47,314	50.16%	\$25,165	\$22,148
-30	2010, 2011, 2012	Customers	\$47,006	49.84%	\$25,002	\$22,004
-100	2004, 2005, 2006, 2007, 2008,	Company	\$74,527	79.02%	\$39,640	\$34,887
-100	2009, 2010, 2011, 2012	Customers	\$19,793	20.98%	\$10,527	\$9,265

Q. HAS STAFF REVIEWED THE EFFECTS OF INCLUDING IN ITS ANALYSIS THE COMPANY'S SHARE OF NET WACOG REVENUE?

¹⁹ The table was created in part using information provided by the Company in its response to the September 17, 2013 bench request. Additional details, including assumptions and calculations, can be found in Exhibit Staff/201, Johnson-Bahr/2.

A. Yes. In addition to the analysis Staff performed resulting in Table 4, Staff also performed analyses that include in the Company's revenue its share of net WACOG revenue. Table 5 presents the results of that analysis.

Table 5. Summary Results of Staff's Alternative Recommendation for Treatment of Past Costs (including WACOG) ²⁰

BPs	dot oosto (mordanig vv/toot		Cost			
from			before	Sharing	Insurance	Final
AROE	Years over Threshold		Insurance	%	Proceeds	Cost
100	2006, 2007, 2009, 2010, 2011	Company	\$18,670	19.79%	\$9,930	\$8,740
100	2000, 2007, 2003, 2010, 2011	Customers	\$75,650	80.21%	\$40,237	\$35,413
50	2006, 2007, 2009, 2010, 2011	Company	\$33,935	35.98%	\$18,050	\$15,886
50	2000, 2007, 2009, 2010, 2011	Customers	\$60,384	64.02%	\$32,117	\$28,267
0	2005, 2006, 2007, 2009, 2010,	Company	\$46,108	48.88%	\$24,524	\$21,584
U	2011, 2012	Customers	\$48,212	51.12%	\$25,643	\$22,569
-50	2005, 2006, 2007, 2009, 2010,	Company	\$61,974	65.71%	\$32,963	\$29,011
-50	2011, 2012	Customers	\$32,345	34.29%	\$17,204	\$15,141
-100	2004, 2005, 2006, 2007, 2009,	Company	\$75,476	80.02%	\$40,144	\$35,331
-100	2010, 2011, 2012	Customers	\$18,844	19.98%	\$10,023	\$8,821

Q. HAS STAFF REVIEWED THE EFFECTS OF INCLUDING IN ITS ANALYSIS THE COMPANY'S SHARE OF AMA OPTIMIZATION?

A. Yes. In addition to the analyses Staff performed resulting in Table 4 and Table 5, Staff also performed analyses that include in the Company's revenue 90 percent of the Company's share of AMA Optimization. Table 6 presents the results of that analysis.

²⁰ The table was created in part using information provided by the Company in its response to the September 17, 2013 bench request. Additional details, including assumptions and calculations, can be found in Exhibit Staff/201, Johnson-Bahr/2.

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Table 6. Summary Results of Staff's Primary Recommendation for Treatment of Past Costs (including WACOG and 90 percent of Optimization) ²¹

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BPs from			Cost before	Sharing	Insurance	Final
AROE	Years over Threshold		Insurance	%	Proceeds	Cost
100	2006, 2007, 2009, 2010, 2011	Company	\$31,121	33.00%	\$16,553	\$14,568
100	2000, 2007, 2009, 2010, 2011	Customers	\$63,199	67.00%	\$33,614	\$29,584
50	2006, 2007, 2009, 2010, 2011,	Company	\$43,858	46.50%	\$23,327	\$20,531
30	2012	Customers	\$50,462	53.50%	\$26,840	\$23,622
0	2005, 2006, 2007, 2009, 2010,	Company	\$57,676	61.15%	\$30,677	\$26,999
U	2011, 2012	Customers	\$36,644	38.85%	\$19,490	\$17,154
-50	2005, 2006, 2007, 2009, 2010,	Company	\$69,316	73.49%	\$36,868	\$32,448
-50	2011, 2012	Customers	\$25,004	26.51%	\$13,299	\$11,705
-100	2004, 2005, 2006, 2007, 2008,	Company	\$80,986	85.86%	\$43,075	\$37,911
-100	2009, 2010, 2011, 2012	Customers	\$13,334	14.14%	\$7,092	\$6,242

Q. HOW HAS THE COMPANY REPRESENTED TO SHAREHOLDERS ITS ENVIRONMENTAL REMEDIATION COSTS?

A. The Company responded to Staff's Data Request 12, in which Staff asked the Company this question. Staff also reviewed the annual reports of the Company for recent years. In summary, it appears that the Company has included the deferred environmental costs in its financial results, along with a note stating that recovery of the costs is probable. However, as a result of this docket, the Company could be required to share in a portion of the costs.

Recovering less than the full amount of the deferral would likely cause the Company to have to write off a portion of the regulatory asset it has recorded.

²¹ The table was created in part using information provided by the Company in its response to the September 17, 2013 bench request. Additional details, including assumptions and calculations, can be found in Exhibit Staff/201, Johnson-Bahr/2.

²² See Exhibit Staff/202, Johnson-Bahr/2.

²³ See Exhibit Staff/202, Johnson-Bahr/3-6, which shows selected relevant pages from the Company's 2013 10K report, including the Company's consolidated balance sheet, the page in the financial statement footnotes showing a breakout of the Regulatory Assets account found on the balance sheet, and the pages of the footnotes on which the Company discusses its treatment of environmental remediation costs.

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The Company's treatment of deferred costs differs from the way regulated utilities in Oregon typically account for deferred costs. Because of this unique treatment, the Commission finds itself in a position in which granting anything less than the Company's proposal will result in a write off by the Company, lowering its earnings. Typically, however, the Commission's decision to approve for amortization deferred costs results in a company recognizing a previously unrecorded regulatory asset, thereby raising earnings. Staff includes in its exhibits a simplified example illustrating the difference between the Company's treatment of the deferred costs and the typical treatment by utilities.24

3. FUTURE TREATMENT OF COSTS

Q. WHAT IS THE COMPANY'S POSITION ON THE FUTURE TREATMENT OF **EXPECTED ENVIRONMENTAL REMEDIATION COSTS?**

A. The Company states in testimony that on a going-forward basis, the Commission should conduct annual earnings tests based on the previous 12month period.²⁵ Staff agrees with the Company on this issue.

The Company also proposes that the insurance proceeds be allocated first to offset all past costs and the excess proceeds should offset future expenses as they are incurred. Staff disagrees with the Company on this issue. Please see Staff testimony above on the allocation of insurance proceeds.

UM 1635 STAFF 200

See Exhibit Staff/202, Johnson-Bahr/7. See NWN/800, Miller/29.

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Q. WHAT IS STAFF'S PROPOSAL REGARDING THE APPLICATION OF **INSURANCE PROCEEDS FOR FUTURE EARNINGS TESTS?**

- A. Staff proposes to allocate approximately \$50.167 million to historic costs, which leaves approximately \$100 million for expected future environmental remediation costs. Staff recommends that the approximate \$100 million (as well as accumulated interest) be allocated evenly over the next 20 years. This would be approximately \$5 million of insurance proceeds, plus interest on the balance, allocated each year for the next 20 years.
- Q. PLEASE DESCRIBE STAFF'S RECOMMENDATION FOR CALCULATING CUSTOMER RESPONSIBILITY FOR FUTURE ENVIRONMENTAL REMEDIATION COSTS.
- A. In calculating customers' share, an earnings test should be conducted each year using revenues, including 100 percent of WACOG and 90 percent of AMA Optimization revenues. Staff would also reduce the cost of environmental remediation each year by the \$5 million of insurance proceeds, plus accumulated interest, allocated to that year. Of the amount of environmental remediation costs remaining at that point, ten percent would be allocated to the Company to ensure the Company has the incentive to control costs.

