

**Avista Corporation** 

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May 11, 2023

Public Utilities Commission of Oregon Attn: Filing Center

201 High Street SE, Suite 100

Salem, OR 97301-3612

**RE:** Avista Utilities Request for Waiver of OAR 860-0086-0040(2)(j)

Filing Center:

In accordance with OAR 860-001-0400(1) and 860-021-0005, attached for electronic filing with the Public Utility Commission of Oregon (Commission) is the Application of Avista Corporation, dba Avista Utilities (Avista or the Company), requesting waiver of OAR 860-0086-0040(2)(j). This request is being made so that Avista may provide the Energy Trust of Oregon (ETO) with the same customer information allowable under OAR 860-086-0040(1)(b), which is applicable to its industrial customers, so that ETO may offer voluntary energy efficiency programs to Avista's natural gas transportation customers. If you have any questions regarding this filing, please contact me at (509) 495-7839 or jaime.majure@avistacorp.com.

Sincerely,

Jaime Majure

Regulatory Policy Analyst

/s/Jaime Majure

Enclosure

Avista provides natural gas service in southwestern and northeastern Oregon and is a public utility subject to the Commission's jurisdiction under ORS 757.005(1)(a)(A). This Application is

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<sup>&</sup>lt;sup>1</sup> Per OAR 860-086-0010(1), an "Administrator" means the nongovernmental entity the Commission has designated under ORS 757.612(3)(d). As a natural gas utility in Oregon, the Administrator for Avista is the Energy Trust of Oregon (ETO).

- 1 filed pursuant to OAR 860-086-0000(2), which authorizes the Commission to waive any of the
- 2 Division 086 rules for good cause shown. As further explained below, good cause exists to waive
- 3 OAR 860-086-0040(2)(j), as it allows the Company to offer an energy efficiency programs to its
- 4 natural gas transportation customers ("transport customers"), potentially furthering the carbon
- 5 reduction efforts of Oregon.<sup>3</sup>
- Avista requests that all notices, pleadings, and correspondence regarding this Application
- 7 be sent to the following:

| 8  | David J. Meyer, Esq.              | Patrick Ehrbar                        |
|----|-----------------------------------|---------------------------------------|
| 9  | Vice President and Chief Counsel  | Director of Regulatory Affairs        |
| 10 | Regulatory & Governmental Affairs | Avista Corp.                          |
| 11 | Avista Corp.                      | P. O. Box 3727                        |
| 12 | P. O. Box 3727                    | 1411 E. Mission Avenue, MSC 27        |
| 13 | 1411 E. Mission Avenue, MSC 27    | Spokane, Washington 99220-3727        |
| 14 | Spokane, Washington 99220-3727    | Telephone: (509) 495-8620             |
| 15 | Telephone: (509) 495-4316         | E-mail: patrick.ehrbar@avistacorp.com |

16 E-mail: david.meyer@avistacorp.com

Avista Dockets (Electronic Only) - AvistaDockets@avistacorp.com

#### I. BACKGROUND

On December 16, 2021, the Oregon Department of Environmental Quality (ODEQ) adopted the Climate Protection Program (CPP), codified as OAR 340-271, which established rules and requirements intended to "reduce greenhouse gas emissions from sources in Oregon, achieve co-benefits from reduced emissions of other air contaminants, and enhance public welfare for Oregon communities, particularly environmental justice communities disproportionately burdened by the effects of climate change and air contamination." <sup>4</sup> To

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<sup>&</sup>lt;sup>2</sup> Avista's transportation customers are defined as those taking service under the Company's natural gas tariff Schedules 439, 447 and 456.

<sup>&</sup>lt;sup>3</sup> Actual reductions to depend on customer uptake of the programs offered.

<sup>&</sup>lt;sup>4</sup> See OAR 340-271-0010(3).

