ENTERED 04/11/08

# **BEFORE THE PUBLIC UTILITY COMMISSION**

# **OF OREGON**

# UG 171

In the Matter of	)	
	)	
AVISTA CORPORATION, dba AVISTA	)	
UTILITIES	)	ORDER
	)	
Filing of tariffs establishing automatic	)	
adjustment clauses under the terms of SB 408.	)	

## DISPOSITION: STIPULATION ADOPTED

In this order, the Public Utility Commission of Oregon (Commission) approves a Stipulation that resolves all issues relating to the annual income tax report filed by Avista Corporation, dba Avista Utilities (Avista). The Stipulation requires Avista to refund \$1,500,000 to customers for excess amounts collected in rates for federal, state, and local income tax liability.

# **INTRODUCTION**

Senate Bill 408 (SB 408), passed by the 2005 Legislative Assembly, establishes a new method for the rate treatment of utility income taxes. Generally, SB 408, which is codified at ORS 757.268, requires a utility to true-up any differences between the amounts of income taxes authorized to be collected in rates from customers and amounts of taxes actually paid that are "properly attributed" to the utility's regulated operations. *See* ORS 757.268(4). The utilities must make annual tax filings reporting these amounts on October 15 of each year. If amounts collected and amounts paid differ by more than \$100,000, the Commission must order the utility to establish an automatic adjustment clause to account for the difference, with a rate adjustment to be effective June 1 of each year. *See* ORS 757.268 (4), (6)(a); OAR 860-022-0041(8).

On October 15, 2007, Avista filed its annual tax report containing information for the 2006 tax year (2006 Tax Report). That report showed that Avista had overcollected \$1.1 million in rates for income taxes that should be refunded to customers. Through established procedures, the Commission Staff (Staff) and other parties reviewed the report for compliance with ORS 757.268 and Commission rules codified in OAR 860-022-0041.

On December 20, 2007, Staff filed its initial findings with respect to the report. Staff asserted that Avista had calculated its state stand-alone tax liability by not applying the Oregon Business Energy Tax Credits (BETCs). Because Avista did not apply those credits, Staff concluded that Avista's add-back of those credits in its report violated OAR 860-022-0041(4)(d)(D). According to Staff, including the BETCs would increase Avista's refund to customers to \$1.6 million.

On January 18, 2007, Avista filed a claim, pursuant to OAR 860-022-0041(10), that any refund under SB 408 would significantly impact its earnings and violate ORS 756.040. Specifically, Avista claimed that its actual 2006 return on equity (ROE), if it were to make a \$1.1 million refund to customers, would be 4.75 percent. Avista added that its 2006 ROE would drop to 3.59 percent if it were to refund \$1.6 million to customers, based on Staff's adjustment related to BETCs.

Meanwhile, on December 20, 2007, Avista filed Advice No. 07-10-G, an automatic adjustment clause tariff related to its 2006 Tax Report. The Commission approved Advice No. 07-10-G at its January 22, 2008, Public Meeting. Although review of the tax report was still pending, the Commission adopted Staff's recommendation to adopt the tariff, subject to later revision to incorporate any changes deemed necessary by the Commission. *See* Order No. 08-045.

## **STIPULATION**

### Position of the Parties

On March 3, 2008, Avista, Staff, the Citizens' Utility Board of Oregon (CUB) and the Northwest Industrial Gas Users (NWIGU) filed a Stipulation intended to resolve all issues related to Avista's 2006 Tax Report. A copy of the Stipulation is attached as Appendix A and incorporated by reference. The parties supported the Stipulation with joint testimony.

Although Avista and Staff do not agree on the treatment of the BETCs in the stand-alone calculation or whether the customer refund will result in a violation of ORS 756.040, all stipulating parties agree that a refund to customers in the amount of \$1.5 million is a reasonable resolution of all contested issues in this docket. The stipulating parties further agree that this refund amount, which includes interest through the refund period of June 1, 2008 through May 31, 2009, is consistent with ORS 757.268, ORS 756.040, and OAR 860-022-0041.

The stipulating parties assert that the Stipulation resolves all issues in this proceeding and request the Commission issue an order approving the Stipulation and implementing its terms. No party objected to the Stipulation, and the time for doing so has expired. *See* Administrative Law Judge Ruling, March 5, 2008.