The reason Staff is recommending a threshold at authorized ROE going forward and 50 basis points below authorized ROE going backward is because Staff's recommended method going forward also includes 90/10 sharing of costs prior to the earnings test. The earnings test would be performed

annually, and rates would be set each year based upon the new calculation for the next year.

Q. WHAT IS THE PURPOSE OF THE 90/10 COST SHARING BEFORE THE EARNINGS TEST IS APPLIED?

- A. The purpose is to provide the Company an incentive to minimize costs and maximize revenues even with the prospect of an earnings test that has a benchmark set at the Company's authorized rate of return.
- Q. UNDER STAFF'S PROPOSAL, IS IT STILL POSSIBLE FOR THE COMPANY
 TO EARN GREATER THAN ITS AUTHORIZED ROE?
- A. Yes. The Company can earn above it authorized ROE if the Company has healthy earnings to the point that it can absorb the environmental remediation costs less the insurance proceeds and customer tariff rider.
- Q. DOES STAFF RECOMMEND A CAP ON TIME OR COSTS BEFORE WHICH
 THE COMPANY'S ENVIRONMENTAL REMEDIATION COSTS SHOULD BE
 REVIEWED AGAIN?
- A. Yes, Staff recommends the decision by the Commission in this docket be reviewed in five years or when expenditures reach \$100 million, whichever comes first. This cap will prevent a situation in which costs accelerate like a stone rolling down a mountain and future customers become beasts of burden to the exponentially accumulating interest balance. The cap also will allow sufficient time to pass in order to review incurred costs, cost forecast updates, and evaluate whether the deferral and its mechanisms are working effectively for cost recovery of the environmental remediation costs.

4. FUTURE DEFERRALS VERSUS A PERMANENT AMOUNT IN RATES

Q. WHAT IS THE COMPANY'S POSITION ON A PERMANENT AMOUNT OF ENVIRONMENTAL REMEDIATION COSTS IN RATES?

A. In NW Natural's testimony, the Company states that if the Commission decides to place an amount into permanent rates, it should engage in an annual process to estimate what that level should be to be included in rates.²⁶

Q. DOES STAFF SUPPORT THIS APPROACH?

A. No. Staff believes that the Commission should put \$3 million in permanent rates on a going forward basis in the form of a tariff rider. Should the Commission decide to include more than Staff's \$3 million recommended amount, Staff's recommendation is not to include in permanent rates an amount more than \$5 million. Under this tariff rider, which would grow in time proportional to sales until the rate is reset, the Company would track revenues received each year.

Q. WHY DOES STAFF RECOMMEND THIS AMOUNT?

A. Staff reviewed the environmental remediation costs incurred in recent years.

These costs, including interest, were \$8.2 million in 2008, \$10.0 million in 2009, \$13.7 million in 2010, \$15.3 million in 2011, and \$19.4 million in 2012. In an effort to be conservative and to reduce the possibility of a situation in which the Company must refund an amount to customers, Staff recommends a very conservative amount be put into permanent rates. This amount will help offset the deferred costs on an annual basis and help prevent the accumulation of an

²⁶ See NWN/800, Miller/30, lines 13-17.

excessively large deferral balance. Taking into account the cost offset of allocated insurance proceeds and

For example (Scenario 1), assume \$15 million of environmental costs were incurred in a given year, \$5 million were included in base rates, and the Company earned an ROE of 10.58 percent (assuming an authorized ROE of 10.08 percent). First, insurance proceeds would offset \$5 million of the \$15 million cost. Second, the remaining \$10 million would be reduced by the \$5 million included in base rates. This would leave \$5 million to be subject to 90/10 sharing and the earnings test. In this scenario, because the Company is earning above the earnings test threshold, the Company would bear the entirety of the remaining \$5 million, and the Company's final ROE would be 9.7 percent.²⁷

Q. PLEASE SUMMARIZE STAFF'S RECOMMENDATIONS.

A. Staff recommends approximately \$50.167 of insurance proceeds be applied to the \$94 million of environmental costs incurred by the Company between 2003 and 2012. The remainder of costs incurred during this time should be shared between customers and the Company following an earnings test set at 50 basis points below the Company's authorized ROE. All WACOG and 90 percent of Optimization earnings should be included in the revenues for the purposes of the test.

Staff also recommends that \$5 million be put into base rates for recovery from customers going forward. Environmental costs incurred in the future will be

²⁷ See Exhibit Staff/201, Johnson-Bahr/9 for the assumptions and calculations used in Staff's example, as well as three other potential scenarios under Staff's recommended approach.

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offset by the approximately \$100 million of insurance proceeds. The sharing between customers and Company should be determined by an earnings test set at the Company's authorized ROE, and WACOG and AMA Optimization revenues should be included.

Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

A. Yes.

CASE: UM 1635 Phase II WITNESS: JOHNSON - BAHR

PUBLIC UTILITY COMMISSION OF OREGON

STAFF EXHIBIT 201

Exhibits in Support Of Testimony

REDACTED May 2, 2014

Exhibit Staff/201, Johnson-Bahr/1
Summary Table of Results based on Staff's Primary Recommendation for Historic Costs
*Note that all dollar figures are in thousands

Including WACOG and Optimization

BPs from					Avg of Annual
AROE	Years over Threshold		Final Cost	Sharing %	ROEs
100	ווטני טוטני מטטני בטטני	Company	\$21,489	48.67%	10.51%
OOT	2006, 2007, 2003, 2010, 2011	Customers	\$22,664	51.33%	
0	בנסב נוסב סומב מממב בממב אממב	Company	\$26,218	%88'65	10.41%
200	2009, 2007, 2009, 2011, 2012	Customers	\$17,935	40.62%	
	210C 110C 010C 000C 200C 300C	Company	\$32,306	73.17%	10.29%
>	2003, 2009, 2007, 2003, 2010, 2011, 2012	Customers	\$11,846	26.83%	
בט	C10C 110C 010C 800C 200C 300C	Company	\$38,662	895'28	10.16%
2	2003, 2000, 2007, 2003, 2010, 2011, 2012	Customers	\$5,491	12,44%	
100	5105 1105 0105 8005 7005 3005 3005 NOS	Company	\$42,128	95.41%	10.09%
3	2004, 2003, 2000, 2007, 2008, 2003, 2010, 2011, 2012	Customers	\$2,024	4.59%	

See Confidential Exhibit Staff 201.3

BPs from					Avg of Annual
AROE	Years over Threshold		Final Cost	Sharing %	ROEs
100	יוטכ סוטר פטטר בטטר	Company	\$12,114	27.44%	10.40%
8	2000, 2007, 2003, 2010, 2011	Customers	\$32,039	72.56%	
S	1100 0100 8000 2000	Company	\$22,215	50.31%	10.18%
3	2000, 2001, 2003, 2011	Customers	\$21,938	49.69%	
-	219C 110C 019C 800C 200C 300C	Company	\$28,124	63.70%	10.06%
>	2005, 2006, 2007, 2005, 2011, 2012	Customers	\$16,028	36.30%	
נט	2195 1105 0195 8005 2085 9006 3006	Company	\$35,841	81.18%	806.6
00-	2005, 2006, 2007, 2009, 2011, 2012	Customers	\$8,311	18.82%	
100	210c 110c 010c 000c 200c 300c 300c 100c	Company	\$39,846	90.25%	9.82%
201-	2004, 2003, 2000, 2007, 2003, 2011, 2012	Customers	\$4,306	%52'6	

Excluding WACOG and Optimization

BPs from					Avg of Annual
AROE	Years over Threshold		Final Cost	Sharing %	ROEs
100	8000	Company	\$115	0.26%	10.12%
2	5002	Customers	\$44,037	99.74%	
2	1100 0100	Company	\$11,271	25.53%	%68.6
3	2003, 2010, 2011	Customers	\$32,881	74.47%	
c	200c 000c 300c	Company	\$11,61\$	43.30%	9.72%
>	2000, 2003, 2011, 2011	Customers	\$25,036	56.70%	
2,	210c 110c 010c 800c 200c 300c 300c	Company	\$31,335	70.97%	9.48%
3	2003, 2009, 2007, 2008, 2003, 2010, 2011, 2012	Customers	\$12,817	29.03%	
100	2106 1106 0106 0006 8006 2006 9006 3006 1006	Company	\$41,002	92.87%	9.28%
201	2004, 2003, 2000, 2007, 2009, 2003, 2010, 2011, 2012	Customers	\$3,150	7.13%	-