1 accomplish this, the CPP, among other actions, sets a declining limit, or cap, on greenhouse gas

2 (GHG) emissions from fossil fuels used throughout the state - including diesel, gasoline, natural

gas and propane – used in transportation, residential, commercial and industrial settings. The CPP

baseline is set at average GHG emissions from covered entities from the years 2017-2019,<sup>5</sup> with

required reductions from this baseline set at 50 percent by 2035 and 90 percent by 2050.<sup>6</sup>

Under the CPP, Avista is a "covered fuel supplier" and is the point of regulation for the emissions associated with natural gas used by both its sales and transport customers. 8 Transport customers purchase their natural gas commodity directly from marketers and suppliers and have historically only paid Avista for delivery via the Company's natural gas distribution system. Covered entities' GHG emissions are reported annually through the existing ODEQ GHG reporting program, pursuant to OAR 340-215, and compliance will be demonstrated by each covered entity at the end of each three-year compliance period beginning with calendar year 2022. To comply with these requirements, Avista can work to reduce natural gas usage through efficiency measures, introduce renewable and low-carbon alternative fuels, trade for additional compliance instruments with other covered entities, or purchase a limited amount of Community

As Avista explored the opportunities for compliance with the CPP, and the possibility of reducing carbon via efficiency measures, the ETO was able to confirm its ability to begin offering programs to transport customers by mid-2023. Measures such as shell measures, equipment upgrades, strategic energy management, and custom projects would be available to these

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Climate Investments (CCIs).

<sup>&</sup>lt;sup>5</sup> Rulemaking, Action Item A, Greenhouse Gas Emissions Program 2021 Rulemaking Climate Protection Program, at 8 (Dec. 16, 2021); https://www.oregon.gov/deq/EQCdocs/121621 ItemA.pdf.

<sup>&</sup>lt;sup>6</sup> Id.

<sup>&</sup>lt;sup>7</sup> See OAR 340-271-0020(15).

<sup>&</sup>lt;sup>8</sup> OAR 340-271-0110(4).

<sup>&</sup>lt;sup>9</sup> https://www.energytrust.org/industry-agriculture/

- 1 customers. Transport customers' energy savings potential, as provided by Avista's most recent
- 2 Integrated Resource Plan (IRP), is shown in the table below. The Company will continue to work
- 3 with interested parties to further determine appropriate programs for transport customers.

# Summary of Oregon Transport Industrial Energy Efficiency Potential<sup>10</sup>

| Summary of Energy Savings (Dth),<br>Selected Years | 2023      | 2024      | 2027      | 2032      | 2042      |
|--|-----------|-----------|-----------|-----------|-----------|
| Reference Baseline (Dth)                           | 2,782,962 | 2,782,624 | 2,781,477 | 2,779,303 | 2,775,037 |
| Cumulative Savings (Dth)                           |           |           |           |           |           |
| Achievable Economic                                | 9,534     | 28,080    | 84,925    | 184,338   | 361,139   |
| Achievable Technical                               | 9,531     | 28,086    | 84,876    | 183,737   | 359,563   |
| Technical Potential                                | 12,498    | 35,485    | 105,602   | 225,654   | 436,548   |
| Energy Savings (% of Baseline)                     |           |           |           |           |           |
| Achievable Economic                                | 0.3%      | 1.0%      | 3.1%      | 6.6%      | 13.0%     |
| Achievable Technical                               | 0.3%      | 1.0%      | 3.1%      | 6.6%      | 13.0%     |
| Technical Potential                                | 0.4%      | 1.3%      | 3.8%      | 8.1%      | 15.7%     |

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### II. NEED FOR WAIVER

Avista has not offered energy efficiency programs for its natural gas interruptible<sup>11</sup> or transport customers in previous years, as historically neither customer groups have been subject to, or beneficiaries of, the Company's Public Purpose Funding Surcharge (Schedule 469), which funds the ETO and its programs. With the passage of the CPP and continued discussions with the ETO, however, the Company incorporated verbiage into its Schedule 469, effective January 1, 2023, that would allow the ETO the flexibility to serve Avista's interruptible and natural gas transport customers<sup>12</sup> as a means to expand energy efficiency efforts and the associated carbon reductions needed for compliance with the CPP. As noted in its approved filing in Docket No. ADV 1452, the Company intends to defer the costs associated with this expansion as part of its

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<sup>&</sup>lt;sup>10</sup> See Docket LC 81, Chapter 3, pg. 9 (Table 3.9).

