



**Portland General Electric**  
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May 13, 2019

Public Utility Commission of Oregon  
Attn: Filing Center  
201 High St. SE, Ste. 100  
P.O. Box 1088  
Salem OR 97308-1088

Re: UM 1817 PGE Deferral of Storm Related Restoration Costs

On March 12, 2019 Portland General Electric Company (PGE) requested the Commission establish contested case procedures in docket UM 1817. In accordance with Order No. 19-085 and the procedural schedule set March 13, 2019, PGE submits the following:

- PGE Exhibit 200 – Rebuttal Testimony of Bill Nicholson, Larry Bekkedahl, and Alex Tooman.

If you have questions or comments regarding this testimony, please contact Alex Tooman at (503) 464-7623.

Please direct all formal correspondence and requests to the following email address [pge.opuc.filings@pgn.com](mailto:pge.opuc.filings@pgn.com).

Thank you,

A handwritten signature in blue ink, appearing to read "Stefan Brown", is written over a light blue rectangular background.

Stefan Brown  
Manger, Regulatory Affairs

SB/np  
Enclosures

**BEFORE THE PUBLIC UTILITY COMMISSION  
OF THE STATE OF OREGON**

**UM 1817**

Deferral of Excess Costs Associated  
with 2017 Level III Storm Restoration

**PORTLAND GENERAL ELECTRIC COMPANY**

**Rebuttal Testimony of**

*Bill Nicholson  
Larry Bekkedahl  
Alex Tooman, Ph.D.*

May 13, 2019

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## I. Introduction

1 **Q. Please state your names and positions with Portland General Electric Company (PGE).**

2 A. My name is Bill Nicholson. I am Vice President of Utility Technical Services. My  
3 qualifications were provided in PGE Exhibit 100.

4 My name is Larry Bekkedahl. I am Vice President of Grid Architecture, Integration and  
5 Systems Operations. My qualifications were provided in PGE Exhibit 100.

6 My name is Alex Tooman. I am a Senior Regulatory Consultant for PGE. My  
7 qualifications are included at the end of this testimony.

8 **Q. What is the purpose of your testimony?**

9 A. The purpose of our testimony is to address the testimonies of the Staff of the Public Utility  
10 Commission of Oregon (OPUC Staff or Staff), the Oregon Citizens' Utility Board (CUB), and  
11 the Alliance of Western Energy Consumers (AWEC), (or collectively as Parties) filed  
12 separately in this docket.

13 **Q. How would you summarize the Parties' Reply testimony?**

14 A. The Parties all recommend that the Commission reject PGE's request to defer approximately  
15 \$8.0 million incurred between January 11, 2017 and year-end 2017 to provide customers with  
16 timely service restoration during and following several Level III storms.

17 **Q. Do you accept their recommendation?**

18 A. No. We continue to believe that PGE's request is legitimate and reasonable, and we will  
19 respond to each point made by the Parties in the sections that follow.

## II. Stochastic Risk and Thresholds

1 **Q. Is there one consistent argument made by the Parties to refute PGE’s request?**

2 A. Yes. All Parties state that the storm restoration costs are stochastic in nature, and as a result,  
3 should be subject to a substantial threshold in order to be considered for deferred accounting.

4 In summary, the Parties make the following points about stochastic risks:

- 5 • Stochastic risk means that there is a distribution around some average.<sup>1</sup>
- 6 • The event was modeled or can be modeled and forecasted with some degree of  
7 certainty.<sup>2</sup>
- 8 • PGE’s 2016 Annual Report presented investors with certain risks, including storm  
9 risks, which indicates the risks are “part of the normal course of events anticipated by  
10 the Company.”<sup>3</sup>

11 **Q. Do you agree with the Parties’ position regarding stochastic risk?**

12 A. No. We continue to disagree with the Parties on this topic for all the reasons stated in our  
13 direct testimony. We agree that PGE’s historical storm costs, as with other sets of numerical  
14 data, allow for: 1) averaging (hence PGE’s stipulating to the 10-year rolling average  
15 mechanism), and 2) a calculation of standard deviations. Because Level III events in the  
16 Northwest are highly irregular in both timing and severity, however, we believe their  
17 unpredictability is more indicative of a paradigm or scenario risk than stochastic. Ultimately,  
18 many costs and events can be modeled or averaged but provide no degree of certainty around  
19 predictable outcomes.