See Exhibit Staff 201.5

Exhibit Staff/201, Johnson-Bahr/2
Table of Results based on Staff's Alternative Recommendation for Historic Costs
*Note that all dollar figures are in thousands

Including WACOG and Optimization

BPs from			Cost before		Insurance	
AROE	Years over Threshold		Insurance	Sharing %	Proceeds	Final Cost
100	ווטכ טוטכ טטטר בטטר פטטר	Company	\$31,121	33.00%	\$16,553	\$14,568
707	2009, 2007, 2003, 2010, 2011	Customers	\$63,199	%00.79	\$33,614	\$29,584
20	2102 1102 0102 0002 2002 5002	Company	\$43,858	46.50%	\$23,327	\$20,531
2	2009, 2003, 2009, 2011, 2012	Customers	\$50,462	53.50%	\$26,840	\$23,622
	רוסר וואסר סומר מסמר דממר שממר שממר	Company	\$57,676	61.15%	\$30,677	\$26,999
>	2003, 2009, 2007, 2003, 2010, 2011, 2012	Customers	\$36,644	38.85%	\$19,490	\$17,154
U	210C 110C 010C 00CC 200C 300C	Company	\$69,316	73.49%	\$36,868	\$32,448
00-	2005, 2000, 2007, 2003, 2010, 2011, 2012	Customers	\$25,004	26.51%	\$13,299	\$11,705
100	5105 1105 0105 8005 5005 3005 3005 MOS	Company	\$80,986	82.86%	\$43,075	\$37,911
3	2004, 2005, 2000, 2007, 2008, 2009, 2011, 2012	Customers	\$13,334	14,14%	260'2\$	\$6,242
Libert Carl	0 000 37 17: 17: 17: 17: 17: 17: 17: 17: 17: 17:					

See Confidential Exhibit Staff 201.6

BPs from			Cost before		Insurance	
AROE	Years over Threshold		Insurance	Sharing %	Proceeds	Final Cost
100	110c 010c 800c 200c	Company	\$18,670	762.61	086'6\$	\$8,740
207	2000, 2007, 2009, 2010, 2011	Customers	\$75,650	%17'08	\$40,237	\$35,413
01	1102 0102 0002 2002 3002	Company	\$33,935	%86'58	\$18,050	\$15,886
00	2000, 2007, 2009, 2010, 2011	Customers	\$60,384	64.02%	\$32,117	\$28,267
c	2192 1102 010C 000C 200C 300C 300C	Company	\$46,108	48.88%	\$24,524	\$21,584
>	2003, 2000, 2007, 2003, 2010, 2011, 2012	Customers	\$48,212	51.12%	\$25,643	\$22,569
, T	2102 1106 0106 8006 2006 3006 3006	Company	\$61,974	65.71%	\$32,963	\$29,011
25	2003, 2000, 2007, 2003, 2010, 2011, 2012	Customers	\$32,345	34.29%	\$17,204	\$15,141
-100	2105 1105 0105 2005 2006 3006 3006 8005	Company	\$75,476	80.02%	\$40,144	\$35,331
3	2004, 2000, 2000, 2001, 2010, 2011, 2012	Customers	\$18,844	%86'61	\$10,023	\$8,821

See Exhibit Staff 201.7

Excluding WACOG and Optimization

BPs from			Cost before		Insurance	
AROE	Years over Threshold		Insurance	Sharing %	Proceeds	Final Cost
5	oude	Company	\$115	0.12%	\$61	\$54
201	2003	Customers	\$94,204	%88.66	\$50,106	\$44,099
5	1100 0100	Company	\$11,271	11.95%	\$5,995	\$5,276
3	2003, 2010, 2011	Customers	\$83,048	88.05%	\$44,172	\$38,876
•	1100 0100 5000	Company	\$24,180	25.64%	\$12,861	\$11,319
•	2009, 2009, 2011	Customers	\$70,139	74.36%	\$37,306	\$32,833
S	2005 1005 0105 0006 2006 2006 3006	Company	\$47,314	50.16%	\$25,165	\$22,148
3	2003, 2000, 2003, 2003, 2010, 2011, 2012	Customers	\$47,006	49.84%	\$25,002	\$22,004
100	2012 1105 0105 8005 2006 2006 2006 7006	Company	\$74,527	79.02%	\$39,640	\$34,887
3	2004, 2000, 2000, 2001, 4000, 2000, 2011, 2012	Customers	\$19.793	%86 UC	LC5 UL\$	596.65

See Exhibit Staff 201.8

Staff/201 Johnson-Bahr/3

This page 3 is confidential.

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Exhibit Staff/201, Johnson-Bahr/4 Inputs and Calculations for Historic Costs (including WACOG, excluding Optimization) *Note that all dollar figures are in thousands

Variable Inputs insurance proceeds earnings test adjustment (basis points above AROE)

			Total % 81.18% 18.82%
	<u>Total</u> \$94,319	\$50,167	Total \$ \$35,841 \$8,311
2012 \$82,251 \$1,028,353 10.08% 60.06%	52.50% 0.00% 47.50% 3.31% 0.00% 4.80% \$19.423	\$3,760 \$2,258 \$84,509 8.22% 10.33% \$10,331 \$9,092	\$6,119 \$81.33 125.28 9.08% \$6,119 \$2,973
2011 \$86,680 \$993,165 \$0.06%	53.28% 0.00% 46.72% 3.50% 0.00% 4.77% \$15,320	\$2,471 \$1,484 \$88,164 8.88% 11.51% 16.24% \$8,149 \$7,172	\$13,977 \$77.26 154.56 9.96% \$7,172 \$0
2010 \$84,845 \$967,308 10.20% 59.87%	52.14% 0.00% 47.86% 3.46% 0.00% 4.88% \$13.675	\$1,051 \$629 \$85,474 8.84% 11.23% 14.50% \$7,273	153.34 \$11,858 \$77.33 138.27 9.85% \$6,401 \$0
2009 \$89,513 \$986,180 10.20% 59.87%	47.77% 0.00% 52.23% 3.22% 0.00% 5.33% \$9,967	\$15,946 \$9,546 \$99,059 10.04% 13.07% \$5,301 \$4,666	336.67 \$28,967 \$86.04 90.58 12.16% \$4,666 \$0
2008 \$83,918 \$978,907 10.20% 60.71%	45.54% 0.00% 54.46% 3.10% 0.00% 5.55% \$8.165	-\$7,493 -\$4,549 \$79,369 8.11% 9.20% \$.66% \$4,343	(50.44) -\$4,429 \$87.81 -9.20% \$0.5% \$3,822
2007 \$83,957 \$975,963 10.20% 60.71%	46.50% 0.00% 53.50% 3.16% 0.00% 5.46% \$8.762	\$14,190 \$8,615 \$92,572 9,49% 11.82% 9,29% \$4,660 \$4,102	\$18.257 \$86.01 78.55 11.04% \$4,102 \$0
200 <u>6</u> \$82,753 \$958,767 10.20% 60.71%	47.69% 0.00% 52.31% 3.24% 0.00% 5.34% \$6.560	\$8,083 \$4,907 \$87,660 9.14% 11.28% 6.96% \$3,489	\$13,091 \$82.61 \$1.23 \$1.067% \$3,071 \$0
2005 \$78,821 \$940,148 10.20% 60.71%	47.43% 0.00% 52.57% 3.25% 0.00% 5.36% \$9,209	ahr/8] \$4,195 \$2,547 \$81,368 8.65% 10.28% \$4,898 \$4,898	58.11 \$4,731 \$81.41 87.22 9.41% \$4,311 \$0
2004 \$71,694 \$858,497 10.20% 60.71%	46.75% 0.00% 53.25% 3.30% 0.00% 5.43% \$2,205	\$559 \$559 \$339 \$72,033 8.39% 9.56% 2.34% \$1,173	(14.01) -\$1,055 \$75.30 - - 9.56% \$0 \$1,032
\$61,541 \$61,541 \$814,052 10.20% 60.71%	49.70% 0.00% 50.30% 3.51% 0.00% 5.13%	\$272 \$272 \$165 \$61,706 7.58% 8.09% 1.10% \$550 \$484	\$10.83) \$10.847 \$67.45 \$0.99% \$0 \$484 \$9.90%
Provided by Company in Response to Bench Request Net Op Rev Rate Base AROE After Tax Rate	Capital Structure Long term debt Preferred stock Common Equity Weighted Cost of Capital Long term debt Preferred stock Common Equity total environmental deferral cost (cost + interest)	Provided by Company in Response to Staff Data Request No. 19 (See Exhibit Staff/202, Johnson-Bahr/8)	points above threshold \$ above threshold \$ per basis point reduction to ROE in basis points ROE after earnings test Final Company \$ cost Final Customer \$ cost Avg of annual ROEs

