LAW OFFICES OF

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### Via Email and US Post

September 4, 2009

Filing Center Public Utility Commission of Oregon 560 Capitol Street NE, No. 215 PO Box 2148 Salem, OR 97308-2148 City, State

Re: UM 1438 – Swalley Irrigation District's Memorandum in Response, etc.

Dear Filing Center:

Accompanying this transmittal letter is Swalley Irrigation District's Memorandum in Response and Opposition to PacifiCorp's Motion for Expedited Determination of the Applicability of OAR 860-029-0100, Motion to Dismiss, and Alternative Motion to Make More Definite and Certain. As explained in the accompanying document, the referenced administrative rule has no applicability to "standard" contracts of less than 10 megawatts, which is the type of agreement PacifiCorp is requiring Swalley Irrigation District to use in its proposed arrangements with PacifiCorp.

Please let me know if you have any questions.

Very truly yours,

Thomas H. Nelson

Attorney for Swalley Irrigation District

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cc: Jeff Lovinger, Esq.

# BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

### **UM 1438**

**Swalley Irrigation District**,

Complainant,

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PacifiCorp,

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Respondent.

Swalley Irrigation District's Memorandum in Response and Opposition to PacifiCorp's Motion for Expedited Determination of the Applicability of OAR 860-029-0100, Motion to Dismiss, and Alternative Motion to Make More Definite and Certain

1 Introduction

2 On August 31, 2009, Respondent PacifiCorp moved against the pending

3 complaint in this docket by requesting Commission guidance on the question of whether

OAR 860-029-0100 ("Rule 0100") governs the procedures that must be followed by the

parties in addressing Swalley Irrigation District's ("Swalley") complaint and then

6 requesting that Swalley's complaint be dismissed or, alternatively, be made more

7 definite and certain in order to comply with the purported requirements of Rule 0100.

8 For the reasons set forth below, Swalley submits that Rule 0100 was not intended to,

9 and does not, have any applicability to the "standard" contracts with QFs of under 10

10 megawatts, that PacifiCorp has required Swalley to use such a "standard" contract for

its proposed arrangements with PacifiCorp, and therefore that all of PacifiCorp's

12 motions must be denied.

1	<u>Discussion</u>
2	As PacifiCorp correctly notes, the Commission's Order 08-355 adopting Rule
3	0100 on its face indicates that the Commission "rejected application of [Rule 0100] to
4	disputes involving Qualifying Facilities with capacity of 10 megawatts or less."
5	PacifiCorp Motion at 3, lines 19-21. Accordingly, the beginning point to determine
6	applicability of Rule 0100 is Order 08-355.
7	The Commission itself explicitly set forth the purpose, scope, and effect of Rule
8	0100. Order 08-355 states in part:
9 10 11 12 13 14 15 16 17	The proposed amendment to OAR 860-029-0001 (Amended Rule) is necessary to comply with Senate Bill 838, Section 27(4), signed into law June 6, 2007. Proposed OAR 860-029-0100 (New Rule) is intended to clarify the scope of complaint proceedings relating to <i>negotiated</i> Qualifying Facility (QF) power purchase agreements. The New Rule establishes a dispute resolution process and identifies the responsibilities of those involved in the complaint. Following the guidelines set forth in Order No. 07-360, the resultant process is intended to reduce the time and cost of resolving disputes for QFs, utilities, and the Commission.
19	Emphasis added. Attention is directed first to the phrase, "complaint proceedings
20	relating to negotiated Qualifying Facility power purchase agreements." As explained
21	below, such negotiated "nonstandard" agreements apply only to QFs of over 10
22	megawatts. Second, attention is directed to the phrase, "Following the guidelines set
23	forth in Order No. 07-360, " Order No. 07-360 involves QFs of over 10 megawatts
24	that trigger "nonstandard" contracts, not smaller QFs such as Swalley's. Indeed, in
25	2005 the Commission adopted Order 05-584 (May 13, 2005), which established
26	"standard" contracts for QFs fewer than 10 megawatts that could be executed in the
27	absence of the type of negotiations referenced in Rule 0100. Order 05-584 at 12. The

Commission explained:

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1 2 3 4 5	If a QF is not eligible for a standard contract, a utility is still obligated to purchase a QF's net output at the utility's avoided cost, but the QF <i>must negotiate</i> the rates, terms and conditions of a power purchase contract with the purchasing utility.
6	Id. (emphasis added). The order went on to discuss and decide the content of such
7	standard contracts. Swalley submits that the contract PacifiCorp offered to it and which
8	Swalley signed and tendered to PacifiCorp was just such a "standard" contract, i.e., a
9	contract not requiring the type of negotiations anticipated in Rule 0100. Therefore, the
10	information required by Rule 0100 cannot be imposed upon Swalley.
11	Returning to 08-355, it is instructive that Sorenson Engineering, one of the
12	participants in underlying docket (AR 526), requested specifically that the provisions of
13	Rule 0100 be available at the QF's option to QFs of 10 megawatts or less that use
14	standard contracts. See <a href="http://edocs.puc.state.or.us/efdocs/HAC/ar526hac16225.pdf">http://edocs.puc.state.or.us/efdocs/HAC/ar526hac16225.pdf</a> at
15	2. The Commission in the order addressed and rejected this request, noting:
16 17 18 19 20 21	The Commission takes note of the concerns raised by both Sorenson and Roush, appreciating that the issues raised are highly relevant to the development of a full, fair, and integrated Division 29 dispute resolution process. <i>Nonetheless, we find these concerns outside the scope of AR 526</i>
22	Order 08-355 at 2 (emphasis added). Consequently, even if Swalley had wished to
23	invoke the provisions of Rule 0100 in its dispute with PacifiCorp, the very order
24	PacifiCorp references in its motions would prohibit it from doing so.
25	<u>Conclusion</u>
26	For the foregoing reasons Swalley Irrigation District submits that Rule 0100 has,
27	and can have, no applicability to the present docket. Consequently, Swalley Irrigation

District respectfully requests that PacifiCorp's pending motions that would require 1 Swalley to adhere to some of the provisions of that rule be denied in their entirety. 2 Respectfully submitted this 4<sup>th</sup> day of September, 2009. 3 4 Thomas Ghelw 5 6 7 Thomas H. Nelson 8 Attorney for Swalley Irrigation District 9 PO Box 1211 Welches, OR 97067 10 Tel: 503.622.3123 11 12 nelson@thnelson.com

### CERTIFICATE OF SERVICE

I hereby certify that, on September 4, 2009, I served a true and correct copy of the foregoing Memorandum in Response and Opposition on the following named persons/entities by depositing a true copy thereof in the United States Mail at Welches, Oregon.

Jeffrey Lovinger Lovinger Kaufmann LLP 825 NE Multnomah, Suite 925 Portland, OR 97232-2150 Attorney for PacifiCorp Filing Center Oregon Public Utility Commission 560 Capitol Street NE, No. 215 PO Box 2148 Salem, OR 97308-2148

Thomas H. Nelson

Attorney for Swalley Irrigation District