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<sup>1</sup> AWEC 100, page 11.

<sup>2</sup> Staff/100, page 7.

<sup>3</sup> CUB/100, page 5.

1 Staff's example of predicting warm temperatures in July or August is informative.  
2 Because the recurrence of warm days in July or August is very consistent, we can predict with  
3 a reasonably high degree of certainty that warm days will occur in those months as well as a  
4 reasonable range of expected temperatures. We might also predict that warm days could occur  
5 in winter months, but we have no degree of certainty as to when that could happen or to what  
6 level. The same is true for Level III events. They typically occur in the winter months based  
7 on snow or ice, but not exclusively. For example, one 2017 PGE event occurred in April and  
8 was a wind event. In any given year, we cannot predict if or when Level III events will occur,  
9 or to what magnitude, with any degree of certainty.

10 Another example of an event that can be averaged but provides no basis for predictability  
11 is the business cycle. There is an abundance of detailed economic information from which an  
12 "average" business cycle can be calculated including the average duration and average  
13 magnitude of recessions. Unfortunately, this average provides no indication of when the next  
14 recession will occur or how severe it will be.

15 Finally, CUB's observation regarding the mention of storms in PGE's Annual Report  
16 leads to questionable conclusions. PGE's 2016 Annual Report is quoted as discussing not  
17 only storm risk, but also other natural disasters "that can cause significant damage to its  
18 generation, transmission, and distribution facilities."<sup>4</sup> By CUB's definition, a natural disaster  
19 such as a Cascadia earthquake would be a stochastic risk because PGE investors were  
20 presented with the risk and "This indicates the risk is part of the normal course of events  
21 anticipated by the Company."<sup>5</sup> We disagree. PGE's intent was not to list stochastic risks but

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<sup>4</sup> CUB/100, page 4.

<sup>5</sup> CUB/100, page 5.

1 rather events that can do significant financial harm to the Company and to make investors  
2 aware of them. Storms and other natural disasters are risks PGE recognizes and for which we  
3 are preparing in meaningful ways, but that does not make them stochastic risks.

4 **Q. What are the implications of the Parties' emphasis of stochastic risk?**

5 A. The Parties all believe that stochastic risk should entail a comparison to a substantial dollar  
6 threshold and that amounts below that threshold should not be considered for deferral.

7 **Q. Do the Parties specify the magnitude of that threshold and do you agree with their  
8 conclusions?**

9 A. The Parties primarily rely on certain Commission Orders for thresholds, which we address  
10 below and, no, we do not agree.

11 **Q. Please elaborate.**

12 A. The amounts and orders that are presented by the Parties are as follows:

- 13 • Staff cites Commission Order Nos. 04-108, which references 250 basis points of return  
14 on equity (ROE) in relation to power costs; 07-015, which references 150 basis points  
15 of ROE in relation to power costs; and 07-049, which references 100 basis points of  
16 ROE in relation to power costs.
- 17 • AWEC also cites Commission Order No. 07-049, plus Order No. 16-257, which does  
18 not reference a specific threshold in relation to Pension costs.
- 19 • CUB cites no Commission Order but believes that a 100-basis point threshold is  
20 appropriate.