Exhibit Staff/201, Johnson-Bahr/5

Inputs and Calculations for Staff's Primary Recommendation for Historic Costs (including WACOG, excluding Optimization) *Note that all dollar figures are in thousands	for Historic Costs (inclu	nding WACOG	i, excluding Op	otimization)						
<u>Variable Inputs</u> insurance proceeds earnings test adjustment (basis points above AROE)	\$50,167									
Provided by Company in Response to Bench Request										
Net Op Rev	<u>2003</u> \$61,541	2004 \$71,694	200 <u>5</u> \$78,821	200 <u>6</u> \$82,753	2007 \$83,957	2008 \$83,918	2009 \$89,513	<u>2010</u> \$84,845	<u>2011</u> \$86,680	<u>2012</u> \$82,251
Rate Base	\$814,052	\$858,497	\$940,148	\$958,767	\$975,963	\$978,907	\$986,180	\$967,308		\$1,028,353
AROE	10.20%	10.20%	10.20%	10.20%	10.20%	10.20%	10.20%	10.20%	10.20%	10.08%
After iax Kate	60./1%	60./1%	60.71%	60./1%	60.71%	60.71%	29.8/%	29.8/%	90.09%	e0.0e%
Capital Structure	%0Z 6V	AG 75%	77 A3%	77 69%	%C 50%	A5 54%	%LL LV	52 17%	53 78%	52 50%
Preferred stock	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Common Equity	50.30%	53.25%	52.57%	52.31%	53.50%	54.46%	52.23%	47.86%	46.72%	47.50%
Weighted Cost of Capital										
Long term debt	3.51%	3.30%	3.25%	3.24%	3.16%	3.10%	3.22%	3.46%	3.50%	3.31%
Preferred stock	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Common Equity	5.13%	5.43%	5.36%	5.34%	5.46%	5.55%	5.33%	4.88%	4.77%	4.80%
total environmental deferral cost (cost + interest)	\$1,034	\$2,205	\$9,209	\$6,560	\$8,762	\$8,165	\$9,967	\$13,675	\$15,320	\$19,423
Calculated by Staff	i		,	1	ļ	į		ļ		;
KOK ROE	7.56% 8.05%	8.35% 9.49%	8.38% 9.77%	8.63% 10.31%	8.60% 10.17%	8.5 /% 10.05%	9.08%	8.77%	8./3% 11.19%	8.00% 9.87%
% of annual cost to total past cost	1.10%	2.34%	9.76%	6.96%	9.29%	8.66%	10.57%	14.50%	16.24%	20.59%
insurance proceeds allocation Net environmental cost	\$484	\$1,1/3 \$1,032	\$4,898 \$4,311	\$3,489	\$4,660 \$4,102	\$4,343 \$3,822	\$5,301 \$4,666	\$7,273 \$6,401	\$8,149 \$7,172	\$9,092 \$9,092
points above threshold	(164.86)	(21.44)	6.58	60.62	47.29	34.89	151.34	139.75	148.93	29.01
\$ above threshold	-\$11,119	-\$1,614	\$536	\$5,008	\$4,067	\$3,064	\$13,021	\$10,807	\$11,506	\$2,360
\$ per basis point	\$67.45	\$75.30	\$81.41	\$82.61	\$86.01	\$87.81	\$86.04	\$77.33	\$77.26	\$81.33
reduction to ROE in basis points	1	ı	10.84	61.23	77.89	57.47	90.58	138.27	154.56	48.31
ROE after earnings test	8.05%	9.49%	9.66%	9.69%	9.39%	9.47%	10.31%	9.71%	9.64%	9.39%
Final Company \$ cost Final Customer \$ cost	\$0 \$484	\$0 \$1,032	\$536 \$3,775	\$3,071 \$0	\$4,067 \$35	\$3,064 \$758	\$4,666 \$0	\$6,401 \$0	\$7,172 \$0	\$2,360 \$6,732
Avg of annual ROEs	9.48%									•

<u>Total</u> \$94,319

\$50,167 \$44,152

Total \$ Total % | \$31,335 70.97% | \$12,817 29.03%

Staff/201 Johnson-Bahr/6

This page 6 is confidential.

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(COG, excluding Optimization) Exhibit Staff/201, Johnson-Bahr/7 Inputs and Calculations for Staff's Al *Note that all dollar figures are in th

\$50,167

<u>Variable Inputs</u> insurance proceeds earnings test adjustment (basis points above AROE)

forms county 2011, 2011, 2011, 2011, 1911,
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				Insurance Cost After Proceeds Insurance \$32,963 \$29,011 \$17,204 \$15,141
		oj		\$ Total % 4 65.71% 5 34.29%
		<u>Total</u> \$94,319		Total \$ \$61,974 \$32,345
\$201 <u>2</u> \$82,251 \$1,028,353 10.08% 60.06%	52.50% 0.00% 47.50% 3.31% 0.00% 4.80%	\$19,423	\$2,258 \$84,509 8.22% 10.33% 75.24 \$6,119	\$81.33 125.28 9.08% \$6,119 \$13,303
\$86,680 \$993,165 10.20% 60.06%	53.28% 0.00% 46.72% 3.50% 0.00%	\$15,320	\$1,484 \$88,164 8.88% 11.51% 180.92 \$13,977	\$77.26 301.23 8.50% \$13,977 \$1,343
\$84,845 \$967,308 10.20% 59.87%	52.14% 0.00% 47.86% 3.46% 0.00% 4.88%	\$13,675	\$629 \$85,474 8.84% 11.23% 153.34 \$11,858	\$77.33 256.15 8.67% \$11,858 \$1,816
\$89,513 \$986,180 10.20%	47,77% 0.00% 52.23% 3.22% 0.00% 5.33%	\$9,967	\$9,546 \$99,059 10.04% 13.07% 336.67 \$28,967	\$86.04 193.50 11.13% \$9,967 \$0
\$83,918 \$978,907 10.20% 60.71%	45.54% 0.00% 54.46% 3.10% 0.00% 5.55%	\$8,165	-\$4,549 \$79,369 8.11% 9.20% (50.44)	\$87.81 - 9.20% \$0 \$8,165
\$83,957 \$975,963 10.20%	46.50% 0.00% 53.50% 3.16% 0.00% 5.46%	\$8,762	\$8,615 \$92,572 9.49% 11.82% 212.28 \$18,257	\$86.01 167.81 10.14% \$8,762 \$0
\$82,753 \$958,767 10.20% 60.71%	47.69% 0.00% 52.31% 3.24% 0.00% 5.34%	\$6,560	\$4,907 \$87,660 9.14% 11.28% 158.47 \$13,091	\$82.61 130.80 9.98% \$6,560 \$0
\$78,821 \$78,821 \$940,148 10.20% 60,71%	47.43% 0.00% 52.57% 3.25% 0.00% 5.36%	\$9,209 3ahr/8] \$4,195	\$2,547 \$81,368 8.65% 10.28% 58.11 \$4,731	\$81.41 95.72 9.32% \$4,731 \$4,478
\$71,694 \$71,694 \$858,497 10.20% 60.71%	46.75% 0.00% 53.25% 3.30% 0.00% 5.43%	\$2,205 02, Johnson-E \$559	\$339 \$72,033 8.39% 9.56% (14.01) -\$1,055	\$75.30 - 9.56% \$0 \$2,205
\$61,541 \$61,541 \$814,052 10.20% 60.71%	49.70% 0.00% 50.30% 3.51% 0.00% 5.13%	\$1,034 Exhibit Staff/2 \$272	\$165 \$61,706 7.58% 8.09% (160.83) -\$10,847	\$67.45 - 8.09% \$0 \$1,034
Provided by Company in Response to Bench Request Net Op Rev Rate Base AROE After Tax Rate	Capital Structure Long term debt Preferred stock Common Equity Weighted Cost of Capital Long term debt Preferred stock Common Equity	total environmental deferral cost (cost + interest) \$1,034 \$2,205 \$9, Provided by Company in Response to Staff Data Request No. 19 (See Exhibit Staff/202, Johnson-Bahr/8) NWN Pre-Tax WACOG Share \$5,72 \$559 \$4,	Calculated by Staff NWN Post-Tax WACOG Share Net Op Rev w/ WACOG ROR ROE Points above threshold \$ above threshold	\$ per basis point reduction to ROE in basis points ROE after earnings test Final Company \$ cost Final Customer \$ cost

