#### **KYLE WALKER, CPA**

Rates/Regulatory Analyst Tel: 503.226.4211 Ext. 5858

Fax: 503.721.2516

Email: Kyle.Walker@nwnatural.com



January 25, 2016

### **VIA ELECTRONIC FILING**

Public Utility Commission of Oregon Attn: Filing Center 201 High St SE, Suite 100 Post Office Box 1088 Salem, Oregon 97308-1088

Re: OPUC Docket UM 1078: Application for Reauthorization of Deferred

Accounting of Certain Expenses or Revenues – Unrecovered

**Environmental Costs** 

In accordance with ORS 757.125, ORS 757.259(2)(e), and OAR 860-027-0300, Northwest Natural Gas Company, dba NW Natural ("NW Natural" or "Company"), files herewith the above-referenced Application for Reauthorization of Deferred Accounting of Unrecovered Environmental Costs Associated with Gasco, Wacker (now known as Siltronic), Portland Gas, Portland Harbor, Eugene Water and Electric Board, Central Gas Hold, Oregon Steel Mills, and the French American International School.

A notice concerning this application will be sent to all parties who participated in the Company's most recent general rate case, UG 221. A copy of the notice is part of the enclosed application.

Please call Kyle Walker at (503) 226-4211, extension 5858, if you have any questions or require any further information.

Sincerely.

/s/ Kyle Walker, CPA

Kyle Walker, CPA Rates/Regulatory Affairs Analyst

enclosures

1	BEFORE THE PUBLIC UTILITY COMMISSION		
2	OF		
4 5	OREGON		
6 7	UM 1078		
8 9 10 11 12 13 14 15 16 17 18 19	In the Matter of the Application ) by NORTHWEST NATURAL GAS COMPANY, ) dba NW NATURAL, for Reauthorization ) to Defer Certain Expenses or Revenues ) Pursuant to ORS 757.259 )  APPLICATION FOR REAUTHORIZATION TO DEFER CERTAIN EXPENSES OR REVENUES		
20	Northwest Natural Gas Company, dba NW Natural (NW Natural or Company),		
21	hereby files with the Public Utility Commission of Oregon (Commission) this application		
22	for reauthorization (Application) to use deferred accounting pursuant to ORS 757.210		
23	and 757.259, and OAR 860-027-0300, for the 12-month period beginning January 26,		
24	2016 through January 25, 2017.		
25	In compliance with the requirements of OAR 860-027-0300(3) and (4), NW		
26	Natural hereby submits the following information:		
27	1. A description of the utility expenses or revenues for which deferred		
28	accounting is requested. [OAR 860-027-0300 (3)(a)]:		
29	NW Natural seeks authorization to record all environmental costs, which shall		
30	include, but are not necessarily limited to, all costs related to investigation, study,		
31	monitoring, oversight, legal and remediation costs, and all costs associated with		
32	pursuing insurance recoveries (hereafter "Environmental Costs") that are associated		

1	with six projects at the following sites: Gasco, Wacker (aka Siltronic), Portland Harbor,
2	Oregon Steel Mills, Central Gas Hold, and Portland Gas (aka Front Street). In past
3	deferral applications NW Natural also requested authorization to defer costs associated
4	with EWEB, Tar Body (a subset of Portland Harbor), and French American International
5	School. These three sites are closed and no longer require further remediation action.
6	The costs incurred at these sites and others through December 31, 2013 were deemed
7	prudent <sup>1</sup> and have been moved to the Site Remediation Recovery Mechanism (SRRM)
8	Post Prudent account.
9	NW Natural has also received approval from the Washington Utilities and
10	Transportation Commission (WUTC) to defer environmental costs. <sup>2</sup> NW Natural
11	expects that through the OPUC's order in Docket No. UM 1635 (pending), the
12	Commission will establish the percentage of its total environmental costs that will be
13	attributable to Oregon.
14	2. Justification for the deferred accounting requested with reference to the
15	sections of ORS 757.259 under which deferral can be authorized. [OAR 860-027-
16	0300 (3)(b)]:
17	This application is made pursuant to ORS 757.259(2)(d), which authorizes the
18	deferral of "utility expenses or revenues, the recovery or refund of which the
19	commission finds should be deferred in order to minimize the frequency of rate changes

20

<sup>1</sup> See Order No. 15-049 <sup>2</sup> See Order No. 1 in WUTC Docket No. UG-110199

... or to match appropriately the costs borne by and benefits received by ratepayers."

