# BEFORE THE PUBLIC UTILITY COMMISSION

# **OF OREGON**

UM 1369

In the Matter of	)	
	)	ORDER
CENTURYTEL OF OREGON, INC. AND	)	
CENTURYTEL OF EASTERN OREGON,	)	
INC.	)	
	)	
Petition for exemption from certain service	)	
quality reporting requirements as allowed	)	
under OAR 860-023-0055(16)(d).	)	

DISPOSITION: PETITION GRANTED

At its Public Meeting on April 8, 2008, the Public Utility Commission of Oregon (Commission) adopted Staff's recommendation to grant CenturyTel of Oregon, Inc.'s and CenturyTel of Eastern Oregon, Inc.'s petition requesting an exemption from the monthly service quality reporting requirements (SQR) of OAR 860-023-0055(16)(d). OAR 860-023-0055(16)(d) authorizes the Commission to grant an exemption from the SQR if the large telecommunications utility meets all service quality objective service levels set forth in sections (4) through (8) of this rule for the 12 months prior to the month in which the petition is filed..

Staff's recommendation is attached as Appendix A and is incorporated by reference.

### **ORDER**

# IT IS ORDERED that:

1. CenturyTel of Oregon, Inc.'s and CenturyTel of Eastern Oregon, Inc.'s petition for exemption of service quality reporting requirements is granted.

2. The Public Utility Commission of Oregon reserves the right to revoke the exemption should a staff investigation reveal poor CenturyTel of Oregon, Inc. or CenturyTel of Eastern Oregon, Inc. network performance.

Made, entered, and effective

APR 1 1 2008

Lee Beyer
Chairman

Commissioner

Ray Baum
Commissioner

A party may request rehearing or reconsideration of this order pursuant to ORS 756.561. A request for rehearing or reconsideration must be filed with the Commission within 60 days of the date of service of this order. The request must comply with the requirements in OAR 860-014-0095. A copy of any such request must also be served on each party to the proceeding as provided by OAR 860-013-0070(2). A party may appeal this order by filing a petition for review with the Court of Appeals in compliance with ORS 183.480-183.484.

ITEM NO. CA1

# PUBLIC UTILITY COMMISSION OF OREGON STAFF REPORT PUBLIC MEETING DATE: April 8, 2008

REGULAR	CONSENT X EFFECTIVE DATE N/A
DATE:	March 26, 2008
то:	Public Utility Commission
FROM:	Irv Emmons
THROUGH:	Lee Sparling, Dave Booth and Dave Sloan
	CENTURYTEL OF OREGON INC and CENTURYTEL OF EASTERN OREGON INC (CENTURYTEL): (Docket No. UM 1369) Petition for exemption from filing certain service quality reports in accordance with the

## STAFF RECOMMENDATION:

Staff recommends the Commission grant the petition for exemption from certain service quality reporting requirements filed by <u>CenturyTel of Oregon, Inc. and CenturyTel of Eastern Oregon Inc.</u>, hereafter CenturyTel, but expressly reserve the authority to revoke the exemption for cause.

### DISCUSSION:

On March 5, 2008, CenturyTel filed a petition pursuant to OAR 860-023-0055(16) requesting exemption from the rule's monthly service quality reporting requirement.

In 2005, staff initiated Docket AR 492² to update and modify the service quality rules found in OAR 860-023-0055, 860-032-0012, and 860-034-0390, as applied to: Large Telecommunications Utilities, Competitive Telecommunications Providers, and Small Telecommunications Utilities, respectively.

These rules govern reporting requirements, service standards, service objective levels, and the retention of records for quality of service performance indicators. Importantly, OAR 860-023-0055(16)(d) authorizes the Commission to grant an exemption from the service quality reporting requirements for any Communications Utility who meets or

<sup>2</sup> Order 05-1260 was signed 12/21/2005.



<sup>&</sup>lt;sup>1</sup> CenturyTel service quality reports are currently received and analyzed monthly. The CenturyTel service quality graphs and charts can be found at <a href="http://www.oregon.gov/PUC/telecom/squality/large/ctel.pdf">http://www.oregon.gov/PUC/telecom/squality/large/ctel.pdf</a>. An analysis and summary of the data is distributed internally in a separate staff report.

CenturyTel (Docket Number UM 1369) March 26, 2008 Page 2

exceeds the service quality standards for the twelve successive months immediately preceding the filing of the petition.

Staff notes that granting an exemption request under the rule does not vacate CenturyTel's continuing requirement to measure service quality metrics, gather information, and retain a complete record of service quality data. CenturyTel's request, if granted, would only exempt CenturyTel from submitting the monthly service quality report to the Commission.