Exhibit Staff/201, Johnson-Bahr/8 Inputs and Calculations for Staff's Alternative Recommendation for Historic Costs (excluding WACOG, excluding Optimization)

			Insurance Cost After Total % Proceeds Insurance 50.16% \$25,165 \$22,148 49.84% \$25,002 \$22,004
	<u> Iotal</u>	594,319	Total \$ Tot \$47,314 50.
2012 \$82,251 \$1,028,353 10.08% 60.06%			9.39% \$2,360 \$17,063
2011 \$86,680 \$993,165 \$1 10.20% 60.06%	53.28% 0.00% 46.72% 3.50% 4.77%	8.73% 11.19% 148.93 \$11,506 \$77.26	247.97 8.71% \$11,506 \$3,814
\$84,845 \$867,308 10.20% 59.87%	52.14% 0.00% 47.86% 3.46% 0.00% 4.88%	\$13,675 8.77% 11.10% 139,75 \$10,807 \$77,33	233.44 8.76% \$10,807 \$2,868
\$89,513 \$86,180 10.20% 59.87%	47.77% 0.00% 52.23% 3.22% 0.00% 5.33%	\$9,967 9.08% 11.21% 151.34 \$13,021 \$86.04	9.28% \$9,967 \$0
\$83,918 \$83,918 \$978,907 10.20% 60.71%	45.54% 0.00% 54.46% 3.10% 0.00% 5.55%	\$8,165 8.57% 10.05% 34.89 \$3,064 \$87.81	57.47 9.47% \$3,064 \$5,101
\$83,957 \$83,957 \$975,963 10.20% 60.71%	46.50% 0.00% 53.50% 3.16% 0.00% 5.46%	\$8,762 8.60% 10.17% 47.29 \$4,067 \$86.01	9.39% \$4,067 \$4,695
\$200 <u>6</u> \$82,753 \$958,767 10.20% 60.71%	47.69% 0.00% 52.31% 3.24% 0.00%	\$6,560 8.63% 10,31% 60.62 \$5,008 \$82.61	99.86 9.31% \$5,008 \$1,552
2005 \$78,821 \$940,148 10.20% 60.71%	47.43% 0.00% 52.57% 3.25% 0.00% 5.36%	\$9,209 8.38% 9.77% 6.58 \$536 \$81.41	10.84 9.66% \$536 \$8,673
\$71,694 \$71,694 \$858,497 10.20% 60.71%	46.75% 0.00% 53.25% 3.30% 0.00% 5.43%	\$2,205 8.35% 9.49% (21.44) -\$1,614 \$75.30	9.49% \$0 \$2,205
\$61,541 \$814,052 10.20% 60.71%	49.70% 0.00% 50.30% 3.51% 0.00% 5.13%	\$1,034 7.56% 8.05% (164.86) -\$11,119 \$67.45	8.05% \$0 \$1,034
Provided by Company in Response to Bench Request Net Op Rev Rate Base AROE After Tax Rate	Capital Structure Long term debt Preferred stock Common Equity Weighted Cost of Capital Long term debt Preferred stock Common Equity	total environmental deferral cost (cost + interest) Calculated by Staff ROR ROE points above threshold \$ above threshold \$ per basis point	Forecastion to Not in basis points ROE after earnings test Final Company \$ cost Final Customer \$ cost

Exhibit Staff/201, Johnson-Bahr/9 Inputs and Calculations of Staff's Recommended Approach for Expected Future Costs *Note that all dollar figures are in thousands

\$2enario 4 \$3m in base rates and ROE < AROE \$100,000 90% 0 \$3,000 * \$3,000 * \$300,000 \$0 \$300,000 \$300,000 \$300,000 \$300,000 \$300,000	10.08%	52.50% 0.00% 47.50%	3.31% 0.00% 4.80%	7.50%	\$15,000 \$3,000 \$5,000 \$7,000	\$4,500 \$500	(125.90) -\$11,948 \$94.91	8.77	8.73% \$500 \$6,500 \$9,500	Market de la communicación
Scenario 3 \$3m in base rates and ROE > AROE \$100,000 90% 0 \$3,000 \$3,000 \$300,000 \$1,200,000 \$1,200,000	10.08% 60.06%	52.50% 0.00% 47.50%	3.31% 0.00% 4.80%	8.33% 10.58%	\$15,000 \$3,000 \$5,000 \$7,000	\$6,300	49.54 \$4,702 \$94.91	94.77	9.63% \$5,402 \$1,598 \$4,598	
\$\frac{\text{Scenario} 2}{\text{s5m in base rates}}\$ \text{and ROE < AROE} \\ \prec{\text{\$1,00},000}{90\%}\$ \text{\$0} \\ \prec{\text{\$5,000}}{\text{\$5,000}}\$ \text{\$20,000} \\ \prec{\text{\$5,000}}{\text{\$50,000}}\$	10.08%	52.50% 0.00% 47.50%	3.31% 0.00% 4.80%	7.50%	\$15,000 \$5,000 \$5,000 \$5,000	\$4,500 \$500	(125.90) -\$11,948 \$94.91	8.77	8.73% \$500 \$4,500 \$9,500	
\$cenario 1 \$5m in base rates and ROE > AROE \$100,000 90% 0 \$5,000 \$5,000 \$300,000 \$1,200,000 \$1,200,000	10.08%	52.50% 0.00% 47.50%	3.31% 0.00% 4.80%	8.33% 10.58%	\$15,000 \$5,000 \$5,000 \$5,000	\$4,500 \$500	49.54 \$4,702 \$94.91	87.72	9.70% \$5,000 \$0 \$5,000	
Insurance proceeds (applied to future) pre-earnings test sharing (customer % of cost) earnings test adjustment (basis points from AROE) annual cost amount in recoverable through base rates total future environmental remediation cost total future environmental remediation cost Rotal future years Net Op Rev (including WACOG and optimization revenue)	Rate	ructure i debt stock Equity	Weighted Cost of Capital Long term debt Preferred stock Common Equity		total environmental deferral cost (cost + interest) Amount recoverable through base rates Insurance proceeds Net cost subject to sharing and earnings test	pretest sharing (customer) pretest sharing (company)	points above threshold \$ above threshold \$ per basis point	to ROE in basis points	ROE after earnings test and sharing Final Company \$ cost Final Customer \$ cost (surcharge only) Final Customer \$ cost (surcharge and base rates)	
Variable Inputs	<u>Assumptions</u> AROE After Tax Rate	Capital Structure Long term debt Preferred stock Common Equity	Weighted Cost or Long term debt Preferred stock Common Equity	Calculations ROR ROE	total environmental Amount recoverable Insurance proceeds Net cost subject to s	pretest sha pretest sha	points above thres \$ above threshold \$ per basis point	reduction to ROE in Calculations	ROE after e Final Comp Final Custo Final Custo	