21 **Q. How would you characterize the applicability of the referenced thresholds?**

22 A. Because we do not believe that Level III restoration costs are stochastic, we do not believe  
23 that the proposed thresholds are applicable. We also believe that the references are misplaced

1 because they relate primarily to power costs. In addition, it appears the cited thresholds  
2 changed as the Commission refined its thinking. For example, in Order No. 04-108, the  
3 Commission specifically encouraged the parties to present alternatives to deal with hydro  
4 variability and expressed the belief that a PCA (power cost adjustment) mechanism “may be  
5 an appropriate way of permanently allocating risks and benefits of hydro variability between  
6 shareholders and ratepayers.”<sup>6</sup> In other words, the Commission recognized that a more  
7 comprehensive method of addressing power cost variability was appropriate. This  
8 corresponded with the decline in thresholds from 250 basis points in Order No. 04-108 to 150  
9 basis points in Order No. 07-015 (with the creation of PGE’s power cost adjustment  
10 mechanism), and then 100 basis points in Order No. 07-049.

11 **Q. You mention that one of the referenced orders did not relate to power costs.**

12 A. That is correct. Order No. 16-257 did not address power costs and did not specify a deadband  
13 amount. We believe this relates to the Commission not wishing to apply a one-size-fits-all  
14 approach when considering deferrals. More specifically, in Order No. 07-049, the  
15 Commission stated, “we find that the measure of normal risk applied to a scenario event  
16 should be contextual, reflecting the pertinent range of risk”.<sup>7</sup> This approach is also reinforced  
17 by the Commission not formally adopting Staff’s matrix<sup>8</sup> in Order No. 05-1070, choosing  
18 instead to exercise its discretion.

19 **Q. What is a meaningful threshold for Level III restoration costs?**

20 A. Given the nature of the storm restoration costs and PGE’s obligation to incur them, we do not  
21 believe a deferral threshold is appropriate. We do, however, recognize that with paradigm or

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<sup>6</sup> Docket No. UM 1071, Order No. 04-108 at 11 (March 2, 2004).

<sup>7</sup> Docket No. UM 1234, Order No. 07-049 at 19 (February 12, 2004).

<sup>8</sup> See AWEC/100, page 10, Table 3.



1 scenario risk, the Commission believes some level of threshold (lower than with stochastic  
2 risk) is applicable.

3 **Q. Did AWEC propose an alternative method on which to base a threshold and do you**  
4 **agree with that?**

5 A. AWEC did propose an alternative method, which would base the threshold on the standard  
6 deviation of PGE's storm costs. We do not agree with AWEC's calculations, but we  
7 appreciate Dr. Hellman's effort to develop and propose an alternative to arbitrary amounts.

8 **Q. On what basis do you disagree with AWEC's proposal?**

9 A. AWEC's calculation of two standard deviations is accurate when using all referenced storm  
10 costs, but then adding that to the mean and comparing it to the deferral request of \$8 million  
11 is inaccurate. In other words, PGE has already deducted a \$2.0 million mean<sup>9</sup> from its 2017  
12 storm costs to arrive at the deferral amount. For AWEC's proposal to be accurate, it should  
13 either compare its deadband to PGE's total 2017 storm restoration costs or deduct the  
14 \$2 million from its mean plus two standard deviations. Either way, this produces a deadband  
15 amount of \$6.5 million. Otherwise, AWEC is effectively double counting the accrual amount  
16 to overstate the deadband.

17 **Q. Do you have any other reservations with AWECs proposal?**

18 A. Yes. An alternative way to apply AWEC's approach would be to consider only the years prior  
19 to 2017. We suggest this approach because it represents the actual storm costs before the 2017  
20 Level III events occurred. Further, it more closely approximates the basis on which the storm  
21 accrual was derived in UE 319 (PGE's 2019 general rate case) because we cannot include  
22 current year costs in the calculation.

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<sup>9</sup> This is the 2017 accrual of \$2.0 million, as determined in Docket No. UE 319.

1 **Q. What is the result of this modified approach?**

2 A. Using the same data set that AWEC used for its calculation, but excluding the years after  
3 2016, the mean is \$2.0 million (the same as the accrual in 2017) and one standard deviation  
4 is \$2.6 million. Because the \$2.0 million accrual was applied in 2017, we deduct this from  
5 the mean plus two standard deviations to derive a modified deadband of \$5.2 million. As  
6 before, we do not propose a deadband and appreciate AWEC's efforts, but if the  
7 Commission were inclined to consider AWEC's proposal, we believe it should be corrected  
8 to one of the two methods described, above.