# Discussion and Ruling

The Commission encourages parties to resolve issues and narrow the scope of the proceedings to the extent that such actions further the public interest. Stipulations reduce the burdens of the parties and the Commission and facilitate the prompt completion of matters brought before the Commission for its consideration. In this instance, there has been participation and agreement by parties representing a broad range of interests and no persons have interposed any objections to the Stipulation.

We agree with the stipulating parties that a refund to customers of \$1.5 million, which includes interest through the refund period of June 1, 2008 through May 31, 2009, is consistent with ORS 757.268, ORS 756.040, and OAR 860-022-0041.

The Stipulation and supporting testimony are admitted into evidence pursuant to OAR 860-014-0085. Official notice is taken of the highly confidential information contained in Avista's 2006 Tax Report.<sup>1</sup> The Stipulation should be adopted in its entirety.

<sup>&</sup>lt;sup>1</sup> Any party may object to a fact noticed within 15 days of this order. See OAR 860-014-0050(2).

### ORDER

### IT IS ORDERED that:

- 1. The Stipulation, filed by Avista Corporation, dba Avista Utilities, the Citizens' Utility Board of Oregon, the Northwest Industrial Gas Users, and the Staff of the Public Utility Commission of Oregon is adopted in its entirety.
- 2. Avista Corporation, dba Avista Utilities, shall file compliance tariffs consistent with the terms of this order that supersede Advice No. 07-10-G approved at the January 22, 2008, Public Meeting.

Made, entered, and effective	APR 1 1 2008
Made, entered, and effective	APR I I 2008
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A party may request rehearing or reconsideration of this order pursuant to ORS 756.561. A request for rehearing or reconsideration must be filed with the Commission within 60 days of the date of service of this order. The request must comply with the requirements in OAR 860-014-0095. A copy of any such request must also be served on each party to the proceeding as provided by OAR 860-013-0070(2). A party may appeal this order by filing a petition for review with the Court of Appeals in compliance with ORS 183.480-183.484.

1	<b>BEFORE THE PUBLIC UTILITY COMMISSION</b>		
2	OF OREGON		
3	UG 171		
4	In the Matter of		
5	Avista Corporation, dba AVISTA UTILITIES	STIPULATION	
6 7 8	Filing of tariffs establishing automatic Adjustment clauses under the terms of SB 408		
9			
10	This Stipulation is entered into for the p	purpose of resolving all issues within this docket.	
11	Specifically, this Stipulation concludes that Avista will refund \$1.5 million, which include		
12	interest through the refund period of June 1, 2008 through May 31, 2009, as a result of Avista		
13	Corporation's Tax Report in this docket.		
14	PARTIES		
15	The parties to this Stipulation are Avista Corporation (Avista), the Citizens' Utility Board		
16	(CUB), the Northwest Industrial Gas Users (NWIGU), and the Public Utility Commission of		
17	Oregon Staff (Staff) (collectively, the "Parties").		
18	1. INTRODUCTION		
19	Pursuant to ORS 757.268 and OAR 860-022-0041, on October 15, 2007, Avista filed its		
20	tax report establishing an automatic adjustment clause under the terms of SB 408 (Tax Report).		
21	As filed, Avista's Tax Report would have resulted in refund to customers of \$1.1 million. On		
22	November 7, 2007, Administrative Law Judge Michael Grant entered a procedural schedule for		
23	the docket. Pursuant to the procedural schedule, on December 20, 2007, Staff filed its initial		
24	findings with respect to the Tax Report. On January 9, 2008, the Parties held a settlement		
25	conference. On January 18, 2008, Avista filed a claimed violation of ORS 756.040 pursuant to		
26			
20			

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OAR 860-022-0041(10). On January 25, 2008, Staff filed direct testimony. The Parties held
 additional settlement discussions on February 4, 2008.

As a complete settlement of issues in this proceeding, the Parties have agreed to the terms of this Stipulation and to submit the Stipulation to the Commission. The Parties request that the Commission issue an order approving the Stipulation and implementing its terms.

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### **II. SPECIFIC TERMS**

A. The Parties agree and acknowledge that a refund amount to customers of \$1.5 million,
which includes interest through the refund period of June 1, 2008 through May 31, 2009, is
consistent with ORS 757.268, ORS 756.040, and OAR 860-022-0041.

B. The Parties agree that the refund to customers in the amount of \$1.5 million resolves
all issues related to Avista's Tax Report and its claimed violation of ORS 756.040.

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# **III. GENERAL TERMS**

A. The Parties agree that this Stipulation represents a compromise in the positions of the Parties. As such, conduct, statements and documents disclosed in the negotiation of the Stipulation shall not be admissible as evidence in this or any other proceeding.