CASE: UM 1635 Phase II WITNESS: JOHNSON - BAHR

PUBLIC UTILITY COMMISSION OF OREGON

STAFF EXHIBIT 202

Exhibits in Support Of Testimony

REDACTED May 2, 2014



Rates & Regulatory Affairs

Mechanism for Recovery of Environmental Remediation Costs UM 1635

Data Request Response

Request No. UM 1635-OPUC-DR 17:

Has the Company permanently settled all claims with any and all insurance companies that provided coverage related to environmental remediation costs? If not, describe the current activities underway and planned to take place at some future time?

Response: 04/16/2014

The Company has entered into settlement agreements with all of the insurance company defendants in our coverage litigation and the payments are coming in according to schedule. One small insurer was not included in the litigation because it is insolvent. Our litigation team is currently attempting to negotiate a settlement with that insurer's liquidator. If we achieve that settlement, and assuming the insurers fully comply with all settlement terms, we will have permanently settled all claims with any and all insurance companies that provided coverage related to environmental remediation costs.



Rates & Regulatory Affairs

Mechanism for Recovery of Environmental Remediation Costs UM 1635

Data Request Response

Request No. UM 1635-OPUC-DR 12:

When environmental remediation deferrals are authorized, does NW Natural inform investors that recovery of the deferrals is guaranteed or likely and then recognizes revenues related to the deferrals even though they have not been approved for amortization?

Response: 04/16/2014

Environmental contingencies and the recovery of these costs through insurance settlement and customer rates are considered a critical accounting policy by management. A critical accounting policy is an area that management exercises judgment in the selection and application of accounting principles, including making estimates and assumptions that affect reported amounts of assets, liabilities, revenues, expenses and related disclosures in the financial statements. Management considers our critical accounting policies to be those which are most important to the representation of our financial condition and results of operations and which require management's most difficult and subjective or complex judgments, including accounting estimates that could result in materially different amounts if we reported under different conditions or used different assumptions.

As a regulatory deferral under ASC 980-340 and a loss contingency under ASC 450-20, we communicate any material changes to the estimates of the environmental amounts and describe if there has been a change in the probability of the recovery of these costs. On February 28, 2014, we reported in our 2013 Form 10-K, "We continue to seek recovery of such [environmental] costs through insurance and through customer rates, and we believe recovery of these costs is probable." In addition, we also disclosed, "If we should determine that all or a portion of these regulatory assets or liabilities no longer meet the criteria for continued application of regulatory accounting, then we would be required to write off the net unrecoverable balances in the period such determination is made."

Revenues related to deferrals are recognized when ordered or approved by the Commission.

NORTHWEST NATURAL GAS COMPANY

CONSOLIDATED BALANCE SHEETS

	As of Decem	ber 31,
In thousands	2013	2012
Assets:		
Current assets:		
Cash and cash equivalents	\$ 9,471 \$	8,923
Accounts receivable	81,889	61,229
Accrued unbilled revenue	61,527	56,955
Allowance for uncollectible accounts	(1,656)	(2,518)
Regulatory assets	22,635	52,448
Derivative instruments	5,311	1,950
Inventories	60,669	67,602
Gas reserves	20,646	14,966
Income taxes receivable	3,534	2,552
Deferred tax assets	45,241	_
Other current assets	21,181	19,592
Total current assets	330,448	283,699
Non-current assets:		
Property, plant, and equipment	2,918,739	2,786,008
Less: Accumulated depreciation	855,865	812,396
Total property, plant, and equipment, net	2,062,874	1,973,612
Gas reserves	1 <u>2</u> 1, <u>99</u> 8	84,693
Regulatory assets	(369,603)	382,255
Derivative instruments	1,880	3,639
Other investments	67,851	67,667
Restricted cash	4,000	4,000
Other non-current assets	12,257	13,555
Total non-current assets	2,640,463	2,529,421
Total assets	\$ 2,970,911 \$	2,813,120

See Notes to Consolidated Financial Statements

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At December 31, the amounts deferred as regulatory assets and liabilities were as follows:

Regulatory Assets

In thousands		2013		2012
Current:			,	
Unrealized loss on derivatives ⁱⁿ	\$	1,891	\$	10,796
Other ⁽²⁾		20,744		41,652
Total current	\$	22,635	\$	52,448
Non-current:				,
Unrealized loss on derivatives ⁽¹⁾	\$	615	\$	578
Pension balancing ⁽³⁾		25,713		14,727
Income tax asset		51,814		55,879
Pension and other postretirement benefit liabilities ⁽³⁾		125,855		182,688
Environmental costs ⁽⁴⁾		(148,389)	121,144
Other ⁽²⁾		17,217		7,239
Total non-current	\$	369,603 Pogulator	\$	382,255
	<u>\$</u>	Regulator	**************************************	ilities
In thousands	\$		**************************************	
In thousands Current:		Regulator 2013	y Liab	ilities 2012
In thousands Current: Gas costs	<u>\$</u>	Regulator 2013 7,510	**************************************	ilities 2012 9,100
In thousands Current: Gas costs Unrealized gain on derivatives ⁽¹⁾		Regulator 2013 7,510 5,290	y Liab	9,100 1,950
In thousands Current: Gas costs Unrealized gain on derivatives ⁽¹⁾ Other ⁽²⁾	\$	Regulator 2013 7,510 5,290 15,535	y Liab	9,100 1,950 9,742
In thousands Current: Gas costs Unrealized gain on derivatives ⁽¹⁾ Other ⁽²⁾ Total current		Regulator 2013 7,510 5,290	y Liab	9,100 1,950
In thousands Current: Gas costs Unrealized gain on derivatives ⁽¹⁾ Other ⁽²⁾ Total current Non-current:	\$	Regulator 2013 7,510 5,290 15,535 28,335	y Liab	9,100 1,950 9,742
In thousands Current: Gas costs Unrealized gain on derivatives ⁽¹⁾ Other ⁽²⁾ Total current Non-current: Gas costs	\$	Regulator 2013 7,510 5,290 15,535 28,335	y Liab	9,100 1,950 9,742 20,792
In thousands Current: Gas costs Unrealized gain on derivatives ⁽¹⁾ Other ⁽²⁾ Total current Non-current: Gas costs Unrealized gain on derivatives ⁽¹⁾	\$	Regulator 2013 7,510 5,290 15,535 28,335 2,172 1,880	y Liab	9,100 1,950 9,742 20,792
In thousands Current: Gas costs Unrealized gain on derivatives ⁽¹⁾ Other ⁽²⁾ Total current Non-current: Gas costs Unrealized gain on derivatives ⁽¹⁾ Accrued asset removal costs	\$	Regulator 2013 7,510 5,290 15,535 28,335 2,172 1,880 296,294	y Liab	9,100 1,950 9,742 20,792 — 3,639 281,213
Current: Gas costs Unrealized gain on derivatives ⁽¹⁾ Other ⁽²⁾ Total current Non-current: Gas costs Unrealized gain on derivatives ⁽¹⁾	\$	Regulator 2013 7,510 5,290 15,535 28,335 2,172 1,880	y Liab	9,100 1,950 9,742 20,792

Unrealized gains or losses on derivatives are non-cash items and, therefore, do not earn a rate of return or a carrying charge. These amounts are recoverable through utility rates as part of the annual PGA mechanism when realized at settlement.