### III. Matching Costs and Benefits

1 **Q. Do any of the Parties question whether PGE’s request for deferral meets the**  
2 **requirements of ORS 757.259?**

3 A. Yes. AWEC claims that the proposed deferral would not appropriately match the costs borne  
4 and the benefits received by customers.

5 **Q. On what basis does AWEC make this claim?**

6 A. AWEC observes that if PGE were to collect the deferred 2017 storm restoration costs from all  
7 distribution customers, then two groups of customers would pay for the costs who did not  
8 receive any benefit:

- 9 • Customers who did not experience an outage during the deferral period; and
- 10 • Customers who moved into the service territory after 2017.

11 **Q. How do you respond to AWEC’s concern?**

12 A. We believe that all customers benefit from PGE’s efforts to restore outages as quickly as  
13 possible regardless of the cause. Because Level III events can impact any customer, feeder,  
14 or region, restoration costs should be absorbed by all applicable customers for the following  
15 reasons:

- 16 • Isolating millions of dollars of costs on an unfortunate fraction of the customer base  
17 would be prohibitive and unreasonable.
- 18 • Customers who did not experience an outage during the 2017 Level III events could  
19 be the ones who have an outage during the next significant event.
- 20 • The annual storm accrual is collected from distribution customers on an equal basis,  
21 whether or not they have ever had an outage event.

- 1           • Distribution system undergrounding, which significantly limits Level III outages, is  
2           included in rate base. This means that customers with overhead distribution facilities  
3           pay for average rate base that includes the higher cost of undergrounding for other  
4           customers. Consequently, customers with underground distribution facilities should  
5           share in paying for the costs associated with restoring overhead facilities.
- 6           • If we were to take AWEC’s point to its logical conclusion, should we differentiate the  
7           costs among customers who were restored first and those who were restored later (i.e.,  
8           should early restoration result in higher charges because of speedier restoration or  
9           lower charges because less was incurred up to that point)?

#### IV. Other Issues

1 **Q. Did the Parties cite any other issues with your request for deferral?**

2 A. Yes. A general theme among the Parties relates to deferrals representing single-issue  
3 ratemaking, which should be used in limited circumstances. AWEC also connects this  
4 concept to the number of active PGE deferrals.

5 **Q. How do you respond to the first concern about single issue ratemaking?**

6 A. We agree. Deferrals should be limited because most costs and risks are embedded in PGE's  
7 revenue requirement and associated prices. One method developed in Docket No. UM 1147  
8 to limit deferrals was the stochastic/scenario risk matrix, which we discuss above and in our  
9 direct testimony. Ultimately, we believe the requested deferral of 2017 storm restoration costs  
10 does not abuse that limitation for the reasons already stated and rely on the Commission to  
11 adjudicate this disagreement.

12 **Q. Based on AWEC Exhibit 102, page 9, which lists 19 deferrals, plus the two you mention**  
13 **on PGE Exhibit 100, page 13, lines 17-19, how can you state that this deferral does not**  
14 **abuse the concept on limiting deferrals?**

15 A. The reason is that there are two fundamental categories of deferrals. Referencing AWEC  
16 Exhibit 100, Table 3, there are: 1) the deferrals that fall under the Stochastic/Scenario Risk  
17 column; and 2) the deferrals that fall under the Commission Approved column. Only the two  
18 deferrals cited on PGE Exhibit 100, page 13, lines 17-19 (including this deferral) relate to the  
19 Stochastic/Scenario Risk column. All the deferrals listed on AWEC Exhibit 102, page 9, fall  
20 under the "Commission Approved" column of the matrix.