B. This Stipulation will be offered into the record of this proceeding as evidence pursuant to OAR 860-14-0085. The Parties agree to support this Stipulation throughout this proceeding and any appeal, provide witnesses, if necessary, to sponsor this Stipulation at the hearing and recommend that the Commission issue an order adopting settlements contained herein.

C. The Parties have negotiated this Stipulation as an integrated document. If the Commission rejects all or any material portion of this Stipulation, or imposes additional material conditions in approving this Stipulation, any party disadvantaged by such action shall have the rights provided in OAR 860-14-0085 and shall be entitled to seek reconsideration or appeal of the Commission's Order.

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D. By entering into this Stipulation, no party shall be deemed to have approved, admitted, or consented to the facts, principles, methods, or theories employed by any other party in arriving at the terms of this Stipulation including those set forth in the written testimony submitted in support of this Stipulation, other than those specifically identified in the body of this Stipulation. No party shall be deemed to have agreed that any provision of this Stipulation is appropriate for resolving issues in any other proceeding.

E. The Stipulation may be executed in counterparts and each signed counterpart shall
constitute an original document.

9 This Stipulation is entered into by each party on the date entered below such party's 10 signature.

11	AVISTA CORPORATION	NORTHWEST INDUSTRIAL GAS USERS
12	Dated: $3/3/08$	Dated:
13	By: <u>Javid J. Meyer</u> Print name	Ву:
14	Print name	Print name
15	Signed:	Signed:
16		
17	PUBLIC UTILITY COMMISSION STAFF	CITIZENS' UTILITY BOARD
18	Dated:	Dated:
19	By:	Ву:
20	Print name	
21	Signed:	Signed:
22		
23		
24		
25		
26		

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APPEN	<b>JDIX</b>	A	ſ
PAGE	3	OF	6

1	D. By entering into this Stipulation, no party shall be deemed to have approved,
2	admitted, or consented to the facts, principles, methods, or theories employed by any other party
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11	AVISTA CORPORATION	NORTHWEST INDUSTRIAL GAS USERS
12	Dated:	Dated:
13	By:	By:
14	By: Print name	By: Print name
15	Signed:	Signed:
16		
17	PUBLIC UTILITY COMMISSION STAFF	CITIZENS' UTILITY BOARD
18	Dated: 2/27/08	Dated:
19	By: Juson Jones	By:
20	Print name	
21	Signed: ACA	Signed:
22		
23		
24		
25		
26		

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Department of Justice 1162 Court Street NE Salem, OR 97301-4096 (503) 378-6322 / Fax: (503) 378-5300

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PAULA\_PYRON

**ORDER NO. 08-203** 

D. By entering into this Stipulation, no party shall be deemed to have approved, admitted, or consented to the facts, principles, methods, or theories employed by any other party in arriving at the terms of this Stipulation including those set forth in the written testimony submitted in support of this Stipulation, other than those specifically identified in the body of this Stipulation. No party shall be deemed to have agreed that any provision of this Stipulation is appropriate for resolving issues in any other proceeding.

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11	AVISTA CORPORATION	NORTHWEST INDUSTRIAL GAS USERS
12	Dated:	Dated: Forman 27 2008
13		Dated: February 27,2008 By: Paula E. Pyron
14	By: Print name	Print name /
15	Signed;	Signed: Parla E. Typon
16		
17	PUBLIC UTILITY COMMISSION STAFF	CITIZENS' UTILITY BOARD
18	Dated:	Dated:
19	Ву:	Ву:
20	Print name	
21	Signed:	Signed:
22		
23		
24		
25		
26		

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CUB

#### ORDER NO. 08-203

D. By entering into this Stipulation, no party shall be deemed to have approved, admitted, or consented to the facts, principles, methods, or theories employed by any other party in arriving at the terms of this Stipulation including those set forth in the written testimony submitted in support of this Stipulation, other than those specifically identified in the body of this Stipulation. No party shall be deemed to have agreed that any provision of this Stipulation is appropriate for resolving issues in any other proceeding.

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12	Dated:	Dated:
13		
14	By: Print name	By: Print name
15	Signed:	Signed:
16		
17	PUBLIC UTILITY COMMISSION STAFF	CITIZENS' UTILITY BOARD
18	Dated:	Dated: 2-29-08
19	By:	By: Bul Miles
20	Print name	a and an and the set of the set o
21	Signed:	Signed:
22		
23		
24		
25		
26		
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