Other primarily consists of several deferrals and amortizations under other approved regulatory mechanisms. The accounts being amortized typically earn a rate of return or carrying charge.

Certain utility pension costs are approved for regulatory deferral, including amounts recorded to the pension balancing account, to mitigate the effects of higher and lower pension expenses. Pension costs that are deferred include an interest component

when recognized in net periodic benefit costs. See Note 8.

Environmental costs relate to specific sites approved for regulatory deferral by the OPUC and WUTC. In Oregon, we earn a carrying charge on amounts paid, whereas amounts accrued but not yet paid do not earn a carrying charge until expended. In Washington, a carrying charge related to deferred amounts will be determined in a future proceeding. For further information on environmental matters, see Note 15.

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The amortization period for our regulatory assets and liabilities ranges from less than one year to an indeterminable period. Our regulatory deferrals for gas costs payable are generally amortized over 12 months beginning each November 1 following the gas contract year during which the deferred gas costs are recorded. Similarly, most of our regulatory deferred accounts are amortized over 12 months. However, certain regulatory account balances, such as income taxes, environmental costs, pension liabilities and accrued asset removal costs, are large and tend to be amortized over longer periods once we have agreed upon an amortization period with the respective regulatory agency.

We believe all costs incurred and deferred at December 31, 2013 are prudent. We annually review all regulatory assets and liabilities for recoverability and more often if circumstances warrant. If we should determine that all or a portion of these regulatory assets or liabilities no longer meet the criteria for continued application of regulatory accounting, then we would be required to write off the net unrecoverable balances in the period such determination is made.

New Accounting Standards

Recently Adopted Standards

BALANCE SHEET OFFSETTING. In December 2011, the Financial Accounting Standards Board (FASB) issued authoritative guidance regarding the offsetting of assets and liabilities on the balance sheet. The standard is intended to provide more comparable guidance between the GAAP and international accounting standards by requiring entities to disclose both gross and net amounts for assets and liabilities offset on the balance sheet as well as other disclosures concerning their enforceable master netting arrangements. This guidance was effective for annual reporting periods beginning on or after January 1, 2013. The adoption of this standard did not have a material effect on our financial statement disclosures. See Note 13.

RECLASSIFICATIONS FROM ACCUMULATED OTHER COMPREHENSIVE INCOME. In February 2013, the FASB issued authoritative guidance, which requires an entity to present significant amounts reclassified from each component of accumulated other comprehensive income (AOCI). This standard is intended to improve the reporting of these reclassifications by presenting the information concerning amounts reclassified into net income from AOCI in a single location. This information has historically has been presented throughout the financial statements. This guidance was effective for reporting periods beginning after December 15, 2012. The adoption of this standard did not have a material effect on our financial statement disclosures. See Note 8.

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to be eligible for regulatory deferral and rate recovery, subject to prudence review. All of our existing counterparties currently have investment-grade credit ratings.

Fair Value

In accordance with fair value accounting, we include nonperformance risk in calculating fair value adjustments. This includes a credit risk adjustment based on the credit spreads of our counterparties when we are in an unrealized gain position, or on our own credit spread when we are in an unrealized loss position. The inputs in our valuation techniques include natural gas futures, volatility, credit default swap spreads and interest rates. Additionally, our assessment of non-performance risk is generally derived from the credit default swap market and from bond market credit spreads. The impact of the credit risk adjustments for all outstanding derivatives was immaterial to the fair value calculation at December 31, 2013. As of December 31, 2013 and 2012, the net fair value was an asset of \$4.7 million and a liability of \$5.8 million, respectively, using significant other observable, or level 2, inputs. We have used no level 3 inputs in our derivative valuations. We did not have any transfers between level 1 or level 2 during the years ended December 31, 2013 and 2012. See Note 2.

14. COMMITMENTS AND CONTINGENCIES

Leases

We lease land, buildings, and equipment under agreements that expire in various years, including a 99-year land lease that extends through 2108. Rental expense under operating leases was \$5.1 million, \$4.8 million and \$5.4 million for the years ended December 31, 2013, 2012 and 2011, respectively. The following table reflects the future minimum lease payments due under non-cancelable leases at December 31, 2013. These commitments relate principally to the lease of our office headquarters, underground gas storage facilities, and computer equipment.

In thousands	Operating leases	Capital leases	Minimum lease payments
2014	\$ 5,611	\$ 462	\$ 6,073
2015	5,530	196	5,726
2016	5,510	82	5,592
2017	5,506	12	5,518
2018	2,858	<u> </u>	2,858
Thereafter	34,836	—	34,836
Total	\$ 59,851	\$ 752	\$ 60,603

Gas Purchase and Pipeline Capacity Purchase and Release Commitments

We have signed agreements providing for the reservation of firm pipeline capacity under which we are required to make fixed monthly payments for contracted capacity. The pricing component of the monthly payment is established, subject to change, by U.S. or Canadian regulatory bodies. In addition, we have entered into long-term sale agreements to release firm pipeline capacity. We also enter into short-term and long-term gas purchase agreements. The aggregate

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amounts of these agreements were as follows at December 31, 2013:

In thousands	Gas Purchase Agreements	Pipeline Capacity Purchase Agreements	Pipeline Capacity Release Agreements		
2014	\$ 60,692	\$ 94,923	\$ 3,739		
2015		77,433			
2016		66,146	<u> </u>		
2017	-	52,084	_		
2018		42,263			
Thereafter		216,995			
Total	60,692	549,844	3,739		
Less: Amount representing interest	20	113,437			
Total at present value	\$ 60,672	\$ 436,407	\$ 3,739		

Our total payments for fixed charges under capacity purchase agreements were \$98.2 million in 2013, \$94.3 million in 2012, and \$94.2 million in 2011. Included in the amounts were reductions for capacity release sales of \$4.5 million for 2013, \$4.2 million for 2012, and \$3.1 million for 2011. In addition, per-unit charges are required to be paid based on the actual quantities shipped under the agreements. In certain take-or-pay purchase commitments, annual deficiencies may be offset by prepayments subject to recovery over a longer term if future purchases exceed the minimum annual requirements.

Environmental Matters

See Note 15 Environmental Matters for a discussion of environmental commitments and contingencies.

15. ENVIRONMENTAL MATTERS

We own, or previously owned, properties that may require environmental remediation or action. We estimate the range of loss for environmental liabilities based on current remediation technology, enacted laws and regulations, industry experience gained at similar sites and an assessment of the probable level of involvement and financial condition of other potentially responsible parties. Due to the numerous uncertainties surrounding the course of environmental remediation and the preliminary nature of several site investigations, in some cases, we may not be able to reasonably estimate the high end of the range of possible loss. In those cases, we have disclosed the nature of the possible loss and the fact that the high end of the range cannot be reasonably estimated. Unless there is an estimate within a range of possible losses that is more likely than other cost estimates within that range, we record the liability at the low end of this range. It is likely that changes in these estimates and ranges will occur throughout the remediation process for each of these sites due to our continued evaluation and clarification concerning our responsibility, the complexity of environmental laws and regulations and the determination by regulators of remediation alternatives.

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In the 2012 Oregon general rate case, the new SRRM mechanism was approved to recover the Company's deferred environmental costs. The Commission ordered a separate docket to determine the prudence of deferred costs, the allocation of insurance proceeds, and an earnings test that would be applied to past and future deferred costs. In July 2013, all parties filed a settlement agreement with the OPUC to address how to apply the new mechanism. In November, the Commission rejected the settlement and ordered further proceedings. We have established a schedule with parties for 2014 and are working toward resolution of this matter.

In Washington, cost recovery and carrying charges on amounts deferred for costs associated with services provided to Washington customers will be determined in a future proceeding. We annually review all regulatory assets for recoverability and more often if circumstances warrant. If we should determine that all or a portion of these regulatory assets no longer meet the criteria for continued application

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of regulatory accounting, then we would be required to write off the net unrecoverable balances against earnings in the period such determination is made.

