# BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

| UM 1  | 186(3)                                       |
|---|--|
| In the Matter of  | )  |
| PORTLAND GENERAL ELECTRIC<br>COMPANY  | ORDER )                                      |
| Application for Reauthorization of Independent Spent Fuel Storage Installation State Tax Credit Deferral. | )<br>)<br>)                                  |
| DISPOSITION: DEFERRED AC  | COUNTING APPLICATION APPROVED                |
| On December 21, 2007, Portland O  | General Electric Company (PGE) filed a reque |

On December 21, 2007, Portland General Electric Company (PGE) filed a request for approval to defer Independent Spent Fuel Storage Installation (ISFSI) state tax credits, pursuant to OAR 860-027-0300(3), beginning December 31, 2007, for the tax year 2007. PGE seeks approval of this deferral pursuant to ORS 757.259(2)(e). A description of the filing and its procedural history is contained in the Staff Report, attached as Appendix A, and incorporated by reference.

At its Public Meeting on February 26, 2008, the Commission adopted Staff's Recommendation and approved PGE's current request for accounting purposes only. Ratemaking treatment is reserved for a later ratemaking proceeding.

#### ORDER

IT IS ORDERED that Portland General Electric Company's request to defer Independent Spent Fuel Storage Installation state tax credits, as described in Appendix A, is granted. This approval is for accounting purposes only.

Made, entered, and effective MAR 0 4 2008

BY THE COMMISSION:

Becky L. Beier
Commission Secretary

A party may request rehearing or reconsideration of this order pursuant to ORS 756.561. A request for rehearing or reconsideration must be filed with the Commission within 60 days of the date of service of this order. The request must comply with the requirements in OAR 860-014-0095. A copy of any such request must also be served on each party to the proceeding as provided by OAR 860-013-0070(2). A party may appeal this order by filing a petition for review with the Court of Appeals in compliance with ORS 183.480-183.484.

ITEM NO. CA5

# PUBLIC UTILITY COMMISSION OF OREGON STAFF REPORT PUBLIC MEETING DATE: February 26, 2008

| REGULAR  | CONSENT X EFFECTIVE DATE                | <b>December 31, 2007</b> |
|----------|---|--------------------------|
| DATE:    | January 28, 2008                        |                          |
| TO:      | Public Utility Commission               |                          |
| FROM:    | Carla Owings                            |                          |
| THROUGH: | Lee Sparling, Ed Busch and Judy Johnson |                          |

SUBJECT: PORTLAND GENERAL ELECTRIC: (Docket No. UM 1186(3)) Defers

Independent Spent Fuel Storage Installation state tax credit cost

# STAFF RECOMMENDATION:

reductions.

Staff recommends Portland General Electric's request for deferral of Independent Spent Fuel Storage Installation (ISFSI) State Tax Credits beginning December 31, 2007, for the 2007 tax year, be approved for accounting purposes only. Ratemaking treatment should be reserved for a ratemaking proceeding.

#### **DISCUSSION:**

On December 21, 2007, Portland General Electric (PGE or the Company) filed a request for reauthorization to defer ISFSI tax credits pursuant to OAR 860-027-0300(3), beginning on December 31, 2007, for the 2007 tax year. The Commission issued Order Nos. 05-136, 06-117 and 07-084, approving the same deferral for the 2004, 2005 and 2006 tax years, respectively.

The ISFSI is a dry cask storage system, which provides storage for the spent nuclear fuel assemblies and radioactive waste generated at the Trojan plant during the years in which it produced energy. PGE, PacifiCorp and the Eugene Water and Electric Board jointly own the Trojan plant.

On December 9, 2004, the Environmental Quality Commission granted PGE approval on the final certification of ISFSI expenditures, authorizing a total of \$21.1 million (50% of PGE's share of the certified costs). The State Tax Credits are authorized for use on a

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straight-line basis over ten tax years, with a carry-forward provision that allows any particular tax year's provision to be postponed for up to three tax years.

For any tax year, the maximum Deferral Amount is \$2.25 million (\$21.1 million over 10 tax years, after federal tax effect and using a Net to Gross Factor of 1.65).

On April 3, 2006, PGE deconsolidated from Enron. At that time, Enron had not used \$15.1 million of Oregon state tax credits, including \$6.3 million of ISFSI tax credits. Enron was unable to use any of these credits on its consolidated tax filings due to its net operating loss position. For the 2006 tax period, PGE was required to file two separate tax returns, one for the 2006 tax period it was a part of Enron and one for the tax period in 2006 that it was its own consolidated entity. PGE claimed one year of tax credit for each of the tax periods that PGE was a part of, pursuant to the policies issued by the Oregon Department of Revenue. In other words, since the ISFSI tax credits are predetermined at a maximum of \$2.25 million per tax "year" (as explained above) then, for each tax filing, PGE claimed an entire year of tax credit (or a maximum of \$2.25 million). Since the credits can be claimed over a period of 10 "tax" years, in 2006, PGE used two of those 10-"tax"-year-periods.

For the 2007 tax period, PGE estimates adding approximately \$2.3 million to the deferred account if PGE earns adequate taxable income to use all the credits available. If PGE's tax expense is less than the ISFSI tax credit offset, the Company proposes to defer the maximum possible credit considering the potential for a carry-forward in a future tax year. PGE seeks to maximize the potential of the entire ISFSI Tax Credit considering its taxable income and its tax expense accruals.

The Company proposes to accrue interest at its current authorized cost of capital, which is 8.29 percent. Interest will accrue appropriate to the timing of actual cash benefits received by PGE. When payments to taxing entities are reduced by tax credits, then the Company will post the equivalent into the deferral account. PGE will request approval to extend this deferral on an annual basis.

# Reason for Deferral

PGE seeks approval of this deferral pursuant to ORS 757.259(2)(e). This deferral will minimize the frequency of rate changes and match appropriately the costs borne and benefits received by ratepayers. PGE's customers have paid for the ISFSI project through their annual contribution to the Trojan Nuclear Decommissioning Trust, and PGE has committed that customers should receive the benefits of these tax credits.

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Absent the deferral mechanism, PGE would seek changes in its base rates to reflect ISFSI tax credits in order to pass the credits to its customers. The Company has agreed to waive any argument pursuant to ORS 757.259(5) requiring the Commission to consider an earnings test prior to approval of the amortization.

# **Proposed Accounting**

PGE proposes to record the deferral as a regulatory liability in FERC Account 254 (Other Regulatory Liabilities) and debit FERC Account 403.7 (Regulatory Debits). Absent approval of this deferral, PGE's net income would increase as a result of lower state tax expense.

### **Estimate of Amount**

PGE has provided workpapers to Staff showing a projection of the account balance as of December 31, 2008 of approximately \$13 million. Staff has reviewed the calculations for this estimated balance and recommends the Commission approve PGE's request to defer ISFSI tax credits for the 2007 tax year. Currently, the Company is proposing to amortize a portion of these tax credits (approximately \$11 million) as an offset to its UE 196, Boardman deferral. No settlement has yet been reached by the parties to that docket.

#### PROPOSED COMMISSION MOTION:

Portland General Electric's request for deferral of Independent Spent Fuel Storage Installation (ISFSI) State Tax Credits beginning December 31, 2007, for the 2007 tax year, be approved for accounting purposes only. Ratemaking treatment should be reserved for a ratemaking proceeding.

PGE UM 1186(3) ISFSI Deferral