1 **Q. AWEC questions whether many of the latter deferrals reflect an initial approval for**  
2 **deferred accounting.<sup>10</sup> How do you respond?**

3 A. AWEC appears to be drawing a distinction without a difference. In AWEC Exhibit 102, page  
4 9,<sup>11</sup> PGE provided the authority for undertaking each cost and requesting approval for deferred  
5 accounting treatment.<sup>12</sup> In every instance where deferred accounting has been approved, the  
6 Commission accepted it as the appropriate treatment given the nature of the costs.  
7 Consequently, these costs fall under the “Commission Approved” column.

8 **Q. What do you mean about the nature of the costs?**

9 A. What this means is that Commission approved costs also fall under two fundamental  
10 categories: those that typically belong in base prices as determined in general rate cases  
11 (GRCs) and those that are typically collected in supplemental schedules. Ultimately, base  
12 prices reflect regular, on-going costs that remain in place until the prices from the next GRC  
13 go into effect. Supplemental schedules, which also amortize deferred amounts, reflect costs  
14 that are irregular or more temporary in nature.

15 An example of how this distinction was made took place in PGE’s 2002 GRC, Docket  
16 No. UE 115. Prior to UE 115, PGE included a forecast of gains or losses from property sales  
17 in base prices. In UE 115, PGE stipulated to increase amortization expense by \$477,000 to  
18 remove the forecast of net gains from its revenue requirement. This stipulation reflected the  
19 understanding that property sales were irregular and variable and were better removed from  
20 base prices and instead reflected in a supplemental schedule.

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<sup>10</sup> See AWEC/100, pages 20-21.

<sup>11</sup> PGE’s response to AWEC Data Request No. 010, Attachment A.

<sup>12</sup> PGE did not misrepresent the nature of these authorizations as AWEC implies. PGE Exhibit 100 did not indicate that we inferred specific authority to defer costs “without its being expressly granted.” (AWEC/100, page 20, lines 12-13.)

1 **Q. Do all the deferrals listed on AWEC Exhibit 102, page 9 reflect this concept?**

2 A. Yes. Taking one of AWEC’s specific examples, PGE is not pursuing DER testbeds just  
3 because a Commission order “simply acknowledged PGE’s action plan to acquire a certain  
4 amount of demand response.”<sup>13</sup> We are doing so because Commission Order No. 17-386  
5 specifically directed PGE to “establish a Demand Response Testbed no later than July 1,  
6 2019.”<sup>14</sup> Costs related to this type of activity are not only temporary, but also difficult to  
7 estimate with accuracy. This is true for most pilots because they implement services that are  
8 new and not fully formulated, and for which participation levels are only targeted. This is  
9 also why pilots are rigorously evaluated – to understand whether the activity would prove to  
10 be cost effective and with what revisions, and whether the methods used to recruit and keep  
11 participants were successful or need to be modified.

12 **Q. How do you respond to CUB’s suggestion that deferrals are inherently biased toward**  
13 **the utilities?**

14 A. We disagree with this characterization for several reasons:

- 15 • As noted above, PGE has only two deferrals that fall under the Stochastic/Scenario  
16 Risk category. All the others relate to the Commission Approved category, which as  
17 described above, are temporary, irregular, and with costs that can be difficult to  
18 estimate. These costs are appropriately deferred because we only defer actual costs  
19 and do not rely on estimated forecasts.
- 20 • If PGE were to use an asymmetry of information as suggested by CUB, we would be  
21 able to over-earn our actual ROE, compared to authorized ROE, on a regular basis. In

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<sup>13</sup> AWEC/100 page 20, lines 14-17.

<sup>14</sup> Docket No. LC 66, Order No. 17-386, Appendix B at 16 (October, 9, 2017)

1 fact, a review of PGE’s annual Results of Operations Reports shows PGE has under-  
2 earned its ROE in 23 of the past 32 years. This also means that dividend growth is not  
3 the only or best measure to determine the impact to investors.<sup>15</sup>

- 4 • PGE’s UM 1817 same-day filing for the January 11, 2017 storm was not an example  
5 of this asymmetry of information.<sup>16</sup> Instead, it was simply indicative of preparedness.  
6 PGE had a shelf filing for such an event because: 1) the winters of 2014-2016 had  
7 already been severe; 2) our Level III reserve had been depleted by those storms; 3)  
8 particularly severe weather was being forecasted as imminent; 4) a significant Level  
9 III event would otherwise cost PGE many millions of unrecovered costs to restore  
10 power to customers as quickly as possible; and 5) deferrals do not apply to costs that  
11 are incurred prior to the filing date, so PGE had to be ready to file the storm deferral  
12 request on the first day of restoration work.