### SERVICE QUALITY REPORTING EXEMPTION REQUIREMENTS MET

Staff has reviewed the petition and concludes that CenturyTel has met or exceeded the service quality objectives within the study period of February 2007 to January 2008 as required by OAR 860-023-0055(16)(d).

CenturyTel has achieved the objective service levels found in OAR 860-023-0055(4)-(7):

- OAR 860-023-0055(4) Provisioning, Held Orders and Held Orders over 30 days, Due to Lack of Facilities,
- OAR 860-023-0055(5) Trouble Reports,
- OAR 860-023-0055(6) Repair Clearing Time, and
- OAR 860-023-0055(7) Blocked Calls.<sup>3</sup>

### POTENTIAL REPORTING RESUMPTION CONDITIONS

Staff recommends the Commission include a statement in its order granting the petition that it may revoke the exemption if a staff investigation shows poor CenturyTel network

APPENDIX A
PAGE 2 OF 4

<sup>&</sup>lt;sup>3</sup> The Blocking report is posted on the OPUC website at <a href="http://www.oregon.gov/PUC/telecom/squality/interblk.pdf">http://www.oregon.gov/PUC/telecom/squality/interblk.pdf</a>. Respondents are only required to submit data when they fail to meet the threshold of greater than 1% blocking in the final trunk group, during the normal busy hour.

CenturyTel (Docket Number UM 1369) March 26, 2008 Page 3

performance. Staff, with Commission authorization, would initiate such an inquiry on the basis of, but not limited to, the following network performance concerns.

- The filing of complaints by existing service patrons or potential subscribers with the Commission's Consumer Services Division, against CenturyTel regarding:
  - Service Denial Held Orders and Held Orders over 30 Days, Due to Lack of Facilities,
  - Repair or chronic repair complaints resulting from a single cause or equipment failure on a repetitive basis in a wire center which can be analyzed and calculated to be above the service quality standard based on the wire center size and the appropriate objective service level<sup>5</sup> -Trouble Report Rate,
  - Lack of Responsiveness to Service Concerns Trouble Reports Cleared within 48 hours,
  - A Company's inability to meet its Service Commitments, due to, but not limited to, a lack of workforce - Commitments Met/Provisioning.
- Complaint(s) lodged by connecting Carrier(s), alleging CenturyTel is at fault in its network management of traffic volumes resulting in intermittent or repetitive Blocking incidents, or both.

The examples illustrated above, or other service anomalies brought to the Commission's attention, would have to be contributing factors within reasonable control of CenturyTel, readily identifiable, confirmed and quantified through data gathering and field analysis, as deemed appropriate.



<sup>&</sup>lt;sup>4</sup> 860-023-0005, "Maintenance of Plant and Equipment by Energy Utilities, Large Telecommunications Utilities, and Intrastate Toll Service Providers: Each energy utility, large telecommunications utility, and intrastate toll service provider must have and maintain its entire plant and system in such condition that it will furnish safe, adequate, and reasonably continuous service. Each energy utility, large telecommunications utility, and intrastate toll service provider must inspect its plant distribution system and facilities in such manner, and with such frequency, as may be needed to ensure a reasonably complete knowledge about its condition and adequacy at all times. Each energy utility, large telecommunications utility, and intrastate toll service provider must keep such records of the conditions found as the utility considers necessary to properly maintain its system, unless in special cases the Commission specifies a more complete record.

<sup>&</sup>lt;sup>5</sup> OAR 860-023-0055(5)(b), Objective Service Level: A large telecommunications utility must maintain service so that the monthly trouble report rate, after approved trouble report exclusions, does not exceed: (A) For wire centers with more than 1,000 access lines: two per 100 working access lines per wire center more than three times during a sliding 12-month period (B) For wire centers with 1,000 or less access lines: three per 100 working access lines per wire center more than three times during a sliding 12-month period.

CenturyTel (Docket Number UM 1369) March 26, 2008 Page 4

Staff has reviewed the Consumer Services Division's current complaint archive for CenturyTel and found fifteen complaints relating to service quality. The complaints involved missed commitments or chronic repair problems that were issued during the study period. Consumer Services determined that CenturyTel was "at fault" on four of these complaints for customer service violations and two for safety violations. These complaints were reviewed and found to be within acceptable limits to meet the service quality level needed for this petition and acceptable within staff's recommended parameters for potential reporting resumption conditions.

Additionally, staff recommends that the Commission not initiate any investigation against CenturyTel, for the purpose of resuming service quality reporting, based on billing issues or claims that an account is in arrears for non-payment, which could include a disconnection or termination of a customer's service.

# PROPOSED COMMISSION MOTION:

CenturyTel's petition, for exemption from submitting monthly service quality reporting requirements be approved with the caveat that the Commission may revoke the exemption for poor CenturyTel network performance.

UM1369CenturyTelSQExempt

APPENDIX A
PAGE 4 OF 4