1	Additionally, in its Order No. 12-408 issued in UG 221, the Commission		
2	authorized a cost recovery mechanism through which NW Natural will recover its		
3	environmental remediation	n costs. In that Order, the Commission determined that NW	
4	Natural should continue to	defer these costs and determined that they would be	
5	collected through the Company's Site Remediation and Recovery Mechanism, subject		
6	to an earnings test and pr	udency review. <sup>3</sup>	
7	3. The accounts pro	posed for recording the amounts to be deferred and the	
8	accounts that would be	used for recording the amounts in the absence of	
9	approval of deferred acc	counting are as follows. [OAR 860-027-0300 (3)(c)]:	
10	NW Natural propos	ses to accrue estimates of the Environmental Costs to a	
11	separate liability account	for each site. The proposed balance sheet accounts to be	
12	used are:		
13	262140	Injuries & Damage ReserveGasco	
14	262143	Injuries & Damage ReserveWacker (aka Siltronic)	
15	262144	Injuries & Damage ReservePortland Harbor	
16	262145	Injuries & Damage ReserveOregon Steel Mills	
17	262147	Injuries & Damage ReserveCentral Gas Hold	
18	262148	Injuries & Damage ReservePortland Gas (aka Front	
19		Street)	
20	As environmental l	iabilities are paid, or as they are accrued and if insurance	
21	recovery is uncertain, the	costs will be deferred in the following deferred regulatory	
22	asset accounts on the bal	ance sheet:	
23	186145	Environmental InvGasco	
24	186147	Environmental InvWacker (aka Siltronic)	

 $<sup>^{3}</sup>$  See page 5 of Public Utility Commission of Oregon Order No. 12-408 issued in Docket No. UG-221

1	186148	Environmental InvPortland Harbor
2	186149	Environmental InvPortland Gas (aka Front Street)
3	186152	Environmental InvOregon Steel Mills
4	186153	Environmental InvCentral Gas Hold
5	NW Natural has recorded	amounts estimated as insurance receivables or
6	reimbursements in Accou	nt 186160OR Environ Recovery & Reimbursement.
7	Recoveries from insurance	e are, and will continue to be recorded in the 186160 accounts
8	and will offset the recorde	ed expenses for purpose of amortization as determined by the
9	Commission.	
0	4. An estimate of the	e amount to be recorded in the deferred accounts for the
11	12-month period subsec	quent to the Application. [OAR 860-027-0300 (3)(d)]:
2	The Company will	incur additional site study, clean-up, potential natural resource
3	damages, DEQ/Environm	ent Protection Agency, tribe and natural resource damage
4	trustee oversight, and leg	al costs as well as administrative expenses related to
15	feasibility studies and ren	nediation activities associated with these sites. Environmental
16	Costs will be charged to d	deferred regulatory asset accounts. Insurance recoveries will
7	be used as offsets to defe	erred Environmental Costs. These anticipated expenses and
8	recoveries from insurance	e are the cause of this filing. At this time, information is
9	insufficient to more accur	ately estimate the total potential liability for investigation and
20	remediation costs associa	ated with the six sites.
21	5. A description and	explanation of the entries in the deferred accounts.
22	[OAR 860-027-0300 (4)(a	n)]:
23		
24	Below is a list of al	I costs and interest that has been recorded as of December
25	31, 2015:	

		3/1/2014- 12/31/2015 Recorded	3/1/2014- 12/31/2015 Accrued
Account	Site Name	Expense*	Interest
186145	Gasco	14,382,905	972,852
186147	Wacker (nka Siltronic)	625,661	46,830
186148	Portland Harbor	2,353,786	128,978
186149	Portland Gas (Front Street)	1,046,829	74,080
186152	Oregon Steel Mills	0	0
186153	Central Gas Hold	211,163	10,829
	TOTAL	18,620,344	1,233,569
	* Recorded expense includes accrued interest		

1

2

3

4

5

6

7

8

9

10

11

12

13

14

Recorded costs are for investigation and remediation, including consultants' fees and ODEQ oversight reimbursement and legal fees.

The deferred expense and accrued interest amounts above only include costs incurred from March 1, 2014 through December 31, 2015 not yet deemed prudent. The costs found prudent by the Commission and allowed for recovery are included in the SRRM Post Prudent account. The balance in that account as of December 31, 2015 was \$52 million.