<sup>&</sup>lt;sup>11</sup> Interruptible customers are those defined as taking service under Avista's natural gas tariff Schedules 439, 440 and 456.

<sup>&</sup>lt;sup>12</sup> See ADV 1452.

CPP deferral in Docket No. UM 2254.

The ETO, having worked with industrial <u>electric</u> customers to provide energy efficiency programs and already having existing relationships with many Avista transport customers – as well as having the necessary infrastructure for outreach and ready-made prescriptive and custom offers for a carbon compliance energy efficiency program – is primed to begin working with these customers as soon as possible. However, with the restrictions of OAR 860-0086-0040(2)(j) in place, the Company does not have the necessary permissions to share any transport customer information with its Administrator, as it would for its residential and commercial customers per OAR 860-086-0040(1)(a) or its industrial customers per (1)(b). Without access to similar information through which it could advise transport customers of the availability of a carbon compliance energy efficiency program, or even themselves plan/confirm what types of program offerings could even benefit these customers, the ETO is unable to provide Avista's transport customers with any such offerings. Therefore, without approval of this Application, the Company and the ETO would be unable to move forward with the possibility of allowing transport customers to participate in any carbon compliance energy efficiency.

### II. CUSTOMER IMPACT AND COMPANY MITIGATION OF SUCH IMPACTS

Avista supports acquiring all cost-effective savings as filed in the Company's IRP<sup>13</sup> and as approved by the ETO Board of Directors in the annual Budget and Action Plan,<sup>14</sup> which includes any new savings that may be derived from any carbon compliance energy efficiency programs for interruptible and transport customers. The ETO, as provided in the Company's approved ADV 1454 filing, anticipated that the 2023 budget for transport customers' carbon compliance would be

<sup>&</sup>lt;sup>13</sup> See Docket No. LC 81.

<sup>14</sup> https://www.energytrust.org/about/reports-financials/budget-action-plan/

approximately \$250,000; these budgets will be re-evaluated if more cost-effective energy savings are achievable. With the expenses of the proposed carbon compliance energy efficiency program offerings subject to the deferral approved in Docket No. UM 2254, there is no direct rate impact to customers associated with this waiver request at this time. Cost recovery for both interruptible and transport customers' energy efficiency programs administered by the ETO will be addressed in a future rate proceeding, subject to Commission approval.

It should also be noted that, with the approval of this Application, all other sections of OAR 860-086-0040 would remain applicable, including the provisions of OAR 860-086-0040(2)(i), which specify that Avista will not share information with ETO for any customers that have requested that their information not be shared with third-parties, as well as the notification requirements of OAR 860-086-0040(7), which provides that Avista must send a notice to its customers prior to the sharing of information with the Administrator. Avista is cognizant of customer security and preference in this process, and will ensure that all transport customers receive notification prior to the transfer of their information, have the ability to opt-out of the sharing of this information, and in the event that a transport customer *does* choose to participate in ETO's carbon compliance energy efficiency program offerings, an additional participation agreement document will be signed between the customer and Administrator for any additional information sharing needed to complete the customer project.

## III. REQUEST FOR RELIEF

As described in greater detail above, Avista respectfully request that the Commission approve the requested waiver from the provisions of OAR 860-086-0040(2)(j), so that it may align its sharing of transport customer information with that of the allowable data provided to ETO for interruptible customers contained within OAR 860-086-0040(1)(b).

| 1           | DATED this 11 <sup>th</sup> day of May 2023.   |  |
|-------------|--|--|
| 2           | Respectfully submitted,  |  |
| 3           | Avista Utilities   |  |
| 4<br>5<br>6 | By:/s/David Meyer<br>David J. Meyer, Vice President and Chief<br>Counsel for Regulatory and Governmental Affairs |  |