13 **Q. Would recovery of the 2017 Level III restoration costs entirely shield PGE from**  
14 **weather-related risk as argued by Staff?**<sup>17</sup>

15 A. No. PGE would continue to incur significant weather risk related to mild temperatures that  
16 can significantly reduce load and negatively impact earnings. In addition, climate change  
17 with increasingly warmer weather is projected to negatively impact hydro conditions with  
18 declining snow pack and cause an increase in replacement power costs.<sup>18</sup> Although PGE has  
19 a power cost adjustment mechanism (PCAM), the PCAM is atypical and asymmetric and  
20 structured with two significant deadbands to ensure it will trigger infrequently. Consequently,  
21 PGE would consistently absorb most, if not all, of this weather-related risk.

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<sup>15</sup> See CUB/100, page 6, lines 3-6.

<sup>16</sup> See CUB/100, page 6, lines 19-20.

<sup>17</sup> Staff/100, page 18, lines 1-2.

<sup>18</sup> Fourth National Climate Assessment, Chapter 4, Regional Summary.



## V. Implications of Approving the Deferral

1 **Q. Do the parties express other reservations regarding PGE being allowed to defer the 2017**  
2 **storm restoration costs?**

3 A. Yes. Staff and AWEC express additional concerns about PGE being allowed to defer and  
4 recover its 2017 storm restoration costs.

5 **Q. What specific issue does Staff raise?**

6 A. Staff believes that if PGE were to defer any of its 2017 storm restoration costs, then PGE  
7 would be collecting that amount twice.

8 **Q. Do you agree with their argument?**

9 A. No. Staff's argument rests on the inaccurate belief that PGE benefits from years when storm  
10 restoration costs are below the accrual amount. For example, Staff states that the storm accrual  
11 allows for complete cost recovery<sup>19</sup> and that with the current storm accrual method, PGE "is  
12 made whole over time."<sup>20</sup>

13 **Q. How is this incorrect?**

14 A. It is incorrect because the current mechanism is asymmetrical. Amounts collected for storm  
15 restoration costs are booked into a reserve account and used only for storm recovery; PGE  
16 shareholders cannot record it as earnings or collect it twice. In addition, when mild winters  
17 occur, there are two impacts:

- 18 • The reserve grows, but that reserve does not, and will not, offset prior storm costs.  
19 Consequently, shareholders absorb the earnings impact of excess storm costs as in  
20 2017.

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<sup>19</sup> Staff/100, page 12, lines 14-16.

<sup>20</sup> Staff/100, page 12, line 18, through page 13, line 2.

- 1           • In PGE’s next GRC, the 10-year rolling average for the accrual will be recalculated  
2           and reduced by mild years. For example, assuming there are no major storms during  
3           the remainder of 2019, if we were to use the last ten years from page 5 of AWEC  
4           Exhibit 102 (i.e., 2010-2019) the rolling average would decline from the current \$3.7  
5           million to \$2.7 million.

6   **Q. What is the significance of your last point?**

- 7   A. The significance is that when calculating the ten-year average, years with zero storm costs  
8       significantly offset years with positive storm costs so that the potential for double collecting  
9       is effectively eliminated. By way of example, Staff asserts that “The average storm cost of  
10       \$3.3 million over this 23 year period is substantially less than the \$3.8 million currently  
11       modeled in rates.<sup>21</sup> Because Staff’s period includes many years of zero costs, their average is  
12       significantly reduced. In fact, using the data from page 5 of AWEC Exhibit 102 and excluding  
13       years with zero costs, the average storm cost is \$5.2 million over the whole period and \$6.8  
14       million for 2014 through 2017.