NW Natural has also included in regulatory deferrals \$119 million of total estimated future costs.

## 6. Interest on Deferred Balances. [OAR 860-027-0300(4)(b)]:

As part of this reauthorization, the Company requests continued permission to accrue interest to the deferred actual cash expenses. The Commission has allowed the Company to collect interest on deferred balances since 2006.<sup>4</sup> As of December 31,

\_

<sup>&</sup>lt;sup>4</sup> See Commission Order Nos. 06-211, 07-147, 08-247, 09-172, 10-117, and 11-336.

1	2015,	the Company has spent over \$124.3 million on projects. As those amounts	
2	continue to be outstanding in anticipation of insurance offsets or recovery from		
3	ratepayers, financing the spent amounts is an ongoing burden. As determined by the		
4	Comr	nission in UM 1635 as insurance proceeds are attained, they will be used to draw	
5	down	or offset the amounts outstanding. Please note that the Company does not	
6	accru	e interest on the recorded liability, but instead only records it on expense.	
7	In NW Natural's most recent rate case, Docketed as UG 221, the Company		
8	requested authorization to begin amortizing environmental remediation costs deferred in		
9	accordance with the authorization granted under this docket, UM 1078. The		
10	Commission granted NW Natural a mechanism through which it will recover those		
11	deferred costs, but determined that certain specifics regarding the mechanism as well		
12	as the	e prudency review of the deferred costs would need to be separately investigated. <sup>5</sup>	
13	These issues are being investigated in Docket No. UM 1635.		
14	7.	Reason for the continued request for deferred accounting. [OAR 860-027-	
15	0300(	(4)(b)]:	
16		Because the Company continues to incur costs related to its environmental	
17	remed	diation obligations, it seeks to defer these expenses to preserve its ability to seek	
18	appro	priate recovery through rates.	
19	8.	Requirements per Commission Order No. 09-263	
20		Below is the information required per Commission Order No. 09-263, issued in	
21	Docke	et UM-1286, Staff's Investigation into Purchased Gas Adjustment Mechanisms:	
22		a. A completed Summary Sheet, the location in the PGA filing, and an	
23		account map that highlights the transfer of dollars from one account to	
24		another.	

 $^{5}$  See Commission Order No. 12-408.

1		Because the Commission is currently investigating a number of issues		
2	relate	related to the Company's amortization of its deferred environmental remediation		
3	costs	costs, 6 the Company does not have this information at this time.		
4	b.	The effective date of the deferral		
5		This application is for the 12-month period beginning January 26, 2016,		
6	throu	gh January 25, 2017.		
7	c.	Prior year Order Number approving the deferral		
8		Approval to defer Environmental Costs was last granted under		
9	Comr	Commission Order No. 15-059.		
10	d.	The amount deferred last year		
11		\$ 10,682,543 was deferred in the 2015 calendar year. This amount		
12	includ	des \$433,206 in interest on the deferred payments. These amounts do not		
13	includ	de the effect of offsetting insurance payments.		
14	e.	The amount amortized last year		
15		The Commission authorized NW Natural to collect \$8,353,752 of costs		
16	deem	ned prudent (excluding revenue sensitive effects) for the period November 1,		
17	2015	2015 through October 31, 2016. The remaining balance to be amortized as of		
18	Dece	December 31, 2015 was \$6,797,876.		
19	//			
20	f.	The interest rate that will apply to the accounts		
21		The interest rate for deferral accounts is 7.78%. As directed in the		
22	Comr	mission's Order Nos. 12-408 and 12-437 issued in UG 221, a different		
23	intere	est rate will apply once the amounts have been reviewed for prudency, and		
24	until t	hey are amortized.		

.

<sup>&</sup>lt;sup>6</sup> The Commission's investigation is docketed as UM 1635.