In December 2010, NW Natural commenced litigation against certain of its historical liability insurers in Multnomah County Circuit Court, State of Oregon (see Part I, Item 3 "Legal Proceedings"). In the complaint, NW Natural sought damages in excess of \$50 million in losses it incurred through the date of the complaint, as well as declaratory relief for additional losses it expects to incur in the future. As of February 6, 2014, we had settled with all defendant insurance companies in this litigation. As a result of this settlement, the Company expects to receive additional payments aggregating approximately \$102 million in 2014 related to the settlements. Such payments are to be made in the first and second quarters of 2014. Through December 31, 2013, we have received approximately \$48 million. See Note 17 for additional information.

Environmental Sites

The following table summarizes information regarding liabilities related to environmental sites, which are recorded in other current liabilities and other noncurrent liabilities on the balance sheet at December 31:

	Current	Liabilities	Non-Curr	ent Liabilities
In thousands	2013	2012	2013	2012
Portland Harbor site:				
Gasco/Siltronic Sediments	\$ 1,278	\$ 2,207	\$ 37,954	\$ 36,087
Other Portland Harbor	1,766	1,767	3,478	3,160
Gasco Upland site	11,010	18,722	39,508	5,028
Siltronic Upland site	763	637	406	379
Central Service Center site	85	140	248	396
Front Street site	1,274	993	122	_
Oregon Steel Mills	_		179	185
Total .	\$ 16,176	\$ 24,466	\$ 81,895	\$ 45,235

The following table presents information regarding the total amount of cash paid for environmental sites and the total regulatory asset deferred as of December 31:

In thousands	2013	2012
Cash paid ⁽¹⁾	\$ 98,817 \$	71,124
Total regulatory asset deferral ⁽²⁾	148,389	121,144

 $^{^{(1)}}$ Includes \$20.1 million reclassified to utility plant in 2013 associated with the water treatment station of which a portion was paid in 2012.

PORTLAND HARBOR SITE. The Portland Harbor is an EPA listed Superfund site that is approximately 11 miles long on the Willamette River and is adjacent to NW Natural's Gasco upland and Siltronic upland sites. We have been notified that we are a potentially responsible party to the Superfund site and we have joined with other potentially responsible parties (the Lower Willamette Group or LWG) to

develop a Portland Harbor Remedial Investigation/Feasibility Study (RI/FS). The LWG submitted a draft Feasibility Study (FS) to the Environmental Protection Agency (EPA) in March 2012 that provides a range of remedial costs for the entire Portland Harbor Superfund Site, which includes the Gasco/Siltronic Sediment site, discussed below. The range of costs estimated for various remedial alternatives for the entire Portland Harbor, as provided in the draft FS, is \$169 million to \$1.8 billion. NW Natural's potential liability is a portion of the costs of the remedy the EPA will select for the entire Portland Harbor Superfund site. The cost of that remedy is expected to be allocated among more than 100 potentially responsible parties. NW Natural is participating in a non-binding allocation process in an effort to settle this potential liability. We manage our liability related to the Superfund site as two distinct remediation projects, the Gasco/Siltronic Sediment and Other Portland Harbor projects.

Gasco/Siltronic Sediments. In 2009, NW Natural and Siltronic Corporation entered into a separate Administrative Order on Consent with the EPA to evaluate and design specific remedies for sediments adjacent to the Gasco upland and

⁽b) Includes cash paid, remaining liability, and interest, net of insurance reimbursement and amounts reclassified to utility plant for the water treatment station.

Simplified Example of Company's Cost Recovery Representation to Shareholders

- Utilities typically do not recognize recovery of a deferred expense until approved for amortization.
- The Company has already recognized (to investors) 100% recovery of its deferred expense by including it in its financial statements, even though it hasn't been approved for amortization in rates yet.
- Therefore, on a backward looking basis, anything less than full recovery (as determined by the Commission) will result in the Company having to lower its stated annual ROE.

For example:

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\$1,000,000 Rate Base \$200,000 Revenue \$120,000 Expense \$20,000 Deferred Expense Given above assumptions, a utility would tyically report a return of 6 percent: 6% =(200,000 - 120,000 - 50,000) / 1000000

However, the Company would have reported a return of 8 percent: 8% =(200,000 + 50,000 - 120,000 - 50,000) / 1,000,000

Typically, when the Commission grants recovery of a deferred expense, a company's return will increase.

For example:

\$1,000,000 Rate Base \$200,000 Revenue \$120,000 Expense \$20,000 Deferred Expense \$10,000 amount of deferred expense approved for recovery in rates (50% sharing) The utility that previously had reported a return of 6 percent would now report a return of 7 percent: 7% =(200,000 + 25,000 - 120,000 - 50,000) / 1,000,000

- The Company would also report the same 7 percent return, but it would be a decrease from its previously reported 8 percent, rather than an increase from what should have been reported as 6 percent. 'n.
- In this scenario, the Commission does not have the ability to raise the Company's ROE through granting recovery of the deferral, only potentially decreasing the Company's ROE with anything less than recovery of 100 percent of the deferral amount. တ်

NWN Share of WACOG Gains and Losses - 2003-2012 UM 1635 OPUC DR 19 Attachment-1 NW Natural

	2012	3,759,762
2	2011	2,471,016
Note 2	2010	1,051,364
	2009	15,946,152
	2008	(7,492,654)
	2007	14,190,485
e1	2006	8,083,140
. Note 1	2005	4,194,813
	2004	559,171
	2003	272,052
		Decrease (Increase) to Gas Costs for shareholder portion of savings

Notes

1 - From 2003 to 2008, these amounts were shown as exclusion adjustments to the Spring Earnings Review (refer to "R&C Norm" tab of each annual filing).
2 - From 2009 to 2012 the retained portion of gas cost savings was included in the calculation of ROE in the annual Spring Earnings Review.

Staff/202 Johnson-Bahr/9

This page 9 is confidential.

You must have signed the Modified Protective Order No: 13-030 in this docket to view this page.

CASE: UM 1635 Phase II WITNESS: JOHNSON-BAHR

PUBLIC UTILITY COMMISSION OF OREGON

STAFF EXHIBIT 203

Witness Qualifications Statement

WITNESS QUALIFICATION STATEMENT

NAME: BRIAN BAHR

EMPLOYER: PUBLIC UTILITY COMMISSION OF OREGON

TITLE: SENIOR UTILITY ANALYST

ADDRESS: 3930 FAIRVIEW INDUSTRIAL DR SE., SALEM, OR

97308-1088

EDUCATION: Certificate of Public Management, Willamette University,

Salem OR

Bachelor of Science, Accountancy, Brigham Young

University, Provo UT

EXPERIENCE: Employed with the Oregon Public Utility Commission from

March 2011 to present, currently serving as Senior Utility Analyst in the Rates, Finance, & Audit Section of the Energy

Division.

Employed by Modern Seouf Plastics in Alexandria, Egypt as

a Managerial Intern from January 2010 to June 2010. Assisted in variety of duties including supervision of production facilities and staff, market analysis, budget

forecasting, sales, and office administration.

Employed by PricewaterhouseCoopers LLP in New York City as a Financial Assurance Associate from October 2007 to November 2009. Performed audits of various financial institutions, including investment banks, hedge funds, and

insurance companies.

Employed by TESRA, SA in Antofagasta, Chile as a Project Management Assistant from September 2005 to April 2006. Assisted in design process and implementation of rail road

crossing and other civil engineering projects.

CERTIFICATE OF SERVICE

UM 1635

I certify that I have, this day, served the foregoing document upon all parties of record in this proceeding by delivering a copy in person or by mailing a copy properly addressed with first class postage prepaid, or by electronic mail pursuant to OAR 860-001-0180, to the following parties or attorneys of parties.

Dated this 2nd day of May, 2014 at Salem, Oregon

Kay Barnes

Public Utility Commission 3930 Fairview Industrial Drive SE

Salem, Oregon 97302

Telephone: (503) 378-5763

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