15           In summary, because the current mechanism is asymmetrical, PGE’s ROE cannot benefit  
16       from years with mild weather, but it can be adversely impacted by years with severe Level III  
17       events. This impact is also highlighted in the AWEC argument that we address next.

18   **Q. What additional issue does AWEC raise?**

- 19   A. AWEC cites the Commission Order in Docket No. UM 1234 to claim that “events that do  
20       qualify for deferred accounting should not be included in any multi-year average ratemaking  
21       mechanism.”<sup>22</sup>

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<sup>21</sup> Staff/100, page 16, line 23 through page 17, line 2.

<sup>22</sup> AWEC/100, page 15, lines 8-10.

1 **Q. Do you agree with AWEC?**

2 A. No. We believe AWEC is drawing an erroneous conclusion from Order No. 07-049. The  
3 reason for this is that Docket No. UM 1234 and Order No. 07-049 addressed power costs and  
4 thermal plants' forced outage rates (FORs). Because the FOR is determined every year and  
5 because it is based on four-year rolling averages, it can be impacted by lengthy outages. This  
6 would potentially provide a utility the opportunity to benefit from subsequent lower actual  
7 forced outages (all else equal) in the subsequent three years based on PGE's asymmetric  
8 PCAM (described in Section IV, above). In fact, the Commission addressed this more directly  
9 in Docket No. UM 1355 and Order No. 10-414. Because of the perceived potential for utility  
10 gains from lengthy FORs followed by years with lower forced outages, Order No. 10-414  
11 established an FOR "Collar" to replace outlier FOR's based on long-term averages.<sup>23</sup>

12 **Q. How does this relate to your previous point about the storm accrual?**

13 A. In summary, FORs and the storm accrual do not require similar treatment because:

- 14 • The storm accrual does not automatically update every year with the most current  
15 information as does the FOR;<sup>24</sup>
- 16 • The storm accrual includes periods of years with zero storm costs, whereas that does  
17 not occur with forced outages;<sup>25</sup> and
- 18 • A year with zero storm costs would result in a balance carry-forward and not impact  
19 PGE's ROE. In contrast, a low level of forced outages would result in reduced actual

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<sup>23</sup> Use of the "Collar" or similar treatment has since been applied to PGE's gas and coal plants.

<sup>24</sup> Due to the availability of information, FORs include prior year data in their average, whereas storm accruals comprise actual data from no sooner than two years prior.

<sup>25</sup> Thermal plants do not experience years with zero forced outages. Forced outages can vary in number and magnitude but thermal plants experience them to some degree every year.

1 power costs (compared to a high unadjusted FOR, all else equal) that would likely fall  
2 within the PCAM deadbands and benefit PGE's ROE.

3 **Q. Does AWEC make any other assertions regarding PGE potential recovery of the**  
4 **requested deferral?**

5 A. Yes. AWEC observes that recovery of higher amounts for storm restoration costs and non-  
6 recovery of lower costs “would incentivize PGE to incur greater costs in responding to a  
7 Level III storm whenever costs are approaching the triggering level where the Commission is  
8 supportive of a deferral application.”<sup>26</sup>

9 **Q. How do you respond to this opinion?**

10 A. We find this comment to be speculative and cynical. As we stated in PGE Exhibit 100, PGE  
11 makes every effort to restore power to customers as quickly as possible under all situations.  
12 Further, PGE incurred the 2017 storm restoration costs similar to all other years without regard  
13 to potential recovery limits. Even if PGE were inclined to behave as suggested by AWEC,  
14 we do not have the ability to know our Level III costs from hour to hour or day to day. We  
15 perform the necessary work under severe conditions and only days to weeks later find out the  
16 magnitude of the cost.<sup>27</sup>

17 **Q. Does PGE have a response to AWEC's claims that the deferral needs to be tied to climate**  
18 **change?**

19 A. No. We find AWEC to be contradictory on this topic. First, AWEC appears to chide PGE  
20 for not addressing climate change<sup>28</sup> but then states that “to the extent that the Commission  
21 wishes to examine the connection between storm costs and climate change, it should do so

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<sup>26</sup> AWEC/100, page 17, lines 13-15.