1	9.	Communications regarding this Application should be addressed to:
2 3 4 5 6 7 8 9 10 11 13 14 15 17 18		Kyle Walker, CPA Rates & Regulatory Affairs NW Natural 220 NW Second Avenue Portland, OR 97209-3991 Telephone: (503) 226-4211, ext. 5858 Facsimile: (503) 721-2516 E-mail: kyle.walker@nwnatural.com, and  eFiling Rates & Regulatory Affairs NW Natural 220 NW Second Avenue Portland, OR 97209-3991 Telephone: (503) 226-4211 ext. 3589 Facsimile: 503-721-2516 E-mail: eFiling@nwnatural.com
19	//	
20	//	
21	//	
22		DATED this 25th day of January 2016.
23		
24		Respectfully submitted,
25 26 27		NW NATURAL
28		/s/ Mark R. Thompson
29		Mark R. Thompson
30		Manager, Rates & Regulatory Affairs



January 25, 2016

# NOTICE OF APPLICATION FOR REAUTHORIZATION TO DEFER ACCOUNTING OF UNRECOVERED ENVIRONMENTAL COSTS UM 1078

## To All Parties Who Participated in UG 221:

Please be advised that today Northwest Natural Gas Company, dba NW Natural ("NW Natural" or "Company"), applied for reauthorization to defer certain expenses and revenues relative to unrecovered environmental costs associated with Gasco, Wacker (now known as Siltronic), Portland Gas, Portland Harbor, Eugene Water and Electric Board, Central Gas Hold, the French American School, and Oregon Steel Mills, pursuant to the provisions of ORS 757.259(2)(e). Copies of the Company's application are available for inspection at its main office.

<u>This is not a rate case</u>. The purpose of this Notice is to inform parties that participated in the Company's most recent general rate case, UG 221, that the Application was filed.

Parties who desire more information or who wish to obtain a copy of the filing, or notice of the time and place of any hearing, if scheduled, should contact the Company or the Public Utility Commission of Oregon as follows:

NW Natural
Attn: Kyle Walker
220 NW Second Avenue
Portland, Oregon 97209-3991
Telephone: (503) 236 4311 Ext. 5859

Telephone: (503) 226-4211 Ext. 5858

Public Utility Commission of Oregon Attn: Judy Johnson 201 High St SE, Suite 100 PO Box 1088

Salem, Oregon 97308-1088 Telephone: (503) 378-6636

Any person may submit to the Commission written comments on this matter no sooner than 25 days from the date of this Application. The granting of this Application will not authorize a change in rates, but will permit the Company to defer amounts in rates to a subsequent proceeding.

\* \* \* \* \*



I hereby certify that I have this day served by electronic mail the foregoing NOTICE OF APPLICATION FOR AUTHORIZATION TO DEFER UNRECOVERED ENVIROMENTAL COSTS upon all parties of record in the Company's most recent general rate case, UG 221.

G. CATRIONA MCCRACKEN
CITIZENS' UTILITY BOARD OF OREGON
catriona @oregoncub.org

OPUC DOCKETS CITIZENS' UTILITY BOARD OF OREGON dockets @oregoncub.org

TOMMY BROOKS
CABLE HUSTON BENEDICT
HAAGENSEN & LLOYD LLP
tbrooks @cablehuston.com

JASON W. JONES PUC STAFF-DEPARTMENT OF JUSTICE jason.w.jones@state.or.us

WENDY GERLITZ NW ENERGY COALITION wendy @nwenergy.org

TERESA HAGINS NORTHWEST PIPELINE GP teresa.l.hagins@williams.com

RANDY DAHLGREN
PORTLAND GENERAL ELECTRIC
pge.opuc.filings@pgn.com

LISA F RACKNER
MCDOWELL RACKNER & GIBSON PC
dockets @mcd-law.com

ROBERT JENKS CITIZENS' UTILITY BOARD OF OREGON bob @oregoncub.org

CHAD M. STOKES
CABLE HUSTON BENEDICT
HAAGENSEN & LLOYD LLP
cstokes @cablehuston.com

EDWARD FINKLEA NORTHWEST INDUSTRIAL GAS USERS efinklea @nwigu.org

KEITH KUENY COMMUNITY ACTION PARTNERSHIP OF OREGON keith @caporegon.org

JUDY JOHNSON PUBLIC UTILITY COMMISSION judy.johnson@state.or.us

STEWART MERRICK NORTHWEST PIPELINE GP stewart.merrick@williams.com

DOUGLAS C TINGEY PORTLAND GENERAL ELECTRIC doug.tingey@pgn.com

DATED at Portland, Oregon, this 25th day of January 2016.

/s/ Shannon L. Seagondollar
Shannon L. Seagondollar
Rates & Regulatory Affairs
NW NATURAL
220 NW Second Avenue
Portland, Oregon 97209-3991
503.226.4211, extension 3589
sls@nwnatural.com