<sup>27</sup> Several days after an event, PGE's accounting system will provide enough detail for only a rough estimate of the total cost. It can take several weeks to receive, input, and compile the data for final actual costs to be available.

<sup>28</sup> See AWEC/100, page 6, lines 16-21.

1 outside of this docket and limit its inquiry here to the appropriateness of PGE’s request to  
2 defer \$8 million in storm-related costs.”<sup>29</sup> In reply, PGE agrees with AWEC’s latter view on  
3 addressing climate change.

4 **Q. Did the Parties introduce any other topics you wish to address?**

5 A. Yes. AWEC believes that we would have more incentive to “harden” PGE’s service  
6 equipment if PGE has exposure to Level III storm costs and that “PGE does not testify that it  
7 would make the same investments if this risk were eliminated or significantly reduced.”<sup>30</sup>

8 **Q. How do you respond?**

9 A. PGE did in fact address this issue in direct testimony noting that we have a “rigorous process  
10 based on quantified risks and benefits to customers and would not be disincentivized or  
11 otherwise impacted by cost recovery for Level III events.”<sup>31</sup> We also described how PGE  
12 “employs industry best practices criteria to quantify threats to the grid and evaluate the  
13 impacts to customers should portions of the system fail. SAM’s<sup>32</sup> risk assessment approach  
14 encourages a long-term plan that cost-effectively reduces risks (including reliability, safety,  
15 environmental, and cost efficiency) and supports customer demand.”<sup>33</sup> This means that PGE  
16 is responsibly addressing system reliability and not employing the type of short-term  
17 strategizing assumed by AWEC.

18 **Q. How do you respond to AWEC’s request that the Commission direct PGE to return the**  
19 **\$100,000 that is being over-collected in prices?**

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<sup>29</sup> AWEC/100, page 6, line 26, through page 7, line 3.

<sup>30</sup> AWEC/100, page 16, lines 6-13.

<sup>31</sup> PGE/100, page 11, lines 1-3.

<sup>32</sup> Strategic Asset Management

<sup>33</sup> PGE/100, page 10, lines 15-19.

1 A. PGE did inadvertently mis-calculate the 10-year rolling average in Docket No. UE 335, which  
2 established the storm accrual currently collected in prices. If the Commission believes that  
3 the \$100,000 is significant enough to apply AWEC's recommendation, even though the  
4 amount would at most carry forward until used to offset Level III events, PGE would have no  
5 objection.

6 **Q. Please summarize your request of the Commission.**

7 A. PGE requests that, absent an effective balancing account mechanism, 2017 storm restoration  
8 costs should be authorized for deferral because they are prudently incurred and based on  
9 uncompromising expectations for rapid service restoration. The 2017 storm restoration costs  
10 were significant and unforeseen as evidenced by the fact that they were over five times higher  
11 than the amount allowed in prices for Level III work and approximately 60% of the total  
12 amount included in prices for all restoration work. Finally, with full recovery of this deferral,  
13 PGE's 2017 regulated adjusted ROE would still be 134 basis points below authorized.

## VI. Qualifications

1 **Q. Dr. Tooman, please state your educational background and experience.**

2 A. I received a Bachelor of Science degree in Accounting and Finance from the Ohio State  
3 University. I received a Master of Arts degree in Economics and a Ph.D. in Economics from  
4 the University of Tennessee. I have held managerial accounting positions in a variety of  
5 industries and have taught economics at the undergraduate level for the University of  
6 Tennessee, Tennessee Wesleyan College, Western Oregon University, and Linfield College.  
7 Finally, I have worked for PGE in the Rates and Regulatory Affairs department since 1996.

8 **Q. Does this conclude your testimony?**

9 A. Yes.